

GAC Reactivation Facility

October 16, 2025

Agenda

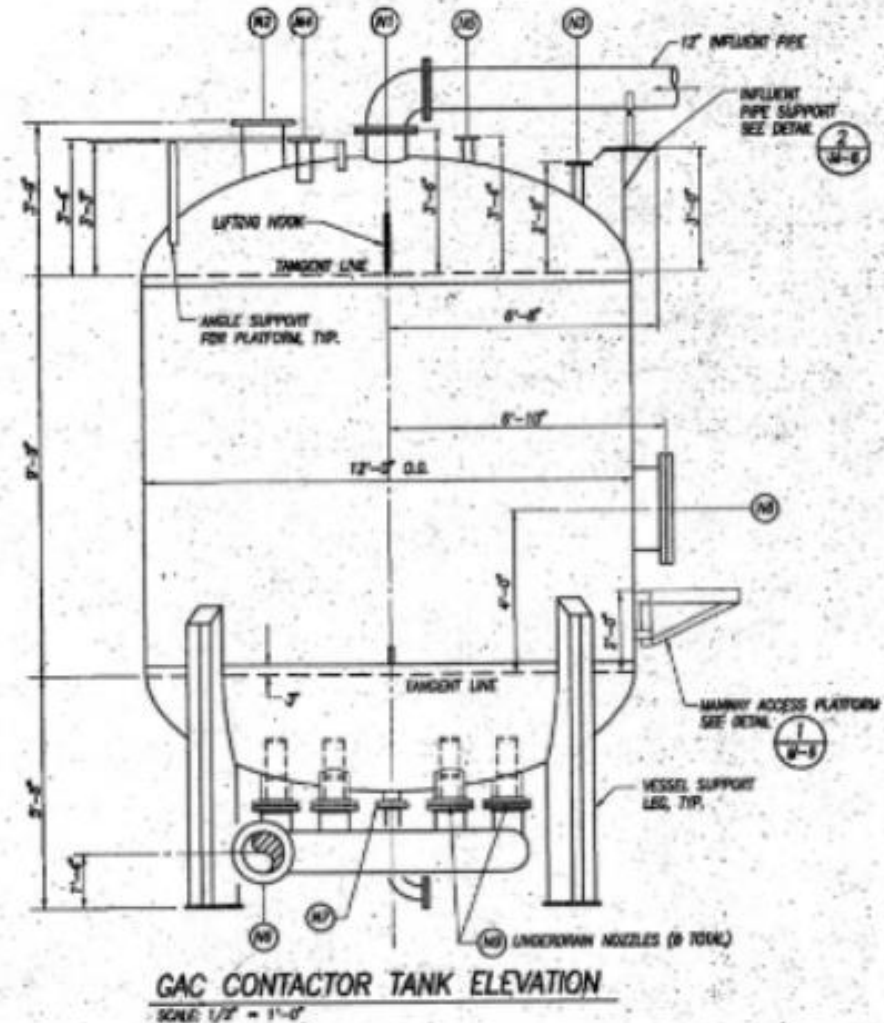
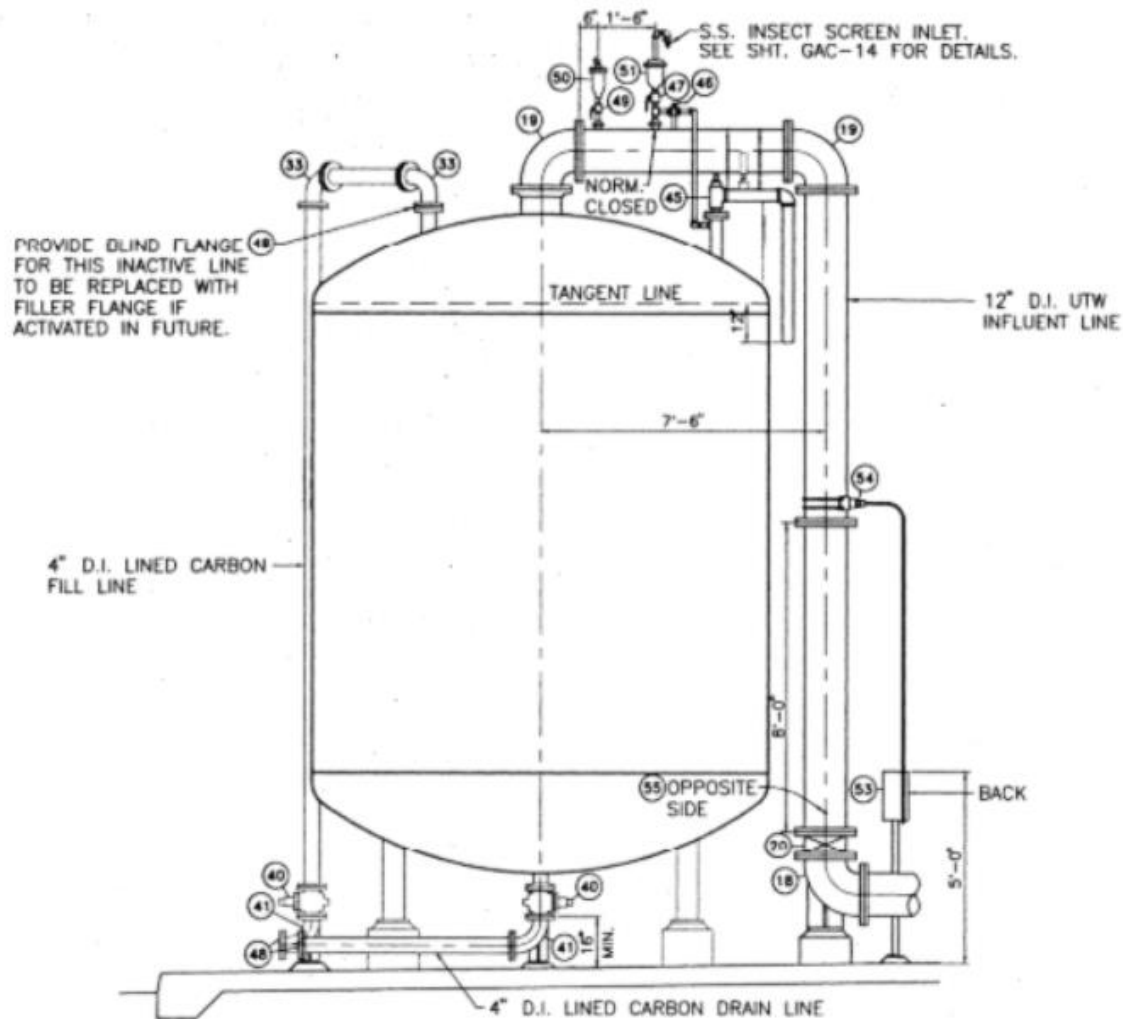
- ▶ Background
- ▶ Disposal options
- ▶ Business case analysis
- ▶ PFAS Removal
- ▶ Air Emissions
- ▶ Potential Locations
- ▶ Facility Layout
- ▶ Funding Avenues
- ▶ Schedule

GAC Facilities on Island

FACILITY	NO OF CONTACTORS
Hale'iwa Wells	4
Hō'ae'ae Wells	14
Kunia Wells I	14
Kunia Wells II	12
Mililani Wells I	16
Mililani Wells III	4
Waialua Wells	6
Waipahu Wells I	14
Waipahu Wells II	6
Waipahu Wells III	10
Waipahu Wells IV	8
Waipio Hts Wells III	4
TOTAL:	112

1MM pounds/year

GAC Vessels



Background

- ▶ B+K brought on in 2021 to perform condition assessments of all GAC systems
- ▶ 1st Contract:
 - ▶ Produced field reports, work orders, and price lists
 - ▶ New disposal option for spent GAC needed due to AES coal burning facility closure in 2022
 - ▶ Several options researched, due to timing and cost, disposal at Waimānalo Gulch Sanitary Landfill selected
 - ▶ WGSL considered a short-term disposal option
 - ▶ Research GAC sourcing, vendors, supply stability, and pricing
- ▶ Current Contract:
 - ▶ Preliminary Engineering Report for siting GAC reactivation facility
 - ▶ Site assessments of highly ranked sites
 - ▶ Prepare 2-stage RFP for reactivation facility DBOM

Disposal Options

Option	Determination	
On-island landfilling	Infeasible	<ul style="list-style-type: none">• WGSL closing in 2028• H-POWER won't accept• PVT not permitted to accept• Requires 100% importing virgin GAC
Off-island landfilling	Infeasible	<ul style="list-style-type: none">• No neighbor island facility will accept material• Staging area required• Stringent containerizing requirements for shipping• Requires 100% importing virgin GAC
Off-island reactivation	Infeasible	<ul style="list-style-type: none">• Staging area required• Stringent containerizing requirements for shipping• Requires 100% importing GAC
On-island reactivation	Feasible	<ul style="list-style-type: none">• Requires facility to be built• No on-island expertise to operate• Requires importing make-up GAC

Note: Any violation of shipping requirements may result in loss or denial of all future spent GAC shipments.

Business Case Analysis (May 2024)

- ▶ \$13.4-\$20.1 million design and construction cost (2024 dollars)
- ▶ Life-Cycle Costs over 20 years @ 3% inflation rate

tons	Virgin GAC per Year	Reactivated GAC per Year
250 tons	\$2,065,000	\$4,243,000
500 tons	\$4,130,000	\$4,650,500
750 tons	\$6,195,000	\$5,058,000
1000 tons	\$8,260,000	\$5,465,500

PFAS Removal

- ▶ EBCT: ranges from 10-20 mins
- ▶ GAC: bituminous coal
 - ▶ Greater removal efficiency than coconut shell-based carbon
- ▶ Next step
 - ▶ Estimate carbon needed to remove PFAS
 - ▶ Confirm PFAS concentrations in BWS system

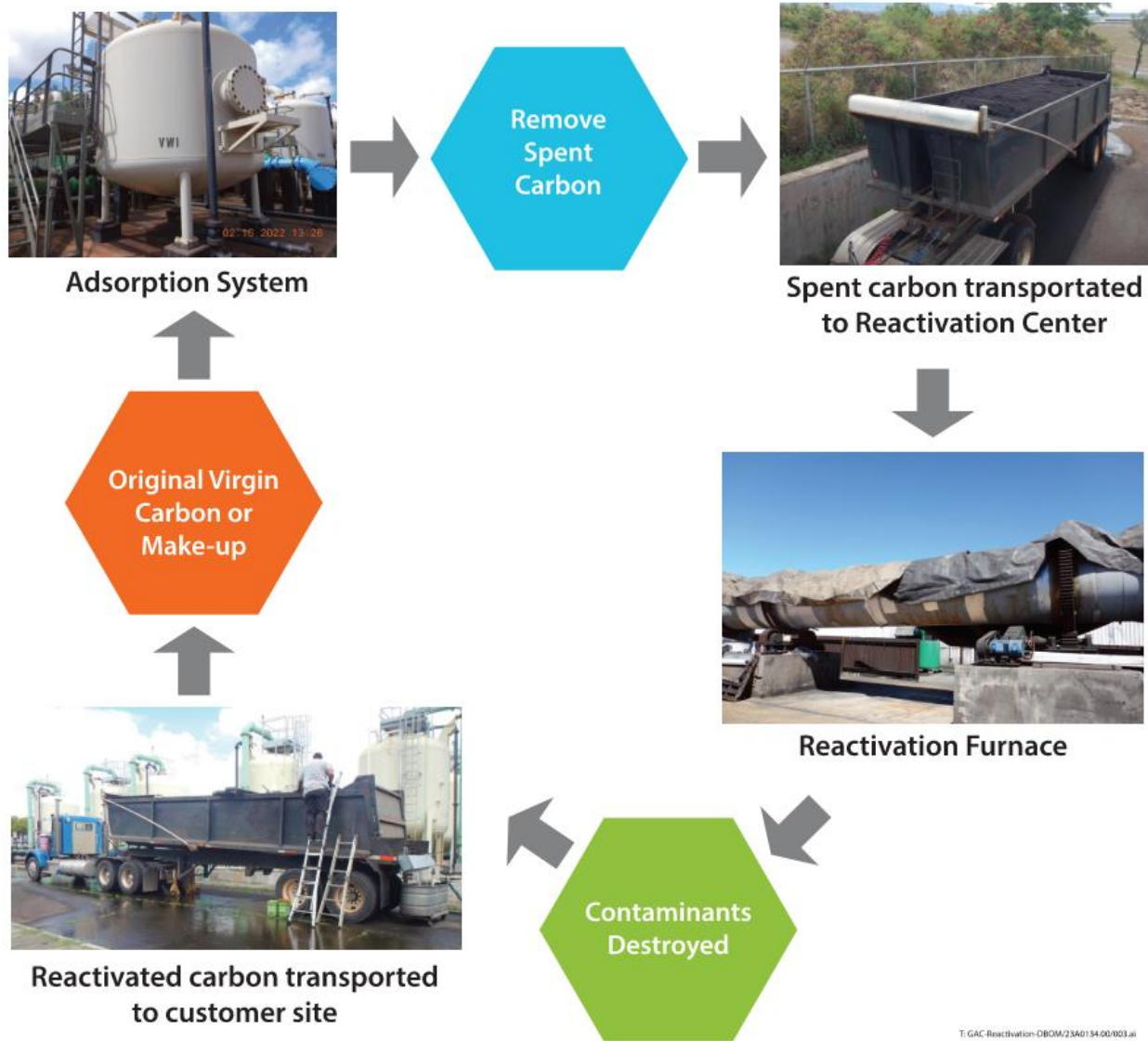
Air Permitting

- ▶ Non-covered source permit
- ▶ 6-12 months for permit
- ▶ Best available control technology
- ▶ Dispersion modeling study required
 - ▶ Uses publicly available air quality data
 - ▶ AERMOD EPA modeling program
- ▶ No expected adverse impact on aircraft due to stack heat emissions
- ▶ Expected pollutant emissions anticipated to be significantly lower than ambient air quality standards

GAC Reactivation Process

- ▶ Collection: Spent GAC is collected after all pore spaces are used up
- ▶ Transportation: Sent to the reactivation facility
- ▶ Thermal Reactivation: Heated at 800° C to 1000° C to remove contaminants
- ▶ Contaminants volatilize
- ▶ Adsorbed organics thermally destroyed
- ▶ Adsorptive capacity recovery up to 98%
- ▶ Cooling and Screening: Ensures quality of reactivated GAC
- ▶ Virgin carbon must be added due to losses
- ▶ Reuse: Reactivated GAC is returned to treatment systems

GAC Reactivation Process



Details of Potential Locations

Potential Locations



Former AES Site
Added Later

Potential Locations

POTENTIAL ON-ISLAND REACTIVATION SITES

Site	Zoning	Ownership	Flood Zone	Sizing	Proximity to Interstate H-1/Honolulu Harbor	Utilities
Former Desalination Demonstration Facility	I-2	BWS	D	3.5 ac	0.6 mi / 21 mi	Water Sewer Stormwater Electricity
'Ewa Shaft	AG-1	BWS	D	13 ac	1 mi / 16 mi	Electricity Water
Honolulu Harbor*	I-3	State of Hawai'i DOT Harbors Division	AE X	5.3 ac	1 mi / 0 mi	None
Hawai'i Meats	I-2	State of Hawai'i DOA	AE D VE	110 ac	2.5 mi / 23 mi	Electricity Stormwater Water
Sand Island	P-2	State of Hawai'i DLNR Land Division	AE X	16 ac	3 mi / 0 mi	Water Sewer Electricity
Par Hawai'i	I-2	ILPT KK 399	D	51 ac	4.5 mi / 23 mi	Water Stormwater Electricity

*This parcel is no longer available due to the new Kapālama Container Terminal construction.

Potential Locations

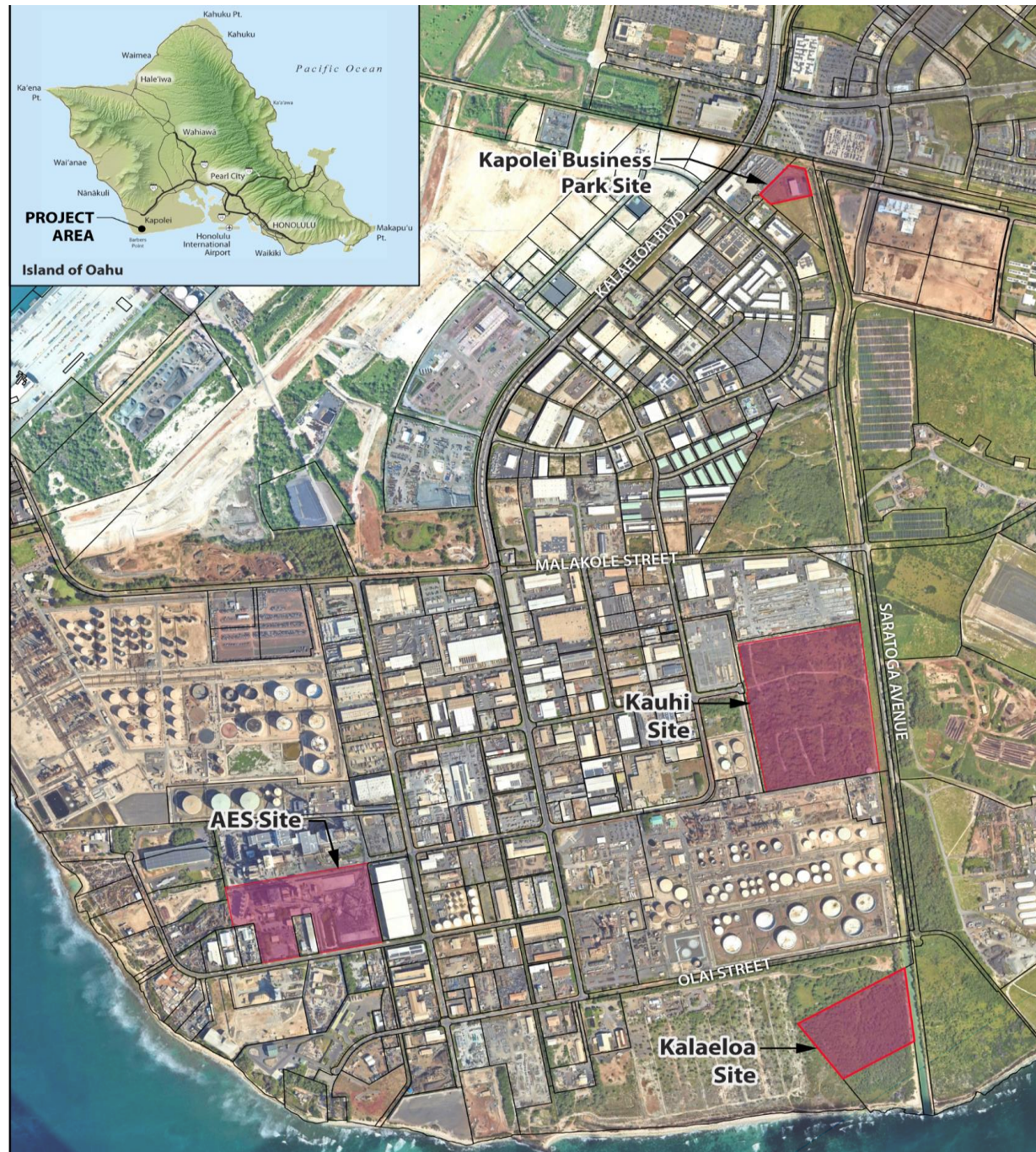
- Zoning:
 - 1—Preservation District
 - 3—Agricultural District
 - 5—Industrial District
- Ownership:
 - 1—Lessee
 - 3—Owned by the State of Hawai‘i
 - 5—Owned by BWS
- Sizing:
 - 1—Less than 10 acres
 - 3—Between 10 to 50 acres
 - 5—Greater than 50 acres
- Proximity to Interstate H-1:
 - 1—Greater than 3 miles
 - 3—1.5 to 3 miles
 - 5—0 to 1.5 miles
- Proximity to Honolulu Harbor:
 - 1—Greater than 20 miles
 - 3—10 to 20 miles
 - 5— 0 to 10 miles
- Utilities:
 - 1—No utilities within 500-foot radius, or less than three utilities either near or on-site
 - 3—Three utilities either near or on-site
 - 5—Four or more utilities either near or on-site

Potential Locations

POTENTIAL ON-ISLAND REACTIVATION SITES SCORING

Site	Zoning	Ownership	Sizing	Proximity to Interstate H-1/Honolulu Harbor	Utilities	Total Score
Former Desalination Demonstration Facility	5	5	1	5 / 1	5	22
‘Ewa Shaft	3	5	3	5 / 3	1	20
Honolulu Harbor	5	3	1	5 / 5	1	20
Hawai‘i Meats	5	1	5	3 / 1	3	18
Sand Island	1	3	3	3 / 5	3	18
Par Hawai‘i	5	1	5	1 / 1	3	16

Potential Locations



AES Site Property

- ▶ Owner: Hawai'i MMGD 2 LLC
 - ▶ Lessee: AES Hawai'i Inc
- ▶ 9-1-026: 028
- ▶ 28.51 acres
- ▶ \$31.7 million (City property tax assessment, 2025)
- ▶ Neighbors Hawai'i AirGas, and City and County of Honolulu's H-POWER
- ▶ Zoned I-2, Intensive Industrial



AES Site Evaluation

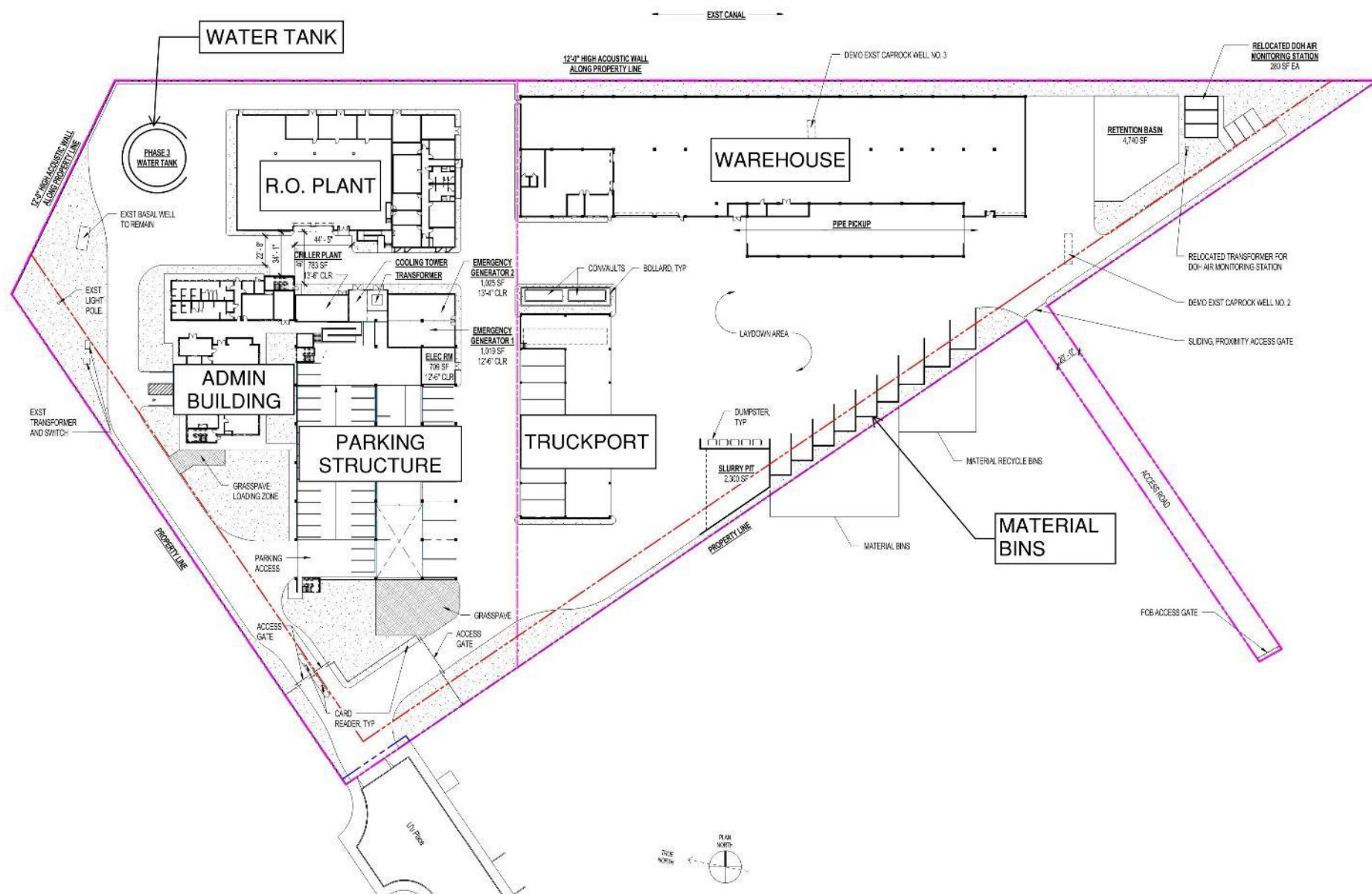
▶ Pros

- ▶ Large available area for site facility
- ▶ Situated in industrial area, no residential nearby
- ▶ Available utilities in area
- ▶ Zone I-2, City CUP Permit

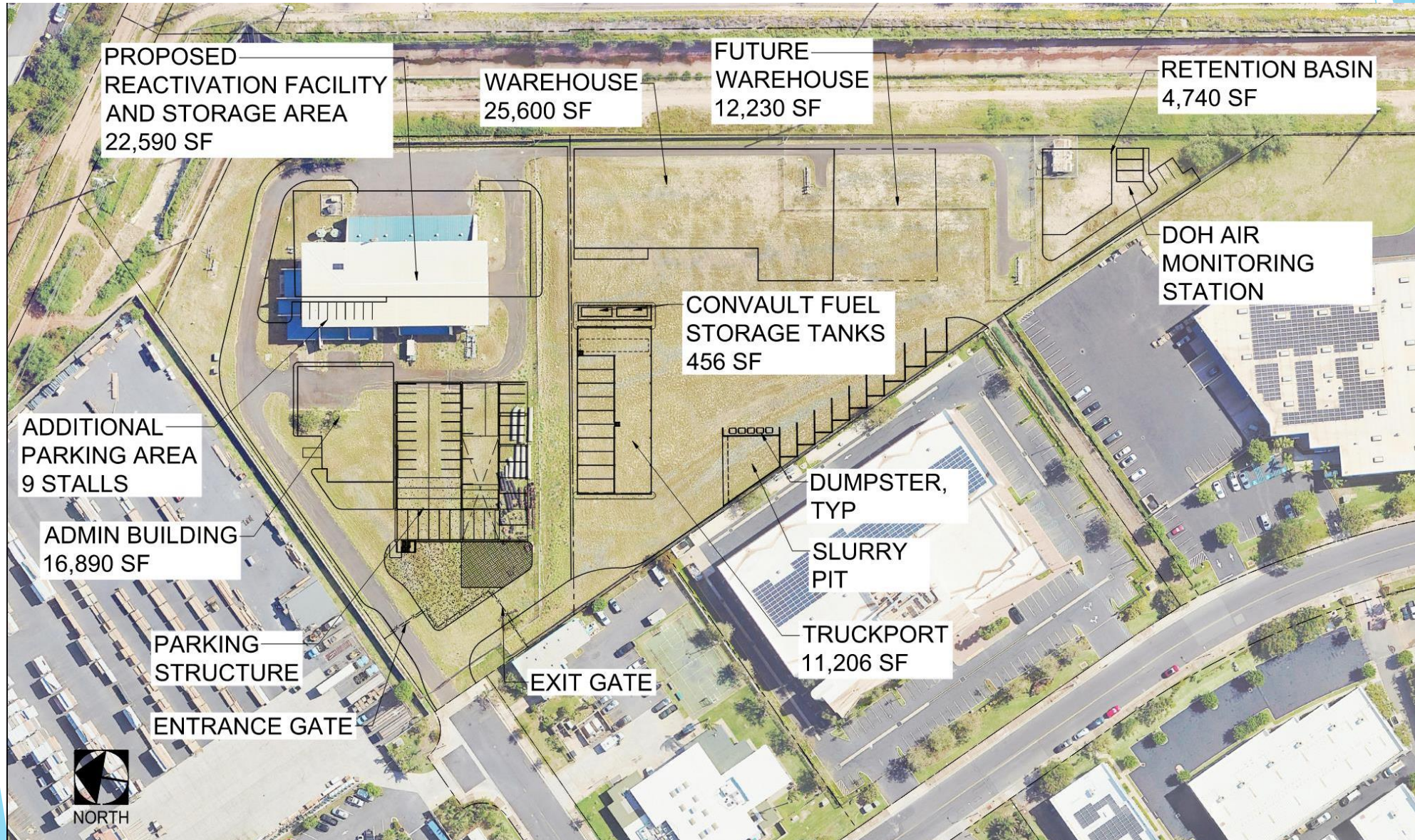
▶ Cons

- ▶ Time to negotiate and acquire property
- ▶ Due Diligence needed to further assess and evaluate the property

Kapolei Baseyard Plan



Kapolei Revised Baseyard Plan



Kapolei Site

▶ Pros

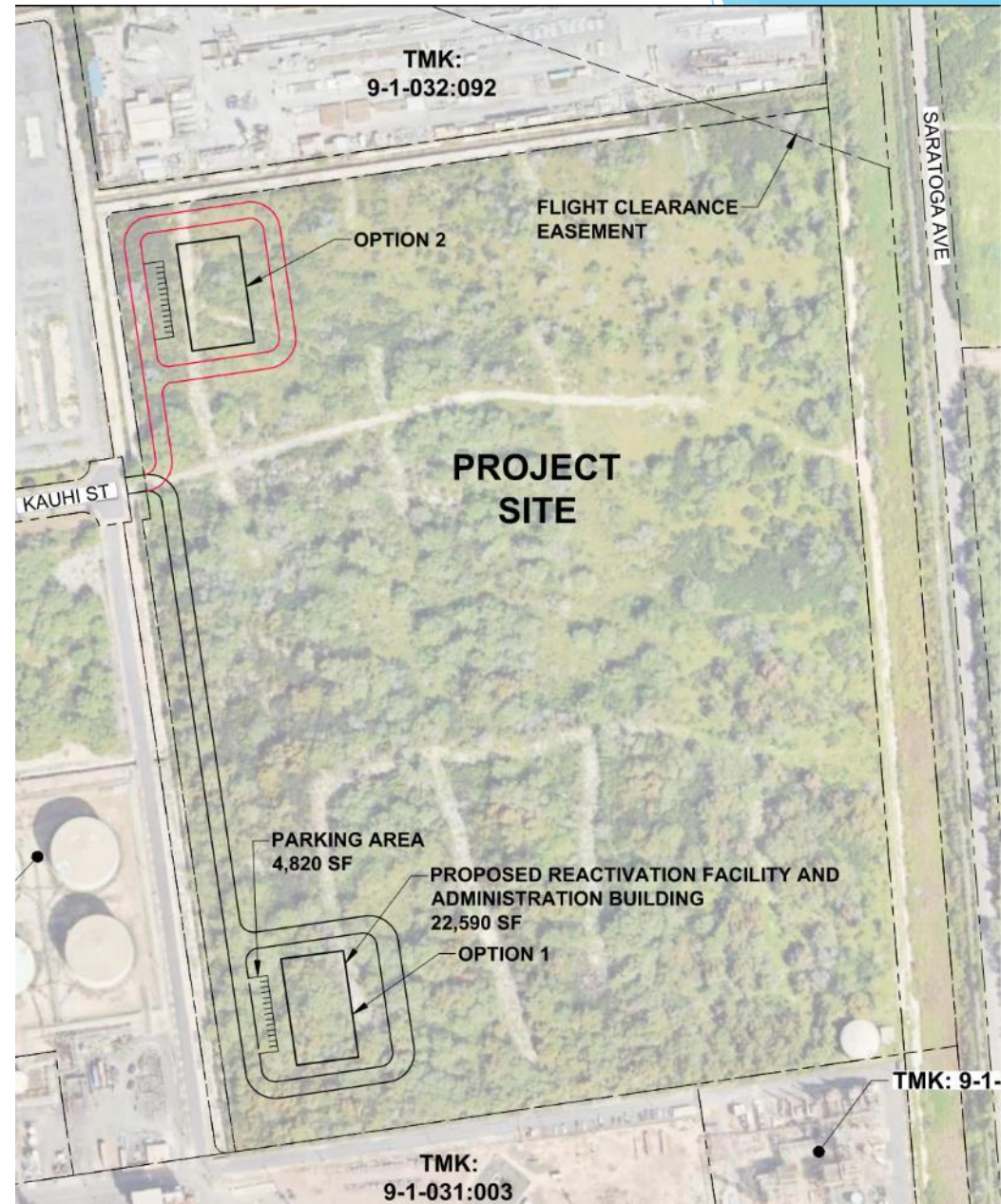
- ▶ BWS-owned property
- ▶ Baseyard and Reactivation Facility can be co-located
- ▶ Utilities available on-site
- ▶ Near freeway access
- ▶ No avigation easement
- ▶ Zone I-2, City CUP Permit

▶ Cons

- ▶ Amend deed and agreement
- ▶ Near residential and business areas
- ▶ Limited space for expansion

Kauhi Street Property

- ▶ Located between Kapolei and Kalaeloa sites
- ▶ Property borders Kauhi Street
- ▶ Owner: ILPT KK 399
 - ▶ Lessee: PAR Hawai'i Refining LLC
- ▶ 9-1-032: 001
- ▶ 51.37 acres
- ▶ Property for sale
 - ▶ \$48 million (City property tax assessment)
- ▶ Zoned I-2, Intensive Industrial



Kauhi Street Site Evaluation

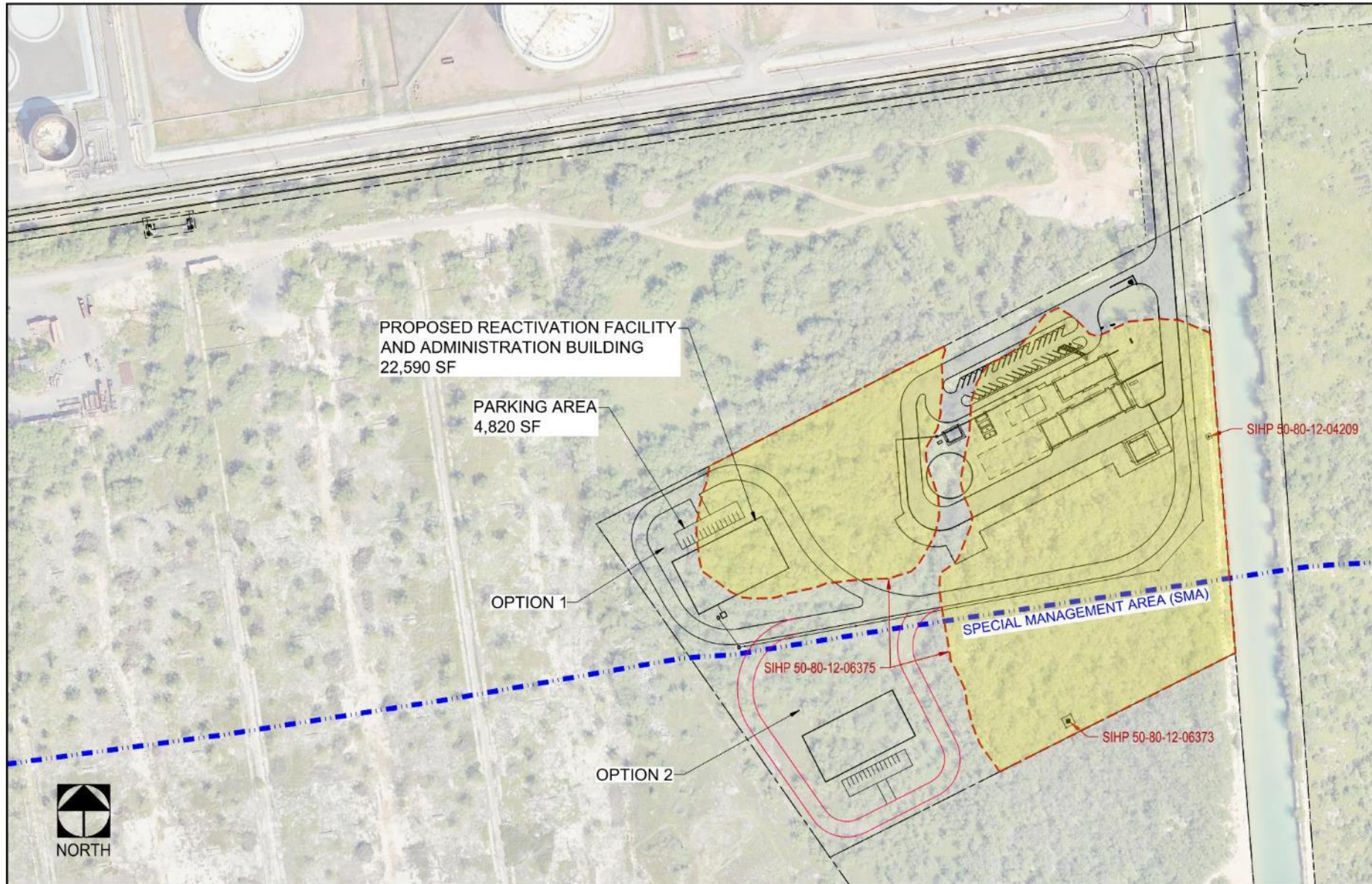
▶ Pros

- ▶ Property for sale by owner
- ▶ Large available area to site facility and expand
- ▶ Situated in industrial area
- ▶ Available utilities in area
- ▶ Zone I-2, City CUP Permit

▶ Cons

- ▶ BWS would need to acquire property
 - ▶ Determine portion of property to acquire
- ▶ Subdivision of property
- ▶ Time to negotiate and acquire property
- ▶ Archaeology and flora/fauna unknown
- ▶ Need to bring in utilities to the facility
- ▶ Near business and residential areas

Kalaeloa Conceptual Site Plan



Hawai'i Community Development Authority (HCDA) Kalaeloa Community Development District

- ▶ Kalaeloa site is within HCDA's Kalaeloa Community Development District
- ▶ Land use jurisdiction falls under HCDA for approval; not City zoning regulations
 - ▶ HAR Title 15, Chapter 215
- ▶ Site currently designated T-3 General Urban Zone (Eco-Industrial)
- ▶ HCDA in process of updating rules and master plan
 - ▶ Fall 2025 estimate for rules adoption
 - ▶ Proposed to retain T-3 designation
 - ▶ 60-foot height limit
- ▶ Land use approvals from HCDA
 - ▶ Rules Clearance Permit
 - ▶ Presentation to HCDA Board

Kalaeloa Site Evaluation

▶ Pros

- ▶ BWS-owned property; Large open area
- ▶ Desalination Facility and Reactivation Facility can be co-located
- ▶ Located away from residences and businesses
- ▶ Consistent with HCDA Kalaeloa Master Plan update & rules; HCDA meeting
 - Industrial use / 60-foot height
 - Rules Clearance Permit required
- ▶ Outside Kalaeloa Airport Approach Surface Area
- ▶ Potential sharing access and utilities with Desalination Facility

▶ Cons

- ▶ Archaeological mitigation needed
- ▶ Sharing site with another contractor
- ▶ Need to bring in utilities (water, electrical, telcom) to the facility
- ▶ Protected species area
- ▶ Near source wells for desalination facility

Site Comparison Summary

Site	Owner	Parcel Size	Available Utilities	Pros	Cons
AES	Hawaii MMGD 2 LLC	28.51 ac	Sewer Stormwater Water	<ul style="list-style-type: none"> Large open area Utilities available Located within industrial area 	<ul style="list-style-type: none"> Time required to acquire land and perform due diligence
Kapolei	BWS & Campbell Estate	3.5 ac	Water Sewer Stormwater Electricity Telcom	<ul style="list-style-type: none"> Baseyard and Reactivation Facility can be co-located Utilities available on-site Near freeway access No aviation easement Zone I-2 	<ul style="list-style-type: none"> Deed restrictions Near residential areas Limited space for expansion
Kalaeloa	BWS	20 ac	none	<ul style="list-style-type: none"> Desalination Facility and Reactivation Facility can be co-located Large, undeveloped area No deed restriction or trilateral agreement Zone T-3 	<ul style="list-style-type: none"> Archaeology Sharing site with another contractor Need to bring in utilities to the facility Height restrictions due to aviation easement Under HCDA jurisdiction
Kauhi St	ILPT KK 399	51 ac	Water Stormwater Electricity	<ul style="list-style-type: none"> Large open area Some utilities available on-site Zone I-2 	<ul style="list-style-type: none"> Archaeology unknown Flora/fauna unknown Need to lease or buy land

Site Comparisons-Cost and Time

Site	Opinion of Probable Cost (million \$)
AES	\$25-\$35
Kapolei	\$12-\$20
Kalaeloa	\$15-\$23
Kauhi	\$36-\$43

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Funding Avenues

Option	Process	Estimated Costs	Projected Completion Date	Notes
Public-Private Partnership	Design-Build (DB)	Medium	Short	<ul style="list-style-type: none"> BWS would finance capital cost, Contractor would recoup O&M costs through supplying reactivated GAC Potential for long-term contract
	Service Contract	<ul style="list-style-type: none"> Least up-front cost Potentially least expensive 	Medium	<ul style="list-style-type: none"> Contractor would recoup costs through supplying reactivated GAC and changeout services Potential for price fluctuations based on demand unless dictated in contract Potential for long-term contract
Design-Bid-Build	Design consultant creates drawings & specs Potentially all or most permits and approvals obtained prior to bid	Most Expensive	Long	<ul style="list-style-type: none"> Longest time to completion Potentially limits design options Allows for BWS to contract O&M or self-operate
Status quo	Service contract to procure virgin or reactivated GAC	Medium	N/A	<ul style="list-style-type: none"> Supply chain vulnerabilities Need for disposal Largest GHG emissions

Next Steps

- ▶ RFP Development
- ▶ BWS and Non-BWS Treatment Trains
- ▶ On-going property research and studies
- ▶ Discussions with DOH

Acknowledgements and Mahalo

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▶ Project Team

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 - ▶ Environmental Risk Analysis
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 - ▶ Trinity Consultants

Questions?