Minorities for Medical Marijuana and Banks & Company – Sow The Land Hemp Symposium – Hemp at the Federal & State Government Levels

What is our Governmental System

How does the development of public policy actually work?

What is the intersectionality between Federal and State Government

Federal & State Oversight of Marijuana and Hemp





Federal
Regulatory
Agencies – Hemp
(Primary)





United States
Department of
Agriculture

# **USDA Organization** Chart

# **Secretary Deputy Secretary**

Assistant Secretary for Civil Rights

Assistant Secretary for Congressional Relations Assistant Secretary for Administration

Inspector General

General Counsel

Office of the Chief Financial Officer

Office of the Chief **Economist** 

Office of the Executive Secretariat

Office of Budget and **Program Analysis** 

Office of Communications

Office of **Tribal Relations** 

Office of Partnerships and **Public Engagement** 

· Higher Education · Strategic Initiatives 2501 Grants

Office of Hearings and Appeals

Office of the Chief Information Officer

Under Secretary for Farm Production

and Conservation

- FPAC Business Center
- Farm Service Agency
- · Risk Management Agency
- · Natural Resources Conservation Service

Under Secretary for Food, Nutrition and Consumer Services

· Food and Nutrition Service

**Under Secretary** for Food Safety

- · Food Safety and Inspection Service
  - Service
    - Inspection Service

Under Secretary for Natural Resources and Environment

· Forest Service

· Agricultural Marketing

Under Secretary

for Marketing and

Regulatory Programs

· Animal and Plant Health

- · Rural Housing Service
  - · Rural Utility Service

Under Secretary for

Rural Development

 Rural Business Cooperative Service Under Secretary for Research, Education and Economics

· Office of the Chief

Scientist

- · Agricultural Research Service
- National Agricultural Statistical Service
- · National Institute of Food and Agriculture
- Economic Research Service

Under Secretary for Trade and Foreign Agricultural Affairs

- Foreign Agricultural Service
- · U.S. Codex Office

USDA is an equal opportunity provider, employer, and lender.







Federal Regulatory Agencies – Hemp (Secondary)







# Federal Legislation – What is the Farm Bill?

The farm bill is a package of legislation passed roughly once every five years that has a tremendous impact on farming livelihoods, how food is grown, and what kinds of foods are grown. Covering programs ranging from crop insurance for farmers to healthy food access for low-income families, from beginning farmer training to support for sustainable farming practices, the farm bill sets the stage for our food and farm systems. As a leading advocate for family farmers and sustainable agriculture, it's our job to make sure that this important bill is good for farmers, consumers, and for the natural environment.

Every five years, the farm bill expires and is updated: it goes through an extensive process where it is proposed, debated, and passed by Congress and is then signed into law by the President. Each farm bill has a unique title, and the current farm bill is called the Agriculture Improvement Act of 2018. It was enacted into law in December 2018 and expires in 2023.

The original farm bill(s) were enacted in three stages during the 1930s as part of President Franklin Delano Roosevelt's New Deal legislation. Its three original goals – to keep food prices fair for farmers and consumers, ensure an adequate food supply, and protect and sustain the country's vital natural resources – responded to the economic and environmental crises of the Great Depression and the Dust Bowl. While the farm bill has changed in the last 70 years, its primary goals are the same.

# Federal Legislation – Hemp Legalization via 2018 Farm Bill

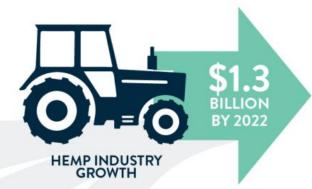


Under the 2018 Farm Bill, hemp has been removed from the Controlled Substances Act (CSA) and is now considered an agricultural product.











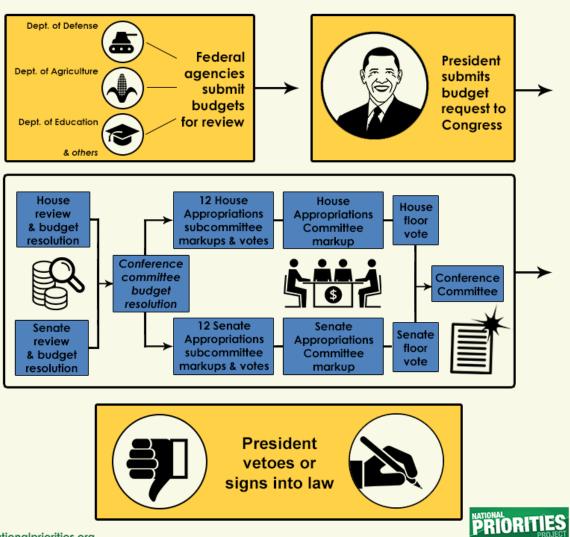




© 2018 New Frontier Data | Source: Hemp Business Journal

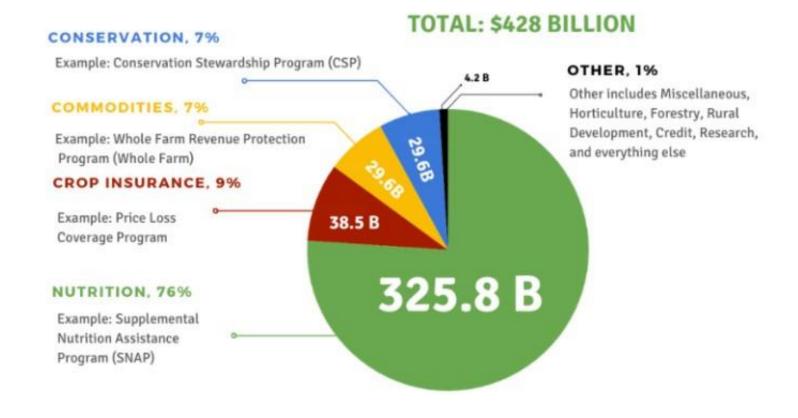
# Federal Government - Congressional Legislative Process Appropriations

# **The Annual Federal Budget Process**



Federal
Government –
Congressional
Legislative
Process Appropriations

# FARM BILL PROJECTED FUNDING, IN BILLIONS 2019-2023



# Federal Regulatory Budget – USDA Budget Authority & Outlays

Figure OV-1. USDA New Budget Authority

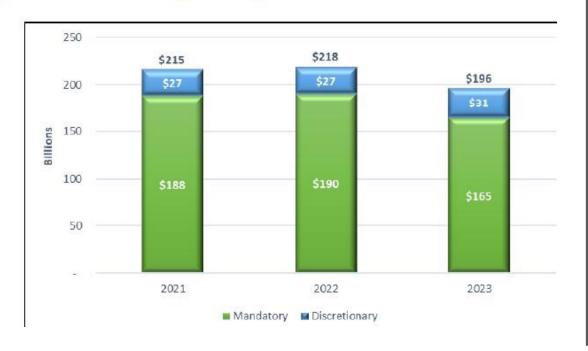
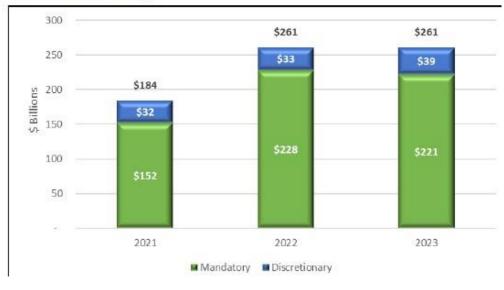
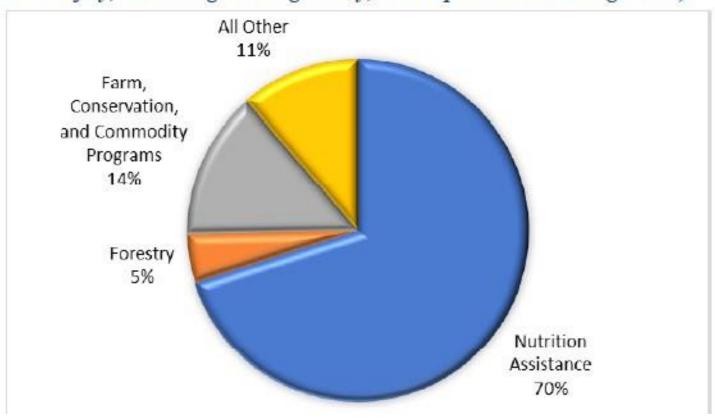


Figure OV-2. USDA 2023 Outlays



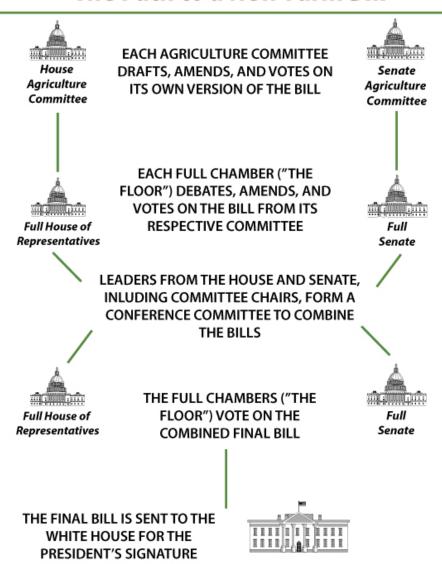
# Federal Regulatory Budget – USDA Budget Outlay Categories

Figure OV-3. 2023 Mandatory and Discretionary Outlays (All Other includes Rural Development, Research, Food Safety, Marketing and Regulatory, and Departmental Management.)



# Federal Government – Congressional Legislative Process – Policy Bill

# The Path to a New Farm Bill





# Federal Legislation — Hemp Provisions in 2018 Farm Bill

# 2018 Farm Bill – Hemp Specific Sections

## TITLE VII - Research

Subtitle A - National Agricultural Research, Extension, and Teaching Policy Act of 1977

# Sec. 7125 Supplemental and Alternative Crops; Hemp

☐ Reauthorizes a research project for supplemental and alternative crops including canola and hemp.

# Sec. 7401 Critical Agricultural Materials Act

☐ Reauthorizes the Critical Agricultural Materials Act, and includes hemp as an eligible product.

## Sec. 7415 Legitimacy of Industrial Hemp Research

☐ Requires the Secretary to conduct a study and report on the economic viability of the domestic production and sale of industrial hemp.

## TITLE X — Horticulture

Sec. 10111 Hemp Producti

Amends the Agricultural warround Act of 1946 to allow states to regulate hemp growth and production, based on a state or tribal plan that includes information on locations of hemp production, testing for THC concentration, disposal of plants that are out of compliance, and negligence or other violations of the state or tribal plan.

□ Requires states and tribes without USDA approved plans to follow federal laws and regulations promulgated by USDA on hemp production.

## Sec. 10112 Rule of Construction

☐ Clarifies that nothing in this title authorizes interference with the interstate commerce of hemp

# 2018 Farm Bill – Hemp Specific Sections

# TITLE XI — Crop Insurance

# Sec. 11101 Definitions

□ Defines cover crop termination and defines hemp as used in section 297A of the Agricultural Marketing Act of 1946.

# Sec. 11106 Insurance period

☐ Amends section 508(a)(2) of the Federal Crop Insurance Act by adding hemp.

# Sec. 11112 Submission of policies and materials to board.

☐ Amends section 508(h) of the Federal Crop Insurance Act to allow the Corporation to waive the viability and marketability requirement in the case of a policy or pilot program relating to the production of hemp.

# Sec. 11120 Agricultural commodity

□ Amends section 518 of the Federal Crop Insurance Act by adding hemp.

# Sec. 11121 Reimbursement of research, development, and maintenance costs

☐ Amends section 522(b) of the Federal Crop Insurance Act to allow the Board and Corporation to waive the viability and marketability requirements in the case of research and development relating to a policy to insure the production of hemp.

# Federal Legislation – Hemp Legislation for 2023 Farm Bill

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Hemp Legislation Tracker
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H.R.6645 — 117th Congress (2021-2022) - Hemp Advancement Act of 2022 Sponsor: Rep. Pingree, Chellie [D-ME-1] (Introduced 02/08/2022) Cosponsors: (0)

<u>H.R.4521</u> — 117th Congress (2021-2022) - United States Innovation and Competition Act of 2021 - Hemp related Sponsor: Rep. Johnson, Eddie Bernice [D-TX-30] (Introduced 07/19/2021) Cosponsors: (101)

S.1698 — 117th Congress (2021-2022) - Hemp Access and Consumer Safety Act – Hemp related Sponsor: Sen. Wyden, Ron [D-OR] (Introduced 05/19/2021) Cosponsors: (4)

<u>H.R.4350</u> — 117th Congress (2021-2022) - National Defense Authorization Act for Fiscal Year 2022 - Hemp related

Sponsor: Rep. Smith, Adam [D-WA-9] (Introduced 07/02/2021) (by request) Cosponsors: (1)

S.2599 — 117th Congress (2021-2022) - Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2022 – Hemp related

Sponsor: Sen. Baldwin, Tammy [D-WI] (Introduced 08/04/2021) Cosponsors: (0)

H.R.2828 — 117th Congress (2021-2022) - DAIRY PRIDE Act - Hemp related

Sponsor: Rep. Welch, Peter [D-VT-At Large] (Introduced 04/22/2021) Cosponsors: (44)

S.1346 — 117th Congress (2021-2022) - DAIRY PRIDE Act – Hemp related Sponsor: Sen. Baldwin, Tammy [D-WI] (Introduced 04/22/2021) Cosponsors: (7)

S.1005 — 117th Congress (2021-2022) - HEMP Act of 2021- Hemp Economic Mobilization Plan Act of 2021 Sponsor: Sen. Paul, Rand [R-KY] (Introduced 03/25/2021) Cosponsors: (0)

<u>H.R.841</u> — 117th Congress (2021-2022) - Hemp and Hemp-Derived CBD Consumer Protection and Market Stabilization Act of 2021

Sponsor: Rep. Schrader, Kurt [D-OR-5] (Introduced 02/04/2021) Cosponsors: (39)

H.R.6134 - CBD Product Safety and Standardization Act of 2021 Sponsor: Rep. Rice, Kathleen M. [D-NY-4] (Introduced 12/02/2021) Cosponsor: (4)

# Federal Hemp Legislation – Key Legislative Committees – M4MM Focus for 2023 Farm Bill

# Regulations for Hemp farming, Hemp production, Commercial Hemp product development, import and export of Hemp products

House Committee on Agriculture - policy committee

Senate Committee on Agriculture, Nutrition and Forestry - policy committee

Senate Committee on Indian Affairs - policy committee

House Committee on Appropriations Sub-Committee on Agriculture, Rural Development, FDA and Senate Committee on

Appropriations, Subcommittee on Agriculture, Rural Development, Food and Drug Administration – budget allocation committee, how Federal dollars are spent in support of the Hemp sector and regulatory activities

House Committee on Appropriations Sub-Committee on Energy and Water Development and Senate Committee on Appropriations, Subcommittee on Energy and Water Development – budget allocations committee, monies allocated to finance or support farming activities that cover water access issues and potential clean energy financing or grant support for Hemp farmers

# Federal Cannabis Legislation – Key Legislative Committees – M4MM Focus

# Banking for Marijuana related businesses, Hemp licensed businesses and creating opportunities for Minority depository institutions to do business with Marijuana related businesses and Hemp licensed businesses:

Treasury Department regulatory committees – The Treasury department is responsible for banking rules that impact Marijuana related businesses and Hemp licensed businesses. Marijuana is illegal federally, but the Department of Treasury created rules to govern banking services for marijuana related businesses. These committees include:

# **Policy Committees**

- House Committee Financial Services policy committee
- Senate Committee on Banking, Housing & Urban Affairs policy committee
- Senate Committee on Finance policy committee

# House Committee on Appropriations - budget allocations committee

- Subcommittee on Commerce Justice, Science
- Subcommittee on Financial Services & General Government

# Senate Committee on Appropriations - budget allocations committee

- Subcommittee on Financial Services and General Government
- Subcommittee on Interior, Environment, and Related Agencies

# **Hemp and Farm Programs**





Federal Regulatory Agency – Operational Programs - Hemp

# Federal Regulatory Agency – Administrative Rules - Hemp

# AGENCY:

Agricultural Marketing Service, Department of Agriculture (USDA).

# ACTION:

Final rule.

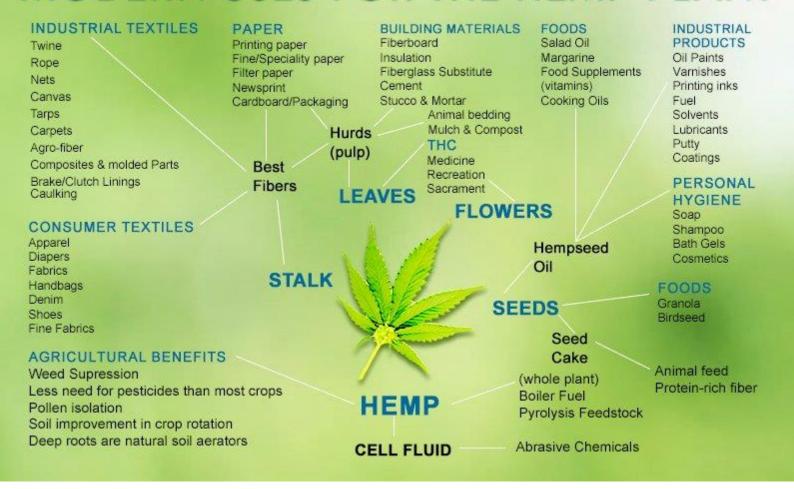
# SUMMARY:

This final rule supersedes the interim final rule that established the Domestic Hemp Production Program, as mandated by the Agriculture Improvement Act of 2018 (2018 Farm Bill). This rule includes regulations used by the Department of Agriculture (USDA) to approve plans submitted by States and Indian Tribes for the domestic production of hemp. This rule also includes regulations on the Federal hemp production plan for producers in States or territories of Indian Tribes that do not have their own USDA-approved plans. The program provides requirements for maintaining records about the land where hemp is produced, testing the levels of total delta-9 tetrahydrocannabinol, disposing of non-compliant plants, licensing hemp producers, and ensuring compliance under the new program.

# DATES:

This rule is effective March 22, 2021.

# MODERN USES FOR THE HEMP PLANT



Federal
Regulatory
Agency –
Hemp
Product
Applications

# Industrial Hemp Market





Market Size for 2021 \$4,452.0 Mn Market Size for 2030

\$60,682.8 Mn

~37%

Hemp Fiber Revenue Share in 2021

Europe Held Around 35% Share in 2021



- Surging need for industrial hemp in end-use sectors
- Increasing legalization in the cultivation of industrial hemp



Market Growth Will Accelerate at a CAGR (2021–2030)

33.7%

The demand for hemp in the pharmaceutical industry is projected to witness the highest CAGR of around

35%

Ecofibre | Hemp Inc. | HempFlax Group B.V. |
Konoplex Group | Hemp Oil Canada |
HemPoland | Dun Agro Hemp Group |
Colorado Hemp Works | GenCanna |
MH Medical Hemp

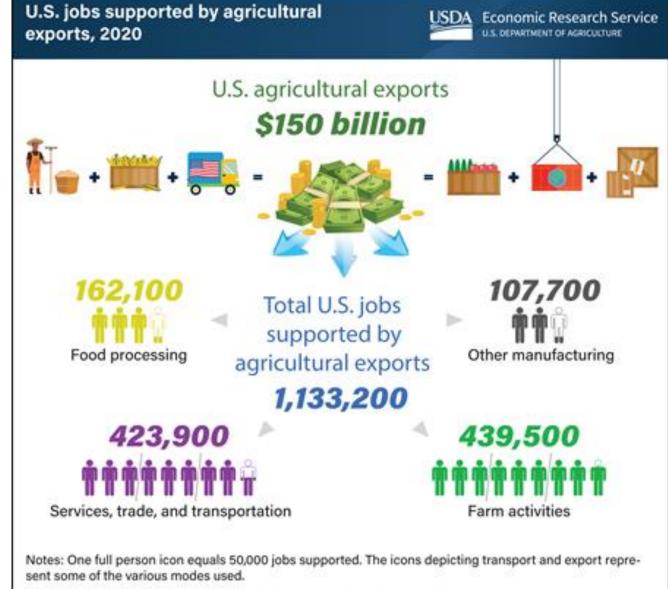




Hemp is increasingly used as a fiber and oilseed for the manufacturing of a wide range of consumer and industrial products all over the world.

**US & Global Hemp Market Opportunity** 

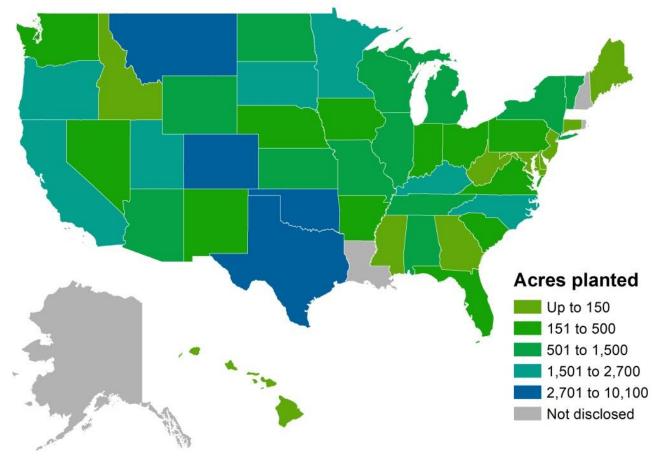
Federal
Regulatory
Agency – USDA
Agricultural
Exporting



Source: USDA, Economic Research Service, Agricultural Trade Multiplier

Federal
Regulatory
Relationship to
State Regulatory
Adoption —
Hemp Acreage
Planted - 2021

# Industrial hemp acreage by state



Source: U.S. Department of Agriculture (2021)

**Graphic by Noah Wicks** 



# Federal Government & State Government Overlap

# Government Powers in a Federal Structure

# Federal/National Government Powers

# Enumerated/Written/Delegated Powers

Coin Money & Punish Counterfeiting
Regulate Interstate Commerce & Foreign Trade
Conduct Foreign Affairs
Establish Rules of Naturalization/Immigration
Establish Copyright & Patent Laws
Regulate the Postal System
Establish a Court System
Declare War & Raise/Support National Military

# Prohibited/Denied Powers

Tax State Exports & Change State Boundaries
Violate Bill of Rights & Deny Due Process
Suspend Habeas Corpus (except national emergency)
Bills of Attainder
Ex Post Facto Laws
Confer Titles of Nobility

# Implied/Inherent Powers

Make "Necessary and Proper" Laws to Carry Out Enumerated Powers Powers Not Explicitly Written/Implicit

# ➤ Concurrent/Shared Powers

Levy & Collect Taxes
Borrow Money
Make & Enforce Laws
Establish Courts
Charter Banks & Corporations
Take Property for Public Use
(eminent domain)
Connect Roads & Infrastructure

# **State Government Powers**

## Reserved Powers

Regulate Intrastate Commerce
Conduct Elections
Provide for Public Health, Safety, Welfare & Morals
Establish Local Governments
Maintain Militia (National Guard)
Ratify Amendments to the Constitution

## Prohibited/Denied Powers

Tax Imports & Exports
Coin Money
Enter Into Treaties with Foreign Nations
Impair Obligation of Contracts
Abridge Privileges & Immunities of Citizens
Deny Due Process and Equal Protection of the Law

# Implied/Inherent Powers

Powers Not Explicitly Written/Implicit



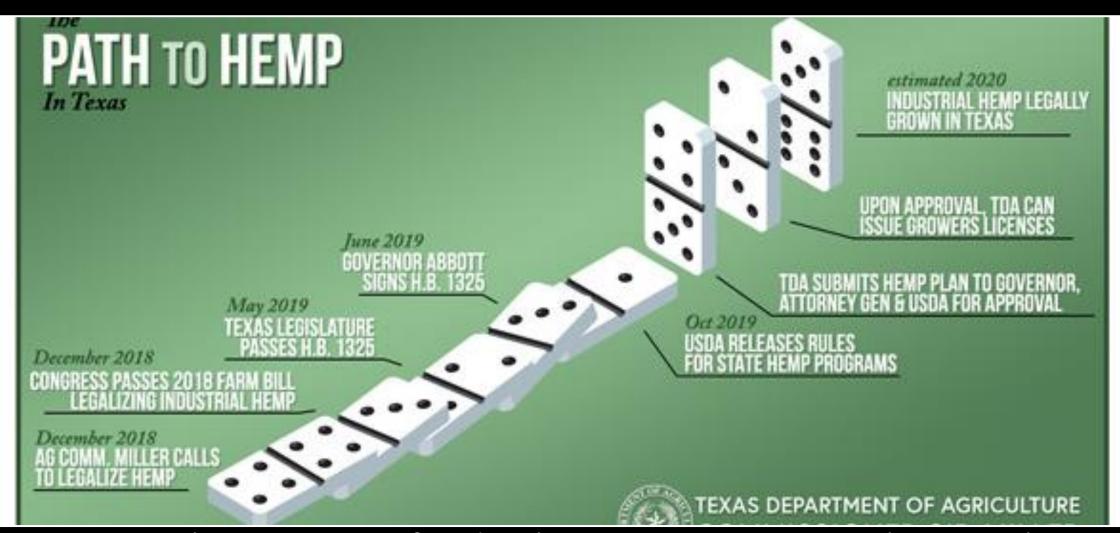
HOME | RULES & REGULATIONS | HEMP PRODUCTION | STATUS OF STATE AND TRIBAL HEMP PRODUCTION PLANS FOR USDA APPROVAL

This table summarizes the submission and approval status of State and Tribal hemp production plans. Once a plan is formally submitted, USDA has 60 days to approve or disapprove the plan. Once a plan is approved by USDA, it remains in effect unless suspended or revoked by USDA pursuant to the procedures described in the Final Rule, or unless the State or Tribe revises their plan and resubmits it for USDA approval.

# Federal Regulatory Relationship to States – Production Plans - Hemp

State Implementation of Federal Statutory
Law & Regulatory
Rules – State Hemp
Statutory Laws

State	Citation	Summary
Pennsylvania	Pa. Cons. Stat. Ann. tit. 3 § 701 to 710 (Purdon 2016)	<ul> <li>Allows institutions of higher education or the Department of Agriculture of the commonwealth to research hemp under an industrial hemp pilot program.</li> </ul>
		<ul> <li>This chapter shall expire if the secretary of agriculture of the Commonwealth determines a federal agency is authorized to regulate hemp.</li> </ul>
Rhode Island	R.I. Gen. Laws § 2-26-1 to 2- 26-9 (2016)	<ul> <li>Establishes a commercial hemp program overseen by the Department of Business Regulation.</li> <li>Allows the Division of Agriculture in the Department of Environmental Management to assist the Department of Business Regulation in regulating hemp.</li> <li>Growers must verify they are using certified seeds.</li> <li>The department shall authorize institutions of higher education to grow hemp for research purposes.</li> </ul>
South Carolina	S.C. Code Ann. § 46-55-10 to 46-55-40 (Law. Co-op 2016)	<ul> <li>Allows hemp growth for commercial and research purposes.</li> </ul>



State Implementation of Federal Statutory Law & Regulatory Rules -Hemp