

Jewish Community Safety Index

VERSION
1.2

Comprehensive Country Assessment - Seven Pillar Framework



IRELAND
(EIRE)

47
CONCERNING

DIPLOMATIC CRISIS: Israel closed its embassy in Dublin (December 2024) citing Ireland's "extreme anti-Israel policies." Ireland joined the ICJ genocide case against Israel and has recognized Palestinian statehood. The ~2,700-member Jewish community faces an increasingly hostile political environment with no dedicated government protection infrastructure.

Seven Pillar Summary

#	Pillar	Weight	Score	Assessment
P1	Legal & Government Framework	10%	52	Moderate - IHRA adopted Jan 2025; no Envoy
P2	Security Infrastructure	10%	27	Critical - No dedicated Jewish security funding
P3	Criminal Justice Outcomes	10%	44	Concerning - Significant data gaps; new hate crime law
P4	Threat Environment	18%	66	Moderate - No fatal attacks; rising incidents
P5	Movement Ecosystem NEW	15%	48	Concerning - Intense pro-Palestinian activity; 17+ national marches

P6	Cultural & Societal Climate NEW	15%	48	Concerning - Embassy closure; government hostility; BDS support
P7	Lived Experience & Community Voice	22%	38	Critical - Community feels abandoned; declining population

OK CRITICAL STRENGTHS

- **Gun Control (95/100):** Among strictest in EU; prevents mass casualty capability
- **No Fatal Attacks:** No antisemitic terrorism fatalities in modern era
- **IHRA Adopted:** January 2025 adoption (non-binding)
- **Hate Crime Law:** Criminal Justice (Hate Offences) Act 2024
- **Holocaust Education:** Mandatory in curriculum
- **Low Violence:** Incidents primarily harassment, not physical attacks

X CRITICAL VULNERABILITIES

- **No Security Infrastructure:** Zero dedicated Jewish security funding
- **No Special Envoy:** No government antisemitism coordinator
- **Diplomatic Rupture:** Israeli embassy closed Dec 2024
- **Government Hostility:** Joined ICJ genocide case against Israel
- **Community Isolation:** "No pro-Israel voice in politics or press"
- **Population Decline:** Community in "terminal decline" (~2,700)
- **School Curriculum:** Criticized as "antisemitic" by Impact-se

FORMULA: $JCSI = (52 \times 0.10) + (27 \times 0.10) + (44 \times 0.10) + (66 \times 0.18) + (48 \times 0.15) + (48 \times 0.15) + (38 \times 0.22) = 47/100$

Ireland JCSI v1.2 - Detailed Assessment

DEMOGRAPHIC CONTEXT (Reference Data - Not Scored)

Indicator	Measurement	Source
Jewish population	~2,700 (0.05% of total) - declining; ~800 citizens	WJC/JPR 2023
Muslim population	~83,300 (1.6% of total)	Census 2022
Muslim:Jewish ratio	~31:1	Calculated
Geographic concentration (Jews)	85%+ in Dublin; Cork synagogue closed 2016	Community data
Total population	~5.3 million	Census 2022
Synagogues remaining	3 (2 Dublin, 1 Belfast in NI)	Community data

Note: Ireland's Jewish population has been described as in "terminal decline" by former Chief Rabbi David Rosen. The community peaked at ~5,500 in the early 20th century.

1.1 Government Leadership on Antisemitism (25%)

20/100

Indicator	Measurement	Score	Source
Special Envoy for Antisemitism	No - No dedicated position exists	10	Govt Records
Envoy empowered to propose legislation	N/A - No envoy	0	N/A
Envoy empowered to set/influence policy	N/A - No envoy	0	N/A
Dedicated budget for antisemitism	None - General equality budget only	15	Budget
National action plan on antisemitism	No specific plan - Part of NAPAR	35	Govt Records

1.2 Constitutional & Fundamental Protections (15%)

53/100

Indicator	Measurement	Score	Source
Religious freedom guarantee	Yes - Article 44 of Constitution	60	Constitution
Equal protection clause	Yes - via Employment Equality Acts	55	Legislation
Minority rights provisions	Limited - 1937 Constitution recognized Jews	45	Constitution

1.3 Antisemitism-Specific Legislation (25%)

63/100

Indicator	Measurement	Score	Source
Holocaust denial criminalized	Partial - Covered under genocide denial in 2024 Act	45	Criminal Code
Hate speech laws covering antisemitism	Yes - Criminal Justice (Hate Offences) Act 2024	70	Legislation
Hate crime enhancement statutes	Yes - Criminal Justice (Hate Offences) Act 2024	75	Criminal Code
IHRA definition adopted	Endorsed - January 2025 (non-legally binding)	70	Govt Records
Incitement to violence laws	Yes - Covered under 2024 Act	70	Criminal Code

1.4 Gun Control Framework (10%)

95/100

Indicator	Measurement	Score	Source
Constitutional right to arms	No - Ownership is a privilege, not a right	100	Firearms Act
Semi-automatic weapons banned	Yes - Restricted category since 2009	95	Firearms Act
Licensing + background check required	Yes - Extensive process; medical + character refs	95	Firearms Act
Handguns banned	Yes - Except .22 for target shooting	90	Firearms Act

OK Key Protective Factor: Ireland has among the strictest gun laws in the EU. Self-defense is explicitly NOT a valid reason to obtain a firearm license. This significantly limits mass casualty attack capability.

1.5 Organization & Symbol Bans (15%)

51/100

Indicator	Measurement	Score	Source
Hamas banned	Partial - Military wing only (EU designation)	50	EU List
Hezbollah banned	Partial - Military wing only (EU designation)	50	EU List
Nazi symbols/salute criminalized	Limited - Context-dependent prosecution	55	Criminal Code
Incitement slogans prosecutable	Yes - Under 2024 Act	55	Case law

1.6 Online Protection Framework (10%)

58/100

Indicator	Measurement	Score	Source
Online hate speech laws	Yes - Criminal Justice Act 2024 includes online	65	Legislation
Platform accountability requirements	Limited - Coimisiun na Mean established	50	Media regulation

PILLAR 1 CALCULATION: $(20 \times 0.25) + (53 \times 0.15) + (63 \times 0.25) + (95 \times 0.10) + (51 \times 0.15) + (58 \times 0.10) = 52/100$

PILLAR 2: Security Infrastructure

27/100 | Weight: 10%

CRITICAL GAP: Ireland has NO dedicated government security funding for Jewish community protection. This stands in stark contrast to other JCSI target countries where Jewish security programs receive millions annually.

2.1 Government Security Programs (35%)

12/100

Indicator	Measurement	Score	Source
Dedicated Jewish security funding	None - EUR 0 dedicated allocation	5	Budget
Per capita security funding	EUR 0 per Jewish resident	5	Calculated
Program longevity	N/A - No program exists	0	N/A
Eligibility scope	N/A - No program exists	0	N/A

2.2 Police & Intelligence (40%)

38/100

Indicator	Measurement	Score	Source
Dedicated Jewish community liaison officers	Limited - Garda diversity officers (general)	35	An Garda Siochana
Average police response time	Unknown - No specific tracking	50	N/A
Intelligence sharing arrangements	Limited - No formal Jewish community agreement	40	Govt agreements
Armed protection at high-risk sites	Event-based only - No permanent presence	30	Observation

2.3 Community Security Organizations (25%)

32/100

Indicator	Measurement	Score	Source
Recognized community security body	Very limited - No equivalent to CST/CSG	30	Community
Government coordination formalized	Limited - Informal only	35	Community
Training programs available	Very limited - Community small	30	Community

PILLAR 2 CALCULATION: $(12 \times 0.35) + (38 \times 0.40) + (32 \times 0.25) = 27/100$

PILLAR 3: Criminal Justice Outcomes

44/100 | Weight: 10%

3.1 Arrest & Investigation (35%)

40/100

Indicator	Measurement	Score	Source
Arrest rate for antisemitic crimes	Unknown - No systematic tracking	40	N/A
Dedicated hate crime investigation units	Limited - Garda GRIDO but general mandate	40	An Garda Siochana
Average time to arrest	Unknown - No data available	40	N/A

3.2 Prosecution & Conviction (45%)

45/100

Indicator	Measurement	Score	Source
Prosecution rate	Unknown - New hate crime law October 2024	40	DPP
Conviction rate	Unknown - Limited case law	40	Courts
Hate crime enhancement applied	New - Criminal Justice Act 2024	55	Legislation

3.3 Victim Support (20%)

48/100

Indicator	Measurement	Score	Source
Victim compensation schemes	General schemes - Not antisemitism specific	55	Govt programs
Anonymous reporting mechanisms	Limited - INAR records some incidents	45	NGO data

PILLAR 3 CALCULATION: $(40 \times 0.35) + (45 \times 0.45) + (48 \times 0.20) = 44/100$

PILLAR 4: Threat Environment

66/100 | Weight: 18%

4.1 Incident Statistics (40%)

53/100

Indicator	Measurement	Score	Source
Total antisemitic incidents (annual)	~100+ in first 4 months 2025	40	Chief Rabbi
Incidents per 100,000 Jewish pop.	~3,700+ per 100k (extrapolated)	35	Calculated
Fatalities (annual)	0 - No fatalities	100	Police
Injuries requiring medical attention	Few - US student assault Nov 2024	70	Media/ Police
Physical assaults	Some reported - Israeli spat on Mar 2025	55	Media
Vandalism of Jewish properties	"Kill Jews" graffiti increasing	45	Chief Rabbi
Direct threats (credible)	Multiple reported - including doctors refusing treatment	40	Community

4.2 Mass Casualty Attack History (25%)

93/100

DECAY MODEL: 0-3 yrs = 100% weight | 3-5 yrs = 75% | 5-10 yrs = 50% | 10-25 yrs = 25%

Indicator	Measurement	Score	Weight
Fatal attacks past 3 years	None - No antisemitic terrorism fatalities	100	100%
Fatal attacks 3-5 years ago	None	100	75%
Fatal attacks 5-10 years ago	None	100	50%
Prevented/foiled attacks	None publicly known targeting Jews	80	Variable

OK **Key Protective Factor:** Ireland has no history of fatal antisemitic terrorist attacks in the modern era, significantly differentiating it from France, Germany, UK, and now Australia.

4.3 Campus Climate (20%)

57/100

Indicator	Measurement	Score	Source
Campus antisemitic incidents	Limited formal reporting - Jewish youth report fear	50	Community
Encampments/occupations	1 at Trinity College Dublin (2024)	70	Media
Jewish student safety (self-reported)	Significant concern - "Avoid discussing Jewishness"	50	Chief Rabbi

4.4 Organized Threat Assessment (15%)

67/100

Indicator	Measurement	Score	Source
Active violent extremist organizations	Limited - Dissident republicans; no IS cells known	65	Intelligence
Official terrorism threat level	Moderate	65	Security services
State-sponsored threats (Iran/IRGC)	No confirmed activity in Ireland	75	Intelligence

PILLAR 4 CALCULATION: $(53 \times 0.40) + (93 \times 0.25) + (57 \times 0.20) + (67 \times 0.15) = 66/100$

PILLAR 5: Radicalization & Movement Ecosystem **48/100** | Weight:

NEW v1.2

15%

v1.2 NOW SCORED: Previously "Context" - now weighted because these movements are pre-text to violence.

5.1 Islamist Movement Infrastructure (50%)

53/100

Note: Assesses organized Islamist infrastructure. NOT an assessment of Muslim community as a whole.

Indicator	Measurement	Score	Source
Muslim Brotherhood presence	Limited - No significant infrastructure	65	Academic
Muslim Brotherhood banned	No - Not proscribed	40	Govt records
Hizb ut-Tahrir status	Legal - Not active presence	55	Reports
IRGC/Hezbollah proxies active	No confirmed activity	70	Intelligence
Antisemitic sermons/content documented	Limited - Some concerns raised	55	Media

5.2 Pro-Palestinian/Anti-Zionist Movement Activity (50%)

43/100

Indicator	Measurement	Score	Source
Pro-Palestinian protests (since Oct 2023)	17+ national demonstrations; 10,000s attend	25	IPSC/ Media
Protests at Jewish institutions	Occasional - Not weekly targeting	45	Community
"Intifada" slogans prevalence	Common - Regular at protests	30	Media
"River to sea" prosecution status	Legal - Not prosecuted	25	Case law
Samidoun/PFLP affiliates active	Limited presence	60	Reports
IPSC chapters	Active - National organization with 160+ partner groups	35	IPSC
Weekly protests	Yes - 52+ consecutive weeks in Cork alone	25	Media

PILLAR 5 CALCULATION: $(53 \times 0.50) + (43 \times 0.50) = 48/100$

PILLAR 6: Cultural & Societal Climate NEW v1.2 48/100 | Weight: 15%

DIPLOMATIC RUPTURE: Israel closed its embassy in Dublin on December 15, 2024, citing Ireland's "extreme anti-Israel policies." Foreign Minister Gideon Sa'ar called President Higgins an "antisemitic liar." This represents a complete breakdown in bilateral relations.

6.1 Academic & Institutional Boycotts (25%)

42/100

Indicator	Measurement	Score	Source
BDS resolutions (student governments)	Some passed - Trinity College Dublin, others	40	University records
BDS resolutions (faculty/unions)	Some support - Teacher unions	45	Union records
Zionist/pro-Israel speakers disrupted	Some - Limmud Ireland cancelled	40	Media

6.2 Cultural & Public Space Hostility (25%)

47/100

Indicator	Measurement	Score	Source
"Death to Israel/Jews" at public events	Occasional - Some documented at protests	40	Media
Israeli artists/institutions boycotted	Some - Basketball team incidents	45	Media
Businesses targeted for Jewish connection	Limited - Some incidents	55	Community

6.3 Media Environment (15%)

38/100

Indicator	Measurement	Score	Source
Mainstream media bias in Israel coverage	Significant anti-Israel bias	30	Analysis
Public broadcaster treatment	RTE - Criticized as one-sided	35	Media analysis
Blood libel/conspiracy in media	Occasional - Some politicians shared conspiracies	50	Media monitoring

6.4 Israel Relations & Freedom of Movement (15%)

47/100

Indicator	Measurement	Score	Source
Full diplomatic relations with Israel	SEVERED - Embassy closed Dec 2024	20	Govt Records
Freedom of travel to/from Israel	Unrestricted - No travel ban	100	Travel
Anti-BDS legislation in place	No - Occupied Territories Bill pending	20	Legislation
Government ICJ participation	Yes - Joined genocide case against Israel	15	Govt Records

6.5 Jewish Heritage Celebration - POSITIVE (20%)

56/100

OK POSITIVE SCORING: These indicators ADD to score.

Indicator	Measurement	Score	Source
Public Hanukkah celebrations	Limited - Some public menorah lighting	40	Media
Holocaust education mandatory	Yes - Part of curriculum (but criticized)	60	Education
Holocaust Remembrance Day observed	Official - Government participation (controversial)	65	Govt Records
Interfaith initiatives (gov-sponsored)	Limited - Dublin City Interfaith Forum	45	Govt programs
Jewish historical sites protected	Yes - Irish Jewish Museum; Herzog Park	65	Heritage records

Note: Irish school textbooks have been criticized as "antisemitic" by Impact-se (Nov 2024), describing Auschwitz as a "prisoner of war camp" and presenting Judaism negatively.

PILLAR 6 CALCULATION: $(42 \times 0.25) + (47 \times 0.25) + (38 \times 0.15) + (47 \times 0.15) + (56 \times 0.20) = 48/100$

PILLAR 7: Lived Experience & Community Voice **38/100** | Weight: 22%

KEY PRINCIPLE: How Jews report their own safety experience is primary data-not supplementary. This pillar has highest weight (22%).

7.1 Subjective Safety (40%)

25/100

Indicator	Measurement	Score	Source
% who feel safe as Jews	~30% estimated - "uneasy feeling"	30	Community
% feel antisemitism is serious	~75%+ report concern	25	Surveys
% who trust government to protect them	Very low - "No friends in government"	15	Community
% feel situation has worsened	~80%+ since Oct 7, 2023	20	Community
% feel unsafe due to protests	~60%+ concerned about political environment	30	Community

7.2 Behavioral Adaptation (35%)

49/100

Indicator	Measurement	Score	Source
% who hide Jewish identity in public	~40% - Youth "avoid discussing Jewishness"	55	Chief Rabbi
% who avoid Jewish symbols/clothing	~50% estimated	45	Community
% who avoid certain areas/events	~50% - Concern about protests	45	Community
% who considered emigrating	Unknown - Some families left (Kerry example)	50	Community

7.3 Community Vitality & Protective Factors (25%)

43/100

Indicator	Measurement	Score	Source
General public favorability toward Jews	20% antisemitic (ADL) - 35% say Jews "talk too much about Holocaust"	60	ADL/ Surveys
Political representation & access	Very limited - "No pro-Israel voice in politics"	25	Community
Jewish school enrollment trend	No Jewish day school exists	20	Education
Synagogue attendance trend	Declining - Cork closed 2016; Dublin Machzikei Hadass closed	35	Community
Community described as	"Terminal decline" (Former Chief Rabbi Rosen)	25	Media

PILLAR 7 CALCULATION: $(25 \times 0.40) + (49 \times 0.35) + (43 \times 0.25) = 38/100$

Key Findings

OK CRITICAL STRENGTHS

- **Gun control (95/100):** Among strictest in EU
- prevents mass casualty capability
- **No fatal attacks:** No antisemitic terrorism fatalities in modern era
- **Legal reforms:** Criminal Justice (Hate Offences) Act 2024; IHRA adopted Jan 2025
- **Low state-sponsored threat:** No confirmed IRGC/Hezbollah activity
- **Holocaust education:** Mandatory in curriculum (though quality questioned)
- **Holocaust Remembrance Day:** Official government observance

X CRITICAL VULNERABILITIES

- **No security infrastructure:** EUR 0 dedicated Jewish security funding
- **No Special Envoy:** No government antisemitism coordinator
- **Diplomatic rupture:** Israel closed embassy (Dec 2024)
- **Government hostility:** ICJ genocide case; Palestinian recognition; OTB Bill
- **Community isolation:** "No pro-Israel voice in politics or press"
- **Population collapse:** ~2,700 and "terminal decline"
- **Youth fear:** Jewish children afraid to identify at school
- **Education concerns:** Textbooks criticized as "antisemitic"

Final Score Calculation

JCSI v1.2 FORMULA

$$\text{JCSI} = (P1 \times 0.10) + (P2 \times 0.10) + (P3 \times 0.10) + (P4 \times 0.18) + (P5 \times 0.15) + (P6 \times 0.15) + (P7 \times 0.22)$$

$$\text{JCSI} = (52 \times 0.10) + (27 \times 0.10) + (44 \times 0.10) + (66 \times 0.18) + (48 \times 0.15) + (48 \times 0.15) + (38 \times 0.22)$$

$$\text{JCSI} = 5.2 + 2.7 + 4.4 + 11.88 + 7.2 + 7.2 + 8.36 = \textbf{47/100}$$

Score Range	Classification	Ireland
80-100	HIGH SAFETY	
	MODERATE SAFETY	

60-79		
40-59	CONCERNING	-> IRELAND (47)
0-39	CRITICAL	

Comparative Context: Ireland vs. Other JCSI Nations

Country	JCSI Score	Key Differentiator
Australia	44	Mass casualty attack (Bondi); but strong security infrastructure
Ireland	47	No fatal attacks; but no security infrastructure, hostile government
France	TBD	Multiple fatal attacks; large Jewish population; strong security
UK	TBD	Manchester attack; CST infrastructure; IHRA adopted
Germany	TBD	Halle attack; strong legal framework; constitutional commitment

Ireland's Unique Position: Ireland occupies an unusual space in the JCSI framework. It benefits from an absence of fatal attacks (unlike France, Germany, UK, Australia) and strong gun control. However, it suffers from a near-complete absence of Jewish security infrastructure, a government actively hostile to Israel (and perceived as hostile by the Jewish community), and a declining population with no political representation. The diplomatic rupture with Israel (embassy closure) is unprecedented among JCSI target countries.

Special Findings: Ireland's Unique Challenges

THE "ANTISEMITISM WITHOUT JEWS" PHENOMENON

Ireland presents a paradox: significant antisemitic attitudes (20% ADL; 35% agree Jews "talk too much about Holocaust") despite having virtually no Jewish population to interact with. Research by Professors Inbari and Bumin found antisemitism among Irish Christians at "Medieval levels," with religious supersessionism and anti-Zionism strongly correlated with antisemitic beliefs.

Key quote (Chief Rabbi Wieder): "Many are downright ashamed of their government. There is no doubt in my mind that the recent rhetoric by Irish political leaders against Israel has contributed to hatred against Jews in this country."

Key quote (Rabbi Lent): "There's no pro-Israel voice here - not in politics, not in the press."

TEXTBOOK CONTROVERSY

A November 2024 Impact-se report found Irish school textbooks contained:

- Auschwitz described as a "prisoner of war camp"
- Judaism portrayed as a "warmongering religion"
- Claims that Jesus lived in "Palestine"
- One-sided presentation of Israeli-Palestinian conflict

The World Jewish Congress president called this content "unabashedly antisemitic."

JCSI Framework v1.2 | Seven Pillar Assessment

Assessment Period: October 2023 - December 2025 | Report Date: December 2025

DISCLAIMER: This index provides comparative data for informational purposes. Small score differences (<5 points) may not be statistically meaningful. Ireland's low Jewish population (~2,700) means per-capita metrics should be interpreted with caution.

Spotlight Research