# Greater Pine Island Water Association

**Water Rate Study Update** 

Presented on

October 29, 2024



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#### **Operating Objectives**

- Priority projects and staffing needs were identified to:
  - Maintain service reliability and protect the public's health and safety by replacing old / aging infrastructure and increasing water capacity
  - Expand water production, storage and delivery capabilities to meet the demands of new customers
  - Comply with regulatory requirements
  - Evaluate reserve policies and best practices to cover costs of future storms
- The Board of Directors approved a study to evaluate the adequacy of utility rates

#### Projected Capital Needs (through CY2035)

- Proposed GPIWA capacity expansion will have two main components:
  - > Expansion of the Reverse Osmosis Water Treatment Plant (ROP), via the addition of a fourth RO treatment train
  - Expansion of the wellfield to source more ground water for the ROP expansion; three new production wells will be needed (Well A, Well B, and Well C)
- GPIWA capacity expansion components will be executed via Capital Improvement Projects (CIP)
- Well drilling precedes other activities to ensure the ground water source is viable
- The ROP expansion will be last, as it necessitates source water for treatment

### Projected Capital Needs (through CY2035)

		2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035
1	New Production Well A Advertise for Design & Permitting					Χ						
2	New Production Well A Bid Drilling						Х					
3	New Production Well A Drilling						Х					
4	New Raw Water Pipeline from Well A to Existing Raw Main Advertise Design & Permit						Х					
5	New Raw Water Pipeline from Well A to Existing Raw Main Design & Permit						Х					
6	New Raw Water Pipeline from Well A to Existing Raw Main Bid Construction							Х				
7	New Raw Water Pipeline from Well A to Existing Raw Main Construct							Х	Х			
8	New Production Well A Construct Above Ground Facilities								Х			
9	New Production Well B Land Acquisition						Х					
10	New Production Well B Design & Permitting						Х	Х				
11	New Production Well B Bid Drilling							Х				
12	New Production Well B Drilling							Х				
13	New Raw Water Pipeline from Well B to Existing Raw Main Advertise Design & Permit									Х		
14	New Raw Water Pipeline from Well B to Existing Raw Main Design & Permit									Х		
15	New Raw Water Pipeline from Well B to Existing Raw Main Bid Construction										Х	
16	New Raw Water Pipeline from Well B to Existing Raw Main Construct										Х	Х
17	New Production Well B Construct Above Ground Facilities											Х
18	New Production Well C Land Acquisition						Х					
19	New Production Well C Design & Permitting						Х	Х				
20	New Production Well C Bid Drilling							Х				
21	New Production Well C Drilling							Х				
22	New Raw Water Pipeline from Well C to Existing Raw Main Advertise Design & Permit									Х		
23	New Raw Water Pipeline from Well C to Existing Raw Main Design & Permit									Х		
24	New Raw Water Pipeline from Well C to Existing Raw Main Bid Construction										Χ	
25	New Raw Water Pipeline from Well C to Existing Raw Main Construct										Х	Х
26	New Production Well C Construct Above Ground Facilities											Х
27	ROP Expansion Advertise for Design					Х						
28	ROP Expansion Design						Х		Х	Х		
29	ROP Expansion Bid for Construction									Х		
30	ROP Expansion Construction										Х	Х

#### **Existing Conditions – CY2024 Cash Flow**

- Annual Operating Revenues \$4.8 million
- Annual Revenue Needs \$5.2 million
  - Operating Expenses \$3.9 million
  - Existing Debt Service Payments \$0.3 million
  - Capital Budget \$1.0 million
- Projected Cash Flow Deficiency
  - (\$404,000) for the current year
  - > Existing debt service payments will end in 2025
- Projected Unrestricted Reserve Balance 12/31/2024 \$3.4 million
  - > 261 days of Operating Revenues

#### **Existing Conditions – Current Rates**

- Existing rates became effective Jan. 1, 2020
- Amounts have remained unchanged during the past 4 years while utility costs, as measured by the Florida Public Service Commission's Index (FPSC Index), have increased approximately 16.9%

#### **Study Tasks**

- Evaluate the adequacy of existing monthly service rates for the next 10-years
  - Update the financial forecast for recent changes to the plan based on current operating conditions
  - Develop a funding strategy to pay for capital needs of the system
  - Maintain adequate cash & investment reserve balances over the study period
  - > Project revenue requirements to be recovered from rates
  - > Evaluate the adequacy of existing monthly rates for service and the ability of the system to meet future debt service compliance needs (if any)
  - Recommend necessary rate adjustments

## Financial Forecast Under Existing Monthly Service Rates



#### **Major Study Assumptions**

- Monthly Service Rate Revenues
  - Amounts based on the proposed 2025 budget
  - Projected customer growth was estimated:
    - Based on population forecasts equal to approximately 40 new connections per year on average from 2025 through 2034
    - Based on developer driven growth equal to approximately 280 new connections per year on average from 2027 through 2032
      - Payment of capital charges assumed as two installments of \$2.4 million each in 2025 and 2027; amounts fund certain expansion-related improvements
- Miscellaneous and other revenues held constant for the study period while investment income was estimated based on the projected average balance of unrestricted reserve funds
- Gross revenues under existing rates estimated to increase approximately
   1.7% per year on average

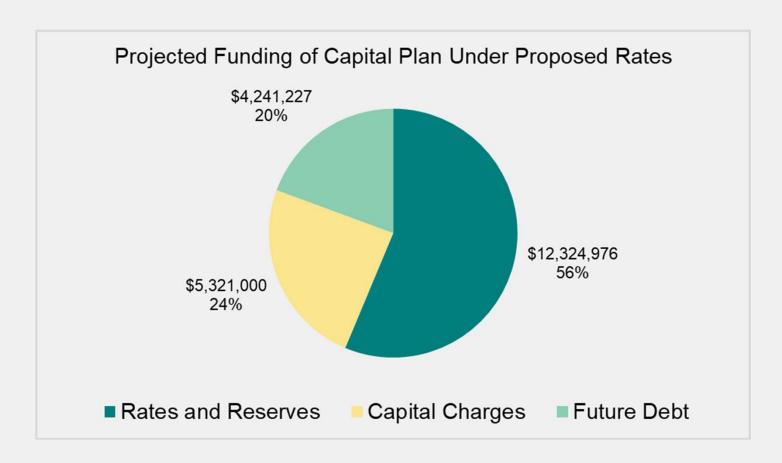
#### **Major Study Assumptions (cont.)**

- Projected operating expenses initially based on the proposed 2025 budget
- Expenses beyond 2025 are projected to increase approximately 5.5% per year based on the following allowances for inflation:
  - Labor-related adjustments were estimated to be:
    - 3% per year for merit increase
    - \$50,000 merit bonus allowance
    - 2.9% COLA estimated to be in effect October 2024
    - 2 new positions included in CY2025 Budget of 1 entry level engineer and 1 entry level operator trainee

#### **Major Study Assumptions (cont.)**

- Other Allowances for future inflation
  - > Employee insurance and workers' compensation insurances have recently increased significantly; we provided a 20% annual allowance through 2029, and 5% per year for the remainder of the forecast
  - Property and liability insurance have recently increased significantly due to recent storms; we provided a 17% annual allowance through 2031, and 10% per year for the remainder of the forecast
  - > Vehicle-related and fuel expenses 5% per year
  - Utilities and chemical expenses 5% and 8%, respectively, plus customer growth
  - > Repairs and maintenance 3% per year
  - All other (consumer price index) approximately 2.2% per year

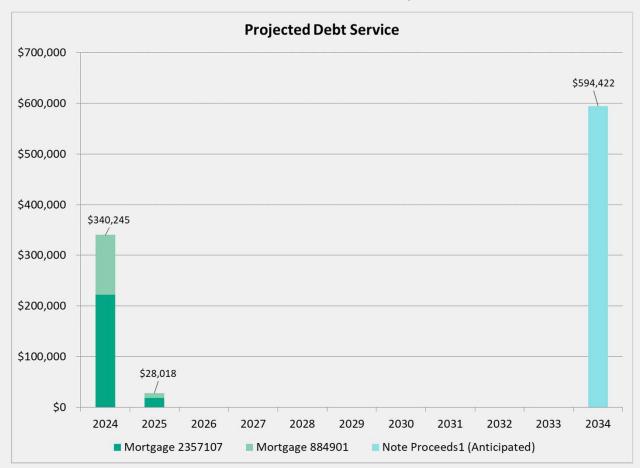
#### **Funding of Capital Needs Through 2034**



#### **Future Debt Assumptions**

- Existing debt service payments will end in 2025
- Use of future debt estimated to fund three growth-related projects;
   ROP Expansion Construction and Raw Water Pipeline Construction from 2 Wells in 2034
- Financing assumptions include:
  - Private Placement Bank Note for \$4.2 million
    - 10 years, 6% interest rate, 3% issuance costs
    - Annual debt service payments of approximately \$600,000 starting in 2034

#### **Projected Debt Service Payments**



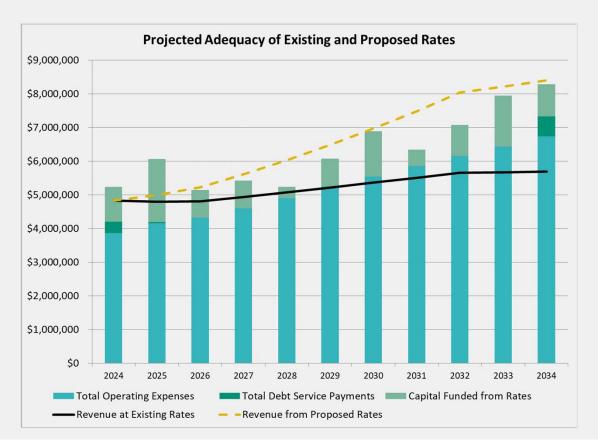
#### **Study Goals and Considerations**

- Maintain a minimum unrestricted reserve balance of not less than \$2.0 million through 2029 while setting aside additional reserves to cover costs of future storms and minimize borrowing needs for future capital projects
  - To account for future inflation this minimum balance was adjusted to \$2.5 million from 2030 through 2034
  - The minimum targets established for this analysis equal at least 120 days of operating revenues and should continue to be updated over time
- Evaluate Future Debt Service Covenant Compliance
  - > Test 1 Working Capital of \$500,000 (Min.)
  - Test 2 Coverage Ratio of 125% (Min.)
  - Test 3 Capitalization Ratio of 60% (Max.)
  - Test 4 EBITDA Ratio of 800% (Max.)
- Examine the adequacy of the existing rates to recover the projected revenue requirements and to meet above financial objectives

### Projected Financial Results Under Proposed Monthly Service Rates



### **Adequacy of Existing and Proposed Monthly Service Rates**

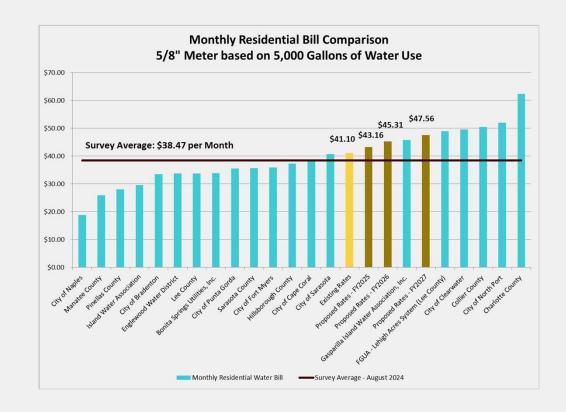


#### **Proposed Rate Path**

	CY24	CY25	CY26	CY27	CY28	CY29	CY30	CY31	CY32	CY33	CY34
Percent Rate Increase	N/A	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2.0%	2.0%
Increase in Residential Water Bill (5,000 Gallons)		\$2.06	\$2.15	\$2.25	\$2.38	\$2.52	\$2.62	\$2.76	\$2.90	\$1.20	\$1.25
Existing/Projected Residential Bill	\$41.10	\$43.16	\$45.31	\$47.56	\$49.94	\$52.46	\$55.08	\$57.84	\$60.74	\$61.94	\$63.19
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#### **Residential Rate Comparison**

- Reasons why rates and fees differ among utilities:
  - Source of Supply
  - Proximity to Source of Supply
  - Type of Treatment
  - Availability of Grant Funding
  - Utility Life Cycle (Growth-Oriented vs. Mature)
  - Level of Service / Demand per Customer
  - Age of System / Level of Renewals and Replacements
  - Density / Size of System



### Results, Conclusions, and Recommendations



#### **Results Under the Proposed Rates**

	CY24	CY25	CY26	CY27	CY28	CY29	CY30	CY31	CY32	CY33	CY34
Percent Rate Increase	0.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%	2.0%	2.0%
Annual Cash Flow (Millions)	(\$0.40)	(\$1.07)	\$0.08	\$0.19	\$0.80	\$0.41	\$0.08	\$1.15	\$0.97	\$0.27	\$0.12
Unrestricted Reserves (Millions)	\$3.46	\$2.39	\$2.47	\$2.66	\$3.45	\$3.86	\$3.94	\$5.09	\$4.66	\$4.93	\$5.05
Minimum Targeted Balance (Millions)	\$2.0	\$2.0	\$2.0	\$2.0	\$2.0	\$2.0	\$2.5	\$2.5	\$2.5	\$2.5	\$2.5
Days of Revenue	261	182	180	180	218	227	216	259	221	223	223
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#### **Conclusions and Recommendations**

- GPIWA's existing rates for monthly water service are not adequate to meet the projected revenue requirements over the study period
  - Without adequate increases in revenue, GPIWA will fall below reserve minimums
    - Principal cost drivers include:
      - Allowances and adjustments for future inflation
      - Need for new staffing positions (included in proposed budget)
      - Water supply, treatment and transmission capabilities must be expanded and improved in order to meet the needs of future growth
      - Need to maintain working capital to meet the operating needs of the system and to provide a contingency to respond to natural disasters or other unforeseen events

#### Conclusions and Recommendations (cont.)

- The Board should consider adopting an annual 5.0% increase for the next 3 years beginning on or after January 1, 2025
  - Such implementation would increase the base rate, ready to serve charge, and the usage rates uniformly
- The projected financial results are based on the estimates and assumptions provided in this analysis
  - Actual results may differ from the financial projections; those differences could be material and should be monitored by Association staff
- We recommend updating this study every 3-5 years

At the 10/29/2024 Regular Board Meeting the Board of Directors decided to do a one time rate increase of 15% in 2025. This effectively rolls the three years worth of 5% increase into one rate increase.



### Thank you!

Murray Hamilton, Vice President Diana Ling, Senior Consultant

### Discussion



### Attachments <u>If any</u>

