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Connect the Dots...

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134-Page Directory

Know Who Serves Your City and County

Know Your Local Community-Service Network

Who Serves Oregon?

Oregon's Housing and Community-Service System, County by County

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Oregon Edition – (17) Regional Directories or (1) Statewide Edition
Evidence cutoff: September 2026, updated annually
Prepared for: Mayors, city managers, council members, county officials and community partners



A Message from the Author · Connecting the Dots

For more than 20 years, UtilityMate® has designed and manufactured innovative products intended to solve practical, real-world problems. That experience has taught me that even the best product succeeds only when it is connected to the people, organizations and systems required to put it to work.

I created LifeSpace™ because communities need more than a temporary response to homelessness and housing instability. They need a complete pathway that begins with safe, low-barrier emergency shelter, continues through bridge and transitional housing, and leads to affordable and permanent housing. If any one of those steps is missing, people become trapped and the entire system backs up or fails.

In conversations with municipal leaders and community members, I have heard this issue discussed from the left, from the right and from every point in between. My position is simple: **“Housing is not politics. It is red, white and blue.”** Veterans, seniors, working families, people with disabilities and residents in crisis live in every kind of community. The populations a city prioritizes may differ, but the need for a safe and workable housing pathway does not.

This directory was created to help municipal leaders see that pathway more clearly. It places the LifeSpace™ Three-Tier Housing Continuum alongside Oregon's Community Action network and the service-provider network serving cities and counties in the State of Oregon. Its sole purpose is to help mayors, city managers, council members, county officials and service organizations identify who serves their communities, understand where responsibilities may connect, and begin the right conversations.

No municipality should have to discover this system one organization at a time. By connecting the housing continuum to Community Action and local support services, this guide is intended to provide a practical starting point for local planning, partnership and action.

Vince Webb
Founder · LifeSpace™

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Municipal Navigation Guide

Purpose of This Edition

This statewide edition helps mayors, city managers, council members, county officials, state agency staff, legislators and institutional partners see how Oregon's shelter, housing and community-service system fits together, and who to contact for each part. It covers all 36 counties, 241 incorporated cities and 190 listed unincorporated communities. For every county it identifies the Community Action agency, the Continuum of Care, the housing authority and the Oregon Health Plan coordinated care organization (CCO). It then profiles the state, federal, tribal, health, philanthropic and association partners that operate across county lines.

The statewide edition does not list local shelters, food pantries, clinics or other local providers. Those listings, with one-page Start Here contacts for each county, are in the 17 regional editions. The Regional Edition Index at the end of this book shows which regional edition covers each county.

The Need in Oregon

Oregon's 2025 Point-in-Time count recorded 27,119 people experiencing homelessness on a single January night; 16,512 of them, or 60.9%, were unsheltered. The same count found 11,047 shelter beds, 3,094 more than the year before (Portland State University). Schools reported 21,122 students experiencing homelessness in the 2024–25 school year, a count that includes families who are doubled up (Oregon Department of Education).

A full-time worker in Oregon needs to earn $33.43 an hour to afford a typical two-bedroom rental at Fair Market Rent, more than double the standard state minimum wage of $15.55 (National Low Income Housing Coalition). The state's 2026 Oregon Housing Needs Analysis estimates that Oregon needs 491,347 more homes over 20 years, including 95,828 to address current underproduction and homelessness (Oregon Housing Needs Analysis). The Statewide Housing Need section presents the full figures and county detail.

Three Tiers, One Housing Pathway

A housing continuum is the connected sequence of housing and services that moves a person or family from crisis to a stable, permanent home. In this edition it is organized as three tiers. Tier 1, emergency shelter, gets people safely inside. Tier 2, bridge and transitional housing, provides stability while permanent housing is secured. Tier 3, affordable and permanent housing, is the destination. Each tier has a distinct purpose, and each one depends on the next.

The continuum works only when there is a clear path from one tier to the next. Without that path, the system breaks down and, in most cases, fails. People leave shelter with nowhere to go and return to the street, vehicles or temporary arrangements. They lose the progress they made, and the next crisis brings them back to emergency services. Shelters fill, waiting lists grow, and public costs rise without producing lasting results. What should be a pathway becomes a never-ending cycle of failure. A clear path from crisis to a permanent home is what breaks that cycle.

Tier	Purpose	Who it serves	How people enter	Where they go next
Tier 1: Emergency Shelter	Immediate, safe shelter	People living outside or in crisis	Outreach, walk-in, coordinated entry	Tier 2 or Tier 3
Tier 2: Bridge and Transitional Housing	A stable place to live while permanent housing is secured	People leaving shelter, approved households waiting for a unit, working households priced out	Tier 1 referral or direct entry through an approved pathway	Tier 3
Tier 3: Affordable and Permanent Housing	A permanent home	Households ready for long-term housing	Housing authority, waiting list, voucher, direct application	Long-term stability

Tier 1: Emergency Shelter

Low-barrier emergency shelter brings people inside, away from immediate danger. It is the entry point to the continuum. Once someone is sheltered, intake and assessment can begin, and residents can work with case managers to recover identification, apply for benefits, address urgent health needs and start a housing plan.

Tier 2: Bridge and Transitional Housing

Bridge and transitional housing provides a stable place to live while permanent housing is secured. It serves three groups: residents ready to leave emergency shelter; households that have qualified for permanent housing, such as a voucher or supportive-housing placement, but are waiting for a unit; and working households who can pay rent but cannot find housing they can afford.

Residents do not have to start in Tier 1. They may enter directly through coordinated entry, a housing authority, veteran, senior or disability services, a domestic-violence program, healthcare, an employer or disaster response. Stays range from several months to a few years, and entry rules should match the population served. Most shelter and homelessness funding is limited to people who are homeless or at risk of homelessness, so bridge housing for working households usually requires a separate funding approach.

Tier 3: Affordable and Permanent Housing

Tier 3 is the destination: affordable rentals, permanent supportive housing, voucher-supported units, senior, veteran and family housing, and pathways to ownership.

Why All Three Tiers Are Needed

If Tier 1 is missing, people remain outside the system. If Tier 2 is missing, shelters fill with residents who are ready to move on, and approved households lose progress while they wait for a unit. If Tier 3 is missing, bridge housing becomes a holding system rather than a bridge. Each Tier 3 placement opens a Tier 2 unit, and each open Tier 2 unit creates room in Tier 1.

Regions and Counties Served

Oregon's 36 counties are divided among 17 Community Action regions. This section lists, for every county, the four organizations most often needed to route a resident or a project: the Community Action agency, the Continuum of Care, the housing authority and the Oregon Health Plan coordinated care organization. It then lists each county's incorporated cities and listed unincorporated communities. The place list follows the Oregon Cities, Counties and Regions workbook used for every edition: 241 incorporated cities, 190 unincorporated communities and 447 county listings in all, because 16 city listings are repeated for cities that extend into more than one county.

County Routing Table

County	Community Action agency	Continuum of Care	Housing authority	CCO
Baker	CCNO (Region 5)	OR-505	Northeast Oregon Housing Authority	EOCCO
Benton	CSC (Region 8)	OR-505	Linn-Benton Housing Authority	IHN-CCO
Clackamas	Clackamas County Social Services (Region 6)	OR-507	Housing Authority of Clackamas County	Health Share of Oregon; Trillium Tri-County
Clatsop	CAT (Region 4)	OR-505	Northwest Oregon Housing Authority	Columbia Pacific
Columbia	CAT (Region 4)	OR-505	Northwest Oregon Housing Authority	Columbia Pacific
Coos	ORCCA (Region 15)	OR-505	North Bend City / Coos-Curry Housing Authorities	Advanced Health
Crook	NeighborImpact (Region 14)	OR-503	Housing Works	PacificSource Central Oregon
Curry	ORCCA (Region 15)	OR-505	North Bend City / Coos-Curry Housing Authorities	Advanced Health; AllCare
Deschutes	NeighborImpact (Region 14)	OR-503	Housing Works	PacificSource Central Oregon
Douglas	UCAN (Region 16)	OR-505	Housing Authority of Douglas County (HADCO)	Umpqua Health Alliance (most of county); AllCare (part); Trillium Southwest (western)
Gilliam	CAPECO (Region 3)	OR-505	Umatilla County Housing Authority	EOCCO
Grant	CCNO (Region 5)	OR-505	Northeast Oregon Housing Authority	EOCCO

	Community	Continuum		

Continued in the full edition

Routing for all 36 counties, with each county's Community Action agency, Continuum of Care, housing authority and health plan.

Statewide Housing Need

This section brings together the statewide figures most often used to describe Oregon's housing need. Each figure comes from a different source with its own definition and date, so they should be read side by side rather than added together.

Oregon at a Glance

Measure	Oregon	Source
People experiencing homelessness, 2025 Point-in-Time count	27,119 (10,607 sheltered; 16,512 unsheltered)	Portland State University
Share unsheltered	60.9%	Portland State University
Shelter beds counted, 2025	11,047 (up 3,094)	Portland State University
People doubled up, 2025 estimate	21,542	Portland State University
HUD 2025 Point-in-Time total	27,202	National Alliance to End Homelessness
Students experiencing homelessness, 2024–25	21,122 (3.9% of students); 22,072 in 2023–24	Oregon Department of Education
Renter households	630,439 (37% of households)	NLIHC Out of Reach 2026
Two-bedroom Fair Market Rent	$1,738 a month	NLIHC Out of Reach 2026
Two-bedroom housing wage	$33.43 an hour	NLIHC Out of Reach 2026
One-bedroom Fair Market Rent and housing wage	$1,445 a month; $27.78 an hour	NLIHC Out of Reach 2026
Standard state minimum wage	$15.55 an hour	NLIHC Out of Reach 2026
Work hours a week at minimum wage to afford a two-bedroom	86	NLIHC Out of Reach 2026
Rent affordable on Supplemental Security Income	$298 a month	NLIHC Out of Reach 2026
Homes needed over 20 years	491,347	Oregon Housing Needs Analysis 2026

Oregon Housing Needs Analysis

The Oregon Housing Needs Analysis (OHNA) estimates how many homes Oregon needs, by income level, and is the basis for the housing production targets the state sets for cities. Its 2026 results, published in December 2025, estimate total 20-year need at 491,347 homes. Current need is 95,828 homes: 50,191 to make up for past underproduction and 45,637 to house people experiencing homelessness. Future need is 395,519 homes. The statewide annual production target is 29,359 homes (OHNA 2026 Results).

Income group (share of area median income)	Homes needed over 20 years
0–30%	96,359

Chapter 1: Oregon's Community Action Network

About Community Action in Oregon

Community Action agencies are the local anti-poverty organizations designated to receive federal Community Services Block Grant (CSBG) funds. In Oregon, 17 regional Community Action agencies cover all 36 counties, and Oregon Human Development Corporation (OHDC) serves farmworkers statewide (Chapter 11). Together they are Oregon's 18 CSBG-eligible entities (CAPO).

For most cities, the Community Action agency is the first call for housing stabilization. Oregon Housing and Community Services (OHCS) allocates several state and federal programs through these agencies, including the Emergency Housing Assistance Program, the State Homeless Assistance Program, Emergency Solutions Grants, energy assistance and weatherization (Chapters 2 and 8). Most agencies also run coordinated entry access points, eviction prevention, rapid rehousing and veteran programs; some operate shelters, food banks, Head Start or Area Agency on Aging services.

Thirteen agencies are private nonprofits; Community Services Consortium is an intergovernmental agency created by three counties; and Clackamas, Lane and Multnomah counties run their Community Action agencies as county departments. Nonprofit agencies are governed by tripartite boards: one-third elected officials, at least one-third representatives of low-income residents and the rest from the private sector.

Community Action Partnership of Oregon (CAPO)

Item	Detail
Role	Statewide association of Oregon's 17 Community Action agencies and OHDC; training, advocacy and network coordination
Executive director	Janet Allanach
Address	c/o Mid-Willamette Valley Community Action Agency, 2475 Center St. NE, Salem, OR 97301
Email	Info@CAPOregon.org
Continuum of Care role	Named lead agency in the bylaws of the Oregon Balance of State Continuum of Care (OR-505), now operating as the Oregon Community Continuum of Care (Chapter 3)
Website	caporegon.org

Sources: CAPO, Who We Are; OC3 bylaws; checked October 2026.

The 17 Regional Agencies at a Glance

Region	Community Action agency	Counties	Main phone
1	ACCESS	Jackson	(541) 779-6691
2	Community Action Organization (Community Action)	Washington	(503) 648-6646

Chapter 3: Continuums of Care

About Continuums of Care

A Continuum of Care (CoC) is the regional planning body HUD requires for homelessness funding. Each CoC runs coordinated entry, conducts the annual Point-in-Time count, manages a Homeless Management Information System (HMIS) and ranks local projects for HUD's annual CoC competition. Oregon has eight CoCs. Seven cover one to three counties around Oregon's larger cities; the eighth, OR-505, covers the 26 remaining counties.

Oregon CoCs at a Glance

CoC	Name	Counties	2024 HUD CoC award
OR-500	Eugene, Springfield/Lane County CoC	Lane	$7,274,615
OR-501	Portland, Gresham/Multnomah County CoC	Multnomah	$37,660,187
OR-502	Medford, Ashland/Jackson County CoC	Jackson	$379,629
OR-503	Central Oregon CoC	Crook, Deschutes, Jefferson	$843,828
OR-504	Salem/Marion, Polk Counties CoC	Marion, Polk	$4,054,099
OR-505	Oregon Balance of State CoC (Oregon Community Continuum of Care, OC3)	Baker, Benton, Clatsop, Columbia, Coos, Curry, Douglas, Gilliam, Grant, Harney, Hood River, Josephine, Klamath, Lake, Lincoln, Linn, Malheur, Morrow, Sherman, Tillamook, Umatilla, Union, Wallowa, Wasco, Wheeler, Yamhill	$2,883,715
OR-506	Hillsboro, Beaverton/Washington County CoC	Washington	$5,375,697
OR-507	Clackamas County CoC	Clackamas	$6,997,491
Total		36 counties	$65,469,261

Sources: HUD 2024 CoC awards, Oregon; OHCS Continuum of Care page; checked October 2026. HUD's 2024 award comparison report for Oregon shows a slightly lower total, $65,366,128, because it reports award amounts on a different basis (HUD CoC award comparison).

OR-500: Eugene, Springfield/Lane County CoC

Field	Detail
Counties	Lane
Community Action regions	10 (Lane County Human Services)

Chapter 11: Oregon Human Development Corporation (OHDC)

Agency at a Glance

Field	Current public-record finding
Legal name	Oregon Human Development Corporation
Common abbreviation	OHDC
Organization form	Oregon nonprofit; federally tax-exempt 501(c)(3); Oregon CSBG-eligible migrant or seasonal farmworker organization
Employer identification number	93-1150042
Founded	1979
Mission	“Promoting economic advancement and self-sufficiency of farmworkers and underserved communities.”
Community Action role	Statewide farmworker Community Action organization; an overlay to, not a replacement for, Oregon’s 17 regional Community Action agencies
Primary population	Migrant and seasonal agricultural workers and their families; energy and weatherization services also serve other qualifying low-income households
Headquarters	205 Wasco Loop, Suite 101, Hood River, OR 97031; (541) 386-0333
Administration and service office	1550 NW Eastman Parkway, Suite 205, Gresham, OR 97030; (503) 245-2600
Executive director	Martin Campos-Davis
Board chair	Heather Ficht
Oregon service offices	Gresham, Hillsboro, Hood River, Klamath Falls, Ontario, The Dalles, Woodburn and Hermiston, plus one Nevada office
Flagship program	National Farmworker Jobs Program (NFJP) workforce development
Oregon NFJP allotment	$2,470,673 (PY2025); $2,452,595 (PY2026, beginning July 1, 2026)
Projected Oregon CSBG allocation	$294,216 in each of FY2027 and FY2028, subject to final federal award
FY2025 Form 990 revenue and expenses	$6,417,753 revenue; $6,538,717 expenses
Continuum of Care and housing authority	No single CoC or housing authority; routing depends on where the participant lives
Checked	October 1, 2026

OHDC is one of Oregon’s 18 CSBG-eligible entities, but it does not have a county territory like the 17 regional Community Action agencies. Oregon identifies OHDC as a nonprofit migrant or seasonal

Glossary and Acronyms

This glossary explains the terms, programs and abbreviations used in this edition and in the program materials municipal leaders are likely to see. Terms are grouped by topic, and most entries point to the chapter where the term is used. Definitions are written in plain language for orientation; program rules, eligibility and funding are set by each program's governing law and current guidance.

Housing Continuum and Program Models

These terms describe the kinds of housing and help a community can offer, from a first night indoors to a permanent home.

Term	Full name	What it means
Tier 1	Emergency shelter	Immediate, short-term places to stay indoors safely, such as congregate shelters, pod or cabin villages, motel placements and seasonal warming or cooling centers. Chapter 5.
Tier 2	Bridge and transitional housing	Time-limited housing with services that holds a household between shelter and a permanent home, often while a voucher, unit or placement is secured. Chapter 5.
Tier 3	Permanent housing	Housing with no time limit, including affordable rentals, permanent supportive housing, voucher-assisted units and homeownership. Regional editions.
Bridge housing		Time-limited housing that holds a household between shelter and a permanent home. Used interchangeably with Tier 2 in this directory.
Transitional housing		Time-limited housing, usually up to 24 months, with services that prepare residents for permanent housing.
Navigation center		A shelter or service hub that pairs a place to stay with case management focused on moving people into housing.
Warming or cooling center		A temporary site that opens during extreme cold, heat or smoke so residents can stay safe.
PSH	Permanent supportive housing	Long-term housing with voluntary services for people with disabilities who have experienced homelessness.
RRH	Rapid rehousing	Short- to medium-term rental assistance and services that move a household quickly from homelessness into housing.

What's in the Full Edition

Oregon Statewide Edition • All 36 counties • 134 pages • Updated annually

36
counties routed to every system

431
cities and communities mapped

17
Community Action agency profiles

8
Continuums of Care

22
public housing authorities

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shelter and bridge-housing funders

Every section, in order

Municipal Navigation Guide	The three tiers at state scale and who does what
Regions and Counties Served	Every county, city and community, routed to its systems
Statewide Housing Need	Rents, wages and homelessness, county by county
1 Community Action Network	CAPO and a profile of each of the 17 agencies
2 State Agencies	OHCS, Housing Stability Council, OHA, ODHS, DLCD and more
3 Continuums of Care	All eight CoCs, coordinated entry and 2024 HUD awards
4 Housing Authorities	Every public housing authority and its service area
5 U.S. Dept. of Housing and Urban Development	FY2026 formula funding, programs and offices
6 Health Plans and Housing	CCO territories and Medicaid housing benefits
7 Tribal Nations	Oregon's nine tribes and their housing programs
8 Shelter and Bridge Housing Funders	State, federal, foundation and healthcare funders
9 Statewide Associations	City, county, housing and advocacy partners
10 Emergency and Disaster Housing	Mass care, recovery housing and declared emergencies
11 Oregon Human Development Corporation	Statewide farmworker services
Regional Edition Index	A page for each of the 17 regional editions
Glossary and Acronyms	Plain-language definitions grouped by topic

Every entry is sourced and dated

Every section cites its public sources, with the date they were checked. Evidence cutoff: October 2026. Prepared for state and local officials, funders and community partners. Local provider listings are in the 17 regional editions.

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