

Jewish Community Safety Index

VERSION
1.2

Comprehensive Country Assessment "¢ Seven Pillar Framework

CA

CANADA

45
CONCERNING

⚠️ **SUSTAINED SECURITY CRISIS:** Canada experienced 6,219 antisemitic incidents in 2024 "" a 124% increase from 2022. Multiple terror plots disrupted, Jewish schools shot at repeatedly, synagogues firebombed, and youth radicalization at alarming levels with 1 in 10 CSIS investigations involving minors.

Seven Pillar Summary

#	Pillar	Weight	Score	Assessment
P1	Legal & Government Framework	10%	73	Strong "" Holocaust denial law; IHRA adopted; Envoy appointed
P2	Security Infrastructure	10%	58	Moderate "" Funding increased; no national Jewish CSO
P3	Criminal Justice Outcomes	10%	52	Moderate "" Significant data gaps; enforcement unclear
P4	Threat Environment	18%	24	CRITICAL "" Multiple terror plots; sustained attacks

P5	Movement Ecosystem NEW	15%	38	Concerning "" Samidoun banned; HuT legal; active protests
P6	Cultural & Societal Climate NEW	15%	55	Moderate "" BDS active; strong heritage recognition
P7	Lived Experience & Community Voice	22%	38	Critical "" Community fear; identity concealment; low trust

âœ” CRITICAL STRENGTHS

- **Holocaust Denial Criminalized:** Section 319(2.1) enacted 2022; first conviction Oct 2025
- **Lowest Global Antisemitism:** 8% on ADL Global 100 "" tied 3rd lowest globally
- **Strong Gun Control (93/100):** 2,500+ assault weapons banned; handgun freeze 2022
- **Charter Protections:** s.2(a) religious freedom; s.15 equality; s.27 multiculturalism
- **Samidoun Banned (Oct 2024):** Listed as terrorist entity

X CRITICAL VULNERABILITIES

- **Multiple Terror Plots:** ISIS father-son plot; youth radicalization surge
- **Sustained Attacks:** Schools shot at repeatedly; synagogues firebombed
- **Youth Radicalization:** 1 in 10 CSIS investigations involve minors
- **Record Incidents:** 6,219 (2024) "" 17 per day; 124% above 2022
- **No National Jewish CSO:** Unlike UK (CST) or Australia (CSG)

FORMULA: JCSI = (73x0.10) + (58x0.10) + (52x0.10) + (24x0.18) + (38x0.15) + (55x0.15) + (38x0.22) = **45/100**

Assessment Period: October 2023 "" December 2025 | Framework v1.2 | Report Date: December 2025

Canada JCSI v1.2 "" Detailed Assessment

DEMOCRATIC CONTEXT (Reference Data "" Not Scored)		
Indicator	Measurement	Source
Jewish population	~335,000-400,000 (~1% of total)	Census/CIJA
Muslim population	~1.8 million (4.9% of total)	Census 2021
Muslim:Jewish ratio	~5:1	Calculated
Geographic concentration	83% of Jews in Ontario/Quebec (Toronto/Montreal)	Demographics
Geographic overlap	High "" Both communities concentrated in Toronto/Montreal	Analysis

PILLAR 1: Legal & Government Framework73/100 | Weight: 10%

1.1 Government Leadership on Antisemitism (25%)

62/100

Indicator	Measurement	Score	Source
Special Envoy for Antisemitism	Yes "" Deborah Lyons (Oct 2023-Jul 2025); vacancy being filled	80	Govt Records
Envoy empowered to propose legislation	Limited "" Advisory role; no direct legislative authority	50	Mandate
Envoy empowered to set/influence policy	Moderate "" Published IHRA Handbook Oct 2024; convenes educators	60	Mandate
Dedicated budget for envoy's office	Yes "" \$7.3M over 6 years (Budget 2024); staff of 7	70	Budget 2024
National action plan on antisemitism	Yes "" \$273.6M Action Plan on Combatting Hate (Budget 2024)	55	Budget 2024

1.2 Constitutional & Fundamental Protections (15%)

88/100

Indicator	Measurement	Score	Source
Religious freedom guarantee	Charter s.2(a) "" Strong constitutional protection	90	Charter
Equal protection clause	Charter s.15 "" Comprehensive equality rights	90	Charter
Minority rights provisions	Charter s.27 "" Multicultural heritage preservation	85	Charter

1.3 Antisemitism-Specific Legislation (25%)

84/100

Indicator	Measurement	Score	Source
Holocaust denial criminalized	Yes "" Section 319(2.1) enacted 2022; up to 2 years; first conviction Oct 2025	100	Criminal Code
Hate speech laws covering antisemitism	Yes "" Section 319 hate propaganda provisions	85	Criminal Code
Hate crime enhancement statutes	Yes "" Section 718.2(a)(i) sentencing provisions	80	Criminal Code
IHRA definition adopted	Official "" June 2019 as part of Anti-Racism Strategy; IHRA Handbook Oct 2024	100	Govt Records
Incitement to violence laws	Yes "" Criminal Code provisions	60	Criminal Code

1.4 Gun Control Framework (10%)

93/100

Indicator	Measurement	Score	Source
Constitutional right to arms	No "" No constitutional right to firearms	100	Charter
Semi-automatic weapons banned	Yes "" 2,500+ assault-style firearms banned since 2020	95	Firearms Act
Licensing + background check required	Yes "" PAL required; comprehensive background checks	95	Firearms Act
National firearms registry	Partial "" Restricted weapons registered; long guns no longer	80	Firearms Act
Handgun restrictions	Yes "" National handgun freeze enacted 2022	95	C-21 Act

1.5 International Engagement (25%)

72/100

Indicator	Measurement	Score	Source
IHRA membership	Full member "" Active participation	100	IHRA
Israel diplomatic relations	Full diplomatic relations; some recent tensions	65	DFAIT
UN voting pattern on Israel	Mixed "" Some critical resolutions supported	50	UN Records

PILLAR 1 CALCULATION: $(62 \times 0.25) + (88 \times 0.15) + (84 \times 0.25) + (93 \times 0.10) + (72 \times 0.25) = 73/100$

PILLAR 2: Security Infrastructure

58/100 | Weight: 10%

2.1 Government Security Funding (40%)

60/100

Indicator	Measurement	Score	Source
Security Infrastructure Program (SIP)	\$21.5M annually (2024-25); covers 50-70% of costs	65	Budget 2024
Per capita security funding	Estimated ~\$64-80 per Jewish person (vs. \$278 Australia)	50	Calculated
Dedicated Jewish security budget	Mixed "" General SIP; ~\$1M to 13 Jewish orgs under CCSP 2024	55	Public Safety
Emergency funding post-Oct 7	Yes "" Expanded SIP; additional provincial funding (BC \$200K, etc.)	70	Govt Records

2.2 Community Security Organization (30%)

42/100

Indicator	Measurement	Score	Source
National Jewish security organization	No "" No CST/CSG equivalent; fragmented local efforts	30	Community
Professional security staff	Limited "" Community-funded guards; no central coordination	40	CIJA
Intelligence liaison with police	Moderate "" RCMP/CSIS engagement; varies by region	55	Police/CIJA

2.3 Physical Security Measures (30%)

70/100

Indicator	Measurement	Score	Source
Synagogue security coverage	Moderate "" Most major synagogues secured; smaller congregations vulnerable	65	Community
Jewish school security	Enhanced post-attacks "" Security costs increased 1,300% since Oct 7	70	CIJA
Community center security	Moderate "" Major JCCs secured; ongoing upgrades	75	Federations

PILLAR 2 CALCULATION: $(60 \times 0.40) + (42 \times 0.30) + (70 \times 0.30) = 58/100$

3.1 Hate Crime Reporting & Investigation (35%)

50/100

Indicator	Measurement	Score	Source
Police hate crime units	Major cities have dedicated units; BC quadrupled hate crimes team July 2025	60	Police
Hate crime data collection	Poor "" Only J7 nation without monthly hate crime data	35	Stats Canada
Jewish-specific hate crime tracking	Yes "" 920 hate crimes targeting Jews in 2024; 70% of religion-motivated crimes (2023)	55	Stats Canada

3.2 Prosecution & Conviction Rates (35%)

45/100

Indicator	Measurement	Score	Source
Hate crime arrest rate	Limited data "" Vancouver: 26/50 suspects identified in post-Oct 7 incidents	50	VPD
Hate crime prosecution rate	Low "" Vancouver: 17 charges recommended, 9 people charged (11 incidents)	40	Crown/VPD
Holocaust denial prosecution	Active "" First conviction October 2025	55	Courts
Terror prosecution effectiveness	Yes "" Multiple terror plots successfully disrupted and prosecuted	55	RCMP/Courts

3.3 Sentencing & Deterrence (30%)

60/100

Indicator	Measurement	Score	Source
Hate crime sentencing enhancements applied	Available but inconsistently applied	55	Courts
Judicial training on hate crimes	In progress "" Budget 2024 includes judicial awareness funding	60	Budget 2024
Crown prosecutor training	Expanding "" \$41.2M for hate crime data/training (Budget 2024)	65	Budget 2024

PILLAR 3 CALCULATION: (50x0.35) + (45x0.35) + (60x0.30) = 52/100

PILLAR 4: Threat Environment

24/100 | Weight: 18%

4.1 Incident Statistics (35%)

18/100

Indicator	Measurement	Score	Source
Total antisemitic incidents (2024)	6,219 incidents "" 124% increase from 2022; 17 per day	10	B'nai Brith Audit
Violent incidents	77+ violent incidents (2023); 58.8% increase from 2022	20	B'nai Brith
Property attacks	Multiple "" Beth Tikvah firebombed 2x; schools shot at repeatedly	15	Police/Media
Online incidents	86% of all incidents online; AI-generated content increasing	25	B'nai Brith
Per capita incident rate	~18.5 incidents per 1,000 Jewish population (highest globally)	10	Calculated

4.2 Mass Casualty Attack History (25%)

50/100

Indicator	Measurement	Score	Source
Mass casualty attacks on Jews (10 years)	None "" No mass casualty attacks on Jewish targets	100	RCMP/Media
Disrupted plots targeting Jews	Multiple "" ISIS father-son plot (Toronto Jul 2024); youth plots (Ottawa 2023-24); Montreal teen (Aug 2025)	20	RCMP/CSIS
Gun control effectiveness	Strong "" Prevents US-style mass casualty capability	90	Analysis

4.3 Campus Climate (15%)

25/100

Indicator	Measurement	Score	Source
Campus encampments	Major "" McGill, U of T, UBC and others in 2024	20	Media/CIJA
Jewish student safety perception	Critical "" 55%+ feel unsafe; avoidance behaviors common	25	Surveys
BDS activity on campus	Active "" Multiple student government BDS resolutions	30	CIJA

4.4 Organized Threat Assessment (15%)

23/100

Indicator	Measurement	Score	Source
Islamist threat level	HIGH "" "Jihadi ideology" greatest threat per CSIS; ISIS active recruitment	15	CSIS 2024
Youth radicalization	CRITICAL "" 1 in 10 CSIS investigations involve minors	10	CSIS Director Nov 2025
Far-right threat level	Elevated "" Proud Boys listed; neo-Nazi groups active (GDL, MKY)	35	CSIS/RCMP
IRGC/State actor threat	Confirmed "" Hamas ties documented; ~450 operatives/financiers identified	20	CSIS/Global News

4.5 Protest Climate (10%)

22/100

Indicator	Measurement	Score	Source
Anti-Israel protest frequency	Sustained "" 300+ protests since Oct 2023; weekly in major cities	20	Police/Media
Protests at Jewish institutions	Frequent "" Weekly targeting since Oct 2023	20	CIJA
"Intifada"/"Globalize" slogans	Common "" Regular at protests	25	Media/Police

PILLAR 4 CALCULATION: $(18 \times 0.35) + (50 \times 0.25) + (25 \times 0.15) + (23 \times 0.15) + (22 \times 0.10) = 24/100$

PILLAR 5: Radicalization & Movement
Ecosystem

NOW SCORED

38/100 |
Weight: 15%

5.1 Islamist Organization Status (40%)

35/100

Indicator	Measurement	Score	Source
Hizb ut-Tahrir status	LEGAL "" Active in Canada; not proscribed	20	Public Safety
Samidoun status	BANNED "" Listed as terrorist entity October 2024	80	Public Safety
Muslim Brotherhood presence	Active "" MAC, ISNA affiliations documented	25	Academic/Intel
Hamas presence	CONFIRMED "" ~450 operatives/financiers with Canadian ties	15	Global News/CSIS

5.2 Pro-Palestinian Movement Intensity (35%)

35/100

Indicator	Measurement	Score	Source
SJP/Palestine solidarity chapters	Active "" Multiple chapters at major universities	35	University data
Protest violence incidents	Multiple "" Assaults documented; Vancouver \$4M+ police overtime	30	Police/Media
Al-Quds Day rallies	Annual "" Iranian regime-originated event continues	40	B'nai Brith

5.3 Extremist Recruitment & Radicalization (25%)

48/100

Indicator	Measurement	Score	Source
ISIS recruitment activity	Active "" Online radicalization; youth particularly vulnerable	25	CSIS
Counter-radicalization programs	Funded "" \$37M Community Resilience Fund; but gaps in Islamist focus	55	Public Safety
Monitoring of online radicalization	Active "" RCMP/CSIS engagement; social media monitoring	60	CSIS

PILLAR 5 CALCULATION: (35x0.40) + (35x0.35) + (48x0.25) = 38/100

PILLAR 6: Cultural & Societal Climate

NEW

55/100 | Weight:

PILLAR

15%

6.1 Anti-Zionist & BDS Activity (35%)

40/100

Indicator	Measurement	Score	Source
Academic BDS activity	Active "" Multiple student government resolutions; faculty petitions	35	Universities
Cultural boycott incidents	Some "" Artist cancellations; academic boycott calls	40	Media
Anti-Israel charity campaigns	Active "" IJV Canada campaigns against pro-Israel charities; JNF Canada lost appeal	35	CRA/Media
Corporate BDS pressure	Limited "" Less than European peers	50	Analysis

6.2 Media & Public Discourse (30%)

55/100

Indicator	Measurement	Score	Source
Mainstream media coverage balance	Mixed "" Some antisemitic imagery incidents (La Presse cartoon)	50	Media monitoring
Political discourse on Israel	Contested "" Some politicians supportive; others critical	55	Parliament
Social media climate	Hostile "" 86% of incidents online; AI-generated content rising	40	B'nai Brith
Public sympathy for Jewish community	Strong underlying support "" 8% antisemitic attitudes (ADL)	75	ADL Global 100

6.3 Jewish Heritage & Positive Recognition (35%)

70/100

Indicator	Measurement	Score	Source
Holocaust Remembrance Day observed	Yes "" Official observance; PM participation; ceremonies nationwide	90	Government
Holocaust education	Yes "" Mandatory in most provinces from Fall 2025; \$5M National Holocaust Remembrance Program	85	Education/Budget
Holocaust museum funding	Strong "" \$25M Montreal Holocaust Museum; \$2.5M Toronto; \$25M Vancouver JCC	90	Budget 2024
Public Hanukkah celebrations	Yes "" Parliament Hill menorah lighting; public celebrations	80	Government
Israel Independence Day recognition	Yes "" Israeli flag raised at federal/provincial/municipal buildings May 2025	75	Media
Interfaith initiatives	Active "" Government-sponsored programs	60	Government

PILLAR 6 CALCULATION: $(40 \times 0.35) + (55 \times 0.30) + (70 \times 0.35) = 55/100$

PILLAR 7: Lived Experience & Community Voice

38/100 | Weight:
22%

7.1 Subjective Safety (40%)

28/100

Indicator	Measurement	Score	Source
% who feel safe as Jews	Estimated 35-45% (down significantly since Oct 7)	40	Surveys/FRA proxy
% feel antisemitism is serious	~85%+ report serious concern	15	Community surveys
% feel situation has worsened	~90%+ report worsening since Oct 7	10	Surveys
% feel unsafe due to protests	~70%+ report feeling unsafe due to public activity	25	CIJA/Surveys
% trust government to protect them	Low "" 85% believe federal government should do more	20	CIJA

7.2 Behavioral Adaptation (35%)

48/100

Indicator	Measurement	Score	Source
% who hide Jewish identity in public	Estimated 40-50% in public settings	50	FRA proxy/Community
% who avoid Jewish symbols/clothing	Estimated 50-60% avoid visible symbols	45	Surveys
% who avoid certain areas/events	Estimated 50%+ avoid some areas	45	Surveys
% who considered emigrating	Estimated 25-35% considered	55	Surveys

7.3 Community Vitality & Protective Factors (25%)

52/100

Indicator	Measurement	Score	Source
General public favorability toward Jews	8% antisemitic (ADL) "" tied 3rd lowest globally	92	ADL Global 100
Political representation & access	Moderate "" Jewish MPs; CIJA access; some recent tensions	55	Parliament
Jewish school enrollment trend	Stable but concerned "" Security costs 1,300% increase burden	55	Education
Interfaith solidarity	Mixed "" Some strong allies; some religious tensions	50	Community

PILLAR 7 CALCULATION: (28x0.40) + (48x0.35) + (52x0.25) = 38/100

Key Findings

âœ” CRITICAL STRENGTHS

- **Holocaust denial criminalized (100/100):** Section 319(2.1) enacted 2022; up to 2 years imprisonment; first conviction October 2025
- **Lowest baseline antisemitism globally:** 8% on ADL Global 100 "" tied 3rd lowest of 103 countries
- **Strong gun control (93/100):** 2,500+ assault-style firearms banned since 2020; national handgun freeze 2022
- **IHRA definition adopted early (2019):** Comprehensive Handbook published October 2024
- **Charter protections:** Section 2(a) religious freedom, Section 15 equality, Section 27 multiculturalism

X CRITICAL VULNERABILITIES

- **Multiple terror plots:** ISIS father-son plot (Toronto Jul 2024); youth plots (Ottawa); Montreal teen (Aug 2025)
- **Sustained institutional attacks:** Beth Tikvah firebombed twice; Bais Chaya Mushka school shot at 3x; Montreal school shootings
- **Youth radicalization crisis:** 1 in 10 CSIS investigations involve minors; declining perpetrator age
- **Record incident levels:** 6,219 incidents (2024) "" 124% above 2022 baseline; 17 per day; 86% online
- **No centralized Jewish security organization:** Unlike UK (CST) or Australia (CSG)

- **Samidoun banned (Oct 2024):** Listed as terrorist entity; demonstrates willingness to act
- **Major investment:** \$273.6M Action Plan on Combatting Hate (Budget 2024)
- **Holocaust education:** Mandatory in most provinces from Fall 2025; museum funding

- **Criminal justice data gaps:** Only J7 nation without monthly hate crime data
- **Low trust in government:** 85% believe federal government should do more
- **Campus climate crisis:** Major encampments; 55%+ students feel unsafe; BDS activity
- **Hamas presence:** ~450 operatives/financiers with Canadian ties documented


Final Score Calculation

JCSI v1.2 FORMULA

$$\text{JCSI} = (P1 \times 0.10) + (P2 \times 0.10) + (P3 \times 0.10) + (P4 \times 0.18) + (P5 \times 0.15) + (P6 \times 0.15) + (P7 \times 0.22)$$

$$\text{JCSI} = (73 \times 0.10) + (58 \times 0.10) + (52 \times 0.10) + (24 \times 0.18) + (38 \times 0.15) + (55 \times 0.15) + (38 \times 0.22)$$

$$\text{JCSI} = 7.3 + 5.8 + 5.2 + 4.32 + 5.7 + 8.25 + 8.36 = \mathbf{45/100}$$

Score Range	Classification	Canada
80-100	HIGH SAFETY	
60-79	MODERATE SAFETY	
40-59	CONCERNING	 CANADA (45)
0-39	CRITICAL	

v1.1 vs v1.2 Score Comparison

Component	v1.1	v1.2	Change
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P1: Legal Framework	75 (15%)	73 (10%)	"2 (new Envoy section; vacancy impact)
P2: Security Infrastructure	58 (15%)	58 (10%)	"" unchanged
P3: Criminal Justice	52 (15%)	52 (10%)	"" unchanged
P4: Threat Environment	26 (25%)	24 (18%)	"2 (continued deterioration)
P5: Movement Ecosystem	N/A (context)	38 (15%)	NOW SCORED
P6: Cultural Climate	N/A	55 (15%)	NEW PILLAR
P7: Lived Experience	38 (20%)	38 (22%)	"" weight increased
OVERALL JCSI	48	45	"3 points

Key Changes in v1.2

- **Movement Ecosystem (P5) now scored at 15%:** Previously context-only; reflects Samidoun ban (positive) but Hamas presence, HuT legal status, and active protest infrastructure (negative)
- **New Cultural Climate pillar (P6) at 15%:** Captures BDS activity offset by strong Holocaust remembrance and heritage recognition
- **Pillar weights rebalanced:** Legal, Security, Justice reduced from 15% to 10% each; Lived Experience increased from 20% to 22%
- **Overall decline of 3 points:** New scored pillars reveal sustained movement ecosystem threats despite low baseline antisemitism
- **Special Envoy impact:** Deborah Lyons retirement (July 2025) creates temporary vacancy; awaiting successor appointment

Data Sources & Methodology

Pillar	Primary Sources
1. Legal/Gov	Charter of Rights and Freedoms, Criminal Code, Firearms Act, Budget documents, Parliament records, IHRA, Envoy mandate
2. Security	Budget papers, Public Safety Canada, Security Infrastructure Program, CIJA reports, provincial funding announcements
3. Criminal Justice	RCMP, Crown prosecutors, Court records, Statistics Canada, Vancouver Police data
4. Threat	B'nai Brith Annual Audit 2024, CSIS reports, RCMP, police data, media monitoring

5. Movements	CSIS, Public Safety proscription lists, academic research, Global News investigations
6. Culture	Media monitoring, university data, CRA records, government cultural programs
7. Lived Exp	FRA EU surveys (proxy), ADL Global 100, CIJA surveys, community data

JCSI Framework v1.2 | Seven Pillar Assessment

Assessment Period: October 2023 - December 2025 | Report Date: December 2025

DISCLAIMER: This index provides comparative data for informational purposes. Small score differences (<5 points) may not be statistically meaningful. Survey data for Pillar 7 uses estimates based on comparable FRA/community data where Canada-specific comprehensive surveys are unavailable.

Spotlight Research