# U.S. Regulatory Update Chemical Angel Network March 23, 2021







## **Regulatory Affairs Update**





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### A Lifecycle Approach

We provide a variety of services under the same umbrella and with a **holistic approach** and clear vision: to offer **unparalleled support** and value at every stage of your corporate and product evolution.

MANAGEMENT CONSULTING

**EVIDENCE** 





### **Our Practice Areas**



IP Development (StructuredIP™)

Alira Health Ventures: Incubation of Breakthrough Technologies

In-VITRO and In-VIVO Testing

CMC Manufacturing Strategy and Operations

CMC Process Development and Optimization

CMC Outsourcing Support

CMC GMP Facility Design

CMC Project Integration

CMC Technical & GMP Training



Strategy and Roadmap Development

Submission Management

Regulatory Framework Navigation

Health Authority Interactions

FDA and EMA Liaison Officer for Foreign Companies

Lifecycle Maintenance Support

CMC Quality and Regulatory Affairs





Study Design and Protocol Writing

Site Selection and Feasibility

Investigator Training

Subject Recruitment & Retention

Data Management and Biostatistics

Trial Management and Clinical Operations

Pharmacovigilance



**MARKET ACCESS** 

Global Market Access, Pricing and Reimbursement Strategy

Mock Negotiations and Payer Consultations

Health Economics and Outcomes Research Strategy

Real World Evidence Strategy and Plan

Value Communication

Value Based Healthcare Pilots

Market Access Diagnostic MAP™

Accelerated Coverage Pathways for Innovation

**Indication Prioritization** 



### **Our Practice Areas**







Data Analytics for Commercial Effectiveness

Patient Journey and Behavior Analysis

Parallel Trade Management



Patient Care Matrix

Patient Knowledge Center

Patient Advisory Board

Patient Mobilization Program



### Alira Health at a Glance

Proactive. Success driven. International reach. We deliver excellence for every aspect of your transaction.

Since 1999, Alira Health's Transaction Advisory Team has been fully dedicated to increasing value for its clients; conducting assignments from early-stage to commercial stage assets and companies in Pharma, BioTech and MedTech; and benefits from the expertise of all Alira Health practices.

- A lifecycle approach to Life Sciences products, technologies, and services, from creation to commercialization
- In-house laboratory, regulatory, CRO, and market access expertise
- Exclusively healthcare focused with expertise across the healthcare ecosystem, from suppliers, payers and provider to patients
- Ability to combine M&A/Investment-Banking processes & methodologies with scientific & strategy driven perspective to best value Companies, Assets and Innovations





### **The FDA**

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### The FDA is the federal agency regulating all medical products in the US. Every new medical product should be authorized for use by one of the FDA's entities, according to the product's type.

- The Food and Drug Administration (FDA) is a federal agency within the Department of Health and Human Services. It is responsible for:
  - dietary supplements and products that give off radiation.
  - Regulating tobacco products.

#### **FDA Organization**

The FDA is organized in several entities, each referring to a certain type of product. In July 2019, the FDA entities were<sup>1</sup>:





• Protecting the public health by assuring the safety, effectiveness, quality, and security of human and veterinary drugs, vaccines and other biological products, and medical devices. The FDA is also responsible for the safety and security of the United States' food supply, all cosmetics,

#### **Focus on 3 Entities Regulating Drugs & Medical Devices**



**Center for Drug Evaluation and Research (CDER)** 

 The CDER regulates over-the-counter and prescription drugs, including **biological therapeutics and generic drugs**.



#### **Center for Biologics Evaluation and Research (CBER)**

• The CBER regulates **biological** and related products including blood, vaccines, allergenics, tissues, and cellular and gene therapies.

**Center for Devices & Radiological Health (CDRH)** 

- Responsible for the premarket approval of all medical devices, as well as overseeing the manufacturing, performance and safety of these devices.
- Also oversees the radiation safety performance of nonmedical devices which emit certain types of electromagnetic radiation, such as cellular phones and microwave ovens.





### FDA Regulatory Pathways Overview (1/2) **Clinical and Regulatory Strategy**

### The scenario choice will determine which program should be prioritized. Imaging device software and imaging drugs (e.g. contrast agents) if commercialized together are classified as a combination product by the FDA.

**FDA Guidance on Contrast Agents and Software** 

- Specific guidance outlines imaging device software and hardware engineering technologies that utilize imaging drugs.
- The use of a diagnostic imaging device and imaging drug may constitute a combination product when commercialized together or "cross labeled"
- The FDA decides on the device class and responsible lead center in accordance with their **primary mode of action** mechanism.

	Request for Designation (RFD)	Pre-Submission
Product Designation	None	Medical Devices/Combination Product
Definition	<ul> <li>Document submitted to FDA to determine:</li> <li>The classification of a product as a drug, device or combination product.</li> <li>Which FDA center<sup>1</sup> will have primary jurisdiction for combination product.</li> </ul>	<ul> <li>Formal written request from an applicant when FDA the feedback is necessato guide product development or application preparation.</li> <li>Applicable only to medical devices.</li> </ul>
Cost	No FDA review fee	No FDA review fee
Indication Impact	Indication will drive the mechanism of action which in turn will feed into the primary mode of action.	A Pre-Sub is a submission sent to the FDA for a device or a combination produ whose primary mode of action is as a device.
	To be prioritized	

Note: Center for Biologics Evaluation and Research (CBER), Center for Drug Evaluation and Research (CDER), or Center for Devices and Radiological Health (CDRH); A predicate device is a legally marketed device that does not require a Pre-Market Approval (PMA). Source: FDA website; Alira Health Analysis.





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### FDA Regulatory Pathways Overview (2/2) **Clinical and Regulatory Strategy**

### The scenario choice will determine which program should be prioritized. Imaging device software and imaging drugs (e.g. contrast agents) if commercialized together are classified as a combination product by the FDA.

	510(k)	De Novo 510(k)	Pre-Market Approval (PMA)	New Drug Application (NDA
Product Designation	Medical Devices/Combination	Medical Devices/Combination	Medical Devices	Drug
Definition	<ul> <li>Premarket notification to notify the FDA of an intent to market a medical device.</li> <li>Must demonstrate that a new device is 'substantially equivalent' to a 'predicate device<sup>2</sup>'.</li> </ul>	<ul> <li>This programs is suitable for devices that are low to moderate risk, for which there is no predicate may be candidates for the 510(k) de novo program.</li> <li>It allows the FDA to classify new types of devices into Class I or II.</li> </ul>	<ul> <li>Process of scientific and regulatory review to evaluate the safety and effectiveness of Class III medical devices.</li> <li>Class III devices are those that are implants or support or sustain human life.</li> </ul>	<ul> <li>Vehicle through which drug sponsors formally propose that the FDA approve a pharmaceutical for sale and marketing in U.S.</li> <li>The data gathered during the animal stu and human clinical trials of an Investigat New Drug (IND) become part of the NDA</li> </ul>
Cost	\$\$	\$\$	\$\$\$	\$\$\$
Timeframe	6-9 months	6-12 months	1 year – 18 months	1 year – 18 months
Insights	Not a hurdle for a competitor to get a 510k for something similar	More work than a 510 (k) but much less than a PMA	Higher burden. Randomized clinical trial. Harder for a competitor to follow–Significant evidence required.	
Indication Impact	<ul> <li>Submission of a 510(k) for a new indication might be appropriate if for example the approved imaging drug and cleared imaging device are already indicated for the same or consistent contrast indication.</li> <li>New indications for devices using imaging drugs are likely to raise new types of safety and effectiveness questions that require review of a PMA.</li> </ul>		<ul> <li>For changes in indications that arise from a change in the imaging device alone, that do not affect the imaging drug or require changes to drug labeling.</li> </ul>	<ul> <li>Holders of a NDA or BLA for an imaging or biological product who seek to de new contrast indications that refer to de should submit supplements to NDA/BLA in accordance with existing dr biological product provisions.</li> <li>In addition, if the FDA approves or cle new contrast indication in a c submission, the NDA/BLA holder may su a labeling supplement to add the indication to the imaging drug.</li> </ul>
Impact	<ul> <li>New indications for devices using imaging drugs are likely to raise new types of safety and effectiveness questions that require review of a PMA.</li> </ul>			<ul> <li>In addition, if the FDA approximate of the second se</li></ul>

Source: FDA website; Alira Health Analysis.





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### **New Medical Devices Regulatory Pathways Processes**

Depending on its Class, a Medical Device will have to go through different regulatory pathways whose length is difficult to estimate.



• Source: Hoffman M.J, FDA Regulatory process.





## **Medical Device Regulatory Pathways Comparison**

There are four main regulatory pathways for Medical Devices in the US; highly related to the devices' classes.

	Premarket Notification 510(k)	De Novo 510(k)	HDE <sup>1</sup>	Premarket Approval (PM
Definition	<ul> <li>A 510(k) must demonstrate that the device is substantially equivalent:</li> <li>To one legally in commercial distribution in the US before May 28, 1976</li> <li>Or to one that has been determined by FDA to be substantially equivalent</li> </ul>	A De Novo addresses <b>novel devices</b> of low to moderate risk that <b>do not</b> <b>have a valid predicate device.</b> It can be submitted after a 510(k), or directly.	HDE are marketing application for <b>Humanitarian Use Device</b> (HUD): a medical device intended to benefit patients in the treatment or diagnosis of a rare disease / condition (affects <8,000 people/year in the US)	A PMA is used to prove that a device is <b>safe and effective</b> for end user
Candidates	<ul> <li>Few Class I devices</li> <li>Most of Class II devices</li> <li>Few Class III devices</li> </ul>	<ul><li>Few Class I devices</li><li>Most of Class II devices</li></ul>	<ul><li>Class I devices</li><li>Class II devices</li></ul>	<ul> <li>Class III devices</li> </ul>
Evidence	Comparison with predicate device	Scientific evidence	Scientific evidence	Scientific evidence
<b>Clinical Data</b>	Partial: 0-15% need clinical studies	Partial: 10-15% need clinical studies	Yes	Yes
Pre-Approval Inspection	No	No	No	Yes
Post-Marketing Activities	No	No	No	Yes
Advisory Panel Review	Rare	Rare	Rare	Frequent

• Note: <sup>1</sup>HDE: Humanitarian Device Exemption. Source: FDA.





## **Common Mistakes Made in the Regulatory Strategy Journey**

This slide presents eight common pitfalls to avoid if one wants to have an efficient pathway to market approval. The key to overcome these barriers is to be organized and prepared; as well as communicating with the FDA.







## **Digital Health, Apps, SAMD and CDS**

**Software as a Medical Device (SaMD) –** Software intended to be used for one or more medical purposes that perform these purposes without being part of a hardware medical device. These include software functions that: • Transform a mobile platform into a regulated medical device.

- Used in active patient monitoring to analyze patient-specific medical device data.
  - monitoring of labor progress
  - blood glucose levels

**Enforcement Discretion –** FDA intends to exercise enforcement discretion, meaning they will not enforce requirements under the FD&C act, for some software device functions that pose a lower risk to the public. These functions include:

- treatment or treatment suggestions.
- Software functions that automate simple tasks for health care providers

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• Connect to an existing device type for purposes of controlling its operation, function or energy source

Software that processes uterine contraction and fetal heart rate data for remote

Software functions that use an attachment to the mobile platform to measure

Software functions that help patients self-manage their disease or conditions without providing specific

Software functions that aggregate and display trends in personal health incidents Software functions that provide periodic educational information, reminders, or motivational guidance to smokers trying to quit, patients recovering from addiction,

Software functions that use an attachment to the mobile platform to measure blood





## **Clinical Decision Support Software**

### Software function is considered CDS if:

- pattern or signal from a signal acquisition system
- It is intended for purpose of displaying, analyzing, or printing medical information
- It is intended for the purpose of supporting or providing recommendations to a health care professional
  - patient-specific data
  - level of stress and anxiety and recommends treatment options

**Non-Device CDS** are CDS functions for which the HCP can independently review the basis for the recommendations provided. Non-Device CDS is not subject to FDA oversight focus.

> Software that uses a patient's diagnosis to provide an HCP with current practice treatment guidelines for common illnesses or conditions



• It is not intended to acquire, process or analyze a medical image or a signal from an in vitro diagnostic device or a

Software that identifies patients who may exhibit signs of opioid addiction based on

Software intended for patients that provides a questionnaire to assess a patient's

### **FDA Policy for CDS**

#### Table 1. Summary of Regulatory Policy for CDS Software Functions



		Intended User is HCP	Intended User is Patient or Caregiver
IMDRF Risk Categorization	Can the User Independently Review the Basis?	FDA Regulation	FDA Regulation
Inform	Yes	Not a Device	Oversight Focus
x Critical	No	Oversight Focus	Oversight Focus
Inform	Yes	Not a Device	Oversight Focus
x Serious	No	Oversight Focus	Oversight Focus
Inform	Yes	Not a Device	Enforcement Discretion
x Non-Serious	No	Enforcement Discretion	Oversight Focus





## **Artificial Intelligence and Machine Learning**

### **Artificial Intelligence**

- defined as the science and engineering of making intelligent machines, especially intelligent computer programs

#### Machine Learning

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- Some real-world examples of artificial intelligence and machine learning technologies include:
  - An imaging system that uses algorithms to give diagnostic information for skin cancer in patients.
  - A smart sensor device that estimates the probability of a heart attack.

#### **April 2, 2019**

FDA published a discussion paper "Proposed Regulatory Framework for Modifications to Artificial Intelligence/Machine Learning (AI/ML)-Based Software as a Medical Device (SaMD) - Discussion Paper and Request for Feedback"

- software modifications.
- Precertification (Pre-Cert) Program).









models based on statistical analysis of data, expert systems that primarily rely on if-then statements, and machine learning.

artificial intelligence technique that can be used to design and train software algorithms to learn from and act on data.

Describes the FDA's foundation for a potential approach to premarket review for artificial intelligence and machine learning-driven

<u>IMDRF's</u> risk categorization principles, the FDA's benefit-risk framework, risk management principles described in the <u>software</u> modifications guidance, and the organization-based total product lifecycle approach (also envisioned in the Digital Health Software



### **FDA Comments on AI Framework/Regulations**



Most need premarket review

- First Step Pre-Submission
- Obtain FDA's feedback on regulatory pathway and testing plan/protocols

FDA continues to receive a high volume of marketing submissions and pre-submissions for products leveraging artificial intelligence/machine learning technologies Increase over time

Interest in utilizing a Predetermined Change Control Plan for AI/ML-based medical products

On February 7, 2020, FDA announced its marketing authorization, through the De Novo pathway, of the first cardiac ultrasound software that uses artificial intelligence to guide users. This breakthrough device is notable not only for its pioneering intended use but also for the manufacturer's utilization of a Predetermined Change Control Plan to incorporate future modifications.

April 10, 2021-The GI Genius, developed by Cosmo Pharmaceuticals and distributed internationally by Medtronic, is designed to be compatible with all agency-approved endoscopy video systems. On the physician's feed, the add-on system highlights areas of interest, allowing for closer visual inspections, tissue biopsies or ablation, with the goal of finding cancers when they may be easier to treat.









### **US AI Regulatory Concerns Clinical and Regulatory Strategy**

#### US regulatory bodies have introduced policies to encourage innovation, however companies and entrepreneurs face major regulatory challenges, particularly around data protection and cybersecurity.

#### **US Regulations**

- US policymakers have built a permission-less innovation approach in which post-market data plays a major role in assessing performance. This highly promotes innovation.
- Black box nature, rapid growth of deep learning applications, and lack of definition make it **difficult for** the FDA to approve AI medical devices in a timely fashion.
- FDA clearance is harder to obtain for Al systems that do not need a **HCP** supervision and cannot be compared to **predicate medical** devices.
- Developers tend to present AI systems as **tools to aid radiologists** rather than as tools that substitute them.

#### **Ethical**

- Algorithms may mirror human biases in decision making.
- Healthcare delivery varies by ethnicity, adding ethical biases in the algorithm.

#### **Data Protection**

- Access to big data of medical images is needed to provide training material to AI devices.
- Real competition is in place to access wellannotated big datasets.
- Illicitly harvested data has been seen reinforcing technological regulations regarding data protection.

Sources: Impact of AI on medical innovation in the EU and US, Tsang et.al, 2017; AI as a medical device in radiology: ethical and regulatory issues in EU and US; Pesapane et.al, 2018.



#### **Regulatory Concerns**



#### **Cybersecurity**

FDA have emphasized that manufacturers should monitor, identify, and address cybersecurity vulnerabilities and areas that can be exploited, as part of their post-market management of medical

#### Insights

FDA challenges in defining AI solution requirements and regulations induce a **high** variability in the regulatory **process**, especially regarding data security and inherent related concerns responsibility and ethics.

#### **Accountability and** Responsibility

- High risk AI devices can be directly involved in the diagnostic and treatment decision.
- The policymakers are still questioning if the AI manufacturer or the radiologist would be responsible in case of mistakes.



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## **Regulatory Considerations in Covid Times...**

Technologies To Address Covid 19 Pandemic.



Recinded



#### FDA Under Health And Human Services Are Expediting The Manufacture And Approval Of Devices, Drugs And Other

**Authorizing The Use Of Devices Through Emergency Use Authorizations (EUAs)** 

- Address Applicability
- Description, Indications
- Testing To Support Safety

#### **Exercising Enforcement Discretion Through Immediately In Effect Guidance Documents**

- Comply With The Information, Testing And Labeling Described in Guidance Doc
- Those Products Can Immediately Go To Market Without FDA Intervention
  - > Ventilators (previously cleared)
  - **Facemasks** (right to market- NIOSH)
  - Respirators (right to market)
  - > **Disinfectants/Sterilants** (right to market
  - > **Diagnostics** (EUA)
  - > **Patient Monitoring** (previously cleared)
  - > **Thermometers**(right to market)
  - Infusion Pumps (previously cleared)\*
  - > **PPE** (right to market –if meet standards)





# EUA Process



## **Highlights of FDA Activities**

#### Ensuring Timely Availability to Accurate and Reliable Tests



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### **Availability**

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- Added >90 ventilators and accessories for emergency use to ventilator EUA and issued EUAs for other equipment to treat patients
- Issued EUAs and policies to help increase availability respirators, gowns, surgical masks, etc.
- > 570 drug development programs in planning stages as of the end of July,
- Reviewed more than 270 trials of potential therapies for COVID-19

## **Fraudulent Activity**

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- FDA has identified >1068 fraudulent and unproven medical products related to COVID-19.
- FDA launched Operation Quack Hack in March 2020.
- Operation Quack Hack team has reviewed thousands of websites, social media posts, and online marketplace listings,
- Risk of False Results with the Curative SARS-Cov-2 Test for COVID-19: FDA Safety Communication



### **Questions/Comments..**

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