

Broadmoor Village Town Hall

501 87th Street, Broadmoor Vlg, CA 94015

June 22, 2023 - 7:00pm | Town Hall Meeting

Location - Community Center 501 87th Street, Broadmoor Vlg, CA 94015

Attendees - District 5 Supervisor David Canepa, LAFCo Board President, LAFCo

Representative Rob Bartoli, Broadmoor Property Owners Association President Christine Taliva'a-Aguerre

Minutes

1. Opening by Supervisor Canepa (7:10pm) *(the following notes reflect the sentiment shared by Supervisor Canepa but are not directly quoted)*
 - a. Brief mention of the construction on 87th Street
 - i. 2 million dollars have been allocated to improve intersection safety, especially for school children around Park Plaza
 - ii. Changes to Stonyford and 87th intersection as well
 - b. The purpose of this meeting is to prioritize the conversation around public safety
 - i. Supervisor Canepa shared an anecdote regarding the need for public health and public safety institutions.
 1. There was an effort to close down Seton hospital several years ago but Seton hospital ended up being used for a regional covid 19 hub.
 - ii. Supervisor Canepa is invested in having a police department that works and is effective for the Broadmoor residents
 - c. Introduction of LAFCo (Local agency formation commission)
 - i. Rob Bartoli is here to discuss what the process of dissolution of the police department would look like
 - ii. Supervisor Canepa is planning to hold town halls every 3-4 months to hear from LAFCo and the Police Department
 - d. Supervisor Canepa emphasized that the voice of the community is important
 - i. Supervisors, and LAFCo Board members need to hear from the community
 - ii. The history of the department is important and the goal is to work with LAFCo to keep our police department
 - iii. It is important to make sure we don't eliminate any police force
2. Broadmoor Police Chief Connolly (7:17pm) *(the following notes reflect the sentiment shared by Chief Connolly but are not directly quoted)*
 - a. Chief Connolly has been a resident of Broadmoor for 30 years
 - b. Broadmoor as a community has existed for 75 years
 - c. Last October LAFCo Initiated a special study regarding the Broadmoor Police Protection District

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- i. For this study (report) LAFCo solicited information from various groups on the financial sustainability of Broadmoor
- ii. In January Chief Connolly became resumed the role of Chief
- iii. All services in Broadmoor are provided by San Mateo county except policing, sanitation, and fire
- iv. All of the funding sources come from resident tax revenue
- v. Broadmoor has a special assessment every few years to determine the financial health of the Broadmoor Police Department
 1. Taxes to support the Broadmoor Police Department have not been raised in years, resulting in lower revenues than needed
 2. Fiscal crises within police departments extend beyond the Broadmoor Police Department
 - a. The State of CA is 32 billion dollars into a deficit
 - b. San Mateo County has had to make major budget cuts to avoid going into reserves
 - c. Daly City is 2.6 million dollars into their reserves
 3. Broadmoor PD has adopted unbalanced budgets in the last couple years because they are not collect in enough tax revenue
 4. The LAFCo special study report claimed that Broadmoor had the highest cost for calls per service. This is not accurate, the Broadmoor Police Department has the lowest cost for calls per service. The report will be amended in July.
 5. Dissolution of the Broadmoor Police Department could mean several possible outcomes for Broadmoor Village residents
 - a. Broadmoor Village could be folded into Daly City
 - i. Daly City Police department is 23 officers short
 - ii. Broadmoor Police Department currently provides more support for Daly City Police department than the inverse
 - b. Broadmoor Village could be folded into the San Mateo County Sheriff's Department
 - i. San Mateo County Sheriff's Department is 69 officers short
 - ii. Service Area 1
 1. 1.5 officers cover service area 1 which has 4000 residents
 2. Service area 1 is housed in the Millbrae PD
 6. Salary comparison for local officers
 - a. Daly City pays \$120,709 for baseline officer
 - b. County of San Mateo deputy sheriffs office pays \$117,000 for baseline officer

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- c. Colma Police Department pays \$119,673 for baseline officer
 - d. Broadmoor Police Department pays \$91,094 for baseline officer
 7. Lack of revenue for the Broadmoor Police department is due in part to the annexation of commercial properties from Broadmoor Village into Daly City
 - a. In n Out
 - b. Daly City Toyota
 - c. Lucky Market
 - d. No churches or schools were annexed by Daly City (they do not generate tax revenues)
 8. Broadmoor Police Department is currently living beyond its fiscal means
 - a. Cuts proposed to the budget by Chief Connolly included 2.5 positions for police officers
 - b. Broadmoor Village brought back the reserve officer program to supplement the paid officers
 - c. The loss of two officers will not mean a loss of service but could mean increased danger for the officers
 - d. There is no cost sharing between public safety service providers (such as support between police departments)
 - e. Broadmoor Police Department handle all of the area surrounding the Colma BART station
 - i. Any crime outside the station is handled by the Broadmoor PD
 9. Purpose of LAFCo
 - a. What is the role of LAFCo vs. the elected Broadmoor Police Commission?
3. Supervisor Canepa (*the following notes reflect the sentiment shared by Supervisor Canepa but are not directly quoted*)
 - a. Civility is important in these conversations
 - b. This situation is not us against them, it is a partnership
 - c. Working together we can solve this
4. Rob Bartoli (LAFCo representative) (*the following notes reflect the sentiment shared by Rob Bartoli but are not directly quoted*)
 - a. LAFCo - Local Agency Formation Commission
 - i. Independent from local governments
 - ii. There are 7 members and 4 alternate members of the LAFCo Board

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Commissioner	Member Type	Term Expires
Ann Draper Mike O'Neill, Chair	Public	May 2026
Kati Martin, Vice Chair	Special District	May 2026
Harvey Rarback	City	May 2025
Ray Mueller	County	May 2022
Vacant	Special District	May 2024
Warren Slocum	County	May 2024
Tygarjas Bigstycck	City	May 2026
Chris Mickelsen	Alternate Special District	May 2024
Ann Schneider	Alternate City	May 2023
James O'Neill	Alternate Public	May 2026
Noelia Corzo	Alternate County	May 2024

- iii. LAFCo's role is to prepare municipal service reviews for all cities and special service districts in the county
- b. Study performed by LAFCo on Broadmoor Police Department
 - i. In October of 2022 issued a special study for Broadmoor Police Protection District
 - ii. Focused on operations, services provided, governance, fiscal sustainability
 - iii. LAFCo has not taken any action to dissolve Broadmoor Police Protection District yet, they have only conducted the study
 1. There is no action before the commission to dissolve Broadmoor Police Protection District
 - iv. July 2023 meeting will include information regarding the Broadmoor Police Protection District's budget and response to the LAFCo report
 1. There will be a correction to the cost for calls per service
 2. The report will be amended accordingly
 - v. The special study focused on Broadmoor Police Protection District finances
 1. 5 of 6 fiscal years Broadmoor Police Department has had major budget deficits
 - a. ~\$250,000 per year
 2. Pensions are a large part of these deficits. The Broadmoor Police Protection District has no debt but does have pension liabilities.
 3. 5 of 7 fiscal years have included unbalanced budgets
 4. The fund balance has been reduced by 1.4 million dollars
 5. The District has only been able to provide service by spending down the fund balance which is depleting quickly
 6. LAFCo is asking for the district to
 - a. Develop long term fiscal documents
 - b. Address unbalanced and deficit budgets
 - c. Monitor funds and how funds are utilized
 - i. Drawing down of fund balance has not been discussed in the public forums
 7. The purpose of the study is for the community, and for the BPD to initiate conversations

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8. LAFCo has concerns about the fiscal health of the Broadmoor Police Protection District and the budget for this year
- vi. What a dissolution process looks like (this has not been initiated)
 1. This is a very rare process
 - a. San MAteo County LAFCo has only dissolved 2 water districts in the last 20 years
 2. Traditional LAFCo district dissolution process
 - a. Step 1: who can initiate a dissolution process?
 - i. The district itself
 - ii. Outside agency such as a county agency or school district
 - iii. Registered voters or property owners by
 - iv. LAFCo can initiate a dissolution
 - b. Step 2: Plan for service generated by LAFCo
 - i. Who is going to provide the service?
 - ii. Who is going to take on the liability?
 - iii. How will services be financed?
 - c. Step 3: Public hearing
 - i. LAFCo has to hold a public hearing
 1. If dissolution is proposed by the district itself and the plan for service is approved by LAFCo, it is automatically dissolved and no public hearing is required
 2. If LAFCo does not approve the plan for service, the dissolution process is terminated
 3. If Lafco approves the plan for service, there will be a protest hearing
 - d. Step 4: Protest Hearing
 - i. Threshold for LAFCO initiated action
 1. If >50% of voters, land holders, or land value holders protest, the proposal for dissolution is rejected
 2. If <50% but >10% voters, land holders, or land value holders protest, there will be an election on the issue
 3. If <10% of voters, land holders, or land value holders protest the proposal is approved automatically
 - ii. Threshold for Agency initiated action

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1. If >50% of voters, land holders, or land value holders protest, the proposal for dissolution is rejected
2. If <50% but >25% voters, land holders, or land value holders protest, there will be an election on the issue
3. If <25% of voters, land holders, or land value holders protest the proposal is approved automatically
3. Senate bill 938
 - a. Increases voter protest percentages for LAFCo initiated dissolution from 10% to 25% if special criteria are met
 - b. Caveats include
 - i. Required municipal services
 - ii. 12 month minimum remediation period to address concerns regarding dissolution
 - iii. If actions have not been remediated they continue with the dissolution process
4. Important question is what is the plan for service for public safety
5. Final comments from Chief Connolly (8:03) (*the following notes reflect the sentiment shared by Chief Connolly but are not directly quoted*)
 - a. Question from Chief Connolly: Is the percentage threshold percent of homeowners or registered voters?
 - i. Answer from Rob Bartoli: There are two different calculations it could be either
 - b. This comes down to what makes sense for Broadmoor
 - i. Broadmoor Police Department insurance and litigation are the reason for increased costs at this time
 - ii. Litigation will not last forever
 - iii. Insurance may go down if litigation is resolved amicably
 - iv. Unfunded liability of CALPERs
 1. This is true for all CALPERs agencies
 2. CALPERs is going to raise contributions from agencies and retirees
6. Rob Bartoli Clarification (8:09) (*the following notes reflect the sentiment shared by Rob Bartoli but are not directly quoted*)
 - a. If the district dissolves, the county will pay for the liability and these costs are not spread to other rate-payers in the county
7. Q&A (*Sentiments shared by members of the community*)

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- a. Community Member
 - i. Police officer since 1980
 - ii. Broadmoor Property Owners Association is the backbone of this community
 - iii. Residents should make the decision to keep or dissolve the police
 1. Half Moon Bay, San Carlos, and Millbrae no longer have their police forces but Broadmoor does
- b. Community Member
 - i. We will be paying for pensions no matter what
 - ii. Broadmoor Police Commission has not done their job
 - iii. The Broadmoor Police Department and Commission have mismanaged their position
- c. Community Member
 - i. Broadmoor resident
 - ii. Chief Connolly was the chief previously and was forced to resign and cannot hold elected office for 4 years
 - iii. He was appointed by the Broadmoor Police Commission in January
 - iv. We need to have a memory of past transgressions
- d. Community Member
 - i. Broadmoor has been largely ignored by San Mateo County
 - ii. If the department disappears we will still pay for the liabilities
 - iii. Crime is moving into our district
 - iv. Has called Broadmoor Police Department 2 times in the last 2 years
 - v. San Mateo County needs to keep this department open if they are concerned about public safety
- e. Community Member
 - i. What would the cost of an assessment be?
 - ii. BPOA President Christine Taliva'a-Aguerre: Assessment for a single family residence is approximately 500
 1. Chief Conolly: Max increase is 5%
 2. Rob Bartoli: if the district is dissolved and nothing takes its place, there is no direct cost from the sheriff's office. No direct service charge from the county.
- f. Community Member
 - i. How many properties are there in Broadmoor: 1200
 - ii. How many residents are there in Broadmoor: 7200
- g. Community member:
 - i. All for holding those who created fiscal mismanagement accountable
 - ii. We have not paid an additional assessment in 23 years
- h. Community Member: Is there a path to having a balanced budget?

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- i. Chief Connolly: Tough question. There are some actions we are taking including possible vacancy taxes. Airbnb taxes? Budget cuts, grants. This will not happen in a short time.
- i. Community Member
 - i. I cannot tell you how many times I have had to rely on the Broadmoor Police Department
 - ii. Nothing is for free
 - iii. It's hard to put a monetary value on safety
 - iv. We do not want to be part of unincorporated Colma
- j. Community Member
 - i. I'm not condoning the issues we have had with the Broadmoor Police Department in the past
 - ii. The sheriff's department has also had serious issues
 - iii. How will we have no increased cost for service without Broadmoor Police Department?
 - 1. Rob Bartoli:
 - a. Police do not charge residents
 - b. Costs paid for through property taxes
 - c. There is a direct cost if an entity exists and Broadmoor contracts them for services
- k. Community Member
 - i. Following this situation since December and attending meetings on zoom
 - 1. Glad to hear there is cooperation because sometimes I hear animosity in meetings with LAFCo
 - 2. The safety of residents need to be paramount
 - 3. Whenever a commercial property is annexed by Daly City Broadmoor loses taxes
 - 4. Would like a commitment from lafco to stop annexing commercial property to daly city
- l. Community Member
 - i. 21 year resident
 - ii. Broadmoor Police Department is part of the fabric of this community
 - iii. We have the ability, we have the means, I think we have the desire
 - iv. Come down to Thursday night BPOA meetings
- m. Community Member
 - i. 64 year resident
 - ii. Crime is getting close, lots of crime at daly city home depot and the police are not doing much but we cannot afford to lose our broadmoor pd
 - iii. Constantly chasing thieves out of Home Depot
- n. Community Member
 - i. Question for the residents of Broadmoor

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1. If you want to keep you police department we need to commit to pay \$400 per residence
 - o. Community member
 - i. We need chief connolly's support
 - ii. A lot of things are happening in Broadmoor that require police service

8. Close form Christine Taliva'a-Aguerre, BPOA President (*the following notes reflect the sentiment shared by Christine Taliva'a-Aguerre but are not directly quoted*)
 - a. I am so excited that you are all here
 - b. It's been a long time since I've seen this many people in this room.
 - c. Please join us the third Thursday of every month for our BPOA meetings
 - d. Police commissioners meeting is the second Tuesday of every month
 - e. Please share your contact information so we can reach you
 - f. We have a bulletin board with the BPOA website with a lot of information
 - i. Includes a link to police department
 - ii. Includes a link to Supervisor Canepa's website
 - g. We will have voter registration forms here
 - h. Annual adult only pasta night August 19th
 - i. Recognitions
 - i. Resident property tax collector Sandy Arnaut
 - ii. Rebecca president of the chamber of commerce
 - iii. BPOA members
 - iv. Chief Connolly
 - v. Supervisor David Canepa

9. Close from Supervisor Canepa (*the following notes reflect the sentiment shared by Supervisor Canepa but are not directly quoted*)
 - a. We need to raise revenues and cut expenses
 - b. There is an appetite to raise the assessment
 - c. My hope moving forward is that we are able to work together to solve this fiscal problem
 - d. There is a structural deficit which is growing. San Mateo County is not in a position to pay for this growing deficit. The county budget has responsibilities. The Supervisor's goal is to have a balanced budget. That said we need to work together to repair the fiscal position we are in.