

Jewish Community Safety Index

VERSION
1.2

Comprehensive Country Assessment * Seven Pillar Framework



DENMARK

52

CONCERNING

[!] ELEVATED THREAT ENVIRONMENT: Denmark recorded its highest-ever number of antisemitic incidents (207) in 2024 - a 71% increase over 2023. The 2015 Copenhagen synagogue attack (1 killed) remains within the decay window. Armed police and military protection at Jewish sites has been permanent since 2015.

Seven Pillar Summary

#	Pillar	Weight	Score	Assessment
P1	Legal & Government Framework	10%	68	Moderate - Action plan 2022; No Holocaust denial law
P2	Security Infrastructure	10%	78	Strong - Permanent armed protection; military support
P3	Criminal Justice Outcomes	10%	55	Moderate - Limited hate crime data transparency
P4	Threat Environment	18%	35	Concerning - 2015 attack in decay; 207 incidents 2024
P5	Movement Ecosystem NEW	15%	38	Concerning - HuT legal; large protests; intifada chants
P6	Cultural & Societal Climate NEW	15%	58	Moderate - Low baseline antisemitism offset by BDS activity
P7	Lived Experience & Community Voice	22%	48	Concerning - Record incidents; community anxiety elevated

[OK] CRITICAL STRENGTHS

- **Gun Control (92/100):** Among strictest in Europe
- **Security:** Permanent armed police + military at Jewish sites
- **Low Baseline:** 9% ADL Global 100 - among world's lowest
- **1943 Rescue Legacy:** 95% of Jews saved during Holocaust
- **Action Plan:** National antisemitism action plan since 2022

[X] CRITICAL VULNERABILITIES

- **2015 Attack:** Copenhagen synagogue shooting (1 killed)
- **Record Incidents:** 207 antisemitic incidents in 2024
- **HuT Legal:** Hizb ut-Tahrir operates freely
- **Large Protests:** 10,000-50,000 at pro-Palestinian rallies
- **Community Decline:** Membership down significantly since 1997

FORMULA: JCSI = (68x0.10) + (78x0.10) + (55x0.10) + (35x0.18) + (38x0.15) + (58x0.15) + (48x0.22) = **52/100**

Denmark JCSI v1.2 - Detailed Assessment

DEMOGRAPHIC CONTEXT (Reference Data - Not Scored)		
Indicator	Measurement	Source
Jewish population	~6,000-7,000 (0.1% of total)	JCD/WJC
JCD membership	~1,800 (down from 2,500+ in 1997)	JCD
Muslim population	~300,000 (5.1% of total)	Academic estimates 2021
Muslim:Jewish ratio	~50:1	Calculated
Geographic concentration	~90% of Jews in Copenhagen	Community data
Geographic overlap	High - Both communities concentrated in Copenhagen (Nørrebro)	Analysis

PILLAR 1: Legal & Government Framework

68/100 | Weight: 10%

1.1 Government Leadership on Antisemitism (25%)

55/100

Indicator	Measurement	Score	Source
Special Envoy for Antisemitism	No - No dedicated envoy appointed	30	Govt Records
National action plan on antisemitism	Yes - Published January 2022	80	Ministry of Justice
Action plan implementation	Active - Multi-ministry coordination	70	Govt Records
IHRA membership	Yes - Full member state	85	IHRA
Action plan expiry	Expires 2025 - Renewal pending	50	JCD

1.2 Constitutional & Fundamental Protections (15%)

65/100

Indicator	Measurement	Score	Source
Religious freedom guarantee	Yes - Constitution Section 67	75	Constitution
Equal protection clause	Yes - Non-discrimination provisions	65	Constitution
Minority rights provisions	Limited - No specific constitutional provisions	55	Constitution

1.3 Antisemitism-Specific Legislation (25%)

68/100

Indicator	Measurement	Score	Source
Holocaust denial criminalized	No - Not criminalized; free speech emphasis	35	Criminal Code
Hate speech laws covering antisemitism	Yes - Section 266b Criminal Code	80	Criminal Code
Hate crime enhancement statutes	Yes - Sentencing enhancement available	75	Criminal Code
IHRA definition adopted	Working use - Part of action plan	80	Govt Records
Incitement to violence laws	Yes - Comprehensive provisions	85	Criminal Code

1.4 Gun Control Framework (10%)

92/100

Indicator	Measurement	Score	Source
Constitutional right to arms	No - No constitutional right	100	Constitution
Semi-automatic weapons banned	Yes - Strict controls; special permit only	95	Weapons Act
Licensing + background check	Yes - Comprehensive system required	95	Weapons Act
National firearms registry	Yes - Comprehensive; 340,000 registered	90	Police

1.5 Organization & Symbol Bans (15%)

68/100

Indicator	Measurement	Score	Source
Hamas banned (full organization)	Yes - EU terrorist designation	100	EU Lists
Hezbollah banned (full organization)	Yes - EU terrorist designation	100	EU Lists
Nazi symbols criminalized	Partial - Context-dependent prosecution	60	Case Law
Incitement slogans prosecutable	Context-dependent - Some prosecutions	55	Case Law

PILLAR 1 CALCULATION: $(55 \times 0.25) + (65 \times 0.15) + (68 \times 0.25) + (92 \times 0.10) + (68 \times 0.15) + (70 \times 0.10) = 68/100$

PILLAR 2: Security Infrastructure

78/100 | Weight: 10%

2.1 Government Security Programs (35%)

82/100

Indicator	Measurement	Score	Source
Dedicated Jewish security funding	Yes - JCD receives unrestricted state subsidy	85	Action Plan
Armed protection	Yes - Permanent armed police since 2015	95	Police/JCD
Military support	Yes - Armed Forces support since 2017	90	Govt Records
Program sustainability	Ongoing - Action plan commitment	75	Action Plan

2.2 Police & Intelligence (40%)

78/100

Indicator	Measurement	Score	Source
Dedicated liaison arrangements	Yes - PET/Police coordination with JCD	80	PET
Intelligence sharing	Formalized - Close PET cooperation	85	Action Plan
Armed protection at high-risk sites	Permanent - 24/7 at synagogue/school	95	Police
Police station location	Inside JCD premises - Unique arrangement	90	JCD

2.3 Community Security Organizations (25%)

70/100

Indicator	Measurement	Score	Source
Recognized community security body	Yes - JCD security organization	85	JCD
Government coordination formalized	Formalized - Part of action plan	80	Action Plan
AKVAH incident monitoring	Yes - Annual reports since 2012	80	AKVAH
Training programs	Limited - Small community size constrains	55	Community

PILLAR 2 CALCULATION: $(82 \times 0.35) + (78 \times 0.40) + (70 \times 0.25) = 78/100$

PILLAR 3: Criminal Justice Outcomes

55/100 | Weight: 10%

3.1 Arrest & Investigation (35%)

54/100

Indicator	Measurement	Score	Source
Arrest rate for antisemitic crimes	Limited data - Not systematically published	50	Police
Clearance rate comparison	Unknown - Data gaps	50	Police Stats
Dedicated hate crime units	Yes - Part of general investigation	65	Police

3.2 Prosecution & Conviction (45%)

58/100

Indicator	Measurement	Score	Source
Prosecution rate	Unknown - Limited transparency	55	DPP
Conviction rate	Unknown - Data not systematically published	55	Courts
2015 attack prosecution	Yes - Four accomplices prosecuted 2016	80	Court Records
Hate crime enhancement applied	Variable - Case-by-case basis	50	Court Records

PILLAR 3 CALCULATION: $(54 \times 0.35) + (58 \times 0.45) + (52 \times 0.20) = 55/100$

[!] **CRITICAL:** This pillar carries highest weight (18%) and drives overall score down. Lower scores = higher threat.

4.1 Incident Statistics (40%)			32/100
Indicator	Measurement	Score	Source
Total antisemitic incidents	207 (2024) - highest ever; 71% increase	25	AKVAH
Incidents per 100,000 Jewish	~3,450 per 100,000 (very high)	20	Calculated
Violent incidents (2024)	9 violent cases including knife attack on child	30	AKVAH
Arson attacks (2024)	1 - Jewish woman's home (May 2024)	35	AKVAH
Targeting of visible Jews	63% of incidents targeted visibly Jewish individuals	30	AKVAH
3-year trend	Sharply increasing - Worst since WWII	20	AKVAH

4.2 Mass Casualty Attack History (25%)

40/100

DECAY MODEL: 0-3 yrs = 100% weight | 3-5 yrs = 75% | 5-10 yrs = 50% | 10-25 yrs = 25%

Indicator	Measurement	Score	Weight
Fatal attacks past 3 years	None	100	100%
Fatal attacks 3-5 years ago	None	100	75%
Fatal attacks 5-10 years ago	2015 Copenhagen: 1 killed + 2 injured	35	50%
Fatal attacks 10-25 years ago	1985 synagogue bombing (Palestinian terrorists)	60	25%
Prevented/foiled attacks	2016 Kundby case - teen planned Jewish school bomb	50	Variable

4.3 Campus Climate (20%)

38/100

Indicator	Measurement	Score	Source
Campus antisemitic incidents	Elevated - Part of overall increase	40	AKVAH
Encampments/occupations	Yes - Copenhagen University May 2024	35	Media
BDS student activity	Active - Students Against Occupation since 2019	40	University

4.4 Organized Threat Assessment (15%)

35/100

Indicator	Measurement	Score	Source
Active extremist organizations	Yes - Hizb ut-Tahrir active; far-right cells	35	PET
Official terrorism threat level	Significant - PET assessment	40	PET
State-sponsored threats (Iran/IRGC)	Concern - Part of European targeting	35	Intelligence

PILLAR 4 CALCULATION: $(32 \times 0.40) + (40 \times 0.25) + (38 \times 0.20) + (35 \times 0.15) = 35/100$

[!] MAJOR TERROR INCIDENTS

Date	Incident	Casualties	Attribution
Feb 15, 2015	Copenhagen Great Synagogue Shooting - During bat mitzvah	1 killed (Dan Uzan), 2 injured	ISIS-inspired
July 22, 1985	Great Synagogue bombing	No fatalities (property damage)	Palestinian terrorists
2016 (foiled)	Kundby case - Teen planned Jewish school bombing	Prevented	ISIS-inspired convert

PILLAR 5: Radicalization & Movement Ecosystem

NEW v1.2

38/100 | Weight: 15%

v1.2 NOW SCORED: Previously "Context" - now weighted because these movements are pre-text to violence.

5.1 Islamist Movement Infrastructure (50%)

35/100

Note: Assesses organized Islamist infrastructure. NOT an assessment of Muslim community as a whole.

Indicator	Measurement	Score	Source
Muslim Brotherhood presence	Limited - Some affiliated organizations	50	PET/Academic
Muslim Brotherhood banned	No - Not proscribed	30	Proscription Lists
Hizb ut-Tahrir status	Legal - Active presence; operates openly	20	PET/HuT website
Salafist infrastructure	Limited - Some monitored networks	45	PET
Antisemitic sermon incidents	Documented - 2014 imam "offspring of apes and pigs"	30	Media/CSO

5.2 Pro-Palestinian/Anti-Zionist Movement Activity (50%)

40/100

Indicator	Measurement	Score	Source
Pro-Palestinian protests (since Oct 2023)	Large scale - 10,000-50,000 attendance	30	Police/Media
Protest frequency	Regular - Weekly/monthly since Oct 2023	35	Media
"Intifada" slogans prevalence	Documented - Aug 2025 protest banner "Intifada revolution"	30	Media/ToI
BDS movement active	Active - Multiple organizations; ~15% public support	40	ADL/Polls
Harassment at protests	Some documented - Part of overall incident count	45	AKVAH

PILLAR 5 CALCULATION: $(35 \times 0.50) + (40 \times 0.50) = 38/100$

PILLAR 6: Cultural & Societal Climate

NEW

58/100 | Weight:

v1.2

15%

6.1 Academic & Institutional Boycotts (25%)

45/100

Indicator	Measurement	Score	Source
BDS resolutions (student governments)	Active campaigns - Copenhagen University divestment petition	40	University
BDS resolutions (faculty/unions)	Limited - Some union activism	50	Union records
Israeli academics disinvented	Limited - Some isolated incidents	50	Academic

6.2 Cultural & Public Space Hostility (25%)

50/100

Indicator	Measurement	Score	Source
"Death to Israel/Jews" at public events	Rare - Some isolated incidents	55	Media/CSO
Nazi imagery at protests	Documented - Netanyahu/Hitler comparisons Aug 2025	40	Media/ToI
Businesses targeted for Jewish connection	Limited - Boycott calls but limited direct action	55	CSO

6.3 Media Environment (15%)

55/100

Indicator	Measurement	Score	Source
Mainstream media bias	Variable - Some criticism of one-sided coverage	55	Community
Public broadcaster treatment	DR - Mixed coverage	55	DR/Media

6.4 Israel Relations & Freedom of Movement (15%)

75/100

Indicator	Measurement	Score	Source
Full diplomatic relations with Israel	Yes - Full relations; traditional supporter	100	Govt Records
Freedom of travel to/from Israel	Unrestricted - Full travel freedom	100	Travel
Government stance shift	Cooling - PM Frederiksen critical of Netanyahu	50	Media 2025
Anti-BDS legislation in place	No - No anti-BDS laws	50	Legislation

6.5 Jewish Heritage Celebration - POSITIVE (20%)

75/100

[OK] POSITIVE SCORING: These indicators ADD to score.

Indicator	Measurement	Score	Source
1943 Rescue commemoration	Yes - Annual October observance; 80th anniversary 2023	95	Govt/Media
Holocaust education	Yes - Part of curriculum; IHRA focus	80	Education
Holocaust Remembrance Day observed	Yes - "Auschwitz Day" official observance	85	Govt Records
Jewish Information Center	Yes - City of Copenhagen funded	75	JIC/Govt
Danish Jewish Museum	Yes - National museum in Copenhagen	80	Cultural

PILLAR 6 CALCULATION: $(45 \times 0.25) + (50 \times 0.25) + (55 \times 0.15) + (75 \times 0.15) + (75 \times 0.20) = 58/100$

PILLAR 7: Lived Experience & Community Voice

48/100 | Weight: 22%

KEY PRINCIPLE: How Jews report their own safety experience is primary data-not supplementary. This pillar has highest weight (22%).

7.1 Subjective Safety (40%)

42/100

Indicator	Measurement	Score	Source
% who feel safe as Jews	Declining - Community reports increased fear	45	FRA/Community
% feel antisemitism is serious	High - Part of 96% EU-wide concern	35	FRA 2024
% feel situation has worsened	Sharply increased - "Worst since WWII"	25	JCD/AKVAH
% feel unsafe due to protests	Elevated - Large protests create anxiety	40	Community

7.2 Behavioral Adaptation (35%)

52/100

Indicator	Measurement	Score	Source
% who hide Jewish identity in public	Significant - School advised against Jewish symbols 2014	45	FRA/Community
% who avoid Jewish symbols/clothing	Common - Part of EU trend	50	FRA
% who avoid certain areas/events	Some avoidance - Particularly Norrebro area	55	Community
% who considered emigrating	Some - Part of membership decline	55	JCD

7.3 Community Vitality & Protective Factors (25%)

55/100

Indicator	Measurement	Score	Source
General public favorability toward Jews	9% antisemitic (ADL) - Among world's lowest	90	ADL Global 100
Political representation & access	Good - Queen attended synagogue memorial 2023	75	Government
Jewish school/institution trend	Stable - Carolineskolen continues with security	60	Education
Community membership trend	Declining - 1,800 from 2,500+ (1997)	35	JCD

PILLAR 7 CALCULATION: (42x0.40) + (52x0.35) + (55x0.25) = 48/100

Key Findings

[OK] CRITICAL STRENGTHS

- **Gun control (92/100):** Among strictest in Europe; prevents mass casualty capability
- **Security infrastructure (78/100):** Permanent armed police + military; police station inside JCD
- **Low baseline antisemitism:** 9% ADL Global 100 - among world's best
- **1943 Rescue legacy:** 95% of Jews saved; strong national narrative
- **Action plan:** Comprehensive antisemitism plan since 2022
- **Heritage recognition:** Jewish museum, Information Center, Holocaust education
- **AKVAH monitoring:** Systematic incident tracking since 2012

[X] CRITICAL VULNERABILITIES

- **Record incidents:** 207 in 2024 - highest ever; 71% increase
- **2015 attack:** Copenhagen synagogue shooting in decay window
- **HuT legal:** Hizb ut-Tahrir operates freely
- **Mass protests:** 10,000-50,000 with intifada chants
- **No Holocaust denial law:** Free speech emphasis
- **Community decline:** Membership dropped 28%+ since 1997
- **Action plan expiry:** 2025 renewal pending

Final Score Calculation

JCSI v1.2 FORMULA

$$\begin{aligned} \text{JCSI} &= (P1 \times 0.10) + (P2 \times 0.10) + (P3 \times 0.10) + (P4 \times 0.18) + \\ & (P5 \times 0.15) + (P6 \times 0.15) + (P7 \times 0.22) \end{aligned}$$
$$\begin{aligned} \text{JCSI} &= (68 \times 0.10) + (78 \times 0.10) + (55 \times 0.10) + (35 \times 0.18) + \\ & (38 \times 0.15) + (58 \times 0.15) + (48 \times 0.22) \end{aligned}$$
$$\text{JCSI} = 6.8 + 7.8 + 5.5 + 6.3 + 5.7 + 8.7 + 10.56 = \mathbf{52/100}$$

Score Range	Classification	Denmark
80-100	HIGH SAFETY	
60-79	MODERATE SAFETY	
40-59	CONCERNING	<- DENMARK (52)
0-39	CRITICAL	

Comparative Context

Country	JCSI Score	Key Factor
Australia	44 (Concerning)	Bondi Beach attack Dec 2025
Denmark	52 (Concerning)	2015 attack decay; record incidents
Netherlands	TBD	-