## Florida has an affordable housing crisis.



## We have a shortage of over 344,000 affordable homes for lower-income Floridians.


#### Abstract

The extent of the housing crisis is, in part, due to the billions of dollars in Sadowski Trust Funds which have been swept over the past 18 years.


Before COVID-19 hit our state, nearly 2 million of Florida's lowerincome households - our hardworking families, seniors, and people with disabilities - were housing instable.

The COVID-19 pandemic has accelerated housing unaffordability.
-
Home prices and rents are high; there is a severe shortage of housing affordable to Florida's workforce.

Nearly a million very low-income households in Florida are one missed paycheck away or one unexpected medical crisis away from homelessness.

## Here is what House Bill 5401 and Senate Bill 2512 will do:



## Permanently cuts affordable housing funding by two-thirds.

## These bills codify a permanent sweep of the Sadowski Trust Funds.

If these bills are signed into law this year, funding for the Sadowski Trust Funds would be reduced
\$423.3m from $\$ 423.3$ million to $\$ 141$ million. The SHIP program would be reduced from $\$ 296$ million to $\$ 99$ million - drastically reducing the amount of SHIP funds each of the 119 participating local governments receive to fund affordable housing goals. See comparison chart* (page 3)

Transfers the diverted money from the Sadowski Trust Funds to two infrastructure programs: The Wastewater Grant Program and the proposed Resilient Florida Grant Program.

Sadowski Housing Coalition
What are the Sadowski Trust Funds and how are they used?

An increase to the documentary stamp tax by 10 cents in 1992 and an equivalent value of General Revenue in 1995 were statutorily dedicated to the State and Local Government Housing Trust Funds in the William E. Sadowski Affordable Housing Act.

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The Florida Home
Builders Association

## The monies were to he used solely for housing.

The two main programs funded by the Sadowski Trust Funds are the State Housing Initiative Partnership (SHIP) program and the State Apartment Incentive Loan (SAIL) program.

Down Payment Assistance Glosing Gosts


SHIP is administered by 119 local government housing offices for down-payment and closing cost assistance for first-time homebuyers, new affordable housing construction, home repair, eviction prevention, foreclosure prevention, and other local initiatives, including rental housing.

SAIL is administered by the Florida Housing Finance Corporation and is used to provide gap-financing for affordable housing developments.

## TRUE OR FALSE

## True

## False

Every dollar through the SHIP program is accounted for. SHIP offices spend all their funds to meet local affordable housing needs. SAIL is also oversubscribed.

Federal housing dollars for COVID relief cannot replace SHIP. Federal COVID housing assistance can only be used to keep Floridians stably housed on a short-term basis, not to build, preserve, and purchase new housing. Other federal funding for housing is what Florida leverages with Sadowski Trust Fund monies. There are no new federal sources of funding for housing.

SHIP offices return funds because they are not needed.

Federal housing dollars are enough to meet our affordable housing needs.

SHIP offices expended all the CRF monies allocated to them and even took on the administration of additional funds.

Florida recently received $\$ 633$ million in federal funds for disaster mitigation and receives federal funding for wastewater management on annual basis.

The doc stamp collections reflect the volume and pricing of real estate transactions. The hotter the real estate market, the higher the doc stamp collections. There is a nexus between the cost of housing and how much money is distributed into the trust funds. There is NEVER more money in the trust funds than what is needed; the higher the cost of housing, the more subsidy is needed to help Florida's workforce and those living on fixed incomes find housing.

The Sadowski Coalition has grown from its original 11 statewide members to 32 statewide organizations and thousands of Sadowski Affiliates. The Sadowski Coalition includes every constituency in the state, from business interests to faith-based organizations.

In December, Florida's revenue estimates added back $\$ 2.1$ billion more than was projected at the onset of the pandemic in General Revenue; a number that will grow. The Federal American Rescue Plan Act will provide over $\$ 10$ billion to the state government which can expressly be used for budget shortfalls and for investments in water and sewer infrastructure.

Using all the Sadowski Housing Trust Funds (\$423.3 million in FY 202122) will create 33,000 jobs, 19,000 homes, $\$ 4.9$ billion in positive economic benefit, and return $\$ 167$ million in revenue to the state- an almost 40 percent return on investment in addition to creating housing and jobs.

SHIP offices did not spend all the Coronavirus Relief Fund dollars allocated for emergency housing assistance.

Florida only receives federal funding for housing programs, not for disaster or wastewater management, and so preserving Housing Trust Funds is not needed.

The documentary stamp tax collections are generating more money than is needed for affordable housing.

The Sadowski Coalition no longer exists.

Florida needs to divert the State and Local Government Housing Trust Fund monies to balance the budget.

|  | Prepared by the Florida Ho |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Governor's Proposed Budget |  | $2021 \text { / } 2022$ |  | Difference |  |
|  |  |  | House/Senate Recommendation |  |  |  |
| Local Government | County Total | County Share/ City Share | County Total | County Share/ City Share | County Total | County Share/ City Share |
| ALACHUA | 3,820,680 | 1,920,274 | 1,162,159 | 584,101 | $(2,658,521)$ | $(1,336,173)$ |
| Gainesville |  | 1,900,406 |  | 578,058 |  | $(1,322,348)$ |
| BAKER | 394,443 | 394,443 | 350,000 | 350,000 | $(44,443)$ | $(44,443)$ |
| BAY | 2,441,297 | 1,958,164 | 756,073 | 606,446 | $(1,685,224)$ | $(1,351,718)$ |
| Panama City |  | 483,133 |  | 149,627 |  | $(333,506)$ |
| BRADFORD | 394,443 | 394,443 | 350,000 | 350,000 | $(44,443)$ | $(44,443)$ |
| BREVARD | 8,501,750 | 4,704,869 | 2,557,796 | 1,415,485 | $(5,943,954)$ | $(3,289,384)$ |
| Cocoa |  | 271,206 |  | 81,594 |  | $(189,612)$ |
| Melbourne |  | 1,182,593 |  | 355,789 |  | $(826,804)$ |
| Palm Bay |  | 1,661,242 |  | 499,793 |  | $(1,161,449)$ |
| Titusville |  | 681,840 |  | 205,135 |  | $(476,705)$ |
| BROWARD | 27,101,477 | 4,859,296 | 8,084,321 | 1,449,518 | $(19,017,156)$ | $(3,409,778)$ |
| Coconut Creek |  | 823,885 |  | 245,763 |  | $(578,122)$ |
| Coral Springs |  | 1,813,089 |  | 540,841 |  | $(1,272,248)$ |
| Davie |  | 1,474,320 |  | 439,787 |  | $(1,034,533)$ |
| Deerfield Beach |  | 1,124,711 |  | 335,499 |  | $(789,212)$ |
| Fort Lauderdale |  | 2,655,945 |  | 792,263 |  | $(1,863,682)$ |
| Hollywood |  | 2,130,176 |  | 635,428 |  | $(1,494,748)$ |
| Lauderhill |  | 1,016,305 |  | 303,162 |  | $(713,143)$ |
| Margate |  | 832,015 |  | 248,189 |  | $(583,826)$ |
| Miramar |  | 1,948,596 |  | 581,263 |  | $(1,367,333)$ |
| Pembroke Pines |  | 2,368,669 |  | 706,570 |  | $(1,662,099)$ |
| Plantation |  | 1,273,769 |  | 379,963 |  | $(893,806)$ |
| Pompano Beach |  | 1,585,436 |  | 472,933 |  | $(1,112,503)$ |
| Sunrise |  | 1,322,552 |  | 394,515 |  | $(928,037)$ |
| Tamarac |  | 926,871 |  | 276,484 |  | $(650,387)$ |
| Weston |  | 945,842 |  | 282,143 |  | $(663,699)$ |
| CALHOUN | 350,000 | 350,000 | 350,000 | 350,000 | - | - |
| CHARLOTTE | 2,637,084 | 2,350,697 | 814,419 | 725,973 | $(1,822,665)$ | $(1,624,724)$ |
| Punta Gorda |  | 286,387 |  | 88,446 |  | $(197,941)$ |
| CITRUS | 2,085,294 | 2,085,294 | 653,384 | 653,384 | $(1,431,910)$ | $(1,431,910)$ |
| CLAY | 3,082,064 | 3,082,064 | 947,447 | 947,447 | $(2,134,617)$ | $(2,134,617)$ |
| COLLIER | 5,413,683 | 5,119,179 | 1,640,595 | 1,551,347 | $(3,773,088)$ | $(3,567,832)$ |
| Naples |  | 294,504 |  | 89,248 |  | $(205,256)$ |
| COLUMBIA | 1,008,508 | 1,008,508 | 352,332 | 352,332 | $(656,176)$ | $(656,176)$ |
| DE SOTO | 518,994 | 518,994 | 350,000 | 350,000 | $(168,994)$ | $(168,994)$ |
| DIXIE | 350,000 | 350,000 | 350,000 | 350,000 | - | - |
| DUVAL | 13,770,182 | 13,770,182 | 4,126,133 | 4,126,133 | $(9,644,049)$ | $(9,644,049)$ |
| ESCAMBIA | 4,550,425 | 3,770,482 | 1,381,541 | 1,144,745 | $(3,168,884)$ | $(2,625,737)$ |
| Pensacola |  | 779,943 |  | 236,796 |  | $(543,147)$ |
| FLAGLER | 1,604,741 | 347,747 | 506,352 | 109,726 | $(1,098,389)$ | $(238,021)$ |
| Palm Coast |  | 1,256,994 |  | 396,626 |  | $(860,368)$ |
| FRANKLIN | 350,000 | 350,000 | 350,000 | 350,000 | - | - |
| GADSDEN | 652,506 | 652,506 | 350,000 | 350,000 | $(302,506)$ | $(302,506)$ |
| GILCHRIST | 350,000 | 350,000 | 350,000 | 350,000 | - | - |
| GLADES | 350,000 | 350,000 | 350,000 | 350,000 | - | - |
| GULF | 350,000 | 350,000 | 350,000 | 350,000 | - | - |

Prepared by the Florida Housing Finance Corporation for informational purposes.


## Projected SHIP Allocations Compared*

|  | Prepared by the Florida Housing Finance Corporation for informational purposes. |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2021 / 2022 |  |  |  |  |  |
|  | Governor's Proposed Budget |  | House/Senate Recommendation |  | Difference |  |
| Local Government | County Total | County Share/ City Share | County Total | County Share/ City Share | County Total | County Share/ City Share |
| PASCO | 7,602,919 | 7,602,919 | 2,289,401 | 2,289,401 | $(5,313,518)$ | $(5,313,518)$ |
| PINELLAS | 13,796,884 | 7,157,824 | 4,133,135 | 2,144,271 | $(9,663,749)$ | $(5,013,553)$ |
| Clearwater |  | 1,654,246 |  | 495,563 |  | $(1,158,683)$ |
| Largo |  | 1,185,152 |  | 355,036 |  | $(830,116)$ |
| St. Petersburg |  | 3,799,662 |  | 1,138,265 |  | $(2,661,397)$ |
| POLK | 10,023,516 | 7,832,376 | 3,010,556 | 2,352,448 | $(7,012,960)$ | $(5,479,928)$ |
| Lakeland |  | 1,531,593 |  | 460,013 |  | $(1,071,580)$ |
| Winter Haven |  | 659,547 |  | 198,095 |  | $(461,452)$ |
| PUTNAM | 1,035,211 | 1,035,211 | 354,663 | 354,663 | $(680,548)$ | $(680,548)$ |
| ST. JOHNS | 3,678,297 | 3,678,297 | 1,120,148 | 1,120,148 | $(2,558,149)$ | $(2,558,149)$ |
| ST. LUCIE | 4,523,723 | 1,051,313 | 1,369,869 | 318,357 | $(3,153,854)$ | $(732,956)$ |
| Fort Pierce |  | 624,274 |  | 189,042 |  | $(435,232)$ |
| Port St. Lucie |  | 2,848,136 |  | 862,470 |  | $(1,985,666)$ |
| SANTA ROSA | 2,601,511 | 2,601,511 | 798,084 | 798,084 | $(1,803,427)$ | $(1,803,427)$ |
| SARASOTA | 6,152,299 | 5,343,272 | 1,859,977 | 1,615,390 | $(4,292,322)$ | $(3,727,882)$ |
| Sarasota |  | 809,027 |  | 244,587 |  | $(564,440)$ |
| SEMINOLE | 6,695,218 | 6,695,218 | 2,021,013 | 2,021,013 | $(4,674,205)$ | $(4,674,205)$ |
| SUMTER | 1,969,614 | 1,969,614 | 616,043 | 616,043 | $(1,353,571)$ | $(1,353,571)$ |
| SUWANNEE | 643,636 | 643,636 | 350,000 | 350,000 | $(293,636)$ | $(293,636)$ |
| TAYLOR | 350,000 | 350,000 | 350,000 | 350,000 | - | - |
| UNION | 350,000 | 350,000 | 350,000 | 350,000 | - | - |
| VOLUSIA | 7,727,470 | 5,431,639 | 2,326,742 | 1,635,467 | $(5,400,728)$ | $(3,796,172)$ |
| Daytona Beach |  | 983,707 |  | 296,194 |  | $(687,513)$ |
| Deltona |  | 1,312,124 |  | 395,081 |  | $(917,043)$ |
| WAKULLA | 474,550 | 474,550 | 350,000 | 350,000 | $(124,550)$ | $(124,550)$ |
| WALTON | 1,061,913 | 1,061,913 | 356,995 | 356,995 | $(704,918)$ | $(704,918)$ |
| WASHINGTON | 367,741 | 367,741 | 350,000 | 350,000 | $(17,741)$ | $(17,741)$ |
| TOTAL | 290,358,500 | 290,358,500 | 93,352,250 | 93,352,250 | $(197,006,250)$ | $(197,006,250)$ |
| DR Holdback |  | 5,000,000 |  | 5,000,000 |  | - |
| Compliance Monitoring |  | 741,500 |  | 247,750 |  | $(493,750)$ |
| Catalyst |  | 500,000 |  | 500,000 |  | - |
| Total appropriation |  | 296,600,000 |  | 99,100,000 |  | $(197,500,000)$ |

*Assumptions:
Current population amounts
Governor's Proposed budget
Appropriations Subcommittees Chairs' Budget Proposals:
House Infrastructure \& Tourism Appropriations Subcommittee \&
Senate Appropriations Subcommittee on Transportation, Tourism, and Economic Development

