



SHIMP FOR PRESIDENT 2028

DRAFT EXECUTIVE ORDER

ENDING UNITED STATES TAXPAYER-FUNDED ASSISTANCE TO UKRAINE

Fiscal Accountability - American Priorities - Congressional Action

ACCOUNTABILITY | INTEGRITY | RULE OF LAW

Presidential Day-One Policy Draft

By the authority vested in me as President by the Constitution and the laws of the United States of America, it is hereby ordered as follows:

Section 1. Findings and Policy.

Since Russia's full-scale invasion of Ukraine in February 2022, Congress has appropriated or otherwise made available approximately **\$187.7 billion** for Operation Atlantic Resolve and the broader United States response related to Ukraine through the latest comprehensive federal accounting reflected in this order. This figure is broader than money transferred directly to the Government of Ukraine: it includes Department of Defense activities and replenishment of United States stocks, security assistance, State Department and development programs, humanitarian assistance, sanctions enforcement, refugee-related activities, and other United States response costs.

Federal oversight reporting further states that the United States had committed more than **\$67.8 billion in defense articles and services directly to Ukraine** through major security-assistance authorities through March 2026. The United States also provided more than **\$30.2 billion in direct budget support** to the Ukrainian government from fiscal years 2022 through 2024, in addition to a **\$20 billion Extraordinary Revenue Acceleration loan** disbursed through World Bank mechanisms.

It shall be the policy of this Administration to terminate future taxpayer-funded assistance to Ukraine except where expenditure is legally required until Congress changes the governing law, and to redirect future presidential budget priorities toward the security, infrastructure, fiscal stability, veterans, border security, and other needs of the United States.

Sec. 2. Comprehensive Financial Audit.

The Secretary of State, Secretary of Defense, Secretary of the Treasury, Secretary of Homeland Security, Director of the Office of Management and Budget, and heads of all other relevant agencies shall conduct a government-wide accounting of all funds appropriated, obligated, disbursed, transferred, loaned, guaranteed, or otherwise committed for Ukraine or the broader Ukraine response since February 24, 2022.

Sec. 3. Accounting Categories.

The audit shall separately identify: (a) assistance delivered directly to Ukraine; (b) weapons and equipment transferred from United States inventories; (c) funds used to replenish or modernize United States inventories; (d) Ukraine Security Assistance Initiative expenditures; (e) Foreign Military Financing; (f) humanitarian and development assistance; (g) direct Ukrainian government budget support; (h) loans and loan guarantees; (i) United States military operations and European deterrence costs; (j) refugee and resettlement expenditures; (k) sanctions and oversight costs; and (l) all remaining Ukraine-related federal expenditures.

Sec. 4. Immediate Review of Unobligated Assistance.

Each executive department and agency shall immediately identify Ukraine-related balances that remain unobligated or otherwise subject to executive discretion. To the maximum extent permitted by existing law, agencies shall refrain from initiating new discretionary assistance to Ukraine pending completion of the review. No department or agency shall violate an enacted appropriation, statutory mandate, binding contract, judicial order, or other legal obligation.

Sec. 5. Security Assistance and Weapons Transfers.

The Secretary of Defense and Secretary of State shall review all authorities under which United States defense articles, ammunition, services, training, financing, or other military assistance may be provided to Ukraine. No new discretionary transfer shall be approved under such authorities except where required by law or specifically authorized by the President following a written determination that the transfer is necessary to address an extraordinary and direct national-security interest of the United States.

Sec. 6. Presidential Budget Policy.

The Director of the Office of Management and Budget shall prepare future presidential budget submissions containing no request for new taxpayer-funded assistance to Ukraine, except where the President expressly determines otherwise. The Administration shall oppose new appropriations whose principal purpose is to provide financial, military, humanitarian, or governmental budget assistance to Ukraine.

Sec. 7. Legislative Proposal to Terminate Future Funding.

Within 90 days, the Secretary of State, Secretary of Defense, Secretary of the Treasury, and Director of the Office of Management and Budget shall submit to the President proposed legislation designed to terminate future United States taxpayer-funded assistance to Ukraine. The proposal shall identify statutory provisions requiring amendment or repeal, remaining multi-year appropriations, contractual commitments, and any rescissions or other congressional actions necessary to implement this policy completely and lawfully.

Sec. 8. Congressional Engagement.

The Director of the Office of Legislative Affairs shall develop a strategy for securing congressional approval of the legislative proposal, including consultation with leadership and relevant members of the Senate and House of Representatives and their appropriations, armed services, foreign relations, and foreign affairs committees.

Sec. 9. Public Accounting.

Within 150 days, the Director of the Office of Management and Budget, in coordination with the departments conducting the audit, shall publish an unclassified accounting of Ukraine-related federal funding to the maximum extent permitted by law. The accounting shall distinguish appropriations from obligations and actual disbursements and shall distinguish assistance delivered to Ukraine from expenditures made within the United States or elsewhere in support of the broader response.

Sec. 10. Domestic Fiscal Priorities.

The Director of the Office of Management and Budget shall identify domestic priorities that may be considered in future budgets using savings resulting from termination of future Ukraine assistance, including veterans, border security, infrastructure, disaster response, public safety, housing, strategic stockpiles, debt reduction, and other needs of the American people. No previously appropriated funds shall be redirected contrary to law.

Sec. 11. Rule of Law.

Nothing in this order authorizes the President or any executive agency to impound, cancel, rescind, reprogram, or expend appropriated funds contrary to the Constitution or laws of the United States. Where congressional action is necessary to terminate funding, the Administration shall seek such action through appropriations, rescissions, legislation, or other lawful procedures.

Sec. 12. General Provisions.

- (a) Nothing in this order shall impair authority granted by law to an executive department or agency or its head.
- (b) This order shall be implemented consistent with applicable law and subject to the availability of appropriations.
- (c) This order creates no right or benefit enforceable at law or in equity against the United States or any other person.

THE WHITE HOUSE

January 20, 2029

Funding note. The approximately \$187.7 billion figure is the federal government's broader Ukraine-response appropriation total, not a claim that \$187.7 billion was handed directly to Ukraine. Federal oversight reporting identifies \$127.1 billion appropriated to the Department of Defense/War, \$39.4 billion to USAID, \$12.6 billion to State, and \$8.6 billion to other agencies in the cited accounting period.