



Who Picked This Site Anyway Kalaeloa Seawater Desalination Challenges and Progress

Barry Usagawa P.E.
Water Resources Program Administrator

2025 HWWA Conference
October 15, 2025

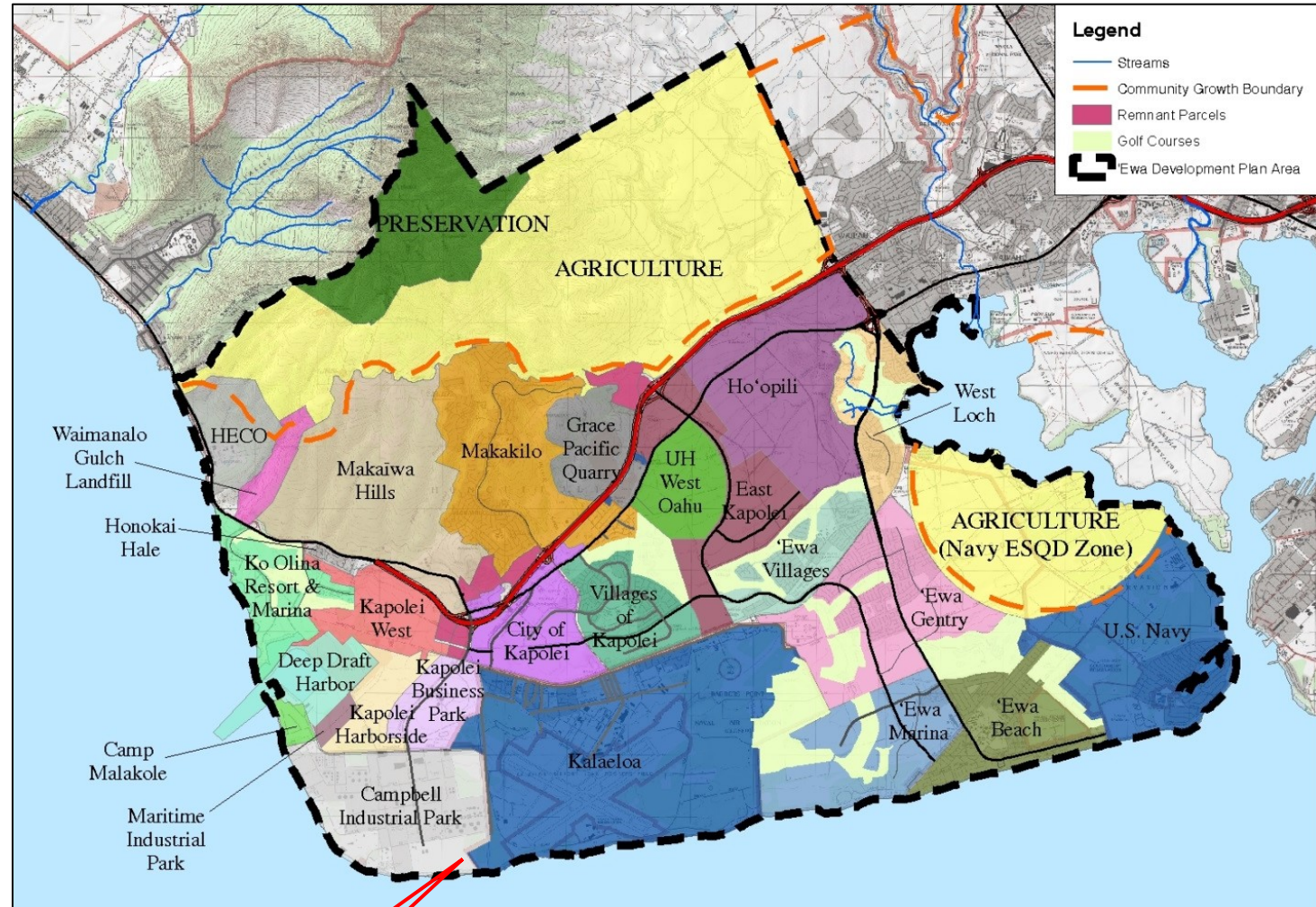
Kalaeloa Seawater Desalination Facility Project

- Project Background and Progress
- Financing Strategy
- Source Water Protection: Saltwater Wells and Aquifer Testing
- Section 106 Archaeological Sites
- Section 7 Biological Resources
- Schedule



PROJECT BENEFITS

- Develops a new, drought-proof freshwater supply for Campbell Industrial Park, Kapolei Business Park & Deep Draft Harbor
- Existing groundwater supply redirected for Ewa's growth in support of the 'Ewa Development Plan's directed growth policies



Project
Site





**HONOLULU BOARD
OF WATER SUPPLY**



**Project
Engineering
Advisor**

PROJECT TEAM



Project Management



Hydro-Geology



Environmental



Feasibility & Grants



Legal Services



**KALAELOA
DESALCO LLC
DBOM Contractor**



Engineer of Record



**Civil Engineering
Design**



General Contractor



KALAELOA SEAWATER DESALINATION FACILITY

- Project was authorized by Congress in 2005
- BWS entered into a Service Agreement in June 2023 with Kalaeloa Desalco LLC to pilot, design, permit, construct, operate and maintain the new seawater desalination facility.
- Fixed Price DBOM with 20-year O&M, and Two optional 5-year extensions
- Capacity:
 - 2-RO trains 1.7 mgd min
 - 3-RO trains 2.55 mgd max
- Source: Deep Basalt Saltwater Wells
- Brine Disposal: Shallow Caprock Wells
- Energy Recovery System
- Enhanced Water Quality Standards for a reasonable match to the existing water system to ensure no detrimental impacts to customers & assets



Site Conditions

- On Former Military Land, Barbers Point Naval Air Station
- Airfield Avigation Easement Overlays
- Within Campbell Industrial Park, adjacent to PAR Refinery and Kalaeloa Co-Gen Power Plant
- Within DOH Underground Injection Control Area
- State Agricultural Cattle Feed Lot
- Special Management Area District overlays southern portion of parcel
- Tsunami Evacuation Zone
- Adjacent to Pearl Harbor National Wildlife Refuge

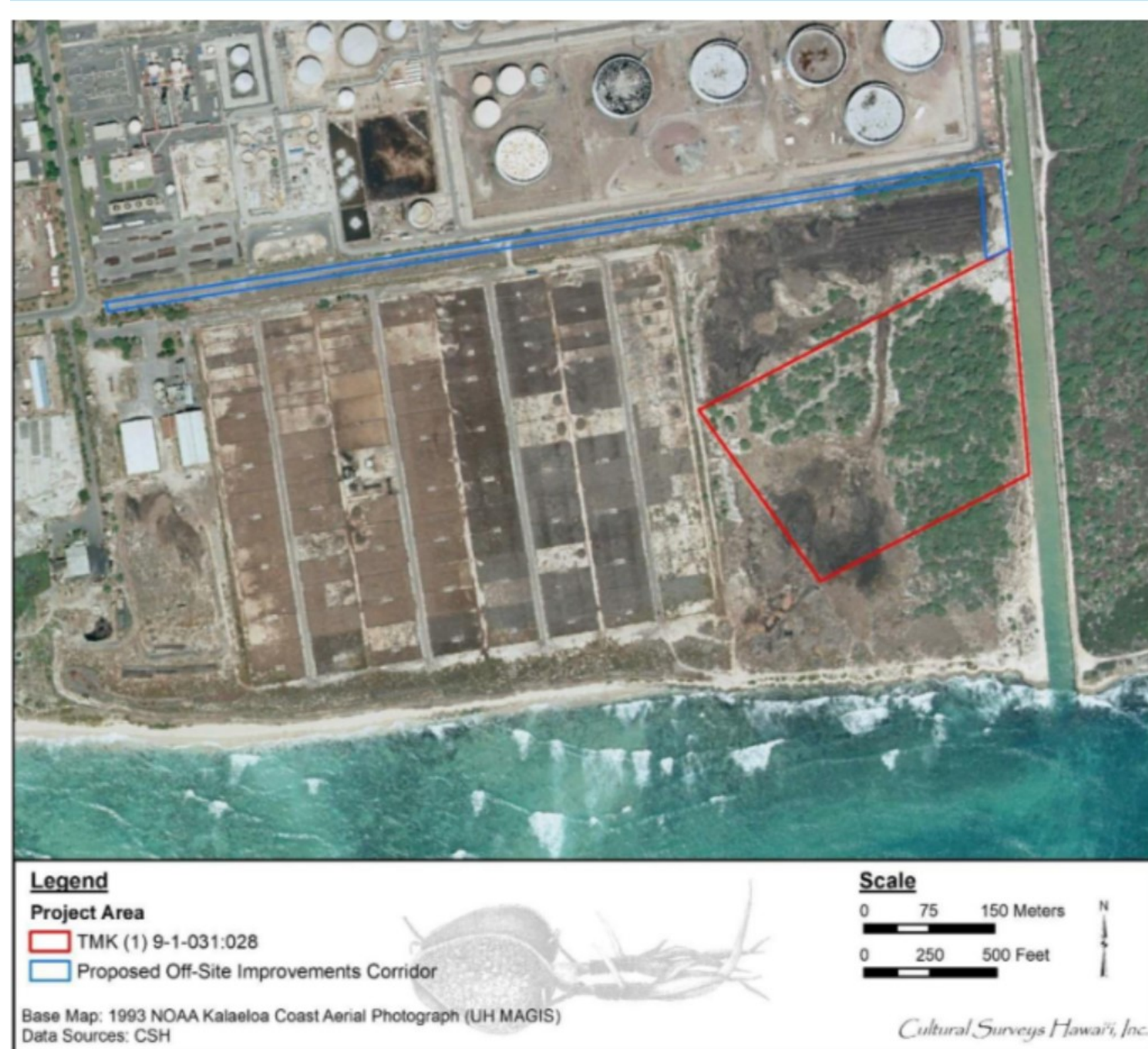
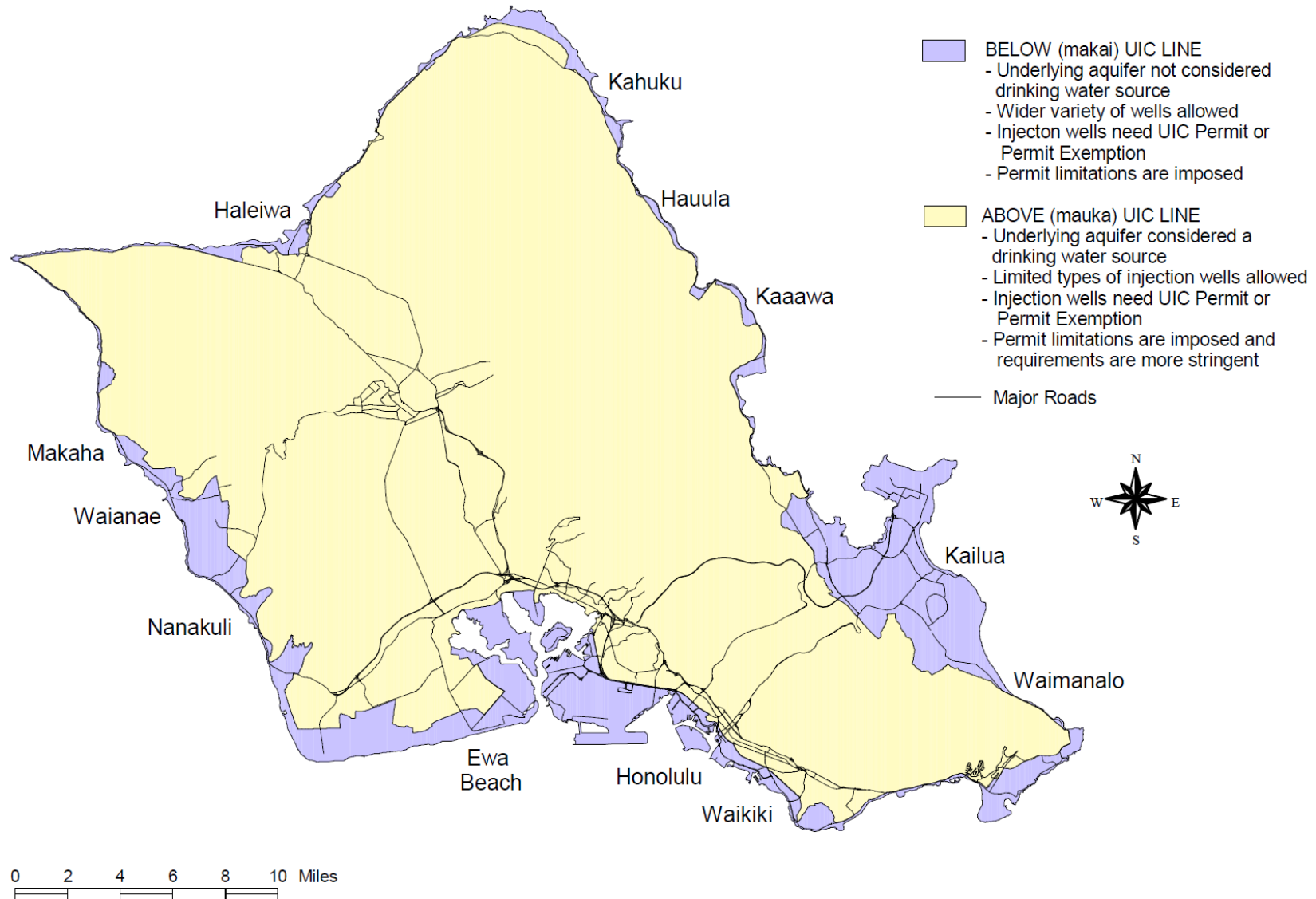


Figure 21. 1993 NOAA Kalaeloa Coast aerial photograph (UH MAGIS) showing the project area

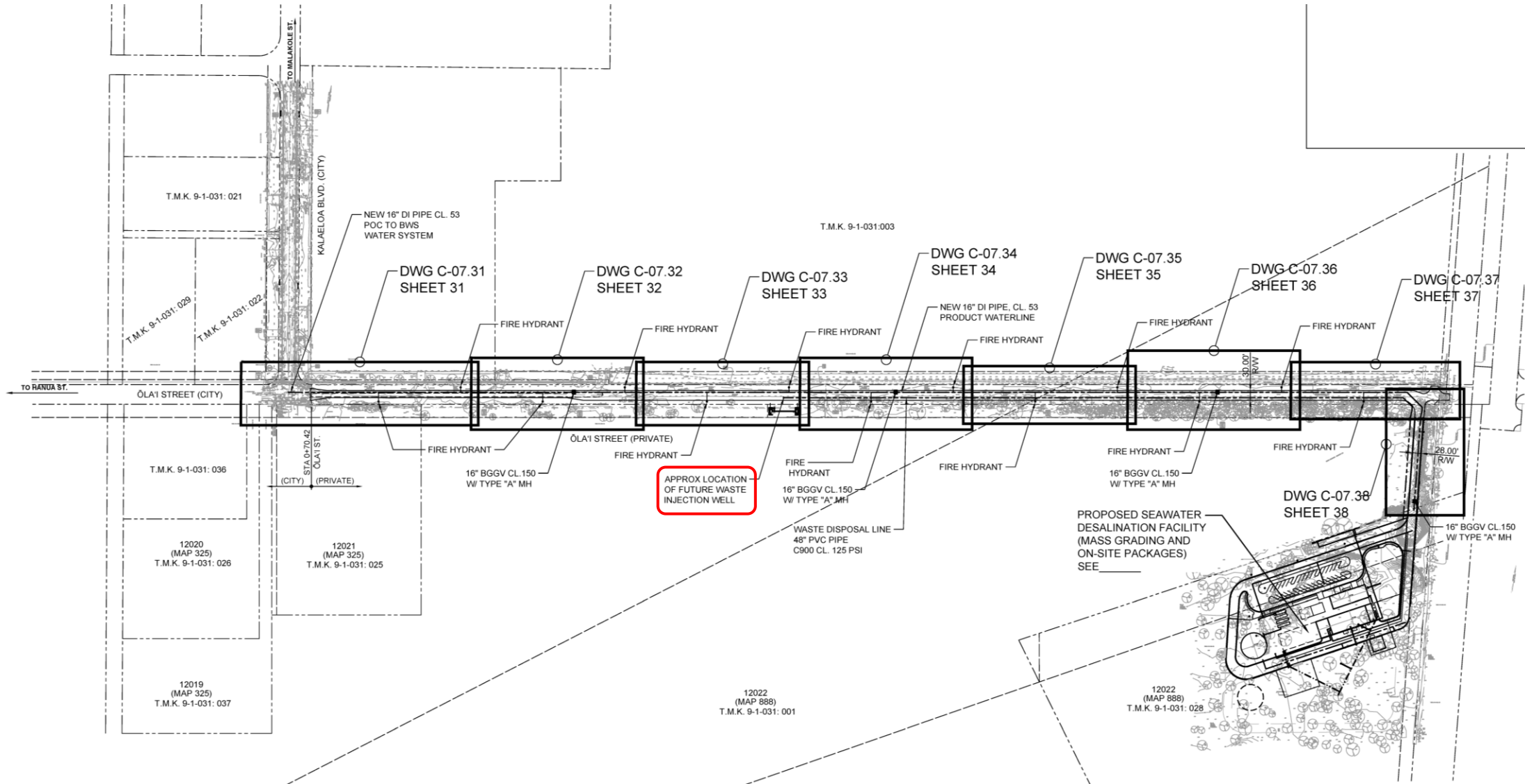


Island of Oahu

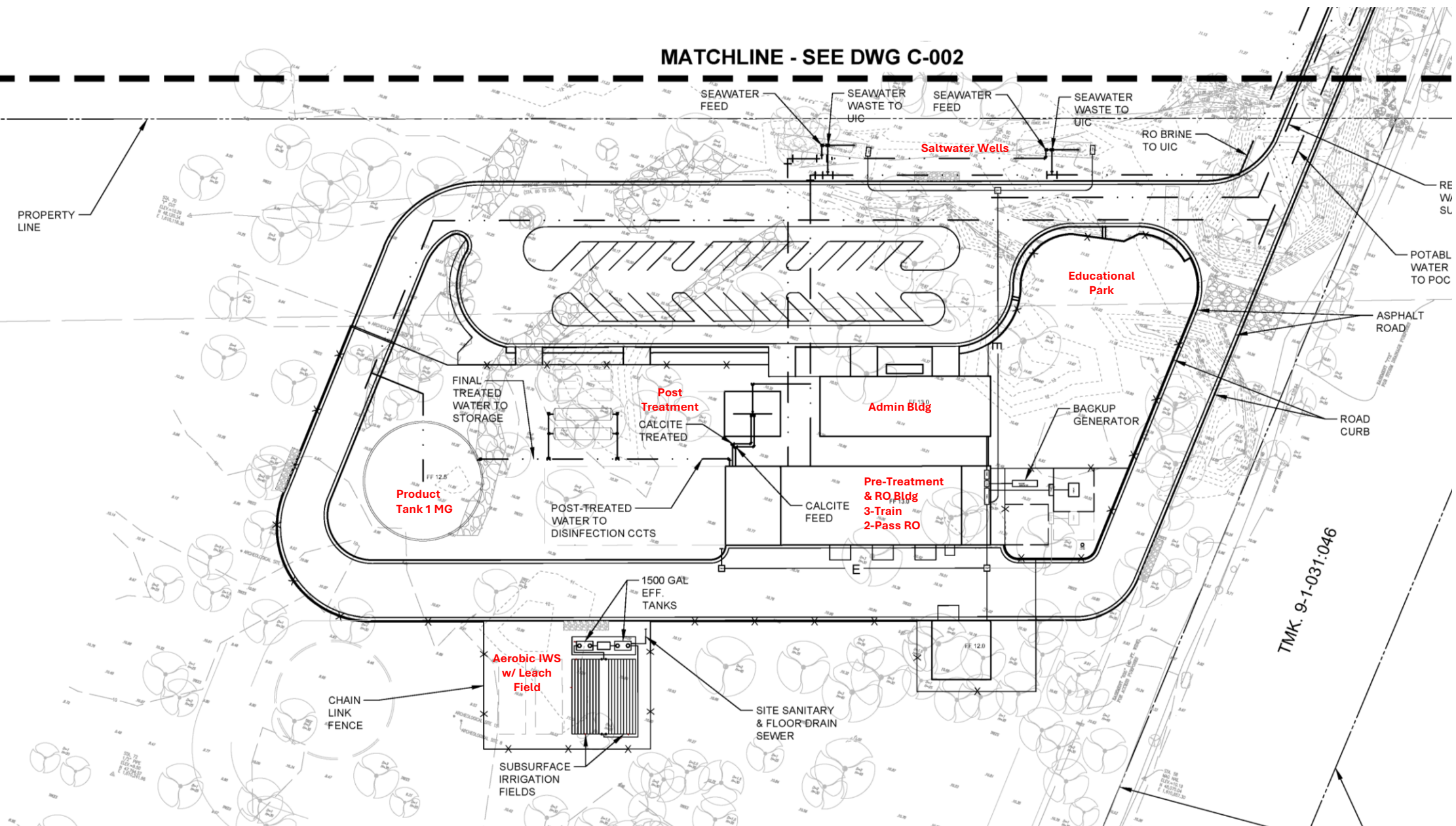
Underground Injection Control Areas



PROJECT SITE PLAN



FACILITY SITE PLAN



Financing Strategy

Federal Grants & Loans

- American Rescue Plan Act
- US Bureau of Reclamation WaterSmart Title XVI Grant
- Water Infrastructure Financing Innovation Act (WIFIA) Loan (pending)

Alternative BWS Funds

- BWS WSFC Impact Fees

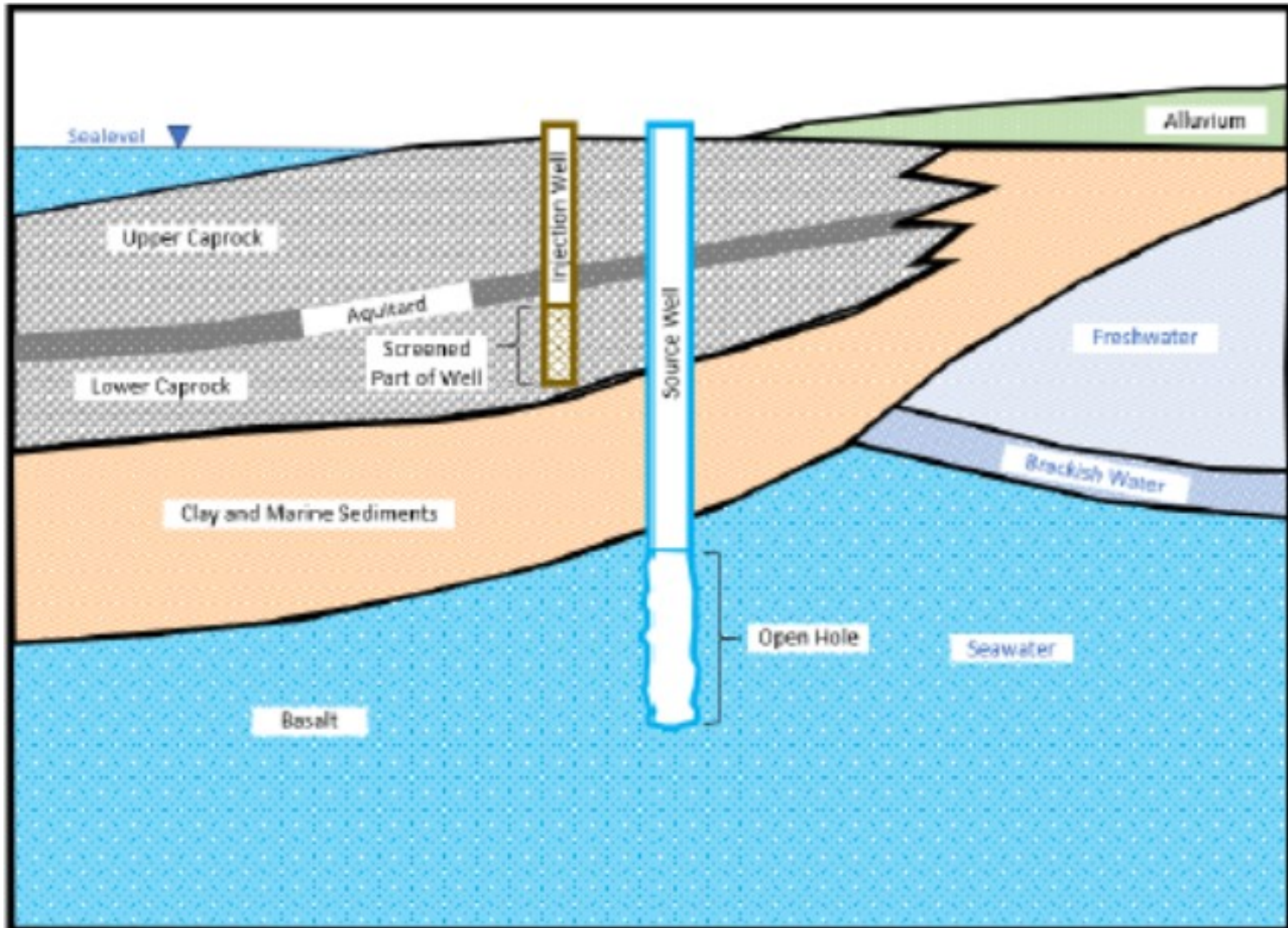


Challenge #1: Understanding and Ensuring Source Water Protection by Proving Hydrologic Separation of Basalt & Caprock Aquifers

- Proof Requires Multiple Lines of Evidence
 - Hydro-Geologic Research & Modeling
 - Basalt and Caprock Well Assessments and Video Logging
 - Installed Shallow Monitor Wells
 - Water Quality and Water Level Testing
 - Aquifer Pump Testing



Ewa Caprock & Basalt Geology is Hydraulically Separate



JCIP is an underground injection control area regulated by DOH

Saltwater source is from deep basalt wells 1,600' & 2,100' cased through the caprock

Brine injection into the overlying caprock, 300' deep, and by Regulation, >1/4 mile from source wells

Caprock and Basalt Formations are Hydraulically Separate but need to prove it

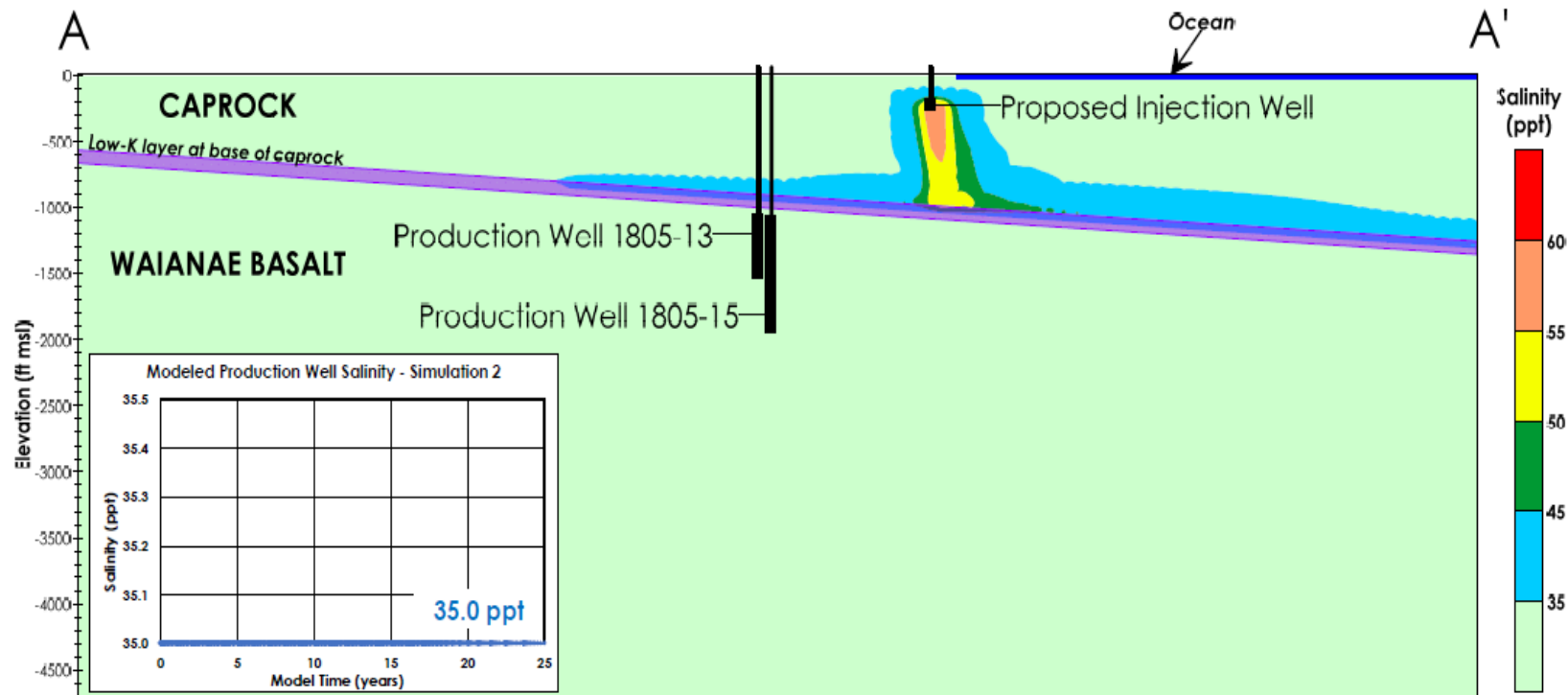


Photo of Clay Fragment Well #15 Bailing



Concentrate Disposal Well Groundwater Model Findings

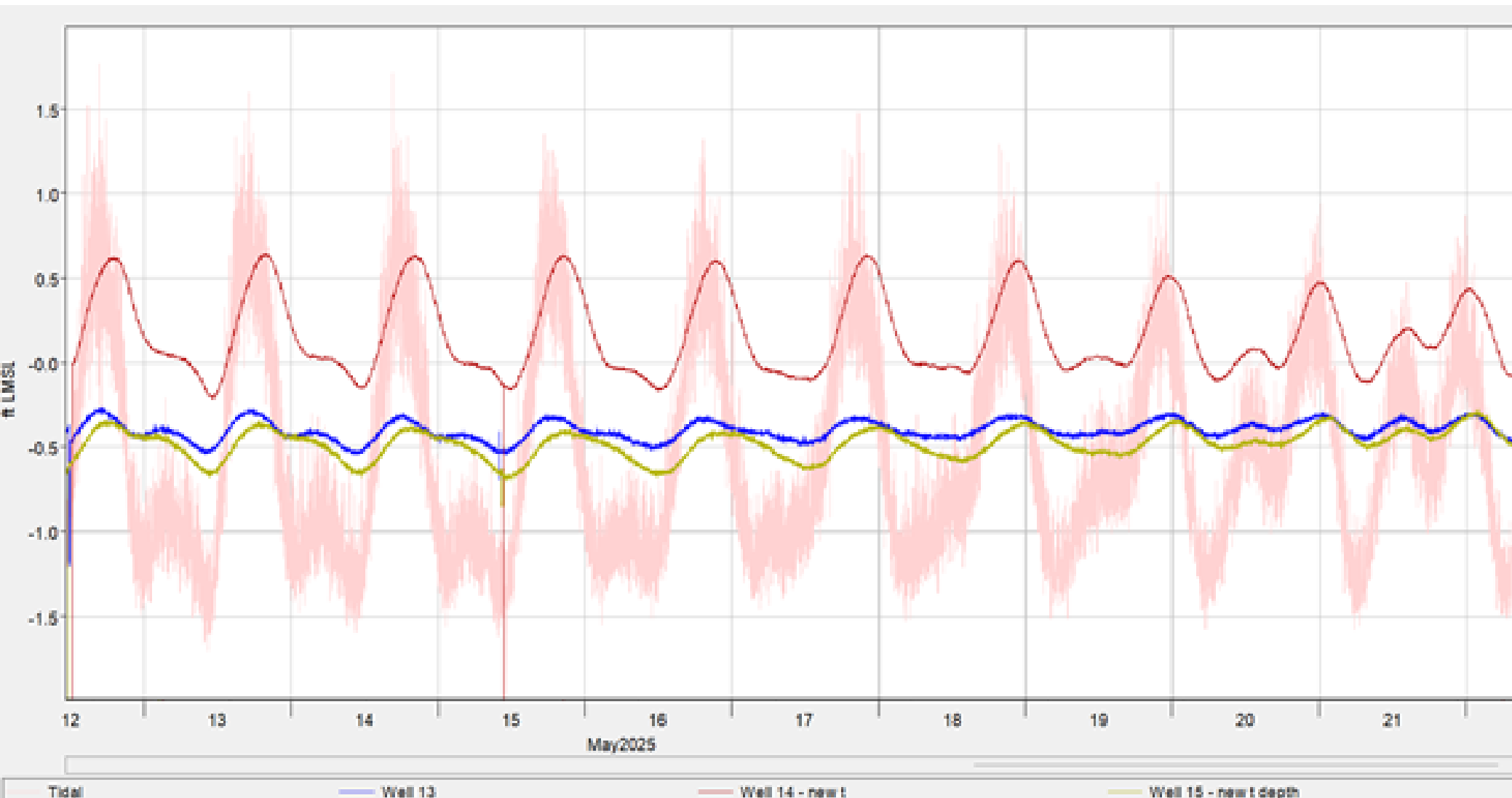
- Brine will sink because of higher density and flow along the caprock/basal contact along a 4% slope to the ocean and be diluted. Brine will not impact the benthic nearshore environment.



B) Simulation 2 - Base of Caprock K = 0.1 ft/d



Different Water Levels in Basalt and Caprock Wells is Evidence of Aquifer Separation



Basalt Wells
13 (Blue) &
15 (Green)

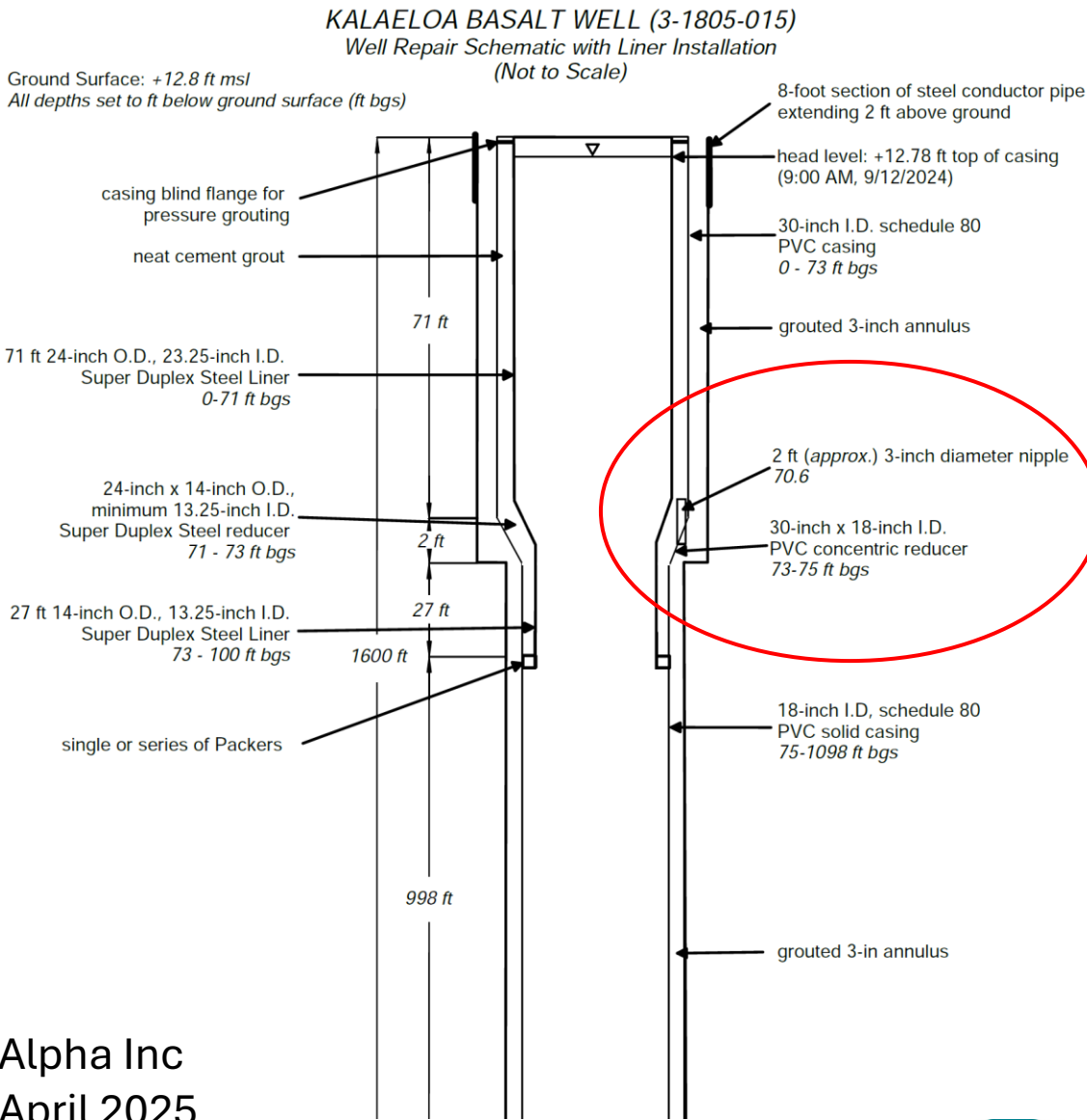
Caprock Well
14 (Red)

Tidal Response
Data (Pink)



Well #15 Casing Repair to Seal Open 3” Grout Nipple at Reducer

100’ Super Duplex S/S Casing w/ Water Activated Swellable Packers



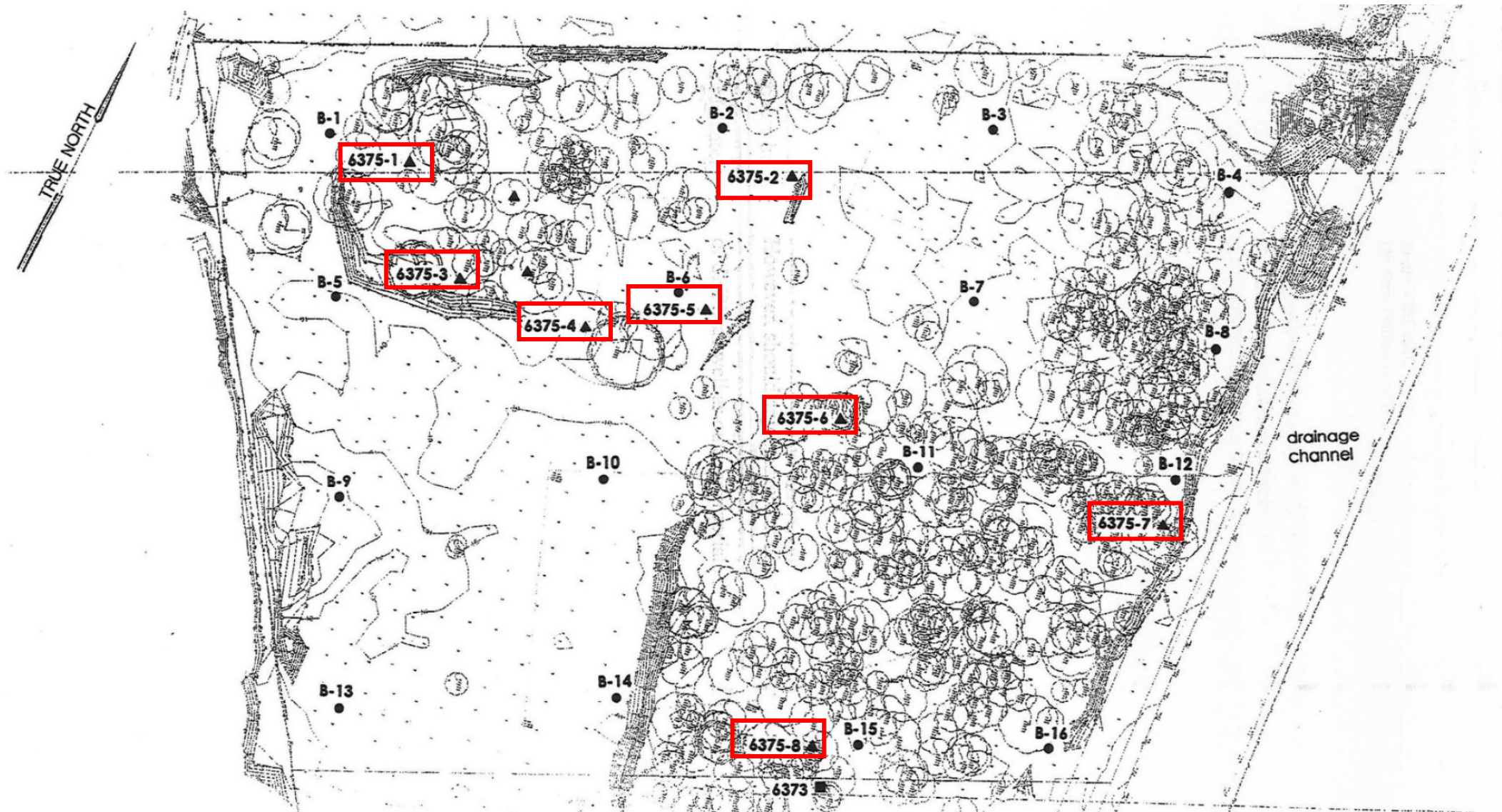
Alpha Inc
April 2025

Challenge #2: Section 106 Archaeological Sites

- 3 known archaeological sites
 - Site 4209 Human Burial
 - Site 6373 Habitation Site
 - Site 6375 Pit Caves in Karsts with Paleontological bird remains
- 2 Archaeological Inventory Surveys
- Historic Preservation Plan
- Archaeological Monitoring Plan
- Archaeological and Cultural Monitors during construction
- MOA Commitment (USBR, EPA, SHPO, BWS)
- Mitigation: Avoidance and Burying

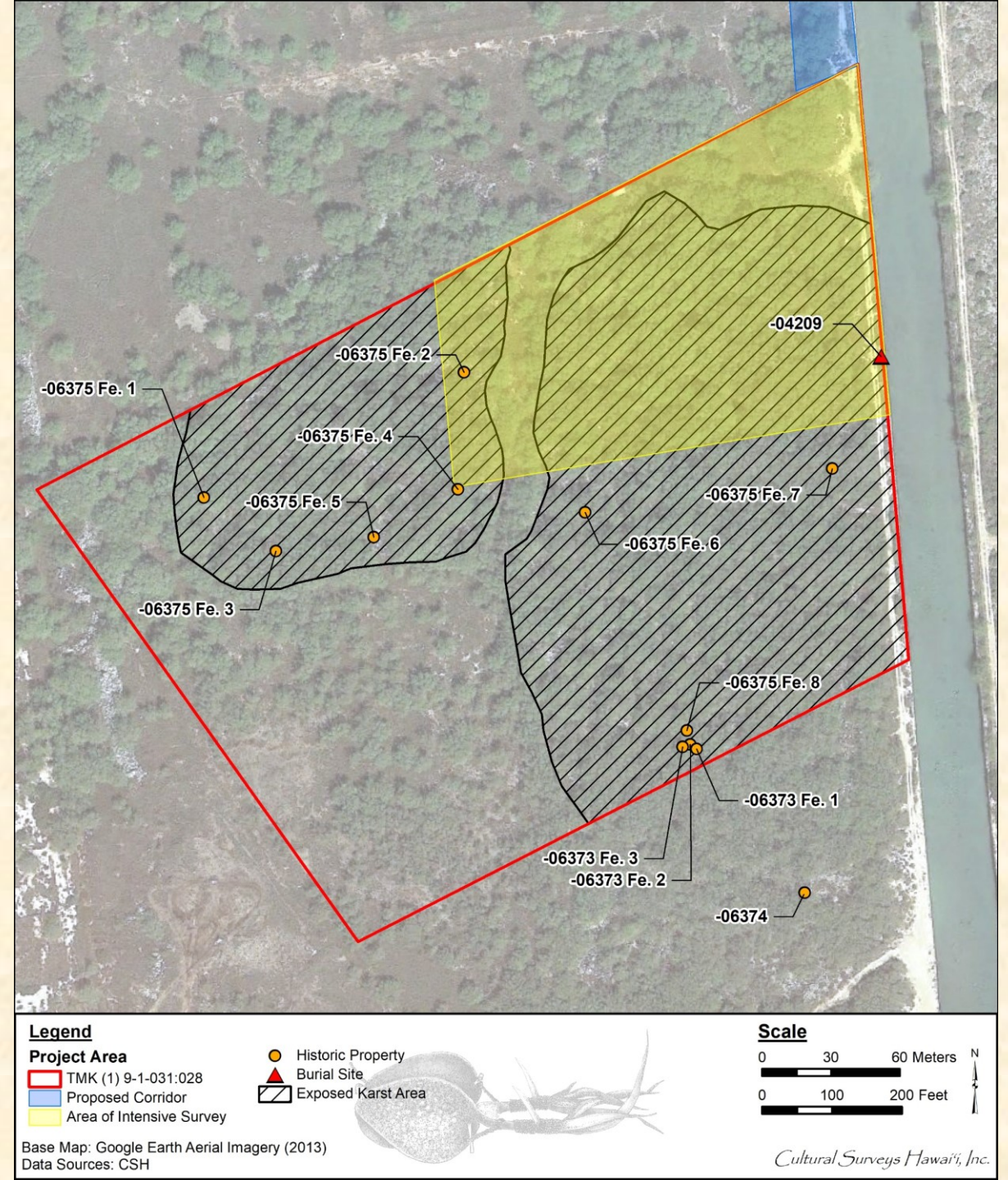


Sinoto and Titchenal 2002 AIS, Site 6375, 8 Pit Caves Identified

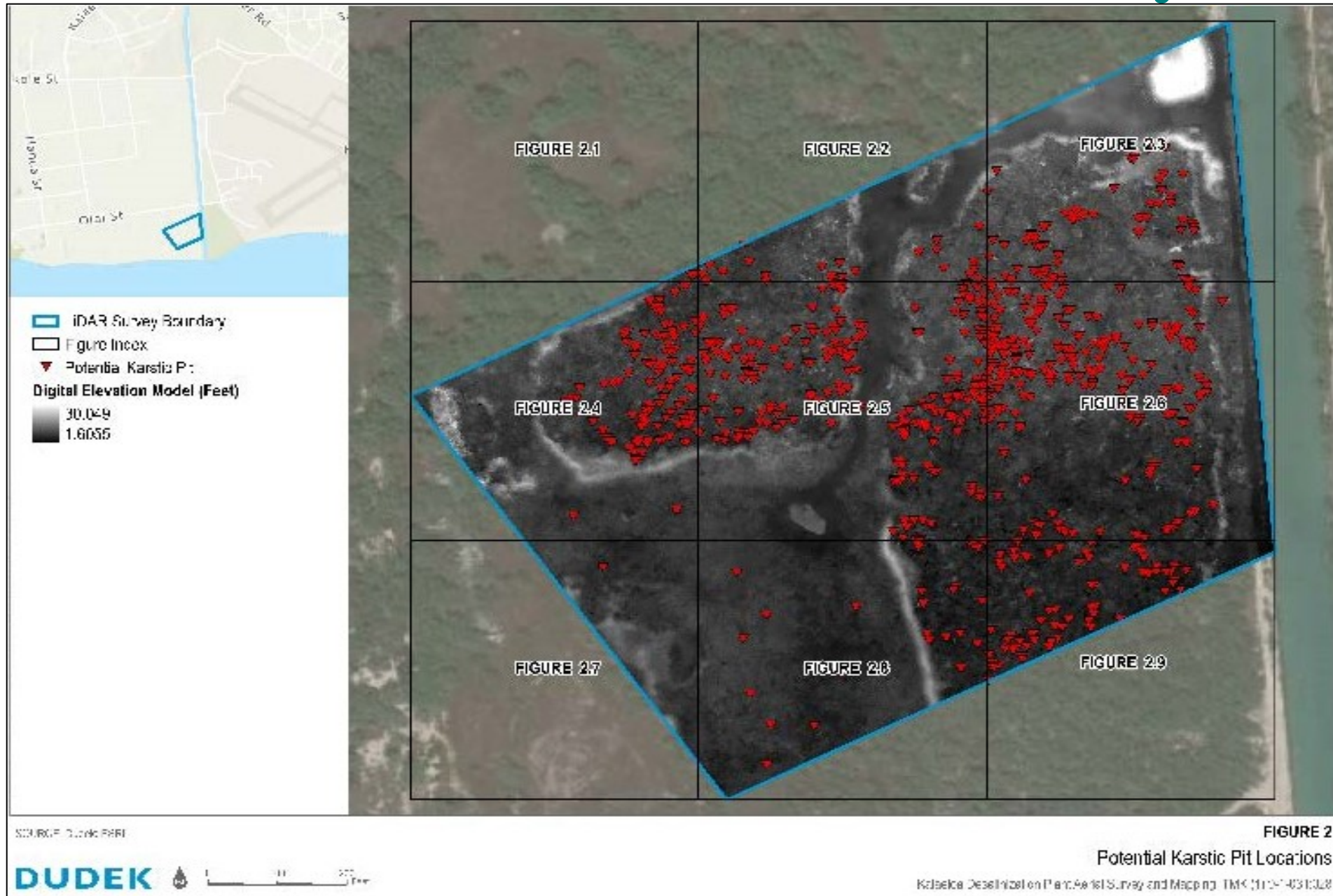


AIS Fieldwork and Results 2021

- Pedestrian Inspection
- LiDAR Survey
- GPR Survey
- Subsurface Testing

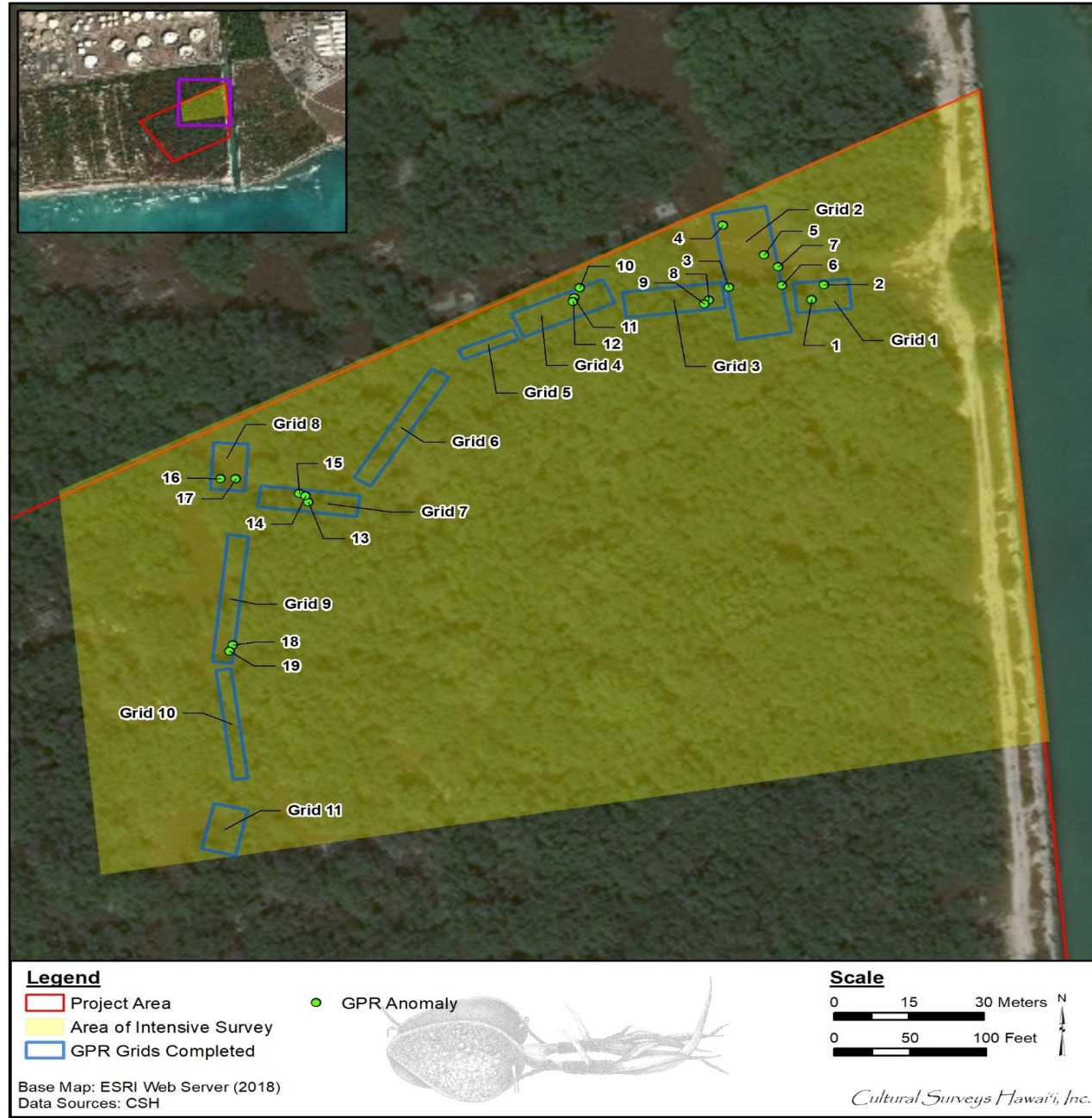


AIS Results—LiDAR Survey



AIS Results—Ground Penetrating Radar Survey

- Identified 19 anomalies that have been interpreted as possible buried pit caves
- Identified possible subsurface metal objects in several of the possible pit caves



Ground Penetrating Radar Images of Highly Reflective Surfaces in Grids 2, 4 and 9

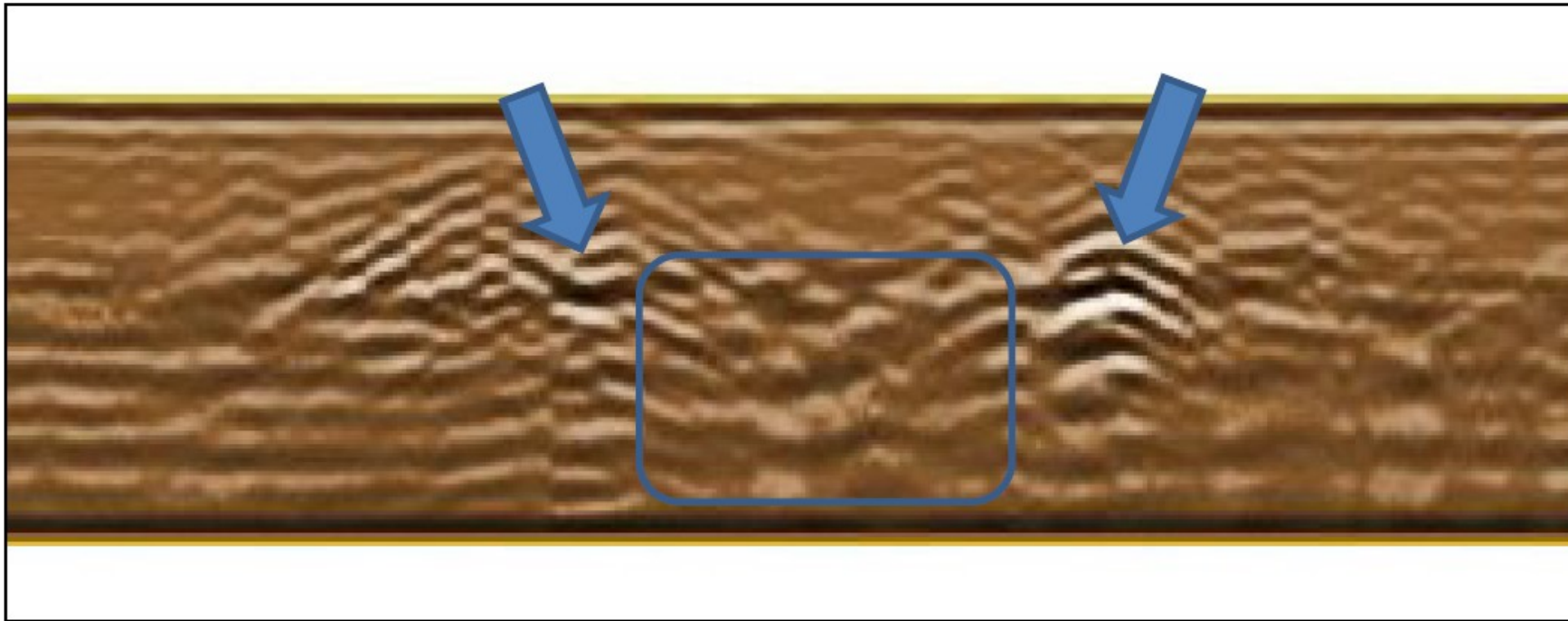


Figure 75. GPR Anomaly 3 within GPR Grid 2, a possible pit cave (blue box) between two highly reflective surfaces/edges (blue arrows)



Challenge #3: Section 7 Biological Resources



Ewa Euphorbia
skottsbergii var
skottsbergii



Ewa Achyranthes
splendens var.
rotundata



Challenge #3: Section 7 Biological Resources

- Biological Surveys Found No Threatened or Endangered Species on the parcel
- A 2024 USBR Determination Evaluated the 2008 FEIS and found a NEPA EIS is not required. However, USBR noted
- In 2012, USFWS Designated Undeveloped Ewa Lands, including the BWS Kalaeloa parcel as a Critical Habitat.

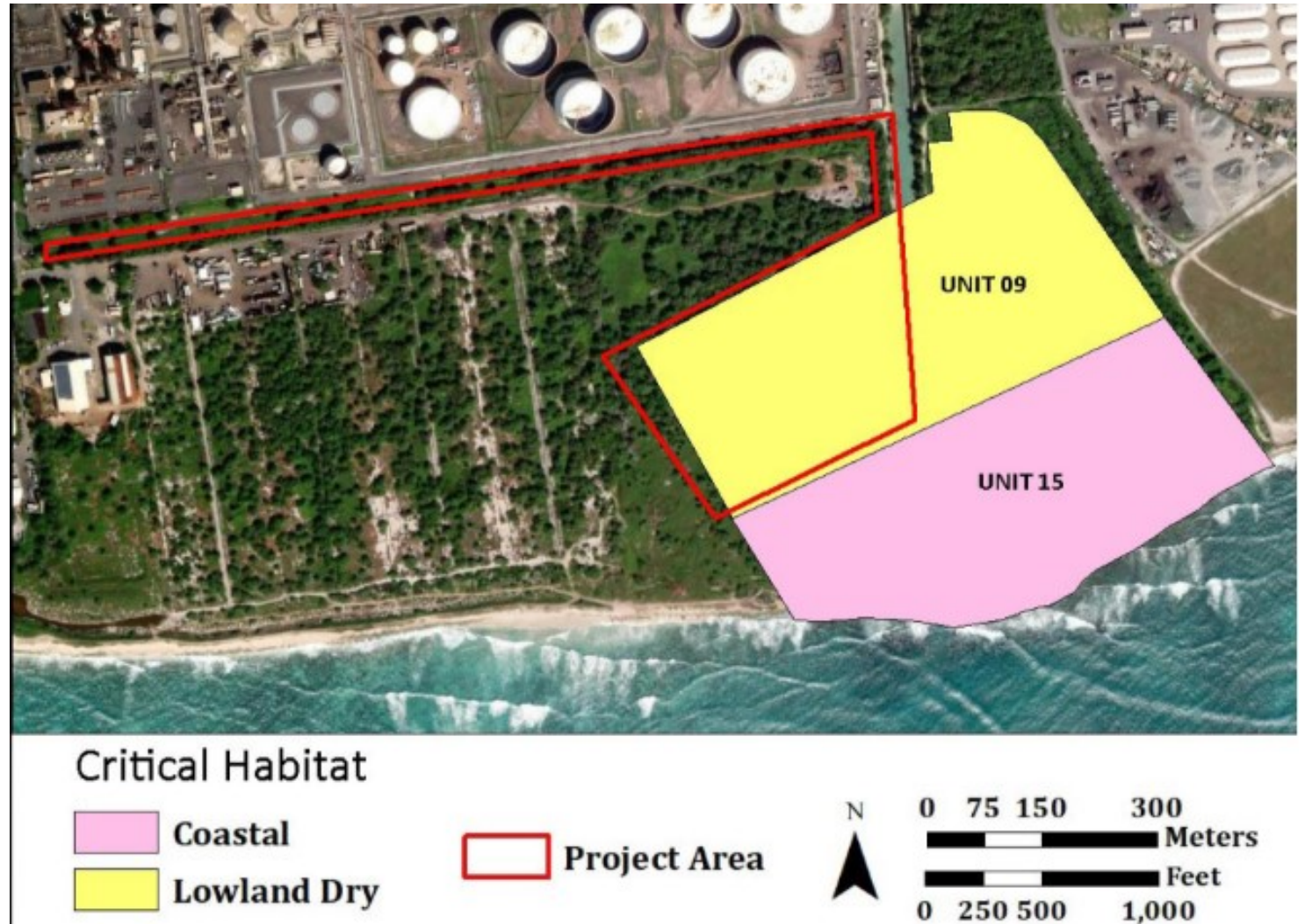


Lowland Dry and Coastal Critical Habitat Overlay of the Project Area

USFWS opined that the project construction would constitute an Adverse Modification, requiring a conservation recovery commitment citing the Endangered Species Act Compensatory Mitigation Policy,

OR

Disqualify the project from federal funding.



USFWS Conservation Commitment

- Conservation Commitment will Likely Require the Long-term Recovery
 - Ewa Akoko (*Euphorbia skottsbergii* var. *skottsbergii*)
 - Ewa Achyranthes (*Achyranthes splendens* var. *rotundata*),
 - Other Native Plants, TBD
- The implementation of a compensatory mitigation program to offset and exceed the ecological value of the affected habitat will provide a net conservation benefit, creating a conservation uplift that exceeds the extent of the initial adverse modification



Figure 3. Boundary conditions overlapping the project site.



Draft Biological Recovery Plan

- Clear Fire Breaks surrounding karsts and savannah recovery areas
- Install a fire hydrant, R-1 irrigation system and controls
- Remove invasive plants (Kiawe and buffalo grass)
- Archaeological monitoring and preservation
- Seed Bank, Propagate and Plant Ewa Akoko & Achyranthes
- Down-cast lighting per Dark-Sky Standards
 - Hoary Bats
 - Shearwaters
 - Petrels



Figure 7. Fire break layout for TMK: 9-1-031: 028.

PROJECT TIMELINE



Dates are preliminary and subject to change.





Mahalo!

BOARD OF WATER SUPPLY

boardofwatersupply.com for more
information

Providing safe, dependable, and affordable
drinking water, now and into the future.