

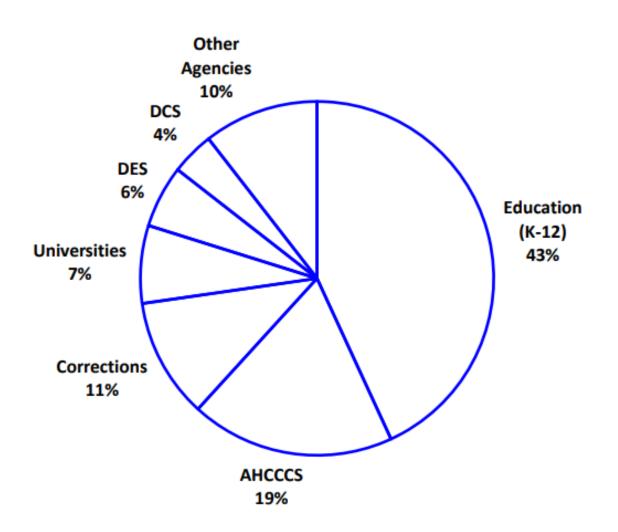


AZ K-12 Finance 101

Sean McCarthy 2018

State General Fund Expenditures '18

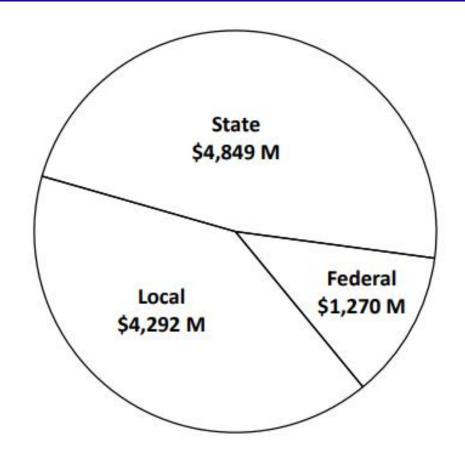




Source: JLBC

K-12 Total Revenues





- 53.4% of property taxes are directed to K-12
- .6% of the 5.6% statewide TPT (sales) tax rate goes to K-12

K-12 ADE & Local Resources - \$10.4 B (FY '17 Estimated)

Source: JLBC



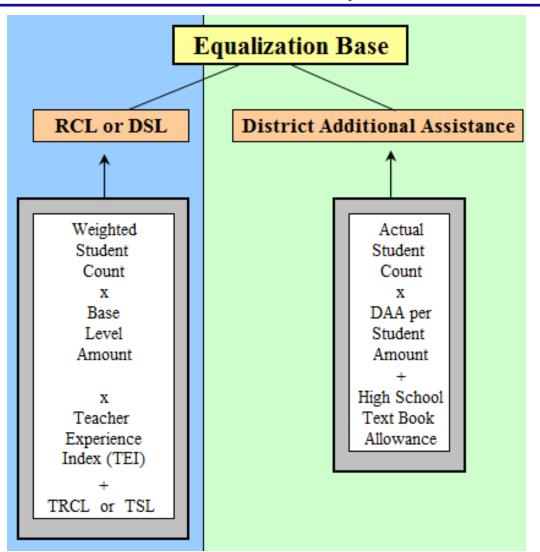
Quick History

- Prior to 1974: Little assistance, influence from the state
- 1974: State designed limited system to equalize tax rates and control district spending
- 1980: Major reform to equalize district M&O taxes and spending; continued voter approved bonds and overrides

Intended to:

- Equalize per-pupil spending across districts
- Equalize tax burden across districts
- Decrease reliance on property taxes for schools
- Limit property tax growth

Districts "Formula Money"



The Equalization Base

Consists of 2 budget limits:

- 1. Revenue Control Limit (RCL)
- 2. District Additional Assistance (DAA)

Funded by a combination of property taxes (QTR) and state tax dollars (equalization aid)



Group A Weights

Group A Weights					
District Size (in Students)	Grade Levels	Weight per Student	Corresponding BSL Funding (FY 2014)		
All Districts	Pre-K for Disabled	1.450	\$4,823		
600 or more	K-8	1.158	\$3,852		
600 or more	9-12	1.268	\$4,218		
Small School	Districts:				
1-99	K-8	1.399	\$4,654		
100-499	K-8	1.398 to 1.278	\$4,651 to \$4,251		
500-599	K-8	1.278 to 1.159	\$4,251 to \$3,855		
1-99	9-12	1.559	\$5,186		
100-499	9-12	1.558 to 1.398	\$5,183 to \$4,651		
500-599	9-12	1.398 to 1.269	\$4,651 to \$4,221		
Small and Isolated School Districts:					
1-99	K-8	1.559	\$5,186		
100-499	K-8	1.558 to 1.359	\$5,183 to \$4,521		
500-599	K-8	1.358 to 1.160	\$4,517 to \$3,859		
1-99	9-12	1.669	\$5,552		
100-499	9-12	1.668 to 1.469	\$5,549 to \$4,887		
500-599	9-12	1.468 to 1.270	\$4,883 to \$4,225		

- Group A weights attempt to recognize economies of scale without incentivizing schools to remain small unnecessarily
- Isolated districts receive more because of natural costs incurred from dislocation



Group B Weights

Table 2: Group B Weights					
Category Qualifications	Additional Weight	Corresponding BSL Funding (FY 2014)			
Multiple Disabilities w/ Severe Sensory Impairment	7.947	\$26,436			
Orthopedic Impairments (Self Contained Programs)	6.773	\$22,531			
Multiple Disabilities (Resource Programs)	6.024	\$20,039			
Autism (Resource Programs)	6.024	\$20,039			
Severe Mental Retardation (Resource Programs)	6.024	\$20,039			
Multiple Disabilities (Self Contained Programs)	5.833	\$19,404			
Autism (Self Contained Programs)	5.833	\$19,404			
Severe Mental Retardation (Self Contained Programs)	5.833	\$19,404			
Emotional Disabilities (Private Programs)	4.822	\$16,041			
Visual Impairment	4.806	\$15,987			
Hearing Impairment	4.771	\$15,871			
Moderate Mental Retardation	4.421	\$14,707			
Preschool Severe Delay	3.595	\$11,959			
Orthopedic Impairments (Resource Programs)	3.158	\$10,505			
English Language Learner	0.115	\$133			
Kindergarten through Third Grade	0.060	\$383			
Kindergarten through Third Grade Reading	0.040	\$200			
Emotional Disabilities	0.003	\$10			
Mild Mental Retardation	0.003	\$10			
Specific Learning Disability	0.003	\$10			
Speech/Language Impairment	0.003	\$10			
Developmental Delay	0.003	\$10			
Other Health Impairments	0.003	\$10			

- Each pupil is worth at least 1.158 in K-8 and 1.268 in 9-12 because it is presumed every population of students will have special needs
- Group B weights are not intended to cover the full cost of managing SPED programs
- Group B weights recognize that certain special needs incur even greater costs without incentivizing labeling



Sample State Aid Calculations

Property Rich

\$3,326.54 x 2,000 students (weighted ADM) \$6,653,080 guaranteed

How much will come from local property taxes? \$75,000,000/\$100 (district's taxable value)

Χ

\$4.2530 QTR

(QTR for unified districts in FY 2014)

= \$3,189,750

(47% of guaranteed amount)

How much will come from the state general fund? \$6,653,080 minus \$3,189,750 = \$3,463,330

(52% of guaranteed amount)

Property Poor

\$3,326.54 x 2,000 students (weighted ADM) \$6,653,080 guaranteed

How much will come from local property taxes? \$25,000,000/\$100 (district's taxable value)

X

\$4.2530 QTR

(QTR for unified districts in FY 2014)

= \$1,063,250

(16% of guaranteed amount)

How much will come from the state general fund?
\$6,653,080
minus
\$1,063,250
= \$5,589,830

(84% of guaranteed amount)



Per-Student Expenditures by Districts Statewide

Table 15: FY 2014 M&O Expenditures Per Student

Districts w/ Highest Expenditures Per Student		Districts w/ Lowest Expenditures Per Student	
Young Elementary District	\$32,977	Nogales Unified	\$5,236
Ash Creek Elementary District	\$32,517	Yuma Union	\$5,236
Mobile Elementary District	\$32,433	J O Combs Unified	\$5,234
Sentinel Elementary District	\$31,396	Tolleson Union	\$5,193
Chevelon Butte School District	\$26,494	Whiteriver Unified	\$5,192
Bowie Unified District	\$25,597	Apache Junction Unified	\$5,186
Apache Elementary District	\$24,733	Buckeye Elementary	\$5,165
Pine Strawberry Elementary Dist	\$23,265	Laveen Elementary	\$5,130
Patagonia Union High School Dis	\$23,015	Safford Unified	\$5,077
Cochise Elementary District	\$21,433	Toltec Elementary	\$5,057
San Fernando Elementary Distric	\$21,359	Douglas Unified	\$5,031
Mary C O'Brien Accommodation	\$21,233	Sunnyside Unified	\$5,029
Bouse Elementary District	\$20,324	Crane Elementary	\$4,957
Seligman Unified District	\$20,250	Bullhead City	\$4,900
Crown King Elementary District	\$19,225	Union Elementary	\$4,864
Sonoita Elementary District	\$18,534	Lake Havasu Unified	\$4,753
Blue Elementary District	\$18,385	Gadsden Elementary	\$4,741
Yarnell Elementary District	\$18,046	Thatcher Unified	\$4,735
Owens-Whitney Elementary Dist	\$17,623	Globe Unified	\$4,670
Bonita Elementary District	\$16,957	Somerton Elementary	\$4,576
Average of Top 20 Districts	\$23,290	Average of Bottom 20 Districts	\$4,998

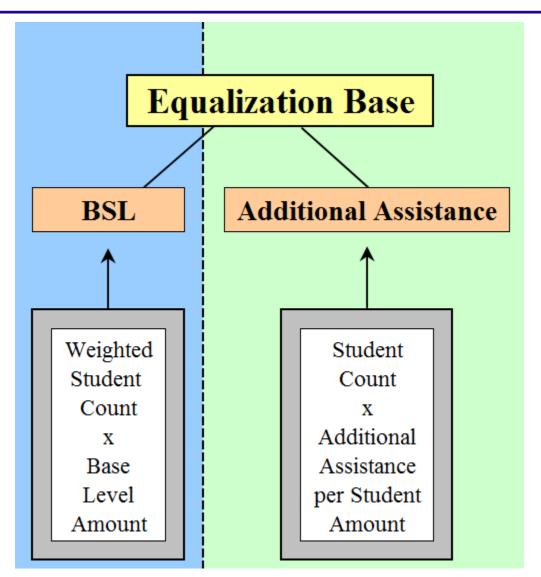
Source: ADE FY 2014



Local Tax Options for Districts

- All subject to voter approval; must be renewed every 5 years
- Overrides
 - M&O may ask up to 15% of budget
 - \$477M statewide
 - 78% of pupils in a district with M&O override
 - Capital may ask up to 10% of budget
 - \$82M statewide
 - 25% of pupils in a district with Capital Override
- Bonds (Debt for capital)
 - \$641M in debt service
 - 90% of pupils in district with bond program
- Combined: \$1.2B in FY18

Charters "Formula Money"



The Equalization Base

Consists of 2 budget limits:

- 1. Base Support Level (BSL)
- 2. Charter Additional Assistance (DAA)

Funded by state tax dollars



District vs Charter inequity

--Charter Additional Assist. > District Additional Assist.

FY16: \$1,706 per pupil ~\$80 per pupil

--FY16: Equalized per pupil amount, formula only

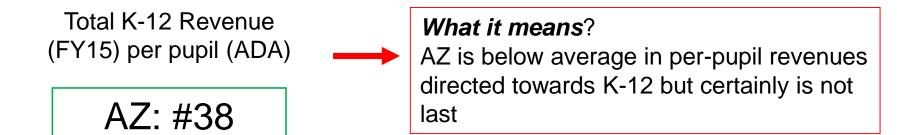
Charters: \$6,669 Districts: \$5,366

All reported per pupil funding: \$9,529 for District \$8,798 for Charter

Source: JLBC



Total Revenues to K-12



What it means?

Counting all sources, public school revenues are above average relative to Arizona's wealth

Total K-12 Revenue FY15 per \$1000 of personal income in 2013 \$

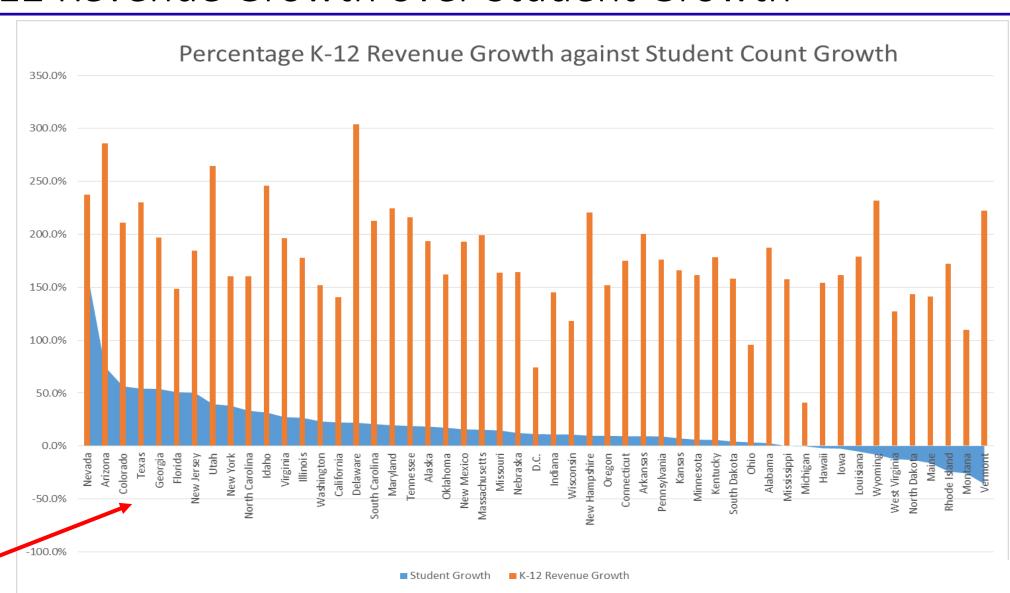
AZ: #19

*Statistics from 2016 NEA Rankings & Estimates which uses state data with CB and BEA data

Growth states like AZ direct increased dollars to capital spending which compete with general fund spending



K-12 Revenue Growth over Student Growth



Source: CB



State Wealth Comparisons

Per Capita Income, 2013 (BEA)

Arizona's wealth per-capita has historically been low and lagged as population growth outpaced other states.

37.	NEVADA	39,235
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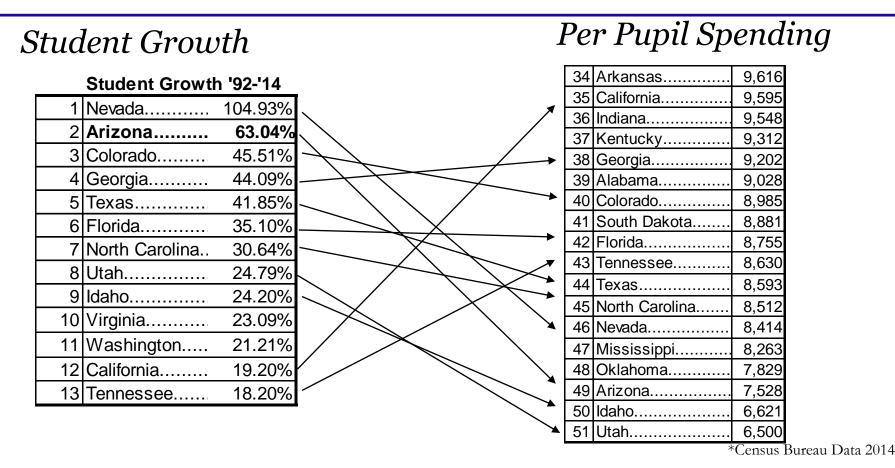
Income per student, 2013 (NEA, BEA)

Wealth per-student strongly correlates to per-pupil spending.

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50.	IDAHO	198,153
51.	UTAH	176,972
	MEDIAN	284,646



Spending vs Student Growth



All but 2 of the fastest growing states (>18%) in K-12 appear in the bottom third of per-pupil expenditures



What's Up With Teacher Pay?

- AZ historically had competitive teacher pay
 - During Prop 301 debate: AZ #34 for teacher pay (2000)
 - Adjust for cost of living (COLI), ~#30
- Prop 301 added ~\$500M, 60% earmarked for teachers only
- Avg teacher pay fairly stagnant last 5 years: today ~\$48K (OAG)
- Today: teacher pay ranks #43; adjusted by COLI #40
- Why are some saying we're last?
 - Morrison Institute report
 - Starting pay is less competitive than average pay



The Morrison Institute Stat

- Wrong Salary Data
 - BLS doesn't count Prop 301 dollars or bonuses
 - BLS doesn't correlate with OAG, NEA, NCES
- Wrong Cost of Living Tool
 - Use the BEA's Regional Price Parities (RPP)
 - RPP does not track cost of owning a home
 - Only uses average rents: AZ leads nation in renters' affordability to own (HARI)
 - RPP is not a commonly used cost of living tool
 - COLI is far more commonly used (CNN Money, Bankrate, NerdWallet, et al)

AZ Teacher pay is not "last" or #49 by any fair adjustment. It has stagnated and is not as competitive as it was in the past.

Average Teacher Pay Adjusted for Cost of Living

		2016 (\$)	RANK	COLI	INDEX
		(17	(2016)		
1	District of Columbia	75,810	4	103	73,673
2	Michigan	62,028	11	90	69,151
3	Pennsylvania	65,151	10	102	63,874
4	Illinois	61,342	12	97	63,109
5	Ohio	56,441	21	92	61,150
6 7	Wyoming	58,140	16 1	96	60,816
8	New York	79,152	23	133	59,737
9	Georgia Iowa	54,190 54,416	22	91 91	59,681 59,601
9	United States	58,353	22	100	58,353
10	Massachusetts	76,981	3	133	57,924
11	Connecticut	72,013	5	126	57,290
12	Minnesota	56,913	19	100	57,084
13		51,890	27	91	56,897
14	New Jersey	69,330	6	122	56,874
15	Wisconsin	54,115	24	96	56,253
16	Indiana	50,715	31	91	55,670
17	Kentucky	52,134	26	94	55,639
18	Nebraska	51,386	28	93	55,313
19	Arkansas	48,218	38	88	54,918
20	California	77,179	2	141	54,737
21	Nevada	56,943	18	105	54,387
22	Alabama	48,518	37	90	53,730
23	Tennessee	48,217	39	90	53,694
24	Rhode Island	66,197	9	124	53,557
25	Missouri	47,957	40	90	53,345
26	Kansas	47,755	42	90	52,943
27 28	Louisiana	49,745	34 8	94	52,696
28	Maryland	66,456	7	129	51,636
30	Alaska Montana	67,443	29	131 100	51,366 50,831
31	Oklahoma	51,034 45,276	49	89	50,758
32	North Carolina	47,941	41	95	50,738
33	North Dakota	50,472	33	100	50,624
	Mississippi	42,744	50	85	50,228
35	Washington	53,738	25	107	50,176
36	Idaho	46,122	47	92	50,024
37	Virginia	50,834	30	102	49,740
38	New Mexico	47,163	44	95	49,698
39	Florida	49,199	35	99	49,546
40	Arizona	47,218	43	96	49,391
41	New Hampshire	56,616	20	115	49,231
42	South Carolina	48,769	36	100	49,014
43	Utah	46,887	45	96	48,994
44	Vermont	58,901	15	121	48,800
45	WestVirginia	45,622	48	96	47,572
46	Oregon	60,359	13	129	46,681
47	Colorado	46,155	46	102	45,117
48	Maine	50,498	32	114	44,452
49	South Dakota	42,025	51	100	42,236
50	Delaware	59,960	14	156	38,510
51	Hawaii	57,431	17	188	30,500

Where do we rank?



- #40 is the most fair assessment
- NEA pay data correlates to OAG & NCES

 Assuming all teachers make 10% more and other states are static, AZ jumps to #22

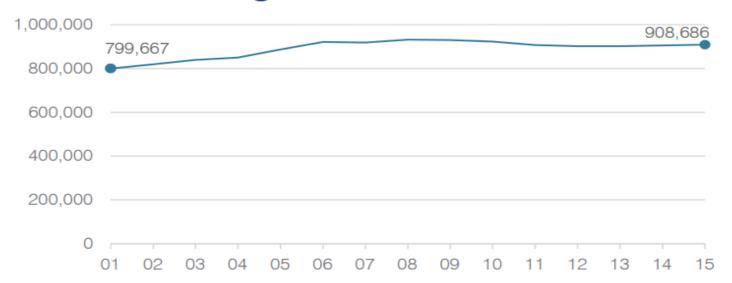
Source: NEA Adjusted by COLI



What Changed?

- Per Pupil Spending ranking has not changed
 - Continue to rank #48 or #49 (including D.C.)
 - 2006: AZ per pupil spending is 70.8% of national average// 2014: 71%
- District school enrollment stopped growing in 2006

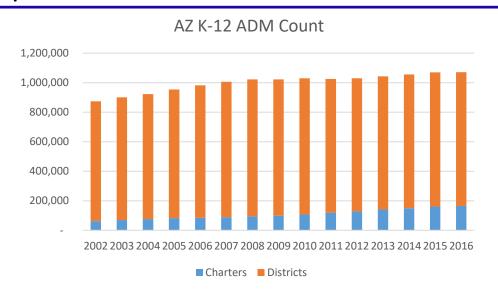
Students attending

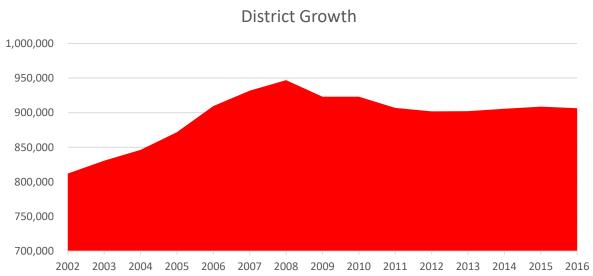


Source: OAG

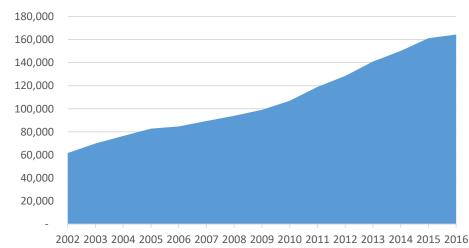


Student Demographic Trends









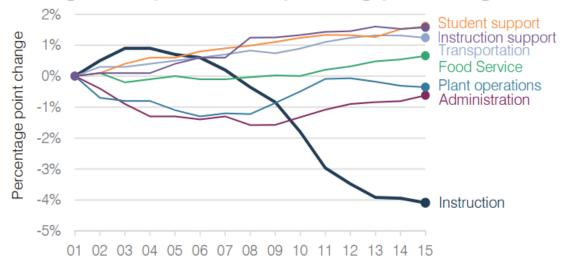
Source: OAG, ADE The taxpayer's watchdog for over 75 years



Recession + Student Diaspora

- Charter enrollment 2006: 8.5% of total, now ~18%
- Online enrollment tripled 15K to 50K
- Staff and school sites have outpaced student growth
- Yale study found 47% of Maricopa Co. K-8 using open enrollment

Changes in operational spending percentages



Source: NEA, OAG



Managing a Declining Budget

- For the first time in decades, most districts are flat or declining
- What if you lose 1 kid per classroom in every school?
- Costs don't materially change
- Mesa Unified has 70 schools, budget hit = ~\$5 million

- Making it worse...
 - Capital resources dependent on local bonding
 - ASRS, healthcare costs, Special Education costs



ATRA's Message

- Leverage the best part of AZ's K-12 system: school choice
 - Financial inputs should follow the student as much as possible
 - Schools compete for students as well as staff
- Resist temptation to take local decisions away from locals
 - Union's position calling for a statewide pay scale is not widely regarded
 - Restricted dollars to employee groups is a bad precedent
- Competitiveness of teacher pay is a signal of financial sufficiency only
 - Cannot be solved from Phoenix
 - Districts and Charters are incentivized to pay market wages

ARIZONA TAX RESEARCH ASSOCIATION



Questions?

ARIZONA
TAX RESEARCH
ASSOCIATION

Arizona Tax Research Association

Michael DiMaria......Chairman

Kevin J. McCarthy.....President

Jennifer Stielow....Vice President

Sean McCarthy....Senior Research Analyst

1814 W. Washington Street Phoenix, Arizona 85007 (602) 253-9121

> www.arizonatax.org atra@arizonatax.org

Source: BEA

Demographic Challenges (2013 BEA data)



% Under	18	% 18-	64		% 65+		
1 Utah 30.9		1 D.C.	71.4		1 Florida 18.7		
2 Texas 26.6		2 Alaska	65.4		2 Maine 17.7		
3 Idaho 26.5		3 Massachusetts	64.4		3 West Virginia 17.3		
4 Alaska 25.6	A -7 11 4 4	4 Colorado	64.2		4 Pennsylvania 16.4		
5 Kansas 25	AZ #11	New Hampshire	64.2		Vermont 16.4		
6 Georgia 24.9		Rhode Island	64.2		6 Montana 16.2		
Nebraska 24.9		7 Vermont	64.1		7 Delaware 15.9		
8 Mississippi 24.7	Utah #1	8 Virginia	64		8 lowa 15.6		
9 Oklahoma 24.6	Ulaii#i	New York	64		Hawaii 15.6		
South Dakota 24.6		10 Maryland	63.9		10 Rhode Island 15.5		
11 Arizona 24.4	Idaho #3 ☐	11 California	63.6		Oregon 15.5		
12 New Mexico 24.3	idano no	12 Washington	63.5		12 Arizona 15.4		
13 Indiana 24.1		13 North Dakota	63.3		Arkansas 15.4		
Louisiana 24.1		14 Georgia	63.1		New Hampshire 15.4		
15 Arkansas 24		15 Connecticut	63		15 Connecticut 15.2		_
16 California 23.9		Illinois	63		South Carolina 15.2		
17 Nevada 23.7		17 Wyoming	62.9		17 Ohio 15.1	AZ #12	
18 Minnesota 23.6		New Jersey	62.9		18 Missouri 15	$\perp A / \pi 1 /$	
Wyoming 23.6		19 Oregon	62.7		Michigan 15	/ _ //	
20 Illinois 23.5		Louisiana	62.7		20 South Dakota 14.9		
Colorado 23.5		21 Maine	62.6		Alabama 14.9		
22 lowa 23.4		U.S.	62.6		22 Massachusetts 14.8		
U.S. 23.3		Nevada	62.6		Wisconsin 14.8		
23 North Carolina 23.2		23 Hawaii	62.5		24 New Mexico 14.7		
24 Missouri 23.1		Kentucky	62.5		Tennessee 14.7		
Kentucky 23.1		Minnesota	62.5		26 New Jersey 14.4		
26 Alabama 23		North Carolina	62.5		New York 14.4		
Tennessee 23		27 Tennessee	62.4		Kentucky 14.4		
28 Ohio 22.9		Wisconsin	62.4		29 Oklahoma 14.3		
Washington 22.9		Pennsylvania	62.4		North Carolina 14.3		
30 Wisconsin 22.8		29 Michigan	62.3		31 North Dakota 14.2		
31 Michigan 22.7		31 West Virginia	62.2		32 Nebraska 14.1		
New Jersey 22.7		Texas 33 South Carolina	62.2 62.1		U.S. 14.1		
Maryland 22.7			62.1		33 Kansas 14		
34 South Carolina 22.6		Delaware Alabama	62.1		34 Indiana 13.9		
Virginia 22.6		36 Ohio	62		Minnesota 13.9		
36 Virginia 22.6		37 Indiana	61.9		Mississippi 13.9		
37 North Dakota 22.5		Missouri	61.9		37 Idaho 13.8 38 Nevada 13.7		
38 Montana 22.1		39 Montana	61.7		39 Washington 13.6		
39 Delaware 22		40 Mississippi	61.4		40 Illinois 13.5		
40 Hawaii 21.9		41 Oklahoma	61.1		Wyoming 13.5		
Connecticut 21.8		42 Iowa	61		42 Maryland 13.4		
42 Oregon 21.8		Kansas	61	A — 4 A	Virginia 13.4	Idaho #37	
43 New York 21.6		Nebraska	61	AZ #49	44 Louisiana 13.3	Iualiu #31	
44 Pennsylvania 21.3		New Mexico	61	ベム #43	45 California 12.5	114 1 1150	
45 Massachusetts 20.8 Florida 20.6		46 Florida	60.8	1	46 Colorado 12.3	Utah #50	
Florida 20.6 47 New Hampshir 20.5		47 Arkansas	60.7	Idaho #50	47 Georgia 12		
47 New Hampshir 20.5 48 Rhode Island 20.4		48 South Dakota	60.5	Iuano #30	48 D.C. 11.4		
48 Rhode Island 20.4 49 Maine 19.7		49 Arizona	60.2		49 Texas 11.2		
		50 Idaho	59.6	Utah #51	50 Utah 9.8		Or Over 75 veers
50 Vermont 19.6 51 D.C. 17.2		51 Utah	59.3		51 Alaska 9		or over 75 years



State Wealth Comparisons

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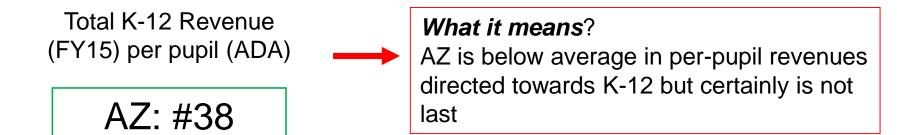
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Total Revenues to K-12



What it means?

Counting all sources, public school revenues are above average relative to Arizona's wealth

Total K-12 Revenue FY15 per \$1000 of personal income in 2013 \$

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Growth states like AZ direct increased dollars to capital spending which compete with general fund spending