

DEPARTMENT OF THE AUDITOR GENERAL COMMONWEALTH OF PENNSYLVANIA

ADMINISTRATIVE DIRECTIVE

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2011-01

Right-to-Know Policy
Originally Issued: December 24, 2008
Revised: May 3, 2011
(Reflects Changes to Office of Open Records' Request Form)

PENNSYLVANIA DEPARTMENT OF THE AUDITOR GENERAL

Administrative Directive establishing policies and procedures for processing requests for access to records under the new Right-to-Know Law.

I. Introduction

A. Purpose

This Administrative Directive establishes policies and procedures to allow for access by the public to records within the custody and control of the Pennsylvania Department of the Auditor General ("Department") as required by the Right-to-Know Law, Act of February 14, 2008, P.L. 6, No. 3, 65 P.S. § 67.101 *et seq.* ("Law").

B. Scope

This Administrative Directive shall apply to all offices and bureaus under the jurisdiction of the Department. Nothing in this directive shall be construed to modify, rescind, or supersede the Department's records retention policy.

C. Policy

The Department and its employees shall comply with the requirements of the Law. The Department retains the right to establish and impose reasonable rules, including, but not limited to, this Administrative Directive, to effectuate the Department's compliance with the Law.

II. Appointment of Open Records Officer and Appeals Officer

- A. The Department's Chief Counsel or his/her designee shall serve as the Department's Open Records Officer.
 - 1. The Open Records Officer shall receive and process requests for information submitted under the Law.
 - 2. Department employees who receive requests for information under the Law shall forward the request to the Open Records Officer by the next business day.
- B. The Department's Deputy Auditor General for Administration or his/her designee shall serve as the Department's Appeals Officer.
 - 1. The Appeals Officer shall hear appeals from persons who file written requests for information that had been denied under Section 903 of the

Law or that had been deemed denied under Section 901 or 902 of the Law.

2. The determination of the Appeals Officer shall be the final determination of the Department.

III. Procedures for Processing Requests for Information

A. A request for records under the Law shall be made in writing and signed by the requester. The Department will not accept verbal, telephone, anonymous, or unsigned requests. The Department's *Right-to-Know Law Request Form* is attached to this Administrative Directive. A uniform request form is also available from the Commonwealth's Office of Open Records (http://openrecords.state.pa.us). All requests shall be directed to the following office:

Open Records Officer
Department of the Auditor General
229 Finance Building
Harrisburg, Pennsylvania 17120-0018

Fax: (717) 783-4407

E-mail: RTKOfficer@auditorgen.state.pa.us

- B. Written requests for records may be submitted to the Department by mail, fax, or e-mail above, or by delivery in person to the address above during the Department's regular business hours from 8:30 a.m. to 5:00 p.m., Monday through Friday (excluding Commonwealth holidays).
- C. The request should identify or describe the records sought with sufficient specificity to enable the Open Records Officer to ascertain which records are being requested. If the request does not contain sufficient information to identify the record sought, the Open Records Officer shall notify the requestor of the deficiencies in the request. The request shall not be considered received by the Department for purposes of the time periods established by the Law until the requestor provides the information necessary to identify the records sought.
- D. Upon receiving a request for a record, the Open Records Officer shall:
 - 1. Stamp the date of receipt on the written request.
 - 2. Compute the date on which the statutory five-day period under Section 901 of the Law will expire and make a notation of that date on the written request.
 - 3. Maintain an electronic or paper copy of the written request, including all documents submitted with the request and any appeals.

- 4. Create a file for the retention of the original request, a copy of the Department's response, a record of any other written communications with the requestor, and a copy of any other communications related to the request.
- 5. Ascertain whether the record may be produced within the statutory fiveday period or whether an extension of time is necessary under Section 902 of the Law.
- 6. Ascertain whether a third party may have a direct interest in the record and notify the third party that a request for the record has been made.
- 7. Provide written notice to the requestor under Section 902 of the Law as necessary with regard to the anticipated extension of time needed to provide a response to the request.
- 8. Negotiate any additional extensions of time that may be desirable to efficiently and effectively respond to the request.
- 9. Direct other employees of the Department to provide the Open Records Officer all records that appear responsive to the request.
- 10. Review Department records that appear responsive to the request and determine whether the record is exempt from public access because of the application of a lawful privilege, an exception under the Law, or because disclosure is prohibited by state or federal law or court order.
- 11. Redact any non-releasable portion of a record where the remainder of the record otherwise may be released except for that portion being redacted.
- 12. Ascertain the estimated costs for the reproduction of the records. Notify the requestor of the estimated costs. A *Right-to-Know Law Request Fee Schedule* shall be established by the Open Records Officer, reviewed and revised as needed, and attached to this Administrative Directive.
- 13. Determine whether the request is disruptive or otherwise subject to denial under Section 506 of the Law.
- 14. Respond in writing to the request consistent with the time limits and other requirements of the Law. In the case of a denial of a record, either in whole or in part, the response shall include the information required under Section 903 of the Law.
- 15. Unless the requestor specifically seeks to examine or obtain access to an original document, the Department may (depending on the size and nature of the request) choose to meet its disclosure obligation by sending the requestor a copy of the information requested. Otherwise, any information determined to be a public record subject to the disclosure

provisions of the Law shall be made available for public inspection and duplication during regular office hours. Prior to inspecting such documents, the requestor must furnish a representative from the Department with identification to ensure that the requesting party is the same individual that made the request or is a representative of the entity that made the request.

IV. Procedures to Appeal the Denial of Access to Records

A. A person whose request for access to records has been denied in whole or in part may file an appeal of the denial. The appeal must be made in writing and must be filed within 15 business days of the mailing date of the denial or within 15 business days of a deemed denial. The appeal shall be directed to:

Open Records Appeal Officer Department of the Auditor General 224 Finance Building Harrisburg, Pennsylvania 17120-0018

- B. The appeal shall include all factual and legal arguments that the requestor is relying upon in support of the requestor's appeal and address any grounds asserted by the Open Records Officer in denying the request. Issues not raised by the requestor in the appeal shall be deemed waived. A copy of the original completed request form shall be submitted with the appeal.
- C. The Open Records Officer shall file a written reply to the requestor's appeal within 15 business days of receipt of the appeal. The reply shall include all factual and legal arguments in support of the position of the Open Records Officer.
- D. The requestor may file a further response within 7 business days of the date of mailing of the Open Records Officer's reply. No additional pleadings will be accepted.
- E. Except for good cause shown, no live testimony shall be received. In lieu of testimony, the parties may submit unsworn written statements to establish facts in support of their respective positions. A party who provides a false unsworn statement may be subject to penalties as provided by 18 Pa.C.S. § 4904 (pertaining to criminal penalties for providing unsworn false statements to authorities).
- F. The Appeals Officer may review records *in camera* in order to ascertain whether the denial of the record should be sustained or reversed.
- G. The Appeals Officer shall issue a written determination within 30 days of receipt of the appeal. This written determination shall be the final agency decision in the matter.

- H. The Open Records Officer shall comply with the decision of the Appeals Officer or, within 30 days of the date of the final agency decision, file a Petition for Review of the decision to Commonwealth Court.
- I. To the extent that the decision sustains the denial of the records request, the requestor may, within 30 days of the mailing date of the final agency decision, file a Petition for Review to the Commonwealth Court.

V. <u>Creation of Records</u>

The Department is not required to create a record that does not currently exist, or compile, maintain, format, or organize a record in a manner in which the Department does not currently compile, maintain, format, or organize its records. The Department shall establish, in consultation with the Open Records Officer, policies for the compilation, maintenance, and storage of Department records.

VI. Information Available Electronically or on the Department's Website

To the extent that the requested record is available either electronically or through the Department's website, the Open Records Officer may respond to the request by either directing the requestor how to access the record electronically or by directing the requestor to the webpage which contains the responsive information.

VII. Obligations of Department Personnel

All Department personnel are directed to cooperate fully with the Department's Open Records Officer and Appeals Officer with regard to the production of records in the employee's custody or control.

VIII. <u>Effective Date</u>

This Administrative Directive shall become effective on January 1, 2009.

IX. <u>Distribution</u>

This Administrative Directive shall be distributed to all employees and shall be made available to the public by publication on the Department's website and in writing upon request.

Official Use Only – Request Tracking Number

Official Use Only – Date Stamp

PENNSYLVANIA DEPARTMENT OF THE AUDITOR GENERAL

Open Records Officer 229 Finance Building Harrisburg, Pennsylvania 17120-0018 Attn: Right-to-Know Law Request

Right-to-Know Law Request Form

(Please Print)	Last	First	MI
Signature:	Date:		
Mailing Address:			
	Stree	et/P.O. Box	
City		State	Zip Code
Telephone Number:		Fax Number:	
optional			optional
Is the requester a legal resident of the requester a legal resident of the requester and resident of the requester a legal resident of the requester and resident of the requester a legal resident of the requester and resident of the resident			Yes No ng Address provided above:
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<u>PLEASE NOTE</u>: RETAIN A COPY OF THE COMPLETED FORM FOR YOUR FILES. IT IS A REQUIRED DOCUMENT IF YOU WOULD NEED TO FILE AN APPEAL.

PENNSYLVANIA DEPARTMENT OF THE AUDITOR GENERAL

Right-to-Know Law Request Fee Schedule

If a written request for records is granted, the following fees shall be charged to the requester:

Copies:

1-10 photocopiesNo charge11 + photocopies\$.15 per copyCertified photocopies\$1.00 per copy

Computer Diskettes: \$1.00 per diskette

Postage:

Records fitting into standard letter-sized envelope No charge Other types of mailing Actual cost

A "photocopy" is either a single-sided copy or one side of a double-sided copy of a standard 8.5 x 11-inch page. If the cost of complying with the request is estimated to exceed \$100.00, or if the requestor previously has not submitted payment for prior requests, the requestor may be required to submit the costs in advance. All costs shall be paid by check or money order payable to the "Pennsylvania Department of the Auditor General."