## 2024 BARS Update

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Office of the Washington State Auditor





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**Accounting Changes** 

and Error Corrections

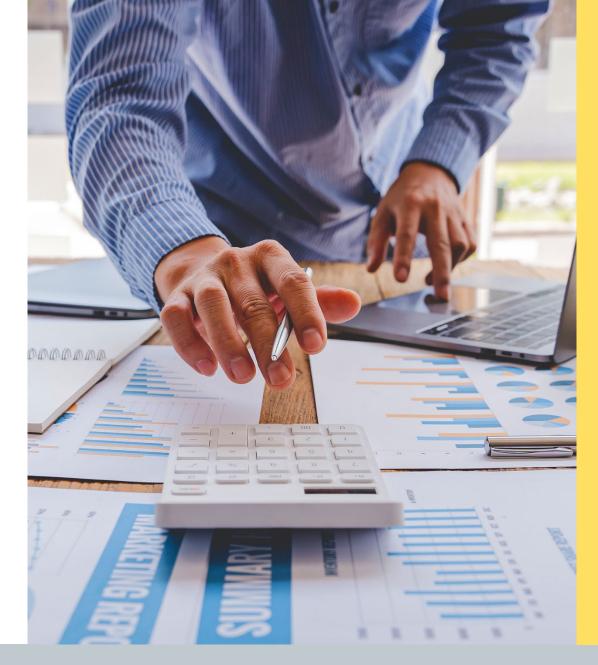
Compensated

**Absences** 

Additional BARS Updates

Annual Filing Reminders and Updates

# Accounting changes and error corrections – GASB 100





## Summary of categories

## **Accounting Changes**

- Changes in accounting principles
- Changes to or within the reporting entity
- Change in accounting estimate (GAAP only)

#### **Error Corrections**



## Changes in accounting principle

### **Situation**

- When switching from one accounting standard to another (GAAP only)
- Adopting a new standard

## Accounting

• Retroactive application

## Reporting

- BARS code: 388.50/588.50
- Note Disclosure



#### **Situation**

- Addition/removal of fund
- Change in major funds (GAAP only)
- Component unit changes (GAAP only)

## Accounting

Beginning balance adjustment

## Reporting

- BARS code: 388.40/588.40
- Note Disclosure



- The city has a special revenue fund for tourism activities
- On June 15, 2024, management reviews their overall financial activity and decides to move the tourism activities into the general fund (rather than report a separate special revenue fund)
- This change is reported as if it happened on 1/1/2024



### Scenario 1

Tourism fund activity thru June 15:

Account	Tourism Activity
Beginning balance 1/1/2024	\$50,000
Revenues thru 6/15/2024	\$25,000
Expenditures thru 6/15/2024	\$20,000
Balance on 6/15/2024	\$55,000



- General fund reports \$50,000 to BARS 388.40
- Tourism fund reports \$50,000 to BARS 588.40

Account	General	Tourism
Beginning balance	\$5,000,000	\$50,000
Change to or within the financial reporting entity	\$50,000	\$(50,000)
Beginning balance, restated	\$5,050,000	\$0
Revenues	\$3,625,000	\$0
Expenditures	\$3,820,000	\$0
Ending balance	\$4,855,000	\$0



- The government has a debt service fund for an outstanding bond
- On June 15, 2024, it makes the last debt service payment and closes the fund
- There is \$2,000 left over that is transferred to the general fund
- This is **not** a change to/within the reporting entity, because this is **not** an ongoing activity



- Neither fund uses BARS 388.40/588.40
- The debt service fund activity is reported separately from the general fund

Account	General	<b>Debt Service</b>	
Beginning balance	\$5,000,000	\$30,000	
Revenues	\$4,760,000	\$100,000	
Expenditures	\$4,900,000	\$128,000	
Transfer in	\$2,000	\$0	
Transfer out	\$0	\$2,000	
Ending balance	\$4,862,000	\$0	



## Change in accounting estimate

### **Situation**

Change in inputs used to calculate an accounting estimate (GAAP only)

## Accounting

Prospective application

## Reporting

- No specific BARS code
- Note Disclosure



## **Error Correction**

### **Situation**

- Mathematical error
- Oversight or misuse of facts
- Incorrect accounting application

## Accounting

- Retroactive, for non-trivial errors
- Current revenue/expenditure for trivial errors

## Reporting

- BARS code: 388.30/588.30
- Note Disclosure





## Notes to the financial statements

#### **Narrative**

- Specific requirements for each change or error correction
  - Nature of the change
  - Reason for the change

### **Table format**

 Detail how the change or error has impacted the beginning balances

#### **Scenario 1 Note**

In 2024 the tourism activity was moved into the general fund because the tourism activity no longer qualified to be reported as a special revenue fund.

Fund	12/31/23 as previously reported	Change in accounting principle	Change to / within the financial reporting entity	Error correction	12/31/23 as restated/adjusted
General	\$5,000,000	\$0	\$50,000	\$0	\$5,050,000
Tourism	\$50,000	\$0	\$(50,000)	\$0	\$0

## Compensated absences – GASB 101





## Definition

## Leave for which employees may receive:

- Cash payments when the leave is used for time off
- Other cash payments like unused leave upon termination of employment
- Noncash settlements like conversion to defined benefit postemployment benefits



## Compensated absence liability

## Leave for that has not been used and:

- Attributable to services already rendered
- Accumulates
- 50% or more likelihood that the leave will:
  - Paid in cash / settled through noncash means
  - Be used for time off



#### **Considerations:**

- Review your policy
- Evaluate if the earned leave will become eligible for use or payment in the future
- Evaluate your historical information about the use and payment of compensated absences
- Review for any items that would show that the historical information may not be representative of future trends or patterns



## Compensated absence liability

### Leave that has been used

- Has been used for time off, but not paid yet
  - GAAP chooses between compensated absence or accrued wages liability

## Calculating the liability

- Calculated with current pay rate at fiscal year-end
- Or another rate if 50%+ likelihood of being paid at different rate
- Include salary-related payments



## Compensated absence liability

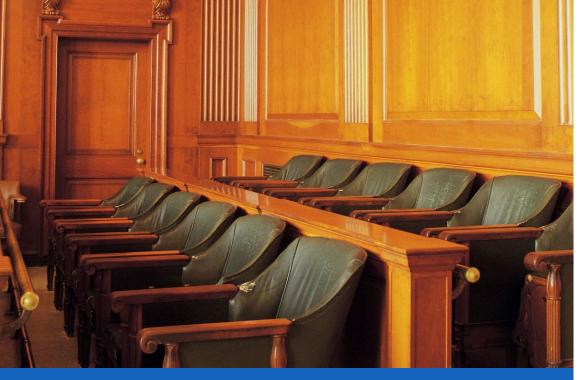
## Salary related payments

#### **Includes:**

- Directly & incrementally related payments
- Payroll taxes
- Health savings accounts (HSAs), flexible spending accounts (FSAs)
- Defined *contribution* pension/OPEB plans

#### **Excludes:**

 Defined benefit pension/OPEB payments, such as state-sponsored retirement plans (PERS, PSERS, LEOFF)



## Exceptions

## Leave recognized at commencement

Dependent upon occurrence of a sporadic event that affects a relatively small proportion of employees.

- Examples:
  - Military leave
  - Bereavement leave
  - Jury duty
  - Parental leave



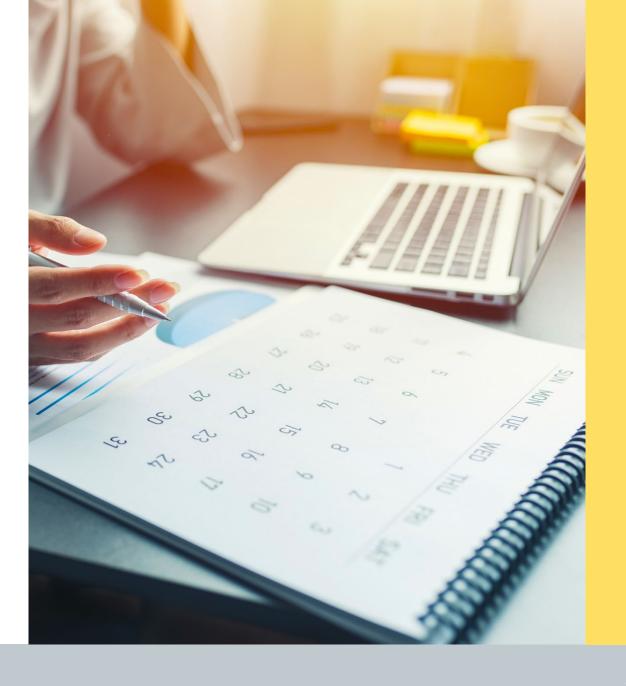
### Schedule 09

- Liability code: 259.12 (no change)
- Can net increases/decreases

#### **Notes**

- Note X Changes in Long-Term Liabilities
  - GAAP no longer discloses which fund liquidates the compensated absence liability
  - Cash title changed from Long-Term Debt
- Updates to Note 1 Summary of Significant Accounting Policies

## Additional BARS Updates



## 3.1.1 / 3.1.7 Fund Types and Accounting Principles

- Separating these two topics:
  - Accounting Principles (3.1.10)
  - Fund Types (3.1.1 GAAP, 3.1.7 Cash)

## Cash 3.2.7 Special Assessments

Removed GAAP references



## **GAAP 3.2.7 Special Assessments**

- Clarified reporting for capital assessments
- Both modified and full accrual accounting recognize the receivable when the assessment is levied
- Only governmental funds report a deferred inflow for amounts not collected within availability period
- Proprietary funds and government-wide statements recognize all revenue when the assessment is levied



### Cash 3.3.8 Capital Assets

- Routine repairs/maintenance are normal expenditures
- Costs that increase the capacity or efficiency of a capital asset should be reported as a capital expenditure using BARS 594 or 595

## **GAAP 3.3.10 Capital Assets**

- Clarified that costs related to acquisition or construction of a capital asset should be capitalized
- If costs relate to more than one project, they should be allocated to those projects/assets





## Cash 3.4.1 Leases / 3.4.21 **SBITA / 3.4.22 PPP**

- Defined variable payments that are fixed in substances
  - Example: Contract says you pay the greater of \$5,000 or 5% of total sales, the \$5,000 is "fixed in substance"
  - Fixed in substance payments are include in liability calculations
- Added guidance for prepaid leases and prepaid SBITAs
  - Prepaid contracts are not reported on the Schedule of Liabilities (Schedule 09).





## GAAP 3.4.1 Leases / 3.4.21 SBITA / 3.4.22 PPP

- Clarified accounting for rate increases
  - Known rate increases are included in liability –
    i.e., payments increase by \$2,000 or by 3%
    each year
  - Variable rate increases are not included i.e., payments increase by CPI each year
- Clarified that variable and non-lease / non-SBITA / non-PPP payments should not be included in calculations
  - A charge per mile or copy made
  - Taxes or maintenance costs





#### **3.4.3 Bond Revenue Warrants**

 No longer applicable – RCWs from this page have been repealed

### **GAAP 3.4.11 LOCAL Program**

 New section for LOCAL program (reported like normal debt)

## 3.6.10 Working Advances from DSHS

 Moving to 3.4.7 Intergovernmental and Forgivable Loans



## 3.8.1 Unemployment & Deferred Comp / 4.8.9 Sch. 21

 Clarified that assuming a risk (not setting aside resources for future claims) is not self-insurance

#### 3.8.12: Election Costs

- Secretary of State (SOS)
   has authority over election costs.
- BARS page will be updated to link directly to the SOS's guidance.



## 3.9.5 Overhead Cost Allocation

- Removed non-authoritative examples
- Additional minor clarifications

## Other minor updates / clarifications

 Miscellaneous improvements and clarifications to several BARS codes and BARS pages







## Reporting – BARS codes

## **Economic Development**

- New 345 series
  - 345.51.00 Business and Growth Development
  - 345.52.00 Tourism
  - 345.59.00 Other Economic Development

## **Business Payroll Excise Tax**

• 318.46.00- Should be included in the municipal code



## Reporting – Schedule 09

## Liability code

- 263.13 Self-insurance and risk pool claims liabilities
  - Self-insurance and risk pool claims liabilities such as open claims, incurred but not reported (IBNR), unallocated loss adjustment expense (UALE).
  - Governments with self-insurance programs should only report a claims liability on the Schedule 09 if they have an actuarially determined liability.

## Note 1 – Summary of Significant Accounting Policies

- Cash Adding information about:
  - Lease/SBITA thresholds
  - Compensated absences
  - Fund descriptions
- GAAP Adding information about:
  - SBITAs
  - Deferred inflows and deferred outflows
  - Fund balance
  - Other minor clarifications/adjustments



## Reporting – Notes



## **Cash Note – Budget Compliance**

Instructions for managerial funds

### Cash Note – Long-term Debt

- Updating title to Note X Long-Term Liability
- Will now include compensated absences & interfund loans

#### **Cash Note – Interfund Loans**

Moving to Long-Term Liability note



## Reporting – Notes

#### **Note – Certain Risk Disclosures**

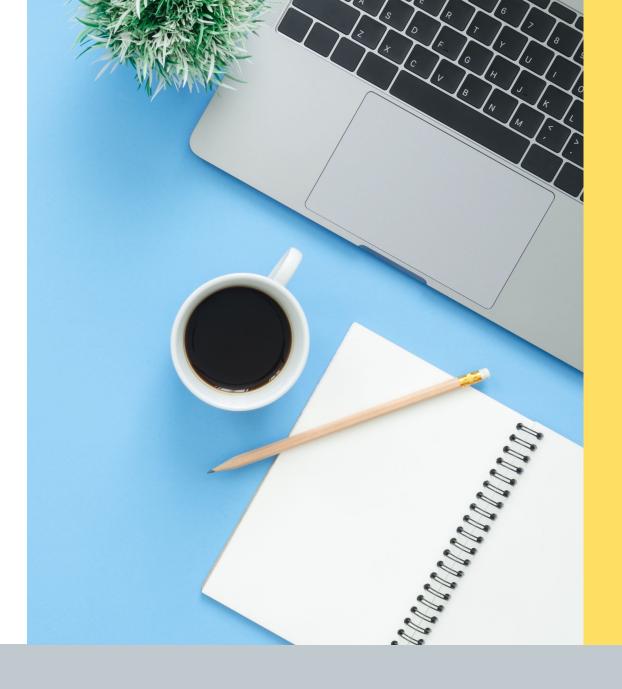
- New disclosure required when all the following are met:
  - A concentration or constraint is known prior to when financials are issued
  - The government is vulnerable to the risk of a substantial impact
  - An event that could cause a substantial impact has occurred, has begun to occur, or is more likely than not to begin to occur within 12 months of the financial statement issuance
- Describe the concentration/constraint, the event, and actions taken to mitigate



## Reporting – Notes



# Annual filing system reminders & updates



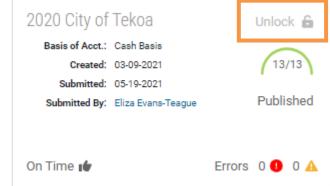


## Reminder

## **Unlocking Reports**

- Annual reports can be unlocked up until the audit is complete.
- To unlock, click the blue "unlock" icon. If it's grey, contact your audit team.
- To view a report, click anywhere in the dashboard, other than the unlock icon.









## Annual Filing System Updates

#### Schedule 01

 Export a list of all required and warning errors.

#### Schedule 09

- New question added regarding audit deadlines for bonds.
- Variances will be displayed as official warning errors.

#### Schedule 16

 Other award ID required for all indirect awards and optional for direct awards.







### **Contact Us**

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