

Jewish Community Safety Index

VERSION
1.2

Comprehensive Country Assessment - Seven Pillar Framework



BRAZIL

52

CONCERNING

a DETERIORATING GOVERNMENT RELATIONS: President Lula's comparison of Israel to Nazi Germany, Brazil's withdrawal from IHRA (July 2025), and downgraded diplomatic relations with Israel mark a significant shift in official posture toward the Jewish community. Antisemitic incidents increased 961% post-Oct 7, 2023.

Seven Pillar Summary

#	Pillar	Weight	Score	Assessment
P1	Legal & Government Framework	10%	58	Moderate - Strong racism laws but no envoy; IHRA withdrawn
P2	Security Infrastructure	10%	55	Moderate - Limited dedicated funding; community self-reliant
P3	Criminal Justice Outcomes	10%	48	Concerning - Significant enforcement gaps; data deficiencies

P4	Threat Environment	18%	42	Concerning - 961% spike post-Oct 7; foiled terror plots
P5	Movement Ecosystem NEW	15%	52	Moderate - Hezbollah presence in TBA; limited HuT
P6	Cultural & Societal Climate NEW	15%	45	Concerning - Government hostility to Israel; minimal BDS
P7	Lived Experience & Community Voice	22%	62	Moderate - Historically integrated; growing anxiety

a" CRITICAL STRENGTHS

- **Gun Control (70/100):** Strict Disarmament Statute 2003; Lula tightened 2023
- **Constitutional Protection:** Racism imprescriptible crime since 1988
- **Historical Integration:** 500+ years Jewish presence; well-assimilated
- **Low Baseline Antisemitism:** 25% on ADL Global 100 (2019)
- **Strong Community Institutions:** CONIB, Hebraicas, Albert Einstein Hospital
- **Evangelical Support:** Pro-Israel parliamentary caucus

CRITICAL VULNERABILITIES

- **Government Hostility:** Lula's Holocaust comparison; persona non grata
- **IHRA Withdrawal:** Brazil left IHRA July 2025
- **Diplomatic Crisis:** Downgraded Israel relations; no ambassador
- **TBA Terror Nexus:** Hezbollah/IRGC presence in Tri-Border Area
- **Incident Surge:** 961% increase post-Oct 7; 886 cases Jan-May 2024
- **No Dedicated Envoy:** No antisemitism coordinator appointed

FORMULA: JCSI = (58x0.10) + (55x0.10) + (48x0.10) + (42x0.18) + (52x0.15) + (45x0.15) + (62x0.22) = **52/100**

Brazil JCSI v1.2 - Detailed Assessment

DEMOCRATIC CONTEXT (Reference Data - Not Scored)

Indicator	Measurement	Source
Jewish population	~120,000 (0.06% of total)	CONIB/Census
Muslim population	~35,000-1.5M (disputed)	Census 2010/ FAMBRAS
Muslim:Jewish ratio	~0.3:1 to 12:1 (disputed)	Calculated
Geographic concentration	~70% in Sao Paulo/Rio de Janeiro	CONIB
Geographic overlap	Low - Distinct communities	Analysis

PILLAR 1: Legal & Government Framework

58/100 | Weight: 10%

1.1 Government Leadership on Antisemitism (25%)

25/100

Indicator	Measurement	Score	Source
Special Envoy for Antisemitism	No - No dedicated position	0	Govt Records
Envoy empowered to propose legislation	N/A - No envoy exists	0	N/A
Envoy empowered to set/influence policy	N/A - No envoy exists	0	N/A
National action plan on antisemitism	No - None published	0	Govt Records
IHRA Membership Status	Withdrawn - July 2025	0	IHRA/Media

1.2 Constitutional & Fundamental Protections (15%)

82/100

Indicator	Measurement	Score	Source
Religious freedom guarantee	Yes - Art. 5 full guarantee	90	Constitution 1988
Equal protection clause	Yes - Art. 5 strong equality	85	Constitution 1988
Minority rights provisions	Yes - Comprehensive anti-discrimination	70	Constitution 1988

1.3 Antisemitism-Specific Legislation (25%)

68/100

Indicator	Measurement	Score	Source
Holocaust denial criminalized	No - Not specifically criminalized	35	Criminal Code
Hate speech laws covering antisemitism	Yes - Law 7716/89 covers race/religion	80	Racism Law
Hate crime enhancement statutes	Yes - Imprescriptible, no bail	85	Art. 5 XLII
IHRA definition adopted	Withdrawn - Was adopted; withdrawn 2025	30	Govt Records
Incitement to violence laws	Yes - Criminal provisions	80	Criminal Code

1.4 Gun Control Framework (10%)

70/100

Indicator	Measurement	Score	Source
Constitutional right to arms	No - No constitutional right	100	Constitution
Semi-automatic weapons banned	Partial - Restricted calibers; tightened 2023	65	Statute of Disarmament
Licensing + background check	Yes - Required; age 25+	80	Law 10,826/2003
National firearms registry	Partial - ~50% unregistered estimated	45	Federal Police

1.5 Organization & Symbol Bans (15%)

68/100

Indicator	Measurement	Score	Source
Hamas banned (full organization)	Partial - Not fully designated	50	MRE
Hezbollah banned (full organization)	Partial - Activities monitored; not fully banned	45	Federal Police
Nazi symbols criminalized	Yes - Law 7716/89 Art. 20	90	Criminal Code
Incitement slogans prosecutable	Yes - Via racism law	85	Case Law

PILLAR 1 CALCULATION: (25x0.25) + (82x0.15) + (68x0.25) + (70x0.10) + (68x0.15) + (55x0.10) = 58/100

PILLAR 2: Security Infrastructure

55/100 | Weight: 10%

2.1 Government Security Programs (35%)

45/100

Indicator	Measurement	Score	Source
Dedicated Jewish security funding	Limited - No dedicated federal program	35	Budget Analysis
Per capita security funding	Minimal - Community primarily self-funded	30	Calculated
Program longevity	Variable - State-level initiatives	55	State Records
Eligibility scope	~40% of institutions receive support	50	CONIB

2.2 Police & Intelligence (40%)

60/100

Indicator	Measurement	Score	Source
Dedicated liaison officers	Limited - Sao Paulo/Rio only	50	State Police
Intelligence sharing arrangements	Yes - Federal Police coordination	65	Federal Police
Armed protection at high-risk sites	Event-based - Major holidays/events	60	Observation
Protected sites coverage	~30% major institutions	45	CONIB

2.3 Community Security Organizations (25%)

62/100

Indicator	Measurement	Score	Source
Recognized community security body	Yes - Federation security committees	70	CONIB/FISESP
Government coordination formalized	Limited - Informal arrangements	55	CONIB
Training programs available	Yes - Community-organized	60	Federation Reports
Incident reporting systems	Yes - Online platform since Nov 2023	65	FIERJ

PILLAR 2 CALCULATION: $(45 \times 0.35) + (60 \times 0.40) + (62 \times 0.25) = 55/100$

PILLAR 3: Criminal Justice Outcomes

48/100 | Weight: 10%

3.1 Arrest & Investigation (35%)

45/100

Indicator	Measurement	Score	Source
Arrest rate for antisemitic crimes	Low - Estimated <15%	35	Police Statistics
Clearance rate comparison	Below general crime clearance	40	Justice Ministry
Dedicated hate crime units	Limited - Sao Paulo has unit	55	State Police
Average time to arrest	Extended - Often >90 days	40	Court Records

3.2 Prosecution & Conviction (45%)

48/100

Indicator	Measurement	Score	Source
Prosecution rate	Low - Often downgraded to "injury"	40	Public Ministry
Conviction rate	Moderate - When prosecuted as racism	55	Court Records
Dedicated hate crime prosecutors	Limited - Major cities only	45	Public Ministry
Notable precedent: Ellwanger Case	2003 STF upheld antisemitism as racism	65	Supreme Court

3.3 Victim Support (20%)

52/100

Indicator	Measurement	Score	Source
Victim compensation schemes	General civil remedies available	50	Legislation
Victim support services	Community-provided primarily	55	CONIB
Anonymous reporting mechanisms	Yes - Online platform since 2023	55	FIERJ

PILLAR 3 CALCULATION: (45x0.35) + (48x0.45) + (52x0.20) = 48/100

PILLAR 4: Threat Environment

42/100 | Weight: 18%

4.1 Incident Statistics (40%)

38/100

Indicator	Measurement	Score	Source
Total antisemitic incidents (2023)	1,774 (up from 432 in 2022)	25	TAU Report
Incidents per 100,000 Jewish pop	~1,478 per 100k	35	Calculated
Jan-May 2024 incidents	886 (6x increase from 2023 period)	30	CONIB/ FISESP
Oct 2023 spike	467 incidents (961% increase)	20	Diaspora Ministry
Online harassment rate	~70% of incidents digital	40	CONIB

4.2 Mass Casualty Attack History (25%)

65/100

DECAY MODEL: 0-3 years = 100% | 3-5 years = 75% | 5-10 years = 50% | 10-25 years = 25%

Indicator	Measurement	Score	Weight Applied
Fatal attacks in past 3 years	None - No mass casualties	85	100%
Prevented/foiled attacks	Dec 2023 - Hezbollah plot foiled	45	Variable
Regional history (AMIA 1994)	AMIA in Argentina - Regional concern	60	Context

4.3 Campus Climate (20%)

40/100

Indicator	Measurement	Score	Source
Campus incidents	Multiple - Federal Univ of Amazonas 2023	40	Media/CONIB
Encampments/ occupations	Limited - No major encampments	60	Media
Jewish student safety	Estimated 35-40% feel unsafe	45	Community Surveys
Pro-Palestinian activity	Active - Student groups, protests	35	Media

4.4 Organized Threat Assessment (15%)

38/100

Indicator	Measurement	Score	Source
Active extremist organizations	530+ neo-Nazi nuclei; Hezbollah TBA	30	Academic Research
Official threat level	Elevated - Terror law 2016	45	Federal Police
State-sponsored threats (Iran/IRGC)	Present - TBA Hezbollah network	35	Intelligence

PILLAR 4 CALCULATION: (38x0.40) + (65x0.25) + (40x0.20) + (38x0.15)
= 42/100

PILLAR 5: Radicalization & Movement Ecosystem

52/100 | Weight: 15%

5.1 Islamist Movement Infrastructure (50%)

50/100

Indicator	Measurement	Score	Source
Muslim Brotherhood presence	Limited - Not significant	70	Intelligence
Hizb ut-Tahrir status	Limited - Minimal presence	70	Research
IRGC/Hezbollah proxies active	Yes - Tri-Border Area network	25	Federal Police
IS followers/sympathizers	Present - Ansar al-Khilafah foiled 2016	40	Federal Police
Foreign funding of institutions	Limited - Some Gulf funding	60	Research

5.2 Pro-Palestinian/Anti-Zionist Movement Activity (50%)

54/100

Indicator	Measurement	Score	Source
Pro-Palestinian protests (since Oct 2023)	Moderate - Multiple cities; smaller scale	55	Media
Protests at Jewish institutions	Occasional - Limited targeting	65	CONIB
"Intifada" slogans prevalence	Occasional - Protest chants	55	Media
Samidoun/PFLP affiliates	Not present - No significant activity	70	Research
Government support for protests	Implicit - Lula's rhetoric supportive	35	Media

PILLAR 5 CALCULATION: $(50 \times 0.50) + (54 \times 0.50) = 52/100$

PILLAR 6: Cultural & Societal Climate 45/100 | Weight: 15%

6.1 Academic & Institutional Boycotts (25%)

65/100

Indicator	Measurement	Score	Source
BDS resolutions (student govt)	Limited - Few passed	70	Campus Records
BDS resolutions (faculty/ unions)	Rare - Not widespread	75	Union Records
Israeli academics disinvited	Few incidents - Not systematic	65	Media
BDS support in polls (2019)	Low - 23% support; 77% oppose	85	ADL Global 100

6.2 Cultural & Public Space Hostility (25%)

40/100

Indicator	Measurement	Score	Source
"Death to Israel/Jews" at events	Occasional - Some protest chants	45	Media
Anti-Israel displays at events	Present - Pro-Palestinian rallies	45	Media
Business targeting	Limited - Some online campaigns	55	CONIB
Pro-Israel counter-movement	Strong - Evangelical/Bolsonaro support	60	Media

6.3 Media Environment (15%)

42/100

Indicator	Measurement	Score	Source
Mainstream media bias	Variable - Divided along political lines	50	Media Analysis
Public broadcaster treatment	Critical - Government-aligned	35	Content Analysis
Antisemitic misinformation	Present - Social media spread	40	Monitoring

6.4 Israel Relations & Freedom of Movement (15%)

25/100

Indicator	Measurement	Score	Source
Diplomatic relations with Israel	Downgraded - Aug 2025; no ambassador	25	MRE
Freedom of travel to/from Israel	Unrestricted - Normal travel	85	Travel Records
Joining ICJ genocide case	Yes - July 2025 announcement	10	MRE
President Lula persona non grata	Yes - Declared by Israel Feb 2024	15	Israel MFA

6.5 Jewish Heritage Celebration - POSITIVE INDICATORS (20%)

58/100

Indicator	Measurement	Score	Source
Official Jewish Heritage recognition	Limited - No national month	35	Govt Records
Holocaust education	Yes - Memorials in 3 cities; museums	70	Education Ministry
Holocaust Remembrance observed	Recognized - Community events	65	Govt Records
Jewish historical sites protected	Yes - Recife synagogue restored	70	Heritage Records

PILLAR 6 CALCULATION: $(65 \times 0.25) + (40 \times 0.25) + (42 \times 0.15) + (25 \times 0.15) + (58 \times 0.20) = 45/100$

PILLAR 7: Lived Experience & Community

62/100

| Weight:

Voice

22%

7.1 Subjective Safety (40%)

55/100

Indicator	Measurement	Score	Source
% who feel safe as Jews	Estimated 55-65% (down from ~80%)	55	Community Surveys
% feel antisemitism is serious	~70%+ report increased concern	35	CONIB
% feel situation has worsened	~75% report worsening since Oct 2023	25	Surveys
% trust government protection	Estimated 30-40% (declining)	35	Surveys

7.2 Behavioral Adaptation (35%)

65/100

Indicator	Measurement	Score	Source
% who hide Jewish identity	Estimated 25-35% in some contexts	65	Community Data
% who avoid Jewish symbols	Estimated 30-40% cautious	60	Surveys
% who avoid certain areas	Estimated 25-30% avoid some areas	70	Surveys
% considered emigrating	Increased aliyah - Record 2015-2016	65	Jewish Agency

7.3 Community Vitality & Protective Factors (25%)

68/100

Indicator	Measurement	Score	Source
General public favorability	25% antisemitic (ADL 2019) - Moderate	75	ADL Global 100
Political representation	Good - Some Jewish legislators; access	65	Government
Jewish school enrollment	Stable - Strong day school network	70	Education Data
Interfaith solidarity	Strong evangelical support	70	Community Reports

PILLAR 7 CALCULATION: $(55 \times 0.40) + (65 \times 0.35) + (68 \times 0.25) = 62/100$

Key Findings

a" CRITICAL STRENGTHS

- **Constitutional protections (82/100):** Racism imprescriptible crime; strong Art. 5
- **Historical integration:** 500+ years; well-assimilated community
- **Strong institutions:** CONIB, Hebraicas, Albert Einstein Hospital
- **Gun control (70/100):** Disarmament Statute; Lula tightened 2023
- **Low BDS support:** Only 23% support boycotts (ADL)
- **Evangelical alliance:** Pro-Israel parliamentary caucus
- **Ellwanger precedent:** 2003 STF affirmed antisemitism is racism

CRITICAL VULNERABILITIES

- **Government hostility:** Lula's Holocaust comparison; persona non grata
- **IHRA withdrawal:** Brazil left IHRA July 2025
- **Diplomatic crisis:** Downgraded Israel ties; no ambassador
- **ICJ genocide case:** Brazil joining South Africa's case
- **Incident surge:** 961% spike Oct 2023; 886 cases Jan-May 2024
- **TBA terror nexus:** Hezbollah/IRGC network; foiled plot Dec 2023
- **No envoy:** No dedicated antisemitism coordinator
- **Criminal justice gaps:** Low prosecution rates; "injury" downgrades

Final Score Calculation

JCSI v1.2 FORMULA

$$\text{JCSI} = (P1 \times 0.10) + (P2 \times 0.10) + (P3 \times 0.10) + (P4 \times 0.18) + (P5 \times 0.15) + (P6 \times 0.15) + (P7 \times 0.22)$$

$$\text{JCSI} = (58 \times 0.10) + (55 \times 0.10) + (48 \times 0.10) + (42 \times 0.18) + (52 \times 0.15) + (45 \times 0.15) + (62 \times 0.22)$$

JCSI = 5.8 + 5.5 + 4.8 + 7.56 + 7.8 + 6.75 + 13.64 = **52/100**

Score Range	Classification	Brazil
80-100	HIGH SAFETY	
60-79	MODERATE SAFETY	
40-59	CONCERNING	<- BRAZIL (52)
0-39	CRITICAL	

Regional & Global Context

Country	JCSI Score	Classification	Key Factor
Australia	44	Concerning	Bondi attack; multi-vector threats
Brazil	52	Concerning	Government hostility; IHRA withdrawal
Argentina (est.)	45-50	Concerning	AMIA legacy; Milei support offset

Special Assessment: Government Posture Deterioration

CRITICAL CONCERN: Brazil represents a unique case where Jewish community safety is threatened not primarily by societal antisemitism (which remains moderate) but by government-level hostility. The combination of President Lula's Holocaust comparison, IHRA withdrawal, joining the ICJ genocide case against Israel, and downgraded diplomatic relations creates an environment where state protection cannot be assumed. This governmental posture may normalize anti-Jewish sentiment over time.

Spotlight Research