

# Jewish Community Safety Index

VERSION  
1.2

Comprehensive Country Assessment - Seven Pillar Framework



# ARGENTINA

# 59

CONCERNING

**[OK] REGIONAL LEADERSHIP:** Argentina is the only Latin American IHRA member country and the first in the region to appoint a Special Envoy for Antisemitism (2023), designate Hamas as a terrorist organization (2024), and will assume IHRA presidency in 2026. President Milei is one of the most pro-Israel leaders globally.

**[!], [X] HISTORIC TRAUMA:** Argentina experienced the deadliest antisemitic terrorist attacks in the Western Hemisphere outside the United States: the 1992 Israeli Embassy bombing (29 killed) and the 1994 AMIA bombing (85 killed). Both were carried out by Hezbollah at Iran's direction. After 30 years, the perpetrators remain unprosecuted.

## Seven Pillar Summary

#	Pillar	Weight	Score	Assessment
P1	Legal & Government Framework	10%	82	Strong - First Latin American Envoy; IHRA adopted; Hamas designated
P2	Security Infrastructure	10%	62	Moderate - Enhanced post-attacks; community-led security
P3	Criminal Justice Outcomes	10%	42	Concerning - AMIA/Embassy attackers unprosecuted after 30+ years

P4	Threat Environment	18%	48	Concerning - 687 incidents in 2024; historic attacks; Iranian threat
P5	Movement Ecosystem NEW	15%	55	Moderate - Limited Islamist infrastructure; Iranian legacy presence
P6	Cultural & Societal Climate NEW	15%	78	Strong - 60% pro-Israel; low BDS support; strong heritage recognition
P7	Lived Experience & Community Voice	22%	55	Moderate - Rising incidents; trauma from historic attacks

[OK] CRITICAL STRENGTHS

- **Government Leadership:** Most pro-Israel president globally; first Latin American Special Envoy
- **Legal Framework (82/100):** IHRA adopted (56 municipalities); Hamas/Hezbollah designated
- **Public Attitudes:** 60% favorable view of Israel; only 7% support BDS
- **Cultural Recognition:** AMIA commemoration as national day of mourning
- **International Leadership:** IHRA presidency 2026; Global Guidelines adopted in Buenos Aires
- **Community Size:** Largest Jewish community in Latin America (173,000)

[!] KEY VULNERABILITIES

- **Historic Trauma:** 1992 Embassy (29 killed), 1994 AMIA (85 killed)
- **Justice Failure:** No perpetrators convicted after 30+ years
- **Iranian Network:** Established Hezbollah/IRGC infrastructure since 1983
- **Rising Incidents:** 687 in 2024 (+15%); physical assaults tripled
- **Gun Law Changes:** Milei relaxing restrictions (semi-automatics 2025)
- **Academic Antisemitism:** 15% of incidents in universities/schools

**FORMULA:** JCSI = (82 x 0.10) + (62 x 0.10) + (42 x 0.10) + (48 x 0.18) + (55 x 0.15) + (78 x 0.15) + (55 x 0.22) = **59/100**

# Argentina JCSI v1.2 - Detailed Assessment

## DEMOGRAPHIC CONTEXT (Reference Data - Not Scored)

Indicator	Measurement	Source
Jewish population	~173,000 (0.38% of total) - Largest in Latin America, 6th globally	Della Pergola 2024
Muslim population	~500,000-1,000,000 (1-2% of total)	IRF Report/Pew
Muslim:Jewish ratio	~3:1 to 5:1	Calculated
Geographic concentration	~90% of Jews in Greater Buenos Aires	WJC/DAIA
Geographic overlap	High - Both communities concentrated in Buenos Aires	Analysis
Arab-Argentine population	~3.5 million (7.6% of total) - mostly Christian	Census data

## PILLAR 1: Legal & Government Framework

82/100 | Weight: 10%

### 1.1 Government Leadership on Antisemitism (25%)

88/100

Indicator	Measurement	Score	Source
Special Envoy for Antisemitism	Yes - Ambassador Maria Fabiana Loguzzo (June 2023) - First in Latin America	100	Govt Records
Envoy empowered to propose legislation	Yes - Advisory role with ministerial access	80	Mandate
Envoy empowered to set/influence policy	Yes - Head of IHRA delegation; policy coordination	85	IHRA/MFA
Dedicated budget for envoy's office	Part of MFA allocation	60	Budget
IHRA Presidency	2026 - Only Latin American IHRA member	100	IHRA
National action plan on antisemitism	In development - Global Guidelines endorser	75	Govt Records

1.2 Constitutional & Fundamental Protections (15%)

75/100

Indicator	Measurement	Score	Source
Religious freedom guarantee	Yes - Article 14 Constitution (strong)	85	Constitution
Equal protection clause	Yes - Article 16 (equality before the law)	80	Constitution
Minority rights provisions	General provisions; Anti-Discrimination Law 23.592	60	Constitution/ Law

1.3 Antisemitism-Specific Legislation (25%)

85/100

Indicator	Measurement	Score	Source
Holocaust denial criminalized	Partial - Civil penalties; not criminal	50	Federal Court
Hate speech laws covering antisemitism	Yes - Law 23.592 (Anti-Discrimination 1988)	85	Legislation
Hate crime enhancement statutes	Yes - Criminal Code aggravating factors	80	Criminal Code
IHRA definition adopted	Official - June 2020 (Resolution 114/2020); 56 municipalities	100	Govt Records
Incitement to violence laws	Yes - Criminal Code provisions	85	Criminal Code
IHRA used in court conviction	Yes - Landmark ruling 2024 (Bodart case)	100	Court Records

1.4 Gun Control Framework (10%)

58/100

Indicator	Measurement	Score	Source
Constitutional right to arms	No - No constitutional right	100	Constitution
Semi-automatic weapons banned	No - Recently authorized for civilians (June 2025)	20	Decree 2025
Licensing + background check required	Yes - ANMaC licensing system	80	ANMaC
National firearms registry	Yes - ANMaC manages registry	85	ANMaC
Minimum age for ownership	18 (lowered from 21 in Dec 2024)	45	Decree 2024

**Note:** Gun laws significantly relaxed under Milei administration (2024-2025), reducing score from previous assessments.

1.5 Terrorist Organization Designations (25%)

92/100

Indicator	Measurement	Score	Source
Hezbollah designated	Yes - July 2019 (assets frozen)	100	Presidential Decree
Hamas designated	Yes - July 2024 (First in Latin America)	100	Presidential Decree
Iran designated as state sponsor	Partial - Court ruling (April 2024) declared Iran responsible for AMIA	85	Supreme Court
IRGC designated	Not specifically - covered under Iran sanctions	70	Govt Records

**PILLAR 1 CALCULATION:**  $(88 \times 0.25) + (75 \times 0.15) + (85 \times 0.25) + (58 \times 0.10) + (92 \times 0.25) = 82/100$

2.1 Government Security Funding (35%)

58/100

Indicator	Measurement	Score	Source
Dedicated security funding for Jewish sites	Yes - Federal and municipal funding post-1994	65	Budget Records
Security funding per Jewish capita	Moderate - Less than comparable countries	50	Analysis
Post-Oct 7 funding increase	Yes - Enhanced security measures announced	60	Govt Records

2.2 Police & Intelligence (40%)

68/100

Indicator	Measurement	Score	Source
Dedicated liaison officers	Yes - Federal Police coordination with DAIA/ AMIA	70	Federal Police
Intelligence sharing arrangements	Formalized - Post-AMIA security protocols	75	Security Ministry
Armed protection at high-risk sites	Yes - Permanent at AMIA, major synagogues	80	Observation
Protected sites coverage	~50% major institutions	55	DAIA
Counter-terrorism capability	Enhanced post-2024 (foiled Maccabi Games plot)	65	Security Ministry

2.3 Community Security Organizations (25%)

60/100

Indicator	Measurement	Score	Source
Recognized community security body	DAIA/AMIA coordinate security - no dedicated CSO	60	DAIA
Government coordination formalized	Yes - Post-AMIA protocols established	70	Agreements
Training programs available	Limited - Some programs available	50	DAIA Reports
Incident reporting systems	Yes - DAIA CES (Centro de Estudios Sociales)	65	DAIA

PILLAR 2 CALCULATION:  $(58 \times 0.35) + (68 \times 0.40) + (60 \times 0.25) = 62/100$

PILLAR 3: Criminal Justice Outcomes

42/100 | Weight: 10%

**[!], [X] JUSTICE FAILURE:** Despite Argentina's Supreme Court ruling in April 2024 that Iran and Hezbollah were responsible for the 1992 and 1994 bombings (declaring them "crimes against humanity"), no perpetrators have been convicted after 30+ years. This remains the most significant justice failure in the Western Hemisphere.

3.1 Arrest & Investigation (35%)

52/100

Indicator	Measurement	Score	Source
Arrest rate for antisemitic crimes	Limited data - Only 5% of incidents legally reportable	40	DAIA
Clearance rate comparison	Moderate - Comparable to general crime	55	Police Stats
Dedicated hate crime units	Limited - General assignment	50	Federal Police
Counter-terrorism arrests	Jan 2024: 3 arrested for Maccabi Games plot (Syria/Lebanon)	75	Police/Media

3.2 Prosecution & Conviction (45%)

38/100

Indicator	Measurement	Score	Source
AMIA bombing convictions (1994)	None - Only van provider and cover-up officials convicted	5	Court Records
Embassy bombing convictions (1992)	None - No perpetrators convicted	5	Court Records
Prosecution rate (general hate crimes)	Limited - Few prosecutions	40	DPP Data
IHRA definition used in conviction	Yes - Landmark 2024 (Bodart conviction)	85	Court Records
Trial in absentia enabled	In progress - Bill approved 2025	60	Congress

3.3 Judicial Process Quality (20%)

40/100

Indicator	Measurement	Score	Source
Prosecutor independence	Compromised - Nisman case (2015)	25	Analysis
International cooperation	Active - Interpol warrants; US coordination	65	Interpol
Supreme Court ruling (2024)	Positive - Iran declared responsible	75	Supreme Court

PILLAR 3 CALCULATION:  $(52 \times 0.35) + (38 \times 0.45) + (40 \times 0.20) = 42/100$

PILLAR 4: Threat Environment

48/100 | Weight: 18%

**[!], [X] CRITICAL:** This pillar carries highest weight (18%) and drives overall score down. Lower scores = higher threat. Argentina carries trauma from the deadliest antisemitic attacks in the Western Hemisphere.



4.1 Incident Statistics (40%)

52/100

Indicator	Measurement	Score	Source
Total antisemitic incidents (2024)	687 incidents (+15% from 598 in 2023)	55	DAIA
Incidents per 100,000 Jewish	~397 per 100,000 (moderate by global standards)	55	Calculated
Fatalities (recent years)	0 - No fatalities since 1994	90	DAIA
Physical assaults (2024)	10 (tripled from 3 in 2023)	45	DAIA
Online incidents	66% of all incidents (X, Facebook, Instagram)	40	DAIA
Direct threats (credible)	Limited data available	55	DAIA

4.2 Mass Casualty Attack History (25%)

35/100

DECAY MODEL: 0-3 yrs = 100% weight | 3-5 yrs = 75% | 5-10 yrs = 50% | 10-25 yrs = 25% | 25+ yrs = 15%

Indicator	Measurement	Score	Weight
Fatal attacks past 3 years	None	100	100%
Fatal attacks 3-10 years ago	None	100	50%
AMIA Bombing (1994) - 31 years	85 killed, 300+ wounded - Deadliest attack in Western Hemisphere	15	15%
Embassy Bombing (1992) - 33 years	29 killed, 242 wounded	15	15%
Foiled attack (2024)	Pan American Maccabi Games plot prevented - 3 arrests	60	Variable

4.3 Campus Climate (20%)

55/100

Indicator	Measurement	Score	Source
Campus antisemitic incidents	15% of all incidents in schools/universities	50	DAIA
Encampments/occupations	Limited compared to US/Europe	65	Media
Jewish student safety (self-reported)	Students choosing schools based on antisemitism risk	50	DAIA/J7

4.4 Organized Threat Assessment (15%)

52/100

Indicator	Measurement	Score	Source
Active violent extremist organizations	Limited - Iranian/Hezbollah network present	50	Intelligence
Official terrorism threat level	Elevated - Post-Oct 7 heightened alert	50	Security Ministry
State-sponsored threats (Iran/IRGC)	Present - Legacy network from 1983 (Mohsen Rabbani)	40	Court Records
Far-right threat	Limited - Not primary threat vector	65	Intelligence

PILLAR 4 CALCULATION:  $(52 \times 0.40) + (35 \times 0.25) + (55 \times 0.20) + (52 \times 0.15) = 48/100$

[!], MAJOR TERROR INCIDENTS - HISTORICAL

Date	Incident	Casualties	Attribution
July 18, 1994	AMIA Jewish Community Center Bombing - DEADLIEST IN WESTERN HEMISPHERE	85 killed, 300+ wounded	Hezbollah/Iran
March 17, 1992	Israeli Embassy Bombing	29 killed, 242 wounded	Hezbollah/Iran
January 2024	Pan American Maccabi Games Plot - FOILED	0 - Prevented	3 arrested (Syria/Lebanon)

# PILLAR 5: Radicalization & Movement Ecosystem **55/100** | Weight:

NEW v1.2

15%

**v1.2 NOW SCORED:** Previously "Context - " now weighted because these movements are pre-text to violence.

## 5.1 Islamist Movement Infrastructure (50%)

**50/100**

*Note: Assesses organized Islamist infrastructure. NOT an assessment of Muslim community as a whole.*

Indicator	Measurement	Score	Source
Muslim Brotherhood presence	Limited - Not significant presence	65	Academic
Muslim Brotherhood banned	No - Not proscribed	40	Govt Records
Hizb ut-Tahrir status	Limited presence - Not significant	60	Intelligence
<b>Iranian/Hezbollah network</b>	<b>Present - Established since 1983 (Rabbani network)</b>	35	Court/ Intelligence
Shiite infrastructure	At-Tauhid mosque; ~30% of Muslims are Shiite	50	Academic
Islamist content dissemination	Present - Social media activity	55	Intelligence

## 5.2 Pro-Palestinian/Anti-Zionist Movement Activity (50%)

**60/100**

Indicator	Measurement	Score	Source
Pro-Palestinian protests (since Oct 2023)	Present - Less intense than US/Europe	60	Media
Protests at Jewish institutions	Limited - Some incidents reported	65	DAIA
"Intifada" slogans prevalence	Present - Some documented incidents	55	DAIA
Samidoun/PFLP affiliates active	Limited - Not significant presence	65	Intelligence
Harassment at protests	Some incidents documented	55	DAIA

PILLAR 5 CALCULATION:  $(50 \times 0.50) + (60 \times 0.50) = 55/100$

PILLAR 6: Cultural & Societal Climate NEW v1.2 **78/100** | Weight: 15%

**[OK] STRONG CULTURAL CLIMATE:** Argentina has exceptionally positive public attitudes toward Israel (60% favorable) and the lowest BDS support in the J7 countries (7%). Strong heritage recognition and government-led Holocaust commemoration contribute to a supportive cultural environment.

6.1 Academic & Institutional Boycotts (25%)

65/100

Indicator	Measurement	Score	Source
BDS resolutions (student governments)	Limited - Some activity, not widespread	60	DAIA
BDS resolutions (faculty/unions)	Limited - Not significant	65	Academic
Zionist speakers disrupted/ cancelled	Some incidents - Less than US/Europe	55	Media
Public BDS support	Only 7% favor boycotting Israeli products - Lowest in J7	90	DAIA/J7

6.2 Cultural & Public Space Hostility (25%)

68/100

Indicator	Measurement	Score	Source
"Death to Israel/Jews" at public events	Rare - Limited documented incidents	70	DAIA
Israeli artists/institutions boycotted	Limited - Not widespread	65	Media
Businesses targeted for Jewish connection	Limited incidents	65	DAIA
Public favorability toward Israel	60% favorable view - Highest in Latin America	85	DAIA/J7

6.3 Israel Relations & Freedom of Movement (15%)

92/100

Indicator	Measurement	Score	Source
Full diplomatic relations with Israel	Yes - Since 1949; Milei = most pro-Israel leader globally	100	Govt Records
Freedom of travel to/from Israel	Unrestricted - Full travel freedom	100	Travel
Embassy relocation pledge	Announced - Milei pledged move to Jerusalem	90	Govt Records
Anti-BDS legislation in place	No - No specific legislation	50	Legislation

6.4 Jewish Heritage Celebration - POSITIVE (20%)

88/100

[OK] POSITIVE SCORING: These indicators ADD to score.

Indicator	Measurement	Score	Source
Public Hanukkah celebrations	Yes - Presidential participation	80	Media/Govt
Holocaust education	Yes - Part of curriculum; Anne Frank Center active	85	Education
AMIA Commemoration Day	July 18 - National Day of Mourning (permanent)	100	Congress
Holocaust Remembrance Day observed	Official - Government participation; Milei attends	90	Govt Records
Jewish historical sites protected	Yes - AMIA rebuilt; Holocaust Museum	85	Heritage
Interfaith initiatives (gov-sponsored)	Active - Multiple programs; Milei interfaith service	80	Govt programs

6.5 Media & Public Discourse (15%)

75/100

Indicator	Measurement	Score	Source
Mainstream media coverage of antisemitism	Generally balanced - AMIA coverage strong	75	Media analysis
Government statements condemning antisemitism	Strong - Milei vocal; regular condemnations	90	Govt Records
Antisemitic content in mainstream platforms	Present - 66% of incidents online	55	DAIA

**PILLAR 6 CALCULATION:**  $(65 \times 0.25) + (68 \times 0.25) + (92 \times 0.15) + (88 \times 0.20) + (75 \times 0.15) = 78/100$

PILLAR 7: Lived Experience & Community Voice

55/100 | Weight: 22%

**KEY PRINCIPLE:** How Jews report their own safety experience is primary data -not supplementary. This pillar has highest weight (22%).

7.1 Subjective Safety (40%)

50/100

Indicator	Measurement	Score	Source
% who feel safe as Jews	Moderate - Better than Europe, concerns remain	55	Surveys
% feel antisemitism is serious	High concern post-Oct 7	40	DAIA
% feel situation has worsened	Majority report worsening since Oct 7	35	DAIA/J7
% feel unsafe due to protests	Some concern - Less than US/Europe	55	Surveys
Historic trauma impact	Significant - AMIA/Embassy attacks in living memory	40	Community

## 7.2 Behavioral Adaptation (35%)

55/100

Indicator	Measurement	Score	Source
% who hide Jewish identity in public	Some - Less than Europe	60	Surveys
% who avoid Jewish symbols/ clothing	Some avoidance reported	55	Surveys
% who avoid certain areas/events	Some avoidance - Protests areas	55	Surveys
% who considered emigrating	Some - ~45,000 have emigrated to Israel since 1949	55	WJC
School choice based on antisemitism	Reported - Students choosing schools based on safety	45	DAIA/J7

## 7.3 Community Vitality & Protective Factors (25%)

65/100

Indicator	Measurement	Score	Source
General public favorability toward Jews	High - 60% pro-Israel; integrated community	80	DAIA/ Surveys
Political representation & access	Strong - Jewish Foreign Minister (Wertheim); cabinet access	85	Government
Jewish school enrollment trend	Stable - ~50% primary, ~33% secondary	65	Education
Community institutions active	Strong - AMIA, DAIA, 50+ synagogues in BA	75	WJC
Secular Jewish engagement	High - 61% never joined Jewish organization	50	JDC Study

**PILLAR 7 CALCULATION:**  $(50 \times 0.40) + (55 \times 0.35) + (65 \times 0.25) = 55/100$

# Key Findings

## [OK] CRITICAL STRENGTHS

- **Government Leadership (82/100):** Most pro-Israel president globally; first Latin American Special Envoy
- **IHRA Implementation:** Official adoption 2020; 56 municipalities; used in landmark court conviction
- **Terrorist Designations:** Hamas (2024) + Hezbollah (2019) - first in Latin America
- **Public Attitudes:** 60% pro-Israel; only 7% support BDS - best in J7
- **Cultural Recognition:** AMIA commemoration as national day of mourning; Holocaust education
- **International Leadership:** IHRA presidency 2026; Global Guidelines adopted in Buenos Aires
- **Recent Violence:** No fatalities since 1994; Maccabi Games plot foiled
- **Political Access:** Jewish Foreign Minister (Wertheim Nov 2024)

## [!] CRITICAL VULNERABILITIES

- **Historic Trauma:** 114 killed in 1992/1994 attacks - deadliest in Western Hemisphere
- **Justice Failure (42/100):** No perpetrators convicted after 30+ years
- **Iranian Network:** Established Hezbollah infrastructure since 1983
- **Rising Incidents:** 687 in 2024 (+15%); physical assaults tripled
- **Gun Law Relaxation:** Semi-automatics authorized; age lowered to 18
- **Academic Antisemitism:** 15% of incidents in schools/universities
- **Online Harassment:** 66% of incidents online
- **Prosecutor Vulnerability:** Nisman case (2015) shows risks

# Final Score Calculation

## JCSI v1.2 FORMULA

JCSI = (P1 x 0.10) + (P2 x 0.10) + (P3 x 0.10) + (P4 x 0.18) + (P5 x 0.15) + (P6 x 0.15) + (P7 x 0.22)

JCSI = (82 x 0.10) + (62 x 0.10) + (42 x 0.10) + (48 x 0.18) + (55 x 0.15) + (78 x 0.15) + (55 x 0.22)



JCSI = 8.2 + 6.2 + 4.2 + 8.64 + 8.25 + 11.7 + 12.1 = **59/100**

Score Range	Classification	Argentina
80-100	HIGH SAFETY	
60-79	MODERATE SAFETY	
40-59	CONCERNING	<-- <span> </span> ARGENTINA (59)
0-39	CRITICAL	

Regional & Global Context

Indicator	Argentina	Global Comparison
Overall JCSI Score	59 (Concerning)	Higher than Australia (44), comparable to others in range
Government Support	Exceptional (82/100)	Best in J7 countries under current administration
Public Attitudes	60% pro-Israel	Best in J7; 7% BDS support lowest globally
Incidents per capita	~397 per 100K	Lower than Australia (~1,414), UK, France
Criminal Justice	42/100	Lowest due to AMIA/Embassy impunity
Historic Attacks	114 killed (1992-94)	Deadliest in Western Hemisphere outside US

JCSI Framework v1.2 | Seven Pillar Assessment

Assessment Period: October 2023 - December 2025 | Report Date: December 2025

DISCLAIMER: This index provides comparative data for informational purposes. Small score differences (<5 points) may not be statistically meaningful.

Spotlight Research