

CENTENNIAL AIRPORT

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# Community Noise Roundtable Study Group Committee



First Quarter 2025  
Update Report  
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Report #7



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## EXECUTIVE SUMMARY

The first quarter (Q1) 2025 report of the Centennial Airport Community Noise Roundtable (CACNR) Study Group Committee (Study Group) provides the progress on the mitigation efforts and possible results from those efforts to address the use of the extended traffic pattern by training aircraft at Centennial Airport (APA).

In Q1 2025, the number of touch-and-go aircraft on the extended traffic pattern decreased significantly to 7,408, down 2,940 from Q1 2024, when 10,348 aircraft entered. The percentage of touch-and-go aircraft on the extended traffic pattern also dropped from 50.7% in Q1 2024 to 44.0% in Q1 2025.

This is the seventh progress report from the Study Group. The first report focused on the establishment of the Study Group and six mitigation strategies the Study Group identified as viable that could be implemented in the near term or before the summer of 2024. The second report focused on mitigation strategies adopted in the fourth quarter of 2023 as well as mitigation strategies the Study Group has considered but not adopted. The third report focused on data analysis specifically comparing the first quarters of 2023 and 2024. The fourth and fifth reports focused on data analysis of their respective quarters. This report is focused on data analysis specifically comparing the first quarters of 2024 and 2025. Notable updates [\(all updates to previous information indicated in blue\)](#) reported in [this Q1 2025 report](#) include:

1. Proactive Outreach & Education to Flight Schools – report page 13
2. Proactive Checking of Extended Traffic During Nighttime Hours – report page 14

Suggestions and potential mitigations from the Roundtable and/or the public can be submitted to the Study Group for consideration using the Google Form provided in this document. For more information on previously submitted suggestions please refer to the **Feedback and Considerations for the Study Group** section on page 32 of this report.

The Study Group continues to meet to assess the viability of additional mitigations, measure and determine the success, if any, of adopted mitigation strategies, and consider modifications to strategies. As a reminder, preparing and publishing these progress reports on a quarterly basis is a Study Group goal. There may be delays in providing these quarterly reports, like the Q1 2024 Report. Our community's continued patience and understanding is appreciated as we work diligently to solve this complex problem of aircraft using the extended downwind traffic pattern for training purposes.

## **GLOSSARY of TERMS**

**ACPAA** - Arapahoe County Public Airport Authority

**ADO** - FAA Airports District Office

**ANCA** - Airport Noise and Capacity Act

**ANOMS™** - Airport Noise and Operations Monitoring System

**APA** - Centennial Air Traffic Control Tower

**ATC** - FAA Air Traffic Control

**ATO** - Air Traffic Organization

**CACNR** - Centennial Airport Community Noise Roundtable

**CDOT** - Colorado Department of Transportation

**Centennial Airport Voluntary Noise Abatement Procedures** - The creation of the voluntary noise abatement procedures was one of the recommendations from the previous Part 150 Study that concluded in 2008. Several stakeholders were involved in the creation of these procedures including the FAA, CACNR, ACPAA and based pilots and flight schools.

**FAA** - Federal Aviation Administration

**Full Stop Taxi Back** - aircraft lands on runway, comes to a full stop, taxis off runway and takes taxiway back to runway threshold before taking off and entering into the pattern traffic.

**FTE** - Full Time Employee, in this instance refers to the full time noise analyst hired by ACPAA after a recommendation of the CACNR/Study Group.

**Itinerant** - aircraft that are based at other airports

**Minimum Standards** – prescribe regulations for the conduct of commercial aeronautical activity as Centennial Airport and specific certain clauses which will be included in lease agreements permitting the conduct of such activities.

**NATCA** - National Air Traffic Controllers Association

**N.O.I.S.E.** - National Organization to Insure a Sound-Controlled Environment

**Operation** – Takeoff, landing, low-approach or missed approach. A touch-and-go consists of 1 take-off and 1 landing (2 total operations).

**Preferred Traffic Pattern Area** - Traffic pattern that is south of Arapahoe Road, North of Lincoln Avenue and East of Interstate 25.

**Stop & Go's** - aircraft lands on runway, comes to a full stop, then takes off again from the same runway and enters into the pattern traffic.

**Study Group** - Centennial Airport Community Noise Roundtable Study Group Committee

**Touch & Go's** - aircraft lands on the runway then takes off again and enters into the pattern traffic.

**Traffic pattern** - the typically racetrack shaped pattern aircraft fly in preparation for landing. Traffic patterns typically consist of an upwind, crosswind, downwind, base and final.

**TPA** - Traffic Pattern Altitude

## **BACKGROUND**

In the fall of 2022, residents to the north and west of Centennial Airport began reporting an increase in flights on the extended aircraft traffic pattern over their communities, resulting in them reporting a degradation in their quality of life.

### **About the Study Group**

Community, Centennial Airport Community Noise Roundtable (CACNR), Arapahoe County Public Airport Authority (ACPAA) Board, and Airport staff generated several potential solutions. Upon examination and realization that those solutions would not be easy to implement and, acknowledging a need for both flight schools and the FAA at the table, the need for a working group became apparent to effectively proceed through the legal and technical challenges and constraints.

### **Formation of Study Group**

The formation of this Study Group came after a significant amount of feedback and support from the community, CACNR, ACPAA Board and Airport staff, elected officials including Senators Bennet and Hickenlooper, Congressman Crow, Governor Polis, Hon. State Representative Dickson, the Arapahoe County Commissioners, Greenwood Village Mayor and City Council, Cherry Creek School District, and the Normandy Group.

Creation of this Study Group was officially approved by CACNR on March 1, 2023 (see minutes of March 1, 2023 CACNR Meeting). In a preliminary meeting on July 6, 2023 with the FAA Regional Office, the FAA agreed to provide technical support to the Study Group provided confidentiality could be provided for the FAA representatives. In the initial meetings with the FAA Regional Office, it was acknowledged that: (1) the group would need to get started as quickly as possible and that there would be no specific end date to the group's work and (2) some mitigations would hopefully be able to be implemented quickly while others could take much longer to research, test, and implement.

### **Function of Study Group**

The Study Group was formed to work collaboratively and address the community annoyance created by the extended traffic pattern. This group was solely tasked with addressing annoyance directly related to noise exposure from aircraft on the extended traffic pattern and not other environmental concerns such as lead emissions from aircraft. Although lead emissions are not the focus of this Study Group, implemented mitigations could have the side benefit of reducing lead emissions.

The group is designed to propose, test and/or implement, and measure the effectiveness of noise mitigation strategies to reduce - to the greatest practical extent - exposure to aircraft noise for the communities north and west of the airport without moving the noise to another community. formatting?

Working on an “as quickly as possible” basis, the group meets weekly or biweekly to generate ideas of potential strategies. These strategies are assigned to members of the Study Group to explore their viability with technical and/or legal experts and conclusions are brought back for the next possible meeting. Viable strategies are then recommended for implementation by responsible parties and implemented where possible. For strategies whose viability is still being determined, next steps are identified and pursued. Decisions on which strategies are moved forward or not are made unanimously by the Study Group members, aside from Mead & Hunt and HMMH whose participation is a supplement to the Part 150 Study Centennial Airport.

### **Composition of the Study Group**

Based on the collaborative, working nature of the Study Group, the complexities of the issue, the speed of work, and the frequency of meetings, a small but representative group was identified and approved by CACNR. The Study Group participants, as presented in the table below, were selected to represent a broad range of stakeholders that would bring varying degrees of technical expertise and experience to the group. This included participants with a direct link to the affected community and CACNR, experience with national and local noise issues, legal, pilot and air traffic background and technical expertise, and pilots and airport tenants that would or could be directly affected by any mitigations proposed or recommended by the Study Group. The Study Group also includes and meets with additional experts as needed to provide additional legal and technical input on the proposed mitigation strategies.

The CACNR Study Group Committee

<b>Member</b>	<b>Position</b>	<b>Affiliation(s)</b>
Brad Pierce	Chair	CACNR member, N.O.I.S.E. President, former Aurora City Council member
Chris Eubanks	Member	CACNR Chair, Pilot, Castle Pines City Council member
Jessica Campbell	Member	ACPAA Board member, Arapahoe County Commissioner (Dist. 2)
Mike Fronapfel	Member	ACPAA Executive Director, CACNR ex-officio member
	Member(s)	Flight school representatives as available
	Member	FAA Management
	Member	Airport Traffic Control
	Member	National Air Traffic Controllers Association
Kate Andrus	Advisor	Part 150 Consultant to APA – PM
Gene Reindel	Advisor	Part 150 Consultant to APA – Noise
Airport Staff	Technical Advisors	APA Noise Office

## **History of Study Group**

The first Study Group meeting was held on July 21, 2023. The first through third meetings covered the rules and guidelines of the Study Group including the confidentiality of the FAA and Flight School participants, procedure for updates and communication to the public and elected officials, identifying and defining the problem and the drivers that are the cause of the problem. Beginning with the fourth meeting, the Study Group focused on identifying mitigation strategies, data and information needed, feedback from members and technical experts on the viability of potential strategies, and results of implementation measures through data analysis by the Airport staff.

## **ABOUT THE PROBLEM**

### **Challenges and Limitations**

There are several challenges with finding viable mitigations to the problem. Those challenges include, but are not limited to the following: maintaining safety, physical constraints, airspace limitations, variation in the mix of aircraft type, aircraft performance limitations, legal limitations (Interstate commerce law, Airport Noise and Capacity Act (ANCA), grant assurances, unreasonable access restrictions, unjust discrimination prohibitions, contractual limitations) controller and pilot workload, the ability of the FAA and Airport to reasonably manage and implement mitigations.

### **Drivers and Variables**

The Study Group identified several drivers for the extended pattern including the May 2021 midair accident that occurred north of the airport, the resulting changes in how the FAA managed the aircraft in the pattern, increases in aircraft traffic/operations, itinerant traffic, variation of aircraft type, inconsistency among flight schools, specific training operations like stop and goes and taxi backs.

Variables the Study Group identified include aircraft arrivals, aircraft type (speed), operation type, weather, pilot comfort/ability and non-scheduled operations.



## MITIGATION STRATEGIES

Mitigation strategies are any implementable program, measure, or action aimed to reduce the number of flights and noise north and west of the airport.

### APPROACH TO MITIGATION STRATEGIES

The Study Group structures its work from a list of mitigation strategy ideas. These mitigation ideas come from community members, Study Group members, and examples from other airports. The list is not fixed. As ideas are brought forward, they are added to the list for assessment. The Study Group will assess every idea that is brought forward.

During the third quarter of 2023, the Study Group did an initial review of all mitigation ideas on the list at the time and ranked them from easiest (cheapest, most clearly legal, few administrative steps, fastest) to the hardest (most expensive, no clear legal authority, many steps to implement, would take years to implement). As new ideas come in, they are evaluated and ranked. Given that the Study Group is designed to implement potential fixes sooner rather than later, it has started with the “easiest to implement” mitigation ideas.

The Study Group assesses each idea from the angle of the overflights it seeks to reduce, its direct connection to overflights or noise, which entity has the authority to approve the mitigation strategy, which entity is responsible for implementation, whether an entity has the legal authority to implement it, its potential effect on safety, whether it will reduce overflights, whether it is technically possible to implement, and whether it is practically feasible to implement. When appropriate, the Study Group refers ideas to relevant experts.

Because the goal is to implement strategies as quickly as possible, decisions made by the Study Group are unanimous. Mitigation strategies that are adopted are then referred by the Group to the relevant entity (CACNR, ACPAA, FAA-ATC, etc.) to implement.

Strategies that are considered but not adopted by the Study Group fall into one or more of five categories: (1) there is not legal authority to implement the strategy, (2) the strategy would decrease safety, (3) it will not reduce overflights or noise, (4) it is not technically possible to implement, (5) it is practically unfeasible to implement. Strategies that fall into categories (4) and (5) may be pushed to the bottom of the list for further evaluation rather than be permanently ruled out.

The following two sections ***Adopted Mitigation Strategies*** and ***Mitigation Strategies Considered but not Adopted*** lay out mitigation strategies in three categories, first in a table and then with further explanation as appropriate. These categories are FAA - ATC strategies, Pilot Education/Awareness strategies, and ACPAA Operations strategies.

## ADOPTED MITIGATION STRATEGIES

### FAA-ATC STRATEGIES

Maintain and enhance operational safety, increase air traffic controller awareness of noise sensitive areas, reduce aircraft overflights of the community.

Utilize East Side of Airport During Nighttime Hours	
<b>Adopted Mitigation Strategy:</b>	During the late evening and early morning hours when FAA - ATC determines it's possible, utilize Main Runway (17L/35R) so that pattern work is conducted east of the Airport over commercial areas.
<b>Problem Mitigation Addresses:</b>	Pattern traffic over the community during late evening and early morning hours
<b>Reduction of Noise Exposure:</b>	Reduce the amount of late evening and early morning pattern traffic over the community.
<b>Safety:</b>	Maintained
<b>Noise:</b>	Reduced during nighttime hours
<b>Authority to Approve:</b>	FAA-ATO
<b>Responsible for Implementation:</b>	FAA-ATO
<b>Implementation Date:</b>	October 2023
<b>Explanation:</b>	In effort to be a good neighbor to our communities, it has been added to our facility's Standard Operating Procedures for controllers to utilize the east side of the airport for the traffic pattern when volume permits during late night and early mornings. This will place aircraft primarily over businesses and industrial parks instead of neighborhoods.
<b>Measurable Impact:</b>	Data on the number of flights directed away from neighborhoods during nighttime hours will be included in future reports
<b>Updates:</b>	All current and future air traffic controllers have or will receive(d) briefings/training regarding this adopted mitigation.

<b>Noise Sensitive Areas on the Tower Radar Display</b>	
<b>Adopted Mitigation Strategy:</b>	Noise sensitive areas added to radar display in the tower.
<b>Problem Mitigation Addresses:</b>	ATC awareness of noise sensitive areas in relation to aircraft in the traffic pattern.
<b>Reduction of Noise Exposure:</b>	By assisting ATC in identifying noise sensitive areas more easily, ATC be more aware of when overflights of the community are occurring.
<b>Safety:</b>	Maintained
<b>Noise:</b>	Potential reductions
<b>Authority to Approve:</b>	FAA-ATO
<b>Responsible for Implementation:</b>	FAA-ATO
<b>Implementation Date:</b>	October 2023
<b>Explanation:</b>	These maps will provide Air Traffic Controllers with awareness of the surrounding communities. While sequencing aircraft into 17R and 17L, controllers have to make the decision to extend the 17R traffic to follow traffic inbound to 17L or have the 17R aircraft complete a short approach. The maps aid the controllers in seeing the community and knowing the impact of extending to the North.
<b>Measurable Impact:</b>	ATC will collect data from controllers on their use of the maps.
<b>Updates:</b>	All current and future air traffic controllers have or will receive(d) briefings/training regarding this adopted mitigation.

<b>Limit Number of Aircraft in the Pattern</b>	
<b>Adopted Mitigation Strategy:</b>	Limit number of aircraft in traffic pattern
<b>Problem Mitigation Addresses:</b>	Extended pattern traffic and increased noise exposure to the community
<b>Reduction of Noise Exposure:</b>	Fewer aircraft could result in the traffic pattern being extended less frequently
<b>Safety:</b>	Maintained
<b>Noise:</b>	Potential reduction
<b>Authority to Approve:</b>	FAA-ATO
<b>Responsible for Implementation:</b>	FAA-ATO
<b>Implementation Date:</b>	Ongoing
<b>Explanation:</b>	<p>Air traffic will limit the number of aircraft in the traffic pattern to ensure controller workload is manageable and maintain a safe, orderly and efficient flow of traffic.</p> <p>Restricting the number of aircraft in the pattern for safety and to manage controller workload also results in a flight path closer to the runway's final approach course, which benefits the community by reducing noise levels.</p>
<b>Measurable Impact:</b>	Data is forthcoming
<b>Updates:</b>	Ongoing

## Pilot Education & Awareness Strategies

To increase pilot education and awareness of community noise concerns, and to share mitigation strategies they can implement to reduce the communities' noise exposure.

<b>Adopted Mitigation Strategy:</b>	Noise Abatement Information on Chart Supplement
<b>Problem Mitigation Addresses:</b>	Centennial Airport receives flights from all over the US. Transient pilots are thus not always aware of the noise sensitive areas or preferred traffic pattern
<b>Reduction of Noise Exposure:</b>	A Chart Supplement is information provided about a local airport environment. Pilots are expected to review a chart and its supplements before taking flight. Enhanced awareness will drive a reduction in overflights of noise sensitive areas when pilots have discretion
<b>Safety:</b>	Maintained
<b>Noise:</b>	Potential reduction
<b>Authority to Approve:</b>	ACPAA & FAA
<b>Responsible for Implementation:</b>	ACPAA, FAA, & CDOT
<b>Implementation Date:</b>	Completed Fall 2024.
<b>Explanation:</b>	ACPAA is working to update the current chart supplement. There are several updates and/or enhancements to the chart supplement that can be made to improve its efficacy as a communication and education tool.
<b>Measurable Impact:</b>	Once implemented, ACPAA will work to amplify. True impact may not be measurable, but will likely contribute to an overall reduction in noise.
<b>Updates:</b>	Noise Abatement Information updates are now fully published in the SW US Chart Supplement. Airport Staff completed and submitted updated Chart Supplement information to the FAA for publication. Updated language as well as a graphical depiction of noise abatement information was added. This information includes several aspects of the airport's Voluntary Noise Abatement Guidelines including the preferred pattern area and a graphical depiction of noise sensitive areas.

<b>Proactive Outreach &amp; Education to Flight Schools</b>	
<b>Adopted Mitigation Strategy:</b>	Develop and implement proactive outreach and education program to flight schools to increase pilot awareness of voluntary fly quiet procedures and preferred pattern area
<b>Problem Mitigation Addresses:</b>	Due to rapid turnover, flight school instructors and students are often unaware of noise issues, voluntary noise abatement procedures, or preferred traffic pattern area.
<b>Reduction of Noise Exposure:</b>	By developing & implementing a proactive outreach and education program, will keep flight instructors up to date on noise abatement efforts.
<b>Safety:</b>	Potential enhancement
<b>Noise:</b>	Potential reductions
<b>Authority to Approve:</b>	ACPAA, FAA-ATO
<b>Responsible for Implementation:</b>	ACPAA, FAA -ATO
<b>Implementation Date:</b>	In progress
<b>Explanation:</b>	There is a significant amount of flight instructor and student pilot turnover at flight schools based at Centennial Airport. Airport staff and local FAA representatives have committed to meeting quarterly with each flight school to discuss ways to make their operations safer, convey community concerns about noise and lead exposure, discuss recommendations on how they can help mitigate the noise exposure to the surrounding communities and to provide progress updates on how our voluntary noise abatement and mitigation procedures are working, and to explore ways to improve on them.
<b>Measurable Impact:</b>	The initial focus will be on outreach and establishing regular meetings
<b>Updates:</b>	The fifth meeting took place on March 26th. Over 25 flight school personnel attended. Air Traffic Personnel were unable to attend. Airport staff discussed Noise Abatement Guidelines, practice area usage, and examined current noise data. The second meeting of 2025 is June 25th. Changes to the Centennial Airport Minimum Standards as of January 1, 2025 require flight schools to participate in these meetings, as well as have a local point of contact on airport to receive safety and noise abatement information.

## ACPAA Operations Strategies

To provide methods to proactively identify and measure improvements in community noise exposure and the effectiveness of the implemented mitigation strategies.

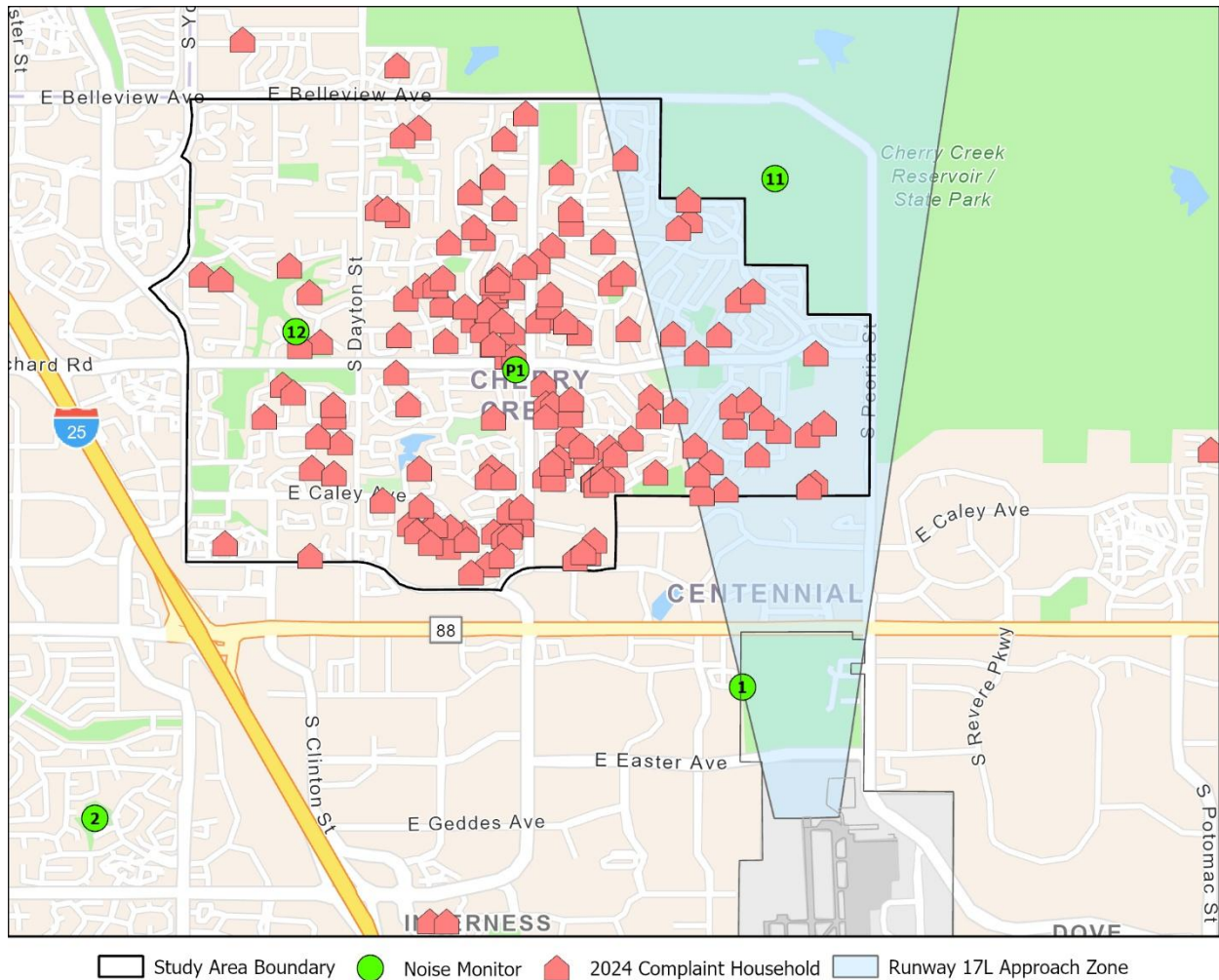
Proactive Checking of Extended Traffic During Nighttime Hours	
<b>Adopted Mitigation Strategy:</b>	Airport staff will check for extended pattern traffic during nighttime hours (10 pm - 7 am) daily.
<b>Problem Mitigation Addresses:</b>	The occurrence of extended pattern traffic during nighttime hours (10 pm - 7 am).
<b>Reduction of Noise Exposure:</b>	By having Airport staff monitor outlier nighttime extended pattern traffic on a daily basis, the airport can quickly respond to outliers, and when able, determine causes and work to prevent the instances from occurring in a more proactive manner.
<b>Safety:</b>	Maintained
<b>Noise:</b>	Potential reduction
<b>Authority to Approve:</b>	ACPAA
<b>Responsible for Implementation:</b>	ACPAA
<b>Implementation Date:</b>	October 2023
<b>Explanation:</b>	Starting in October 2023 Airport staff began to actively track aircraft flying an extended pattern during night-time hours (10 pm - 7 am). If an aircraft is observed conducting an extended training pattern during night-time hours and there is no other aircraft in the pattern or on approach to a parallel runway airport staff will identify and contact the flight school and/or pilot and remind them to follow the voluntary noise abatement guidelines that specify keeping the pattern traffic south of Arapahoe Road, east of I-25 and north of Lincoln Avenue.
<b>Measurable Impact:</b>	Data is forthcoming. A handful of outliers have been identified since fall of '23. With the hire of an Airport data analyst, data will be more reliable. Reduction will be in the prevention of recurrence and ideally contribute to the overall reduction in overflights.
<b>Updates:</b>	<a href="#">The Noise Analyst in conjunction with the Noise and Environmental Specialist have been regularly looking at nighttime outliers and analyzing data. In Q1 2025 4 nighttime outlier aircraft were identified and contacted by the Noise and Environmental Specialist and reminded of the Voluntary Noise Abatement Guidelines. Outreach continues when nighttime outliers are identified.</a>

<b>Airport Add Full-Time Employee for Data Analysis</b>	
<b>Adopted Mitigation Strategy:</b>	Airport hire a full-time employee dedicated to data analysis
<b>Problem Mitigation Addresses:</b>	Improve airport staff's ability to provide investigation, analysis and reporting of data from Airport Noise and Operations Monitoring System (ANOMS)
<b>Reduction of Noise Exposure:</b>	Uniform data on overflights is needed to measure the extent of overflights, noise exposure, and the results of mitigation strategies.
<b>Safety:</b>	An enhanced understanding of flight data will help the Airport better work with the FAA to identify mitigation strategies that will maintain or enhance safety while addressing overflights.
<b>Noise:</b>	A full understanding of flight data is essential to addressing the overflights.
<b>Authority to Approve:</b>	ACPAA
<b>Responsible for Implementation:</b>	ACPAA
<b>Implementation Date:</b>	Hired February of 2024
<b>Explanation:</b>	In February 2024, Centennial Airport created a new full-time position to support our Noise and IT Departments. This new employee will in-part focus on analyzing historical and ongoing flight data to evaluate within the defined study areas the effectiveness of the Study Group's implemented mitigation strategies. Updates on effectiveness of the implemented mitigations will be included in future reports.
<b>Measurable Impact:</b>	Indirect. This position enables us to measure the impact of mitigation strategies.
<b>Updates:</b>	<a href="#">The full-time employee continues to do various data analysis tasks for the Study Group to evaluate the overflights and as well as examining the effectiveness of implemented mitigation strategies. This report includes data prepared by the Noise Analyst.</a>



<b>Analyze Flight Track Data within the Defined Study Area</b>	
<b>Adopted Mitigation Strategy:</b>	Analyze flight track data within the defined study area north and west of the airport.
<b>Problem Mitigation Addresses:</b>	Understanding the history of flights and current flights in the study area is essential to addressing the overflights and measuring the impact of mitigation strategies.
<b>Reduction of Noise Exposure:</b>	Ultimately this analysis will lead to mitigation strategies that reduce noise exposure.
<b>Safety:</b>	Indirect positive impact as the Study Group and Airport work with the FAA.
<b>Noise:</b>	Potential Reduction
<b>Authority to Approve:</b>	ACPAA
<b>Responsible for Implementation:</b>	ACPAA
<b>Implementation Date:</b>	February 2024
<b>Explanation:</b>	<p>In consultation with the community, the Airport noise program staff, and informed by historical data, the Study Group has identified the below boxed area in the map to focus its data analysis.</p> <p>The area of analysis will encompass the residential areas bordered generally by DTC Blvd to the west, E Belleview Ave to the north, S. Peoria St to the east and E. Peakview Ave to the south. The flight tracks will be filtered to include only local training pattern traffic. This will also allow us to separate out the aircraft that are arriving and departing the main runway versus aircraft that are likely flying in the training traffic pattern. This area map includes the general location of homes that filed noise complaints with the airport in 2023 as well as the locations of the permanent and portable noise monitor locations. Please see the proposed study area maps below.</p>
<b>Measurable Impact:</b>	Indirect.
<b>Updates:</b>	<a href="#">Data Analysis Ongoing. See page 24 for update on data analysis and mitigations.</a>

## Defined Study Area Map



Note: The red polygons indicate households that filed complaints with the Airport in 2024. The black line represents the boundary of the Study Area. In this graphic, unlike those presented in monthly noise reports, polygons are not scaled based on the number of complaints. Complaints in the RY 17L Approach Zone are less in number. That area experiences a different pattern of traffic and is related but distinct from the areas to the west of the RY 17L Approach Zone.

## MITIGATION STRATEGIES CONSIDERED BUT NOT ADOPTED

The Study Group identified a number of possible actions that **were not accepted** because they (1) decreased safety or (2) did not negatively impact safety but did not reduce noise.

### FAA-ATC STRATEGIES

Maintain and enhance operational safety, increase air traffic controller awareness of noise sensitive areas, reduce aircraft overflights of the community.

Go Back to Previous Air Traffic Management	
<b>Rejected Mitigation Strategy:</b>	Go back to previous air traffic management: less positive control, parallel landings
<b>Problem Mitigation Addresses:</b>	Extended pattern traffic and increased noise exposure to the community.
<b>Reduction of Noise Exposure:</b>	Less aircraft overflights.
<b>Safety:</b>	Safety decreased
<b>Noise:</b>	Potential reduction
<b>Authority to Approve:</b>	FAA- ATO
<b>Responsible for Implementation:</b>	FAA- ATO
<b>Reason Strategy Not Adopted:</b>	<p>The FAA's primary responsibility is managing air traffic in the safest and most efficient way possible. Positive control and staggering of landings increase safety.</p> <p>Air Traffic Controllers call base turns for aircraft for safety reasons and ATC has seen an improvement in safety at Centennial Airport because of the safety mitigation. Calling 17R base turns to "stagger" with traffic on 17L helps ensure safe and efficient operations. See below for further explanation.</p>

On May 12, 2021, there was a midair collision between a Cirrus aircraft and a Metroliner while the aircraft were inbound to Centennial Airport. The Cirrus was on a right base turn<sup>1</sup> for runway 17R and the Metroliner was straight in for runway 17L. The Metroliner continued and landed on Runway 17L and the Cirrus landed in Cherry Creek State Park utilizing the pilot's airframe parachute.

<sup>1</sup> Base turn is a phase during the aircraft's traffic pattern for landing. It involves making a 90-degree turn from the downwind leg toward the final approach.

The FAA's continuing mission is to provide the safest, most efficient aerospace system in the world. While the collision did not result in injuries or fatalities, the Centennial Air Traffic Control Tower (APA) conducted an evaluation of safety into and out of the Centennial Airport.

At this time, the common practice was for aircraft to fly the 17R traffic pattern (west of APA) independently of the traffic on 17L.

**APA identified the following data for activity between June 24, 2019 and June 24, 2021** (including the time frame in which the collision occurred):

- **Wrong Surface Landings<sup>2</sup>:** APA had 5 wrong surface landings and 4 reports of aircraft lined up for the wrong runway and corrected by ATC.
- **Pilot Initiated Go Around due to Collision Avoidance Resolution Advisory (TCAS RA)<sup>3</sup>:** APA had 37 go arounds due to aircraft responding to a TCAS RA for traffic on the parallel runway.
- **Suspected Surface Loss Involving Two Aircraft<sup>4</sup>:** APA had 14 reports of suspected loss of surface separation between two aircraft.

After evaluating these events, APA determined that air traffic controllers would stagger the arrivals into 17R and 17L. This procedure protects for aircraft that fly through their final<sup>5</sup> and enhances safety with positive control<sup>6</sup>, rather than depending on pilots to see each other, using Visual Flight Rules (VFR). As a result, Air Traffic Controllers actively separate aircraft inbound to the parallel runways, which has proven to further enhance safety at the Centennial Airport.

**APA identified the following data for activity between June 24, 2021 and August 15, 2023:**

- **Wrong Surface Landings:** APA had only 1 wrong surface landing and 12 reports of aircraft lined up for the wrong runway and corrected by ATC. The increased

<sup>2</sup> A wrong surface landing occurs "when an aircraft lands or departs, or tries to land or depart, on the wrong runway or on a taxiway. It also occurs when an aircraft lands or tries to land at the wrong airport."

<sup>3</sup> A Pilot Initiated go around occurs when the pilot determines they will not be at a safe altitude or heading to complete a landing in a safe manner and they abandon the approach. Air Traffic control will sequence them for the airport to attempt another landing.

<sup>4</sup> A "surface loss" occurs when aircraft on surface movement areas (taxiway or runway) do not meet minimum separation requirements

<sup>5</sup> The final approach course is the last segment of an aircraft's approach to landing. It is a straight flight path aligned with the extended centerline of the runway. During the final approach, the aircraft descends and aligns itself with the runway for a smooth landing. Pilots aim to maintain a stabilized approach during this phase.

<sup>6</sup> Positive Control for air traffic controllers means having continuous contact with an aircraft and providing specific instructions and clearances to ensure safe and orderly air traffic. This involves actively managing the aircraft's movements, ensuring proper separation from other aircraft, and maintaining situational awareness for controlled and secure airspace.

number of aircraft being identified lining up for the incorrect runway proves an increased scan and awareness for aircraft on the final approach course.

- **Pilot Initiated Go Around due to Collision Avoidance Resolution Advisory (TCAS RA):** APA had 15 go arounds due to aircraft responding to a TCAS RA for traffic on the parallel runway. By sequencing arrivals, fewer aircraft operated in conditions that required go arounds for safety.
- **Suspected Surface Loss Involving Two Aircraft:** APA had 7 reports of suspected loss of surface separation between two aircraft. This has improved due to enhanced tower teamwork and visual scanning throughout the airport environment. Controllers are fully aware of what the other controllers are doing and are able to see unsafe situations developing and make corrections in a timely manner.

APA Safety Data on Air Traffic Procedures		
Type of Safety Event	June 24, 2019- June 24, 2021	June 25, 2021- August 15, 2023
<b>Wrong Surface Landing</b>	5 Wrong surface landings, 4 Lined up for wrong runway and corrected.	1 Wrong surface landings 12 Lined up for wrong runway and corrected
<b>TCAS RA Go Around (Pilot Initiated)</b>	37	15
<b>Surface Loss of Separation</b>	14	7

The data above shows improved safety due to the mitigations that were compared to the years prior to the midair collision. The FAA's goal is to always improve safety, not reduce it. Air Traffic Controllers call base turns for aircraft for safety reasons and the FAA has seen an improvement in safety into APA because of the mitigation. Calling 17R base turns to "stagger" with traffic on 17L helps ensure safe and efficient operations for the following reasons:

- **Sequence and Separation:** By instructing aircraft to make a base turn, air traffic control can sequence incoming flights and maintain safe separation between them. This reduces the risk of mid-air collisions and ensures that each aircraft

has adequate space to complete their approach and landing.

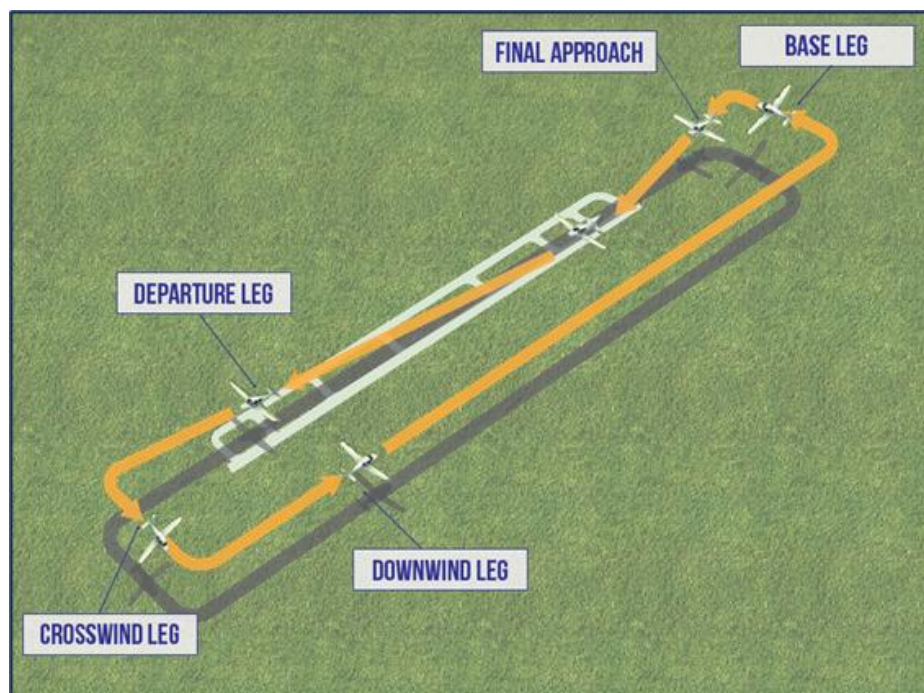
- **Traffic Flow Management:** Coordinating base turns allows air traffic controllers to manage the flow of traffic into the airport, preventing congestion and ensuring that aircraft are spaced out to avoid conflicts.
- **Conflict Resolution:** In busy airspace, it's crucial to have a clear plan for each aircraft descent and approach. Base turns help resolve any potential conflicts between arriving and departing aircraft, making the airspace safer and more organized.

<b>Require Increased Pattern Altitude</b>	
<b>Rejected Mitigation Strategy:</b>	Require an increased pattern altitude
<b>Problem Mitigation Addresses:</b>	Noise exposure to the community
<b>Reduction of Noise Exposure:</b>	Increased distance from noise source
<b>Safety:</b>	Maintained
<b>Noise:</b>	No noticeable reduction
<b>Authority to Approve:</b>	FAA-ATO
<b>Responsible for Implementation:</b>	FAA-ATO
<b>Reason Strategy Not Adopted:</b>	Requiring an increased altitude will increase the number of flights north and west of the airport (contradicting the purpose of this Study Group) while providing no decipherable reduction in noise.

The traffic pattern altitude (TPA) is the mean sea level altitude at which an aircraft will enter or remain in the pattern as shown in the graphic below – the TPA being the altitude outside of the departure leg and final approach. The potential kinetic energy of the aircraft is a balance of altitude and speed. Each aircraft has a specified approach speed, denoted by ( $V_{ref}$ ); “V” being velocity, and “ref” being reference for the aircraft weight, configuration, and the runway and atmospheric conditions at the time of flight.  $V_{ref}$  is fixed by the aircraft manufacturer. This only leaves altitude as the adjustable variable.

If the altitude is increased, the aircraft extends its distance on the downwind leg prior to turning on the base leg to maintain a relatively fixed glide path angle or rate of descent on final approach, which is stabilized and safe. Therefore, if the TPA is increased, the distance on the downwind leg must be extended for the aircraft to safely reduce its energy and land on the runway. In the case of APA, this would result in aircraft extending the downwind leg further north of Arapahoe Road when landing to the south and would go against one of the goals of this Study Committee, which is to reduce the length of the downwind leg to not extend beyond Arapahoe Road.

The TPA is not an effective method for reducing aircraft overflight noise. The current TPA would have to be doubled, to 2000-3000 feet above ground level to result in a decrease of 6 dB. The perceptible limit of sound change starts at 3 dB, so unless the TPA is raised significantly, the reduction of noise would be barely detectable, and ANY change to the TPA would result in a longer downwind leg, which is contrary to goals voiced by the committee to limit the overflights north of Arapahoe Road.





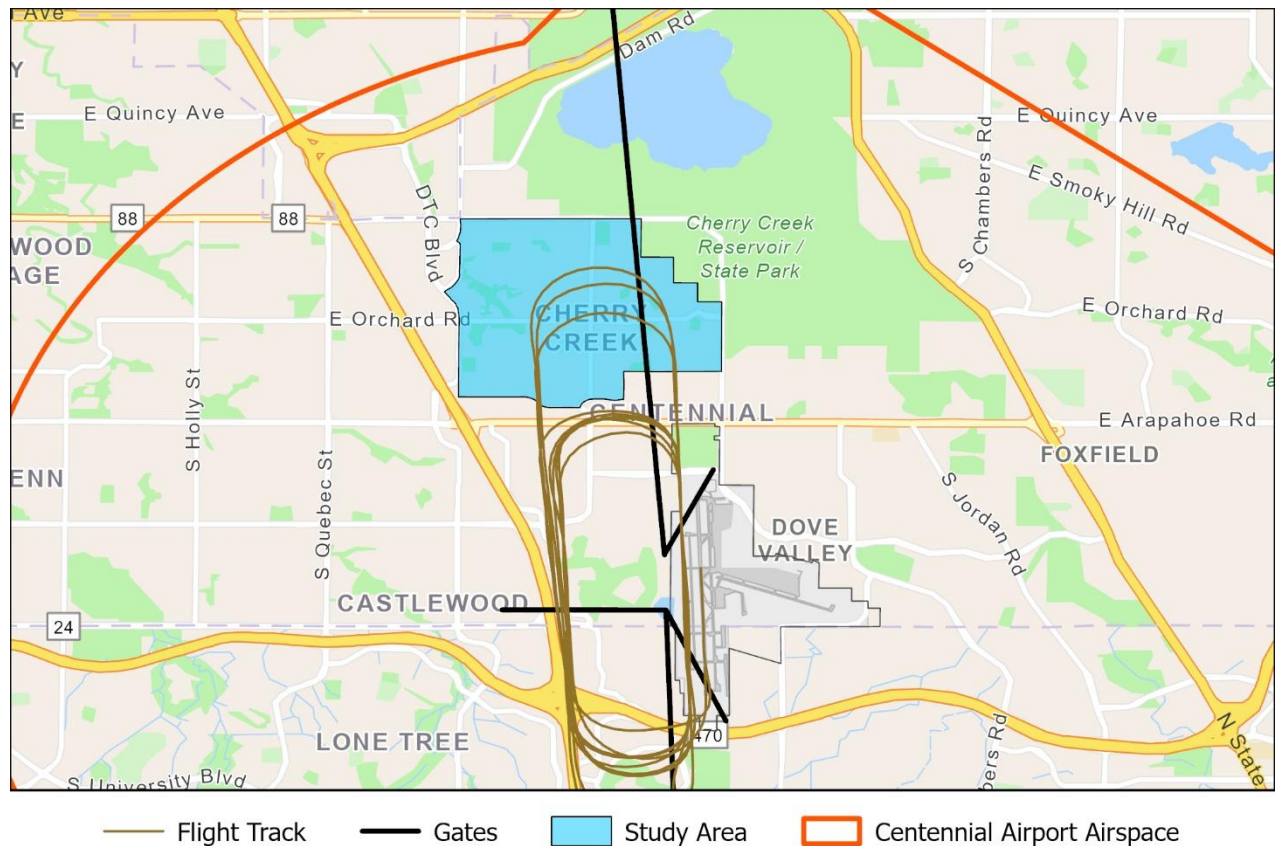
## STUDY AREA DATA ANALYSIS

### PURPOSE

The purpose of this data analysis is to quantify the number of touch-and-go aircraft operating within the Study Area, defined as the region located north of Peakview Avenue, south of Belleview Avenue, east of DTC Boulevard, and west of S. Peoria Street. This analysis compares Q1 2024 with Q1 2025, focusing on data collected before and after the implementation of mitigation strategies.

### DATA PROCESS/METHODOLOGY

Using Centennial Airport's Noise and Operations Monitoring System (ANOMS™), aircraft tracks were filtered to include only those passing through defined gates along the Runway 17R/35L traffic pattern. A gate serves as a "window in the sky," established in the ANOMS™ system, through which an aircraft track must pass to be considered part of the traffic pattern. All associated gates (shown below) must be traversed for an aircraft to be classified as established in the Runway 17R/35L traffic pattern. Various data processing methods were tested to identify the most effective approach for detecting community overflight activity. Additionally, Airport staff collaborated with the ANOMS™ vendor to verify data integrity and ensure that the processing methods used provide an accurate representation of aircraft activity. Examples of touch-and-go flight tracks captured from this process are shown below.



## Q1 2024 v. Q1 2025

### ANALYSIS SUMMARY

The analysis of touch-and-go aircraft entering the Study Area during Q1 2024 and Q1 2025 reveals several key trends and insights regarding air traffic and mitigation strategies.

**Overall Decrease in Touch-and-Go Aircraft:** The number of touch-and-go aircraft entering the Study Area decreased from 10,348 in Q1 2024 to 7,408 in Q1 2025, representing a reduction of 2,940 aircraft. Additionally, the percentage of touch-and-go aircraft entering the Study Area also declined from 50.6% in Q1 2024 to 44.0% in Q1 2025. This downward trend is observed in the general decline shown in Figures 1.1 and 1.2.

**Correlation with Total APA Operations:** A correlation is evident between the number of total APA operations and the number of touch-and-go aircraft entering the Study Area, as illustrated in Figure 2. The total number of touch-and-go aircraft tends to rise in parallel with total APA operations, with both metrics showing seasonality, peaking in the summer months and dipping in the winter. In Q1 2025, this seasonal pattern remained consistent.

**Impact of Weather on Flight Activity:** March 2025 experienced fewer bad weather days than usual, contributing to a slight upward trajectory in touch-and-go aircraft activity. The correlation between weather patterns and flight training activity is crucial to understanding these fluctuations.

**Mitigation Strategies and Positive Impact:** Figure 3 highlights the role of mitigation strategies in reducing the number of touch-and-go aircraft entering the Study Area. Significant reductions were observed after the implementation of strategies in October 2023, with a noticeable decline in aircraft numbers in the following two months. This reduction is partially attributed to these strategies, though seasonality is also a contributing factor. Furthermore, meetings held by the FAA, ACPAA, and Flight School Safety and Noise Abatement in May, August, and November 2024 correlated with further reductions in the months following each meeting, suggesting that these ongoing mitigation efforts are effective. The March 2025 meeting's effectiveness will be analyzed over the subsequent months.

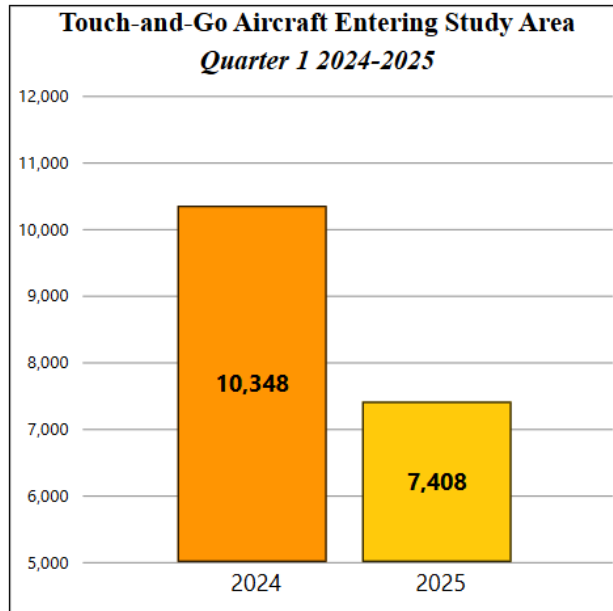
**Aircraft Movement Patterns:** Figure 4 provides further details on the distribution of touch-and-go aircraft within the Study Area, with the majority of aircraft (65.2%) making their base or crosswind turn between Peakview and Orchard.

In conclusion, the analysis indicates a steady decrease in touch-and-go aircraft activity, likely influenced by a combination of seasonality and effective mitigation strategies. Further

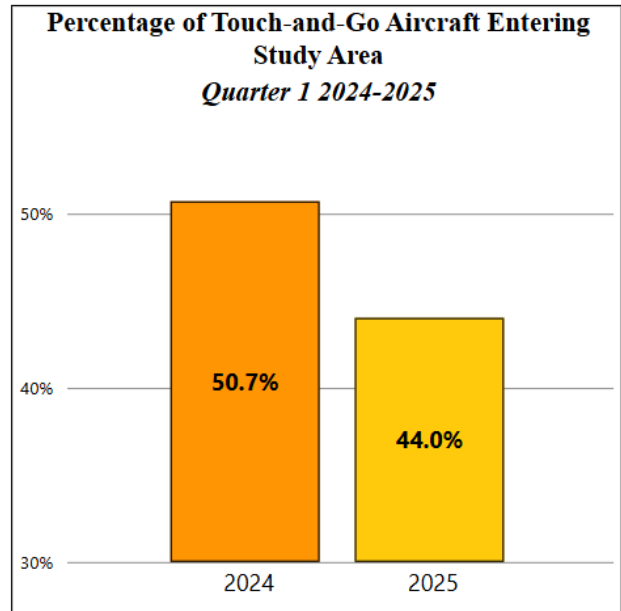
monitoring is needed to fully assess the long-term impact of these measures, particularly in response to the March 2025 Flight School meeting and weather-related fluctuations (especially as it gets closer to Summer) in flight activity.

***\*Disclaimer:*** *The Study Group emphasizes the importance of data integrity in these reports. Since the Q1 2024 report, we have adopted new data collection methods to enhance the accuracy of the information presented.*

**FIGURE 1**



**Figure 1.1**



**Figure 1.2**

Figure 1.1 illustrates the number of touch-and-go aircraft entering the Study Area during Q1 2024 and 2025. In Q1 2024, there were 10,348 aircraft, which decreased to 7,408 in Q1 2025, marking a reduction of 2,940 aircraft.

Figure 1.2 depicts the percentage of touch-and-go aircraft entering the Study Area over the same period. In Q1 2024, 50.6% of touch-and-go aircraft entered the Study Area, which declined to 44.0% in Q1 2025.

**Takeaway:**

- **Clear decrease:** There was a definitive decrease in the number and percentage of touch-and-go aircraft entering the Study Area in Q1 2025 compared to Q1 2024.

**FIGURE 2**

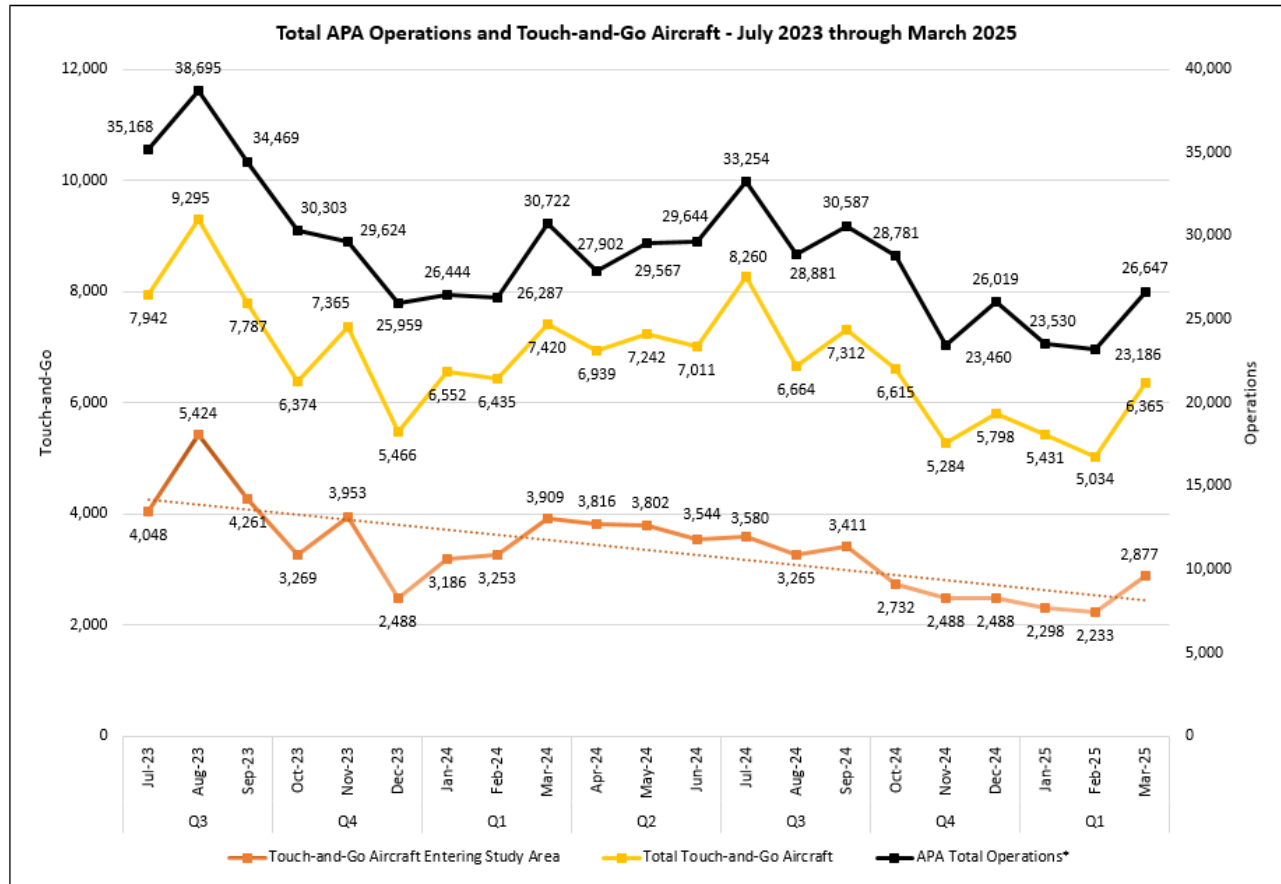


Figure 2 illustrates the number of **Touch-and-Go Aircraft Entering the Study Area**, **Total Touch-and-Go Aircraft**, and **Total APA Operations**. A trend line, represented by the dotted orange line, tracks the overall downward trend of touch-and-go aircraft entering the Study Area during July 2023 through March 2025.

This visualization highlights the correlation between these key metrics: as total APA operations increase, the total number of touch-and-go aircraft rise. Generally, as the total number of touch-and-go aircraft rise, so does the number of touch-and-go aircraft entering the Study Area. Total APA Operations and Total Touch-and-Go Aircraft also follow seasonality: busier in the summer months and less busy in the winter months. In Q1 2025, this correlation remained consistent with Q1 2024 trends.

March presented very few bad weather days that it is accustomed to seeing, which is why all three lines appear in an upward trajectory.

#### Takeaway:

- **Conventional trend:** As total air traffic increased—both in overall operations and touch-and-go activity—the number of touch-and-go aircraft entering the Study Area also rose. This trend is consistent across Q1 2024 and Q1 2025, suggesting that seasonal factors influence these metrics.

**FIGURE 3**

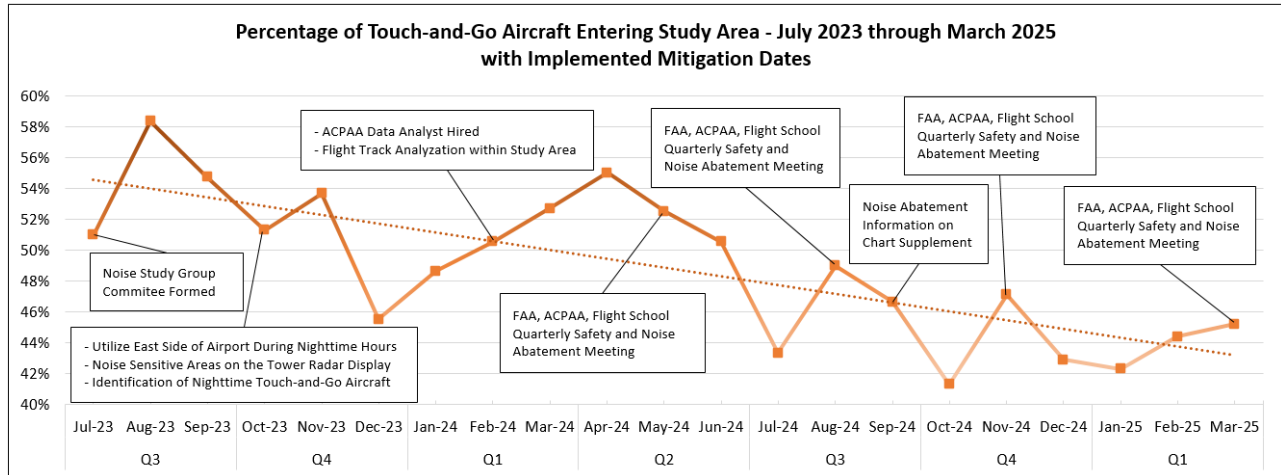


Figure 3 presents a timeline of touch-and-go aircraft entering the Study Area, primarily to show the trend from Q3 2023 through Q1 2025. The orange line represents the percentage of touch-and-go aircraft entering the Study Area. The dashed line illustrates the trend in the percentage of touch-and-go aircraft entering the Study Area. The trend line depicts a decrease over this specified period which is a positive.

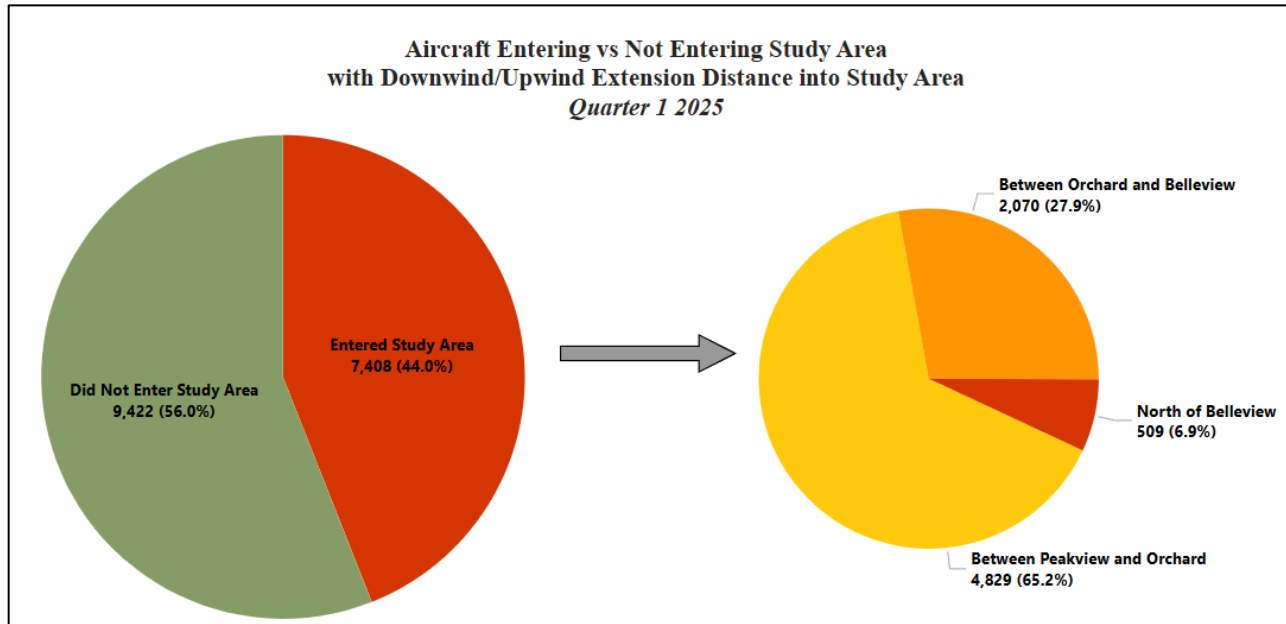
Additionally, the dates of implemented mitigation strategies are marked to demonstrate their influence on touch-and-go aircraft entering the Study Area. Most notably, following the initial implementations in October 2023, there was a significant decline in touch-and-go aircraft entering the Study Area within the subsequent two months. While this reduction is striking, it's important to consider that factors such as seasonality may also contribute to this decrease. Q1 2025 had very few bad weather days which allowed for more flight training activity, which could contribute to the slight upward trajectory.

Following the quarterly FAA, ACPAA, and Flight School Safety and Noise Abatement Meetings in May, August and November 2024, there was a noticeable decline in the number of touch-and-go aircraft entering the Study Area in the subsequent months. This trend suggests a positive outcome associated with this mitigation strategy. It is still too early to determine the effect of the March 2025 meeting.

### Takeaways:

- **Clear Trend Analysis:** The timeline from July 2023 to March 2025 reveals a downward trend in the percentage of touch-and-go aircraft entering the Study Area, indicating a positive shift in activity over the specified period.
- **Effectiveness of Mitigation Strategies:** The marked dates of implemented mitigation strategies correlate with a noticeable decline in touch-and-go aircraft following the FAA, ACPAA, and Flight School Safety and Noise Abatement Meetings in May, August and November 2024 and March 2025, suggesting that this strategy has positively influenced operational behavior.

**FIGURE 4**



The left side of Figure 4 compares the number and percentage of touch-and-go aircraft that entered versus did not enter the Study Area. In Q1 2025, 7,408 aircraft entered the study area.

On the right side of Figure 4, the number of aircraft entering the Study Area is further categorized by the furthest point at which each touch-and-go aircraft extended its downwind or upwind leg. It's important to note that these numbers are cumulative. For example, if you live between Peakview and Orchard, the total number of overflying aircraft includes those flying between Peakview and Orchard, between Orchard and Bellevue, and north of Bellevue—totaling 7,408 aircraft. Similarly, if you live between Orchard and Bellevue, the total number of overflying aircraft would be the sum of those flying between Orchard and Bellevue and North of Bellevue—a total of 2,579 aircraft.

This chart clearly shows that the majority of touch-and-go aircraft entering the Study Area make their base or crosswind turn between Peakview and Orchard (65.2%).

**Takeaways:**

- **Majority of Aircraft Do Not Enter the Study Area:** In Q1 2025, the number of touch-and-go aircraft that did not enter the Study Area (9,422) was significantly higher than the number that did (7,408).
- **Cumulative Data Breakdown:** The chart categorizes the aircraft entering the Study Area by their furthest downwind or upwind extension, offering a detailed view of flight patterns.

## FEEDBACK AND CONSIDERATIONS FOR THE Study Group

In Q1 2025, the Study Group did not receive any comments or suggestions via the online submission form.

We encourage aviation professionals, legal experts, and community members to examine the reasoning behind our conclusions. Should you disagree and have evidence to consider or a differing interpretation of the law, data, data analysis or results, please fill out the google form [HERE](#). Additionally, as it has been our commitment from the outset to consider all potential solutions, we invite you to submit potential solutions through the form as well.

A few notes about the form and how the Study Group will respond to submissions:

- All submissions will be read and considered based on their relevance to the work of this group, which is overflight and noise abatement for the area north and west of the airport.
- Because the work of this group is in addition to the duties of the members, do not expect a response. The default will be no response. However, where more information or context would be helpful or is needed, a response may be sent.
- Group members respectfully request constructive responses only. This form is an experiment and if abused, there will be consideration of deleting the form.

URL for the feedback form: <https://forms.gle/uxDUFgkkkvDBG31s8>

Current and past reports may be found [HERE](#).