

Department of Environmental Conservation

State Superfund Program

Citizen Participation Plan for East Hampton Airport

July 2020

Site #152250 200 Daniels Hole Road Wainscott Suffolk County, New York

www.dec.ny.gov

Contents

Section	Page Number
1. What is New York's State Superfund Program?	2
2. Citizen Participation Activities	2
3. Major Issues of Public Concern	7
4. Site Information	7
5. Investigation and Cleanup Process	8
Appendix A - Project Contacts and Locations of Reports and Information	11
Appendix B - Site Contact List	12
Appendix C - Site Location Map	
Appendix D – State Superfund Program Process	19

* * * * *

Note: The information presented in this Citizen Participation Plan was current as of the date of its <u>approval</u> by the New York State Department of Environmental Conservation. Portions of this Citizen Participation Plan may be revised during the site's investigation and cleanup process.

Responsible Party: Town of East Hampton ("Responsible Party") Site Name: East Hampton Airport ("Site") Site Address: 200 Daniels Hole Road, Wainscott Site County: Suffolk County Site Number: 152250

1. What is New York's State Superfund Program?

New York's State Superfund Program (SSF) identifies and characterizes suspected inactive hazardous waste disposal sites. Sites that pose a significant threat to public health or the environment, such as the site identified above, undergo a process of investigation, evaluation, cleanup, and monitoring.

The New York State Department of Environmental Conservation (NYSDEC) administers the SSF Program with assistance and input from the New York State Department of Health (NYSDOH). When the parties responsible for the contamination of the site are known ("responsible parties"), they often pay for or perform the investigation and evaluation of cleanup options under an enforceable consent order. At sites where responsible parties cannot be found or are unable or unwilling to fund an investigation, the State pays for the investigation and may try to recover costs from a responsible party after the investigation and cleanup are complete.

The SSF Program contains investigation and cleanup requirements, ensuring that cleanups protect public health and the environment. For more information about the SSF Program, go online at: <u>http://www.dec.ny.gov/chemical/8439.html</u>.

2. Citizen Participation Activities

Why NYSDEC Involves the Public and Why It Is Important

NYSDEC involves the public to improve the process of investigating and cleaning up contaminated sites, and to enable citizens to participate more fully in decisions that affect their health, environment, and social well-being. NYSDEC provides opportunities for citizen involvement and encourages early two-way communication with citizens before decision makers form or adopt final positions.

Involving citizens affected and interested in site investigation and cleanup programs is important for many reasons. These include:

• Promoting the development of timely, effective site investigation and cleanup programs that protect public health and the environment

- Improving public access to, and understanding of, issues and information related to a particular site and that site's remedial process
- Providing citizens with early and continuing opportunities to participate in NYSDEC's site investigation and cleanup process
- Ensuring that NYSDEC makes site investigation and cleanup decisions that benefit from input that reflects the interests and perspectives found within the affected community
- Encouraging dialogue to promote the exchange of information among the affected/interested public, State agencies, and other interested parties that strengthens trust among the parties, increases understanding of site and community issues and concerns, and improves decision making.

This Citizen Participation (CP) Plan provides information about how NYSDEC will inform and involve the public during the investigation and cleanup of the site identified above. The public information and involvement program will be carried out with assistance, as appropriate, from the Responsible Party.

Project Contacts

Appendix A identifies NYSDEC project contact(s) to whom the public should address questions or request information about the site's investigation and cleanup program. The public's suggestions about this CP Plan and the CP Program for the site are always welcome. Interested people are encouraged to share their ideas and suggestions with the project contacts at any time.

Locations of Reports and Information

The locations of the reports and information related to the site's investigation and cleanup program also are identified in Appendix A. These locations provide convenient access to important project documents for public review and comment. Some documents may be placed on the NYSDEC web site. If this occurs, NYSDEC will inform the public in fact sheets distributed about the site and by other means, as appropriate.

Site Contact List

Appendix B contains the site contact list. This list has been developed to keep the community informed about, and involved in, the site's investigation and cleanup process. The site contact list will be used periodically to distribute fact sheets that provide updates about the status of the project. These will include notifications of

upcoming activities at the site (such as fieldwork), as well as availability of project documents and announcements about public comment periods.

The site contact list includes, at a minimum:

- Chief executive officer and planning board chairperson of each county, city, town and village in which the site is located;
- Residents, owners, and occupants of the site and properties adjacent to the site;
- The public water supplier which services the area in which the site is located;
- Any person who has requested to be placed on the site contact list;
- The administrator of any school or day care facility located on or near the site for purposes of posting and/or dissemination of information at the facility;
- Location(s) of reports and information.

The site contact list will be reviewed periodically and updated as appropriate. Individuals and organizations will be added to the site contact list upon request. Such requests should be submitted to the NYSDEC project contact(s) identified in Appendix A. Other additions to the site contact list may be made at the discretion of the NYSDEC project manager, in consultation with other NYSDEC staff as appropriate.

Note: The first site fact sheet (usually related to the Remedial Investigation) is distributed both by paper mailing through the postal service and through DEC Delivers, its email listserv service. The fact sheet includes instructions for signing up with the appropriate county listserv to receive future notifications about the site. See http://www.dec.ny.gov/chemical/61092.html.

Subsequent fact sheets about the site will be distributed exclusively through the listserv, except for households without internet access that have indicated the need to continue to receive site information in paper form. Please advise the NYSDEC site project manager identified in Appendix A if this is the case. Paper mailings may continue during the investigation and cleanup process for some sites, based on public interest and need.

CP Activities

The table at the end of this section identifies the CP activities, at a minimum, that have been and will be conducted during the site's investigation and cleanup program. The flowchart in Appendix D shows how these CP activities integrate with the site investigation and cleanup process. The public is informed about these CP activities through fact sheets and notices distributed at significant points during the program. Elements of the investigation and cleanup process that match up with the CP activities are explained briefly in Section 5.

- Notices and fact sheets help the interested and affected public to understand contamination issues related to a site, and the nature and progress of efforts to investigate and clean up a site.
- **Public forums, comment periods and contact with project managers** provide opportunities for the public to contribute information, opinions and perspectives that have potential to influence decisions about a site's investigation and cleanup.

The public is encouraged to contact project staff at any time during the site's investigation and cleanup process with questions, comments, or requests for information.

This CP Plan may be revised due to changes in major issues of public concern identified in Section 3 or in the nature and scope of investigation and cleanup activities. Modifications may include additions to the site contact list and changes in planned citizen participation activities.

Technical Assistance Grant

The site identified above poses a significant threat to public health or the environment, so that a qualifying community group may apply for a Technical Assistance Grant (TAG). The purpose of a TAG is to provide funds to the qualifying community group to obtain independent technical assistance. This assistance helps the TAG recipient to interpret and understand existing environmental information about the nature and extent of contamination related to the site and the development/implementation of a remedy.

An eligible community group must certify that its membership represents the interests of the community affected by the site, and that its members' health, economic well-being, or enjoyment of the environment may be affected by a release or threatened release of contamination at the site.

For more information about TAGs, go online at <u>http://www.dec.ny.gov/regulations/2590.html</u>

Note: The table identifying the citizen participation activities related to the site's investigation and cleanup program follows on the next page:

Citizen Participation Activities	Timing of CP Activities	
Before Start of Remedial Investigation and Feasibility Study (RI/FS):		
 Prepare site contact list Establish document repository Prepare Citizen Participation Plan (CPP) Place approved RI/FS Work Plan in document repository Distribute Fact Sheet to site contact list that announces availability of RI/FS Work Plan and describes upcoming RI work 	Before start of RI. Note: Draft CP Plan must be submitted to NYSDEC within 20 days of effective date of Consent Order. CP Plan must be approved by NYSDEC before distribution.	
When NYSDEC Approves Remedial Investigation/Feasibility Study Report:		
Distribute fact sheet to site contact list that describes RI/FS results	Before NYSDEC approves RI/FS Report	
Place approved RI/FS Report in document repository		
When NYSDEC Releases Proposed Remedial Action Plan (PRAP):		
 Place PRAP in document repository Distribute fact sheet to site contact list that describes PRAP and announces 30-day comment period and public meeting Hold public meeting about PRAP Conduct 30-day public comment period 	When NYSDEC releases PRAP. Comment period begins/ends as per dates identified in fact sheet. Public meeting is held during the comment period.	
When NYSDEC Issues Record of Decision (ROD):		
 Place ROD in document repository Distribute notice to site contact list that announces availability of ROD. ROD includes responsiveness summary of significant comments about PRAP 	When NYSDEC issues ROD	
Before Start of Remedial Action:		
Distribute fact sheet to site contact list that describes upcoming remedial action	Before the start of remedial action at the site	
When NYSDEC Certifies Cleanup Requirements Achieved:		
 Distribute fact sheet to site contact list that announces cleanup requirements achieved If Certificate of Completion (COC) is issued, announce in fact sheet If COC is issued, place copy in document repository 	When NYSDEC certifies cleanup requirements achieved, or within 10 days after NYSDEC issues COC or similar site closure document	
If NYSDEC Reclassifies the Site		
 If reclassifying site, may announce in fact sheet announcing achievement of cleanup requirements 	At time NYSDEC proposes to reclassify the site	
If NYSDEC Proposes to Delist the Site from the Registry of Contaminated Sites		
 Publish notice in Environmental Notice Bulletin about proposal and 30-day public comment period 	At time NYSDEC proposes to delist the site	
 Distribute notice to site contact list. May announce proposal in fact sheet announcing achievement of cleanup requirements Conduct 30-day public comment period about proposed delisting Distribute notice to site contact list when site is delisted 		

3. Major Issues of Public Concern

This section of the CP Plan identifies major issues of public concern that relate to the Site. Additional major issues of public concern may be identified during the course of the Site's investigation and cleanup process.

Potential issues of public concern include issues involving contamination of soil and/or groundwater by substances present in fire-fighting foam that was used or present at the Site. In particular, potential impacts on groundwater that is used for private and public water supply present concerns.

4. Site Information

Appendix C contains a map identifying the location of the Site.

Site Description

- Location 200 Daniels Hole Road, 65 Industrial Road, and 72 Industrial Road, Wainscott, Suffolk County
- Setting Mixed suburban and rural
- Site size 47.454 acres
- Adjacent properties Commercial/industrial uses and open undeveloped land

History of Site Use, Investigation, and Cleanup

The East Hampton Airport Site consists of approximately 47.454 acres of property that include the northeastern portion of the East Hampton Airport at 200 Daniels Hole Road, the East Hampton Fire Department substation located at 72 Industrial Road, and the Fire Training Facility located at 65 Industrial Road. The Site is located approximately 3.4 miles west of the Village of East Hampton and is owned by the Town of East Hampton. The airport is a public use facility with a parking lot, airport terminal, and support buildings. The Site is situated in a commercial/industrial use area and is surrounded by commercial and industrial uses and open undeveloped land. Long Island Rail Road (LIRR) tracks are present to the south of the Site. The nearest residential properties to the Site are located to the south of the LIRR tracks.

Various commercial and industrial businesses lease portions of the Site from the owner. Tenants at the Site include the East Hampton Fire District Training Facility and the East Hampton Fire Department (EHFD), which operates the Aircraft Rescue and Firefighting (ARFF) facility. Activities at the Site have included EHFD's fire-fighting and fire-fighting training using aqueous film-forming foam (AFFF), which typically contains per- and polyfluoroalkyl substances (PFAS). An investigation for PFAS in private water supply wells and monitoring wells south of the Site was conducted in 2017 and 2018 and identified detectable levels of PFAS in several wells. The PFAS compounds PFOA and PFOS, which have US Environmental Protection Agency (EPA) health advisory levels of 70 parts per trillion (ppt), were identified in several wells. The highest concentrations were noted to the south of the Site. Point-of-entry water treatment systems were installed at the affected properties and the public water supply network was expanded to the affected area.

A Site Characterization (SC) was conducted by the NYSDEC in 2018 and 2019 to determine if there was the potential for a significant threat to public health and/or the environment. The SC included an investigation of soil, groundwater, and drinking water at the Site and immediate vicinity. The results indicated the presence of PFAS compounds in soil and groundwater at the Site. The SC Report noted that PFOA and/or PFOS were detected in Site groundwater at concentrations above the EPA health advisory level at locations where fire-fighting foam training and crash response occurred, where AFFF was used in a mass casualty training exercise, where AFFF and fire trucks are stored, and adjacent to a burn training structure. In each of these places the East Hampton Fire Department used or stored fire-fighting foam.

Based on the SC results, the NYSDEC determined that the Site presents a significant threat to public health and/or the environment. The Site was added to the Registry of Inactive Hazardous Waste Disposal Sites (Registry) as a Class 2 Site in 2019. Additional investigation is needed to define the nature and extent of PFAS in groundwater and other environmental media.

5. Investigation and Cleanup Process

Investigation

A detailed study of the Site will be performed by the Responsible Party under an Order on Consent, with oversight by NYSDEC and NYSDOH. This detailed study is called a "Remedial Investigation". The investigation work plan is called a "Remedial Investigation Work Plan" and is available for public review at the "Locations of Reports and Information" identified in Appendix A.

The Remedial Investigation has several goals:

- 1) Define the nature and extent of contamination in soil, surface water, groundwater and any other parts of the environment that may be affected;
- 2) Identify the source(s) of the contamination;
- Assess the impact of the contamination on public health and the environment; and

4) Provide information to support the development of a proposed remedy to address the contamination.

The NYSDOH reviews and recommends activities that will be performed during the Remedial Investigation to ensure that a complete picture of potential health impacts is understood. Such activities include identifying the ways that contamination can reach people, such as through direct contact, eating, drinking, or breathing.

The information collected during the Remedial Investigation will be summarized in a report that is subject to review and approval by NYSDEC.

Feasibility Study

After the Remedial Investigation has begun, the Responsible Party, with oversight by the NYSDEC, will conduct a "Feasibility Study". This study uses the information developed during the Remedial Investigation to develop and evaluate potential ways to clean up contamination related to the Site. Another possibility is that the information collected during the Remedial Investigation may support the conclusion that no action, or not further action, is needed to address Site-related contamination.

Proposed Remedy

The evaluation of possible remedies ends with a recommended proposal to eliminate the threat posed by the contaminants at the Site. NYSDEC approves or prepares this proposal, which is called a "Proposed Remedial Action Plan" (PRAP). The PRAP describes the remedy preferred by the NYSDEC, or a no action or no further action alternative. The PRAP summarizes the decision that led to the recommendation of the preferred remedy by discussing each alternative and the reasons for choosing or rejecting it. The goal of any cleanup plan is to protect public health and the environment. NYSDEC will present the PRAP to the public for its review and comment during a 30-day public comment period and at a public meeting.

Selected Remedy

NYSDEC considers public comments as it selects the remedy to address contamination related to the Site. The selected remedy will be described in a document called a "Record of Decision" (ROD). The ROD will explain why the remedy was selected and respond to public comments. The ROD document will be placed in the Location of Reports and Information. If the selected remedy is no action or no further action, NYSDEC may then take steps to reclassify the Site or remove the Site from its list of contaminated sites.

Cleanup Action

If the ROD for the Site calls for cleanup action, the project then moves to designing and performing the actions to address the Site contamination. When cleanup actions have been completed, NYSDEC will approve or prepare a Final Engineering Report that describes the cleanup actions undertaken and certifies that cleanup requirements have been achieved or will be achieved.

Certificate of Completion

Upon approval of the Final Engineering Report, NYSDEC may issue a Certificate of Completion (COC). The COC would recognize the findings of the Final Engineering Report and note that the cleanup program achieved a cleanup level consistent with specific categories of use for the Site. The recipient of the COC would be entitled to limited liability as long as it complied with the terms of the COC, and other conditions.

A COC may be modified or revoked if, for example, the recipient does not comply with the terms of the COC, or if the recipient commits fraud regarding its certification that it has met cleanup levels.

Site Management

Site management is the last phase of the site cleanup program. This phase begins when the COC is issued. Site management maybe conducted by the NYSDEC, or by the Responsible Party under NYSDEC oversight, if contamination will remain in place. Site management incorporates any institutional and engineering controls required to ensure that the remedy implemented for the Site remains protective of public health and the environment. All significant activities are detailed in a Site Management Plan.

An *institutional control* is a non-physical restriction on use of the Site, such as a deed restriction that would prevent or restrict certain uses of the property. An institutional control may be used when the cleanup action leaves some contamination that makes the site suitable for some, but not all uses.

An *engineering control* is a physical barrier or method to manage contamination. Examples include caps, covers, barriers, fences, and treatment of water supplies.

Site management also may include operation and maintenance of a component of the remedy, such as a system that pumps and treats groundwater. Site management continues until NYSDEC determines that it is no longer needed. During the site management phase, NYSDEC may also take steps to reclassify the Site or delist the Site from the Registry.

Appendix A -Project Contacts and Locations of Reports and Information

Project Contacts

For information about the Site's investigation and cleanup program, the public may contact any of the following project staff:

New York State Department of Environmental Conservation (NYSDEC):

Steven Scharf Project Manager NYSDEC Division of Environmental Remediation 625 Broadway, 12th Floor Albany, NY 12233-7015 Steven.scharf@dec.ny.gov 518-402-9620

Citizen participation specialist Name Citizen Participation Specialist NYSDEC Central Office 625 Broadway, ____ Floor Albany, NY 12233-____ Insert email address Insert contact telephone number

New York State Department of Health (NYSDOH):

Sarita Wagh Project Manager NYSDOH Empire State Plaza, Corning Tower, Rm. 1787 Albany, NY 12237 <u>BEEI@health.ny.gov</u> 518-402-7860

Locations of Reports and Information

The facilities identified below are being used to provide the public with convenient access to important project documents:

East Hampton Library

159 Main Street East Hampton, NY 11937 Phone: 631-324-0222 Hours: M-Th 9am – 7pm F + Sat 9am – 5pm, Sun 1pm – 5 pm

NYSDEC

Division of Environmental Remediation 625 Broadway, 12th Floor Albany, NY 12233-7015 Attn: Steven Scharf Phone: 518-402-9620 (Call for appointment)

Appendix B - Site Contact List

Suffolk County Executive:

Steven Bellone H. Lee Dennison Building 100 Veterans Memorial Highway Hauppauge, NY 11788

Suffolk County Planning Commission

Andrew Freleng, Chief Planner Suffolk County Department of Economic Development and Planning H. Lee Dennison Building, 11th Floor 100 Veterans Memorial Highway Hauppauge, NY 11788

Town of East Hampton Supervisor:

Peter Van Scoyoc 159 Pantigo Road East Hampton, NY 11937 <u>PVanscoyoc@EHamptonNY.gov</u>

Town of East Hampton Council:

Jeffrey L. Bragman, <u>JBragman@EHamptonNY.gov</u> Kathee Burke-Gonzalez, <u>KBurke-Gonzalez@EHamptonNY.gov</u> David Lys, <u>DLys@EHamptonNY.gov</u> Sylvia Overby, SOverby@EHamptonNY.gov

159 Pantigo Road East Hampton, NY 11937

Town of East Hampton Planning Board Chairperson:

Samuel Kramer 300 Pantigo Place, Suite 103 East Hampton, NY 11937 SKramer@EHamptonNY.gov

Town Clerk, Town of East Hampton:

Carole Brennan 159 Pantigo Road East Hampton, NY 11937 <u>CBrennan@EHamptonNY.gov</u>

Town of East Hampton Natural Resources Department

Kim Shaw, Environmental Protection Director 300 Pantigo Place, Suite 107 East Hampton, NY 11937 KShaw@EHamptonNY.gov

East Hampton Airport

James Brundige, Airport Director 173 Daniels Hole Road Wainscott, NY 11975 JBrundige@EHamptonNY.gov

Sound Aircraft Services

200 Daniels Hole Road Wainscott, NY 11975 Attn: Officer, Director, or managing agent

Tenants and Property Owners on Industrial Road:

3 Dog Farm LLC 3 Industrial Road PO Box 696 Wainscott, NY 11975

Wainscott Farms 3 Industrial Road PO Box 696 Wainscott, NY 11975

Jane Lappin 3 Industrial Road PO Box 696 Wainscott, NY 11975

The Country School 7 Industrial Road PO Box 1378 Wainscott, NY 11975 <u>deenazen@aol.com</u> 39 Industrial Road LLCC/o Robert Ratteni39 Industrial RoadWainscott, NY 11975

41 Industrial Road LLC C/o Robert Rattenni PO Box 5085 East Hampton, NY 11937

East Hampton Executive Terminal 50 Industrial Road Wainscott, NY 11975 GT Power Systems Inc. 56 Industrial Road P.O. Box 402 Wainscott, NY 11975 (631) 537-8890 Attn: Gerard Turza, Jr.

East Hampton Fire Districts Training Facility, Inc. 65 Industrial Road East Hampton, New York 11937 Attn: Officer, Director, or managing agent

Ron Sullivan Welding & Steel Yard 66 Industrial Road Wainscott, NY 11975

Living Water Full Gospel Church of East Hampton 69 Industrial Road Wainscott, NY 11975

LTV Studios 75 Industrial Road PO Box 799 Wainscott, NY 11975

Twin Forks Moving & Storage 77 Industrial Road Wainscott, NY 11975 PODS 86 Industrial Road Wainscott, NY 11975

Phoenix House 95 Industrial Road Wainscott, NY 11975

Village of East Hampton d/b/a East Hampton Fire Department 86 Main Street East Hampton, New York 11937 (631) 324-4150 Attn: Becky Molinaro, Village Administrator, Village Clerk

Village of East Hampton d/b/a East Hampton Fire Department One Cedar Street East Hampton, New York 11937 (631) 324-0124 Attn: Gerard Turza Jr. ehfdchiefs@gmail.com

Wainscott Hamlet Center LLC C/o MacLachlan & Eagan LLP 241 Pantigo Road East Hampton, NY, 11937 (631) 902-3802 Attn: David Eagan <u>deagan@eaganlawfirm.net</u>

Wainscott Industrial LLC C/o MacLachlan & Eagan LLP 241 Pantigo Road East Hampton, NY, 11937 (631) 902-3802 Attn: David Eagan <u>deagan@eaganlawfirm.net</u>

Landscape Details, Inc. 103 Montauk Highway East Hampton, NY 11937 (631) 329-3000 landscapes@landscapedetails.com Wainscott Commercial Center LLC PO Box 196 Bridgehampton, New York, 11932 (631) 902-3802 Attn: David Eagan <u>deagan@eaganlawfirm.net</u>

Hedges Row LLC PO Box 840 East Quogue, NY, 11942 (631) 902-3802 Attn: David Eagan deagan@eaganlawfirm.net

East Hampton Fire Districts Training Facility, Inc. c/o Steven Tekulsky, Esq. 113 Cedar Street East Hampton, New York 11937

The public water supplier that services the area in which the Site is located:

Suffolk County Water Authority 4060 Sunrise Highway, Suite 1000 Oakdale, NY 11769 631-589-5200

Local News Media from which the community typically obtains information:

The East Hampton Star 153 Main Street PO Box 5002 East Hampton, NY 11937 editor@easthamptonstar.com

The East Hampton Press 135 Windmill Lane Southampton, NY 11968

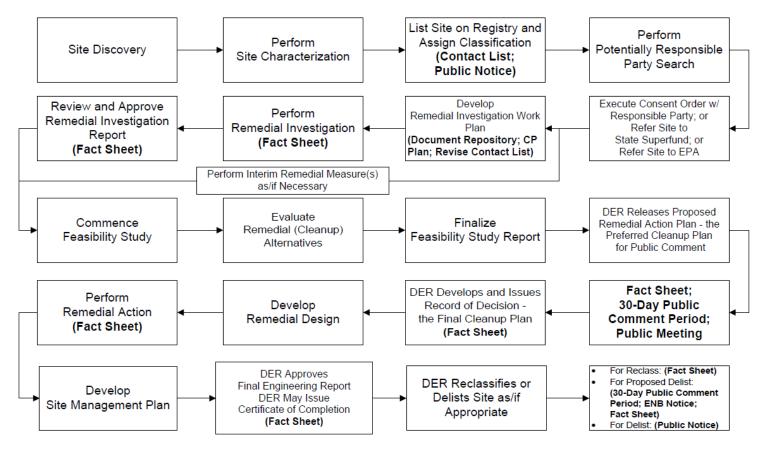
The Independent 74 Montauk Highway, Suite 19 East Hampton, NY 11937 <u>news@indyeastend.com</u> The administrator of any school or day care facility located on or near the Site: Deena Zenger The Country School 7 Industrial Road PO Box 1378 Wainscott, NY 11975 deenazen@aol.com

Any person who has requested to be placed on the site contact list:

No person has yet requested to be placed on the site contact list.



Appendix C - Site Location Map



Appendix D - State Superfund Program Remedial Process

Note: CP Activities are in Bold.