Citizen Auditors of Ohio

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September 22, 2016

Historical Analysis Summary

This Citizen Auditors Annual Financial Report (CAAFR) of the Governmental Funds (combination of General, Special Revenue, Debt Service, and Capital Funds) often referred to as the Operational/Governmental Funds of local governments and are recorded for the past ten (10) years, averaged for revenues and expenditures, then graphically presented for analysis (Exhibits 'A' – 'J'). This report will provide a 'citizen/taxpayer' with the historical summary of financial operations including where tax dollars were sourced from and on what government programs they were spent.

Exhibit 'A' – Is the ten year historical representation of revenue, expenditures, funds balances, and Government Finance Officers Association (GFOA) recommended minimum funds balances. The numbers are taken directly from audited financial reports from the State of Ohio Auditor website. Any data fields being calculated are clearly marked as such.

Exhibit 'B' – Represents the most current year of operations compared to the 10 year average for revenues, expenditures, and funds balance. The information is derived from the database created in Exhibit 'A'.

Exhibit 'C' - Is a trending average of historical annual revenues, expenditures, accumulated carryover Fund Balance, and recommended minimum Governmental Fund Officers Association (GFOA) to analyze financial resources (revenues, expenditures, fund balance) for trending analysis. This trend is used for determining sustainability of program services, revenue sources, and trending of carryover funds balance. The GFOA

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This summary analysis is being provided in an effort to explain the financial results of the attached reports and in no way is an endorsement or approval of any actions taken by the government unit but is simply a presentation of the audited financial data of the Governmental Funds. We assume no accuracy in or errors or omissions herein and although this information is deemed reliable, it is not guaranteed.

minimum recommendation is used as a benchmark and the actual carryover funds balance is subject to various factors including unknown financial risks to revenue sources; however, any funds balance below 25% or above 100% could be indications of under or over surplus.

Exhibit 'D' – Is a graphic representation of program expenditures from the current financial report compared to the 10 year average. This is valuable for determining the increase or decrease in various program expenditures and the priority placed on each by the community leaders.

Exhibit 'E' – Is a graphic representation of revenues from the current financial report compared to the 10 year average. This is valuable in determining the major revenues sources and displaying the increases or decrease in revenues sources.

Exhibit 'F' - Is a historical graphic of accumulated funds balance and annual net changes (gain or loss) of the operations of the governmental funds. This is used to determine the overall sustainability of governmental funds operations and whether the community is heading into financial trouble or maintaining balance in providing for services to the 'citizens/taxpayers'. Fiscal stability results from maintaining a zero Net Change in Funds balance and a stable Carryover Funds Balance. Fiscal crisis results from repeated deficit spending leading to depleted accumulated carryover funds balance.

Exhibit 'G' - Are pie charts showing the amounts and percentages of Governmental Revenue Sources and Program Expenditures for the current fiscal year from the audited financial report. Effectively this can be viewed as where my tax dollar comes from and on what program(s) they are being expended.

Exhibit(s) 'H – J' are ten year historical graphs of major revenue sources and major program expenditures along with a 2 year moving average trend line. The program(s) expenditure(s) are major cost center/departmental accounting classifications such as the following (these are not all inclusive but examples):

- <u>General Government</u> (City Council, Mayor, City Manager, Civil Service, Human Resources, Information Technology, Law Director, Finance Department, Engineering Department, Building Department, Planning Department, and Economic Development) expenditures;
- Security of Persons & Property (Police, Fire, Dispatch, and EMT) expenditures;
- Leisure Time Activities (Parks, Recreation Centers, Pools, Fitness Center, etc) expenditures;

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- Transportation (Roads, Sidewalks, Storm Sewers, Snow Plowing, etc) expenditures;
- <u>Capital Outlay</u> (Investments in land, buildings, roads, storm sewers, fire/police equipment, dump trucks, and other capital assets) expenditures;
- <u>Debt Service</u> (Principal & Interest on bonds, etc) expenditures; Public Health (County Health Department, etc) expenditures;
- Community Development (includes depreciation expenses) expenditures.

Analysis and Summary Report

The City of Pepper Pike in Cuyahoga County, Ohio, in Exhibit 'A' and 'B', shows an decrease in total revenues for 2014 of (-4.0%) over the 10 year average and total expenditures are (-8.5%) below the 10 year average. The decrease in revenues is the result of a reduction in interest earnings and loss of estate taxes which were offset by an increase in municipal income taxes. The overall reduction of expenditures is primarily due to program cost reductions which began in the fiscal years 2010 – 2011 and have been continued. The accumulated carryover funds balance as of 2014 is 296.7% above the GFOA minimum. The total carryover Governmental Funds Balance for 2014 is \$12,167,723 or 99.2% of total 2014 annual expenditures which could be considered excessive.

The graph in Exhibit 'C' of the annual totals of revenues, expenditures, accumulated governmental funds balance Vs. the GFOA recommended minimum indicates total revenues are relatively stable along with program expenditures and that the carryover funds balance is substantially above the GFOA recommended minimum balance and grew commencing in 2013. Most communities are better served when the increases/decreases in accumulated carryover Funds balance are disclosed in the notes as to what public use(s) are intended for the surplus or provide explanation(s) for revenue risks that warrant such surpluses.

The graph in Exhibits 'D' and 'E' provide a graph of the current year's financial revenues and program expenditures compared to the 10 year averages.

The graph in Exhibit 'F' indicates that the accumulated governmental funds balance and annual net changes in funds balance are decreasing with five of the last ten years indicated as (losses) or more money was spent than received in those years. Given the fact that municipal income taxes for 2014 are up 20.8% over the ten year average, it would be fiscally responsible to consider either a reduction in taxes/revenues or full

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disclosure of future operating/capital spending requirements for the excessive accumulations of governmental funds balances which amounts to \$9,100,415.

The pie charts in Exhibit 'G' provide a representation of revenue sources and program expenditures for 2014. If you look at the graphs as a tax dollar of revenue and expenditures you would see by percentage where your tax dollar is coming from and what it is going for

Exhibits 'H', 'I', and 'J' provide historical graphs of the individual major revenue sources and program expenditures clearly indicating past and possible future trending.

In summary, our analysis reports indicate a community that is watching its budgets closely and maintaining their selected service programs within the resources provided, however, with the considerable accumulated funds balance carried by the City of Pepper Pike, additional disclosure is advisable regarding what the future public uses/needs for such an excessive surplus are. The City should consider a higher priority to capital outlay requirements for infrastructure such as roads, storm sewers, sidewalks, public buildings, and other capital assets.

This report is prepared and presented for an analysis of historical data from the audited financial reports (State Auditor Website) of the governmental funds. The primary purpose of this report is to provide a summarized financial report/analysis for citizen/taxpayers to determine whether or not their community is providing for the sustainable utilization of governmental fund(s) resources for the basic governmental service operations of their community. It appears from our analysis reports that the City of Pepper Pike is providing for the sustainable and stable provision of basic health, safety, and welfare of its residents, however, additional disclosure in the area of surpluses in accumulated governmental funds balance should be considered for inclusion in the notes to the financial statements.

If anyone reviewing this report has any questions, issue(s), or concerns, please contact Citizen Auditors of Ohio at the contact information contained hereon. The data contained in this report was input by Mr. Loren Sengstock. The reports and any opinions contained herein are those of Citizen Auditors of Ohio only and no charges for or expenses were incurred in the production thereof.

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Historical Report of Governmental Funds

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Fxhibit '	Δ	•	17	n	8	n	HW.	

<u>Description</u>	2014		2013		2012		<u>2011</u>		2010		2009		2008		2007		2006		2005		Average (1)	Average % (1)
Revenues:	2 410 242		2 222 225	ė	3,280,905	\$	3,298,273	\$	3,299,646	¢	3,293,155	ć	3,173,381	¢	3,264,982	\$	3,375,407	\$	3,312,469	Ś	3,304,980	27.69
Property Taxes	\$	2000 00000	3,332,235	estáceses:		\$	WINDS STREET,	\$	Market Control of Cont	\$	3,994,028	\$	THE PROPERTY OF STREET	\$	4.026,993	\$	TO THE STATE OF THE PERSONS ASSESSED.	\$	4,008,614	Ś	4.423.064	37.09
Municipal Income Tax	\$ erner ett mateurer jaar prinser, kreisker	a collection of	AND ENGINEERING PARTY.	\$	u perdetermina per paga a tropa de la	DOM: Check	Name and Administration of the Control of the Contr	weeking.	CONTRACTOR AND	\$	615,662		COLOR DE LOS CONTRACIONES CONTRACTOR DE LOS CONT	\$	2.464.586	\$	1,068,477	tobaco.	CANADA CANADA PARAMANTA AND AND AND AND AND AND AND AND AND AN	\$	1,313,824	11.09
Estate Taxes	\$	SAN SAN		\$	3,538,074	46,000	400,071 257,036		262,349	0.0000	Charles on the Assessment	\$	273,353	200000	220,473	mare tooks		W. TORN	-		211.713	1.89
Admissions Taxes	\$ ensiveral annual exchange and con-		and the second section of the second	\$	254,697		many was not to work a treat to look to	\$			165,991	ensilement	314,587		372,133		382,684		222.093	Ś	216,837	1.89
Charges for Services	\$	April 1 march		\$	149,362	Marie Co		100000		\$	204,750		55.951		59,938		302,004	200		\$	177,194	1.59
Fees, Licenses, & Permits	\$ 281,336		321,533	0100.07	321,123		control of the second second	\$	and the same and a second property of the same and the same and the	\$	930,971		890,910	NAME OF TAXABLE	905,244	\$		\$		Ś	1,335,886	11.29
Intergovernmental	\$ STEEL STATE OF THE	407,000	2,432,333	\$	897,301	A CONTRACT		Service.	1,694,195			\$	603,056	Markow de	CONTRACTOR OF THE PROPERTY OF THE PARTY OF T	57,500	DOLLER DESCRIPTION DE L'ANDRE PRESENTATION DE L'ANDRE	\$	44,057	\$	477,520	4.09
Special Assessments	\$ 584,093		630,673	1000000	612,988		The second second second second second	\$	630,147		NAME AND ADDRESS OF THE PARTY O	20000	NA LINE OF SALVEY AND PROPERTY OF SALVEY	industrial of	THE THE PROPERTY OF THE PARTY OF THE PARTY.		582,176		Augustic order to the authorization of the second	\$	202,425	1.7
Interest Earnings	\$ 10,966		11,349	1000	11,071		17,432		7,400		69,409	\$	326,191 93,570		36,099	\$	34,615		EDUCATION OF A SECTION OF	\$	61,632	0.5
Rentals	\$ 73,347		87,734	\$	THE RESERVE OF THE PARTY OF THE	\$	and the second s	\$	67,096		40,410		ACCOMPANIES AND PARTY OF THE PA			0000000	54,615		41,760		38,306	0.3
Franchise Taxes	\$ 80,227	William Co.	45,896	\$		\$	84,551	1112319	63,887	Against a		200-00000	70.004	10,000		\$	79,089	224		\$	55,439	0.5
Fines & Forefeitures	\$,	\$		\$		\$	10-10-1	\$	49,278	\$,	\$	70,102	-	PORT PROPERTY.	X 20	1.05	\$	137,753	1.2
Miscellaneous	\$ 	- 5		\$	and the second	\$	and the second second	\$		\$		\$	161,763		108,411	\$		\$	72,912	-	THE RESERVE OF THE PROPERTY OF	100.0
Total Revenues	\$ 11,484,018	\$ 1	14,186,594	\$	14,069,702	\$	11,119,282	\$	11,876,051	\$	10,631,083	\$	12,387,059	5 1	12,298,802	5	10,483,423	>_	11,029,705	>	11,956,572	100.0
Expenditures:										taligat state		and the con-		ili yaran kan		navio	Managara da sa	1014000				40.5
General Government	\$ 1,063,969	\$	1,070,769	\$	1,182,492	\$	-,,	\$	Complete Annual Complete State	\$	2,150,523	\$	2,0,2,0,0	T. Carrie	1,609,868	\$		\$	1,288,242	\$	1,403,597	10.5
Security of Persons & Property	\$ 4,162,465	\$	the Section Control of the Control o	\$	e contrate de la contrate del la contrate de la con	\$	or an about the fact of the second state of th	\$	NAMES OF THE PROPERTY OF THE PROPERTY OF THE PARTY OF THE	\$	6,285,404	\$	CONTRACTOR AND	\$	5,376,675	\$	5,635,342	HOSSEN	5,782,203	\$	5,183,932	38.7
Basic Utilty Services	\$ 1,170,580	\$	1,071,275	\$	1,237,572		THE PROPOSED IN THE PROPOSE IN	\$	COURT COURSE OF LANGUAGE AND COMPANY OF THE PARTY OF THE	\$	1,823,922	SMIKE	CHANGE CONTRACTOR TAXABLE	No. of Concession,	1,707,260	\$	Carlotte de la companya de la	\$	1,498,007	\$	1,449,096	10.8
Transportation	\$ 1,001,383	\$	1,208,529	\$	1,291,407	\$	consequences and consequences and property of the consequences and the consequences are consequences and the consequences are consequences and consequences are consequences and consequences are	\$	New years of the property of the property of	\$	CLINICAL STATE OF STA	\$	STATE OF THE PARTY	\$	2,354,904	\$	1,653,523		2,145,498	\$	1,679,115	12.5
Community Environment	\$ 233,408	\$	282,568	\$	309,786	\$	316,663	\$	266,977	\$	302,368	\$	285,714	ole white	337,784	\$	304,228	Per 1997	243,512	\$	288,301	2.2
Public Health Services	\$ 29,051	\$	28,595	\$	51,067	\$	29,471	\$	CENTRAL SERVICE SERVIC	\$	32,048	\$	mar we arrow on the control of the control	\$	36,173	\$	29,906		28,859	\$	32,057	0.2
Capital Outlay	\$ 3,829,274	\$	2,147,690	\$	284,025	\$	444,505	\$	234,465	\$	1,124,257	\$		\$	329,645	\$	STATE STATE STATE OF THE STATE	\$	3,803,266	\$	1,626,771	12.1
Debt Service	\$ 779,101	\$	774,028	\$	788,093	\$	1,100,302	\$	each of a Section and Assessed Section 2015 of	\$	891,757	\$	Control of the Section of the Section Control		1,198,800	\$	6,675,851	\$	2,942,713	\$	1,745,568	13.0
Total Expenditures	\$ 12,269,231	\$ 1	10,543,893	\$	9,824,176	\$_	10,820,517	\$	10,201,434	\$_	14,687,351	\$	16,011,620	\$ 1	12,951,109	\$	19,042,745	\$	17,732,300	\$	13,408,438	100.0
Operating Income (Loss)	\$ (785,213)	\$	3,642,701	\$	4,245,526	\$	298,765	\$	1,674,617	\$	(4,056,268)	\$	(3,624,561)	\$	(652,307)	\$	(8,559,322)	\$	(6,702,595)	\$	(1,451,866)	
Other Financing Sources (Transfers)	\$ 398,387	\$	851,420			\$	-	\$	245,000	\$	3,498,282	\$	1,260,000	\$	3,791,098	\$	•	\$	5,508,827	\$	1,555,301	
Net Change in Fund Balance	\$ (386,826)	\$	4,494,121	\$	4,245,526	\$	298,765	\$	1,919,617	\$	(557,986)	\$	(2,364,561)	\$	3,138,791	\$	(8,559,322)	\$	(1,193,768)	\$	103,436	
Fund Balance (Deficit) Beginning of Year	\$ 12,554,549	\$	8,060,428	<u>\$</u>	3,814,902	\$	3,516,137	\$	1,596,520	\$	2,154,506	\$	4,519,067	\$	1,380,276	<u>\$</u>	9,939,598	\$_	11,133,366	\$	5,866,935	
Fund Balance (Deficit) End of Year	\$ 12,167,723	<u>\$ 1</u>	12,554,549	<u>\$</u>	8,060,428	\$	3,814,902	\$	3,516,137	\$	1,596,520	\$	2,154,506	\$	4,519,067	\$	1,380,276	\$	9,939,598	\$	5,970,371	
Ending Fund Balance as % of Expenditures (1)	99.2%		119.1%		82.0%		35.3%		34.5%		10.9%		13.5%		34.9%		7.2%		56.1%		44.5%	
Ending Fund Balance at GFOA 25% Average(1)	\$ 3,067,308	\$	2,635,973	\$	2,456,044	\$	2,705,129	\$	2,550,359	\$	3,671,838	\$	4,002,905	\$	3,237,777	\$	4,760,686	\$	4,433,075	\$	3,352,109	
Ending Fund Balance as % = GFOA 25% Average (1)	25,0%		25.0%		25.0%		25.0%		25.0%		25.0%		25.0%		25.0%		25.0%		25.0%		25.0%	
Excess Ending Fund Balance Vs. GFOA 25% Average (1)	\$ 9,100,415	\$	9,918,576	\$	5,604,384	\$	1,109,773	\$	965,779	\$	(2,075,318)	\$	(1,848,399)	\$	1,281,290	\$	(3,380,410)	\$	5,506,523	\$	2,618,261	
Excess % Fund Balance More (Less) than GFOA Average (1)	296.7%	i	376.3%		228.2%		41.0%		37.9%		-56.5%		-46.2%		39.6%		-71.0%		124.2%		78.1%	
Cash & Cash Equivalents - End of Year	\$ 11,984,401	\$ 1	12,201,779	\$	8,108,981	\$	3,777,558	\$	3,441,302	\$	1,754,574	\$	7,091,053	\$	9,390,792	\$	10,284,639	\$	10,305,579	\$	7,834,066	
Cash & Cash Equivalents as % of Expenditures (1) Data Source: Audited Financial Reports - Ohio State Auditor GAAP B	97.7%	ı	115.7%		82.5%		34.9%		33.7%		11.9%		44.3%		72.5%		54.0%		58.1%		58.4%	

(1) Calculated Fields - GFOA is Government Finance Officers Association

Other Financing Sources (Transfers)

Fund Balance (Deficit) End of Year

Fund Balance (Deficit) Beginning of Year

Ending Fund Balance as % of Expenditures (1)

Net Change in Fund Balance

Revenues: **Property Taxes** Municipal Income Tax **Estate Taxes** Admissions Taxes Charges for Services Fees, Licenses, & Permits Intergovernmental Special Assessments Interest Earnings Rentals Franchise Taxes Fines & Forefeitures Miscellaneous **Total Revenues Expenditures:** General Government Security of Persons & Property **Basic Utilty Services** Transportation Community Environment **Public Health Services** Capital Outlay Debt Service **Total Expenditures** Operating Income (Loss)

Description

City of Pepper Pike, Cuyahoga County, Ohio

Historical Report of Governmental Funds - Variance Report 2014 Vs. 10 Year Average

		2014	Ten Year	Ten Year	Var	iance 2014	Variance 2014
	2014	% of Total	Average	% of Total	to	10 Yr Average	to 10 Yr %
			(1)	(1)		(1)	(1)
\$	3,419,342	29.8%	\$ 3,304,980	\$ 0	\$	114,363	3.5%
\$	5,344,744	46.5%	\$ 4,423,064	\$ 0	\$	921,681	20.8%
\$	-	0.0%	\$ 1,313,824	\$ 0	\$	(1,313,824)	-100,0%
\$	280,791	2.4%	\$ 211,713	\$ 0	\$	69,078	32.6%
\$ \$ \$ \$ \$ \$	156,943	1.4%	\$ 216,837	1.8%	\$	(59,894)	-27.6%
\$	281,336	2.4%	\$ 177,194	1.5%	\$	104,142	58.8%
\$	1,067,529	9.3%	\$ 1,335,886	11.2%	\$	(268,357)	-20.1%
\$	584,093	5.1%	\$ 477,520	4.0%	\$	106,573	22.3%
\$	10,966	0.1%	\$ 202,425	1.7%	\$	(191,459)	-94.6%
\$	73,347	0.6%	\$ 61,632	0.5%	\$	11,715	19.0%
\$	80,227	0.7%	\$ 38,306	0.3%	\$	41,921	109.4%
\$ \$ \$	36,253	0.3%	\$ 55,439	0.5%	\$	(19,186)	-34.6%
\$	148,447	1.3%	\$ 137,753	1.2%	\$	10,694	7.8%
\$	11,484,018	100.0%	\$ 11,956,572	100.0%	\$	(472,554)	-4.09
\$	1,063,969	8.7%	\$ 1,403,597	10.5%	\$	(339,628)	-24.29
\$	4,162,465	33.9%	\$ 5,183,932	38.7%	\$	(1,021,467)	-19.79
\$	1,170,580	9.5%	\$ 1,449,096	10.8%	\$	(278,516)	-19.29
\$	1,001,383	8.2%	\$ 1,679,115	12.5%	\$	(677,732)	-40.49
\$	233,408	1.9%	\$ 288,301	2.2%	\$	(54,893)	-19.09
\$	29,051	0.2%	\$ 32,057	0.2%	\$	(3,006)	-9.49
\$ \$ \$	3,829,274	31.2%	\$ 1,626,771	12.1%	\$	2,202,503	135.49
\$	779,101	6.4%	\$ 1,745,568	13.0%	\$	(966,467)	-55.49
\$	12,269,231	100.0%	\$ 13,408,438	100.0%	\$	(1,139,207)	- <u>8.5</u> 9
\$	(785,213)		\$ (1,451,866)		\$	666,653	-45.99

\$ 1,555,301

\$ 103,436

\$ 5,866,935 \$ 5,970,371

44.5%

398,387

(386,826)

12,554,549

12,167,723

99.2%

Data Source: Audited Financial Reports - Ohio State Auditor GAAP Basis Governmental Funds
(1) Calculated Fields

Exhibit 'B'

\$ (1,156,914)

(490,262)

6,687,614

6,197,352

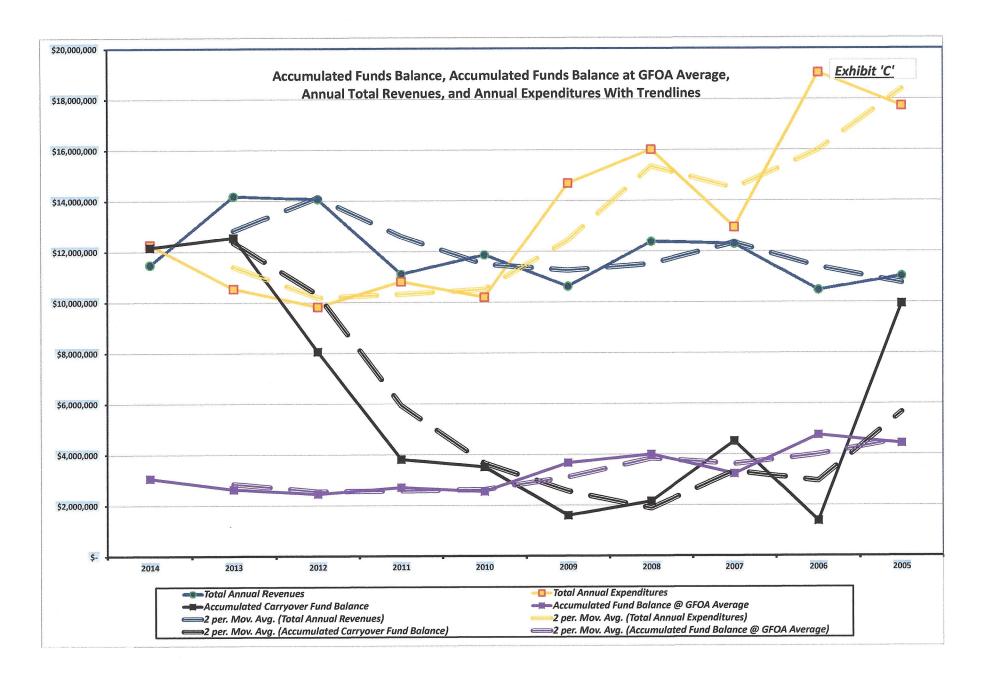
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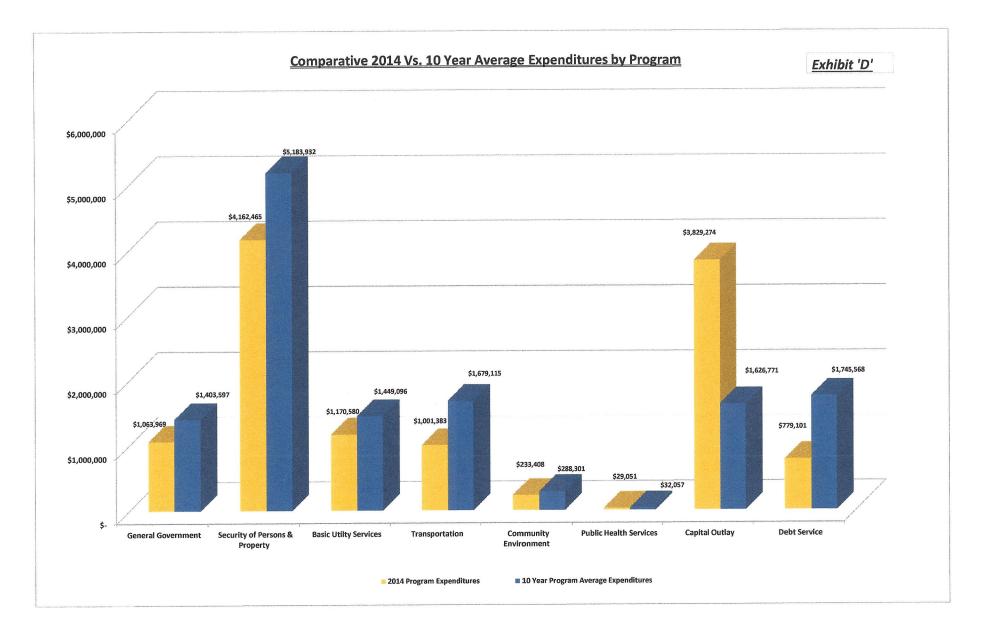
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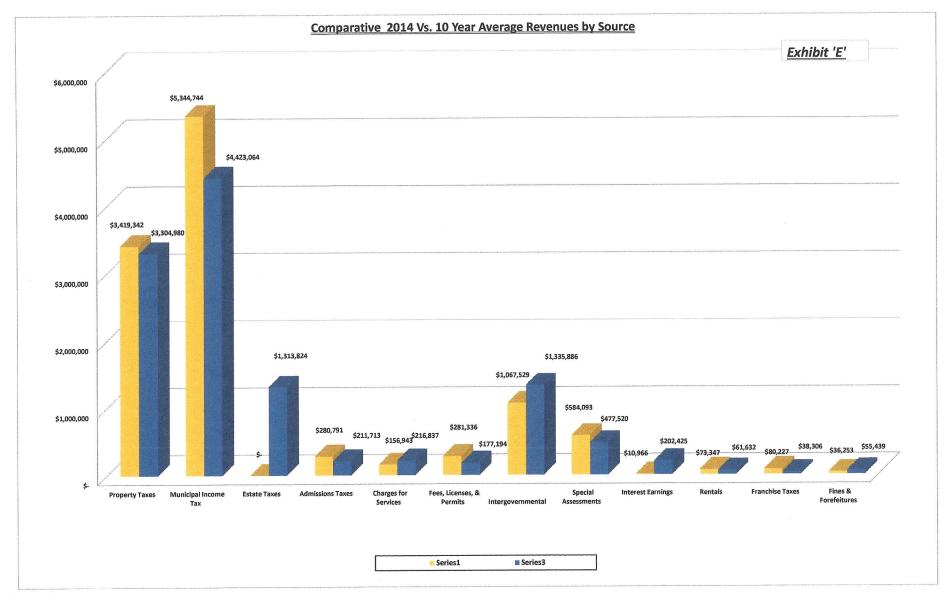
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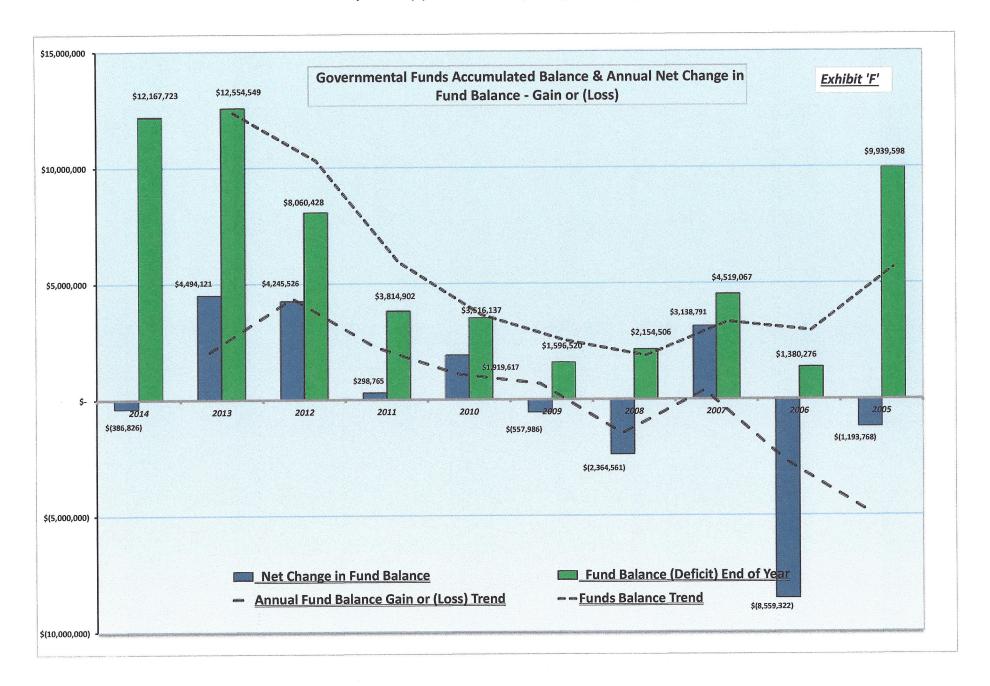
203.8%

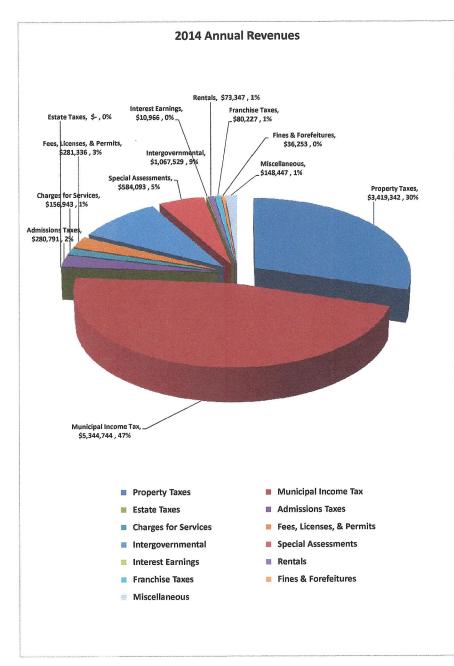


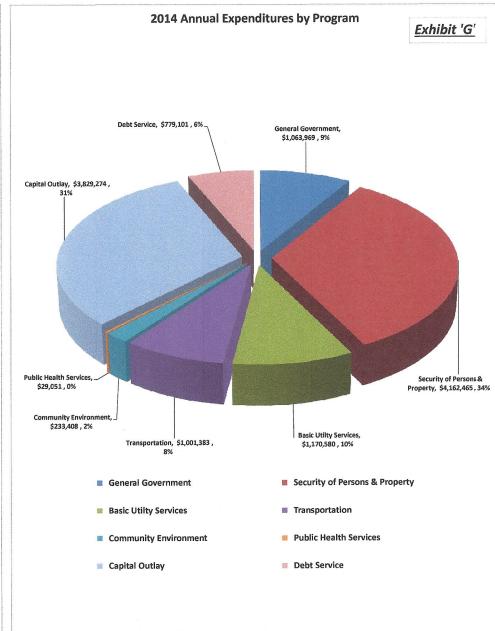


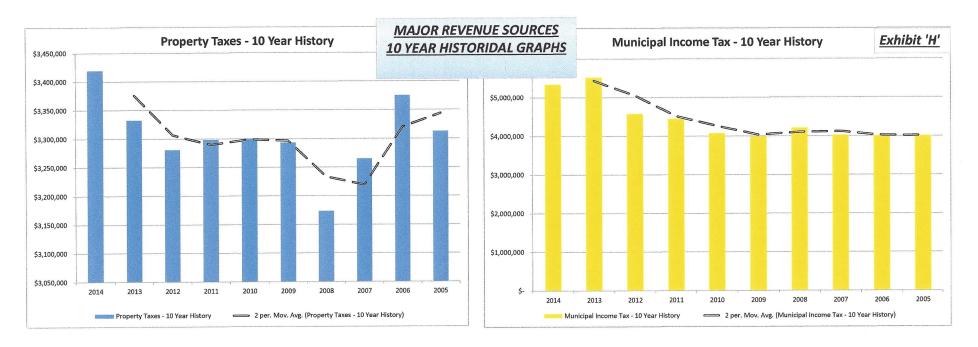


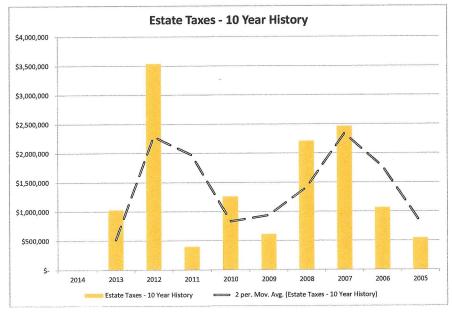
(1) Calculated Fields











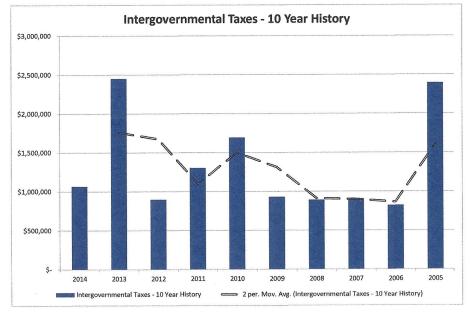
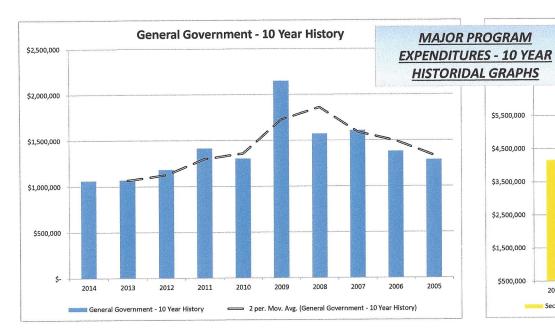
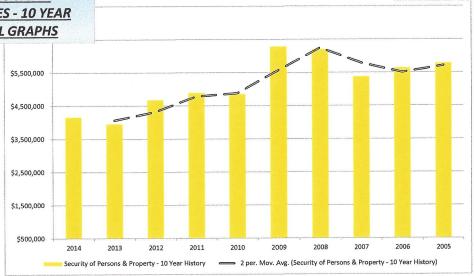


Exhibit 'I'

City of Pepper Pike, Cuyahoga County, Ohio





Security of Persons & Property - 10 Year History

