FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION WITH
INDEPENDENT AUDITOR'S REPORTS

December 31, 2016

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners Town of Hempstead Sanitary District Number Seven Oceanside, New York

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and major fund of the Town of Hempstead Sanitary District Number Seven (District) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund of the Town of Hempstead Sanitary District Number Seven as of December 31, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and the schedule of funding progress – other postemployment benefits, the District's proportionate share of the net pension liability, and District contributions on pages 4 through 13, and 48 through 51, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Hempstead Sanitary District Number Seven's basic financial statements. The other supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The comparative schedule of expenditures – general fund, for the year ended December 31, 2016, on page 52 is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

We also have previously audited, in accordance with auditing standards generally accepted in the United States of America, the Town of Hempstead Sanitary District Number Seven's basic financial statements for the year ended December 31, 2015, which are not presented with the accompanying financial statements and we expressed unmodified opinions on the respective financial statements of the governmental activities and major fund. That audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Hempstead Sanitary District Number Seven's basic financial statements as a whole. The comparative schedule of expenditures – general fund, for the year ended December 31, 2015, on page 52 is presented for purposes of additional analysis and is not a required

part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2015 basic financial statements. The information has been subjected to the auditing procedures applied in the audit of those basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2015 information is fairly stated in all material respects in relation to the basic financial statements from which they have been derived.

The schedule of statistical data on page 53 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 21, 2017, on our consideration of the Town of Hempstead Sanitary District Number Seven's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Hempstead Sanitary District Number Seven's internal control over financial reporting and compliance.

November 21, 2017

Cullen & Danowski, LLP

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

# FOR THE YEAR ENDED DECEMBER 31, 2016

Town of Hempstead Sanitary District Number Seven's (District) discussion and analysis of financial performance provides an overall review of the District's financial activities for the fiscal year ended December 31, 2016. The intent of this discussion and analysis is to look at the District's financial performance as a whole. This should be read in conjunction with the financial statements, which immediately follow this section.

#### Financial Highlights

Key financial highlights for fiscal year 2016 are as follows:

- The District's total net position, as reported in the district-wide financial statements, was a deficit of \$(2,745,089), at December 31, 2016, and reflects unfunded long-term liabilities such as compensated absences, net other postemployment benefits obligation and net pension liability.
- The District's net position decreased \$1,485,517 during the year. The increase of approximately \$1,480,000 in the District's net other postemployment benefits obligation is the main reason for the decrease in net position.
- The District's general fund-fund balance, as reflected in the fund financial statements was \$6,290,982 at December 31, 2016. This balance represents an increase of \$53,130 from the prior year.

#### Overview of the Financial Statements

This annual report consists of four parts - management's discussion and analysis (MD&A), the basic financial statements, required supplementary information, and other supplementary information. The basic financial statements consist of district-wide financial statements, fund financial statements, and notes to the financial statements.

# District-Wide Financial Statements

The district-wide financial statements present the governmental activities of the District and are organized to provide an understanding of the fiscal performance of the District as a whole in a manner similar to a private sector business. There are two district-wide financial statements - the Statement of Net Position and the Statement of Activities. These statements provide both an aggregate and long-term view of the District's finances.

These statements utilize the accrual basis of accounting. This basis of accounting recognizes the financial effects of events when they occur, without regard to the timing of cash flows related to the events.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

# FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

# District-Wide Financial Statements (cont'd)

#### The Statement of Net Position

The Statement of Net Position presents information on all the District's assets and deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between them reported as net position. Increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. The Statement of Net Position combines and consolidates government funds' balance sheet with capital assets and long-term obligations.

The Statement of Activities presents information showing the change in net position during the fiscal year. All changes in net position are recorded at the time the underlying financial event occurs. Therefore, revenues and expenses are reported in the statement for some items that will result in cash flow in future fiscal periods.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, not the District as a whole. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District also uses fund accounting to ensure compliance with finance-related legal requirements. The funds of the District are reported in the governmental funds.

#### Governmental Funds

These statements utilize the modified accrual basis of accounting. This basis of accounting recognizes revenues in the period that they become measurable and available. It recognizes expenditures in the period in which the District incurs the liability, except for certain expenditures such as claims and judgments, compensated absences, pension costs, and other postemployment benefits, which are recognized as expenditures to the extent the related liabilities mature each period.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the district-wide financial statements. However, the governmental fund financial statements focus on short term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year for spending in future years. Consequently, the governmental fund statements provide a detailed short-term view of the District's operations and the services it provides.

Because the focus of governmental funds is narrower than that of district-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the district-wide financial statements. By doing so, you may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund Balance Sheet and the

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

# FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

# District-Wide Financial Statements (cont'd)

#### Governmental Funds (cont'd)

governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains one governmental fund, the general fund. Information for the general fund is presented in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balance.

# Notes to the Financial Statements

The notes provide information that is essential to a full understanding of the data provided in the District-wide and fund financial statements. The notes to the financial statements begin on page 20.

#### Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's budgetary comparative information for the general fund, a schedule of funding progress for postemployment benefits other than pensions, a schedule of the District's proportionate share of the net pension liability and a schedule of District contributions.

## Other Supplementary Information

Individual schedules are presented as other supplementary information in a subsequent section of this report beginning on page 52.

# Financial Analysis of the District as a Whole

#### Net Position

The 2015 balances of Current and Other Assets, and Current and Other Liabilities have been decreased by \$50,175 to reflect an adjustment to the December 31, 2015 prepaid insurance and accounts payable balances; the 2015 balance of Net Position - Restricted has been decreased and the Net Position - Unrestricted Deficit reduced by \$180,404 to reflect a December 2015 Board decision to fund the employee benefit accrued liability reserve at \$1,134,061. The Total Net Position as of December 31, 2015 is not affected by the restatements.

As described in Note 2, the District hired an appraisal company in 2016 to perform a capital asset physical inventory. As a result, the District's opening net investment of capital assets as of January 1, 2016 was restated and increased by \$37,181. The amounts previously reported at December 31, 2015 as capital assets, net investment in capital assets and total net position in the Management's Discussion and Analysis have been updated to reflect the restatement.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

# FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

# Financial Analysis of the District as a Whole (cont'd)

#### Net Position (cont'd)

The District's net position decreased by \$1,485,517 between fiscal year 2016 and 2015 as restated. A summary of the District's Statement of Net Position follows:

	-	2016		As Restated 2015	_	Increase (Decrease)	Percentage Change
Current and Other Assets	\$	5,684,079	\$	6,325,495	\$	358,584	5.671
Capital Assets, Net	_	1,270,346		831,841		438,505	52.72%
Total Assets	5	7,954,425	<u>\$</u>	7,157,336	\$	797, 089	11.14%
Deferred Outflows of Resources - NYSERS Subsequent Payments Deferred Outflows of Resources -	\$	416,515	ş	564,863	\$	(140,340)	(26.26)%
NYSERS Pension Related		2,233,096		103,356		2,129,740	2060.59%
Total Deferred Outflows	\$	2,649,611	\$	668,219	S	1.981,392	296.52%
Current and Other Liabilities	\$	405,597	\$	87,643	\$	317,954	362.78%
Long-term Liabilities Net Other Postemployment		1,664,530		1,510,991		153,539	10.16%
Benefits Obligation		8,324,789		6,844,485		1,480,304	21.63
Net Pension Liability	4	2,547,578		502,464		2,045,114	407.02%
Total Liabilities	\$	12,942,494	\$	8,945,583	\$	3,996,911	44,681
Deferred Inflows of Resources -							
NYSERS Pension Related	\$	406,631	\$	139,544	5	267,087	191,40%
Total Deferred Inflows	\$	406,631	\$	139,544	\$	267,087	191.40%
Net Position							
Net Investment in Capital Assets	\$	1,270,346	\$	831,841	S	438,505	52.721
Restricted		1,135,971		1,134,061		1,910	0.17%
Unstricted (Deficit)		(5, 151, 406)	1-	(3,225,474)		(1,925,932)	59.71
Total Net Position	\$	(2,745,089)	\$	(1,259,572)	\$	(1,485,517)	117.94%

Current and other assets increased by \$358,584, as compared to the prior year. This increase is primarily due to the increase in the District's cash balances.

Capital assets, net increased by \$438,505, as compared to the prior year. This increase is due to capital additions exceeding depreciation. The accompanying Notes to the Financial Statements, Note 6 "Capital Assets" provides additional information.

Deferred outflows of resources represents contributions to the retirement plan subsequent to the measurement date and actuarial adjustments at the plan level that will be amortized in future years.

Current and other liabilities increased by \$317,954, as compared to the prior year. This increase is primarily in connection with an increase in accounts payable.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

#### Financial Analysis of the District as a Whole (cont'd)

#### Net Position (cont'd)

Long-term liabilities increased by \$153,539, as compared to the prior year. This increase is the result of the increase in compensated absences liability.

Net other postemployment benefits (OPEB) obligation increased by \$1,480,304, as the current OPEB cost exceeded required contributions in accordance with GASB 45. The accompanying notes to financial statements, Note 9 "Other Postemployment Benefits" provides additional information.

Net pension liability increased by \$2,045,114 in the current year. This liability represents the District's proportionate share of the New York State and Local Employees' Retirement System's collective net pension liability at the measurement date of the respective year.

Deferred inflows of resources represents actuarial adjustments at the pension plan level that will be amortized in future years.

The net investment in capital assets in the amount of \$1,270,346, relates to capital assets at cost less depreciation. This number increased from the prior year as follows:

Capital asset additions	\$ 704,353
Depreciation expense	(265,848)
	\$ 438.505

The restricted net position in the amount of \$1,135,971 relates to the District's employee benefit accrued liability reserve. This number increased over the prior year by \$1,910 from interest earnings.

The unrestricted deficit in the amount of \$5,151,406 relates to the balance of the District's net position. This number reflects unfunded long-term liabilities, such as the net OPEB liability. Currently, there is no provision in the law to permit the District to fund OPEB by any other means than the "pay-as-you-go" method.

The District's total net position decreased by \$(1,485,517) or 117.94% to a deficit of \$(2,745,089) at December 31, 2016.

#### Changes in Net Position

The results of this year's operations as a whole are reported in the Statement of Activities in the accompanying financial statements. A summary of this statement for the years ended December 31, 2016 and 2015 is as follows:

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

# FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

#### Financial Analysis of the District as a Whole (cont'd)

#### Changes in Net Position (cont'd)

	-	2016	 s Restated 2015	 Increase (Decrease)	Percentage Change
Revenues					
Operating Grants	\$	3,778	\$ 135,181	\$ (131,403)	(97.21)%
Real Property Taxes		8,630,350	8,844,946	(214,596)	(2.43)%
Other Payments in Lieu of Taxes		14,248	14,230	18	0.13%
Use of Money & Property		10,697	5,550	5,147	92.74%
Gain on Sale of Property & Comp. for Loss		14,129	830,579	(816,450)	98.30%
Total Revenues	\$	8,673,202	\$ 9,830,486	\$ (1,157,284)	(11.77) \$
Expenses					
Home & Community Services	\$	10,158,719	\$ 9,550,451	\$ 608,268	6.37%
Total Expenses	\$	10,158,719	\$ 9,550,451	\$ 608,268	6.37%
(Decrease) Increase in Net Position	\$	(1,485,517)	\$ 280,035	\$ (1,765,552)	(630.48)%
Beginning Net (Deficit) Position		(1,259,572)	(1,576,788)	(317, 216)	(20.12) \$
Prior Period Adjustment	_	-0-	37,181	(37,181)	100.00%
Ending Net (Deficit) Position	\$	(2,745,089)	\$ (1,259,572)	\$ (1,485,517)	(117.94) %

The District primarily relies on real property taxes to support its operations. The net decrease in total revenues in 2016 as compared to 2015 was (\$1,157,284) as shown above, primarily because the District sold a portion of its land for \$850,000 in 2015.

The total increase in expenses in 2016 was \$608,268 or 6.37% higher than 2015. The increase in expenses was due to increases in legal fees and from net changes resulting from the valuation of NYSERS pension related items for the current year.

## Financial Analysis of the District's Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the District's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the District's net resources available for spending at the end of the year.

The District only uses one governmental fund - the general fund, which is discussed below.

As of December 31, 2016, the general fund reported a fund balance of \$6,290,982, an increase of \$53,130 or 0.85% from the prior year. A summary of the change in fund balance is as follows:

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

# FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

#### Financial Analysis of the District's Funds (cont'd)

		2016		s Restated 2015		Changes	Percentage Change
General Fund							
Nonspendable: Prepaids	\$	341,831	Ş	309,382	\$	32,449	10.49%
Restricted:					•	,	
Employee Benefit Accrued Liability Reserve		1,135,971		1,134,061		1,910	0.17%
Assigned:						• • • • • • • • • • • • • • • • • • • •	
Appropriated		43		114		(71)	(62,28)%
Unappropriated		2,905,509		3,301,412		(395,903)	(11.99)%
Unassigned: Fund balance	_	1,907,628		1,492,883	_	414,745	27.78%
Fund Balance	\$	6,290,982	\$	6,237,852	\$	53,130	0.85%

The 2015 fund balance classifications have been restated as follows: Nonspendable: Prepaids reduced by \$50,175 to reflect an adjustment to the December 31, 2015 prepaid insurance balance; Restricted: Employee Benefit Accrued Liability Reserve reduced by \$180,404 to reflect a December 2015 Board decision to cap the employee benefit accrued liability reserve funding at \$1,134,061; and Unassigned Fund Balance increased by \$230,579 due to the reductions in the nonspendable and restricted fund balance categories. The general fund's 2015 total revenues and total expenditures are both restated and reduced by \$10,900 to reflect the correct amounts of the land sale transaction. The 2015 total Fund Balance is not affected by the restatements.

The net change in the general fund fund balance is an increase of \$53,130, as revenues exceeded expenditures. Total revenues amounted to \$8,673,202 while expenditures totaled \$8,620,072. Expenditures increased by \$351,374 or 4.25% from fiscal 2015 restated totals, primarily due to building and land repair expenditures and higher employee benefits expenditures. Revenues decreased \$1,257,317 or 12.66% from fiscal 2015 restated totals. The District's 2016 property tax revenue was approximately \$214,500 lower than 2015 in accordance with its budget; also, in 2015, the District received \$135,181 in Superstorm Sandy related state aid and \$850,000 from the sale of real property.

Nonspendable fund balance increased \$32,449. The balance relates to the prepayment of insurance premiums and NYSERS costs, which results from the timing of the annual billing from NYSERS. Fund balance restricted for the employee benefit accrued liability reserve is funded at \$1,134,061 as authorized by the Board, and accrues interest in accordance with general municipal law. The increase of \$1,910 is due to interest earnings.

The District appropriated \$43 for the next year's budget to reduce taxes.

Assigned unappropriated fund balance represents open encumbrances at year end for the purchases of sanitation equipment and building and land repairs totaling \$865,855, \$50,099 designated by the Board of Commissioners for other postemployment benefits, and \$1,989,555 designated by the Board of Commissioners for building and land repairs. This balance decreased by \$395,903, and is reflective of building and land expenditures paid with fund balance designated for building and land repairs during the year.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

# FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

#### General Fund Budgetary Highlights

#### A. 2016 Budget

The District's general fund budget for 2016 approved by the Board of Commissioners was \$8,640,595. The 2016 budget was increased by \$251,313 for prior year encumbrances and \$1,010,445 for use of building and land repair assigned fund balance. The total 2016 final budget is \$9,902,353.

The final budget was funded through a combination of estimated non-property tax revenues of \$9,936 appropriated fund balance of \$1,261,872 and \$8,630,545 of real property taxes.

# B. Change in General Fund's Unassigned Fund Balance (Budget to Actual)

The general fund's unassigned fund balance is the component of total fund balance that is the residual of prior years' excess revenues over expenditures, net of transfers to reserves and assignments, such as an amount to fund the subsequent year's budget. The change in this balance for 2016 demonstrated through a comparison of the actual revenues and expenditures for the year compared to budget follows:

Opening, Unassigned Fund Balance, Restated	\$ 1,492,883
Revenues Over Budget	32,721
Expenditures and Encumbrances Under Budget	416,426
Net Change in Nonspendable and Restricted Fund Balances	(34,359)
Appropriated to Fund the December 31, 2017 Budget	(43)
Closing, Unassigned Fund Balance	\$ 1,907,628

#### Opening, Unassigned Fund Balance, Restated

The \$1,492,853 shown in the table is the portion of the District's December 31, 2015 fund balance that was retained as unassigned. This was 15.08% of the District's 2016 approved operating budget of \$9,902,353. As discussed previously on page 10, this is the restated balance due to the restatement of the nonspendable and restricted portions of fund balance. The total fund balance at December 31, 2015 was not affected.

# Revenues Over Budget

The 2016 budget for revenues was \$8,640,481. Actual revenues received for the year were \$8,673,202. The excess of actual revenues over estimated or budgeted revenues was \$32,721. The excess of revenues over budget is primarily the result of increases in payments in lieu of taxes revenue, interest income and insurance recoveries.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

# FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

#### General Fund Budgetary Highlights (cont'd)

# A. Change in General Fund's Unassigned Fund Balance (Budget to Actual) (cont'd)

#### Expenditures and Encumbrances Under Budget

The 2016 final budget for expenditures was \$9,902,353. Actual expenditures for the year were \$8,620,072 and outstanding encumbrances were \$865,855. Combined, the expenditures plus encumbrances totaled \$9,485,927 was \$416,426 under budget and contributes to the change to the unassigned portion of the general fund fund balance from December 31, 2015 to December 31, 2016. Actual expenditures for operating payroll, equipment purchases, gasoline, oil, grease and anti-freeze, tires, insurance, repairs and maintenance of buildings and grounds, building and land repair and employee benefits were lower than budgeted.

#### Net Change in Nonspendable and Restricted Fund Balances

Net change was related to the increase in nonspendable fund balance due to an increase in prepaid expenditures and an increase in the employee benefit accrued liability reserve for interest earnings.

#### Appropriated to Fund the 2017 Budget

The District is using \$43 of the available December 31, 2016 fund balance to partially fund the 2017 approved operating budget. As such, the unassigned portion of the December 31, 2016 fund balance must be reduced by this amount.

#### Closing, Unassigned Fund Balance

Based upon the summary of changes shown in the above table, the District will begin the 2017 fiscal year with an unassigned fund balance of \$1,907,628. This is an increase of \$414,745 over the unassigned balance of the prior year. This unassigned portion equals 21.98% of the District's 2017 approved operating budget of \$8,678,829.

## Capital Assets

At December 31, 2016, the District had invested in a broad range of capital assets, including land; buildings; vehicles and equipment and improvements. A summary of capital assets, net of depreciation at year end is as follows:

	_	C en i				ncrease Jecrease)
Land	\$	49,206	\$	49,206	\$	-0-
Construction in Progress		269,045		-0-		269,045
Buildings and building renovations		83,373		89,118		(4,745)
Refuse trucks & vehicles		770,358		585,513		184,845
Machinery & equipment		50,373		65,251		(6,878)
Improvements other than buildings	_	39,991	_	43,753	_	(3,762)
Capital assets. net	\$	1,270,346	\$	831,841	\$	438,505

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

#### Economic Factors and Next Year's Budget

The District's 2017 budget as adopted by the Board of Commissioners and approved by the Town of Hempstead is \$8,678,829. This represents a \$38,234 (0.44%) increase from the 2016 budget. Funding for the budget will be provided by a combination of a \$43 appropriation of the December 31, 2016 fund balance, estimated non-property tax revenues of \$14,430, and the balance in real property tax levy of \$8,664,356, an increase of \$33,811 (0.39%).

Future budgets will continue to be affected by rising costs of operations, most notably in health insurance costs.

Chapter 97 of the 2011 Laws of New York limits the increase in the property tax levy of local governments to the lesser of 2% or the rate of inflation. There are additional statutory adjustments in the law. Local governments may override the tax levy limit by first passing a local law that allows for the tax levy limit to be exceeded. The override vote requires a 60% vote of the total voting power of the governing board. The District's 2017 tax levy is within the tax levy limit.

#### Additional Financial Information

This financial report is designed to provide the District's taxpayers and other interested parties with an overview of the District's financial operations and financial condition. Should the reader have questions regarding the information included in this report or wish to request additional financial information, please contact:

Town of Hempstead Sanitary District Number Seven Administration Office 90 Mott Street Oceanside, New York 11572

# STATEMENT OF NET POSITION

# AS OF DECEMBER 31, 2016

#### <u>ASSETS</u>

Cash:	
Unrestricted	\$ 5,206,277
Restricted	1,135,971
Prepaids Capital Assets:	341,831
Not being Depreciated	
	318,251
Being Depreciated, Net of Accumulated	
Depreciation	952,095
TOTAL ASSETS	\$ 7,954,425
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Outflows of Resources - NYSERS Pension Related	\$ 2,233,096
Deferred Outflows of Resources - NYSERS Subsequent Payments	416,515
TOTAL DEFERRED OUTFLOWS OF RESOURCES	\$ 2,649,611
<u>LIABILITIES</u>	
Accounts Payable	\$ 374,710
Accrued Liabilities	18,387
Retainage Payable	12,500
Long-Term Liabilities	·
Due Within One Year	
Compensated Absences Payable Due After One Year	53,167
Compensated Absences Payable	1,611,363
Net Other Postemployment Benefits	, , ,
Obligation	8,324,789
Net Pension Liability	2,547,578
TOTAL LIABILITIES	\$ 12,942,494
	7
DEFERRED INFLOWS OF RESOURCES	
Deferred Inflows of Resources - NYSERS Pension Related	\$ 406,631
TOTAL DEFERRED INFLOWS OF RESOURCES	\$ 406,631
NET POSTION (DEFICIT)	
Net Investment in Capital Assets	\$ 1,270,346
Restricted Employee Benefit Accrued	. , , , , , , , , , , , , , , , , , , ,
Liability Reserve	1,135,971
Unrestricted (Deficit)	(5,151,406)
TOTAL NET (DEFICIT) POSITION	\$ (2,745,089)
	1-11-10001

# STATEMENT OF ACTIVITIES

# FOR THE YEAR ENDED DECEMBER 31, 2016

Operating Expenses		
Home & Community Services	\$	10,158,719
Operating Grants		
FEMA Grant	_	3,778
Net Operating Expenses	\$	(10,154,941)
Non-Operating Revenues		
Real Property Taxes	\$	8,630,350
Other Payments in Lieu of Taxes		14,248
Use of Money & Property		10,697
Gain on Sale of Property &		
Compensation for Loss	-	14,129
Total Non-Operating Revenues	\$	8,669,424
Decrease in Net Position	\$	(1,485,517)
Net (Deficit) Position - Beginning of Year, Restated		(1,259,572)
Net (Deficit) Position - End of Year	\$	(2,745,089)

# BALANCE SHEET - GOVERNMENTAL FUND

# AS OF DECEMBER 31, 2016

	General Fund
Assets:	
Cash:	
Unrestricted	\$ 5,206,277
Restricted	1,135,971
Prepaids	341,831
Total Assets	\$ 6,684,079
Liabilities:	
Accounts Payable	\$ 374,710
Accrued Liabilities	18,387
Total Liabilities	\$ 393,097
Fund Balances:	
Non-Spendable: Prepaids	
Restricted: Employee Benefit Accrued	\$ 341,831
Liability Reserve	
Assigned:	1,135,971
Appropriated	43
Unappropriated	
Unassigned	2,905,509
ougserâue <i>d</i>	1,907,628
Total Fund Balances	\$ 6,290,982
Total Liabilities and Fund Balances	\$ 6,684,079

# RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET TO THE STATEMENT OF NET POSITION

#### AS OF DECEMBER 31, 2016

Total Governmental Fund Balance		\$ 6,290,982
Amounts reported for Governmental Activities in the Statement of Net Position are different because:		
Capital Assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds.		
Original Cost of Capital Assets	\$ 4,836,598	
Accumulated Depreciation	(3,566,252)	1,270,346
Governmental funds recognize revenue and expenditures incurred under the modified accrual method. The Statement of Net Position recognizes revenues earned and expenditures incurred under the full accrual method. Retainage payable and deferred inflows and outflows related to pensions that will be recognized in future periods amounted to:		
Retainage Payable	\$ (12,500)	
Deferred Outflows of Resources Pension Related	2,649,611	
Deferred Inflows of Resources Pension Related	(406,631)	2,230,480
Long-Term Liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term Liabilities at year end consist of:		
Compensated Absences Payable	\$ (1,664,530)	
Net Other Postemployment Benefits Obligation	(8,324,789)	
Proportionate Share of Net Pension Liability - NYSERS	(2,547,578)	(12,536,897)

\$ (2,745,089)

Net (Deficit) Position of Governmental Activities

# TOWN OF HEMPSTEAD SANITARY DISTRICT NUMBER SEVEN STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND

# FOR THE YEAR ENDED DECEMBER 31, 2016

	General Fund	
Revenues		
Real Property Taxes	\$	8,630,350
Other Payments in Lieu of Taxes		14,248
Use of Money & Property		10,697
Sale of Property & Compensation		
for loss		14,129
Federal Sources		3,778
Total Revenues	\$	8,673,202
Expenditures		
Home & Community Services	\$	5,464,761
Employee Benefits	_	3,155,311
Total Expenditures	\$	8,620,072
Excess of Revenues Over Expenditures	\$	53,130
Fund Balance - Beginning of Year	_	6,237,852
Fund Balance - End of Year	\$	6,290,982

# RECONCILIATION OF THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - TO THE STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED DECEMBER 31, 2016

Net Change in Fund Balance

53,130

Amounts reported for Governmental Activities in the Statement of Activities are different because:

#### Long-Term Expense Differences

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Increase in Compensated Absences \$ (153,539)
Increase in Other Postemployment Benefits (1,480,304) (1,633,843)

#### Capital Related Differences

Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Capital Outlay \$ 704,353

Less: Retainage Payable Not in Fund Statements (12,500)

Depreciation Expense (265,848) 426,005

#### Pension Differences

Increases or Decreases in the proportionate share of Net Pension Liability, Deferred Outflows of Resources Pension Related, and Deferred Inflows of Resources Pension Related reported in the Statement of Activities do not provide for or require the use of Current Financial Resources and, therefore, are not reported as revenues or expenditures in the governmental funds.

Increase in Net Pension Liability \$ (2,045,114)
Increase in Deferred Outflows of Resources Pension Related 1,981,392
Increase in Deferred Inflows of Resources -

Pension Related (267,087) (330,809)

Change in Net Position of Governmental Activities \$ (1,485,517)

# NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Town of Hempstead Sanitary District Number Seven (District), Oceanside, Town of Hempstead, New York, have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting principles and policies used by the District are as follows:

# A. Reporting Entity

The District is governed by general Town law, the laws of the Town of Hempstead, New York and other general laws of the State of New York. The elected Board of Commissioners is the legislative body responsible for overall operations of the District, with the Chairman serving as chief executive officer. An appointed Treasurer serves as chief fiscal officer.

The accompanying financial statements present the activities of the District. The scope of activities included within the accompanying financial statements are those transactions which comprise District operations and are governed by, or significantly influenced by, the Board of Commissioners. The decision to include a potential component unit in the District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. All governmental activities and functions performed for the District are its direct responsibility. No other governmental organizations have been included or excluded from the reporting entity.

The District provides for the collection, removal and disposal of all waste, special waste and recyclables within its territorial jurisdiction within the Town of Hempstead, New York.

#### B. Basis of Presentation

#### District-Wide Statements

The Statement of Net Position and the Statement of Activities present information about the governmental activities of the District. Governmental activities generally are financed through taxes, operating revenues, and other exchange and non-exchange transactions.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

#### B. Basis of Presentation (cont'd)

# District-Wide Statements (cont'd)

The Statement of Net Position presents the financial position of the District at fiscal year end. The Statement of Activities presents a comparison between operating revenues and expenses for each function of the District's governmental activities. Operating expenses are those that are specifically associated with and are clearly identifiable to a particular function. Revenues that are not classified as operating revenues, including all taxes, are presented as non-operating revenues.

#### Fund Financial Statements

The fund financial statements provide information about the District's funds. The emphasis of fund financial statements is on major governmental funds, as defined by GASB, each displayed in a separate column.

The District reports the following major governmental fund:

General Fund: This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.

#### C. Basis of Accounting and Measurement Focus

The district-wide financial statements report using the economic resources measurement focus and the accrual basis of accounting generally including the reclassification or elimination of internal activity (between or within funds). Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants are recognized, as revenue as soon as all eligibility requirements imposed by the Provider have been met. All assets, liabilities and deferred inflows or outflows associated with the operation of the District are included in the Statement of Net Position.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers revenues to be available if they are collected within 60 days of the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

#### C. Basis of Accounting and Measurement Focus (cont'd)

on general long-term debt, claims and judgments, compensated absences and other postemployment benefits which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

### D. Real Property Taxes

Real property taxes for the District are levied together with taxes for the Town of Hempstead. The taxes are due in two installments of 50% on January 1st and July 1st without penalty to February 10th and August 10th, respectively. Late payments are subject to penalties. The taxes are collected by the Town and subsequently forwarded to the District. Uncollected taxes are subsequently enforced by Nassau County.

#### E. Restricted Resources

When an expense is incurred for purposes for which both restricted and unrestricted resources are available, the District's policy concerning which to apply first varies with the intended use and with associated legal requirements, many of which are described elsewhere in these Notes to Financial Statements.

#### F. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amount of assets and liabilities, and disclosures of contingent assets and liabilities, at the date of the financial statements, and the reported revenues and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including compensated absences, other postemployment benefits, potential contingent liabilities and useful lives of long-lived assets.

#### G. Other Accounting Policies

1. <u>Cash and Cash Equivalents</u> - The District's cash and cash equivalents consist of cash on hand and demand deposits.

The Sanitary District Number Seven considers highly liquid investments (including restricted assets) with an original maturity of three months or less when purchased to be cash equivalents. Cash deposits are reported at carrying amount which reasonably estimates fair value.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

- G. Other Accounting Policies (cont'd)
  - 2. Accounts Receivable Accounts receivable are shown gross. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.
  - 3. Prepaids Prepaids represent payments made by the District for which benefits extend beyond year-end. These payments reflect costs applicable to future accounting periods and are recorded as prepaids in both the district-wide and fund financial statements. These items are reported as assets on the Statement of Net Position and Governmental Funds Balance Sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.
  - 4. Restricted Assets Certain cash balances are restricted by various legal and contractual obligations, such as reserves.
  - 5. Capital Assets Capital assets, which include land, buildings, improvements, vehicles, furniture and equipment and improvements other than buildings are reported in the district-wide financial statements. Capital assets are defined by the District as assets with an initial individual cost of \$1,000 or more and estimated useful life in excess of one year.

Capitalized assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Depreciation is computed using the straight-line method over the following estimated useful lives:

Buildings & building renovations 25-40 years
Refuse Trucks & Vehicles 6 years
Machinery and equipment 5-15 years
Improvements Other than Buildings 20 years

#### 6. Vested Employee Benefits - Compensated Absences

District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods. Sick leave eligibility and accumulation is specified in negotiated labor contracts. Upon retirement, resignation or death, employees may receive a payment based on unused accumulated sick leave, based on contractual provisions.

# NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

- G. Other Accounting Policies (cont'd)
  - 6. Vested Employee Benefits Compensated Absences (cont'd)

# Civil Service Employees

The District provides vacation pay and sick time benefits for its Civil Service Employees Association (CSEA) members under a collective bargaining unit agreement covering the period January 1, 2014 through December 31, 2020.

All civil service employees may accumulate unused vacation days up to a total of one hundred (100) days. They may also accumulate unused personal days, floating days, sick leave and compensatory time up to a total of two hundred (200) days.

Upon termination, separation retirement, or resignation while in the employ of the District, a CSEA employee shall be compensated in the cash equivalent amount to the full per diem amount of one hundred percent (100%) of accumulated unused vacation, sick leave, floating days, compensatory time and personal days regardless of the amount of credited service time. The employee may request that any compensation due them be paid in a lump sum, weekly or monthly installments for the balance of the calendar year.

Upon the death of a CSEA employee while in the service of the District, payment of the accumulated days shall be made in a lump sum to the personal representative of the deceased.

If an employee has accumulated more than three hundred (300) days as provided above under the previous contract, the employee must sell and the District must buy back the excess days at the then current rate of per diem earnings so that by December 31, 2017 the employee's accumulated days will not exceed the maximums. The reduction in total accumulated days will be stepped down over the first four years of the agreement as follows:

As of December 31, 2014 - no more than 375 days. As of December 31, 2015 - no more than 350 days. As of December 31, 2016 - no more than 325 days. Thereafter, no more than three hundred (300) days at the end of each succeeding year.

The District, at its discretion will honor any requests made for the buy-back of accumulated days, over the maximum, made before August 31st. Payment will be made within thirty (30) days. Request for buy-back after August 31st will be paid by January 31st of the following year. In either case, payment will be paid in a lump sum unless the parties agree that payment should be made in installments.

# NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

- G. Other Accounting Policies (cont'd)
  - 6. Vested Employee Benefits Compensated Absences (cont'd)

#### Civil Service Employees (cont'd)

Any member of this CSEA bargaining unit may elect to "pass-along" to another member of the bargaining unit, a maximum of ten (10) accumulated days per calendar year at the lesser or equal rate of pay, to a member that is on a "no-pay status" due to extended illness.

# Sanitation Drivers, Helpers and Laborers

During March of 2014, the District entered into a seven-year agreement with the International Brotherhood of Teamsters, Local 553 (Teamsters Union) as the sole and exclusive bargaining agent for its drivers, helpers and laborers, excluding civil service Employees Association Members effective for the period January 1, 2011 through December 31, 2018.

The agreement establishes a "vacation period" within the District in which all Teamsters union employees would take their period vacation. Said period will commence the 1st day of January of each year and end the 31st day of December. All vacations must be taken within the above time period with the approval of the General Supervisor. Accumulation of vacation days is not allowed and any vacation days not used within the calendar year shall be deemed forfeited.

Under this Agreement, a teamsters union employee may accumulate sick days and compensatory time earned in the calendar year, and carry same forward for use in the next calendar year subject to the following limits:

- No employee may accumulate more than two hundred (200) days commencing January 1, 2015. If an employee has more than two hundred (200) days as of December 31, 2014, the District shall compensate the employee for each day over two hundred (200) days, at the employee's rate of pay as of December 31, 2014. Payment shall be made on or before the first pay period in February, 2015.
- 2) No employee may accumulate more than one hundred fifty (150) days commencing January 1, 2016. If an employee has more than one hundred fifty (150) days as of December 31, 2015, the District shall compensate the employee for each day over one hundred fifty (150) days, at the employee's rate of pay as of December 31, 2015. Payment shall be made on or before the first pay period in the subsequent February.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

- G. Other Accounting Policies (cont'd)
  - 6. Vested Employee Benefits Compensated Absences (cont'd)

## Sanitation Drivers, Helpers and Laborers (cont'd)

- 3) No employee may accumulate more than one hundred (100) days commencing January 1, 2017. If an employee has more than one hundred (100) days as of December 31, 2016, the District shall compensate the employee for each day over one hundred (100) days, at the employee's rate of pay as of December 31, 2016. Payment shall be made on or before the first pay period in the subsequent February.
- 4) There shall be no accumulation beyond one hundred (100) days following December 31, 2017 and no reimbursement for same by the District.
- 5) In the event any employee shall have as of December 31, 2016 more than one hundred (100) days (but less than one hundred fifty (150) the employee shall have the option of being reimbursed for the days over one hundred (100) days, with one hundred (100) days being the employees maximum number of accumulated days thereafter, or, the employee may elect to keep the days accrued as of December 31, 2016, in which case the amount of days accumulated shall be that individual employee's personal maximum. Thereafter, there shall be no greater accumulation by the employee, and no reimbursement for same by the District. If on any subsequent December 31st the employee's total is less than the original personal maximum, but more than one hundred (100) days, then the new lower figure shall be the employee's personal maximum.
- 6) Employees hired on or after March 1, 2014 shall not accumulate more than one hundred (100) days, and no reimbursement will be made by the District for any days beyond this limit.

The District will honor the request made before August 15<sup>th</sup> of each year of an employee while in the employ of the District to buyback no less than twenty-five (25) days of accumulated sick days and compensatory time in a cash amount equal to one hundred percent (100%) of the employee's then per diem earnings. Payment shall be made by the District in the calendar year in which the payment is requested, but no later than December 31<sup>st</sup>.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

- G. Other Accounting Policies (cont'd)
  - 6. Vested Employee Benefits Compensated Absences (cont'd)

#### Sanitation Drivers, Helpers and Laborers (cont'd)

Each person employed by the District shall be entitled to personal days in each calendar year of this agreement. Unused personal days at each calendar year's end shall be added to an employee's accumulated sick leave.

An employee upon termination, retirement or resignation while in the employ of the District, shall be compensated in the cash equivalent amount to the full per diem amount of one hundred (100%) percent of accumulated, unused sick leave and compensatory time not to exceed two hundred and fifty (250) days, or such lesser days as set forth in the provisions herein regarding the maximum accumulation days. Upon the death of an employee while in the service of the District, payment of the foresaid accumulated days shall be made in a lump sum to the personal representative for the estate of the deceased.

Consistent with GASB Statement 16, Accounting for Compensated Absences, the liability has been calculated using the vesting method and an accrual for that liability is included in the district-wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year-end.

In the fund financial statements only the amount of matured liabilities is accrued within the general fund based upon expendable and available financial resources.

# 7. Accrued Liabilities and Long-Term Obligations

Payables, accrued liabilities and long-term obligations are reported in the district-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources. Claims and judgments, compensated absences, termination benefits and other postemployment benefits that will be paid from governmental funds, are reported as a liability in the fund financial statements only to the extent they have matured. Bonds and other long-term obligations (such as installment purchase debt) that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

#### NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2016 (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

#### G. Other Accounting Policies (cont'd)

# 8. Other Postemployment Benefits

Eligible District employees participate in the New York State and local Employees' Retirement System. In addition to providing pension benefits through the New York State and local Employees' Retirement System, the District provides health insurance coverage and survivor benefits for retired employees and their survivors. Substantially all of the District's employees may become eligible for these benefits if they reach normal retirement age while working for the District. The District recognizes the cost of providing health insurance by recording insurance premiums as an expenditure in the general fund as the liabilities for premiums mature (come due for payment). In the district-wide statements, the cost of postemployment health insurance coverage is recognized on the accrual basis of accounting in accordance with GASB Statement No. 45.

#### 9. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditures) until then. The District has two items that qualify for reporting in this category. The first item relates to the pension reported in the District-wide Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension liability and difference during the measurement period between the District's contributions and its proportionate share between the District's contributions and its proportionate share of total contributions to the pension system not included in pension expense. The second item is the District's contribution to the New York State Employees Retirement system subsequent to the measurement date.

In addition to liabilities, the Statement of Net Position and/or Balance Sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category. This represents the effect of the net change in the District's proportion of the collective net pension liability and difference during the measurement periods between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

#### 10. District-Wide Statements

In the district-wide statements there are three classes of net position:

Net Investment in capital assets - consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, construction or improvement of those assets, if any.

Restricted net position - reports net position when constraints placed on the assets or deferred outflows of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position - reports the balance of net position that does not meet the definition of the above two classifications and is deemed to be available for general use by the District.

#### 11. Fund Statements

The fund statements report fund balance classifications according to the relative strength of spending constraints placed on the purpose for which resources can be used, as follows:

Nonspendable - Consists of amounts that cannot be spent because they are either not in spendable form, or legally or contractually required to remain intact. Nonspendable fund balance consists of prepaid items.

Restricted - Consists of amounts that are subject to externally enforceable legal purpose restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation. Restricted fund balances, generally referred to as reserves in accordance with New York State law, are created to satisfy legal restrictions, plan for future expenditures or relate to resources not available for general use or appropriation. These reserve funds are established through Board action or voter approval and a separate identity must be maintained for each reserve. Earnings on the invested resources become part of the respective reserve funds; however, separate bank accounts are not necessary for each reserve fund. Fund balance reserves currently in use by the District include the following:

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

## 11. Fund Statements (cont'd)

Employee Benefit Accrued Liability Reserve - The Employee Benefit Accrued Liability Reserve (GML§6-P) is used to reserve funds for the payment of accrued employee benefits based on unused and unpaid sick leave, personal leave, holiday leave or vacation time due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. The reserve is accounted for in the general fund. The Board of Commissioners has set the amount of the reserve at \$1,134,061. The reserve's balance at December 31. 2016 of \$1,135,971 includes \$1,910 of interest earnings accrued to the reserve in accordance with GML-\$6-P.

Assigned - Consists of amounts that are subject to a purpose constraint that represents an intended use established by the District's Board. The purpose of the assignment must be narrower than the purpose of the general fund, and in funds other than the general fund, assigned fund balance represents the residual amount of fund balance. Assigned fund balance also includes an amount appropriated to partially fund the subsequent year's budget of \$43. Additionally, assigned fund balance - unappropriated includes encumbrances not classified as restricted at the end of the fiscal year of \$865,855, \$50,099 for other postemployment benefits (OPEB) and \$1,989,555 for future building and land repairs.

<u>Unassigned</u> - Represents the residual classification for the District's general fund and could report a surplus or deficit. In funds other than the general fund, the unassigned classification is used only to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, or assigned.

#### 12. Fund Balance Classification

Any portion of fund balance may be applied or transferred for a specific purpose by law, voter approval if required by law or by formal action of the Board if voter approval is not required. Amendments or modification to the applied or transferred fund balance must also be approved by formal action of the Board.

The Board of Commissioners shall delegate the authority to assign fund balance, for encumbrance purposes, to the person(s) to whom it has delegated the authority to sign purchase orders.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

#### 12. Fund Balance Classification (cont'd)

In circumstances where an expenditure is incurred for a purpose for which accounts are available in multiple fund balance classifications (that is restricted, assigned or unassigned) the Board will assess the current financial condition of the District and then determine the order of application of expenditures to which fund balance classification will be charged.

# NOTE 2 - RESTATEMENT OF BEGINNING NET POSITION

The District hired an appraisal company in 2016 to perform a capital asset physical inventory. As a result, the opening balance in Net (Deficit) Position at January 1, 2016 on the statement of activities was adjusted to reflect the net increase in the District's Net Investment in Capital Assets.

c investment in Capital Assets.	
Net (Deficit) Position at	Governmental Activities
December 31, 2015 previously stated	\$(1,296,753)
Change in net book value of capital	
assets	37,181
Net (Deficit) Position January 1, 2016,	
as restated	\$(1,259,572)

# NOTE 3 - EXPLANATION OF CERTAIN DIFFERENCES BETWEEN DISTRICT-WIDE STATEMENTS AND GOVERNMENTAL FUND STATEMENTS

Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the district-wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic resource measurement focus of the district-wide statements, compared with the current financial resource measurement focus of the governmental funds.

# Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities

Total fund balances of the District's governmental funds differ from "net position" of governmental activities reported in the Statement of Net Position. This difference primarily results from the long-term economic focus of the Statement of Net Position versus the solely current financial resources focus of the governmental funds balance sheet.

# Statement of Revenues, Expenditures and Changes in Fund Balance vs. Statement of Activities

Differences between the Statement of Revenues, Expenditures and Changes in Fund Balance and the Statement of Activities fall into the following categories.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

# NOTE 3 - EXPLANATION OF CERTAIN DIFFERENCES BETWEEN DISTRICT-WIDE STATEMENTS AND GOVERNMENTAL FUND STATEMENTS (cont'd)

#### 1) Long-Term Revenue and Expense Differences

Long-term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas the Statement of Activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the Statement of Activities.

#### 2) Capital Related Differences

Capital related differences include the difference between proceeds from the sale of capital assets reported on fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities, and the difference between recording an expenditure for the purchase of capital items in the fund statements and depreciation expense on those items as recorded in the Statement of Activities.

## 3) Pension Differences

Pension differences occur as a result of changes in the District's proportion of the collective net pension asset/liability and differences between the District's contributions and its proportionate share of the total contributions to the pension system.

# NOTE 4 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budget Policies

Budgets are adopted annually on a basis consistent with GAAP. The District's procedures for establishing its budget are as follow:

- The District's administration prepares a proposed budget for the general fund and submits it to the Board of Commissioners for approval.
- The proposed budget for the general fund is then submitted by the Board of Commissioners to the Hempstead Town Board, no later than September 20<sup>th</sup>, for approval.
- 3. Appropriations are adopted at the function/object level.
- Appropriations authorized for the current year are increased by the amount of encumbrances carried forward from the prior year.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

# NOTE 4 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (cont'd)

#### A. Budget Policies (cont'd)

5. Appropriations established by the adoption of the budget constitute a limitation on expenditures (and encumbrances) which may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Supplemental appropriations may occur subject to legal restrictions, if the Board approves them, because of a need that exists which was not determined at the time the budget was adopted. No supplemental appropriations occurred during the year.

#### B. Budget Summary

The following is a summary of the District's general fund budget for 2016:

Adopted Budget	\$8,640,595
Prior Year Encumbrances	251,313
Use of Assigned Fund	
Balance for Building	
and Land Repairs	1,010,445
Final Budget	\$9,902,353

#### C. Encumbrances

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of yearend are presented as part of assigned, unappropriated fund balance, unless classified as restricted, and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred or the commitment is paid.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

# NOTE 5 - DEPOSITS WITH FINANCIAL INSTITUTIONS AND INVESTMENTS

The District's investment policies are governed by State statues and District policy. Resources must be deposited in Federal Deposit Insurance Corporation (FDIC) insured commercial banks or trust companies located within the state.

Permissible investments include obligations of the U.S. Treasury and U.S. agencies, repurchase agreements and obligations of New York State or its localities. Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC Insurance.

Obligations that may be pledged as collateral are obligations of the United States of America and its agencies and obligations of New York State and its municipalities. Investments are stated at fair value.

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. GASB directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are as follows:

- 1) Uncollateralized
- 2) Collateralized by securities held by the pledging financial institution, or
- Collateralized by securities held by the pledging financial institution's trust department or agent but not in the District's name.

The District's deposits at December 31, 2016, were entirely covered by Federal depository insurance or by collateral held by the District's custodial bank in the District's name.

#### NOTES TO FINANCIAL STATEMENTS

## DECEMBER 31, 2016 (Continued)

#### NOTE 6 - CAPITAL ASSETS

Capital Asset balances and activity for the year ended December 31, 2016 were as follows:

		Beginning nces, Restated	A	dditions	Redu	octions	_	Ending Balance
Capital assets not being depreciated:								
Land	\$	49,206	\$	-0-	\$	- O <del>-</del>	\$	49,206
Construction in Progress	-	-0-		269,045		+0-		269,045
Total capital assets not being depreciated	\$	49,206	\$	269,045	\$	-0-	\$	318,251
Capital assets being depreciated:								
Buildings and building renovations	\$	955,095	\$	-0-	\$	-0-	Ş	955,095
Refuse trucks & vehicles		2,934,481		435,308		-0-		3,369,789
Machinery & equipment		118,233		-0-		-0-		118,233
Improvements other than buildings	-	75,230		-0-	1 Seem	-0-		75,230
Total capital assets being depreciated	\$	4,083,039	\$	435,308	\$	-0-	\$	4,510,347
Less: accumulated depreciation for:								
Buildings and building renovations	\$	866,977	\$	4,745	\$	-0-	\$	871,722
Refuse trucks & vehicles		2,348,968		250,463		-0-		2,599,431
Machinery & equipment		52,902		6,878		-0-		59,860
Improvements other than buildings		31,477		3,762		-0-		35,239
Total accumulated depreciation	\$	3,300,404	\$	265,848	\$	-0-	\$	3,566,252
Total capital assets being depreciated, net	\$	782,635	\$	169,460	\$	-0-	\$	952,095
Capital assets, net	\$	831,841	\$	438,505	\$	-0-	\$	1,270,346

#### NOTE 7 - LONG-TERM LIABILITIES

Long-term liability balances and activity for the year are summarized below:

Other long-term liabilities:	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year	Than One Year
Compensated Absences	\$1,510,991	<u>\$ 153.539</u>	<u>\$ -0-</u>	<u>\$ 1,664,530</u>	\$ 53,167	\$ 1,611,363

The general fund is used to liquidate other long-term liabilities.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 8 - PENSION PLAN

#### General Information About the Pension Plan

#### Plan Description & Benefits Provided

The District participates in the New York State and Local Employees' Retirement System (ERS). This is a cost-sharing multipleemployer retirement system. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in fiduciary net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. The Comptroller is an elected official determined in a direct statewide election and serves a four year term. Thomas P. DiNapoli has served as Comptroller since February 7, 2007. In November, 2014, he was elected for a new term commencing January 1, 2015. System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

#### Benefits Provided

The System provides retirement benefits as well as death and disability benefits.

#### Tiers 1 and 2

Eligibility: Tier 1 members, with the exception of those retiring under special retirement plans, must be at least age 55 to be eligible to collect a retirement benefit. There is no minimum service requirement for Tier 1 members. Tier 2 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. The age at which full benefits may be collected for Tier 1 is 55, and the full benefit age for Tier 2 is 62.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If the member retires with 20 or more years of service, the benefit is 2 percent of final average salary for each year of service. Tier 2 members with five or more years of service can retire as early as age 55 with reduced benefits.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 8 - PENSION PLAN (cont'd)

#### Benefits Provided (cont'd)

Tier 2 members age 55 or older with 30 or more years of service can retire with no reduction in benefits. As a result of Article 19 of the RSSL, Tier 1 and Tier 2 members who worked continuously from April 1, 1999 through October 1, 2000 received an additional month of service credit for each year of credited service they have at retirement, up to a maximum of 24 additional months.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tier 1 members who joined on or after June 17, 1971, each year of final average salary is limited to no more than 20 percent of the previous year. For Tier 2 members, each year of final average salary is limited to no more than 20 percent of the average of the previous two years.

#### Tiers 3, 4 and 5

Eligibility: Tier 3 and 4 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. Tier 5 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tiers 3, 4 and 5 is 62.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with between 20 and 30 years of service, the benefit is 2 percent of final average salary for each year of service. If a member retires with more than 30 years of service, an additional benefit of 1.5 percent of final average salary is applied for each year of service over 30 years. Tier 3 and 4 members with five or more years of service and Tier 5 members with ten or more years of service can retire as early as age 55 with reduced benefits. Tier 3 and 4 members age 55 or older with 30 or more years of service can retire with no reduction in benefits.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tier 3, 4 and 5 members, each year of final average salary is limited to no more than 10 percent of the average of the previous two years.

#### Tier 6

Eligibility: Tier 6 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 6 is 63.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 8 - PENSION PLAN (cont'd)

#### Benefits Provided (cont'd)

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with 20 years of service, the benefit is 1.75 percent of final average salary for each year of service. If a member retires with more than 20 years of service, an additional benefit of 2 percent of final average salary is applied for each year of service over 20 years. Tier 6 members with ten or more years of service can retire as early as age 55 with reduced benefits.

Final average salary is the average of the wages earned in the five highest consecutive years. For Tier 6 members, each year of final average salary is limited to no more than 10 percent of the average of the previous four years.

#### Ordinary Disability Benefits

Generally, ordinary disability benefits, usually one-third of salary, are provided to eligible members after ten years of service; in some cases, they are provided after five years of service.

#### Accidental Disability Benefits

For all eligible Tier 1 and Tier 2 members, the accidental disability benefit is a pension of 75 percent of final average salary, with an offset for any Workers' Compensation benefits received. The benefit for eligible Tier 3, 4, 5, and 6 members is the ordinary disability benefit with the years-of-service eligibility requirement dropped.

#### Ordinary Death Benefits

Death benefits are payable upon the death, before retirement, of a member who meets eligibility requirements as set forth by law. The first \$50,000 of an ordinary death benefit is paid in the form of group term life insurance. The benefit is generally three times the member's annual salary. For most members, there is also a reduced post-retirement ordinary death benefit available.

#### Post-Retirement Benefit Increases

A cost-of-living adjustment is provided annually to: (i) all pensioners who have attained age 62 and have been retired for five years; (ii) all pensioners who have attained age 55 and have been retired for ten years; (iii) all disability pensioners, regardless of age, who have been retired for five years; (iv) ERS recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years and (v) the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 8 - PENSION PLAN (cont'd)

#### Benefits Provided (cont'd)

entitled to one-half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. This cost-of-living adjustment is a percentage of the annual retirement benefit of the eligible member as computed on a base benefit amount not to exceed \$18,000 of the annual retirement benefit. The cost-of-living percentage shall be 50 percent of the annual Consumer Price Index as published by the U.S. Bureau of Labor, but cannot be less than 1 percent or exceed 3 percent.

#### Contributions

The System is noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3 percent of their salary for their entire length of service. For Tier 6 members, the contribution rate varies from 3% to 6% depending on salary. Generally, Tier 5 and 6 members are required to contribute for all years of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. Contributions for the current year and two preceding years were equal to 100 percent of the contributions required, and were as follows:

			ERS
December	31,	2016	\$557,168
December	31,	2015	\$673,660
December	31,	2014	\$707,262

#### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2016, the District reported a liability of \$2,547,578 for its proportionate share of the net pension liability. The net pension liability was measured as of March 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At March 31, 2016, the District's proportion was 0.0158725 percent, which was an increase of 0.000999 percentage point from its proportion measured as of March 31, 2015.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 8 - PENSION PLAN (cont'd)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (cont'd)

For the year ended December 31, 2016, the District recognized pension expense of \$922,359. At December 31, 2016, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	
Differences between expected and actual experience	\$ 12,874	\$ 301,973	
Net difference between projected and actual investment earnings on pension plan investments	1,511,363	-0-	
Changes in Assumptions	679,362	-0-	
Changes in proportion and difference between the District's contributions proportionate share of contributions	and	104,658	
Employer contributions subsequent to the measurement date	416,515	-0-	
Total	\$2,649,611	\$ 406,631	

\$416,515 reported as deferred outflows of resources related to pensions resulting from District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year	ended	December 31:
2017		\$454,788
2018		\$454,788
2019		\$454,788
2020		\$462,101
2021		\$-0-

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 8 - PENSION PLAN (cont'd)

#### Actuarial Assumptions

The total pension liability at March 31, 2016 was determined by using an actuarial valuation as of April 1, 2015, with update procedures used to roll forward the total pension liability to March 31, 2016. The actuarial valuation used the following actuarial assumptions:

Inflation rate	2.5%
Salary scale	
ERS	3.8%
Interest rate	7.0%
Cost of living	
adjustments	1.3%

Annuitant mortality rates are based on April 1, 2010-March 31, 2015 System experience with adjustments for mortality improvements based on the Society of Actuaries' Scale MP-2014.

The actuarial assumptions used in the April 1, 2015 valuation are based on the results of an actuarial experience study for the period April 1, 2010 - March 31, 2015.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocations as of March 31, 2016 are summarized below:

Asset Type	Target Allocation	Long Term Expected Real Rate
Domestic Equity	38%	7.30%
International Equity	13%	8.55%
Private Equity	10%	11.00%
Real Estate	8%	8.25%
Absolute Return Strategi	.es 3%	6.75%
Opportunistic Portfolio	3%	8.60%
Real Assets	3 %	8.65%
Bonds & Mortgages	18%	4.00%
Cash	2%	2.25%
Inflation Indexed Bonds	28 1008	4.00%

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 8 - PENSION PLAN (cont'd)

#### Actuarial Assumptions (cont'd)

#### Discount Rate

The discount rate used to calculate the total pension liability was 7.0% (the discount rate used by the ERS at the prior year's measurement date of March 31, 2015, was 7.5%). The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.0 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0 percent) or 1-percentage-point higher (8.0 percent) than the current rate:

	1% Decrease (6.0%)	Current Assumption (7.0%)	1% Increase (8.0%)
District's proportionate share of the net pension liability (Asset)	\$5,744,603	\$2,547,578	\$(153,772)

#### Pension Plan Fiduciary Net Position

The components of the current-year net pension liability of the employers as of March 31, 2016, were as follows:

	(Dollars in Thousands) Employees' Retirement System		
Employers' total pension liability Plan net position Employers' net pension liability	\$172,303,544 156,253,265 \$ 16,050,279		
Ratio of plan net position to the employers' total pension liability	90.7%		

#### NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2016 (Continued)

#### NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### A. Plan Description

The District, as a single-employer defined benefit OPEB plan, in accordance with its contracts with employees, will pay the full premium costs for medical insurance coverage for the eligible employee and spouse for the lifetime of the employee. The District will also reimburse retirees, spouses and surviving spouses for the full premium costs for Medicare Part B payments. These contracts will be renegotiated at various times in the future. All financial activities of the Plan are included in the financial statements of the District. The Plan does not issue a separate financial report. As of December 31, 2015, the most recent actuarial valuation, there were 86 active and retired employees (including surviving spouses) participating in the District's OPEB plan.

#### B. Funding Policy

The District assumes the full cost of the premiums and recognizes the cost of the healthcare plan annually as expenditures in the general fund of the fund financial statements as payments are made. Currently, there is no provision in the law to permit the District to fund OPEB by any means other than the "pay as you go" method.

#### C. Annual OPEB Cost and Net OPEB Obligation

The District's annual other post-employment benefit cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined under the Alternative Measurement Method in accordance with parameters of GASB 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the components of the District's annual OPEB cost for the year, the amount contributed to the plan, and the District's net OPEB obligation to the District's healthcare plan:

\$1,980,080
205,335
(310,033)
\$1,875,382
(395,078)
\$1,480,304
6,844,485
\$8,324,789

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 9 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (cont'd)

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligations for December 31, 2016 and the two preceding years were as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of OPEB Cost Contributed	Net OPEB Obligation
12/31/2014	1,215,087	15.3%	5,234,215
12/31/2015	1,866,942	13.7%	6,844,485
12/31/2016	1,875,382	21.1%	8,324,789

#### D. Funded Status and Funding Progress

As of December 31, 2016, which was an update of the December 31, 2015 valuation, the plan was 0% funded. The actuarial accrued liability for benefits was \$23,416,480 and the actuarial value of assets was \$-0-, resulting in an unfunded actuarial accrued liability (UAAL) of \$23,416,480. The covered payroll (annual payroll of active employees covered by the plan) was \$3,966,214 and the ratio of the UAAL to the covered payroll was 590.40%.

Actuarial valuations of an ongoing plan involved estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The required schedule of funding progress following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the December 31, 2016 update of the actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions included a 3.0% funding interest rate and the medical/drug trend rate of 5%. The unfunded actuarial accrued liability is being amortized as level percentage of projected payrolls on a closed basis. The remaining amortization period at December 31, 2016, was 22 years.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 10- RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years.

#### NOTE 11- ASSIGNED APPROPRIATED FUND BALANCE

The amount of \$43 has been appropriated to reduce taxes for the year ending December 31, 2017.

#### NOTE 12- ASSIGNED UNAPPROPRIATED FUND BALANCE

A. Encumbrances are classified as assigned fund balance. At December 31, 2016, the District encumbered \$111,955 for the purchase of sanitation equipment and \$753,900 for building and land repairs.

B. In 2009, the Board of Commissioners designated \$50,000 of the general fund's fund balance for other postemployment benefits (OPEB). Under GASB 54, this internal designation is classified as assigned fund balance in the 2016 financial statements. As of December 31, 2016, the balance of this assigned fund balance was \$50,099.

C. In December 2015, the Board of Commissioners designated \$3,000,000 of the general fund's fund balance for future Building and Land Repairs. Under GASB 54, this internal designation is classified as assigned fund balance in the fund financial statements. During 2016, the Board authorized the use of \$1,010,445 of this internal designation for the purchase of sanitation equipment and building and land repairs. The balance of this assigned fund balance was \$1,989,555 as of December 31, 2016.

#### NOTE 13- COMMITMENTS AND CONTINGENCIES

The District and certain of its former and current Commissioners were named as defendants in a lawsuit brought by District taxpayers in the prior year regarding past payments made to certain former employees; the Nassau County Supreme Court had granted defendants' motions to dismiss the lawsuit in March 2017. The District is also involved in lawsuits and claims arising from the normal conduct of its operations and affairs. As disclosed in Note 10, the District maintains insurance coverage; management believes that the outcome of any such lawsuits and claims will not have a material effect on these financial statements.

#### NOTES TO FINANCIAL STATEMENTS

#### DECEMBER 31, 2016 (Continued)

#### NOTE 14- TAX ABATEMENTS

The District receives payments in lieu of taxes (PILOT) from the Town of Hempstead as a result of property tax abatement programs entered into by the Town's Industrial Development Agency under New York State Real Property Tax Law §412-a. During the year ended December 31, 2016, the District received \$11,392 of such PILOT revenues. The amount of the District's property tax revenues abated as a result of these programs were \$15,967.

The District also received \$2,856 of PILOT related to the Long Island Power Authority (LIPA) from the County; these LIPA PILOT payments are not the result of tax abatement agreements as defined by GASB Statement No. 77, "Tax Abatement Disclosures".

#### NOTE 15- SUBSEQUENT EVENTS

Management has evaluated subsequent events through the date of the auditor's report, which is the date the financial statements were available to be issued. No significant events were identified that require adjustment or disclosure in the financial statements.

#### NOTE 16- NEW GOVERNMENTAL ACCOUNTING STANDARDS BOARD (GASB) PRONOUNCEMENTS

The Governmental Accounting Standards (GASB) has issued pronouncements not yet required to be implemented by the District. The Statements that may impact the District are as follows:

GASB Statement No. 74 - In June 2015, GASB issued Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. GASB No. 74 improves the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB) included in the general purpose external financial reports of state and local governmental OPEB plans for making decisions and assessing accountability. This statement is effective for the District's fiscal year ending December 31, 2017.

GASB Statement No. 75 - In June 2015, GASB issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. GASB No. 75 improves accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This statement is effective for the District's fiscal year ending December 31, 2018.

GASB Statement No. 80 - In January 2016, GASB issued Statement No. 80, Blending Requirements for Certain Component Units an Amendment of GASB Statement No. 14. GASB No. 80 establishes an additional blending requirement for the financial statement presentation of component units. This statement applies to component units that are organized as not-for-profit corporations in which the primary government is the sole corporate member. This statement is effective for the District's fiscal year ending December 31, 2017.

#### NOTES TO FINANCIAL STATEMENTS

### DECEMBER 31, 2016 (Continued)

#### NOTE 16- NEW GOVERNMENTAL ACCOUNTING STANDARDS BOARD (GASB) PRONOUNCEMENTS (cont'd)

GASB Statement No. 81 - In March 2016, GASB issues Statement No. 81, Irrevocable Split-Interest Agreements. GASB No. 81 establishes accounting and financial reporting standards for irrevocable split-interest agreements created through trusts - or other legally enforceable agreements with characteristics that are equivalent to irrevocable split-interest agreements - in which a donor irrevocably transfers resources to an intermediary. The intermediary administers these resources for the unconditional benefit of a government and at least one other beneficiary. This statement is effective for the District's fiscal year ending December 31, 2017.

GASB Statement No. 82 - In March 2016, GASB issued Pension Issues an Amendment of GASB Statements No. 67, No. 68, and No. 73. GASB No. 82 addresses issues regarding (1) the presentation of payroll - related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. This statement is effective for the District's fiscal year ending December 31, 2018.

GASB Statement No. 83 - In November 2016, GASB issued Statement No. 83, Certain Asset Retirement Obligations. GASB No. 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this statement. This statement is effective for the District's fiscal year ending December 31, 2019.

The District's management has not yet determined the effect these statements will have on its financial statements.

# TOWN OF HEMPSTEAD SANITARY DISTRICT NUMBER SEVEN SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2016

	Original Budget	Final Budget	Actual		Final Budget Variance
REVENUES					
Real Property Taxes	\$ 8,630,545	\$ 8,630,545	\$ 8,630,350		\$ (195)
Other Payments in Lieu of Taxes	9,936	9,936	14,248		4,312
Use of Money and Property	-0-	-0-	10,697		10,697
Sale of Property and					
Compensation for Loss	-0-	-0-	14,129		14,129
Federal Sources	-0-	+0+	3,778		3,778
Total Revenues	\$ 8,640,481	\$ 8,640,481	\$ 8,673,202		\$ 32,721
APPROPRIATED FUND BALANCE					
Prior Years' Surplus	\$ 114	\$ 114			
Prior Year Encumbrances	251,313	251,313			
Use of Assigned Fund Balance		1,010,445			
Total Appropriated Fund Balance	\$ 251,427	\$ 1,261,872			
Total Revenues and					
Appropriated Fund Balance	5 0.891,908	\$ 9,902,353			
				Year-End	Final Budget
				Encumbrances	Variance
EXPENDITURES					
Home and Community Services	\$ 5,682,226	\$ 6,692,671	\$ 5,464,761	\$ 865,855	\$ 362,055
Employee Benefits	3,209,682	3,209,682	3,155,311	-0-	54,371
Total Expenditures	\$ 8,891,908	\$ 9,902,353	\$ 8,620,072	865,855	4 446 426
TOVAL EXPENDATURES	4 4,891,900	9 3,902,333	5 8,620,072	805,855	\$ 416,426
Excess of Revenues Over Expenditures			\$ 53,130		
Fund Balance - Beginning of Year			6.237.852		
Fund Balance - End of Year			\$ 6,290,982		

#### SCHEDULE OF FUNDING PROGRESS - OTHER POST EMPLOYMENT BENEFITS (OPEB)

#### FOR THE YEAR ENDED DECEMBER 31, 2016

	Actuaria	.1						UAAL as a
Valuation Date	alue of Assets		Accrued bility (AAL) Entry AGE	-	Unfunded AAL (UAAL)	Funded Ratio	 Covered Payroll	Percentage of Covered Payroll
12/31/2009	\$ -0-	\$	15,212,400	\$	15,212,400	0 %	\$ 3,818,987	398%
12/31/2012	\$ -0-	\$	16,755,720	\$	16,755,720	0%	\$ 4,494,532	373%
12/31/2015	\$ -0-	\$	23,416,480	\$	23,416,480	0%	\$ 3,968,695	590%

#### TOWN OF HEMPSTEAD

#### SANITARY DISTRICT NUMBER SEVEN

#### SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

#### NYSERS PENSION PLAN

#### LAST 10 FISCAL YEARS \*

	2016	2015	2014	2013 **	2012 **	2011 **	2010 **	2009 **	2008 **	2007 **
District's proportion of the net pension liability	0.0158725%	0.0148735%	0.0148735%	N/A						
District's proportionate share of the net pension liability	\$ 2,547,578	\$ 502,464	\$ 672,113	N/A						
District's covered payroll	3,565,406	3,709,363	4,079,601	N/A						
District's proportionate share of the net pension liability as a percentage of its covered payroll	71.45%	13.55%	16.47%	N/A						
Plan fiduciary net position as a percentage of the total pension liability	90.7%	97.9%	97.2%	N/A						

<sup>\*</sup> The amounts presented for each fiscal year were determined as of March 31.  $\ensuremath{\text{N/A}}=\ensuremath{\text{Not}}$  Available

Note to Required Supplementary Information

<sup>\*\*</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

#### TOWN OF HEMPSTEAD

#### SANITARY DISTRICT NUMBER SEVEN

#### SCHEDULE OF DISTRICT CONTRIBUTIONS

#### NYSERS PENSION PLAN

#### LAST 10 PISCAL YEARS

	2016	2015	2014	2013 **	2012 **	2011 **	2010 **	2009**	2008 **	2007 **
Contractually required contribution	\$ 557,168	\$ 673,660	\$ 707,262	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Contributions in relation to the contractually required contribution	557,168	673,660	\$ 707,262	N/A	N/A	N/A	N/A	N/A	N/A	N/A_
Contribution deficiency (excess)	s -0-	\$ -0-	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
District's covered payroll	3,662,779	3,527,398	\$3,695,761	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Contributions as a percentage of covered payroll	15.21%	19.10%	19.14%	N/A	N/A	N/A	N/A	N/A	N/A	N/A

<sup>\*</sup> The amounts presented for each fiscal year were determined as of December  $31_{-}$  N/A = Not Available

Note to Required Supplementary Information

\*\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, governments should present information for those years for which information is available.

## TOWN OF HEMPSTEAD SANITARY DISTRICT NUMBER SEVEN COMPARATIVE SCHEDULE OF EXPENDITURES - GENERAL FUND FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2015

As Restated
December 31, 2016
December 31, 2016

Part			December	31, 2016		December 31, 2015					
Personal Services   Pers		Original	Final		Unexpended	Original	Final		Unexpended		
Personal Services:   Compasion content   Services   S		Budget	Budget	Actual	Balance	Budget	Budget	Actual	Balance		
Page	Sanitary Administration										
Page	Personal Services:										
	Commissioners' Salaries	\$ 30,000	\$ 30,000	\$ 21,744	\$ 8,256	\$ 30,000	\$ 26,064	\$ 26,064	\$ -0-		
National Expenses	Equipment & Other Capital Outlay:										
Math cande part	Office Furniture, Fixtures, etc.	1,800	1,800	194	1,606	1,500	1,500	1,029	471		
Marie and Accountary   19,50	Contractual Expenses:										
Processoral a control Services   73,00   11,215   11,22	Attorney Fees	101,500	143,213	143,213	-0-	35,000	71,092	71,092	-0-		
Memberships   11,000	Audit and Accounting	39,500	51,675	51,675	-0-	35,000	41,050	41,050	-0-		
Membership Dates	Professional & Other Services	73,000	16,749	13,155	3,594	73,000	126,036	114,938	11,098		
Memberships Dues	Election Expenses	10,000	11,212	11,212	-0-	7,000	4,400	4,311	89		
Part	Office Expense & Postage	11,000	25,306	25,306	-0-	11,000	16,750	17,668	(918)		
Part	Memberships Dues	1,000	1,000	290	710	-0-	-0-	-0-	-0-		
Building & Electrical Services   20,000   20,000   12,200   20,201   20,2	Telephone	5,000	5,000	4,847	153	5,000	5,000	4,541	459		
Series   S	Ecology & Recycling										
Personal Services:	Building & Electrical Services	20,000	20,000	12,208	7,792	10,000	10,000	9,657	343		
Personal Services:   Operating Payroll		\$ 292,800	\$ 305,955	\$ 283,844	\$ 22,111	\$ 207,500	\$ 301,892	\$ 290,350	\$ 11,542		
Operating Payroll         \$ 4,091,631         \$ 4,095,661         \$ 3,945,700         \$ 140,591         \$ 4,020,076         \$ 3,943,46         \$ 3,942,331         \$ 42,015           Equipment & Other Capital Outlay         553,313         553,531         553,533         437,529         116,005         571,416         571,416         220,829         350,587           Contractual Expensers         133,500         133,500         86,796         46,704         196,000         127,798         110,615         7.718           Radio Service         8,000         9,000         7,372         628         6,000         9,057         9,057         -0-719           Truck Parts & Repairs         65,000         65,000         43,315         21,685         55,000         60,622         70,623         71,312         13,313         13,313	Refuse & Garbage								-		
Equipment 6 Other Capital Outlay   553,313   553,534   437,529   116,005   571,416   571,416   220,829   350,587   Contractual Expenses:	Personal Services:										
Contractual Expenses: Gasoline, Oil, Grease & Anti-Freeze 8,000 133,500 86,796 46,704 196,000 127,798 110,615 17,183 1836 1836 1836 184,000 18	Operating Payroll	\$ 4,091,631	\$4,085,661	\$ 3,945,070	\$ 140,591	\$ 4,020,076	\$3,984,346	\$ 3,942,331	\$ 42,015		
Gasoline, Oil, Grease & Anti-Freeze         133,500         133,500         86,796         46,704         196,000         127,798         110,615         17,108           Radio Service         8,000         8,000         7,372         628         6,000         9,057         9,057         -0-           Truck Ratris & Repairs         123,500         128,315         124,164         4,151         185,000         168,002         131,811         53,000           Tiruck Ratris & Repairs         65,000         65,000         43,315         22,685         55,000         60,622         60,622         -0-           Insurance         186,220         186,620         170,346         15,874         897,000         218,451         214,713         3,738           Substance Testing         7,500         7,500         6,229         1,201         10,000         10,000         7,664         2,386           Fleetric         808         7,500         6,229         1,313         13,130         1         25,000         18,457         13,816         4,641           Gas         1,048         1,048         1,048         -0-         5,231         5,231         7,211         0-           Water         2,000 <t< td=""><td>Equipment &amp; Other Capital Outlay</td><td>553,313</td><td>553,534</td><td>437,529</td><td>116,005</td><td>571,416</td><td>571,416</td><td>220,829</td><td>350,587</td></t<>	Equipment & Other Capital Outlay	553,313	553,534	437,529	116,005	571,416	571,416	220,829	350,587		
Radio Service	Contractual Expenses:										
Truck Parts & Repairs 123,500 128,315 124,164 4,151 185,000 185,000 111,811 53,889 Tires, Tubes & Tire Repairs 65,000 65,000 43,315 21,665 55,000 60,622 60,622 -0-TABURIANCE 185,000 185,000 185,000 60,622 60,622 -0-TABURIANCE RESIDING 7,500 7,500 62,20 10,300 10,000 10,000 7,664 23,36 Substance Testing 7,500 7,500 62,20 12,00 10,000 10,000 7,664 23,36 FULL & Utilities:  Electric 20,000 13,131 13,130 1 25,000 18,457 13,816 4,641 Gas 1,048 1.	Gasoline, Oil, Grease & Anti-Freeze	133,500	133,500	86,796	46,704	196,000	127,798	110,615	17,183		
Tires, Tubes & Tire Repairs 65,000 65,000 43,315 21,685 55,000 60,622 60,622 -0-1   Insurance 186,220 186,220 170,346 15,874 897,000 218,451 214,713 3,738   Substance Testing 7,500 7,500 6,290 1,210 10,000 10,000 7,664 2,336   Fuel & Utilities:    Electric 20,000 13,131 13,131 13,130 1 25,000 18,457 13,816 4,641   Gas 20,000 21,737 22,737 -0- 21,000 21,867 21,867 21,867 -0-   Water 20,000 22,737 22,737 -0- 21,000 21,867 21,867 21,867 -0-   Payroll Processing 22,000 22,737 22,737 -0- 21,000 21,867 21,867 21,867 -0-   Uniform Maintenance & Replacements 39,850 39,850 34,281 5,559 39,850 39,850 34,274 5,576   Repairs & Maintenance of Buildings   and Grounds 125,000 125,000 26,016 98,984 230,000 230,000 93,327 136,673   Building & Land Repair	Radio Service	8,000	8,000	7,372	628	6,000	9,057	9,057	-0-		
Insurance	Truck Parts & Repairs	123,500	128,315	124,164	4,151	185,000	185,000	131,811	53,189		
Substance Testing         7,500         7,500         6,290         1,210         10,000         10,000         7,664         2,336           Full 6 Utilities:         Substance Testing         7,500         7,500         6,290         1,210         10,000         10,000         7,664         2,336           Electric         20,000         13,131         13,130         1         25,000         18,457         13,816         4,641           Gas         1,048         1,048         -0-         5,231         5,231         5,231         -0-           Water         6,018         6,018         -0-         5,231         5,231         5,231         -0-           Payroll Processing         22,000         22,737         32,237         -0-         21,000         21,867         21,867         -0-           Winform Maintenance of Buildings         39,850         39,850         39,850         34,820         5,569         39,895         39,000         93,327         13,673           Building & Land Repair         -0-         997,290         243,390         753,900         -0-         -0-         -0-         -0-         -0-         -0-         -0-         -0-         -0-         -0-         -0-	Tires, Tubes & Tire Repairs	65,000	65,000	43,315	21,685	55,000	60,622	60,622	-0-		
Fuel & Utilities:  Electric 20,000 13,131 13,130 1 25,000 18,457 13,816 4,641 2636  Gas 1,048 1,048 -0- 13,132 1,312 1,312 -0- 24,000 21,867 2,313 1,300 1,000 21,867 2,313 1,000 20,000 20,000 21,867 2,313 1,000 20,000 2	Insurance	186,220	186,220	170,346	15,874	897,000	218,451	214,713	3,738		
Electric 20,000 13,131 13,130 1 25,000 18,457 13,816 4,641 Gas 1,048 -0- 1,312 1,312 -0- Water 6,018 6,018 -0- 5,231 5,231 -0- Water 7 22,000 22,737 22,737 -0- 21,000 21,867 21,867 -0- Uniform Maintenance & Replacements 39,850 39,850 39,850 39,850 39,850 39,850 39,850 39,850 39,857 Repairs & Maintenance of Buildings 312,000 125,000	Substance Testing	7,500	7,500	6,290	1,210	10,000	10,000	7,664	2,336		
Gas 1,046 1,046 -0- 1,312 1,312 -0- Water 6,018 6,018 -0- 5,231 5,231 -0- Payroll Processing 22,000 22,737 22,737 -0- 21,000 21,867 21,867 -0- Uniform Maintenance & Replacements 39,850 39,850 39,850 34,281 5,569 39,850 39,850 34,274 5,576 Repairs & Maintenance of Buildings and Grounds 125,000 125,000 26,016 98,984 230,000 230,000 93,327 136,673 Building & Land Repair -0- 997,290 243,390 753,900 -000000- MCTM Tax 3,13,12 13,12 13,112 13,415 497 13,753 13,753 13,380 377  Employee Benefits  New York State Retirement \$73,9,88 \$608,270 \$591,550 \$16,720 \$709,000 \$707,700 \$703,190 \$4,510 Social Security 313,010 313,010 291,316 21,694 309,448 288,448 287,747 701 Workers' Compensation 678,721 738,186 738,186 -00- 678,549 678,549 -0- New York State Disability 2,184 2,184 8610 3,045 2,184 2,184 188 1,996 Hospital & Medical Insurance 1,413,225 1,485,389 1,485,389 -0- 1,355,233 1,377,527 1,377,527 -0- Dental & Optical Insurance 53,209,682 \$3,209,682 \$3,155,311 \$54,371 \$2,441,715 \$3,120,558 \$3,097,499 \$22,757	Fuel & Utilities:										
Water         6,018         6,018         -0-         5,231         5,231         5,231         -0-           Payroll Processing         22,000         22,737         22,737         -0-         21,000         21,867         21,867         -0-           Uniform Maintenance & Replacements         39,850         39,850         34,281         5,569         39,850         39,850         34,274         5,576           Repairs & Maintenance of Buildings         125,000         125,000         26,016         98,984         230,000         230,000         93,327         136,673           Building & Land Repair         -0-         997,290         243,390         753,900         -0-         -0-         -0-         -0-           MCTM Tax         13,912         13,912         13,415         497         13,753         13,753         13,380         373           Employee Benefits         8         5,389,426         \$6,386,716         \$5,180,917         \$1,205,799         \$6,270,095         \$5,497,160         \$4,880,849         \$616,311           Employee Benefits         8         868,270         \$591,550         \$16,720         \$709,000         \$707,700         \$703,190         \$4,510           Social Security         313,01	Electric	20,000	13,131	13,130	1	25,000	18,457	13,816	4,641		
Payroll Processing         22,000         22,737         22,737         -0-         21,000         21,867         21,867         -0-           Uniform Maintenance & Replacements         39,850         39,850         39,850         34,281         5,569         39,850         39,850         34,274         5,576           Repairs & Maintenance of Buildings         and Grounds         125,000         125,000         26,016         98,984         230,000         230,000         93,327         136,673           Building & Land Repair         -0-         997,290         243,390         753,900         -0-         -0-         -0-         -0-         -0-           MCTM Tax         13,912         13,912         13,415         497         13,753         13,753         13,380         373           Employee Benefits         New York State Retirement         973,989         608,270         \$5,180,917         \$1,205,799         \$6,270,095         \$5,497,160         \$4,880,849         \$616,311           Social Security         313,010         313,010         291,316         21,694         309,448         288,448         287,747         701           Workers' Compensation         678,721         738,186         738,186         -0-	Gas		1,048	1,048	-0-		1,312	1,312	-0-		
Uniform Maintenance & Replacements A 9,850	Water		6,018	6,018	-0-		5,231	5,231	-0-		
Repairs & Maintenance of Buildings and Grounds  125,000 125,000 125,000 26,016 98,984 230,000 230,000 93,327 136,673 Building & Land Repair -0-0-997,290 243,390 753,900 -0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0	Payroll Processing	22,000	22,737	22,737	-0-	21,000	21,867	21,867	-0-		
and Grounds         125,000         125,000         26,016         98,984         230,000         230,000         93,327         136,673           Building & Land Repair         -0-         997,290         243,390         753,900         -0-<	Uniform Maintenance & Replacements	39,850	39,850	34,281	5,569	39,850	39,850	34,274	5,576		
Building & Land Repair	Repairs & Maintenance of Buildings										
MCTM Tax   13.912   13.912   13.415   497   13.753   13.753   13.380   373   3.585   3.588,426   5.588,426   5.588,416   5.5180,917   5.1205,799   5.6270,095   5.497,160   5.488,849   5.616,311	and Grounds	125,000	125,000	26,016	98,984	230,000	230,000	93,327	136,673		
S   S   S   S   S   S   S   S   S   S	Building & Land Repair	-0-	997,290	243,390	753,900	-0-	-0-	-0-	-0-		
Employee Benefits           New York State Retirement         \$ 739,898         \$ 608,270         \$ 591,550         \$ 16,720         \$ 709,000         \$ 707,700         \$ 703,190         \$ 4,510           Social Security         313,010         313,010         291,316         21,694         309,448         288,448         287,747         701           Workers' Compensation         678,721         738,186         738,186         -0-         -0-         678,549         678,549         -0-           New York State Disability         2,184         2,184         (861)         3,045         2,184         2,184         1,996           Hospital & Medical Insurance         1,413,225         1,485,389         1,485,389         -0-         1,355,233         1,377,527         1,377,527         -0-           Dental & Optical Insurance         62,644         62,643         49,731         12,912         65,850         65,850         50,298         15,552           \$3,209,682         \$3,209,682         \$3,155,311         \$54,371         \$2,441,715         \$3,120,258         \$3,097,499         \$22,759	MCTM Tax	13,912	13,912	13,415	497	13,753	13,753	13,380	373		
New York State Retirement         \$ 739,898         \$ 608,270         \$ 591,550         \$ 16,720         \$ 709,000         \$ 707,700         \$ 703,190         \$ 4,510           Social Security         313,010         313,010         291,316         21,694         309,448         288,448         287,747         701           Workers' Compensation         678,721         738,186         738,186         -0-         -0-         678,549         678,549         -0-           New York State Disability         2,184         2,184         (861)         3,045         2,184         2,184         1,996           Hospital & Medical Insurance         1,413,225         1,485,389         1,485,389         -0-         1,355,233         1,377,527         1,377,527         -0-           Dental & Optical Insurance         62,644         62,643         49,731         12,912         65,850         65,850         50,298         15,552           \$ 3,209,682         \$ 3,209,682         \$ 3,155,311         \$ 54,371         \$ 2,441,715         \$ 3,120,258         \$ 3,097,499         \$ 22,759		\$ 5,389,426	\$6,386,716	\$ 5,180,917	\$1,205,799	\$ 6,270,095	\$5,497,160	\$ 4,880,849	\$ 616,311		
Social Security 313,010 313,010 291,316 21,694 309,448 288,448 287,747 701 Workers' Compensation 678,721 738,186 738,186 -00- 678,549 678,549 -0- New York State Disability 2,184 (861) 3,045 2,184 2,184 188 1,996 Hospital & Medical Insurance 1,413,225 1,485,389 1,485,389 -0- 1,355,233 1,377,527 1,377,527 -0- Dental & Optical Insurance 62,644 62,643 49,731 12,912 65,850 65,850 50,298 15,552 \$\frac{5}{3},209,682 \frac{5}{3},209,682 \frac{5}{3},155,311 \frac{5}{3},155,311 \frac{5}{3},2441,715 \frac{5}{3},120,258 \frac{5}{3},3097,499 \frac{5}{2},2759	Employee Benefits										
Workers' Compensation         678,721         738,186         738,186         -0-         -0-         -0-         678,549         678,549         -0-         0-         New York State Disability         2,184         2,184         (861)         3,045         2,184         2,184         1,896         1,996           Hospital & Medical Insurance         1,413,225         1,485,389         1,485,389         -0-         1,355,233         1,377,527         1,377,527         -0-           Dental & Optical Insurance         62,644         62,643         49,731         12,912         65,850         65,850         50,298         15,552           \$ 3,209,682         \$ 3,209,682         \$ 3,155,311         \$ 54,371         \$ 2,441,715         \$ 3,120,258         \$ 3,097,499         \$ 22,759	New York State Retirement	\$ 739,898	\$ 608,270	\$ 591,550	\$ 16,720	\$ 709,000	\$ 707,700	\$ 703,190	\$ 4,510		
Workers' Compensation         678,721         738,186         738,186         -0-         -0-         678,549         678,549         -0-           New York State Disability         2,184         2,184         (861)         3,045         2,184         2,184         188         1,996           Hospital & Medical Insurance         1,413,225         1,485,389         -0-         1,355,233         1,377,527         1,377,527         -0-           Dental & Optical Insurance         62,644         62,643         49,731         12,912         65,850         65,850         50,298         15,552           \$3,209,682         \$3,209,682         \$3,155,311         \$54,371         \$2,441,715         \$3,120,258         \$3,097,499         \$22,759	Social Security	313,010	313,010	291,316	21,694	309,448	288,448	287,747	701		
New York State Disability         2,184         2,184         (861)         3,045         2,184         2,184         1,896           Hospital & Medical Insurance         1,413,225         1,485,389         1,485,389         -0-         1,355,233         1,377,527         1,377,527         -0-           Dental & Optical Insurance         62,644         62,643         49,731         12,912         65,850         65,850         50,298         15,552           \$ 3,209,682         \$ 3,209,682         \$ 3,155,311         \$ 54,371         \$ 2,441,715         \$ 3,120,258         \$ 3,097,499         \$ 22,759	Workers' Compensation	678,721	738,186	738,186	-0-	-0-			-0-		
Hospital & Medical Insurance 1,413,225 1,485,389 1,485,389 -0- 1,355,233 1,377,527 1,377,527 -0- Dental & Optical Insurance 62,644 62,643 49,731 12,912 65,850 65,850 50,298 15,552 \$\frac{5}{3}\$3,209,682 \$\frac{5}{3}\$3,209,682 \$\frac{5}{3}\$3,155,311 \$\frac{5}{3}\$1,377,527 \$\frac{1}{3}\$77,527 \$\frac{7}{3}\$7,207 \$\frac{7}{3}\$7,527 \$\frac	New York State Disability	2,184		(861)	3,045	2,184			1,996		
Dental & Optical Insurance 62,644 62,643 49,731 12,912 65,850 50,298 15,552 \$3,209,682 \$3,209,682 \$3,155,311 \$54,371 \$2,441,715 \$3,120,258 \$3,097,499 \$22,759	Hospital & Medical Insurance	1,413,225	1,485,389	1,485,389	-0-	1,355,233		1,377,527			
	Dental & Optical Insurance	62,644		49,731	12,912				15,552		
\$ 8,891,908 \$ 9,902,353 \$ 8,620,072 \$ 1,282,281 \$ 8,919,310 \$ 8,919,310 \$ 8,268,698 \$ 650,612		\$ 3,209,682	\$3,209,682	\$ 3,155,311	\$ 54,371	\$ 2,441,715	\$3,120,258	\$ 3,097,499	\$ 22,759		
		\$ 8,891,908	\$ 9,902,353	\$ 8,620,072	\$1,282,281	\$ 8,919,310	\$8,919,310	\$ 8,268,698	\$ 650,612		

#### SCHEDULE OF STATISTICAL DATA

#### AS OF DECEMBER 31, 2016

	Assessed Valuation	Tax Rate	Net Adjusted <u>Budget</u>	Tax Levy
2010	19,728,668	41.161%	8,120,659	8,120,604
2011	18,163,016	45.985%	8,352,476	8,352,296
2012	17,297,276	49.249%	9,159,003	8,518,769
2013	14,107,326	61.323%	8,651,222	8,651,092
2014	13,803,064	63.780%	8,808,333	8,808,233
2015	13,439,966	65.812%	8,845,094	8,845,048
2016	12,290,698	70.221%	8,630,659	8,630,545

#### Note 1

The tax levies for the following years were lower than the net adjusted budget because the District utilized available fund balance in the following amounts:

Budget Year	Levy Lower Than Net Adjusted <u>Budget</u>
2010	55
2011	180
2012	640,234
2013	130
2014	100
2015	46
2016	114

#### Note 2

Nassau County Re-Assessment Assessed Valuation. Tax Rate represents blended rate of four classes of property.



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Commissioners Town of Hempstead Sanitary District Number Seven Oceanside, New York

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and major fund of the Town of Hempstead Sanitary District Number Seven (District), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated November 21, 2017.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town of Hempstead Sanitary District Number Seven's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Town of Hempstead Sanitary District Number Seven's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Town of Hempstead Sanitary District Number Seven's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain other matters that we have reported to the Board of Commissioners and management of the Town of Hempstead Sanitary District Number Seven in a separate letter dated November 21, 2017.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

November 21, 2017

Cullen & Danowski, LLP