

# GAC Reactivation Facility

October 16, 2025

# Agenda

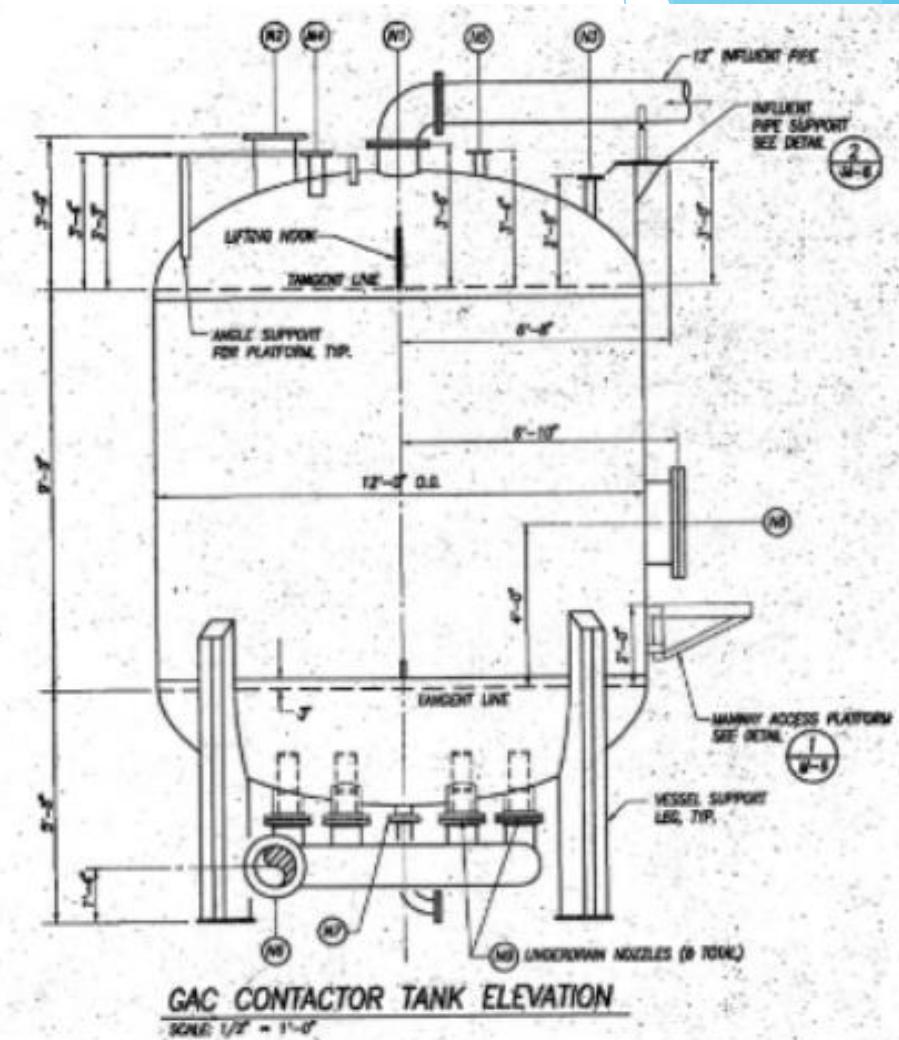
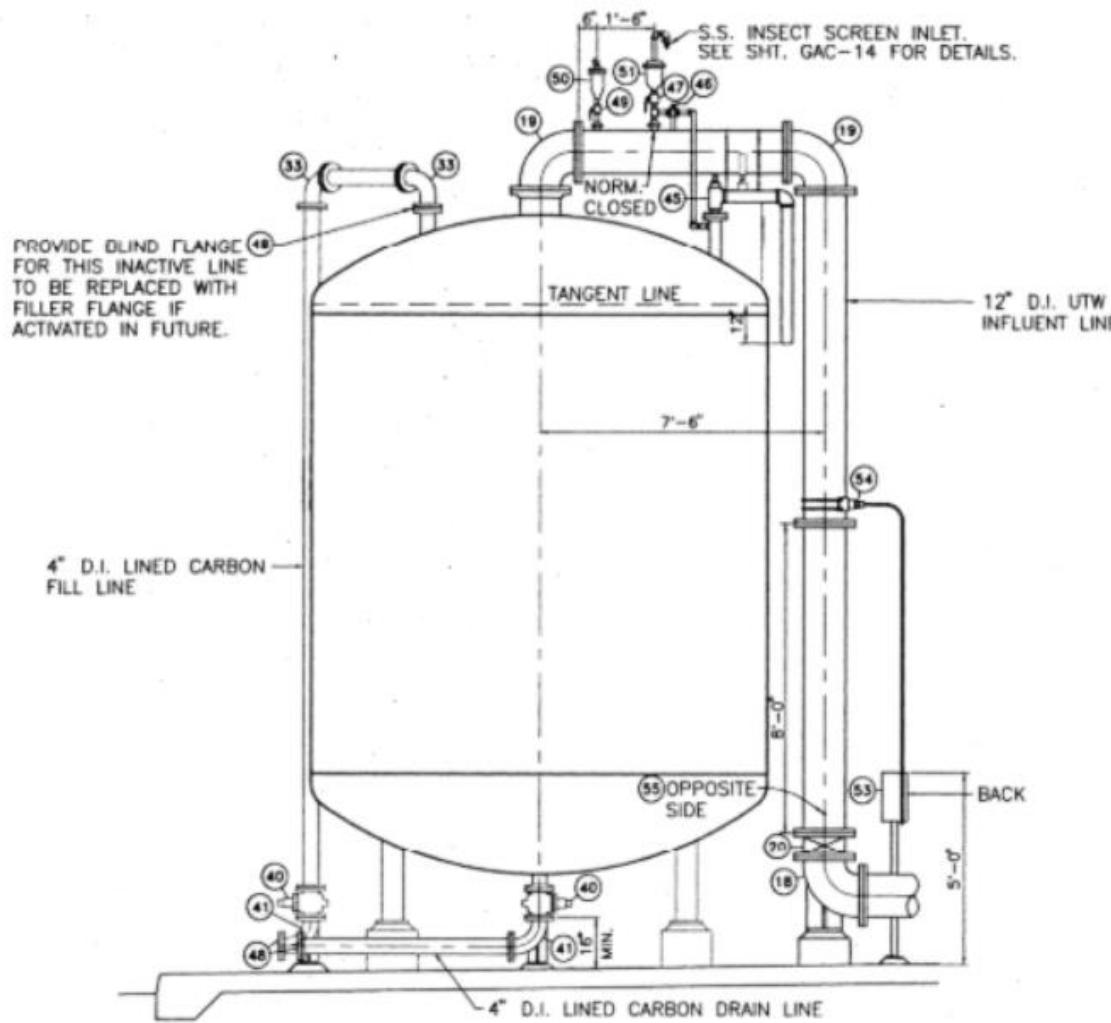
- ▶ Background
- ▶ Disposal options
- ▶ Business case analysis
- ▶ PFAS Removal
- ▶ Air Emissions
- ▶ Potential Locations
- ▶ Facility Layout
- ▶ Funding Avenues
- ▶ Schedule

# GAC Facilities on Island

FACILITY	NO OF CONTACTORS
Hale'iwa Wells	4
Hō'ae'ae Wells	14
Kunia Wells I	14
Kunia Wells II	12
Mililani Wells I	16
Mililani Wells III	4
Waialua Wells	6
Waipahu Wells I	14
Waipahu Wells II	6
Waipahu Wells III	10
Waipahu Wells IV	8
Waipio Hts Wells III	4
<b>TOTAL:</b>	<b>112</b>

1MM pounds/year

# GAC Vessels



# Background

- ▶ B+K brought on in 2021 to perform condition assessments of all GAC systems
- ▶ 1<sup>st</sup> Contract:
  - ▶ Produced field reports, work orders, and price lists
  - ▶ New disposal option for spent GAC needed due to AES coal burning facility closure in 2022
    - ▶ Several options researched, due to timing and cost, disposal at Waimānalo Gulch Sanitary Landfill selected
    - ▶ WGSL considered a short-term disposal option
  - ▶ Research GAC sourcing, vendors, supply stability, and pricing
- ▶ Current Contract:
  - ▶ Preliminary Engineering Report for siting GAC reactivation facility
  - ▶ Site assessments of highly ranked sites
  - ▶ Prepare 2-stage RFP for reactivation facility DBOM

# Disposal Options

Option	Determination	
On-island landfilling	Infeasible	<ul style="list-style-type: none"><li>• W GSL closing in 2028</li><li>• H-POWER won't accept</li><li>• PVT not permitted to accept</li><li>• Requires 100% importing virgin GAC</li></ul>
Off-island landfilling	Infeasible	<ul style="list-style-type: none"><li>• No neighbor island facility will accept material</li><li>• Staging area required</li><li>• Stringent containerizing requirements for shipping</li><li>• Requires 100% importing virgin GAC</li></ul>
Off-island reactivation	Infeasible	<ul style="list-style-type: none"><li>• Staging area required</li><li>• Stringent containerizing requirements for shipping</li><li>• Requires 100% importing GAC</li></ul>
On-island reactivation	Feasible	<ul style="list-style-type: none"><li>• Requires facility to be built</li><li>• No on-island expertise to operate</li><li>• Requires importing make-up GAC</li></ul>

Note: Any violation of shipping requirements may result in loss or denial of all future spent GAC shipments.

# Business Case Analysis (May 2024)

- ▶ \$13.4-\$20.1 million design and construction cost (2024 dollars)
- ▶ Life-Cycle Costs over 20 years @ 3% inflation rate

tons	Virgin GAC per Year	Reactivated GAC per Year
250 tons	\$2,065,000	\$4,243,000
500 tons	\$4,130,000	\$4,650,500
750 tons	\$6,195,000	\$5,058,000
1000 tons	\$8,260,000	\$5,465,500

# PFAS Removal

- ▶ EBCT: ranges from 10-20 mins
- ▶ GAC: bituminous coal
  - ▶ Greater removal efficiency than coconut shell-based carbon
- ▶ Next step
  - ▶ Estimate carbon needed to remove PFAS
  - ▶ Confirm PFAS concentrations in BWS system

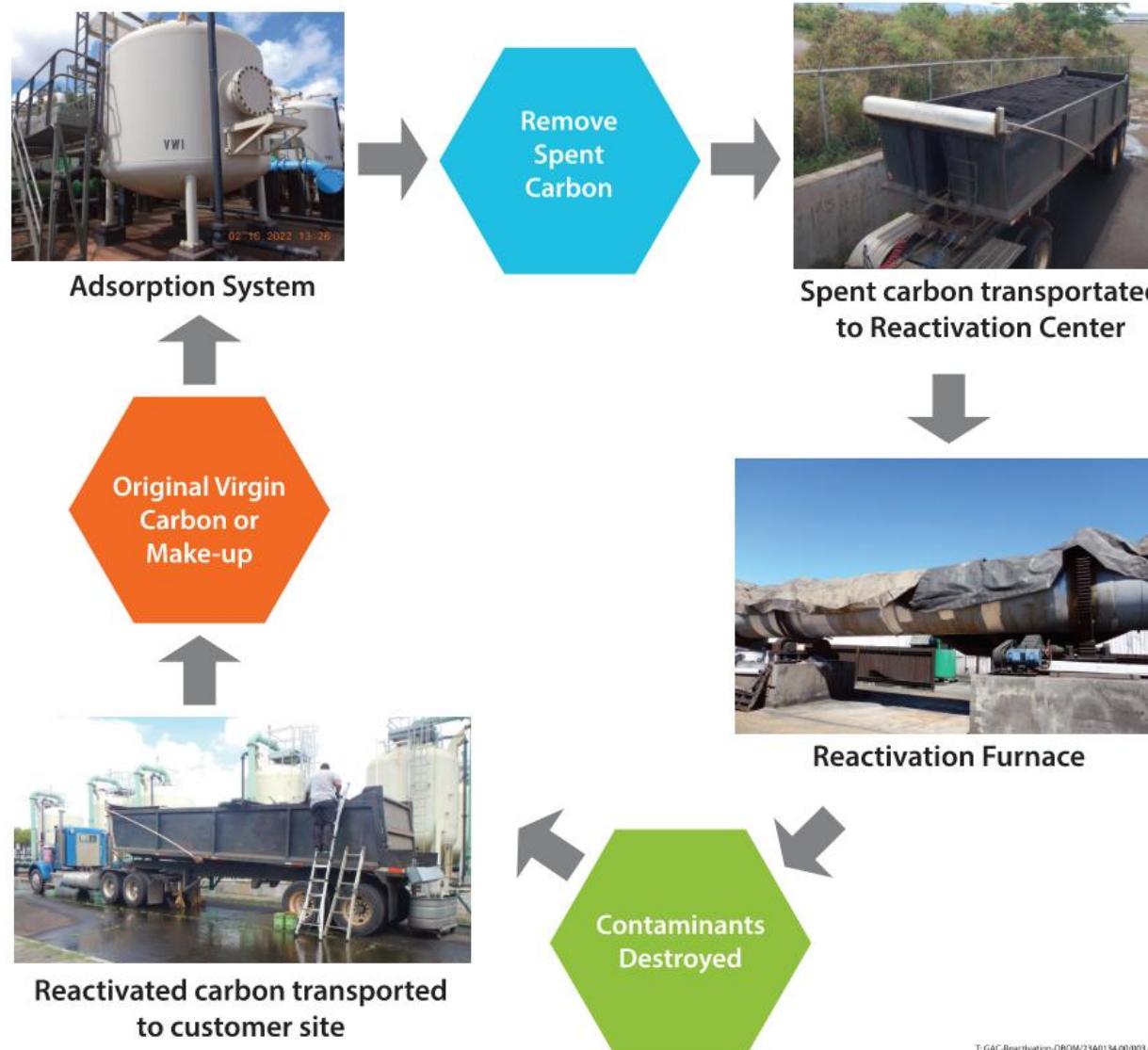
# Air Permitting

- ▶ Non-covered source permit
- ▶ 6-12 months for permit
- ▶ Best available control technology
- ▶ Dispersion modeling study required
  - ▶ Uses publicly available air quality data
  - ▶ AERMOD EPA modeling program
- ▶ No expected adverse impact on aircraft due to stack heat emissions
- ▶ Expected pollutant emissions anticipated to be significantly lower than ambient air quality standards

# GAC Reactivation Process

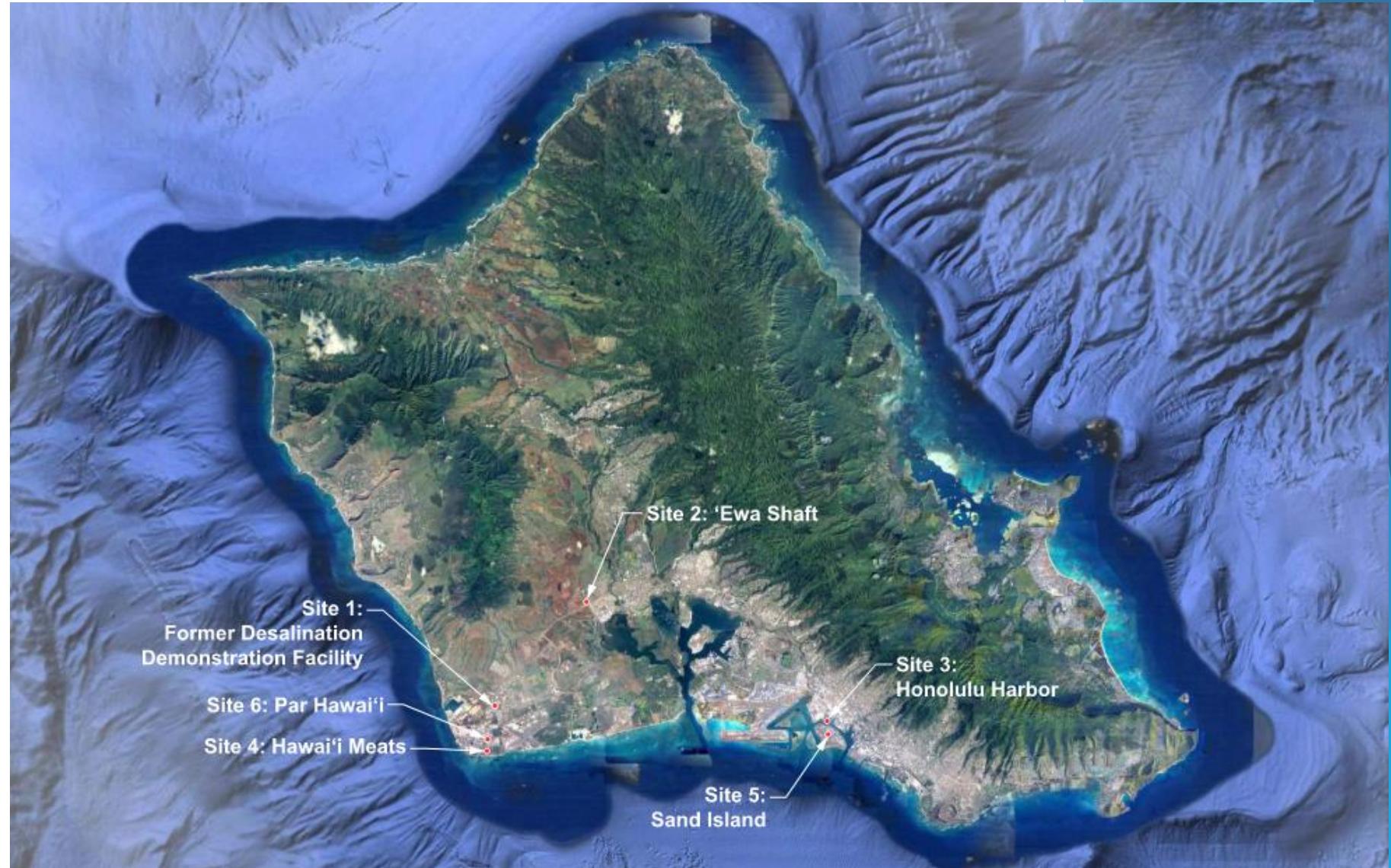
- ▶ Collection: Spent GAC is collected after all pore spaces are used up
- ▶ Transportation: Sent to the reactivation facility
- ▶ Thermal Reactivation: Heated at 800°C to 1000°C to remove contaminants
- ▶ Contaminants volatilize
- ▶ Adsorbed organics thermally destroyed
- ▶ Adsorptive capacity recovery up to 98%
- ▶ Cooling and Screening: Ensures quality of reactivated GAC
- ▶ Virgin carbon must be added due to losses
- ▶ Reuse: Reactivated GAC is returned to treatment systems

# GAC Reactivation Process



# Details of Potential Locations

# Potential Locations



Former AES Site  
Added Later

# Potential Locations

## POTENTIAL ON-ISLAND REACTIVATION SITES

Site	Zoning	Ownership	Flood Zone	Sizing	Proximity to Interstate H-1/Honolulu Harbor	Utilities
Former Desalination Demonstration Facility	I-2	BWS	D	3.5 ac	0.6 mi / 21 mi	Water Sewer Stormwater Electricity
'Ewa Shaft	AG-1	BWS	D	13 ac	1 mi / 16 mi	Electricity Water
Honolulu Harbor*	I-3	State of Hawai'i DOT Harbors Division	AE X	5.3 ac	1 mi / 0 mi	None
Hawai'i Meats	I-2	State of Hawai'i DOA	AE D VE	110 ac	2.5 mi / 23 mi	Electricity Stormwater Water
Sand Island	P-2	State of Hawai'i DLNR Land Division	AE X	16 ac	3 mi / 0 mi	Water Sewer Electricity
Par Hawai'i	I-2	ILPT KK 399	D	51 ac	4.5 mi / 23 mi	Water Stormwater Electricity

\*This parcel is no longer available due to the new Kapālama Container Terminal construction.

# Potential Locations

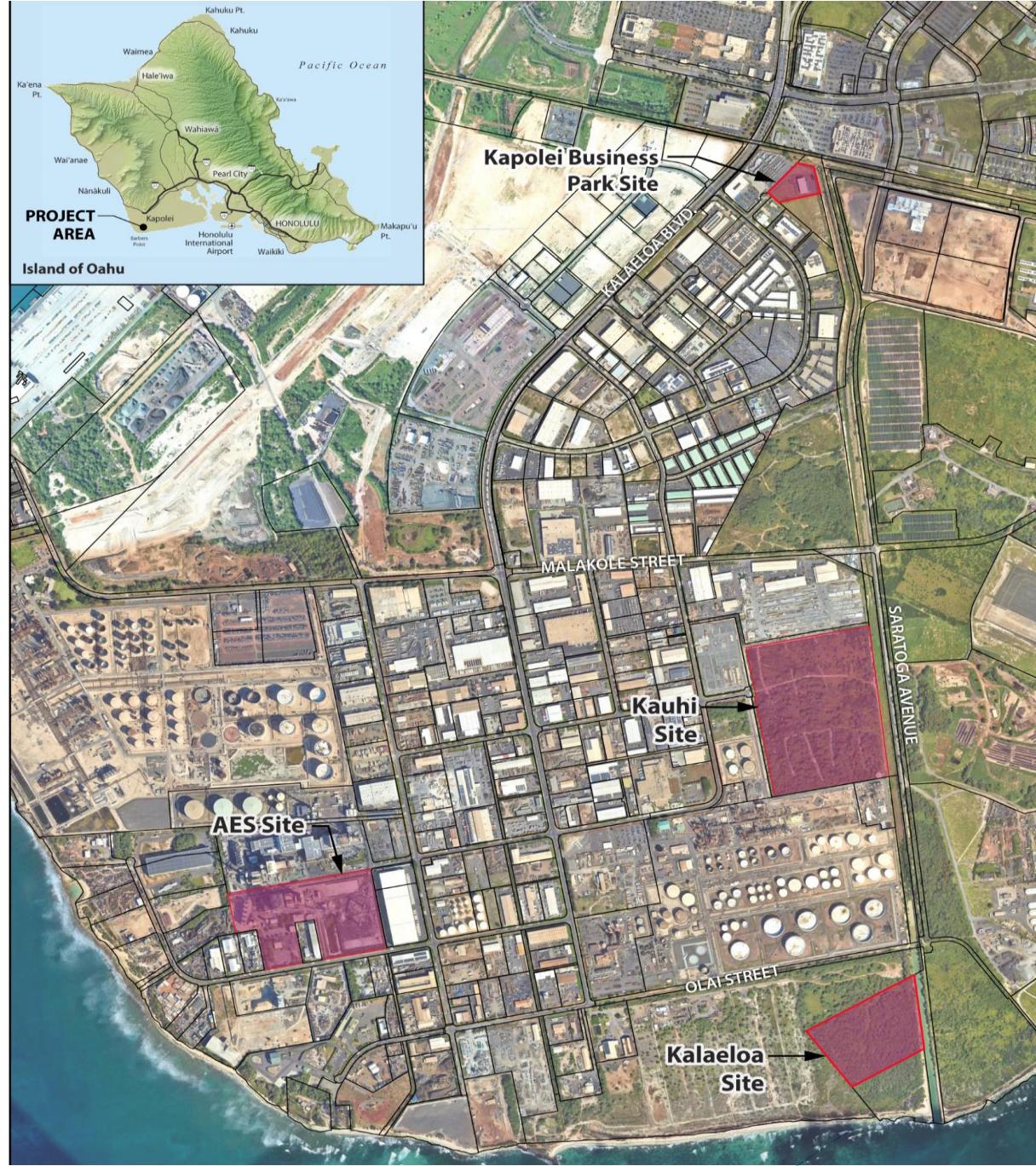
- Zoning:
  - 1—Preservation District
  - 3—Agricultural District
  - 5—Industrial District
- Ownership:
  - 1—Lessee
  - 3—Owned by the State of Hawai‘i
  - 5—Owned by BWS
- Sizing:
  - 1—Less than 10 acres
  - 3—Between 10 to 50 acres
  - 5—Greater than 50 acres
- Proximity to Interstate H-1:
  - 1—Greater than 3 miles
  - 3—1.5 to 3 miles
  - 5—0 to 1.5 miles
- Proximity to Honolulu Harbor:
  - 1—Greater than 20 miles
  - 3—10 to 20 miles
  - 5—0 to 10 miles
- Utilities:
  - 1—No utilities within 500-foot radius, or less than three utilities either near or on-site
  - 3—Three utilities either near or on-site
  - 5—Four or more utilities either near or on-site

# Potential Locations

## POTENTIAL ON-ISLAND REACTIVATION SITES SCORING

Site	Zoning	Ownership	Sizing	Proximity to Interstate H-1/Honolulu Harbor	Utilities	Total Score
Former Desalination Demonstration Facility	5	5	1	5 / 1	5	22
'Ewa Shaft	3	5	3	5 / 3	1	20
Honolulu Harbor	5	3	1	5 / 5	1	20
Hawai'i Meats	5	1	5	3 / 1	3	18
Sand Island	1	3	3	3 / 5	3	18
Par Hawai'i	5	1	5	1 / 1	3	16

# Potential Locations



# AES Site Property

- ▶ Owner: Hawai‘i MMGD 2 LLC
  - ▶ Lessee: AES Hawai‘i Inc
- ▶ 9-1-026: 028
- ▶ 28.51 acres
- ▶ \$31.7 million (City property tax assessment, 2025)
- ▶ Neighbors Hawai‘i AirGas, and City and County of Honolulu’s H-POWER
- ▶ Zoned I-2, Intensive Industrial



# AES Site Evaluation

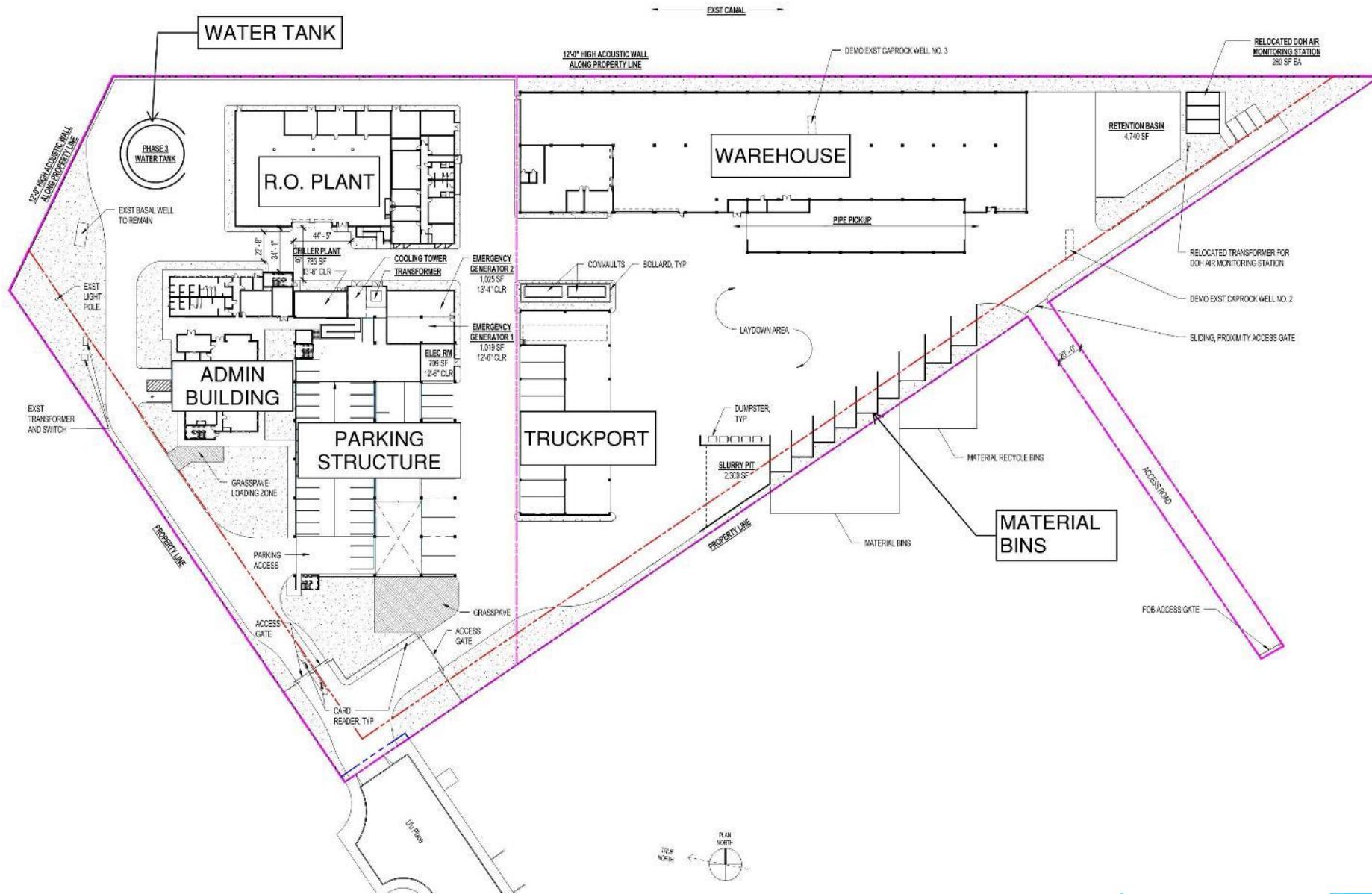
## ▶ Pros

- ▶ Large available area for site facility
- ▶ Situated in industrial area, no residential nearby
- ▶ Available utilities in area
- ▶ Zone I-2, City CUP Permit

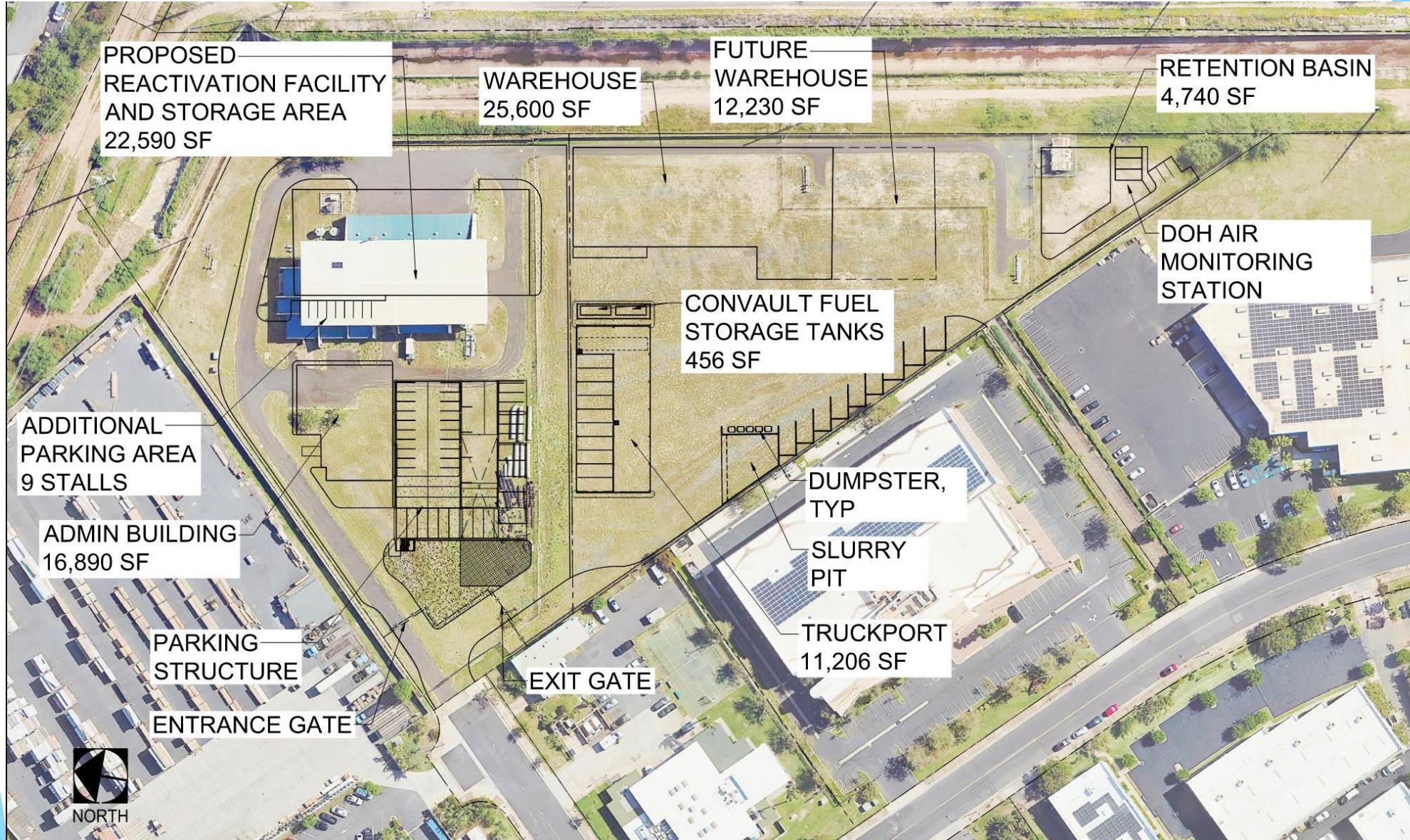
## ▶ Cons

- ▶ Time to negotiate and acquire property
- ▶ Due Diligence needed to further assess and evaluate the property

# Kapolei Baseyard Plan



# Kapolei Revised Baseyard Plan

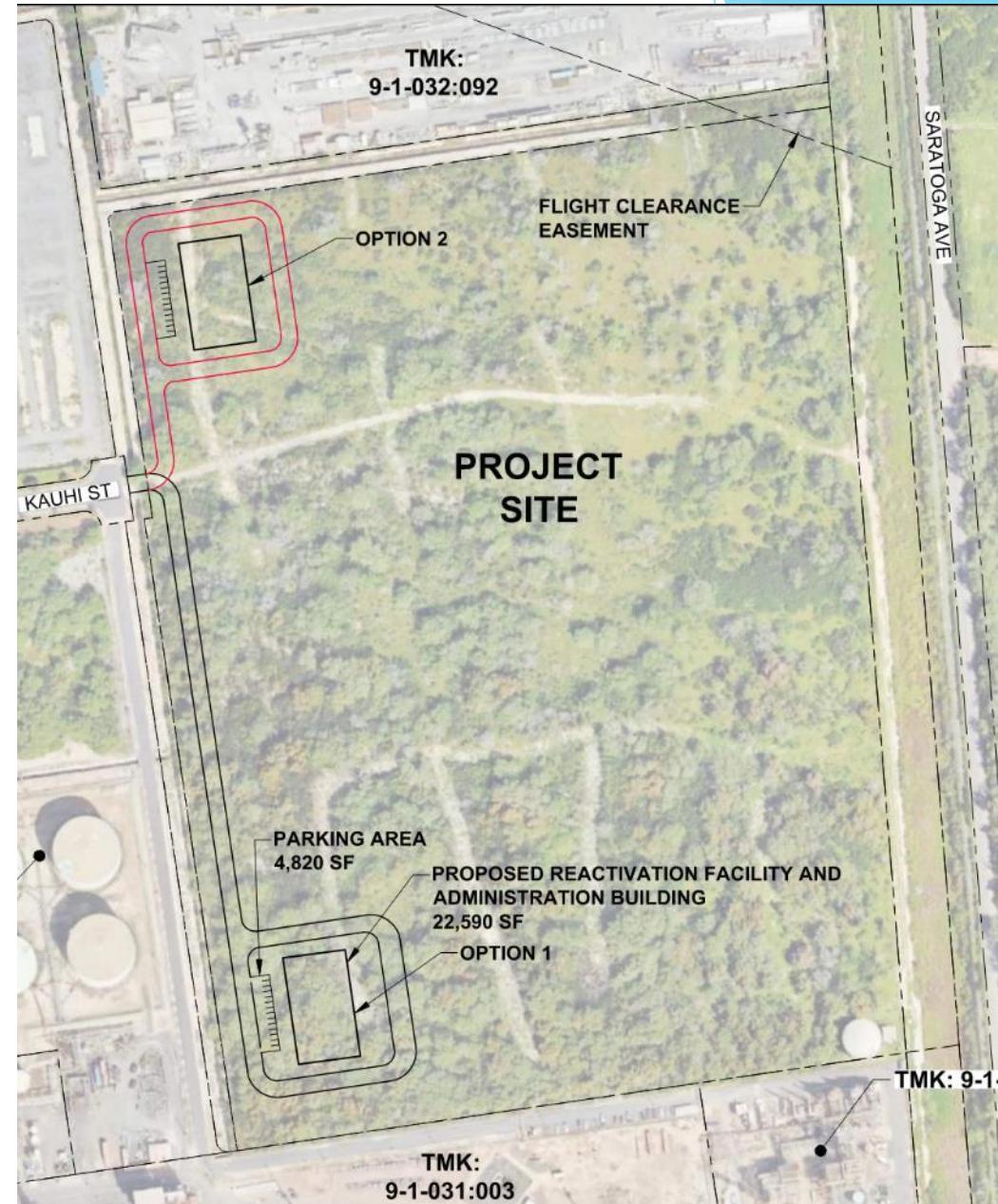


# Kapolei Site

- ▶ Pros
  - ▶ BWS-owned property
  - ▶ Baseyard and Reactivation Facility can be co-located
  - ▶ Utilities available on-site
  - ▶ Near freeway access
  - ▶ No avigation easement
  - ▶ Zone I-2, City CUP Permit
- ▶ Cons
  - ▶ Amend deed and agreement
  - ▶ Near residential and business areas
  - ▶ Limited space for expansion

# Kauhi Street Property

- ▶ Located between Kapolei and Kalaeloa sites
- ▶ Property borders Kauhi Street
- ▶ Owner: ILPT KK 399
  - ▶ Lessee: PAR Hawai'i Refining LLC
- ▶ 9-1-032: 001
- ▶ 51.37 acres
- ▶ Property for sale
  - ▶ \$48 million (City property tax assessment)
- ▶ Zoned I-2, Intensive Industrial



# Kauhi Street Site Evaluation

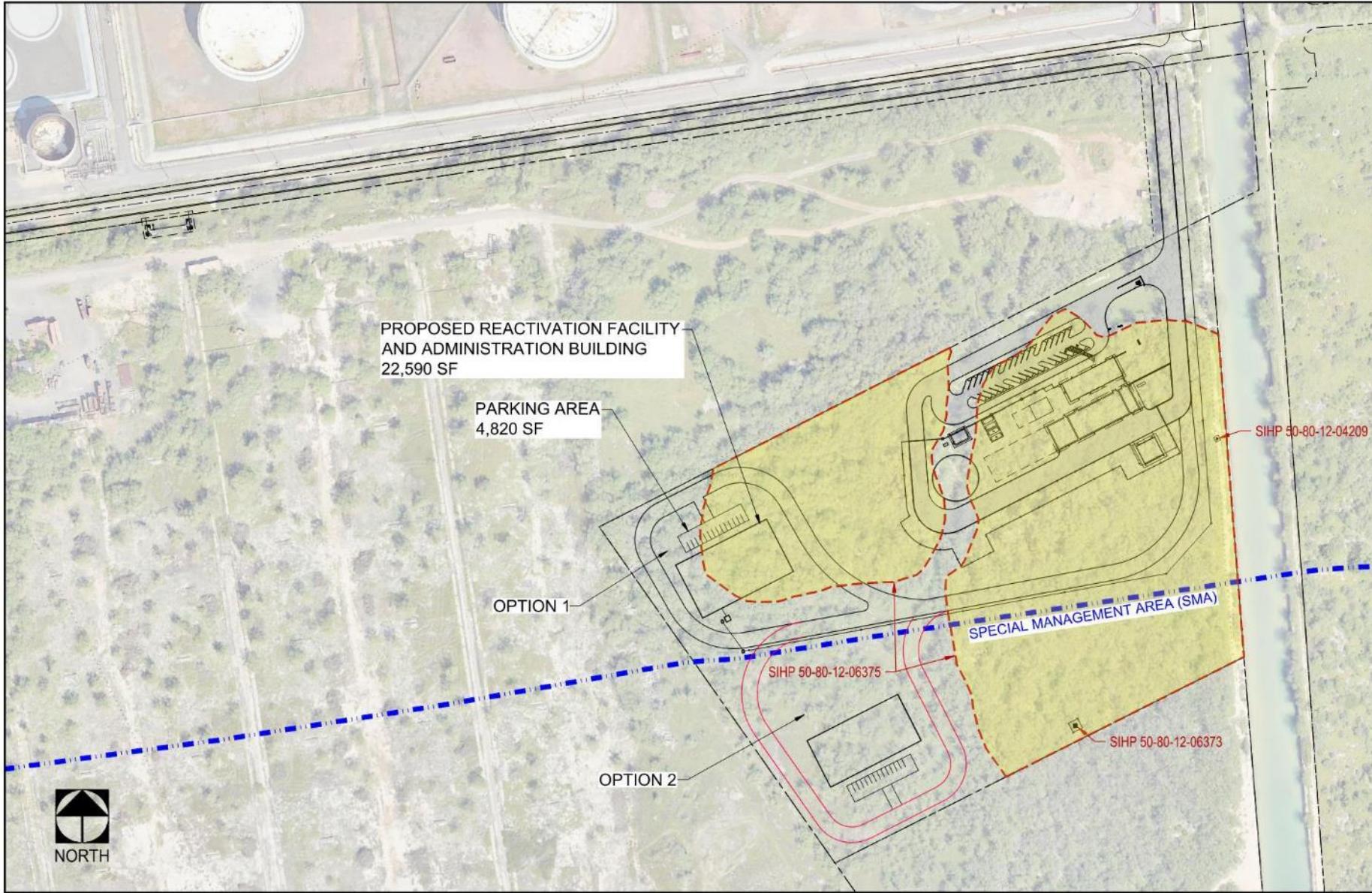
## ▶ Pros

- ▶ Property for sale by owner
- ▶ Large available area to site facility and expand
- ▶ Situated in industrial area
- ▶ Available utilities in area
- ▶ Zone I-2, City CUP Permit

## ▶ Cons

- ▶ BWS would need to acquire property
  - ▶ Determine portion of property to acquire
- ▶ Subdivision of property
- ▶ Time to negotiate and acquire property
- ▶ Archaeology and flora/fauna unknown
- ▶ Need to bring in utilities to the facility
- ▶ Near business and residential areas

# Kalaeloa Conceptual Site Plan



# Hawai‘i Community Development Authority (HCDA) Kalaeloa Community Development District

- ▶ Kalaeloa site is within HCDA’s Kalaeloa Community Development District
- ▶ Land use jurisdiction falls under HCDA for approval; not City zoning regulations
  - ▶ HAR Title 15, Chapter 215
- ▶ Site currently designated T-3 General Urban Zone (Eco-Industrial)
- ▶ HCDA in process of updating rules and master plan
  - ▶ Fall 2025 estimate for rules adoption
  - ▶ Proposed to retain T-3 designation
  - ▶ 60-foot height limit
- ▶ Land use approvals from HCDA
  - ▶ Rules Clearance Permit
  - ▶ Presentation to HCDA Board

# Kalaeloa Site Evaluation

- ▶ Pros
  - ▶ BWS-owned property; Large open area
  - ▶ Desalination Facility and Reactivation Facility can be co-located
  - ▶ Located away from residences and businesses
  - ▶ Consistent with HCDA Kalaeloa Master Plan update & rules; HCDA meeting
    - Industrial use / 60-foot height
    - Rules Clearance Permit required
  - ▶ Outside Kalaeloa Airport Approach Surface Area
  - ▶ Potential sharing access and utilities with Desalination Facility
- ▶ Cons
  - ▶ Archaeological mitigation needed
  - ▶ Sharing site with another contractor
  - ▶ Need to bring in utilities (water, electrical, telcom) to the facility
  - ▶ Protected species area
  - ▶ Near source wells for desalination facility

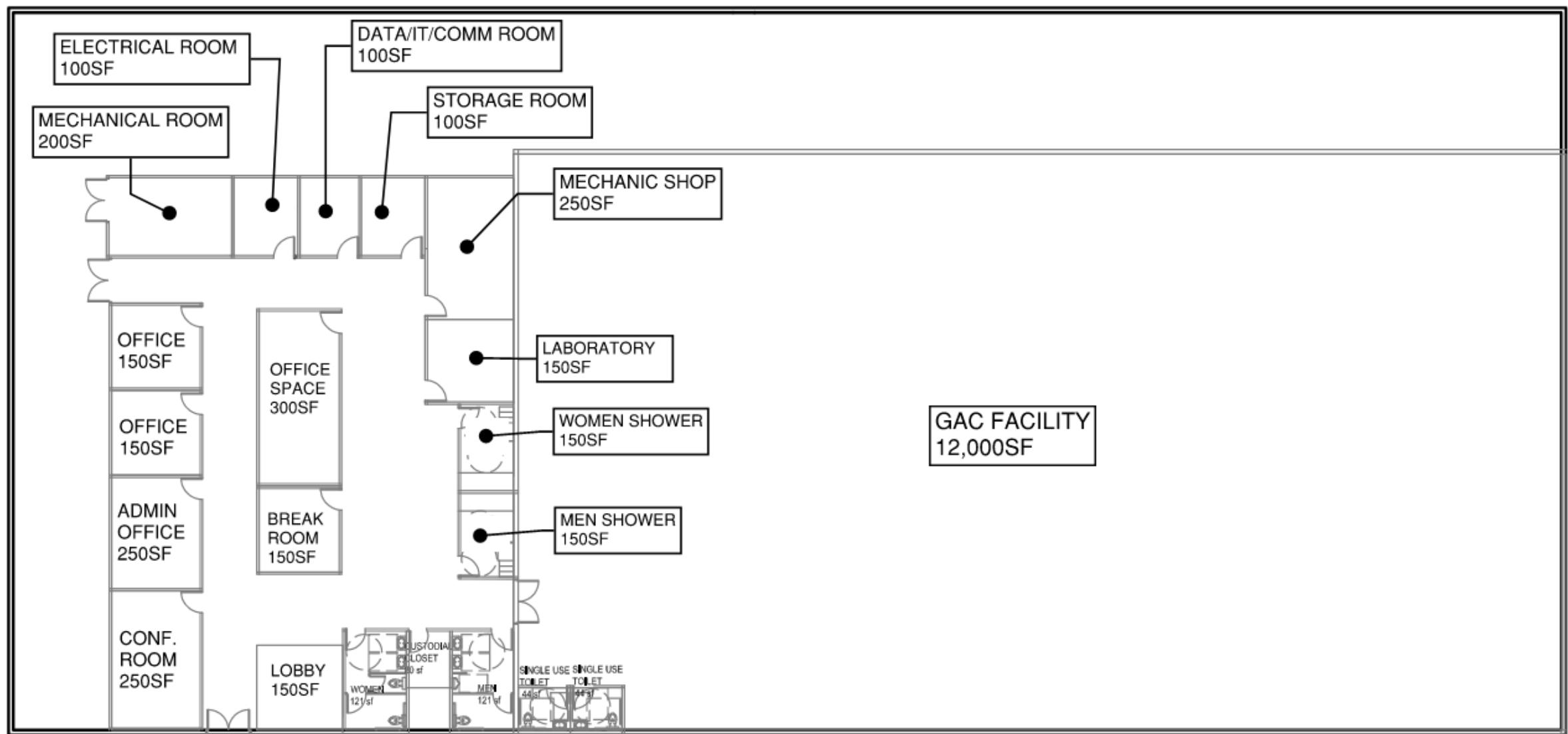
# Site Comparison Summary

Site	Owner	Parcel Size	Available Utilities	Pros	Cons
AES	Hawaii MMGD 2 LLC	28.51 ac	Sewer Stormwater Water	<ul style="list-style-type: none"> <li>Large open area</li> <li>Utilities available</li> <li>Located within industrial area</li> </ul>	<ul style="list-style-type: none"> <li>Time required to acquire land and perform due diligence</li> </ul>
Kapolei	BWS & Campbell Estate	3.5 ac	Water Sewer Stormwater Electricity Telcom	<ul style="list-style-type: none"> <li>Baseyard and Reactivation Facility can be co-located</li> <li>Utilities available on-site</li> <li>Near freeway access</li> <li>No avigation easement</li> <li>Zone I-2</li> </ul>	<ul style="list-style-type: none"> <li>Deed restrictions</li> <li>Near residential areas</li> <li>Limited space for expansion</li> </ul>
Kalaeloa	BWS	20 ac	none	<ul style="list-style-type: none"> <li>Desalination Facility and Reactivation Facility can be co-located</li> <li>Large, undeveloped area</li> <li>No deed restriction or trilateral agreement</li> <li>Zone T-3</li> </ul>	<ul style="list-style-type: none"> <li>Archaeology</li> <li>Sharing site with another contractor</li> <li>Need to bring in utilities to the facility</li> <li>Height restrictions due to avigation easement</li> <li>Under HCDA jurisdiction</li> </ul>
Kauhi St	ILPT KK 399	51 ac	Water Stormwater Electricity	<ul style="list-style-type: none"> <li>Large open area</li> <li>Some utilities available on-site</li> <li>Zone I-2</li> </ul>	<ul style="list-style-type: none"> <li>Archaeology unknown</li> <li>Flora/fauna unknown</li> <li>Need to lease or buy land</li> </ul>

# Site Comparisons-Cost and Time

Site	Opinion of Probable Cost (million \$)
AES	\$25-\$35
Kapolei	\$12-\$20
Kalaeloa	\$15-\$23
Kauhi	\$36-\$43

# Typical Administrative Building and Laboratories



# Funding Avenues

Option	Process	Estimated Costs	Projected Completion Date	Notes
Public-Private Partnership	Design-Build (DB)	Medium	Short	<ul style="list-style-type: none"> <li>BWS would finance capital cost, Contractor would recoup O&amp;M costs through supplying reactivated GAC</li> <li>Potential for long-term contract</li> </ul>
	Service Contract	<ul style="list-style-type: none"> <li>Least up-front cost</li> <li>Potentially least expensive</li> </ul>	Medium	<ul style="list-style-type: none"> <li>Contractor would recoup costs through supplying reactivated GAC and changeout services</li> <li>Potential for price fluctuations based on demand unless dictated in contract</li> <li>Potential for long-term contract</li> </ul>
Design-Bid-Build	Design consultant creates drawings & specs Potentially all or most permits and approvals obtained prior to bid	Most Expensive	Long	<ul style="list-style-type: none"> <li>Longest time to completion</li> <li>Potentially limits design options</li> <li>Allows for BWS to contract O&amp;M or self-operate</li> </ul>
Status quo	Service contract to procure virgin or reactivated GAC	Medium	N/A	<ul style="list-style-type: none"> <li>Supply chain vulnerabilities</li> <li>Need for disposal</li> <li>Largest GHG emissions</li> </ul>

# Next Steps

- ▶ RFP Development
- ▶ BWS and Non-BWS Treatment Trains
- ▶ On-going property research and studies
- ▶ Discussions with DOH

# Acknowledgements and Mahalo

- ▶ BWS
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- ▶ Project Team
  - ▶ B+K: Kristen Yoshida, Lucas Aribon, Nick Kanno, Isaiah Alejandro, Matt Fernandez, Kiyoshi Hashida, Dean Ichiyama, Jake Niiyama, Albert Rivera, Rondald Sato, Noah Tabar, Brad Tanimura
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    - ▶ Blue Ocean Civil Consulting
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    - ▶ Kai Hawaii
    - ▶ LBYD Federal
    - ▶ Okahara & Associates
    - ▶ Ronald N.S. Ho & Associates
    - ▶ Stantec
    - ▶ Trinity Consultants

# Questions?