

Jewish Community Safety Index

VERSION 1.2

Comprehensive Country Assessment - c Seven Pillar Framework

FR

FRANCE

41

CONCERNING

[!] CRITICAL THREAT ENVIRONMENT: France has Europe's largest Jewish community (~450,000) facing historic levels of antisemitism. 1,570 incidents in 2024 (260% above baseline). 1,670 school incidents recorded - WORST campus climate globally. 52% of Jews considering emigration.

Seven Pillar Summary

#	Pillar	Weight	Score	Assessment
P1	Legal & Government Framework	10%	76	Strong - Gayssot Law; DILCRAH coordinates
P2	Security Infrastructure	10%	62	Moderate - Op Sentinelle; SPCJ established
P3	Criminal Justice Outcomes	10%	54	Moderate - Only 14% file complaints
P4	Threat Environment	18%	25	CRITICAL - 1,570 incidents; 8 killed historically
P5	Movement Ecosystem NEW	15%	25	Critical - MB embedded; LFI mainstreaming
P6	Cultural & Societal Climate NEW	15%	45	Concerning - 37% baseline antisemitism
P7	Lived Experience & Community Voice	22%	30	Critical - 52% emigration; mass exodus ongoing

[+] CRITICAL STRENGTHS

- **Gayssot Law (100/100):** Holocaust denial criminalized since 1990
- **Gun Control (95/100):** Comprehensive firearms restrictions
- **Operation Sentinelle:** 10,000+ military protecting Jewish sites since 2015
- **SPCJ:** Community security since 1980; integrated with police
- **IHRA Definition:** Officially adopted
- **Largest EU Jewish Community:** ~450,000 - cultural anchor

[X] CRITICAL VULNERABILITIES

- **School Crisis:** 1,670 incidents - WORST globally
- **Historic Attacks:** 8 killed (Toulouse 2012, HyperCacher 2015)
- **Mass Emigration:** 52% considering leaving; 500% Aliyah surge
- **Muslim Brotherhood:** Deeply embedded (2025 govt report)
- **37% Baseline Antisemitism:** Highest in Western Europe
- **Underreporting:** Only 14% file complaints

FORMULA: $JCSI = (76 \times 0.10) + (62 \times 0.10) + (54 \times 0.10) + (25 \times 0.18) + (25 \times 0.15) + (45 \times 0.15) + (30 \times 0.22) = 41/100$

Assessment Period: October 2023 - December 2025 | Framework v1.2 | Report Date: December 2025

France JCSI v1.2 - Detailed Assessment

DEMOGRAPHIC CONTEXT (Reference Data - Not Scored)		
Indicator	Measurement	Source
Jewish population	~450,000 - 500,000 (0.7% of total) - Largest in Europe	CRIF/Census
Muslim population	~5 - 6 million (8 - 10% of total) - Largest in W. Europe	Pew/Census
Muslim:Jewish ratio	~12:1	Calculated
Geographic concentration	~60% in Paris/AZle-de-France region	CRIF
Geographic overlap	High - Significant overlap in Paris suburbs	Analysis

PILLAR 1: Legal & Government Framework

76/100 | Weight: 10%

1.1 Government Leadership on Antisemitism (25%)			55/100
Indicator	Measurement	Score	Source
Special Envoy/Coordinator for Antisemitism	DILCRAH - Interministerial coordination (not dedicated envoy)	60	Govt Records
Envoy empowered to propose legislation	Limited - Coordination role; no direct legislative power	45	DILCRAH Mandate
Envoy empowered to set/influence policy	Moderate - National Action Plan 2023-2026 in place	60	Govt Records
Dedicated budget for antisemitism office	Shared within DILCRAH - Multi-issue mandate	50	Budget
National action plan on antisemitism	Yes - 80 action points (2023-2026)	75	Govt Records

1.2 Constitutional & Fundamental Protections (15%)			58/100
Indicator	Measurement	Score	Source
Religious freedom guarantee	Yes - 1905 Law on Separation; LaA-citA(c) principle	70	Constitution
Equal protection clause	Yes - Art 1: "Equal before the law"	70	Constitution
Minority rights provisions	Limited - LaA-citA(c) prohibits recognition of groups	35	Constitution

1.3 Antisemitism-Specific Legislation (25%)

90/100

Indicator	Measurement	Score	Source
Holocaust denial criminalized	Yes - Gayssot Law 1990 (up to 1 yr prison)	100	Penal Code
Hate speech laws covering antisemitism	Yes - Comprehensive (incitement, defamation)	90	Penal Code
Hate crime enhancement statutes	Yes - Aggravating circumstance provisions	85	Criminal Code
IHRA definition adopted	Official - December 2019	100	Govt Records
Incitement to violence laws	Yes - Strong provisions	85	Criminal Code

1.4 Gun Control Framework (10%)

95/100

Indicator	Measurement	Score	Source
Constitutional right to arms	No - No constitutional right	100	Constitution
Semi-automatic weapons banned	Yes - Restricted (Category B)	95	Firearms Law
Licensing + background check	Yes - Comprehensive system	95	Interior Ministry
National firearms registry	Yes - Full registration required	90	Govt Records

1.5 Organization & Symbol Bans (15%)

85/100

Indicator	Measurement	Score	Source
Hamas banned (full organization)	Yes - Listed terrorist org (EU list)	100	Interior Ministry
Hezbollah banned (full organization)	Military wing only - Political wing legal	70	EU Listing
Nazi symbols criminalized	Yes - Comprehensive ban	90	Penal Code
Incitement slogans prosecutable	Yes - "Glory to October 7" prosecuted	80	Case Law

PILLAR 1 CALCULATION: $(55 \times 0.25) + (58 \times 0.15) + (90 \times 0.25) + (95 \times 0.10) + (85 \times 0.15)$
= 76/100

PILLAR 2: Security Infrastructure

62/100 | Weight: 10%

2.1 Government Security Programs (35%)

65/100

Indicator	Measurement	Score	Source
Dedicated Jewish security funding	Via Sentinelle + community grants (amount undisclosed)	60	Budget
Per capita security funding	Estimated lower than UK per capita	55	Calculated
Program longevity	Vigipirate since 1978; Sentinelle since 2015	85	Defense Ministry
Eligibility scope	~60% of major institutions covered	60	Interior Ministry

2.2 Police & Intelligence (40%)

60/100

Indicator	Measurement	Score	Source
Dedicated liaison officers	Some - Prefecture level coordination	55	Police Nationale
Intelligence sharing arrangements	DGSI - Formalized with SPCJ	75	Agreements
Armed protection at high-risk sites	Yes - Operation Sentinelle (10,000+ soldiers)	80	Defense
Protected sites coverage	~50% major Jewish sites	50	SPCJ

2.3 Community Security Organizations (25%)

75/100

Indicator	Measurement	Score	Source
Recognized community security body	Yes - SPCJ (Service de Protection de la CommunautA(c) Juive) since 1980	90	SPCJ
Government coordination formalized	Yes - MOU with Interior Ministry	75	Agreements
Training programs available	Yes - Regular security training	65	SPCJ
Incident reporting systems	Yes - Integrated with police data	70	SPCJ/CRIF

PILLAR 2 CALCULATION: (65 x 0.35) + (60 x 0.40) + (75 x 0.25) = 62/100

PILLAR 3: Criminal Justice Outcomes

54/100 | Weight: 10%

3.1 Arrest & Investigation (35%)			52/100
Indicator	Measurement	Score	Source
Arrest rate for antisemitic crimes	Estimated 30-40% (significant data gaps)	40	Interior Ministry
Clearance rate comparison	Below general crime rate	50	Justice Ministry
Dedicated hate crime units	Limited - General units handle cases	55	Police
Victim complaint rate	Only 14% file formal complaints	25	Fondapol Survey

3.2 Prosecution & Conviction (45%)			56/100
Indicator	Measurement	Score	Source
Prosecution rate	Estimated 50-60% of arrests	55	Justice Ministry
Conviction rate	Estimated 65-75% of prosecutions	65	Court Records
Public perception of justice	80% say justice doesn't punish severely enough	35	Fondapol 2024

PILLAR 3 CALCULATION: (52 x 0.35) + (56 x 0.45) + (55 x 0.20) = 54/100

PILLAR 4: Threat Environment

25/100 | Weight: 18%

[!] **CRITICAL:** This pillar carries highest weight (18%) and drives overall score down. Lower scores = higher threat.

4.1 Incident Statistics (40%)			22/100
Indicator	Measurement	Score	Source
Total antisemitic incidents	1,570 (2024) vs 436 baseline (2022) = +260%	22	SPCJ/CRIF
Incidents per 100,000 Jewish	~349 per 100,000 (very high)	25	Calculated
Physical violence rate	>10% of incidents involve violence	20	SPCJ
Attacks targeting individuals	65.2% of all incidents target persons	25	SPCJ
Geographic spread	88/101 departments affected (87%)	15	SPCJ
Palestine-linked incidents	30%+ reference Palestine (43/month avg)	20	SPCJ

4.2 Mass Casualty Attack History (25%)

42/100

DECAY MODEL: 0-3 yrs = 100% weight | 3-5 yrs = 75% | 5-10 yrs = 50% | 10-25 yrs = 25%

Indicator	Measurement	Score	Weight
Fatal attacks past 3 years	None (Rouen attacker killed; foiled attacks)	80	100%
Fatal attacks 5-10 years ago	HyperCacher 2015: 4 killed	40	50%
Fatal attacks 10-15 years ago	Toulouse 2012: 4 killed (Jewish school)	40	25%
Prevented/foiled attacks	La Grande-Motte 2024 (foiled); multiple arrests	55	Variable

4.3 Campus Climate (20%)

15/100

Indicator	Measurement	Score	Source
School antisemitic incidents	1,670 incidents (2023-24) - WORST GLOBALLY	5	Education Ministry
University incidents	240 reported (2023-24 academic year)	20	Higher Ed Ministry
Jewish student safety (self-reported)	62% experienced antisemitism at school	15	Fondapol Survey
"Palestine committees" on campuses	Active at major universities	20	SPCJ

4.4 Organized Threat Assessment (15%)

28/100

Indicator	Measurement	Score	Source
Active violent extremist organizations	Multiple: IS cells, Islamist networks	25	DGSI
Official terrorism threat level	Vigipirate "Urgence Attentat" - Highest level	15	Interior Ministry
State-sponsored threats	Iranian influence documented	30	Intelligence

PILLAR 4 CALCULATION: $(22 \times 0.40) + (42 \times 0.25) + (15 \times 0.20) + (28 \times 0.15) = 25/100$

[!] MAJOR ANTISEMITIC INCIDENTS 2012-2024

Date	Incident	Casualties	Attribution
Aug 2024	La Grande-Motte synagogue bombing attempt	0 (foiled)	Islamist
May 2024	Rouen synagogue arson attack	Attacker killed by police	Algerian national
June 2024	Courbevoie gang rape (12-year-old Jewish girl)	1 victim (survived)	Antisemitic hate crime
Jan 2015	HyperCacher Kosher Supermarket siege, Paris	4 killed	IS-linked (Amedy Coulibaly)
Mar 2012	Toulouse Jewish School massacre	4 killed (3 children, 1 rabbi)	Al-Qaeda affiliated

PILLAR 5: Radicalization & Movement Ecosystem

NEW v1.2

25/100 | Weight: 15%

v1.2 NOW SCORED: Previously "Context" - now weighted because these movements are pre-text to violence.

5.1 Islamist Movement Infrastructure (50%)

22/100

Note: Assesses organized Islamist infrastructure. NOT an assessment of Muslim community as a whole.

Indicator	Measurement	Score	Source
Muslim Brotherhood presence	Deeply embedded - 2025 govt report confirms 139 mosques, 280 associations	15	Interior Ministry 2025
Muslim Brotherhood banned	No - Not proscribed (under review)	20	Proscription Lists
CCIF status	Dissolved 2020 - Reconstituted in Brussels as CCIE	35	Interior Ministry
Quranic schools (Islamist-linked)	815 schools; ~66,000 minors; 114 MB-affiliated	20	2025 Report
Islamist content dissemination	Active - "Preaching 2.0" influencers targeting youth	20	Intelligence

5.2 Pro-Palestinian/Anti-Zionist Movement Activity (50%)

28/100

Indicator	Measurement	Score	Source
Pro-Palestinian protests (since Oct 2023)	Hundreds; large-scale in Paris	25	Police/Media
Political mainstreaming (LFI)	La France Insoumise makes Israel-Palestine central policy	15	Political Analysis
"Intifada" slogans prevalence	Common - Regular at protests	25	Media/SPCJ
Demonological anti-Zionism	Active - Conspiracy theories about Israel/Jews	20	ISGAP
Jewish-Muslim community tension	65% of French Muslims: "Israel treats Palestinians like Nazis treated Jews"	20	Fondapol/AJC 2024

PILLAR 5 CALCULATION: $(22 \times 0.50) + (28 \times 0.50) = 25/100$

PILLAR 6: Cultural & Societal Climate

NEW v1.2

45/100 | Weight: 15%

6.1 Academic & Institutional Boycotts (25%)

35/100

Indicator	Measurement	Score	Source
BDS resolutions (student governments)	Active campaigns at major universities	30	SPCJ
Academic cooperation with Israel	Under pressure - "Palestine committees" demand boycotts	35	University Reports
Zionist speakers disrupted/cancelled	Multiple - High-profile events disrupted	30	Media

6.2 Cultural & Public Space Hostility (25%)

35/100

Indicator	Measurement	Score	Source
Baseline antisemitism in population	37% hold antisemitic attitudes - Highest in W. Europe	20	ADL Global 100
Antisemitism among French Muslims	53% believe "Jews richer than average French"	25	Fondapol 2024
Youth attitudes (1 in 5 French youth)	20% think it would be good if Jews left France	15	Survey 2024

6.3 Israel Relations & Freedom of Movement (15%)

75/100

Indicator	Measurement	Score	Source
Full diplomatic relations with Israel	Yes - Full relations since 1949	100	Govt Records
Freedom of travel to/from Israel	Unrestricted - Full travel freedom	100	Travel
Anti-BDS legislation	Limited - Court rulings against some BDS activity	50	Jurisprudence

6.4 Jewish Heritage Celebration - POSITIVE (20%)

60/100

[+] POSITIVE SCORING: These indicators ADD to score.

Indicator	Measurement	Score	Source
Public Hanukkah celebrations	Yes - Public menorah lightings in major cities	65	Media/Govt
Holocaust education mandatory	Yes - Part of national curriculum	80	Education Ministry
Holocaust Remembrance Day observed	Official - Government participation	85	Govt Records
Jewish cultural institutions protected	Some - MA(c)morial de la Shoah; Jewish museums	55	Heritage

6.5 Media & Online Environment (15%)

40/100

Indicator	Measurement	Score	Source
Online antisemitism	91% perceive online antisemitism as major problem	25	FRA Survey
Social media moderation	Moderate - DSA compliance ongoing	50	EU Reports

PILLAR 6 CALCULATION: $(35 \times 0.25) + (35 \times 0.25) + (75 \times 0.15) + (60 \times 0.20) + (40 \times 0.15)$
= 45/100

PILLAR 7: Lived Experience & Community Voice

30/100 | Weight: 22%

KEY PRINCIPLE: How Jews report their own safety experience is primary data - not supplementary. This pillar has highest weight (22%).

7.1 Subjective Safety (40%)

26/100

Indicator	Measurement	Score	Source
% who feel safe as Jews	Estimated 25-35% (down significantly)	30	Surveys
% feel antisemitism is serious	~90%+ report serious concern	10	Fondapol/CRIF
% feel situation has worsened	~85%+ report significant worsening	15	Surveys
% trust government to protect them	Low - Majority dissatisfied with response	35	Surveys

7.2 Behavioral Adaptation (35%)

32/100

Indicator	Measurement	Score	Source
% who hide Jewish identity in public	~36-37% hide identity; higher among youth	40	Fondapol
% who avoid Jewish symbols/ clothing	Estimated 50-60% avoid visibly Jewish items	40	Surveys
% who avoid certain areas/events	Estimated 60%+ avoid some areas	35	Surveys
% who considered emigrating	52% considering leaving France	20	Fondapol 2024
Aliyah applications	500% increase since Oct 2023; 7,000+ applications	15	Jewish Agency

7.3 Community Vitality & Protective Factors (25%)

42/100

Indicator	Measurement	Score	Source
General public favorability toward Jews	37% antisemitic - HIGHEST in W. Europe	35	ADL Global 100
Political representation & access	Moderate - CRIF access but influence contested	55	Government
Jewish school enrollment trend	Declining - Security concerns; emigration	40	Education
Net Jewish migration	Negative - 2,000+ left for Israel in 2024; 4,000-5,000 expected 2025	30	Jewish Agency

PILLAR 7 CALCULATION: $(26 \times 0.40) + (32 \times 0.35) + (42 \times 0.25) = 30/100$

Key Findings

[+] CRITICAL STRENGTHS

- **Gayssot Law (100/100):** Holocaust denial criminalized since 1990 - gold standard
- **Gun control (95/100):** Comprehensive firearms restrictions limit mass casualty potential
- **Operation Sentinelle:** 10,000+ military personnel protecting Jewish sites
- **SPCJ:** 45-year-old community security body integrated with police
- **Israel relations:** Full diplomatic ties; travel freedom
- **Largest EU community:** ~450,000 - cultural and institutional anchor
- **Recent legal actions:** CCIF dissolved; MB report commissioned

[X] CRITICAL VULNERABILITIES

- **School crisis (5/100):** 1,670 incidents - WORST campus climate globally
- **Mass emigration:** 52% considering leaving; 500% Aliyah surge
- **Muslim Brotherhood:** 139 mosques, 280 associations embedded
- **37% baseline antisemitism:** Highest in Western Europe (ADL)
- **Historic attacks:** 8 killed (Toulouse/HyperCacher); recent attacks
- **Underreporting:** Only 14% file formal complaints
- **Political mainstreaming:** LFI normalizing anti-Israel rhetoric
- **Youth attitudes:** 1 in 5 think Jews should leave France

Final Score Calculation

JCSI v1.2 FORMULA

$$JCSI = (P1 \times 0.10) + (P2 \times 0.10) + (P3 \times 0.10) + (P4 \times 0.18) + (P5 \times 0.15) + (P6 \times 0.15) + (P7 \times 0.22)$$

$$JCSI = (76 \times 0.10) + (62 \times 0.10) + (54 \times 0.10) + (25 \times 0.18) + (25 \times 0.15) + (45 \times 0.15) + (30 \times 0.22)$$

$$JCSI = 7.6 + 6.2 + 5.4 + 4.5 + 3.75 + 6.75 + 6.6 = 41/100$$

Score Range	Classification	France
80-100	HIGH SAFETY	
60-79	MODERATE SAFETY	
40-59	CONCERNING	a+ FRANCE (41)
0-39	CRITICAL	

v1.1 vs v1.2 Score Comparison

Component	v1.1	v1.2	Change
P1: Legal Framework	78 (15%)	76 (10%)	a+2 (new Envoy section)
P2: Security	62 (15%)	62 (10%)	- unchanged
P3: Criminal Justice	58 (15%)	54 (10%)	a+4 (complaint rate included)
P4: Threat Environment	28 (25%)	25 (18%)	a+3 (restructured)
P5: Movement Ecosystem	N/A (context)	25 (15%)	NOW SCORED
P6: Cultural Climate	N/A	45 (15%)	NEW PILLAR
P7: Lived Experience	33 (20%)	30 (22%)	a+3 (weight increased)
OVERALL JCSI	47	41	a+6 points

Note: The 6-point decrease reflects the v1.2 framework's explicit scoring of Movement Ecosystem (P5) and Cultural Climate (P6), which captures France's embedded Muslim Brotherhood infrastructure and the highest baseline antisemitism rate in Western Europe - factors previously noted only as context.