

Army Regulation 15–185

Boards, Commissions, and Committees

Army Board for Correction of Military Records

**Headquarters
Department of the Army
Washington, DC
31 March 2006**

UNCLASSIFIED

SUMMARY of CHANGE

AR 15-185

Army Board for Correction of Military Records

This rapid action revision dated 31 March 2006--

- o Updates policies and procedures in the reconsideration of Army Board for Correction of Military Records decision in order to comply with the United States District Court for the District of Columbia decision (Lipsman v. Secretary of the Army--Civil Action No. 02-0251, 2004 U.S. Dist. Lexis 17866) (para 2-15).
- o Updates appendix A.

This revision--

- o Updates information on the policy and procedures for the operation of the Army Board for Correction of Military Records.
- o Implements Department of Defense (DOD) Instruction 1336.6, Correction of Military Records (para 2-2a).
- o Implements that portion of section 1034 of title 10 of the U.S. Code and that portion of DOD Directive 7050.6, Military Whistleblower Protection, that pertain to actions by the Army Board for Correction of Military Records (para 2-2b).
- o Prescribes DD Form 149 (Application for Correction of Military Record Under the Provisions of title 10, U.S. Code, section 1552) (para 2-3b).

Effective 1 May 2006

Boards, Commissions, and Committees

Army Board for Correction of Military Records

By Order of the Secretary of the Army:

PETER J. SCHOOMAKER
General, United States Army
Chief of Staff

Official:


JOYCE E. MORROW
Administrative Assistant to the
Secretary of the Army

History. This publication is a rapid action revision. The portions affected by this rapid action revision are listed in the summary of change.

Summary. This regulation provides Department of the Army policy, criteria, and administrative instructions regarding an applicant's request for the correction of a military record.

Applicability. This regulation applies to the Active Army, the Army National Guard/Army National Guard of the United States, and the U.S. Army Reserve unless otherwise stated. Also, it applies to former soldiers of these organizations and their

heirs or legal representatives and other individuals, military or civilian, who are affected by a military record. Further, it applies to the Defense Finance and Accounting Service in settling claims as a result of correction of an Army military record. This regulation remains in full effect during mobilization.

Proponent and exception authority. The proponent of this regulation is the Assistant Secretary of the Army (Manpower and Reserve Affairs). The proponent has the authority to approve exceptions or waivers to this regulation that are consistent with controlling law and regulations. The proponent may delegate this approval authority, in writing, to a division chief within the proponent agency or its direct reporting unit or field operating agency, in the grade of colonel or the civilian equivalent. Activities may request a waiver to this regulation by providing justification that includes a full analysis of the expected benefits and must include formal review by the activity's senior legal officer. All waiver requests will be endorsed by the commander or senior leader of the requesting activity and forwarded through their higher headquarters to the policy proponent. Refer to AR 25–30 for specific guidance.

Army management control process.

This regulation contains management control provisions in accordance with AR 11–2, but does not identify key management controls that must be evaluated.

Supplementation. Supplementation of this regulation and establishment of command and local forms are prohibited without prior approval from HQDA, Assistant Secretary of the Army (Manpower and Reserve Affairs) (SAMR–ZA), Army Pentagon, Washington, DC 20310–0111.

Suggested improvements. Users are invited to send comments and suggested improvements on DA Form 2028 (Recommended Changes to Publications and Blank Forms) directly to the Department of the Army Review Boards Agency, ATTN: SAMR–ARBA, 1941 Jefferson Davis Highway, Arlington, VA 22202–4508.

Distribution. This publication is available in electronic media only and is intended for command levels C, D, and E for the Active Army, Army National Guard/Army National Guard of the United States, and the U.S. Army Reserve.

Contents (Listed by paragraph and page number)

Chapter 1

Introduction, page 1

Section I

General, page 1

Purpose • 1–1, page 1

References • 1–2, page 1

Explanation of abbreviations and terms • 1–3, page 1

Statutory authority • 1–4, page 1

Section II

Responsibilities, page 1

*This regulation supersedes AR 15–185, dated 29 February 2000.

Contents—Continued

The Secretary of the Army • 1–5, *page 1*
The Director, Army Board for Correction of Military Records • 1–6, *page 1*
The chair of an Army Board for Correction of Military Records panel • 1–7, *page 1*
The Army Board for Correction of Military Records members • 1–8, *page 1*
The Director, Army Records Holding Agency • 1–9, *page 1*
The commanders of Army Staff agencies and commands • 1–10, *page 2*
The Director, Defense Finance and Accounting Service • 1–11, *page 2*

Chapter 2

General, page 2

Section I

Army Board for Correction of Military Records Establishment and Functions, page 2
Army Board for Correction of Military Records establishment • 2–1, *page 2*
Army Board for Correction of Military Records functions • 2–2, *page 2*

Section II

Application Procedures, page 2
Who may apply • 2–3, *page 2*
Time limits • 2–4, *page 2*
Administrative remedies • 2–5, *page 3*
Stay of other proceedings • 2–6, *page 3*
Counsel • 2–7, *page 3*

Section III

Actions by the Army Board for Correction of Military Records Director and Staff, page 3
Criteria • 2–8, *page 3*
Burden of proof • 2–9, *page 3*
Army Board for Correction of Military Records consideration • 2–10, *page 3*

Section IV

Hearings and Disposition of Applications, page 3
Army Board for Correction of Military Records hearings • 2–11, *page 3*
Army Board for Correction of Military Records decisions • 2–12, *page 3*
Army Board for Correction of Military Records final action • 2–13, *page 3*
Decision of the Secretary of the Army • 2–14, *page 4*
Reconsideration of Army Board for Correction of Military Records decision • 2–15, *page 4*

Chapter 3

Claims/Expenses, page 4

Authority • 3–1, *page 4*
Settlement of claims • 3–2, *page 4*
Payment of expenses • 3–3, *page 4*

Chapter 4

Miscellaneous Provisions, page 5

Special standards • 4–1, *page 5*
Public access to decisions • 4–2, *page 5*

Appendix A. References, page 6

Glossary

Index

Chapter 1 Introduction

Section I General

1-1. Purpose

This regulation prescribes the policies and procedures for correction of military records by the Secretary of the Army, acting through the Army Board for Correction of Military Records (ABCMR).

1-2. References

Required and related publications and prescribed and referenced forms are listed in appendix A.

1-3. Explanation of abbreviations and terms

Abbreviations and special terms used in this regulation are explained in the glossary.

1-4. Statutory authority

Section 1552, Title 10, United States Code (10 USC 1552) is the statutory authority for this regulation.

Section II Responsibilities

1-5. The Secretary of the Army

The Secretary of the Army will oversee the operations of the ABCMR. The Secretary will take final action on applications, as appropriate.

1-6. The Director, Army Board for Correction of Military Records

The Director, ABCMR will manage the ABCMR day-to-day operations.

1-7. The chair of an Army Board for Correction of Military Records panel

The chair of a given ABCMR panel will—

- a.* Preside over the panel.
- b.* Conduct a hearing.
- c.* Maintain order.
- d.* Ensure the applicant receives a full and fair opportunity to be heard.
- e.* Certify the written record of proceedings in pro forma and formal hearings as being true and correct.

1-8. The Army Board for Correction of Military Records members

The ABCMR members will—

- a.* Review all applications that are properly before them to determine the existence of error or injustice.
- b.* Direct or recommend changes in military records to correct the error or injustice, if persuaded that material error or injustice exists and that sufficient evidence exists on the record.
- c.* Recommend a hearing when appropriate in the interest of justice.
- d.* Deny applications when the alleged error or injustice is not adequately supported by the evidence and when a hearing is not deemed proper.
- e.* Deny applications when the application is not filed within prescribed time limits and when it is not in the interest of justice to excuse the failure to file in a timely manner.

1-9. The Director, Army Records Holding Agency

The director of an Army records holding agency will—

- a.* Take appropriate action on routine issues that may be administratively corrected under authority inherent in the custodian of the records and that do not require ABCMR action.
- b.* Furnish all requested Army military records to the ABCMR.
- c.* Request additional information from the applicant, if needed, to assist the ABCMR in conducting a full and fair review of the matter.
- d.* Take corrective action directed by the ABCMR or the Secretary of the Army.
- e.* Inform the Defense Finance and Accounting Service (DFAS), when appropriate; the applicant; the applicant's counsel, if any; and the interested Members of Congress, if any, after a correction is complete.
- f.* Return original records of the soldier or former soldier obtained from the Department of Veterans Affairs.

1–10. The commanders of Army Staff agencies and commands

The commanders of Army Staff agencies and commands will—

- a.* Furnish advisory opinions on matters within their areas of expertise upon request of the ABCMR and in a timely manner.
- b.* Obtain additional information or documentation as needed before providing the opinions to the ABCMR.
- c.* Provide records, investigations, information, and documentation upon request of the ABCMR.
- d.* Provide additional assistance upon request of the ABCMR.
- e.* Take corrective action directed by the ABCMR or the Secretary of the Army.

1–11. The Director, Defense Finance and Accounting Service

At the request of the ABCMR staff, the Director, DFAS, will—

- a.* Furnish advisory opinions on matters within the DFAS area of expertise upon request.
- b.* Obtain additional information or documentation as needed before providing the opinions.
- c.* Provide financial records upon request.
- d.* Settle claims that are based on ABCMR final actions, on behalf of the Army.
- e.* Report quarterly to the ABCMR Director on the monies expended as a result of ABCMR action and the names of the payees.

Chapter 2 General

Section I

Army Board for Correction of Military Records Establishment and Functions

2–1. Army Board for Correction of Military Records establishment

The ABCMR operates pursuant to law (10 USC 1552) within the Office of the Secretary of the Army. The ABCMR consists of civilians regularly employed in the executive part of the Department of the Army (DA) who are appointed by the Secretary of the Army and serve on the ABCMR as an additional duty. Three members constitute a quorum.

2–2. Army Board for Correction of Military Records functions

- a.* The ABCMR considers individual applications that are properly brought before it. In appropriate cases, it directs or recommends correction of military records to remove an error or injustice.
- b.* When an applicant has suffered reprisal under 10 USC 1034 and DODD 7050.6, the ABCMR may recommend to the Secretary of the Army that disciplinary or administrative action be taken against any Army official who committed an act of reprisal against the applicant.
- c.* The ABCMR will decide cases on the evidence of record. It is not an investigative body. The ABCMR may, in its discretion, hold a hearing (sometimes referred to as an evidentiary hearing or an administrative hearing in 10 USC 1034 and DODD 7050.6) or request additional evidence or opinions.

Section II

Application Procedures

2–3. Who may apply

- a.* The ABCMR's jurisdiction under 10 USC 1552 extends to any military record of the DA. It is the nature of the record and the status of the applicant that define the ABCMR's jurisdiction.
- b.* Usually applicants are soldiers or former soldiers of the Active Army, the U.S. Army Reserve (USAR), and in certain cases, the Army National Guard of the United States (ARNGUS) and other military and civilian individuals affected by an Army military record. Requests are personal to the applicant and relate to military records. Requests are submitted on DD Form 149 (Application for Correction of Military Record Under the Provisions of Title 10, U.S. Code, Section 1552). Soldiers need not submit applications through their chain of command.
- c.* An applicant with a proper interest may request correction of another person's military records when that person is incapable of acting on his or her own behalf, missing, or deceased. Depending on the circumstances, a child, spouse, parent, or other close relative, heir, or legal representative (such as a guardian or executor) of the soldier or former soldier may be able to demonstrate a proper interest. Applicants must send proof of proper interest with the application when requesting correction of another person's military records.

2–4. Time limits

Applicants must file an application within 3 years after an alleged error or injustice is discovered or reasonably should

have been discovered. The ABCMR may deny an untimely application. The ABCMR may excuse untimely filing in the interest of justice.

2-5. Administrative remedies

The ABCMR will not consider an application until the applicant has exhausted all administrative remedies to correct the alleged error or injustice.

2-6. Stay of other proceedings

Applying to the ABCMR does not stay other proceedings.

2-7. Counsel

- a.* Applicants may be represented by counsel, at their own expense.
- b.* See DODD 7050.6 for provisions for counsel in cases processed under 10 USC 1034.

Section III

Actions by the Army Board for Correction of Military Records Director and Staff

2-8. Criteria

The ABCMR staff will review each application to determine if it meets the criteria for consideration by the ABCMR. The application may be returned without action if—

- a.* The applicant fails to complete and sign the application.
- b.* The applicant has not exhausted all other administrative remedies.
- c.* The ABCMR does not have jurisdiction to grant the requested relief.
- d.* No new evidence was submitted with a request for reconsideration.

2-9. Burden of proof

The ABCMR begins its consideration of each case with the presumption of administrative regularity. The applicant has the burden of proving an error or injustice by a preponderance of the evidence.

2-10. Army Board for Correction of Military Records consideration

- a.* A panel consisting of at least three ABCMR members will consider each application that is properly brought before it. One panel member will serve as the chair.
- b.* The panel members may consider a case on the merits in executive session or may authorize a hearing.
- c.* Each application will be reviewed to determine—
 - (1) Whether the preponderance of the evidence shows that an error or injustice exists and—
 - (a)* If so, what relief is appropriate.
 - (b)* If not, deny relief.
 - (2) Whether to authorize a hearing.
 - (3) If the application is filed outside the statute of limitations and whether to deny based on untimeliness or to waive the statute in the interest of justice.

Section IV

Hearings and Disposition of Applications

2-11. Army Board for Correction of Military Records hearings

Applicants do not have a right to a hearing before the ABCMR. The Director or the ABCMR may grant a formal hearing whenever justice requires.

2-12. Army Board for Correction of Military Records decisions

The panel members' majority vote constitutes the action of the ABCMR. The ABCMR's findings, recommendations, and in the case of a denial, the rationale will be in writing.

2-13. Army Board for Correction of Military Records final action

The panel members' majority vote constitutes the action of the ABCMR. The ABCMR's findings, recommendations, and in the case of a denial, the rationale will be in writing.

- a.* Except as otherwise provided, the ABCMR acts for the Secretary of the Army, and an ABCMR decision is final when it—
 - (1) Denies any application (except for actions based on reprisals investigated under 10 USC 1034).
 - (2) Grants any application in whole or in part without a hearing when—
 - (a)* The relief is as recommended by the proper staff agency in an advisory opinion.

- (b) Is unanimously agreed to by the ABCMR panel.
- (c) Does not involve an appointment or promotion requiring confirmation by the Senate.
- b. The ABCMR will forward the decisional document to the Secretary of the Army for final decision in any case in which—
 - (1) A hearing was held.
 - (2) The facts involve reprisals under the Military Whistleblower Protection Act, confirmed by the DOD Inspector General (DODIG) under 10 USC 1034 and DODD 7050.6.
 - (3) The ABCMR recommends relief but is not authorized to act for the Secretary of the Army on the application.

2–14. Decision of the Secretary of the Army

a. The Secretary of the Army may direct such action as he or she deems proper on each case. Cases returned to the Board for further consideration will be accompanied by a brief statement of the reasons for such action. If the Secretary does not accept the ABCMR's recommendation, adopts a minority position, or fashions an action that he or she deems proper and supported by the record, that decision will be in writing and will include a brief statement of the grounds for denial or revision.

b. The Secretary of the Army will issue decisions on cases covered by the Military Whistleblower Protection Act (10 USC 1034 and DODD 7050.6). In cases where the DODIG concluded that there was reprisal, these decisions will be made within 180 days after receipt of the application and the investigative report by the DODIG, the DA Inspector General (DAIG), or other Inspector General offices. Unless the full relief requested is granted, these applicants will be informed of their right to request review of the decision by the Secretary of Defense.

2–15. Reconsideration of Army Board for Correction of Military Records decision

An applicant may request the reconsideration of an ABCMR decision under the following circumstances:

a. If the ABCMR receives the request for reconsideration within 1 year of the ABCMR's original decision and if the ABCMR has not previously reconsidered the matter, the ABCMR staff will review the request to determine if it contains evidence (including, but not limited to, any facts or arguments as to why relief should be granted) that was not in the record at the time of the ABCMR's prior consideration. If new evidence has been submitted, the request will be submitted to the ABCMR for its determination of whether the new evidence is sufficient to demonstrate material error or injustice. If no new evidence is found, the ABCMR staff will return the application to the applicant without action.

b. If the ABCMR receives a request for reconsideration more than 1 year after the ABCMR's original decision or after the ABCMR has already considered one request for reconsideration, then the case will be returned without action and the applicant will be advised the next remedy is appeal to a court of appropriate jurisdiction.

Chapter 3 Claims/Expenses

3–1. Authority

- a. The Army, by law, may pay claims for amounts due to applicants as a result of correction of military records.
- b. The Army may not pay any claim previously compensated by Congress through enactment of a private law.
- c. The Army may not pay for any benefit to which the applicant might later become entitled under the laws and regulations managed by the Department of Veterans Affairs.

3–2. Settlement of claims

a. The ABCMR will furnish DFAS copies of decisions potentially affecting monetary entitlement or benefits. The DFAS will treat such decisions as claims for payment by or on behalf of the applicant.

b. The DFAS will settle claims on the basis of the corrected military record. The DFAS will compute the amount due, if any. The DFAS may require applicants to furnish additional information to establish their status as proper parties to the claim and to aid in deciding amounts due. Earnings received from civilian employment during any period for which active duty pay and allowances are payable will be deducted. The applicant's acceptance of a settlement fully satisfies the claim concerned.

3–3. Payment of expenses

The Army may not pay attorney's fees or other expenses incurred by or on behalf of an applicant in connection with an application for correction of military records under 10 USC 1552.

Chapter 4 Miscellaneous Provisions

4-1. Special standards

a. Pursuant to the 27 November 1979 order of the United States District Court for the District of Columbia in *Giles v. Secretary of the Army* (Civil Action No. 77-0904), a former Army soldier is entitled to an honorable discharge if a less than honorable discharge was issued to the soldier on or before 27 November 1979 in an administrative proceeding in which the Army introduced evidence developed by or as a direct or indirect result of compelled urinalysis testing administered for the purpose of identifying drug abusers (either for the purposes of entry into a treatment program or to monitor progress through rehabilitation or follow-up).

b. Applicants who believe that they fall within the scope of paragraph *a*, above, should place the term "CATEGORY G" in block 11b of DD Form 149. Such applications should be expeditiously reviewed by a designated official, who will either send the individual an honorable discharge certificate if the individual falls within the scope of paragraph *a*, above, or forward the application to the Discharge Review Board if the individual does not fall within the scope of paragraph *a*, above. The action of the designated official will not constitute an action or decision by the ABCMR.

4-2. Public access to decisions

a. After deletion of personal information, a redacted copy of each decision will be indexed by subject and made available for review and copying at a public reading room at Crystal Mall 4, 1941 Jefferson Davis Highway, Arlington, VA. The index will be in a usable and concise form so as to indicate the topic considered and the reasons for the decision. Under the Freedom of Information Act, records created on or after 1 November 1996 will be available by electronic means.

b. Under the Freedom of Information Act and the Privacy Act of 1974, the ABCMR will not furnish to third parties information submitted with or about an application unless specific written authorization is received from the applicant or unless the Board is otherwise authorized by law.

Appendix A References

Section I Required Publications

This section contains no entries.

Section II Related Publications

A related publication is a source of additional information. The user does not have to read a related reference to understand this publication.

AR 15–130

Army Clemency and Parole Board

AR 25–55

The Department of the Army Freedom of Information Act Program

AR 340–21

The Army Privacy Program

AR 600–8–104

Military Personnel Information Management/Records

DODD 7050.6

Military Whistleblower Protection

5 USC 552

Public information; agency rules, opinions, orders, records, and proceedings

10 USC 1034

Protected communications; prohibition of retaliatory personnel actions

10 USC 1552

Correction of military records: claims incident thereto

38 USC 5902

Recognition of representatives of organizations

Section III Prescribed Forms

This prescribed form is available through the normal supply channels and the APD Web site <http://www.apd.army.mil>.

DD Form 149

Application for Correction of Military Record Under the Provisions of Title 10, U.S. Code, Section 1552 (prescribed in para 2–3*b*).

Section IV Referenced Forms

This section contains no entries.

Glossary

Section I Abbreviations

ABCMR

Army Board for Correction of Military Records

AR

Army regulation

ARNGUS

Army National Guard of the United States

ATTN

Attention

DA

Department of the Army

DAIG

Department of the Army Inspector General

DFAS

Defense Finance and Accounting Service

DOD

Department of Defense

DODD

Department of Defense Directive

DODIG

Department of Defense Inspector General

HQDA

Headquarters, Department of the Army

IG

Inspector General

U.S.

United States (of America)

USAR

U.S. Army Reserve

USC

United States Code

Section II Terms

Applicant

A person who applies to the ABCMR for correction of an Army military record.

Counsel

Includes individuals in good standing of the Federal bar or the bar of any state, territory or the District of Columbia; accredited representatives of veterans' organizations recognized under 38 USC 5902; and other individuals determined by the ABCMR to be competent to represent the interests of the applicant. Army Judge Advocate General's Corps officers may assist in the preparation and submission of an application to the ABCMR. However, they may not

represent an applicant at a hearing, if one is granted, without written approval of The Judge Advocate General of the Army.

Official military personnel file

The permanent, historical, and official record of a soldier's military service.

Records Holding Agency

The agency responsible for the safe storage, maintenance, and control of records.

Secretary of the Army

Includes the Secretary's designee to act on ABCMR matters.

Section III

Special Abbreviations and Terms

This section contains no entries.

Index

This index is organized alphabetically by topic and subtopic. Topics and subtopics are identified by paragraph number.

ABCMR decisions

- Action of the ABCMR, 1-8, 2-2, 2-8
- Decisional documents, 2-13
- Determinations, 1-8, 2-12
- \Military Whistleblower Protection Act provisions, 2-12, 2-14

ABCMR deliberations

- ABCMR determinations, 2-14, 2-15
- Advisory opinions, 1-10, 1-11
- Denial of applications, 1-8, 2-12, 2-13
- Evidence considered, 2-10

ABCMR hearings

- Evidence considered, 2-10
- Executive session, 2-10
- Hearings, 2-10, 2-11
- Military Whistleblower Protection Act provisions, 2-2, 2-14
- No right to hearing, 2-11

ABCMR information sources

- Advisory opinions, 1-10, 1-11, 2-13
- Information from other Government sources, 1-9, 1-10
- Presumption of administrative regularity, 2-9
- Reports from IG, 2-14

Access to records

- Records access, 4-2
- Request for official records, 4-2

Action after final decision

- Filing of documentation, 1-9
- Notification to applicant, 1-9
- Notification to Army/Defense officials , 1-9, 3-2
- Notification to counsel/Members of Congress, 1-9

Actions by the ABCMR staff

- Administrative denial, 2-8
- Notification to applicant, 2-8
- Preview of applications, 2-8

Application forms

- Completion of forms, 2-3, 2-8

Claims/expenses

- Authority for payment, 3-1
- Payments not authorized, 3-1, 3-3

Consideration by the ABCMR

- Composition of ABCMR panel, 2-10
- Evidence considered, 2-10

Counsel representation

- Counsel at applicant's own expense, 2-7
- Definition of counsel, 2-7
- Representation by Army Judge Advocate General Corps officer, 2-7

Decision of the Secretary of the Army

- Military Whistleblower Protection Act provisions, 2-13, 2-14
- Review by the Secretary of Defense, 2-14
- Secretary of the Army's actions, 1-5, 2-13, 2-14

Decisional documents

- Evidence considered, 2-13

Explanation of abbreviations and terms, Glossary

Final action by the ABCMR

Actions of the ABCMR, 2-12, 2-13
Decisional documents, 2-13

Form prescribed

Completion of form, 2-8, 4-1
Minority reports, 2-14

Payment of expenses

Payments not authorized, 3-1, 3-3

Preparation before applying

Applicant's actions before applying, 2-5

Public access to decision

Documents available to review, 4-2
Index of decisions, 4-2
Prohibitions on furnishing information, 4-2
Purpose paragraph, 1-1

Reconsideration of applications

Actions on requests for reconsideration, 2-15
Basis for reconsideration, 2-15
Notification to applicant, 2-15

References

Prescribed and referenced forms, appendix A
Related publications, appendix A

Report of settlement

The Army section of the DFAS action, 1-11

Responsibilities

ABCMR members, 1-8, 2-14
Applicant, 2-3, 2-4, 2-5, 2-6, 2-10, 2-11, 2-12, 2-13, 3-2
Army records holding agency, 1-9, 4-2
DFAS, 1-11, 3-1, 3-2, 3-3
Army Staff agencies and/or commands, 1-10
Chair, 1-7
Director of the ABCMR, 1-6
Secretary of the Army, 1-1, 1-5, 1-9, 2-1, 2-13, 4-2

Separate communications

Comments/Recommendations to the Secretary of the Army, 2-14

Settlement of claims

Army section of the DFAS actions, 1-11, 3-1, 3-2, 3-3
Settlement report, 1-11

Setup of the ABCMR

Authority for ABCMR, 2-1
Composition of ABCMR, 2-1
Special Standards, 4-1

Staff assistance

Advisory opinions, 1-10, 1-11
Compliance with requests, 1-10, 1-11, 1-14
Information from other Government sources, 2-13, 4-2
Statutory authority, 1-4
Stay on other proceedings, 2-6

Time limits

Excusing a failure to timely file, 2-4, 2-10
Failure to timely apply, 2-4, 2-10

Who may apply

Applicants, 2-3
ABCMR jurisdiction, 2-3

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