# Ohio DOC & Ohio EPA OTCO's Role

### History of Backflow Prevention in Ohio

- 1969 Ohio Department of Health
  - HE 34
- 1970 USEPA Established
- 1971 Ohio EPA Created
  - Adopts HE 34 as OAC 3745-95
- 1979 Ohio Department of Health
  - Begins to Certify Testers
- 1998 ODH Plumbing Section Moves
  - Ohio Department of Commerce

# Separation of Authority/Responsibility

#### Ohio EPA

- Local Water Supplier Enforcement
- Ends at Outlet Side of Water Meter
- Determines if Containment Assembly is Required

#### Ohio Department of Commerce

- Local Plumbing Inspection Enforcement
- Begins at Outlet Side of Water Meter
- Determines if Isolation Device is Required

### Water Supplier Responsibility

- Protect Integrity of Public Water System
  - Legal, Ethical & Moral Responsibility
- Legal Case History
  - Keever v Mankato (profit)
  - Passic Valley Water Commission (knowledge)
  - Aronson v Everett (prima facie)
  - Harvard Furniture v Cambridge (goods)
  - Gall v Allegheny County Health (merchantability)

**3745-95 (02)** 

"No person shall install or maintain a water service connection to any premises where an actual or potential cross-connection exists ..... unless such cross-connections are abated or controlled to the satisfaction of the supplier of water"

**3745-95 (03)** 

"The supplier of water shall conduct periodic surveys and investigations of water use practices within a consumer's premises to determine if there are cross-connections to the consumer's water system through which contaminants could backflow into the public water system"

**3745-95 (04)** 

"An approved backflow prevention shall be installed on each service line to a consumer's water system ...., where in the judgment of the supplier of water, a hazard exists"

**3745-95 (06)** 

- (A) "Any backflow prevention device .... shall be of a model approved by the supplier of water"
- (B) "Any backflow prevention device .... shall be installed at a location and in a manner approved by the supplier of water"

- **3745-95 (06)** 
  - "It shall be the duty of the consumer to maintain the backflow prevention device"
  - (1) "The supplier of water shall retain authority"
  - (2) "It shall be the duty of the supplier of water to see that the tests .... are made"
  - (3) "These tests .... shall be performed by the supplier of water or a person approved by the supplier of water"

**3745-95 (06)** 

- (E) A backflow prevention assembly may be approved by the supplier of water if it meets any of the following Standards:
  - AWWA C510-97 / C511-97
  - ASSE 1013-99 / 1015-99 / 1047-99 / 1048-99
  - Canadian Standards B64 Series-01
  - USC FFCCCHR

**3745-95 (07)** 

- (A) "No person shall install or maintain .... unless the booster pump is equipped with a low-suction pressure cut-off controller"
- (B) It shall be the duty of the water consumer .... to certify to the supplier of water that the device is operable and maintained in continuous operation"

- Standardize Manual
- Standardize Test Procedures
- Resolve Conflicts & Differences

- Ohio DOC Backflow Prevention Manual was Created
- Common Test Method was Approved
- Uniform Application of Rules & Regulations
- Water Supplier Could Become Ohio DOC Certified

■ May 2003 – Committee Advised

- Committee was Advised of Need for Legislation
- Ohio DOC Need to Codify Certification
- Ohio DOC Need to Create Revenue Stream
- Committee Would be Involved in Writing New Legislation

August 2003 – Legislation Written

- PHCC & Ohio DOC Unilaterally Create Legislation
- Creates Revision to ORC 4740
  - Creates "Backflow Contractor"
  - Only Ohio DOC OCIEB Can Certify a Tester
  - Utility Must Use Ohio DOC Certified Tester
- Water Supply Industry Discovers that New Legislation will be Introduced in October 2003

#### Detriment to Water Supplier

- No Representation on OCIEB Board
- A Surrender of Authority with No Reduction in Liability
- Water Supplier Employee Could Not Test Containment Devices
- Water Supplier May Not be Able to Determine the Test Method
- Water Supplier Can Not Suspend a Violator
- "Business Entity" Certification
- Presents the Legal Question of "Due Diligence" by the Water Supplier
- Added Economic Burden For the Consumer Due to Continuing Education and Bonding Requirements

 September 2003 - Ohio EPA, AWWA, Rural Water Association & OTCO Meet with Ohio DOC & OCIEB

- Ohio EPA Proposes Verbiage to Retain Containment Authority
- Water Industry has No Other Objections
- Ohio DOC Legislative Liaison Says that Legislation Will Proceed as Written
- OCIEB Chair Says Drop Legislation

September 2003 – OTCO & Rural Water
 Association Advises Legislative Liaison

- Will Work with Them to Satisfy the Ohio DOC & OCIEB Needs
- Must Include An Exception for Containment Assemblies and Water Supplier Authority
- Advised by Legislative Liaison That They Welcome the Input

 January 2004 – Water Supply Industry Discovers That Legislation Has Been Introduced as Senate Bill 179

- No Input By Water Supply Industry
- Still No Representation on OCIEB Board
- Only OCIEB Can Certify a "Backflow Contractor"
- Water Supplier Must Use a Certified Backflow Contractor for Containment

■ January 2004 — Campaign Initiated by Water Suppliers to "Kill the Bill"

- Contact Senators
- Calls
- Letters
- E-Mail Results Were Positive

### Renewed Handshake Between Ohio DOC & Ohio EPA

- January 2004 Ohio DOC, Ohio EPA, AWWA,
   Rural Water Association and OTCO Meet
  - "Backflow Contractor" will be Removed From the Bill 179
  - Ohio DOC Ad Hoc Committee within the Plumbing Section, Industrial Compliance as an Advisory Board to the Superintendent
  - Ohio EPA & Water Supply Representation on Committee
  - Respective Containment & Isolation Authority Will Be Defined and Protected
  - Ohio EPA, Ohio DOC, AWWA & Rural Water Association Agree to Work Together

#### OTCO TODAY

- Water Supplier Represented on Backflow Advisory Board by OTCO & Ohio EPA
- Containment & Isolation Authority Protected
- "Backflow Technician" Certified Through the Plumbing Section, Industrial Compliance
- More Water Suppliers Will Require "Backflow Technician" to Test Containment
- OTCO now Recognized by Ohio EPA in Cross Connection Control Manual as Certified Tester for Containment Assemblies
- Common State Test Procedure
- Common State Test Form