

The Commercial and Supply Chain Transformation of Social Housing



Procurement and Supply Chain Management Made Simple.

A more effective model positions procurement as a commercially focused, strategically integrated function that aligns with organisational priorities. Category management provides the structural foundation, enabling coherent oversight of expenditure and the development of tailored strategies across key service areas. This is reinforced through embedded business partnering, ensuring that procurement is actively involved in shaping requirements, influencing design, and supporting delivery across asset management, housing operations, and development.

The model is further reinforced by data and analytics, enabling more informed and proactive decision-making. Spend visibility, performance data, and predictive modelling aid the development of future pipelines and enhance alignment with asset strategies. Commercial mechanisms, including outcome-based incentives and transparent pricing structures, align supplier behaviour with organisational objectives, whilst governance frameworks are designed to enable effective decision-making without restricting agility or innovation.

For housing providers, the implications are substantial. A strategically located procurement function improves financial control, enhances service consistency, and reinforces supply chain relationships. It allows organisations to respond more effectively to market pressures, regulatory requirements, and changing asset needs. Conversely, sticking to traditional models risks ongoing inefficiency, rising costs, and a diminished capacity to deliver sustainable, high-quality housing services.

On a broader level, the repositioning of procurement enhances sector resilience by creating more stable, competent, and adaptable supply chains. Through intentional market engagement, better demand visibility, and balanced commercial models, procurement can foster supplier investment and capacity building. This strategy improves delivery capabilities across the sector, ensuring that housing providers are better prepared to meet rising demand, manage risks, and deliver positive outcomes for residents and communities.

Table of Contents

<i>Why Procurement Matters Now in Social Housing</i>	5
<i>Systemic Structural Weaknesses in Social Housing Procurement</i>	5
<i>Operational and Financial Consequences of Procurement Failure</i>	7
<i>Role of Procurement - From Gatekeeper to Strategic Partner</i>	8
<i>Integrating Procurement with Asset Strategy and Lifecycle Performance</i>	9
<i>Procurement as a Market Shaper</i>	11
<i>Integration with Housing Management and Development</i>	12
<i>The “Best-in-Class” Commercial Function</i>	13
<i>Category Management at the Core</i>	13
<i>Embedded Business Partnering Model</i>	14
<i>Capability, Operating Model and Leadership in Procurement Transformation</i>	15
<i>Data, Analytics and Predictive Procurement Capability</i>	17
<i>Governance That Enables, Not Restricts</i>	18
<i>The Failure of Traditional Contract Management</i>	19
<i>Lifecycle Contract Management Models</i>	19
<i>Performance Frameworks and Outcome-Based KPIs</i>	20
<i>Commercial Mechanisms (Gainshare, Painshare, Open Book)</i>	22
<i>Commercial Cost Control, Indexation and Pricing Integrity in Supplier Contracts</i>	23
<i>Managing Variations, Risk and Change</i>	24
<i>Integrated Supplier Segmentation and Risk-Resilient Engagement Strategy</i>	25
<i>Governance Structures and Review Cadence</i>	26
<i>Driving Innovation and Continuous Improvement</i>	27
<i>Market Analysis and Supplier Positioning</i>	28
<i>Category-Specific Models</i>	29
<i>Moving from “Buying” to “Market Design”</i>	29
<i>Feedback Loops from Delivery into Strategy</i>	30
<i>Building Category and SRM Capability</i>	31
<i>Governance and Risk - Balancing Control with Agility</i>	31
<i>Risk Allocation and Management</i>	32
<i>Audit, Assurance and Regulatory Expectations</i>	33
<i>Category Strategy Design and Delivery Models</i>	33
<i>Supply Chain Design and Resilience</i>	35
<i>ESG, Social Value and Ethical Procurement</i>	36
<i>Procurement Transformation Framework</i>	37
<i>The Future State: What Success Looks Like</i>	39
<i>Summary - Housing Quality, Delivery Capacity, and Sector Resilience</i>	40

Why Procurement Matters Now in Social Housing

The social housing sector is entering a period of increased complexity, where asset deterioration, regulatory oversight, and financial limitations are converging to create unprecedented operational pressures. Ageing housing stock, coupled with stricter obligations from legislation such as the Building Safety Act 2022 and Fire Safety Act 2021, has heightened the need for strong, well-coordinated investment programmes. Procurement plays a central role in this challenge, directly affecting the quality, speed, and cost of compliance-driven interventions across housing portfolios.

At the same time, housing providers face increasing pressure to meet ambitious development targets to tackle chronic housing shortages, while operating within a limited and often volatile supply chain. Contractor capacity remains restricted, particularly in specialised areas such as fire safety and retrofitting, and skills shortages continue to impact delivery across construction and maintenance. Procurement, therefore, plays a vital role in matching demand with available capacity, ensuring programmes stay achievable and commercially viable.

Economic conditions have worsened these challenges, with inflation pressures, material cost fluctuations, and contractor insolvencies creating substantial uncertainty. The effects of high-profile failures, including the collapse of Carillion, continue to shape risk perception and commercial behaviour within the sector. Suppliers increasingly factor risk into contracts, while housing providers face diminished financial certainty, underscoring the need for more advanced, proactive procurement strategies.

These conditions highlight the limitations of traditional procurement models, which are mainly structured around transactional purchasing and compliance checks. Such methods are ill-suited to handle complex delivery environments, where coordination, market engagement, and long-term planning are crucial. Procurement can no longer function solely as a downstream activity focused on tendering and contract award; it must instead involve upstream efforts to shape how services are designed and delivered.

The necessary shift is therefore essential, transforming procurement from a model centred on “buying services” to one focused on “shaping delivery ecosystems.” This involves designing markets, organising supply chains, and aligning commercial models with organisational goals. Procurement must identify not only who provides services, but how delivery is arranged, incentivised, and maintained over time, ensuring supply chains can meet both current and future needs.

This transition demands a redefinition of procurement’s role within social housing organisations, positioning it as a strategic function integrated with asset management, development, and housing operations. By incorporating procurement into decision-making processes, organisations can ensure that commercial considerations shape strategy from the beginning rather than being applied afterwards. This fosters more effective programme design, better risk management, and closer alignment between organisational objectives and delivery capabilities.

Ultimately, procurement is important now because it is one of the few functions capable of simultaneously affecting cost, quality, and delivery capacity at scale. In a sector facing rising demand, limited resources, and stricter regulatory expectations, procurement is not just a support function but a vital driver of organisational performance. Its transformation is therefore crucial to ensuring social housing providers can deliver safe, sustainable, and high-quality homes in an increasingly difficult environment.

Systemic Structural Weaknesses in Social Housing Procurement

Social housing procurement has traditionally been driven more by compliance obligations than strategic goals, resulting in functions that focus on meeting regulatory standards rather than achieving commercial success. This approach has fostered behaviours centred on audit preparedness, procedural accuracy, and risk mitigation. As a result, procurement is often seen

as a control tool rather than a value creator, which limits its impact on organisational strategy, asset investment decisions, and long-term service quality.

This compliance-led model is supported by governance frameworks that emphasise transparency and assurance, often interpreted narrowly as strict rule-following rather than as a means of attaining outcomes. Although such controls remain vital, an excessive focus on them has encouraged risk-averse behaviours that hinder innovation and commercial agility. Procurement functions therefore tend to rely on standardised, defensible approaches, which diminishes their capacity to respond flexibly to shifting market conditions and changing operational needs.

Consequently, procurement cultures have developed in which success is judged by adherence to procedures rather than by the delivery of value. Metrics such as audit results and procurement timelines are emphasised over cost efficiency, service quality, and resident satisfaction. This misalignment hinders procurement's contribution to organisational goals and perpetuates its view as an administrative role, restricting its integration with housing management, asset renewal, and development activities.

Another systemic weakness is the fragmentation of expenditure across contracts, suppliers, and organisational silos. Spending is often managed at a departmental or project level, with limited overall integration or strategic oversight. This fragmentation diminishes purchasing leverage, hampers the development of coherent category strategies, and leads to inconsistent pricing, specifications, and supplier performance across similar workstreams, especially in repairs, maintenance, and compliance services.

The lack of structured category management encourages reactive procurement behaviours. Without clear segmentation of spend, organisations find it difficult to analyse demand, comprehend market dynamics, or develop long-term sourcing strategies. This hampers the ability to standardise specifications, optimise contract structures, and align procurement activities with asset management priorities, leading to inefficiencies and missed opportunities for cost savings and service improvements.

Fragmentation also weakens effective supplier engagement. Suppliers are often contracted through multiple, uncoordinated arrangements with differing expectations, causing confusion and reducing accountability. This hinders the development of strategic relationships, as no single contract provides sufficient scale or continuity to justify investment, innovation, or deeper collaboration, thereby limiting the potential value suppliers can bring to service delivery.

Contracting practices further worsen these weaknesses by overemphasising short-term horizons. Driven by budget cycles and governance restrictions, contracts are often designed with limited duration and flexibility, prioritising immediate cost control over long-term value. This discourages supplier investment, undermines continuity, and necessitates repeated procurement cycles that drain organisational resources without delivering lasting performance improvements.

Short-term contracting also diminishes supply chain resilience. Suppliers are less likely to invest in workforce development, systems, and capacity when future workload is uncertain, leading to reactive, inconsistent delivery models. In labour-intensive sectors such as repairs and maintenance, this instability directly affects service quality and operational efficiency, undermining efforts to achieve reliable and resident-focused outcomes.

These contracting approaches also lead to suboptimal pricing. Suppliers include risk premiums to cover uncertainty and limited visibility, thereby raising costs and reducing service quality. The lack of long-term commercial frameworks restricts opportunities for ongoing improvement and innovation, reinforcing a cycle in which inefficiency and underperformance become ingrained in procurement and delivery models.

Supplier relationship management in this context remains underdeveloped and largely

transactional. Suppliers are often viewed as interchangeable providers rather than strategic partners, which limits engagement and reduces transparency. Where management structures exist, they usually focus on compliance monitoring rather than performance enhancement, preventing organisations from using supplier expertise to boost efficiency, cut costs, and improve service outcomes.

Adding to this problem is the lack of structured supplier segmentation, which prevents organisations from distinguishing between strategic, critical, and transactional relationships. This causes a misallocation of resources, with insufficient focus on high-impact suppliers and excessive attention to low-value engagements. As a result, procurement functions cannot optimise supplier relationships or unlock the full potential of their supply chains.

A significant gap also exists between procurement and asset strategy. Procurement is often involved too late in the process, with minimal input in shaping asset investment plans. This leads to strategies that fail to adequately account for market capacity, supply chain readiness, or commercial factors, resulting in overly complex specifications, higher costs, and delivery issues that could have been avoided with earlier procurement involvement.

The widespread reliance on framework agreements, without adequate commercial ownership, further exacerbates these issues. While frameworks provide efficiency and ensure compliance, they are often used as substitutes for strategic procurement rather than as tools to facilitate it. Call-offs are frequently made with limited competition or negotiation, which reduces value creation, weakens alignment with organisational needs, and reduces accountability for supplier performance.

The lack of comprehensive data, insight, and spend visibility greatly hampers procurement effectiveness. Disjointed and inconsistently categorised data restricts the ability to analyse expenditure, benchmark performance, and develop well-informed strategies. The absence of unified data across procurement, asset management, and finance functions prevents a comprehensive view of performance, limiting decision-making capabilities and restricting procurement's ability to function as a strategic, value-driven unit.

Operational and Financial Consequences of Procurement Failure

The lack of structured procurement discipline in social housing has led to systemic cost inefficiencies, with organisations often paying above market rates for similar goods, works, and services. Fragmented approaches, inconsistent specifications, and limited aggregation reduce commercial leverage and hinder economies of scale. Pricing thus reflects inefficiency rather than competitiveness, with suppliers embedding risk premiums into bids, increasing expenditure across programmes and limiting financial capacity within already pressured operating environments.

Reactive procurement behaviours further amplify cost pressures, especially in responsive repairs and compliance-driven works. Urgent demand, poorly defined pipelines, and limited forward visibility diminish competition and promote reliance on premium delivery models. Suppliers, dealing with fluctuating workloads and uncertainty, include contingency pricing in their submissions. This dynamic embeds inflationary pressures within procurement cycles, resulting in a persistent pattern of rising costs and reduced value for money across housing portfolios.

The lack of robust cost benchmarking and should-cost analysis worsens these inefficiencies, as organisations often lack the data and analytical capability required to challenge supplier pricing effectively. Without clear visibility of cost drivers, procurement teams cannot negotiate from an informed position, leading to acceptance of pricing that may not reflect current market conditions. This weakens commercial discipline and contributes to ongoing cost escalation across maintenance, development, and compliance activities.

Inconsistent procurement practices also cause variability in service quality and resident outcomes. When multiple suppliers operate under different contractual terms, specifications,

and performance frameworks, delivery becomes fragmented and uneven. This inconsistency leads to differences in repair quality, response times, and service reliability, which can reduce residents' confidence and satisfaction and weaken trust in housing providers' ability to deliver consistent, high-quality services.

The lack of effective contract management and performance monitoring further worsens these challenges. Underperformance is not consistently recognised or addressed, allowing suppliers to operate at minimum contractual standards rather than striving for ongoing improvement. Weak or inconsistently applied performance systems diminish accountability and reduce incentives for enhancement, leading to persistent service issues that remain unresolved and continue to affect both operational performance and resident experience.

Furthermore, procurement's limited integration with housing management functions hampers the alignment of service delivery with resident needs. Feedback from residents is often not systematically incorporated into procurement or contract management processes, creating a disconnect between service design and lived experience. This lack of feedback loops hinders organisational learning, restricting the capacity to refine approaches and enhance service quality over time.

The structural weaknesses within procurement also contribute to a fragile and unstable supply chain. Short-term contracting, inconsistent demand, and fragmented pipelines create an unpredictable operating environment that discourages supplier investment in workforce, systems, and infrastructure. As a result, the supply chain becomes reactive and vulnerable, particularly during periods of economic volatility or heightened demand, reducing resilience and increasing the risk of service disruption.

Financial instability among contractors is further worsened by procurement practices that transfer disproportionate risk without matching reward. Fixed-price contracts, poorly defined scopes, and delayed payment mechanisms place heavy pressure on supplier cash flow, increasing the risk of financial distress. Contractor failure can have serious consequences, including service interruptions, increased costs, and the need for urgent re-procurement under constrained and often more expensive conditions.

A lack of strategic supplier management hampers visibility into the health of the supply chain, preventing the early detection of financial or operational risks. Organisations often lack structured mechanisms to monitor resilience, evaluate performance trends, or engage proactively with suppliers about emerging challenges. This reactive approach means issues are addressed only after they become critical, reducing the ability to prevent disruptions and contributing to ongoing instability in the supply chain.

Procurement practices have traditionally limited innovation and standardisation. Rigid specifications, restricted supplier engagement, and a focus on compliance hinder the adoption of new technologies, delivery models, and efficiencies. Without consistent standards, suppliers face greater complexity and reduced scalability, diminishing their willingness to invest in innovation. As a result, procurement functions risk becoming barriers rather than enablers of progress, missing opportunities to enhance cost efficiency, service quality, and long-term asset performance.

Role of Procurement - From Gatekeeper to Strategic Partner

Procurement within social housing must transition from a compliance-led gatekeeping function to a commercially focused strategic partner embedded within organisational decision-making. This requires a fundamental shift in mandate, in which procurement is accountable not only for regulatory compliance but also for delivering measurable value across cost, quality, and service outcomes. By repositioning procurement upstream, organisations can ensure that commercial considerations inform strategy, rather than being applied retrospectively at the point of tender and contract award.

A strategic procurement function operates with a deep understanding of organisational

priorities, including asset performance, resident satisfaction, and financial sustainability. This requires close alignment with executive leadership to enable procurement to influence investment decisions, programme design, and delivery models. Rather than acting as a control point, procurement becomes an enabler of delivery, shaping how services are commissioned to achieve optimal outcomes across housing portfolios and supporting long-term organisational objectives through informed commercial strategies.

Embedding procurement as a strategic partner also necessitates a shift in governance structures, ensuring that decision-making frameworks enable rather than constrain commercial agility. This involves redefining assurance processes to focus on outcomes and value rather than procedural compliance alone. Governance should support informed risk-taking, allowing procurement professionals to deploy innovative commercial models, negotiate effectively with suppliers, and respond dynamically to market conditions without compromising transparency or accountability.

The evolution of procurement capability is central to this transformation. Teams must develop expertise in commercial strategy, negotiation, market analysis, and financial modelling, moving beyond process-driven skillsets. This requires targeted investment in professional development and recruitment to ensure that procurement functions are equipped to operate at a strategic level. Organisations that fail to address these capability gaps risk perpetuating transactional models that limit procurement's influence and effectiveness.

A clear example of this shift is seen in Clarion Housing Group, which has implemented a category-based business partnering approach that connects procurement professionals with key service sectors, including repairs, compliance, and development. This setup integrates procurement into operational delivery, ensuring that commercial expertise is used from the earliest planning stages and that strategies are customised to the specific needs of each category.

Within this model, Clarion Housing Group enables procurement specialists to work alongside asset managers, technical teams, and housing operations to co-design delivery solutions. This collaboration ensures that specifications, contract structures, and supplier engagement strategies are grounded in operational realities while remaining commercially robust. As a result, procurement decisions are more informed, deliverable, and aligned with both asset performance and resident outcomes.

The adoption of category-based business partnering has strengthened organisational alignment, reduced fragmentation, and improved delivery performance. By positioning procurement as an integrated and strategic function, Clarion Housing Group has enhanced its ability to drive value across its housing portfolio, demonstrating how this model moves procurement beyond administration to a central role in achieving organisational objectives.

Therefore, repositioning procurement as a strategic partner enables housing providers to move from reactive purchasing to proactive value creation. By embedding procurement within the strategic core of the organisation, decision-making becomes more informed, commercially robust, and aligned with long-term objectives. This transformation is essential to addressing the sector's complex challenges, including cost pressures, supply chain instability, and rising regulatory expectations.

Integrating Procurement with Asset Strategy and Lifecycle Performance

A fundamental weakness in social housing procurement is its historical disconnection from asset management, leading to misalignment between procurement activities and long-term asset strategies. Procurement is often involved only at the point of delivery, limiting its influence on investment planning, specification design, and supplier selection. This diminishes its capacity to shape outcomes that support optimal asset performance, whole-life value, and sustainable service delivery across housing portfolios.

This disconnect results in procurement decisions that do not accurately reflect asset condition,

risk profiles, or long-term investment priorities. Contracts are frequently based on short-term delivery criteria rather than lifecycle outcomes, leading to solutions that increase maintenance costs and shorten asset lifespan. As a result, procurement does not align with broader asset management objectives, undermining the organisation's capacity to deliver consistent, value-driven investments across its housing stock.

The lack of integration also limits the flow of information between procurement and asset management functions. Performance data, supplier insights, and delivery outcomes are not consistently fed back into planning processes, restricting organisational learning. Without these feedback mechanisms, inefficiencies recur across procurement cycles, hindering the refinement of strategies and weakening the organisation's capacity to improve asset investment and service delivery outcomes continuously.

However, when procurement is well-aligned with asset management, it becomes a vital driver of asset performance. By incorporating commercial considerations into strategic planning, organisations can ensure that supply chain capability, market conditions, and cost factors influence investment decisions. This integration allows procurement to shape delivery models that optimise whole-life value, rather than concentrating narrowly on initial costs or short-term budget limits.

A key part of this alignment involves adopting whole-life costing methods, which account for the total cost of ownership throughout the asset's lifecycle. Procurement can integrate these principles into tender evaluation and contract design, ensuring that durability, maintenance needs, and long-term performance are emphasised. This method reduces the risk of false economies and supports more sustainable investment strategies that improve asset condition and financial efficiency over time.

The integration of procurement with asset data further enhances decision-making ability. Access to accurate stock condition information, maintenance histories, and performance metrics allows procurement to create strategies that align with actual asset needs. This supports demand aggregation, standardisation of interventions, and optimisation of contract structures, leading to more efficient delivery models and better asset outcomes across both planned and reactive programmes.

Procurement also directly influences the quality of materials and workmanship provided through contracts. By setting clear performance standards, implementing strong quality assurance measures, and aligning commercial incentives with desired outcomes, procurement can promote improvements in service delivery. This is especially important in areas like building safety and compliance, where performance failures can have serious consequences for residents and organisations.

Practical examples illustrate the advantages of this integrated approach. Sovereign Housing Association aligned procurement with long-term asset investment strategies to shift from reactive repairs to planned maintenance. By leveraging asset data to guide procurement decisions, the organisation focused on preventative interventions, enabling more efficient resource use and decreasing dependence on costly, reactive service models.

Through this model, Sovereign Housing Association established long-term contracts that supported supplier collaboration and enhanced workload planning. This allowed contractors to deliver consistent, high-quality interventions, improving asset conditions while reducing duplication and unnecessary call-outs. The outcome was increased operational efficiency, lower reactive demand, and higher resident satisfaction across its housing portfolio.

Embedding procurement into asset strategy also boosts market engagement and programme deliverability. Early involvement enables procurement to shape packaging strategies, contract durations, and commercial models that align with market capacity and supplier capability. This guarantees programmes are commercially viable and appealing to the supply chain, reducing the risk of procurement failure and enhancing cost certainty across investment activities.

The alignment of procurement with stock condition data and forward investment planning further facilitates the development of predictable procurement pipelines. By offering suppliers visibility of future demand, organisations enable better resource planning, improved pricing, and enhanced performance. This structured approach reinforces supply chain stability and improves delivery capacity, ensuring that procurement effectively supports long-term asset management objectives.

Ultimately, integrating procurement with asset strategy transforms it from a reactive, transactional function into a strategic enabler of value. By aligning commercial decision-making with asset performance objectives, organisations can optimise cost, quality, and delivery across the asset lifecycle. This integration is essential for delivering sustainable housing outcomes, improving resident experience, and ensuring that investment programmes are both efficient and aligned with long-term organisational priorities.

Procurement as a Market Shaper

Procurement has the potential to be a powerful market-shaping force in the social housing sector, influencing supplier behaviour, capacity, and innovation. Rather than passively responding to market conditions, procurement can actively design and structure markets to achieve desired outcomes. This involves developing procurement strategies that provide suppliers with clarity, consistency, and long-term visibility, enabling them to invest in skills, systems, and capacity with confidence.

A critical component of market shaping is developing forward pipelines that communicate future demand to the supply chain. By providing visibility of planned works and investment programmes, housing providers can reduce uncertainty and encourage suppliers to allocate resources more effectively. This improves competition, reduces pricing volatility, and supports the development of a more stable and resilient supply chain, particularly in labour-intensive areas such as repairs and maintenance.

Procurement can also influence market dynamics through the design of contract structures and commercial models. By adopting approaches such as longer-term frameworks, outcome-based contracts, and collaborative delivery models, organisations can create incentives for suppliers to invest in innovation and continuous improvement. These models encourage a shift from transactional relationships to strategic partnerships, enabling suppliers to contribute more effectively to organisational objectives.

Supporting small and medium-sized enterprises (SMEs) is another important aspect of market shaping. Procurement strategies can be designed to facilitate SME participation through lotting strategies, simplified processes, and targeted engagement. This enhances market diversity, reduces concentration risk, and supports local economic development, aligning procurement with broader social value objectives while strengthening supply chain resilience.

Efficiency North manages procurement pipelines across various housing providers in northern England. By standardising specifications and consolidating demand for major works and compliance services, Efficiency North has created markets large enough to attract reputable contractors and minimise duplication of procurement efforts among participating organisations.

Through this coordinated approach, Efficiency North has strengthened competitive pressure by structuring frameworks that balance scale and accessibility, ensuring that both national and regional suppliers can participate. The aggregation of demand provides suppliers with greater certainty and continuity of work, enabling more competitive pricing and improved resource planning, while maintaining flexibility for individual housing providers to manage delivery locally.

This model has delivered improved commercial outcomes, enhanced service quality, and increased opportunities for innovation, as suppliers operate within a more stable and predictable market environment. By adopting a strategic and collaborative approach to market

engagement, Efficiency North demonstrates how coordinated procurement can drive value, strengthen supply chains, and improve outcomes across the social housing sector.

Consequently, procurement as a market shaper requires a proactive and deliberate approach, underpinned by strong data, market intelligence, and strategic intent. Organisations must move beyond viewing procurement as a transactional function and recognise its potential to influence market outcomes. By shaping the supply chain to meet organisational needs, procurement can play a central role in delivering sustainable, high-quality housing services.

Integration with Housing Management and Development

The effective integration of procurement with housing management and development functions is essential for delivering coherent, value-driven outcomes in social housing. Procurement must be embedded in the planning and delivery of services, ensuring that commercial considerations align with operational requirements and strategic objectives. This integration enables organisations to design procurement approaches that reflect the realities of service delivery and residents' needs.

Within housing management, procurement can play a key role in shaping service delivery models for areas such as responsive repairs, voids, and tenancy services. By working closely with operational teams, procurement can ensure that contracts are structured to support efficient workflows, clear accountability, and consistent service standards. This collaboration enhances the effectiveness of service delivery and improves residents' experiences by addressing common issues associated with fragmented and misaligned procurement approaches.

In the context of development, procurement must be involved from the earliest stages of project planning, influencing design, specification, and delivery strategy. Early engagement with the supply chain allows for more accurate cost forecasting, improved buildability, and the identification of innovative solutions. This reduces the risk of cost overruns, delays, and quality issues, ensuring that development programmes are delivered efficiently and in line with organisational objectives.

The integration of procurement across functions also facilitates the establishment of effective feedback loops, enabling continuous improvement. Data and insights from contract performance, supplier engagement, and resident feedback can be systematically captured and fed back into planning processes. This supports the refinement of specifications, contract structures, and delivery models, enhancing outcomes over time and ensuring that lessons learned are applied across programmes.

Integrated working is exemplified by Peabody Trust, which has adopted cross-functional delivery models that combine procurement, asset management, and housing operations. By bringing these disciplines together within programme teams, Peabody ensures that procurement strategies are directly informed by asset condition data, operational requirements, and resident needs, enabling more coherent and aligned decision-making across its housing portfolio.

Within this model, Peabody Trust facilitates collaboration at both planning and delivery stages, allowing procurement professionals to contribute commercial insight alongside technical and operational expertise. This integrated approach improves specification design, contract structuring, and supplier engagement, ensuring that procurement solutions are practical, deliverable, and aligned with real-world service-delivery conditions across both planned and reactive programmes.

The result has been improved coordination between functions, reducing duplication and enhancing communication throughout the programme lifecycle. By aligning procurement with asset management and housing operations, Peabody Trust has delivered more consistent service outcomes, increased efficiency, and improved resident experience, demonstrating the value of integrated, cross-functional approaches to procurement and service delivery within

social housing.

Inevitably, a shift in structure, with procurement recognised as a core component of service delivery rather than a supporting function. This involves breaking down organisational silos, fostering collaboration, and aligning incentives across functions. By embedding procurement within housing management and development, organisations can achieve more effective, efficient, and resident-focused outcomes, strengthening their ability to deliver on their core mission.

The “Best-in-Class” Commercial Function

A best-in-class procurement function in social housing operates as a fully commercial discipline, accountable for delivering measurable financial and operational value rather than simply ensuring compliance. This requires a shift in organisational expectations, where procurement is judged on its contribution to cost optimisation, service quality, and risk management. Commercial accountability must be embedded through clear performance metrics that link procurement outcomes directly to organisational financial performance and service delivery effectiveness across housing portfolios and programmes.

Operating as a commercial function requires procurement to develop a detailed understanding of cost drivers within its key categories, including labour, materials, overheads, and supply chain dynamics. This knowledge enables more effective negotiation, robust challenge of supplier pricing, and the development of should-cost models that inform procurement decisions. Without this level of commercial insight, organisations remain exposed to pricing inefficiencies and are unable to exert meaningful control over expenditure within critical service areas.

Commercial procurement also requires a proactive approach to market engagement, in which procurement teams continuously monitor market conditions, supplier performance, and emerging risks. This intelligence supports informed decision-making, allowing organisations to adapt strategies in response to changing economic conditions, such as inflationary pressures or supply chain disruption. By maintaining a dynamic understanding of the market, procurement can position the organisation to secure value and mitigate risk more effectively.

The adoption of advanced commercial mechanisms further distinguishes best-in-class procurement functions. Models such as open-book contracting, gainshare and painshare arrangements, and performance-based incentives align supplier behaviour with organisational objectives. These mechanisms encourage transparency, collaboration, and continuous improvement, enabling procurement to move beyond adversarial relationships and create value through shared objectives and aligned incentives across long-term contractual arrangements.

Organisations that have adopted open-book frameworks for planned maintenance programmes. By gaining visibility into supplier cost structures, these organisations have been able to identify inefficiencies, reduce unnecessary expenditure, and establish fair and sustainable pricing models. This approach not only enhances financial outcomes but also strengthens relationships with suppliers, fostering trust and enabling more collaborative methods of service delivery.

Subsequently, positioning procurement as a commercial function ensures that it plays a central role in delivering organisational value. By combining financial discipline, market intelligence, and strategic negotiation, procurement can drive improvements in cost efficiency, service quality, and supply chain resilience. This transformation is essential for addressing the increasing complexity and financial pressures facing the social housing sector, ensuring that resources are deployed effectively to support long-term objectives.

Category Management at the Core

Category management forms the foundation of a best-in-class procurement operating model, providing the structure for analysing, segmenting, and strategically managing spend. By

organising procurement activity into defined categories such as responsive repairs, planned maintenance, compliance, and development, organisations can develop tailored strategies that reflect the unique characteristics of each area. This approach enables more effective planning, improved commercial outcomes, and greater alignment with organisational priorities across housing services.

Effective category management requires a deep understanding of demand patterns, supply markets, and cost drivers within each category. This involves the systematic analysis of spend data, service requirements, and supplier capabilities, enabling procurement to identify opportunities for aggregation, standardisation, and optimisation. Without this level of insight, procurement remains reactive, responding to individual requirements rather than shaping demand and influencing outcomes strategically across programmes and portfolios.

A core benefit of category management is the ability to standardise specifications and processes, reducing variability and improving efficiency. By establishing consistent requirements across similar workstreams, organisations can simplify procurement processes, enhance supplier performance, and achieve economies of scale. This is particularly important in areas such as repairs and maintenance, where inconsistent specifications can lead to variations in cost, quality, and service delivery across housing stock.

Category management also supports more effective supplier engagement, enabling organisations to build strategic relationships with key suppliers within each category. By consolidating spend and providing greater visibility of demand, procurement can create opportunities for suppliers to invest in capacity, innovation, and service improvement. This strengthens the supply chain, enhances performance, and supports the delivery of consistent and high-quality services across housing portfolios and operational environments.

Successful category management at Stockport Homes Group involved restructuring its repairs and maintenance procurement into integrated categories that combine responsive and planned works under a unified commercial strategy. By aligning these previously separate workstreams, the organisation created a more coherent delivery model, improving demand visibility and enabling more strategic engagement with its supply chain.

Through this integrated approach, Stockport Homes Group achieved better coordination between programmes, reducing duplication of activities such as inspections, mobilisation, and resource allocation. Suppliers were able to plan workloads more effectively across both reactive and planned tasks, improving productivity and reducing inefficiencies. This resulted in lower overall costs while enhancing service consistency and responsiveness across its housing portfolio.

The unified category strategy also created a more stable and predictable operating environment for suppliers, enabling investment in systems, workforce, and process improvements. This stability supported continuous improvement and innovation, as contractors could focus on long-term performance rather than short-term delivery pressures. The case demonstrates how integrated category management can drive efficiency, improve outcomes, and strengthen supply chain performance within social housing.

Embedding category management within the procurement operating model requires clear ownership and accountability for each category. Category managers must be responsible for developing and delivering strategies, managing supplier relationships, and driving performance improvements. This creates a more structured and disciplined approach to procurement, ensuring that activities are aligned with organisational objectives and that value is systematically delivered across all areas of spend.

Embedded Business Partnering Model

An embedded business partnering model positions procurement professionals within operational and strategic functions, enabling closer alignment between procurement and service delivery. Rather than operating as a centralised function detached from day-to-day

activities, procurement becomes integrated within teams such as asset management, housing operations, and development. This proximity enhances understanding, improves communication, and ensures that procurement strategies are directly aligned with organisational needs and priorities.

Business partnering enables procurement to influence decision-making at an earlier stage, shaping requirements, specifications, and delivery models before they are formalised. This early engagement is critical for optimising outcomes, as it allows procurement to apply commercial insight, market knowledge, and risk assessment to inform decisions. By intervening upstream, procurement can prevent issues that would otherwise arise during tendering or contract delivery, improving efficiency and reducing the likelihood of costly variations or disputes.

The effectiveness of a business partnering model depends on the capability and credibility of procurement professionals. Partners must possess strong commercial acumen, communication skills, and an understanding of operational contexts, enabling them to act as trusted advisors to stakeholders. This requires a shift in skill sets, with greater emphasis on relationship management, strategic thinking, and problem-solving, rather than on purely transactional procurement activities and compliance processes.

Business partnering also facilitates the alignment of procurement with organisational performance objectives, ensuring that procurement activities contribute directly to service delivery outcomes. By working closely with operational teams, procurement can develop performance frameworks, contract structures, and commercial models that support desired outcomes, such as improved resident satisfaction, reduced response times, and enhanced asset performance across housing services and programmes.

This approach within Platform Housing Group involved embedding procurement specialists into its asset management function to support the delivery of planned investment programmes. These procurement professionals work closely alongside technical and operational teams, ensuring that commercial strategies are guided by asset condition data, programme priorities, and delivery constraints from the earliest stages of planning and decision-making.

Through this integrated model, Platform Housing Group aligns procurement activities with real-asset needs, enabling more accurate scoping, improved packaging of works, and better alignment with market capacity. Procurement specialists contribute commercial insight, cost modelling, and supplier engagement strategies, ensuring that procurement routes are both viable and optimised for delivery. This reduces risk, improves cost certainty, and enhances programme planning across investment activities.

The collaborative approach has resulted in stronger coordination between functions, reducing duplication and improving communication throughout the procurement lifecycle. By embedding procurement within asset management, Platform Housing Group has improved delivery performance, increased efficiency, and ensured that investment programmes are supported by commercially robust and strategically aligned procurement strategies.

Hence, an embedded business partnering model transforms procurement into a collaborative and value-adding function. By integrating procurement within organisational structures and processes, housing providers can ensure that commercial considerations are fully aligned with operational requirements. This approach enhances decision-making, improves outcomes, and strengthens procurement's role as a strategic contributor to organisational success and long-term sustainability.

Capability, Operating Model and Leadership in Procurement Transformation

Procurement functions within social housing still face a major obstacle to achieving strategic change. Many teams continue to operate under transactional, compliance-focused models, prioritising process adherence rather than commercial results. This approach limits procurement's capacity to influence organisational performance, especially in complex

settings where asset management, service delivery, and supply chain issues demand integrated, commercially informed decision-making backed by strong analytical and strategic skills.

Historically, procurement roles have been shaped by regulatory requirements, leading to a concentration of expertise in governance and procedural compliance. Although essential, this focus has often come at the expense of wider commercial skills. Areas such as cost modelling, market analysis, supplier relationship management, and negotiation remain underdeveloped, limiting procurement's ability to challenge pricing, influence delivery models, and contribute significantly to organisational strategy and long-term value creation.

This capability gap is widened by operating models that view procurement as a downstream function, mainly focused on tendering and contract award. Such structures restrict involvement in upstream activities, such as service design, demand planning, and asset strategy development. Consequently, procurement is often excluded from vital decision-making processes, diminishing its influence and reinforcing the view of the function as administrative rather than strategic within organisational hierarchies.

The interaction between transactional operating models and limited capability creates a self-reinforcing cycle. Procurement teams confined to operational activities have fewer opportunities to develop strategic skills, while organisational expectations remain aligned with administrative delivery. This dynamic restricts professional growth, reduces the function's visibility, and prevents procurement from evolving to meet the increasing complexity and strategic importance of social housing delivery environments.

Addressing these challenges requires deliberate investment in capability development, with a focus on building commercial acumen, analytical expertise, and market understanding. Training programmes must extend beyond compliance to include negotiation, financial analysis, and supplier engagement. By equipping procurement professionals with these skills, organisations can enhance their ability to manage cost, quality, and risk, enabling procurement to operate as a strategic contributor to organisational performance.

Recruitment strategies also play a vital role in enhancing procurement capability. Broadening the talent pool to include individuals with backgrounds in construction, consultancy, and commercial sectors introduces fresh perspectives and expertise. This diversity fosters the development of more commercially focused procurement functions that can adapt to market changes, engage effectively with suppliers, and deliver innovative solutions aligned with organisational objectives.

Capability development must be underpinned by clear organisational structures that enable strategic engagement and cross-functional collaboration. This involves shifting away from centralised, process-driven models towards integrated operating models where procurement is embedded within asset management, development, and housing operations. Such alignment ensures that procurement contributes to decision-making at the earliest stages, enhancing the coherence and effectiveness of programmes.

Leadership plays a vital role in enabling this transformation by establishing the vision, culture, and expectations for procurement within the organisation. Effective leadership ensures that procurement is recognised as a strategic function with responsibility for delivering measurable value. This requires strong stakeholder engagement, clear communication, and a commitment to ongoing improvement, ensuring that procurement stays aligned with organisational priorities and responds effectively to sector challenges.

Clear governance and accountability frameworks are crucial to supporting this model by clarifying roles, responsibilities, and performance expectations. By aligning structure, capability, and leadership, organisations can develop procurement functions that are agile, commercially driven, and strategically integrated. This allows procurement to go beyond transactional tasks and play a key role in achieving organisational goals, improving service quality, and fostering sustainable asset management outcomes.

Data, Analytics and Predictive Procurement Capability

Data-driven decision-making is a key characteristic of a top-tier procurement function, enabling organisations to base strategy and execution on evidence rather than assumptions. Access to accurate, timely, and comprehensive data helps procurement understand expenditure trends, supplier performance, and market dynamics. This capability supports informed decisions throughout the procurement cycle, ensuring that commercial strategies align with organisational priorities and respond effectively to changing operational and economic conditions.

Spend analytics forms the core of this capability, offering visibility on where money is spent, with whom, and under what conditions. By organising and analysing expenditure across categories, procurement can identify inefficiencies, duplication, and opportunities for consolidation. This insight enables more effective category strategies, enhances commercial leverage, and ensures resources are allocated to maximise value and support long-term asset and service goals.

In many organisations, however, spend data remains fragmented across systems, limiting its usefulness. Consolidating and standardising this data is therefore essential to enable meaningful analysis. Enhanced visibility allows procurement to benchmark pricing, identify underperforming suppliers, and prioritise interventions. This transforms procurement from a reactive function into a strategic discipline capable of driving cost efficiency, improving consistency, and supporting more effective financial control across housing operations.

Performance data is equally important, offering insights into supplier delivery, contract effectiveness, and service results. By setting clear performance measures and consistent reporting structures, organisations can track delivery in real time, spot underperformance, and take corrective steps. This fosters a proactive approach to contract management, where issues are tackled early, and ongoing improvement is integrated into supplier relationships and delivery models.

Integrating procurement data with asset management, finance, and housing systems greatly improves decision-making. By connecting expenditure to asset condition, service demand, and operational results, organisations gain a comprehensive view of performance. This combined approach ensures that procurement choices are based on real-world needs, allowing better alignment of investment plans, service delivery, and long-term organisational goals.

The practical application of this approach is evident in Gentoo Group, which has embraced advanced analytics and predictive modelling within its procurement and asset management processes. By analysing stock condition data, historical repair trends, and lifecycle information, the organisation can forecast future maintenance needs, allowing procurement to align sourcing strategies with expected demand rather than responding to unplanned activities.

Through this predictive approach, Gentoo Group has developed forward procurement pipelines that give suppliers visibility of upcoming work. This allows contractors to plan resources more effectively, optimise workforce allocation, and price services more accurately. Less uncertainty reduces risk premiums and boosts competition, leading to stronger commercial outcomes and more stable delivery across maintenance and investment programmes.

Similarly, Clarion Housing Group has invested in centralised spend analytics capabilities, integrating data across finance, procurement, and contract systems. This allows for the identification of trends, benchmarking of costs, and prioritisation of strategic actions. The outcome is improved category management, stronger governance, and better commercial decision-making, demonstrating the value of structured data in enhancing procurement performance.

The use of integrated performance dashboards, as implemented by Hyde Housing Association, further highlights the advantages of data-driven procurement. By integrating operational metrics, resident feedback, and financial data, organisations can monitor supplier performance thoroughly, spot trends, and engage more effectively with contractors. This supports evidence-based decision-making, enhances accountability, and allows for better management of service delivery outcomes.

System integration is a vital enabler of this capability, allowing data to flow smoothly between procurement, asset management, and housing systems. This reduces duplication, enhances data accuracy, and boosts operational efficiency. Integrated systems support more precise forecasting, better resource allocation, and improved planning, ensuring that procurement strategies are aligned with asset needs and organisational priorities across both planned and reactive service delivery.

Predictive procurement represents the most advanced stage of this evolution, enabling organisations to anticipate demand and proactively engage with the supply chain. By harnessing data and analytics to develop forward-looking pipelines and demand models, procurement can reduce uncertainty, enhance market engagement, and improve resilience. This transformation positions procurement as a strategic enabler of organisational performance, delivering better cost control, service quality, and long-term sustainability.

Governance That Enables, Not Restricts

Effective governance is essential to ensuring accountability, transparency, and compliance in procurement, but it must be designed to enable, not restrict, performance. In a best-in-class operating model, governance frameworks are structured to support informed decision-making, allowing procurement professionals to exercise commercial judgement while maintaining appropriate levels of oversight. This balance is critical for achieving both compliance and value, ensuring that governance acts as a facilitator rather than a barrier to effective procurement.

Traditional governance approaches in social housing have often emphasised risk avoidance and procedural compliance, leading to overly rigid processes that limit flexibility and innovation. While these controls are important, they must be proportionate and aligned with organisational objectives. Best-in-class governance focuses on outcomes, ensuring that procurement decisions are evaluated based on their contribution to value, risk management, and service delivery rather than adherence to process alone.

A key feature of enabling governance is the delegation of authority to procurement professionals, supported by clear frameworks and accountability mechanisms. This empowers procurement teams to make timely and informed decisions, reducing delays and improving responsiveness to market conditions. At the same time, robust assurance processes ensure that decisions are transparent, documented, and subject to appropriate scrutiny, maintaining confidence in procurement activities across the organisation.

Governance should also support the adoption of innovative commercial models, recognising that achieving value often requires flexibility and creativity. This includes enabling approaches such as collaborative contracting, outcome-based agreements, and dynamic procurement strategies. By providing a framework within which innovation can occur safely, governance can drive improvements in procurement performance and support the delivery of better outcomes for residents and organisations alike.

Effective governance at Riverside Group is demonstrated by its tiered approval structures for procurement and contract management, based on risk and value thresholds. This approach allows lower-risk, lower-value decisions to be authorised at an operational level, while ensuring that higher-risk or strategically significant procurements undergo greater scrutiny and senior governance oversight.

Through this approach, Riverside Group has improved decision-making efficiency by reducing

unnecessary escalation for routine activities, allowing procurement teams to act more quickly and responsively. At the same time, high-value or complex procurements are reviewed through formal governance channels, ensuring that risks are appropriately assessed, mitigated, and aligned with organisational objectives before approval is granted.

The implementation of tiered governance has reduced administrative burden while maintaining strong controls and accountability. By aligning approval processes with the level of risk and impact, Riverside Group has created a more agile procurement function capable of delivering value efficiently, without compromising transparency, compliance, or assurance requirements across its procurement and contract management activities.

Resultantly, governance that enables rather than restricts is critical to procurement transformation. By balancing control with flexibility, organisations can create an environment in which procurement professionals are empowered to deliver value, manage risk, and drive innovation. This approach supports the evolution of procurement into a strategic function, capable of addressing the complex challenges facing the social housing sector and delivering sustainable outcomes.

The Failure of Traditional Contract Management

Traditional contract management within social housing has largely been characterised by a passive, document-centric approach, where contracts are treated as static artefacts rather than active commercial tools. Once awarded, contracts often receive limited ongoing attention beyond basic compliance monitoring, resulting in a disconnect between contractual intent and operational delivery. This approach fails to maximise value, as opportunities for performance improvement, cost optimisation, and innovation are not systematically identified or pursued.

A key weakness of traditional models is their reliance on retrospective performance monitoring, where issues are identified only after they have materialised. Contract management activities frequently focus on reporting past performance rather than proactively managing future outcomes. This reactive approach limits the ability to address emerging risks, resolve issues early, and drive continuous improvement, resulting in persistent inefficiencies and underperformance across service delivery areas such as repairs and maintenance.

The absence of clear ownership and accountability further undermines the effectiveness of contract management. Responsibility for managing contracts is often fragmented across departments, with limited coordination between procurement, operational teams, and finance functions. This fragmentation reduces oversight, weakens accountability, and creates gaps in performance management, allowing issues to persist without resolution and limiting the organisation's ability to enforce contractual obligations effectively.

In many cases, contract management is under-resourced and lacks the necessary skills and tools to operate effectively. Organisations may not invest sufficiently in contract management capabilities, resulting in teams focused on administrative tasks rather than strategic oversight. This limits the ability to analyse performance data, engage with suppliers, and implement improvements, reinforcing a cycle in which contracts deliver suboptimal outcomes without meaningful intervention or challenge.

The consequences of ineffective contract management are significant, including cost overruns, inconsistent service quality, and increased risk exposure. Without active management, suppliers may default to minimum contractual requirements, with limited incentive to exceed expectations or pursue innovation. This results in a transactional relationship that fails to deliver value, undermining organisational objectives and reducing the overall effectiveness of procurement activities across housing services and programmes.

Lifecycle Contract Management Models

A lifecycle approach to contract management represents a fundamental shift from traditional models, recognising that value is created and sustained throughout the duration of a contract rather than at the point of award. This approach involves actively managing contracts across

all stages, including mobilisation, delivery, performance optimisation, and close-out. By adopting a lifecycle perspective, organisations can ensure that contracts remain aligned with objectives and continue to deliver value over time.

The mobilisation phase is critical in establishing the foundations for successful contract delivery. Effective mobilisation involves aligning expectations, confirming roles and responsibilities, and ensuring that systems, processes, and resources are in place to support delivery. Early engagement between procurement, operational teams, and suppliers is essential to clarify requirements, address potential risks, and establish collaborative working arrangements that support effective performance from the outset of the contract lifecycle.

During the delivery phase, contract management should focus on continuous performance monitoring, proactive issue resolution, and ongoing engagement with suppliers. This requires structured governance frameworks, regular performance reviews, and clear communication channels. By maintaining active oversight, organisations can identify and address issues early, ensuring that contracts remain on track and that performance standards are consistently met across all service areas.

Performance optimisation is a key component of lifecycle contract management, involving the systematic identification and implementation of improvements over time. This may include refining processes, adopting new technologies, or adjusting delivery models to enhance efficiency and effectiveness. By embedding continuous improvement within contract management, organisations can ensure that contracts evolve in response to changing needs and market conditions, delivering sustained value throughout their duration.

The close-out phase is often overlooked but is critical for capturing lessons learned and informing future procurement activities. Effective close-out involves evaluating contract performance, documenting insights, and ensuring that knowledge is transferred to relevant stakeholders. This supports organisational learning and enables the refinement of procurement strategies, specifications, and contract structures, thereby improving outcomes in subsequent procurement cycles.

Lifecycle contract management is handled by Southern Housing Group, which has introduced structured review cycles across its planned maintenance agreements to ensure ongoing oversight throughout the contract's life. This includes formal mobilisation reviews at the start of the contract, followed by regular performance assessments and strategic evaluations, fostering a disciplined approach to managing delivery and maintaining alignment with organisational objectives from start to finish.

Through quarterly performance reviews, Southern Housing Group systematically monitors key metrics, including delivery efficiency, quality standards, and resident satisfaction, enabling early identification of issues and timely intervention. These reviews are supported by data-driven insights and collaborative engagement with suppliers, ensuring that performance is continuously assessed and improved, rather than relying on retrospective evaluation at the end of contract periods.

Annual strategic reviews further enhance this lifecycle approach by providing an opportunity to assess longer-term performance trends, refine delivery models, and identify opportunities for innovation and improvement. By embedding these structured review mechanisms, Southern Housing Group ensures that contracts remain dynamic and responsive, delivering sustained value, improved service outcomes, and enhanced resident experience throughout their lifecycle.

Performance Frameworks and Outcome-Based KPIs

Performance frameworks are central to effective contract management, providing the structure for measuring, monitoring, and improving supplier performance. In a best-in-class model, these frameworks are designed to align supplier activity with organisational objectives, ensuring that performance metrics reflect desired outcomes rather than simply measuring

inputs or processes. This requires a shift towards outcome-based KPIs that focus on the quality, efficiency, and impact of service delivery.

Outcome-based KPIs in practice can be observed at Wandle Housing Association, which has restructured its repairs performance framework to emphasise results rather than activity. Instead of relying on volume-based metrics such as jobs completed, Wandle focuses on right-first-time delivery, resident satisfaction, and long-term issue resolution, ensuring that supplier performance aligns with residents' experiences and asset condition over time.

Through this model, Wandle Housing Association links contractor performance directly to service quality and effectiveness, encouraging suppliers to resolve issues comprehensively rather than repeatedly. This reduces repeat visits, improves operational efficiency, and enhances resident confidence in service delivery. By shifting the focus from outputs to outcomes, procurement and contract management functions are better able to drive meaningful improvements in both cost and quality.

The adoption of outcome-based KPIs has also strengthened accountability and transparency, with performance data informing supplier reviews, commercial discussions, and continuous improvement initiatives. Wandle Housing Association has demonstrated that aligning incentives with outcomes leads to more effective service delivery, improved asset performance, and a more resident-focused approach to housing management and maintenance.

The design of performance frameworks must be underpinned by clear, measurable, and achievable metrics to ensure that expectations are transparent and enforceable. KPIs should be developed collaboratively with suppliers, reflecting both organisational priorities and practical delivery considerations. This collaborative approach enhances buy-in, improves understanding, and supports more effective performance management by actively engaging suppliers in defining and achieving performance targets.

Regular performance monitoring and review are essential for maintaining accountability and driving improvement. This involves using structured reporting mechanisms, performance dashboards, and review meetings to assess progress, identify issues, and agree on actions. By maintaining a consistent focus on performance, organisations can ensure that contracts remain aligned with objectives and that suppliers are held accountable for delivering agreed outcomes across all service areas.

Performance frameworks should also incorporate mechanisms for continuous improvement, encouraging suppliers to identify and implement enhancements over time. This may include innovation targets, efficiency improvements, or service enhancements, supported by appropriate incentives. By embedding continuous improvement within performance management, organisations can ensure that contracts deliver increasing value over time, rather than remaining static and unresponsive to changing needs.

This can be seen in Hyde Housing Association, which has implemented balanced scorecards across its repairs and maintenance contracts to offer a more comprehensive view of supplier performance. These scorecards combine operational metrics such as response times and right-first-time completion with resident satisfaction data and financial indicators, enabling a more rounded and accurate assessment of service delivery across its housing portfolio.

Through this approach, Hyde Housing Association has moved beyond purely contractual compliance measures, using performance data to drive behavioural change and continuous improvement. Suppliers are assessed not only on output but also on the quality and impact of their services, with resident feedback playing a central role in evaluating performance. This ensures that service delivery remains aligned with resident expectations and organisational priorities.

The use of balanced scorecards has enhanced decision-making by providing clear, comparable insights into supplier performance across multiple dimensions. This has enabled

more effective contract management, informed interventions where performance falls short, and supported strategic discussions with suppliers. As a result, Hyde Housing Association has improved service consistency, strengthened accountability, and delivered more resident-focused outcomes across its repairs and maintenance operations.

Commercial Mechanisms (Gainshare, Painshare, Open Book)

Advanced commercial mechanisms play a critical role in aligning supplier behaviour with organisational objectives, enabling procurement to move beyond transactional relationships and create shared value. Mechanisms such as gainshare, painshare, and open-book contracting provide a framework for collaboration, transparency, and mutual accountability, ensuring that both parties are incentivised to achieve optimal outcomes and address challenges collectively throughout the contract lifecycle.

Gainshare arrangements allow organisations and suppliers to share the benefits of efficiency improvements, cost savings, or enhanced performance. By linking financial rewards to measurable outcomes, these mechanisms encourage suppliers to identify and implement improvements that deliver value. This creates a positive incentive structure in which both parties benefit from success, fostering a collaborative approach to contract management and continuous improvement across service delivery areas.

Painshare mechanisms complement gainshare by allocating responsibility for underperformance or increased costs, ensuring that risks are shared fairly between parties. This encourages suppliers to manage risks proactively and maintain high performance standards, as they are directly accountable for the consequences of underperformance. By balancing incentives and accountability, painshare arrangements support more effective risk management and reinforce the importance of delivering agreed outcomes.

Open-book contracting enhances transparency by providing visibility into suppliers' cost structures, enabling organisations to understand pricing and identify opportunities for improvement. This approach supports more informed decision-making, allowing procurement to challenge costs, optimise processes, and ensure that pricing reflects actual delivery requirements. Open-book models also build trust, as both parties operate with a shared understanding of costs and performance drivers.

The successful implementation of these mechanisms requires robust governance, clear definitions of performance metrics, and effective data management. Organisations must ensure that mechanisms are designed appropriately, with clear rules, thresholds, and measurement criteria. Without this clarity, there is a risk of disputes or unintended consequences, undermining the approach's effectiveness and limiting its ability to deliver value.

Effective utilisation of commercial mechanisms is demonstrated by Notting Hill Genesis, which has adopted long-term maintenance contracts that include open-book arrangements alongside gainshare incentives. This model offers transparency into supplier cost structures while aligning financial rewards with performance improvements, enabling both parties to collaborate in reducing inefficiencies and enhancing overall service delivery across its housing portfolio.

Through this approach, Notting Hill Genesis has incentivised suppliers to shift focus from reactive repairs towards more effective planned maintenance. By sharing in the financial benefits of reduced reactive demand, contractors are encouraged to identify root causes of failure, improve asset interventions, and enhance preventative maintenance strategies. This creates a proactive delivery model that supports long-term asset performance and reduces avoidable cost pressures.

The combination of open-book transparency and gainshare incentives has delivered measurable improvements in cost efficiency and service quality. By aligning supplier behaviour with organisational objectives, Notting Hill Genesis has strengthened collaboration, improved

decision-making, and created a more sustainable maintenance model, demonstrating how well-designed commercial mechanisms can drive continuous improvement and long-term value within social housing procurement.

Commercial Cost Control, Indexation and Pricing Integrity in Supplier Contracts

Effective management of supplier contract pricing is a key part of a top-tier commercial procurement function, especially in construction and maintenance environments marked by cost volatility. While broader economic indices such as CPI and RPI are often referenced, they do not accurately mirror sector-specific cost changes. Procurement must therefore implement more precise mechanisms to align contractual pricing with actual input cost variations, ensuring that commercial models remain fair, sustainable, and reflective of market conditions.

The Purchasing Price Index (PPI) offers a more suitable basis for indexation in the construction and maintenance sectors because it directly reflects changes in input costs, such as materials, labour, and manufacturing outputs. Unlike CPI or RPI, which measure consumer inflation, PPI captures upstream cost pressures faced by suppliers. Aligning contracts with PPI ensures that price adjustments reflect actual cost changes, improving commercial accuracy and reducing distortion in long-term agreements.

Using unsuitable indices like CPI or RPI poses notable commercial risks. When these indices underestimate actual cost increases, suppliers may face financial strain, leading to diminished service quality, increased claims, or financial instability. Conversely, if indices overstate cost movements compared to actual inputs, suppliers might gain from unwarranted profit margins. Both cases distort value for money and compromise the integrity of procurement results across housing services and asset management programmes.

To mitigate these risks, procurement must incorporate structured indexation mechanisms within supplier agreements. Index-linked adjustments should be clearly specified, including the relevant indices, the adjustment frequency, and the calculation methods. This promotes transparency and predictability for both parties, allowing prices to reflect verifiable cost drivers. Well-structured indexation frameworks minimise the risk of disputes, support supplier sustainability, and ensure commercial alignment throughout the contract lifecycle.

The choice between fixed and variable pricing models is a vital commercial decision influenced by market conditions, risk appetite, and contract duration. Fixed pricing offers cost certainty but may include embedded risk premiums where volatility is expected. Variable pricing, linked to indices such as PPI, allows for a more accurate reflection of costs but requires strong governance. A balanced approach often combines both, with fixed components supported by controlled, index-linked adjustments for key cost drivers.

Reopener clauses offer an extra way to handle uncertainty in long-term contracts. These provisions allow for planned renegotiation when specific limits are surpassed, such as major cost rises or market disruptions. By setting clear triggers and procedures, reopener clauses help keep contracts commercially viable without full renegotiation. This flexibility is vital in unpredictable markets, allowing procurement to keep operations running while safeguarding financial results.

Beyond indexation, purchasing accuracy is essential for effective commercial management. Specification discipline guarantees that requirements are clearly defined, consistent, and aligned with actual needs, preventing cost increases resulting from over-specification or ambiguity. Procurement should collaborate closely with technical and operational teams to ensure specifications are practical and achievable, reducing variation and improving comparability across tenders and contracts within housing maintenance and investment programmes.

Accurate volume assumptions are equally vital in establishing reliable pricing structures. When demand forecasts are unclear or inconsistent, suppliers are compelled to factor risk into their submissions, raising overall costs. By developing solid demand data and providing clear

workload visibility, procurement allows suppliers to price more competitively and precisely. This enhances value for money, boosts supplier confidence, and promotes more efficient resource planning across the supply chain.

The integrity of the Schedule of Rates (SOR) frameworks underpins consistent and comparable pricing. SOR structures must be regularly reviewed, benchmarked, and aligned with current market conditions to remain relevant. Poorly maintained schedules lead to distorted pricing, inconsistency, and reduced transparency. Procurement must therefore implement governance processes that ensure SOR accuracy, including validation against market data and alignment with actual delivery practices across maintenance and compliance workstreams.

These commercial controls are most effective when combined with broader mechanisms such as open-book contracting, benchmarking, and cost validation. Open-book arrangements offer visibility of underlying cost structures, enabling informed challenge and cooperation. Benchmarking supports comparison against market standards, while cost validation confirms that pricing reflects genuine inputs. Together, these methods reinforce commercial discipline, ensuring that procurement actively manages costs rather than passively accepting supplier pricing structures.

Managing Variations, Risk and Change

Effective management of variations, risk, and change is essential for maintaining contract performance and ensuring that outcomes remain aligned with organisational objectives. Contracts within social housing operate in dynamic environments, where requirements, market conditions, and asset needs evolve. A structured approach to managing change enables organisations to respond effectively while maintaining control over cost, quality, and delivery outcomes across housing services and programmes.

Variation management is a critical component of this process, requiring clear procedures for identifying, assessing, and approving changes to contract scope or delivery. Without robust controls, variations can lead to cost escalation, scope creep, and reduced value. Best-in-class organisations implement structured variation processes, ensuring that all changes are justified, documented, and evaluated for their impact on cost, performance, and risk before approval is granted.

Risk management must be embedded throughout the contract lifecycle, with clear identification, allocation, and monitoring of risks. Contracts should allocate risks to the party best able to manage them, supported by appropriate mitigation strategies and contingency planning. This requires ongoing engagement with suppliers, enabling organisations to identify emerging risks and implement proactive measures to address them before they impact delivery or performance.

Change management processes should also incorporate mechanisms for continuous communication and collaboration between parties. Regular engagement ensures that changes are understood, agreed upon, and implemented effectively, reducing the likelihood of disputes and keeping both parties aligned. This collaborative approach supports more effective contract management, enabling organisations to adapt to changing conditions while maintaining strong relationships with suppliers.

The use of data and analytics enhances the management of variations, risk, and change, providing insights into trends, performance, and potential issues. By analysing data on variations, organisations can identify patterns, assess root causes, and implement corrective actions. This supports more informed decision-making and enables continuous improvement, reducing the likelihood of recurring issues and enhancing overall contract performance across service delivery areas.

Change management at Thames Valley Housing Association involves establishing formal change control boards for its major maintenance and development contracts. These boards

include procurement, operational leads, and supplier representatives to review, challenge, and approve proposed variations, ensuring that all changes undergo structured scrutiny and align with contractual objectives and organisational priorities.

Through this governance model, Thames Valley Housing Association established clear processes for assessing the commercial, operational, and risk implications of contract changes before approval. This reduced the incidence of uncontrolled variation, improved cost discipline, and ensured that decisions were evidence-based. Suppliers were required to present justification and impact assessments, creating greater transparency and accountability within the change management process.

The introduction of change control boards also strengthened collaboration between stakeholders, enabling issues to be resolved collectively and more efficiently. By providing a formal forum for discussion and decision-making, Thames Valley Housing Association ensured that changes were managed consistently across contracts, supporting better outcomes and maintaining alignment with long-term asset and service delivery objectives throughout the contract lifecycle.

Integrated Supplier Segmentation and Risk-Resilient Engagement Strategy

Supplier segmentation establishes the structural foundation for effective relationship management, enabling organisations to differentiate engagement based on value, risk, and strategic importance. Without segmentation, procurement effort becomes inefficiently dispersed, limiting focus on suppliers that materially influence service delivery and asset performance. A structured approach ensures governance, oversight, and resource allocation remain proportionate, supporting effective management of complex supply chains within social housing operating environments and regulatory expectations.

Strategic suppliers are those whose performance directly influences organisational objectives, including contractors delivering planned works, compliance services, or development programmes. These relationships require sustained executive engagement, long-term planning, and collaborative performance management. Alignment of objectives, transparency of performance, and shared accountability are essential. This level of engagement supports innovation, investment, and stability, enabling suppliers to contribute meaningfully to asset performance and service delivery across extended contractual periods.

Critical suppliers operate within important service areas where alternative providers exist but switching may be constrained by capacity, expertise, or mobilisation considerations. These relationships require structured oversight through regular performance reviews, contractual compliance monitoring, and active risk management. The emphasis remains on maintaining consistent delivery standards and managing operational risk, rather than deep collaboration, ensuring procurement resources are applied proportionately while safeguarding service continuity and performance reliability.

Transactional suppliers function within low-risk, low-complexity environments where goods or services are standardised and readily substitutable. Procurement activity in this category should prioritise efficiency through streamlined processes, standardised contractual arrangements, and minimal governance intervention. The use of automation, frameworks, and catalogue-based procurement reduces administrative burden, ensuring that organisational resources are not disproportionately allocated to low-impact relationships and remain focused on areas where value and risk exposure are greatest.

Segmentation must remain dynamic, reflecting evolving organisational priorities, market conditions, and supplier performance. Suppliers may shift between categories as dependency levels change, market capacity fluctuates, or performance improves or declines. Regular reassessment ensures segmentation remains relevant and responsive, enabling procurement strategies to align with emerging risks and opportunities, while maintaining effective oversight across housing operations, asset management programmes, and compliance-driven service delivery environments.

Managing risk within supplier relationships is a core component of supplier relationship management, particularly within social housing where financial constraints, regulatory obligations, and operational complexity intersect. A proactive approach is required, identifying potential risks before they impact delivery and implementing mitigation strategies. Continuous monitoring of supplier performance, market conditions, and organisational dependencies ensures risks are understood, controlled, and effectively managed across all categories of supplier engagement.

Financial resilience represents a critical indicator of supplier stability, particularly within construction and maintenance sectors characterised by tight margins and market volatility. Ongoing financial assessment, including analysis of accounts, credit ratings, and liquidity, enables early identification of distress. Proactive engagement allows mitigation through adjusted payment arrangements, workload balancing, or contingency planning, reducing the likelihood of service disruption and protecting continuity across critical housing service provision.

Supply chain resilience is influenced by the structure, diversity, and capacity of the supplier base. Over-reliance on a limited number of contractors increases exposure to failure, capacity constraints, and market instability. Procurement strategies must promote a balanced and diverse supply chain that incorporates both national providers and regional specialists, ensuring flexibility, sustaining competitive tension, and reducing concentration risk across asset investment, maintenance delivery, and compliance programmes.

Balancing long-term partnerships with tactical procurement is fundamental to achieving both stability and flexibility in supplier engagement. Long-term relationships support investment, innovation, and consistent delivery but require active management through benchmarking, performance reviews, and market testing to maintain value. Tactical procurement provides responsiveness to emerging needs but must be controlled to avoid fragmentation. A balanced approach ensures optimal delivery, resilience, and sustained value across procurement activity.

Governance Structures and Review Cadence

Effective governance structures underpin successful supplier relationship management, providing mechanisms for monitoring performance, escalating issues, and maintaining strategic alignment. Governance must be structured, proportionate, and aligned to supplier segmentation, ensuring that oversight reflects both risk and value. A well-designed governance framework enables consistent management across contracts while allowing flexibility to address the specific characteristics of different supplier relationships and service categories.

At the highest level, strategic governance forums bring together senior representatives from both organisations to review performance, discuss long-term objectives, and address systemic issues. These forums are essential for maintaining alignment, resolving complex challenges, and driving continuous improvement. They provide a platform for open dialogue, enabling both parties to address risks, share insights, and agree on actions that support long-term value delivery and service performance across housing portfolios.

Operational governance operates at a more granular level, focusing on day-to-day performance, service delivery issues, and contractual compliance. Regular meetings, supported by structured reporting and performance dashboards, enable organisations to monitor progress, identify trends, and implement corrective actions. This ensures that issues are addressed promptly and that performance remains aligned with expectations, reducing the risk of escalation and supporting consistent service delivery across operational environments.

The design of review cadence is critical to the effectiveness of governance. Strategic suppliers may require monthly operational reviews and quarterly strategic meetings, whereas transactional suppliers may require only periodic monitoring. Establishing a clear and

consistent cadence ensures that engagement is purposeful and avoids both under-management and excessive administrative burden. This balance is essential for maintaining efficiency while ensuring that critical relationships receive appropriate attention.

Clarity of roles and responsibilities is equally important, ensuring that accountability for supplier performance is clearly defined. Contract managers, procurement professionals, and operational stakeholders must work collaboratively, with defined ownership of governance activities. This reduces duplication, enhances coordination, and ensures that issues are addressed effectively. Organisations that lack clear accountability structures often experience fragmented management and inconsistent outcomes across supplier relationships.

Driving Innovation and Continuous Improvement

Supplier relationship management provides a critical mechanism for unlocking innovation, enabling organisations to harness supplier expertise to improve service delivery and asset performance. Traditional procurement approaches often constrain innovation through rigid specifications and limited engagement, whereas a strategic SRM model creates space for suppliers to contribute ideas and improvements. This requires a shift towards more flexible, outcome-focused contracts that encourage innovation and reward value creation across housing services.

Embedding continuous improvement within supplier relationships requires clear expectations and structured processes. Organisations must establish mechanisms for suppliers to propose enhancements, supported by governance frameworks that assess, approve, and implement them. This may include formal innovation pipelines, joint improvement plans, and regular review sessions focused on identifying opportunities to improve efficiency, enhance quality, and reduce costs across service delivery and asset management activities.

Incentivisation plays a key role in driving innovation, ensuring that suppliers are rewarded for delivering measurable improvements. Mechanisms such as gainshare arrangements or performance-based incentives align supplier interests with organisational objectives, encouraging proactive engagement in improvement initiatives. Without such incentives, suppliers may lack motivation to invest in innovation, particularly where benefits are not directly realised within existing contractual arrangements or pricing structures.

Collaboration is fundamental to effective innovation, requiring strong relationships, trust, and open communication between organisations and suppliers. Joint workshops, co-design sessions, and shared problem-solving approaches enable both parties to identify and implement improvements more effectively. This collaborative model contrasts with traditional transactional relationships, fostering a culture of partnership and shared responsibility for outcomes across housing services and the supply chain.

A practical example can be seen in Sanctuary Group, which has worked collaboratively with its supply chain to standardise components and delivery processes across planned maintenance programmes. By aligning specifications for key elements such as kitchens, bathrooms, and building components, Sanctuary reduced unnecessary variation, enabling suppliers to operate more efficiently and deliver consistent outcomes across a geographically diverse housing portfolio.

Through structured engagement and joint planning, Sanctuary Group collaborated with suppliers to redesign delivery models, streamlining installation processes and improving coordination across trades. This approach reduced duplication, minimised delays, and enhanced right-first-time performance. Suppliers were able to optimise resource allocation and logistics, resulting in improved productivity and more predictable delivery across planned works programmes.

The outcome of this collaborative standardisation was measurable cost savings, improved quality assurance, and greater consistency in service delivery. By embedding continuous improvement within supplier relationships, Sanctuary Group demonstrated how procurement

and SRM can move beyond contract compliance to actively drive operational efficiency and asset performance, reinforcing the value of innovation-led partnerships within social housing supply chains.

Market Analysis and Supplier Positioning

Market analysis is a fundamental component of category management, providing the insight required to understand supply dynamics, assess competition, and develop effective procurement strategies. Without a clear understanding of the market, organisations are unable to position themselves effectively, resulting in suboptimal outcomes. Procurement must therefore invest in continuous market intelligence, analysing trends, capacity, pricing, and supplier behaviour across key categories.

Supplier positioning can be observed in the London Borough of Hackney Housing Services, which has tailored its procurement approach to market conditions across various service areas. In constrained markets such as fire safety and specialist compliance works, Hackney adopted a more collaborative engagement model, working closely with a limited pool of qualified suppliers to secure capacity and maintain continuity of delivery across its housing stock.

In these constrained areas, the London Borough of Hackney Housing Services focused on longer-term contracts, early supplier engagement, and balanced risk allocation to make opportunities commercially viable. This approach reduced the risk of procurement failure. It ensured that suppliers were willing to commit resources to complex, highly regulated service areas where competition is limited and barriers to entry are high.

Conversely, in more competitive markets, such as general repairs and maintenance, the London Borough of Hackney Housing Services leveraged competitive pressure to drive improvements in pricing and performance. By structuring procurement exercises to maximise bidder participation and applying robust evaluation criteria, the organisation secured strong commercial outcomes while maintaining service quality, demonstrating the importance of aligning procurement strategy with supplier positioning and market dynamics.

Market analysis also informs the design of procurement routes and contract structures, ensuring alignment with market conditions. For instance, in constrained markets, longer-term contracts with clear pipelines may be necessary to attract suppliers, while in more competitive environments, shorter-term arrangements may be appropriate. This alignment is critical for achieving value and ensuring that procurement strategies are effective in practice.

Engagement with the supply chain is an essential aspect of market analysis, enabling organisations to gather insights, test assumptions, and build relationships. Early market engagement activities, such as supplier days and soft market testing, provide valuable information that can inform procurement strategies and improve outcomes. This proactive approach ensures that real-world conditions rather than assumptions inform procurement.

A strong example of effective market analysis is Peabody Trust, which undertook detailed assessments of contractor capacity and market appetite ahead of launching major development and regeneration programmes. By analysing supplier pipelines, regional capacity constraints, and cost pressures, Peabody aligned its procurement strategy with prevailing market conditions, ensuring opportunities were structured to attract capable, financially stable contractors.

Early engagement with the supply chain formed a central component of this approach, with Peabody Trust conducting soft market testing and supplier consultations before formal procurement. This enabled the refinement of delivery models, contract structures, and risk allocation, ensuring that procurement routes were both commercially viable and market-appelling. As a result, tender responses were more competitive, and programme risks were better understood and managed from the outset.

This proactive approach to market analysis improved cost certainty and reduced the likelihood

of procurement failure or contractor withdrawal during delivery. By designing procurement strategies informed by real market intelligence, Peabody Trust secured higher-quality bids, strengthened confidence in delivery, and enhanced overall programme outcomes, demonstrating the critical role of informed, strategic market engagement in successful development procurement.

Category-Specific Models

Responsive repairs require a procurement model that prioritises speed, flexibility, and operational integration. Given the unpredictable nature of demand, contracts must be designed to ensure rapid response times, clear accountability, and effective coordination with housing management teams. Dynamic scheduling systems, performance-based KPIs, and a diverse supplier base are critical components that enable organisations to manage fluctuating demand while maintaining service quality and resident satisfaction across the housing stock.

Planned works benefit from structured, long-term procurement models that emphasise stability, efficiency, and standardisation. Framework agreements and strategic partnerships are commonly used, enabling organisations to aggregate demand, reduce transaction costs, and achieve consistent delivery. By aligning procurement with asset management programmes, organisations can optimise investment, improve quality, and reduce lifecycle costs, supporting more effective management of housing assets over time.

Compliance-related categories, such as fire safety and gas servicing, require a strong focus on risk management, regulatory adherence, and quality assurance. Procurement strategies must ensure that suppliers have the necessary competence, capacity, and systems to consistently deliver compliant services. Robust governance, clear performance metrics, and regular auditing are essential, ensuring that compliance requirements are met and that risks to residents and organisations are effectively managed.

Development and new-build procurement require a market-facing approach that balances cost, quality, and risk. Early contractor involvement, design-and-build models, and partnership approaches can improve buildability and cost certainty. Procurement must also consider market capacity and funding constraints, ensuring that strategies are aligned with external conditions. This approach supports the successful delivery of development programmes and enhances the organisation's ability to meet housing demand.

Professional services procurement, including consultants and advisors, requires a focus on quality, expertise, and value rather than cost alone. Framework agreements and panel arrangements can provide access to a range of specialists while maintaining competitive tension. Clear scopes of work, performance expectations, and effective contract management are essential to ensure that services deliver value and support organisational objectives across complex projects and programmes.

Moving from “Buying” to “Market Design”

Procurement within social housing must evolve from a transactional purchasing function into a deliberate market designer, actively shaping how supply chains operate. Rather than responding to existing market conditions, procurement should define the structure, incentives, and behaviours required to deliver organisational objectives. This involves determining optimal contract models, supplier mix, and engagement approaches to ensure markets are configured to support long-term value, resilience, and service quality across housing portfolios.

Market design requires a deep understanding of supply chain economics, including capacity constraints, cost drivers, and competitive dynamics. Procurement must assess whether markets are mature, fragmented, or constrained, and tailor strategies accordingly. In constrained markets, this may involve creating conditions that attract new entrants or support supplier investment. In contrast, in competitive markets, procurement can focus on driving efficiency and innovation through structured competition and performance incentives.

A critical element of market design is providing forward visibility to suppliers, enabling them to

plan, invest, and allocate resources effectively. By publishing work pipelines and aligning procurement activity with long-term asset strategies, organisations can reduce uncertainty and improve supplier confidence. This approach supports better pricing, enhanced performance, and a more stable supply chain, particularly in areas such as planned maintenance and development.

Contract structures play a central role in shaping market behaviour, influencing how suppliers operate and engage with organisations. Longer-term arrangements, outcome-based contracts, and collaborative models can encourage investment and innovation, while poorly designed contracts may reinforce short-termism and risk aversion. Procurement must therefore ensure that commercial models align with desired outcomes, creating incentives for suppliers to deliver value and improve performance over time.

A compelling example of effective market design can be seen in Orbit Group, which restructured its repairs and maintenance delivery through integrated contracts that combine responsive and planned work. By consolidating demand across these previously separate workstreams, Orbit created sufficient scale and consistency to reshape supplier engagement, moving away from fragmented, reactive contracting towards a more stable and strategically aligned delivery model across its housing portfolio.

Through this integrated approach, Orbit Group standardised specifications, aligned performance expectations, and provided suppliers with long-term visibility of workload. This enabled contractors to optimise workforce planning, invest in systems and training, and deliver services more efficiently. The result was improved right-first-time performance, reduced duplication between programmes, and enhanced coordination between reactive and planned activities, driving measurable improvements in service quality and cost control.

The model also strengthened supplier relationships by creating a more predictable and collaborative operating environment. Contractors were better positioned to innovate and continuously improve, supported by clearer incentives and more stable demand. This demonstrates how procurement, when applied as a market design tool rather than a transactional function, can fundamentally reshape supply chain behaviour, delivering enhanced performance, reduced costs, and greater long-term value for housing providers.

Feedback Loops from Delivery into Strategy

Effective feedback loops are essential for ensuring that insights from contract delivery inform future asset strategies and procurement decisions. Without structured mechanisms to capture and analyse performance data, organisations risk repeating inefficiencies and failing to learn from experience. Procurement and contract management functions generate valuable insights that must be systematically integrated into strategic planning processes to drive continuous improvement and enhance delivery outcomes.

Southern Housing Group has implemented structured post-contract reviews to capture lessons learned from delivery. These reviews involve procurement, asset management, and operational teams, ensuring that insights on supplier performance, cost trends, and delivery challenges are shared and used to refine future strategies. This approach supports more informed decision-making and enhances the effectiveness of subsequent procurement activities.

Feedback loops enable organisations to identify recurring issues, such as specification weaknesses, supplier underperformance, or inefficiencies in delivery models. By analysing these patterns, procurement can adjust strategies, refine specifications, and improve contract structures. This iterative process ensures that procurement evolves in response to real-world conditions, enhancing both efficiency and effectiveness across asset investment programmes and service delivery activities.

The integration of data and technology further strengthens feedback mechanisms, enabling organisations to capture and analyse performance information more effectively. Digital

systems can provide real-time insights into contract performance, supporting proactive management and continuous improvement. By leveraging data, procurement and asset management teams can make more informed decisions, reducing risk and improving outcomes across housing portfolios.

Collaboration is critical to the success of feedback loops, requiring strong communication and alignment between functions. Procurement, asset management, and housing operations must work together to ensure that insights are shared and acted upon. By embedding feedback within organisational processes, housing providers can create a culture of learning and improvement, ensuring that strategies are continually refined to deliver better outcomes for residents and organisations.

Ultimately, aligning procurement with stock condition and investment planning enables housing providers to deliver more targeted, efficient, and effective programmes. By ensuring that asset data and long-term planning inform procurement strategies, organisations can optimise value, improve asset performance, and enhance resident outcomes. This integration is a critical component of a best-in-class procurement function, supporting the delivery of sustainable and high-quality housing services.

Building Category and SRM Capability

The development of category management and supplier relationship management capability is central to transforming procurement within social housing. These disciplines provide the structure and tools required to manage spend strategically and engage with suppliers effectively. However, many organisations lack the capability and resources to implement these approaches fully, limiting their ability to deliver value and optimise supply chain performance across key service areas.

Sanctuary Group has invested in developing category management capabilities within its procurement function. By establishing dedicated category leads and creating structured strategies for key expenditure areas, Sanctuary has enhanced its ability to analyse demand, engage with suppliers, and improve performance. This approach has resulted in measurable benefits in cost efficiency and service quality.

Building an effective SRM capability requires developing structured processes, tools, and governance frameworks to manage supplier relationships. This includes supplier segmentation, performance management, and regular engagement, ensuring that relationships are actively managed and aligned with organisational objectives. By investing in SRM, organisations can unlock additional value from their supply chain, driving innovation and continuous improvement.

Capability development must also focus on equipping procurement professionals with the skills required to deliver category management and SRM effectively. This includes expertise in market analysis, stakeholder engagement, and performance management, as well as the ability to operate strategically. Without these skills, category management and SRM risk become procedural exercises rather than value-generating disciplines.

The integration of category management and SRM within the procurement operating model enables a more structured and disciplined approach to managing spend and supplier relationships. By embedding these capabilities, organisations can improve efficiency, enhance performance, and deliver better outcomes across housing services and asset management programmes, reinforcing procurement's role as a strategic function.

Governance and Risk - Balancing Control with Agility

Effective governance in social housing procurement requires a careful balance between control and agility, ensuring that robust oversight does not hinder timely, commercially sound decision-making. Excessive control mechanisms can cause delays, discourage innovation, and reduce responsiveness to market conditions, while inadequate governance increases risk exposure. A balanced approach enables procurement to operate efficiently while maintaining

transparency, accountability, and regulatory compliance across complex service and asset programmes.

Riverside Group has redesigned its governance framework to better align approval processes with risk and value thresholds. By delegating authority for lower-risk decisions and maintaining oversight of more complex procurements, Riverside has enhanced responsiveness while ensuring strong assurance. This approach reduces administrative burdens and allows procurement teams to act more confidently and quickly within set parameters.

Balancing control with agility also requires governance frameworks that focus on outcomes rather than purely procedural compliance. Decision-making should be guided by value, risk management, and service delivery objectives, rather than rigid adherence to process alone. This enables procurement professionals to exercise informed judgement, ensuring that decisions are both compliant and commercially effective within the context of organisational priorities and market conditions.

Technology can further support this balance by automating routine processes and providing real-time visibility of procurement activity. Digital approval workflows, audit trails, and performance dashboards enable organisations to maintain oversight without creating unnecessary delays. This enhances efficiency and ensures that governance supports, rather than constrains, procurement performance and delivery outcomes across housing services and asset management programmes.

Ultimately, achieving the right balance between control and agility is essential for enabling procurement to operate as a strategic function. By designing governance frameworks that are proportionate, flexible, and outcome-focused, organisations can enhance decision-making, improve efficiency, and maintain the levels of assurance required within the social housing sector.

Risk Allocation and Management

Effective risk allocation and management are central to successful procurement within social housing, ensuring that risks are appropriately distributed between organisations and suppliers. Poorly allocated risk can lead to inflated pricing, reduced competition, and increased likelihood of contract failure. Procurement must therefore adopt a structured approach to identifying, assessing, and allocating risks, ensuring that each party is responsible for managing the risks they are best equipped to control.

Peabody Trust has refined its approach to risk allocation in development and maintenance contracts. By adopting balanced risk-sharing models and engaging with suppliers early in the procurement process, Peabody has reduced risk premiums and increased bidder confidence. This strategy has led to more competitive pricing and improved delivery performance across complex programmes.

Risk management must be embedded throughout the procurement lifecycle, from strategy development and tender design through to contract management and delivery. This involves continuous monitoring of risks, supported by risk registers, performance data, and regular engagement with suppliers. By maintaining a proactive approach, organisations can identify emerging issues early and implement mitigation strategies before they impact service delivery or financial performance.

The use of collaborative commercial models, such as alliancing and shared risk frameworks, can further enhance risk management by aligning incentives and encouraging joint problem-solving. These approaches enable organisations and suppliers to address challenges collectively, reducing the likelihood of disputes and improving outcomes. By fostering collaboration, procurement can create more resilient and effective delivery models within the social housing sector.

Ultimately, effective risk allocation and management support better commercial outcomes, improved supplier relationships, and enhanced service delivery. By ensuring that risks are

understood, appropriately allocated, and actively managed, organisations can reduce uncertainty, improve efficiency, and deliver more sustainable outcomes across housing services and asset investment programmes.

Audit, Assurance and Regulatory Expectations

Audit and assurance play a critical role in maintaining confidence in procurement activities within the social housing sector, ensuring that processes are transparent, compliant, and aligned with regulatory requirements. Organisations must demonstrate adherence to governance standards, financial controls, and procurement regulations, assuring boards, regulators, and stakeholders. However, these requirements must be managed to support effective procurement rather than constrain it.

Clarion Housing Group has implemented structured audit and assurance frameworks to monitor procurement activities and ensure compliance with internal and external requirements. By integrating audit processes with procurement systems and governance structures, Clarion can provide clear evidence of compliance while maintaining operational efficiency and flexibility in delivery.

Regulatory expectations within social housing, including those set by the Regulator of Social Housing, require organisations to demonstrate effective risk management, value for money, and governance. Procurement plays a central role in meeting these expectations, as it directly influences expenditure, service delivery, and supply chain performance. Ensuring that procurement activities align with regulatory requirements is therefore essential to maintaining organisational compliance and credibility.

Audit and assurance processes should be designed to provide meaningful insights rather than merely verify compliance. This involves focusing on outcomes, performance, and value, enabling organisations to identify areas for improvement and drive continuous enhancement. By adopting a more strategic approach to assurance, organisations can strengthen procurement effectiveness while meeting regulatory requirements.

The integration of audit and assurance within procurement governance frameworks ensures that oversight is continuous and embedded within day-to-day activities. This reduces the need for retrospective intervention and supports more proactive management of risks and performance. By aligning assurance with procurement operations, organisations can enhance transparency, improve accountability, and support the delivery of effective and compliant procurement outcomes.

Category Strategy Design and Delivery Models

Effective category strategies must reflect the distinct characteristics of different areas of spend, recognising that a single procurement approach is unlikely to deliver optimal outcomes across diverse service requirements. Within social housing, expenditure is broadly segmented into planned, reactive, and development-related categories, each requiring tailored strategies aligned with demand patterns, risk profiles, and market conditions to ensure that procurement approaches are fit for purpose and deliver sustainable value.

Planned categories, including cyclical maintenance and major works, are characterised by predictable demand and long-term investment horizons. These areas benefit from structured procurement strategies that prioritise stability, efficiency, and collaboration. Long-term frameworks, strategic partnerships, and integrated delivery models enable aggregation of demand, standardisation of specifications, and improved cost predictability, supporting consistent delivery and enhanced asset performance across housing portfolios.

Reactive categories, such as responsive repairs and emergency works, require fundamentally different procurement approaches due to their unpredictable and time-sensitive nature. Strategies must prioritise flexibility, rapid response, and sufficient capacity. This often involves maintaining diverse supplier bases, clearly defined service-level agreements, and dynamic scheduling mechanisms, supported by strong integration with housing operations to ensure

procurement aligns closely with real-time service-delivery requirements.

Development-related categories, encompassing new build and regeneration programmes, require procurement strategies that emphasise market engagement, risk management, and innovation. Early supply chain involvement is essential for assessing buildability, refining design solutions, and optimising delivery models. Considering contractor capacity, funding constraints, and market conditions ensures that procurement approaches are commercially viable, reducing risk and improving cost certainty across complex development activities.

A coherent category strategy integrates these distinct approaches within a unified framework aligned to organisational objectives and asset management priorities. This requires clear governance, defined ownership, and robust data to inform decision-making. By tailoring procurement strategies to category-specific characteristics while maintaining overall strategic alignment, organisations can improve efficiency, enhance service delivery, and achieve stronger financial and operational outcomes.

Standardisation is a critical enabler of effective category management, providing consistency in specifications, materials, and processes. In its absence, variation increases complexity, cost, and inconsistency in service delivery. By adopting standardised approaches, organisations can simplify procurement processes, improve supplier performance, and achieve economies of scale, enhancing both operational efficiency and long-term value across maintenance, compliance, and investment programmes.

Specification control underpins standardisation by ensuring that requirements are clearly defined, consistent, and aligned with asset needs and regulatory obligations. Procurement must work collaboratively with technical and operational teams to develop practical, deliverable specifications. This alignment prevents over-engineering, reduces cost inflation, and ensures procurement solutions are grounded in both market capability and operational requirements.

Standardisation also strengthens supplier engagement by creating stable operating environments in which suppliers can deliver at scale. Consistent specifications reduce transaction costs, improve pricing predictability, and encourage supplier investment in systems, training, and logistics. This enhances delivery performance and supports more efficient service provision across geographically dispersed housing portfolios and a range of asset types.

However, standardisation must be applied with discipline and flexibility. Over-standardisation risks limiting responsiveness to specific asset conditions or local operational requirements. Procurement must therefore adopt a controlled approach, identifying where consistency delivers value while allowing justified variation. This balance ensures that efficiency gains do not compromise service quality or the ability to address the needs of diverse housing stock.

A practical illustration is provided by Clarion Housing Group, which implemented standard component specifications across kitchens, bathrooms, and roofing systems. By reducing unnecessary variation, Clarion enabled suppliers to deliver more efficiently at scale, improving installation quality, reducing defects, and enhancing cost predictability across planned investment programmes.

Through this approach, Clarion Housing Group also consolidated its supply chain, working with a smaller number of strategic suppliers capable of delivering consistent outcomes across regions. This strengthened commercial leverage, improved pricing structures, and reduced administrative complexity, while enabling suppliers to invest in delivery processes aligned to standardised specifications.

Aggregation of demand is a key principle in category strategy, enabling organisations to leverage scale to improve pricing and supplier performance. By consolidating requirements across programmes or organisations, procurement can strengthen negotiating positions and reduce duplication. This approach is particularly effective in planned and compliance

categories, where demand can be forecast and coordinated over longer-term investment cycles.

However, aggregation must be balanced with local flexibility to ensure that procurement outcomes remain aligned with operational realities and resident needs. Overly centralised models risk delivering solutions that lack responsiveness or suitability to local conditions. Procurement strategies must therefore enable decentralised delivery within structured frameworks, ensuring that efficiency gains do not compromise service effectiveness.

This balance is demonstrated by Anchor Hanover Group, which combines national procurement frameworks with regional delivery flexibility. By standardising commercial terms while enabling local operational decision-making, Anchor Hanover achieves both efficiency and responsiveness. Similarly, collaborative models such as Procurement for Housing illustrate how aggregated demand and lotting strategies can deliver cost savings while maintaining local adaptability and strong supply chain engagement.

Supply Chain Design and Resilience

A tiered supply chain model enables organisations to structure their supplier base to balance capability, capacity, and risk across different service requirements. Rather than relying on a single delivery tier, procurement can design multi-layered supply chains incorporating principal contractors, specialist subcontractors, and local providers. This structured approach enhances flexibility, improves resilience, and ensures that work is delivered by suppliers appropriately matched to complexity, scale, and operational requirements.

At the primary tier, principal contractors are responsible for delivering large-scale or complex programmes, including planned maintenance and development activity. These organisations provide coordination, management capability, and operational scale, enabling efficient delivery across multiple workstreams. Procurement must ensure that such contractors possess sufficient financial stability, systems capability, and supply chain management capacity, while maintaining clear accountability for performance, delivery outcomes, and compliance with contractual requirements.

The second tier comprises specialist subcontractors who deliver discrete technical services, such as roofing, electrical works, and compliance-related activities. These suppliers contribute technical expertise and operational flexibility within broader delivery models. Procurement strategies must ensure these relationships are clearly defined, effectively managed, and fully integrated into overarching contract structures, with consistent performance standards, quality expectations, and governance arrangements applied across all tiers.

Local and smaller suppliers form a critical component of an effective tiered supply chain, particularly within responsive services and geographically dispersed housing portfolios. Their inclusion enhances responsiveness, increases delivery capacity, and supports local economic outcomes. Procurement must create structured access routes for these suppliers, including lotting strategies, subcontracting opportunities, and direct engagement models, ensuring that supply chains remain both operationally effective and socially inclusive.

Effective tiered supply chain management requires robust governance, transparency, and accountability across all levels of delivery. Organisations must maintain visibility of subcontracting arrangements, monitor performance consistently, and ensure compliance with contractual and regulatory requirements. A structured governance approach ensures that risk, quality, and performance are managed cohesively, enabling procurement to maximise value while maintaining control across increasingly complex supply chain arrangements.

Supporting small- and medium-sized enterprises and regional suppliers is a critical element of the social housing supply chain strategy. SMEs offer flexibility, specialist capability, and local knowledge, contributing to more responsive and resilient service delivery. Procurement strategies must therefore actively reduce barriers to entry, ensuring that opportunities are accessible, proportionate, and designed to encourage participation from a diverse and

competitive supplier base.

Barriers to SME participation often include complex procurement processes, excessive documentation, and disproportionate compliance requirements. Procurement functions must address these challenges by simplifying procedures, adopting proportionate qualification criteria, and providing clear guidance. This approach enhances competition, broadens the supplier base, and ensures that procurement activity supports both operational delivery and wider economic inclusion objectives within local communities.

Regional capacity plays a particularly important role in service areas such as responsive repairs and maintenance, where proximity and local knowledge directly influence performance outcomes. By structuring procurement to incorporate regional delivery models, organisations can improve response times, increase resident satisfaction, and reduce logistical inefficiencies. This ensures that procurement strategies remain aligned with the practical realities of service delivery across diverse housing portfolios.

Framework design is a key mechanism for enabling SME participation and regional delivery. Approaches such as lotting strategies, dynamic purchasing systems, and flexible contracting arrangements create accessible entry points for smaller suppliers. A strong example is demonstrated by Places for People, which structured maintenance frameworks around regional lots, enabling local contractors to compete effectively while maintaining overall programme coherence and strategic alignment.

Through this approach, Places for People increased supplier participation, strengthened competition, and diversified its supply chain. Local contractors delivered improved responsiveness due to geographic proximity and operational familiarity, enhancing service outcomes. This model also reduced reliance on national providers, mitigating concentration risk and strengthening overall supply chain resilience across maintenance and investment programmes.

Ensuring financial stability within the supply chain is essential for maintaining continuity of service and reducing the risk of disruption. Procurement must adopt a proactive approach to monitoring supplier financial health, incorporating regular financial assessments, balanced contract design, and clear workload pipelines. By supporting sustainable commercial arrangements and implementing contingency planning, organisations can strengthen resilience, maintain continuity of delivery, and reduce exposure to contractor failure in increasingly volatile market conditions.

ESG, Social Value and Ethical Procurement

Procurement plays a critical role in delivering social value and environmental, social, and governance outcomes by using commercial models to influence supplier behaviour and align delivery with broader organisational objectives. By embedding ESG requirements into procurement strategies and contracts, organisations ensure that supply chains generate value beyond core service delivery, supporting communities, environmental sustainability, and ethical business practices in increasingly complex and regulated social housing operating environments.

Social value delivery is enabled by clearly defined, measurable requirements, including local employment, apprenticeships, community investment, and support for vulnerable groups. These commitments must be aligned with organisational priorities and embedded within procurement processes, evaluation criteria, and contract performance frameworks. This ensures suppliers are accountable for delivering tangible social outcomes alongside core service requirements, reinforcing procurement's role in achieving wider economic and community objectives.

Environmental sustainability is an increasingly central component of procurement strategy, particularly in response to regulatory pressures and organisational carbon reduction targets. Procurement can incentivise suppliers to adopt sustainable practices through commercial

mechanisms such as performance targets, reporting requirements, and financial incentives. These approaches encourage improved resource efficiency, waste reduction, and lower emissions, supporting the transition to more sustainable delivery models across housing maintenance, development, and compliance activities.

Governance and ethical considerations are fundamental to ESG delivery, requiring procurement to ensure suppliers operate responsibly and fully comply with legal and regulatory standards. This includes addressing modern slavery, labour practices, and supply chain transparency. Robust due diligence, clearly defined contractual obligations, and ongoing monitoring processes are essential to ensure that ethical standards are maintained and that associated risks are effectively identified and managed.

A strong example of integrated ESG delivery is L&Q Group, which has embedded carbon-reduction targets and local employment commitments in major construction and maintenance contracts. By aligning procurement requirements with its sustainability strategy, L&Q ensures that suppliers are contractually obligated to deliver measurable environmental and social outcomes, positioning ESG as a core component of commercial performance rather than an ancillary consideration.

Through structured performance frameworks, L&Q Group monitors supplier delivery against defined ESG metrics, including emissions reduction, waste management, and local labour engagement. These requirements are supported by reporting obligations and incentive mechanisms, ensuring that ESG commitments are actively managed throughout the contract lifecycle. This approach strengthens accountability and drives measurable improvements in supplier behaviour, operational performance, and long-term sustainability outcomes.

Ethical procurement and transparency underpin effective ESG delivery by ensuring procurement activities are conducted in a fair, accountable, and responsible manner. This includes adherence to principles of openness, equality, and compliance, supported by clear procurement processes and accessible information. Transparent procurement practices enhance stakeholder confidence, strengthen competition, and ensure suppliers can engage on a level playing field in structured, well-governed procurement environments.

Technology further supports transparency and ethical procurement by providing clear audit trails, accessible documentation, and real-time visibility of procurement activity. Digital platforms enable organisations to manage procurement processes efficiently while maintaining robust oversight and accountability. By embedding ESG, ethical standards, and transparency within commercial models, procurement strengthens organisational reputation, supports compliance, and delivers sustainable, socially responsible outcomes across housing services and supply chains.

Procurement Transformation Framework

A structured maturity assessment forms the essential starting point for procurement transformation, establishing a clear understanding of current capability, performance, and organisational gaps. Without this baseline, transformation risks becoming fragmented and ineffective. A comprehensive assessment evaluates governance, commercial capability, data maturity, category management, and supplier relationship management, enabling organisations to identify priorities and define a targeted roadmap aligned with strategic objectives and long-term asset management requirements.

A practical example is Southern Housing Group, which undertook a detailed procurement maturity review following an organisational merger. This assessment examined processes, systems, and capabilities across legacy organisations, identifying inconsistencies and opportunities for standardisation. The outputs provided a robust evidence base for transformation, enabling prioritisation of initiatives and alignment with broader organisational integration, financial planning, and asset management strategies across the housing portfolio.

Effective maturity assessments combine quantitative and qualitative analysis, integrating

spend data, performance metrics, and outcome measurement with stakeholder feedback and capability reviews. This ensures that both structural and cultural factors are considered, providing a holistic view of procurement effectiveness. Engagement with stakeholders across finance, asset management, and operations ensures that findings reflect real delivery challenges and identify practical, implementable opportunities for improvement.

Benchmarking against sector best practice further strengthens maturity assessments by enabling organisations to compare performance with peers and identify areas of relative strength and weakness. This external perspective supports informed decision-making and helps define realistic improvement targets. By understanding their position within the sector, organisations can develop transformation strategies that are both ambitious and deliverable within existing operational and financial constraints.

The outputs of a maturity assessment must be translated into a clear, prioritised implementation roadmap that defines key initiatives, timelines, and resource requirements. This roadmap ensures that transformation is structured and deliverable, providing a framework for sequencing activity and monitoring progress. Establishing a robust baseline enables procurement transformation to remain targeted, measurable, and aligned with organisational objectives throughout its delivery lifecycle.

Procurement transformation is inherently complex and requires a phased approach to ensure that change is manageable, sustainable, and aligned with organisational capacity. Attempting large-scale transformation in a single phase risks disruption and stakeholder resistance. A phased approach enables organisations to sequence initiatives logically, building capability progressively while delivering incremental improvements that demonstrate value and reinforce organisational confidence in procurement transformation programmes.

This approach is evidenced by Clarion Housing Group, which implemented a phased procurement transformation programme beginning with data visibility and category management, before progressing to supplier relationship management and commercial model innovation. By establishing foundational capabilities first, Clarion ensured that later, more advanced initiatives were supported by strong governance, data, and organisational alignment, reducing risk and improving overall transformation effectiveness.

Early transformation phases focus on establishing core enablers, including spend analytics, governance frameworks, and initial category structures. These foundations provide the control, visibility, and discipline required to support more advanced procurement practices. Addressing these elements first creates a stable platform for further development, ensuring that subsequent initiatives are built on reliable data, consistent processes, and clearly defined organisational structures.

Subsequent phases embed strategic capabilities, including category management, supplier relationship management, and integration with asset management and housing operations. These initiatives require greater organisational alignment and capability maturity and are therefore most effective once foundational elements are in place. Sequencing transformation in this way ensures that improvements are sustainable and scalable, delivering measurable enhancements in performance, cost control, and service delivery outcomes.

Balancing short-term gains with long-term structural reform is critical to sustaining momentum for transformation. Organisations such as Peabody Trust have demonstrated this by combining immediate initiatives, including contract rationalisation and spend consolidation, with longer-term capability development in category management and supplier relationship management. This dual approach enables early value realisation while establishing the structural foundations required for sustained procurement excellence.

Effective transformation also depends on structured change management and stakeholder engagement. Orbit Group has demonstrated this through comprehensive engagement programmes incorporating communication, training, and stakeholder alignment. By clearly articulating the rationale for change, investing in capability development, and embedding

continuous feedback mechanisms, organisations can ensure procurement transformation is adopted effectively and delivers lasting, organisation-wide improvements in performance and delivery.

The Future State: What Success Looks Like

Procurement as a value generator is best demonstrated when organisations go beyond cost control to actively produce measurable financial and operational benefits. A clear example is Clarion Housing Group, which has used category management and supplier consolidation to improve efficiencies across maintenance and development. By aligning procurement with asset strategy and demand planning, Clarion has achieved cost savings while enhancing service consistency and long-term asset performance outcomes.

In this context, procurement creates value not just through price negotiation but also by shaping specifications, reducing variation, and improving lifecycle outcomes. By influencing how services are designed and delivered, procurement directly contributes to financial sustainability. This approach shifts procurement from a cost centre to a value engine, ensuring expenditure is optimised and aligned with organisational objectives, especially in high-spend areas such as repairs, compliance, and planned investments.

Procurement, as a supply chain architect, is evident in organisations that intentionally design and structure their markets to achieve specific outcomes. Places for People exemplifies this by creating tiered supply chains that combine national contractors with regional and local suppliers. This approach boosts resilience, enhances service responsiveness, and supports social value goals, illustrating how procurement can actively influence the makeup and performance of the supply chain.

By designing the supply chain, procurement determines how capacity is allocated, how suppliers interact, and how risks are managed. This allows organisations to build balanced, resilient ecosystems capable of responding to changes in demand and market pressures. Instead of relying on existing market structures, procurement sets the conditions under which suppliers operate, ensuring alignment with organisational priorities and enhancing long-term delivery outcomes across housing services.

Procurement, as a strategic partner, is most effective when it is integrated into decision-making processes and aligned with organisational strategy. Peabody Trust has demonstrated this by embedding procurement within asset management and development functions, ensuring that commercial considerations guide programme design and delivery. This approach enhances coordination, improves cost certainty, and ensures that procurement directly contributes to strategic objectives.

In this role, procurement collaborates with stakeholders to develop solutions rather than merely sourcing them. By offering market insight, commercial expertise, and risk analysis, procurement supports better-informed decisions and more effective delivery models. This raises procurement's standing within the organisation, ensuring it is recognised as a vital contributor to performance rather than a purely administrative function focused on compliance.

A high-performing procurement function is characterised by strong capability, clear governance, and alignment with organisational objectives. Orbit Group exemplifies this by investing in capability development, category management, and data-driven decision-making. This has enabled procurement to operate strategically, delivering improved outcomes across cost, quality, and service delivery while maintaining compliance and transparency.

Such functions are characterised by their ability to gather data, oversee supplier relationships, and shape outcomes throughout the organisation. They operate with clear accountability and performance indicators, ensuring that procurement delivers measurable value. High-performing functions are also flexible, responding effectively to shifting market conditions and organisational priorities, and continually improving through structured feedback and performance management processes.

A contrasting example of a failed procurement model is evident in the struggles of the London Borough of Croydon Housing Services before its restructuring, where fragmented contracting and inadequate oversight led to inconsistent service delivery and rising costs. Procurement operated primarily as a transactional process, with limited strategic input and weak contract management, resulting in poor supplier performance and lower resident satisfaction.

The lessons from this failure emphasise the risks of underdeveloped procurement capabilities and poor integration with operational functions. Without strategic oversight, procurement can lead to inefficiency, fragmentation, and supply chain instability. Tackling these issues required significant organisational change, including enhanced governance, stronger contract management, and better alignment between procurement and service delivery functions, highlighting the importance of a structured and strategic procurement approach.

A category transformation example can be seen in Stockport Homes Group, which restructured its repairs and maintenance category into an integrated model combining responsive and planned works. This transformation allowed for better coordination, increased resource utilisation, and reduced duplication, leading to cost savings and improved service delivery. The unified approach also established a more stable operating environment for suppliers, fostering innovation and ongoing improvement.

This transformation demonstrates the power of category management when applied effectively, enabling procurement to shift from reactive purchasing to strategic spend management. By aligning category strategies with asset management and operational needs, organisations can deliver more efficient and effective services. The example illustrates how procurement, when structured as a strategic discipline, can drive significant improvements in performance, costs, and resident outcomes across the social housing sector.

Summary - Housing Quality, Delivery Capacity, and Sector Resilience

The main argument of this article is that procurement in social housing needs to shift from being a transactional, compliance-focused function to a strategic driver of value, asset performance, and supply chain efficiency. The evidence shows that current procurement models, marked by fragmentation, short-term focus, and limited integration, are no longer adequate to address the increasing complexity of sectoral challenges. A fundamental change is necessary to position procurement at the centre of organisational strategy and delivery.

The consequences of failing to transform procurement are already clear across the sector, with rising costs, inconsistent service delivery, and fragile supply chains weakening organisational performance. These issues are not isolated but are systemic results of procurement methods that focus on process rather than outcomes. Without action, these weaknesses will persist, limiting the sector's ability to deliver high-quality housing, sustain existing assets, and meet increasing demand for new homes.

Housing quality is directly affected by procurement decisions, from selecting materials to managing suppliers. When procurement is weak, outcomes become unpredictable, leading to variations in service and asset performance. On the other hand, a strategic procurement function can promote standardisation, enhance quality assurance, and ensure investment decisions support long-term asset condition, improving housing quality and resident satisfaction.

Supply chain issues, workforce shortages, and market volatility increasingly limit delivery capacity within the sector. Procurement plays a vital role in tackling these challenges by shaping markets, providing demand visibility, and creating conditions that encourage supplier investment. By designing procurement strategies that support capacity development and resilience, organisations can enhance their ability to deliver programmes effectively and respond to shifting requirements.

Sector resilience relies on the strength and stability of the supply chain, which is directly affected by procurement practices. Poorly structured contracts, inconsistent demand, and

inadequate supplier management contribute to fragility and raise the risk of disruption. Strategic procurement, on the other hand, encourages long-term relationships, balanced risk sharing, and proactive engagement, creating a more resilient supply chain capable of supporting sustained delivery across housing services and asset management programmes.

The urgency of procurement transformation cannot be overstated, as the sector faces increasing regulatory pressure, financial constraints, and operational complexity. Incremental improvements are insufficient to tackle these challenges, and a complete transformation of procurement capability, structure, and approach is necessary. Organisations must act decisively to reposition procurement as a strategic function, ensuring it is equipped to deliver value and support organisational objectives.

Positioning procurement as key to housing quality, delivery capacity, and sector resilience requires a coordinated and ongoing effort across organisations. This involves investing in capability, integrating procurement with asset management and development, and adopting data-informed and commercially focused approaches. By aligning procurement with strategic goals, housing providers can boost performance, improve outcomes, and ensure resources are used efficiently to meet residents' and communities' needs.

Ultimately, procurement is not just a supporting function but a vital enabler of organisational success within social housing. By recognising its strategic potential, organisations can tackle the sector's challenges and deliver sustainable, high-quality housing services. The transformation of procurement is therefore not optional but necessary, supporting the sector's capacity to meet its goals and remain resilient in an increasingly complex and demanding environment.

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