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much hoopla. We came to find out at that point that, if I may use the egg analogy, that the shell was relatively thin. How much thicker is the shell now, and can this egg still crack up, so to speak?

The President. Well, first of all, I think we did have a deal 2 weeks ago. And I think the fact that we've reached agreement in writing on the details is evidence that there was one.

But when you agree on broad principles and you have long hours of negotiations, there's still some difficulties involved in writing the details of the agreement down, making sure everybody remembers it the same way, that you've got the kind of accord you need. So this is a huge step forward because now we have a much more detailed agreement committed in writing.

Wolf [Wolf Blitzer, CNN].

Late-Term Abortion Legislation

Q. Mr. President, I wonder now that the Senate has rejected Senator Daschle's compromise proposal on the late-term abortion procedure, I wonder if there is any way that you think language could be crafted that would avoid your having to veto Senator Santorum's legislation once again?

The President. Well, of course. I have nothing to add to what I have said on this all along. What I need to do is to be convinced that no woman will be grievously harmed by this legislation, and that no woman will be put in the position, for example, of being so harmed that she will never be able to have further children because of this legislation. You know what my concerns are; I've made them abundantly clear.

I must say, I regret that Senator Daschle's legislation did not pass because it would have reduced the number of abortions by far, far more—light-years more than the Santorum bill. The Santorum bill may not reduce the number of abortions by one.

So what we don't want to do is to, in effect, not reduce the number of abortions in the third trimester, which the Supreme Court permits us to do and which I've invited the Congress to do ever since I got here, and at the same time put a lot of women's health at risk in a way that is unwise and unconstitutional.

Zaire

Q. Mr. President, what are your thoughts on Mobutu losing power in Zaire?

The President. Well, I want to make a couple of points on it. It does appear that he has left Kinshasa. The United States position is clear: We want to see a transition to a genuine democracy. The second point I want to make is that President Mandela of South Africa has done a superb job of exercising leadership in this area, and the United States is supporting him and his efforts. And I want the whole world to get behind the leadership that Nelson Mandela is showing there and to do what we can to support Africa in taking one of the largest and most important nations in Africa and promoting a democratic transition. That is what I think is important.

Thank you very much.

NOTE: The President spoke at 11:25 a.m. in the Rose Garden at the White House. In his remarks, he referred to President Mobutu Sese Seko of Zaire and State President Nelson Mandela of South Africa.

Remarks in Apology to African-Americans on the Tuskegee

Experiment May 16, 1997

Ladies and gentlemen, on Sunday, Mr. Shaw will celebrate his 95th birthday. I would like to recognize the other survivors who are here today and their families: Mr. Charlie Pollard is here. Mr. Carter Howard. Mr. Fred Simmons. Mr. Simmons just took his first airplane ride, and he reckons he's about 110 years old, so I think it's time for him to take a chance or two. [Laughter] I'm glad he did. And Mr. Frederick Moss, thank you, sir. I would also like to ask three family representatives who are here—Sam Doner is represented by his daughter, Gwendolyn Cox. Thank you, Gwendolyn. Ernest Hendon, who is watching in Tuskegee, is represented by his brother, North Hendon. Thank you, sir, for being here. And George Key is represented by his grandson, Christopher Monroe. Thank you, Chris.

I also acknowledge the families, community leaders, teachers and students watching

today by satellite from Tuskegee. The White House is the people's house; we are glad to have all of you here today. I thank Dr. David Satcher for his role in this. I thank Congresswoman Waters and Congressman Hilliard, Congressman Stokes, the entire Congressional Black Caucus; Dr. Satcher; members of the cabinet who are here, Secretary Herman, Secretary Slater; a great friend of freedom, Fred Gray, thank you for fighting this long battle all these long years.

The eight men who are survivors of the syphilis study at Tuskegee are a living link to a time not so very long ago that many Americans would prefer not to remember but we dare not forget. It was a time when our Nation failed to live up to its ideals, when our Nation broke the trust with our people that is the very foundation of our democracy. It is not only in remembering that shameful past that we can make amends and repair our Nation, but it is in remembering that past that we can build a better present and a better future. And without remembering it, we cannot make amends and we cannot go forward.

So today America does remember the hundreds of men used in research without their knowledge and consent. We remember them and their family members. Men who were poor and African-American, without resources and with few alternatives, they believed they had found hope when they were offered free medical care by the United States Public Health Service. They were betrayed.

Medical people are supposed to help when we need care, but even once a cure was discovered, they were denied help, and they were lied to by their Government. Our Government is supposed to protect the rights of its citizens; their rights were trampled upon—40 years, hundreds of men betrayed, along with their wives and children, along with the community in Macon County, Alabama, the City of Tuskegee, the fine university there, and the larger African-American community. The United States Government did something that was wrong, deeply, profoundly, morally wrong. It was an outrage to our commitment to integrity and equality for all our citizens.

To the survivors, to the wives and family members, the children, and the grandchildren, I say what you know: No power on Earth can give you back the lives lost, the pain suffered, the years of internal torment and anguish. What was done cannot be undone. But we can end the silence. We can stop turning our heads away. We can look at you in the eye and finally say on behalf of the American people, what the United States Government did was shameful, and I am sorry.

The American people are sorry—for the loss, for the years of hurt. You did nothing wrong, but you were grievously wronged. I apologize, and I am sorry that this apology has been so long in coming.

To Macon County, to Tuskegee, to the doctors who have been wrongly associated with the events there, you have our apology, as well. To our African-American citizens, I am sorry that your Federal Government orchestrated a study so clearly racist. That can never be allowed to happen again. It is against everything our country stands for and what we must stand against is what it was.

So let us resolve to hold forever in our hearts and minds the memory of a time not long ago in Macon County, Alabama, so that we can always see how adrift we can become when the rights of any citizens are neglected, ignored, and betrayed. And let us resolve here and now to move forward together.

The legacy of the study at Tuskegee has reached far and deep, in ways that hurt our progress and divide our Nation. We cannot be one America when a whole segment of our Nation has no trust in America. An apology is the first step, and we take it with a commitment to rebuild that broken trust. We can begin by making sure there is never again another episode like this one. We need to do more to ensure that medical research practices are sound and ethical and that researchers work more closely with communities.

Today I would like to announce several steps to help us achieve these goals. First, we will help to build that lasting memorial at Tuskegee. The school founded by Booker T. Washington, distinguished by the renowned scientist George Washington Carver and so many others who advanced the health

and well-being of African-Americans and all Americans, is a fitting site. The Department of Health and Human Services will award a planning grant so the school can pursue establishing a center for bioethics in research and health care. The center will serve as a museum of the study and support efforts to address its legacy and strengthen bioethics training.

Second, we commit to increase our community involvement so that we may begin restoring lost trust. The study at Tuskegee served to sow distrust of our medical institutions, especially where research is involved. Since the study was halted, abuses have been checked by making informed consent and local review mandatory in federally funded and mandated research.

Still, 25 years later, many medical studies have little African-American participation and African-American organ donors are few. This impedes efforts to conduct promising research and to provide the best health care to all our people, including African-Americans. So today, I'm directing the Secretary of Health and Human Services, Donna Shalala, to issue a report in 180 days about how we can best involve communities, especially minority communities, in research and health care. You must—every American group must be involved in medical research in ways that are positive. We have put the curse behind us; now we must bring the benefits to all Americans.

Third, we commit to strengthen researchers' training in bioethics. We are constantly working on making breakthroughs in protecting the health of our people and in vanquishing diseases. But all our people must be assured that their rights and dignity will be respected as new drugs, treatments and therapies are tested and used. So I am directing Secretary Shalala to work in partnership with higher education to prepare training materials for medical researchers. They will be available in a year. They will help researchers build on core ethical principles of respect for individuals, justice, and informed consent, and advise them on how to use these principles effectively in diverse populations.

Fourth, to increase and broaden our understanding of ethical issues and clinical research, we commit to providing postgraduate

fellowships to train bioethicists especially among African-Americans and other minority groups. HHS will offer these fellowships beginning in September of 1998 to promising students enrolled in bioethics graduate programs.

And finally, by Executive order I am also today extending the charter of the National Bioethics Advisory Commission to October of 1999. The need for this commission is clear. We must be able to call on the thoughtful, collective wisdom of experts and community representatives to find ways to further strengthen our protections for subjects in human research.

We face a challenge in our time. Science and technology are rapidly changing our lives with the promise of making us much healthier, much more productive and more prosperous. But with these changes we must work harder to see that as we advance we don't leave behind our conscience. No ground is gained and, indeed, much is lost if we lose our moral bearings in the name of progress.

The people who ran the study at Tuskegee diminished the stature of man by abandoning the most basic ethical precepts. They forgot their pledge to heal and repair. They had the power to heal the survivors and all the others, and they did not. Today, all we can do is apologize. But you have the power, for only you, Mr. Shaw, the others who are here, the family members who are with us in Tuskegee—only you have the power to forgive. Your presence here shows us that you have chosen a better path than your Government did so long ago. You have not withheld the power to forgive. I hope today and tomorrow every American will remember your lesson and live by it.

Thank you, and God bless you.

NOTE: The President spoke at 2:26 p.m. in the East Room at the White House. In his remarks, he referred to Tuskegee Experiment survivors Herman Shaw, who introduced the President, and Frederick Moss; and Fred D. Gray, attorney for the Tuskegee Experiment participants. The study was the "Tuskegee Study of Untreated Syphilis in the Negro Male."

Executive Order 13046—Further Amendment to Executive Order 12975, Extension of the National Bioethics Advisory Commission
May 16, 1997

By the authority vested in me as President by the Constitution and the laws of the United States of America, and in order to extend the term of the National Bioethics Advisory Commission, it is hereby ordered that section 7(b) of Executive Order 12975 further is amended to read, “NBAC shall terminate on October 3, 1999, unless extended by the President prior to that date.”

William J. Clinton

The White House,
May 16, 1997.

[Filed with the Office of the Federal Register, 11:02 a.m., May 19, 1997]

NOTE: This Executive order will be published in the *Federal Register* on May 20.

Statement on Strengthening International Nuclear Safeguards on Proliferation of Nuclear Weapons
May 16, 1997

On May 15, the international community took a major step toward significantly reducing the danger that any nation can secretly acquire a nuclear arsenal. Last September, in my speech at the United Nations, I called on the international community to strengthen the Nuclear Nonproliferation Treaty and improve our ability to identify and isolate those states that seek to violate its rules. In the most dramatic strengthening of nuclear inspections in the last quarter-century, the International Atomic Energy Agency (IAEA) and its member states have agreed in Vienna to develop strong new tools to assist in tracking the use and location of nuclear materials around the world.

During the last 4 years, we have made significant progress in curbing the proliferation of nuclear weapons and ending the dangerous legacy of cold war weapons stockpiles. But as the clandestine efforts of nations such as Iraq to acquire nuclear weapons have

made clear, we must reinforce our ability to find and stop secret nuclear weapons programs. Only in the aftermath of the Persian Gulf war were we able to discover the full scope of Iraq's activities and intentions.

The strengthened safeguards system adopted by the IAEA will give international nuclear inspectors greater information and access to nuclear and related facilities worldwide. By accepting a new legally binding protocol, states will assume new safeguards obligations that will make all their nuclear activities more transparent—including by allowing inspections at all suspicious sites, not just at declared sites.

I urge all nations to adopt as soon as possible appropriate protocols to their own safeguard agreements or to make other legally binding arrangements that will put new system of safeguards in place. And I call on all nations that have not already signed the Nuclear Nonproliferation Treaty to do so without delay.

Reducing the threat of nuclear and other weapons of mass destruction is one of our highest obligations. Since I took office, we have made the Nuclear Nonproliferation Treaty permanent, dramatically cut existing nuclear arsenals under the START treaties, and ratified the Chemical Weapons Convention that will outlaw poison gas forever. I look forward to working with the Senate as we seek ratification of the Comprehensive Nuclear Test Ban Treaty and as we seek congressional approval of this protocol and other arms control measures. Together, we must continue our efforts to provide the American people with real and lasting security.

Statement on the Northern Ireland Peace Process Initiative by Prime Minister Tony Blair of the United Kingdom

May 16, 1997

I welcome Prime Minister Blair's statement today on Northern Ireland as a balanced and constructive step toward restoring momentum to the peace process. His words offer hope and reassurance to the people of both of Northern Ireland's traditions.

The Prime Minister has made clear that this British Government, like its predecessor,