Congress 2017 THE 7150 OF THE HUMANITIES AND SOCIAL SCIENCES

Social Inequality in Access to Parental Benefits in

Canada

May 30th 2017

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Overview of Presentation

- 1. 'Parental-leave rich' and 'parental-leave poor' families in Canada and in Québec
 - ➤ McKay, L., S. Mathieu and A. Doucet. "Parental-leave rich and parental-leave poor"? Access In/Equality in Canadian Labour-market-based, Temporary Leave Care Policies, *Journal of Industrial Relations* 58 (4), 543-562.
 - Mathieu, S., L. McKay et A. Doucet. 2016. « Politiques sociales, soutien au travail de soins et inégalités de classes », Rapport rédigé pour les 10 ans du Régime Québécois d'assurance parentale, Québec : Conseil de Gestion de l'Assurance Parentale.
- 2. Discussion of the Federal Government's 2017 Budget Changes to Maternity and Parental Leave
- 3. Areas for future research

Maternity/parental benefit history

1971: introduction of maternity leave

Key changes:

- 1990: introduction of 10 weeks of paid parental benefits
- 2001: parental benefits are extended to 35 weeks
- 2006: introduction of Québec Parental Insurance Program (QPIP)

***At all times, there is a precondition of labour force attachment ***

Research question (McKay, Mathieu and Doucet, 2016)



Do Canadian parents in Québec and the Rest-of-Canada (ROC) have equal access to government-sponsored parental leave (PL) benefits? If not, are there program differences? Are there socioeconomic class differences?

Method



- Use of national survey data -- Employment Insurance Coverage Survey (EICS)
 - ➤ 2013 cycle
 - > sample of 11,000 respondents
- Data for Québec and the Rest of Canada (ROC)
 - > ROC = 9 provinces and excludes residents of the three territories and parents living on First Nation reserves
- 'Household annual income' as a proxy for social class (with three income categories)

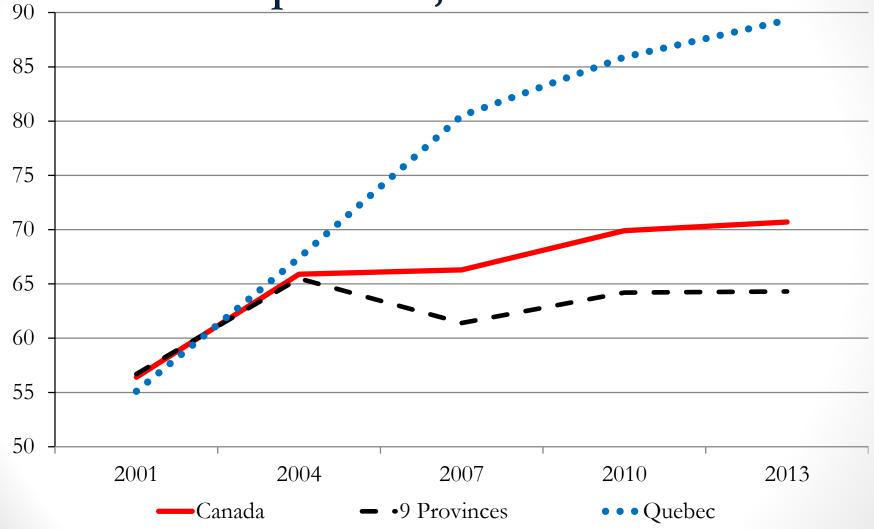
Parental leave in Canada and in Québec, 2017

	Canada EI	Qc's Basic Plan	Qc's Special Plan	
Eligibility	600 hours	\$2000 earnings	\$2000 earnings	
Self-employed workers	As of 2011	Covered	Covered	
Waiting Period	2 weeks per couple	None	None	
Weeks by wage-replacement rate (% of average earnings)				
Maternity	15 at 55%	18 at 70%	15 at 75%	
Paternity	None	5 at 70%	3 at 75%	
Parental (shared)	35 at 55%	32 (7 at 70% + 25 at 55%)	25 at 75%	
Total weeks per couple	50	55	43	
Adoption (shared)	35 at 55%	(12 at 70% + 25 at 55%)	28 at 75%	
Low income (<\$25,921)	Up to 80%	Up to 80%		
Maximum insurable earnings (2017)	\$543/week \$51,300/year	\$ 1,045/week \$72,500/year		

Findings

- **Our findings show a connection between program/place of residence and the takeup of parental benefits**
- Since 2007, an increasing proportion of Québécois mothers received benefits; the same trend is **not** observed under EI in the ROC
- Between 2007 and 2013, the proportion of Québécois mothers receiving maternity or parental benefits rose by 8.8 percentage points

Proportion of Mothers Receiving Maternity/Parental Benefits, Canada, Qc., and 9 provinces, 2001-2013



Source: EICS, 2001, 2004, 2007, 2010 and 2013, custom tabulation, Statistics Canada

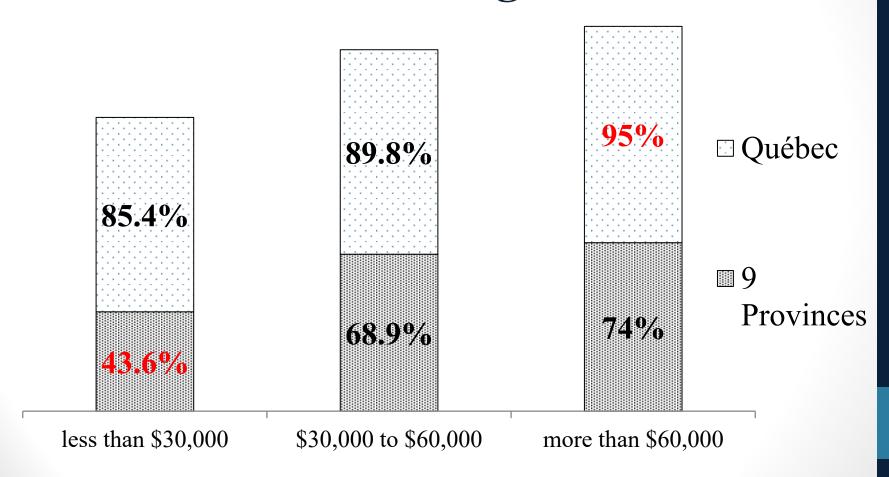
Which families? Receipt of benefits by household income

Our findings also show a connection between class inequality and PL policies in Canada

• Higher-income families have better access to parental benefits in both programs

• In each family income bracket, more mothers qualify to receive benefits in Québec

Proportion of Mothers in receipt of Maternity/Parental Benefits by Household Income and Program, 2013



Source: EICS, 2013, custom tabulation, Statistics Canada

Which mothers? Which families?

Mothers Not in Receipt of Benefits could be:

- Eligible and not applying
- Ineligible? Why?
 - Insufficient hours?
 - Paid into EI, but not in past 52 weeks?
 - Never paid into EI?

Inequalities in access to benefits in Québec (Mathieu, McKay and Doucet, 2016)

• Lower eligibility criteria makes it easier for parents to qualify to receive benefits...

• ...but even in Québec, there are differences in receipt of benefits among mothers



To summarize: inequality of access is a key issue to consider

- Access to PL benefits depends on
 - ✓program/place of residence
 - ✓ household income
- In other words...
 - ✓ greater access and socioeconomic equality of access under QPIP
 - ✓ annual household income makes a difference to mothers' access to PL benefits
- The greatest reason for program coverage variation is benefit eligibility criteria

Federal Government's 2017 Budget Announced Extending EI Parental Leave

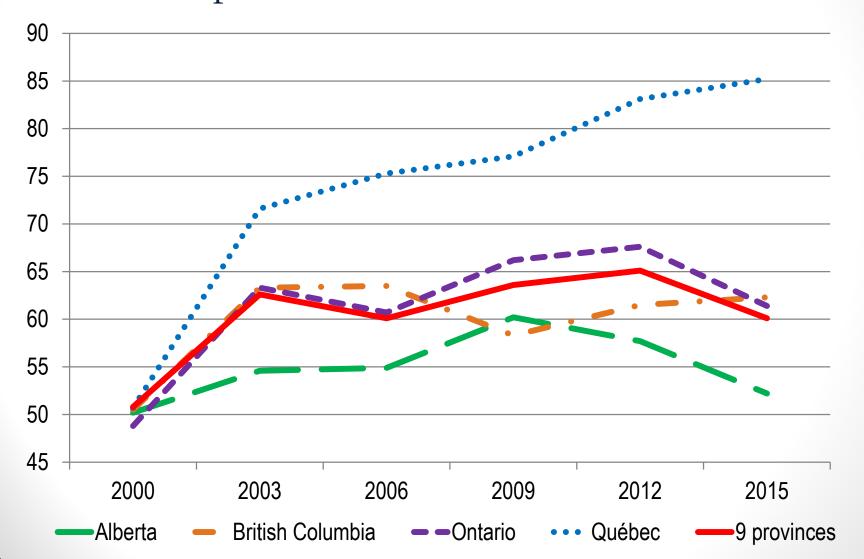
- To provide an 18 month leave duration option
- No extra money
- Who will (be able to) take this option?
- Makes no difference for those currently ineligible

	Current	New	
Maternity	15 weeks		
Parental	35 weeks at 55%	63 weeks at 33%	
Total	50 weeks (12 months - 2 weeks)	78 weeks (18 months)	

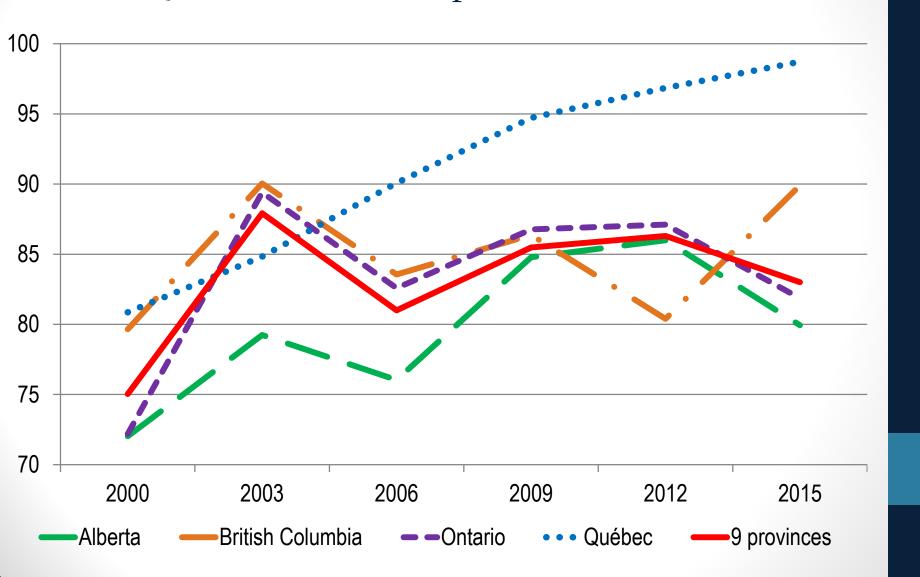
New areas for research

- Need for better data
 - with smaller income categories
 - with better indicators for social clasS
- Intersectional approach: do fathers have equal access to parental benefits? How do gender and class intersect to affect the take-up of benefits?
- Is Québec the only outlier in terms of « parental leave regimes »?
 - The case of Alberta

Proportion of all mothers receiving maternity/parental benefits in Alberta, British Columbia, Ontario, Québec and the nine provinces, 2000-2015



Proportion of mothers with insurable employment receiving maternity/parental benefits in Alberta, British Columbia, Ontario, Québec and the nine provinces, 2000-2015





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