

Jewish Community Safety Index

VERSION
1.2

Comprehensive Country Assessment - Seven Pillar Framework

NL

NETHERLANDS

39
CRITICAL

CRITICAL SECURITY ENVIRONMENT: The November 2024 Amsterdam attacks - coordinated "Jew hunts" targeting Maccabi Tel Aviv supporters - represent the most severe antisemitic violence in Western Europe since the Holocaust. Despite strong legal frameworks, the Netherlands faces unprecedented threats to Jewish safety.

Seven Pillar Summary

#	Pillar	Weight	Score	Assessment
P1	Legal & Government Framework	10%	70	Strong - NCAB established; Holocaust denial criminalized 2023
P2	Security Infrastructure	10%	62	Moderate - Enhanced post-Nov 2024; EUR 4.5M strategy
P3	Criminal Justice Outcomes	10%	52	Moderate - Amsterdam trials ongoing; data gaps
P4	Threat Environment	18%	22	CRITICAL - Amsterdam attacks; 305% incident increase

P5	Movement Ecosystem NEW	15%	28	Critical - HuT legal; coordinated Nov 2024 attacks
P6	Cultural & Societal Climate NEW	15%	55	Moderate - Holocaust Museum offset by campus activism
P7	Lived Experience & Community Voice	22%	32	Critical - Deep trauma post-Nov 2024; widespread fear

[+] CRITICAL STRENGTHS

- **Gun Control (95/100):** Among strictest in Europe; prevents mass casualty attacks
- **NCAB Established:** National Coordinator since 2021; EUR 4.5M annual budget
- **Legal Reforms:** Holocaust denial criminalized July 2023
- **Low Baseline Antisemitism:** 10% on ADL Global 100
- **Holocaust Museum:** Opened March 2024 with royal attendance

[X] CRITICAL VULNERABILITIES

- **Amsterdam Nov 2024:** Coordinated "Jew hunt" attacks
- **Incident Surge:** 305% increase 2022-2024
- **HuT Legal:** Unlike UK/Germany; active presence
- **Community Trauma:** Deep shock from coordinated violence
- **Holocaust Denial:** 14% of teachers report classroom incidents

FORMULA: $JCSI = (70 \times 0.10) + (62 \times 0.10) + (52 \times 0.10) + (22 \times 0.18) + (28 \times 0.15) + (55 \times 0.15) + (32 \times 0.22) = 39/100$

Netherlands JCSI v1.2 - Detailed Assessment

[DATA] DEMOGRAPHIC CONTEXT (Reference Data - Not Scored)		
Indicator	Measurement	Source
Jewish population	~35,000-40,000 (0.2% of total)	JPR/CBS
Muslim population	~1,000,000 (6% of total)	CBS 2023
Muslim:Jewish ratio	~25-30:1	Calculated
Geographic concentration	44% of Jews in Amsterdam; also Rotterdam, The Hague, Utrecht	JPR 2025
Geographic overlap	Very High - Both communities concentrated in same four cities	Analysis
Israeli-born Jews	~20% of Dutch Jewish population (highest in Europe)	JPR 2025

PILLAR 1: Legal & Government Framework 70/100 | Weight: 10%

1.1 Government Leadership on Antisemitism (25%)

72/100

Indicator	Measurement	Score	Source
Special Envoy/Coordinator for Antisemitism	Yes - NCAB (Eddo Verdoner) since April 2021	90	Govt Records
Envoy empowered to propose legislation	Advisory - Reports to Justice Minister	55	NCAB Mandate
Envoy empowered to set/influence policy	Yes - Coordinates national strategy	70	NCAB Mandate
Dedicated budget for coordinator's office	EUR 500,000 + EUR 4.5M strategy from 2025	80	Budget 2024-25
National action plan on antisemitism	Yes - Strategy 2024-2030 adopted Nov 2024	85	Government

1.2 Constitutional & Fundamental Protections (15%)

78/100

Indicator	Measurement	Score	Source
Religious freedom guarantee	Yes - Article 6 Dutch Constitution	85	Constitution
Equal protection clause	Yes - Article 1 non-discrimination	85	Constitution
Minority rights provisions	General - Through equality provisions	65	Constitution

1.3 Antisemitism-Specific Legislation (25%)

68/100

Indicator	Measurement	Score	Source
Holocaust denial criminalized	Yes - July 2023 (EU compliance)	85	Criminal Code
Hate speech laws covering antisemitism	Yes - Article 137c-d Criminal Code	80	Criminal Code
Hate crime enhancement statutes	Limited - Aggravating factor in sentencing	55	Criminal Code
IHRA definition adopted	Endorsed - "Not legally binding"	60	Govt Records
Incitement to violence laws	Yes - Article 131-132 Criminal Code	75	Criminal Code

1.4 Gun Control Framework (10%)

95/100

Indicator	Measurement	Score	Source
Constitutional right to arms	No - Gun ownership is privilege, not right	100	Constitution
Semi-automatic weapons banned	Effective ban - Sport shooting only after years	95	Weapons Act
Licensing + background check	Yes - Extensive checks, psychological eval, references	100	Police
National firearms registry	Yes - All firearms registered	100	Police
Guns per 100 residents	3.9 (vs 120.5 in USA)	95	Small Arms Survey

1.5 Organization & Symbol Bans (15%)

58/100

Indicator	Measurement	Score	Source
Hamas banned (full organization)	Yes - Listed terrorist org (EU designation)	100	EU/Dutch Law
Hezbollah banned (full organization)	Yes - EU designation	100	EU/Dutch Law
Nazi symbols criminalized	Partial - Context-dependent enforcement	50	Criminal Code
Hizb ut-Tahrir status	LEGAL - Not proscribed (unlike UK/Germany)	15	Govt Records
Incitement slogans prosecutable	Context-dependent - Limited enforcement	55	Case Law

1.6 Bilateral Relations & Diplomacy (10%)

75/100

Indicator	Measurement	Score	Source
Full diplomatic relations with Israel	Yes - Full relations	100	Foreign Ministry
Government stance on Israel	Supportive - Coalition dependent	65	Policy
Holocaust education cooperation	Yes - Active international cooperation	80	IHRA

PILLAR 1 CALCULATION: $(72 \times 0.25) + (78 \times 0.15) + (68 \times 0.25) + (95 \times 0.10) + (58 \times 0.15) + (75 \times 0.10) = 70/100$

PILLAR 2: Security Infrastructure

62/100 | Weight: 10%

2.1 Government Security Programs (35%)

60/100

Indicator	Measurement	Score	Source
Dedicated Jewish security funding	EUR 4.5M annually from 2025 (new strategy)	65	Budget 2024-25
Per capita security funding	~EUR 115-130 per Jewish resident	55	Calculated
Program longevity	New - 2024-2030 Strategy launched Nov 2024	50	Government
Eligibility scope	Expanding - Major institutions covered	65	NCAB

2.2 Police & Intelligence (40%)

65/100

Indicator	Measurement	Score	Source
Dedicated liaison officers	Yes - Amsterdam, Rotterdam, The Hague	65	Police
Intelligence sharing arrangements	Yes - AIVD/NCTV coordination	70	NCTV
Armed protection at high-risk sites	Enhanced - Post-Nov 2024 surge	70	Police
Threat level	Level 4 of 5 - "Substantial" since Dec 2023	55	NCTV

2.3 Community Security Organizations (25%)

62/100

Indicator	Measurement	Score	Source
Recognized community security body	Yes - CJO (Central Jewish Consultation)	80	CJO
Government coordination formalized	Yes - Taskforce established Nov 2024	75	Government
Training programs available	Limited - Expanding post-Nov 2024	50	CJO/CIDI
Incident reporting systems	Yes - CIDI monitoring; police integration	60	CIDI

PILLAR 2 CALCULATION: $(60 \times 0.35) + (65 \times 0.40) + (62 \times 0.25) = 62/100$

PILLAR 3: Criminal Justice Outcomes

52/100 | Weight: 10%

3.1 Arrest & Investigation (35%)

55/100

Indicator	Measurement	Score	Source
Arrest rate for antisemitic crimes	Estimated 40-50% - Data gaps exist	50	Police/CIDI
Amsterdam Nov 2024 response	62 arrested; 10 detained initially	55	Prosecutor
Dedicated hate crime units	Limited - General assignment	55	Police
Investigation quality	Improving - Post-Nov 2024 scrutiny	60	Courts

3.2 Prosecution & Conviction (45%)

50/100

Indicator	Measurement	Score	Source
Prosecution rate	Estimated 50-60% of arrests	55	Prosecutor
Amsterdam trials outcome	Ongoing - Prosecutor claims "not antisemitism"	35	Dec 2024
Conviction rate	Estimated 60-70% of prosecutions	60	Court Records
Dedicated hate crime prosecutors	Limited - Specialized training expanding	50	OM

3.3 Sentencing & Deterrence (20%)

52/100

Indicator	Measurement	Score	Source
Hate crime enhancement applied	Inconsistent - Judge discretion	50	Courts
Maximum sentences utilized	Rarely - Typically suspended/ community	50	Case Law
Perceived deterrent effect	Limited - NCAB calls for stronger approach	55	NCAB

PILLAR 3 CALCULATION: $(55 \times 0.35) + (50 \times 0.45) + (52 \times 0.20) = 52/100$

PILLAR 4: Threat Environment

22/100 | Weight: 18%

CRITICAL: This pillar carries highest weight (18%) and drives overall score down. The November 2024 Amsterdam attacks represent the most severe antisemitic violence in Western Europe since the Holocaust.

4.1 Incident Statistics (40%)

18/100

Indicator	Measurement	Score	Source
Total antisemitic incidents	880 (2023) + 421 (2024) - 305% increase since 2022	15	Police/ CIDI
Incidents per 100,000 Jewish	~2,200-2,500 per 100,000 (extremely high)	10	Calculated
Violent antisemitic incidents	43 (2023) vs 28 (2022) - 54% increase	20	Police
Threats/intimidation	80 with threats (2023) vs 54 (2022)	25	Police
Public space incidents	45% surge in public space antisemitism	20	CIDI

4.2 Mass Casualty Attack History (25%)

28/100

DECAY MODEL: 0-3 yrs = 100% weight | 3-5 yrs = 75% | 5-10 yrs = 50% | 10-25 yrs = 25%

Indicator	Measurement	Score	Weight
Amsterdam Nov 2024 attacks	Coordinated "Jew hunt" - 5+ hospitalized, 30+ injured	15	100%
Fatalities (direct antisemitic)	None recent - Utrecht 2019 (3 killed, general)	60	50%
Prevented/foiled attacks	Unknown - Intelligence not public	50	Variable

4.3 Campus Climate (20%)

25/100

Indicator	Measurement	Score	Source
Campus antisemitic incidents	Significant increase - NCAB warning Aug 2024	25	NCAB
Encampments/occupations	Multiple - Amsterdam, Utrecht, others	20	Media
Jewish student safety (self-reported)	NCAB: "increasingly concerned"	25	NCAB
Holocaust denial in classrooms	14% of teachers report denial/trivialization	30	Anne Frank House

4.4 Organized Threat Assessment (15%)

20/100

Indicator	Measurement	Score	Source
Official terrorism threat level	Level 4 of 5 - "Substantial" since Dec 2023	25	NCTV
Coordinated attack capability	DEMONSTRATED - Nov 2024 "hit squads" on scooters	10	Police/ Mayor
Social media coordination	WhatsApp groups organized "Jew hunt"	15	Investigation
Far-right extremism	Present but less acute than Islamist threat	35	AIVD

PILLAR 4 CALCULATION: $(18 \times 0.40) + (28 \times 0.25) + (25 \times 0.20) + (20 \times 0.15) = 22/100$

MAJOR ANTISEMITIC INCIDENTS 2024

Date	Incident	Casualties	Response
Nov 7-8, 2024	Amsterdam "Jew Hunt" - Coordinated attacks on Maccabi Tel Aviv supporters across city center	5+ hospitalized, 30+ injured	62 arrested; 3-day protest ban
March 10, 2024	Holocaust Museum opening - 2,000 protesters, antisemitic chants near synagogue	0 (disruption)	13 arrested
Throughout 2024	University encampments - Jewish students intimidated	0 (harassment)	Ongoing

PILLAR 5: Radicalization & Movement Ecosystem

NEW v1.2

28/100

| Weight: 15%

v1.2 NOW SCORED: Previously "Context" - now weighted because these movements are pre-text to violence. November 2024 demonstrated organized capability.

5.1 Islamist Movement Infrastructure (50%)

25/100

Note: Assesses organized Islamist infrastructure. NOT an assessment of Muslim community as a whole.

Indicator	Measurement	Score	Source
Muslim Brotherhood presence	Present - Some affiliated organizations	40	AIVD
Muslim Brotherhood banned	No - Not proscribed	30	Proscription Lists
Hizb ut-Tahrir status	LEGAL - Active in Netherlands (banned in UK/Germany)	10	Govt Records
Salafi-Jihadi networks	Present - AIVD monitoring	30	AIVD Reports
Islamist content dissemination	Active - Social media/Telegram	25	NCTV

5.2 Pro-Palestinian/Anti-Zionist Movement Activity (50%)

30/100

Indicator	Measurement	Score	Source
Pro-Palestinian protests (since Oct 2023)	Numerous large protests; some violence	25	Police/ Media
Protests at Jewish institutions	Yes - Holocaust Museum; synagogues	20	CJO/CIDI
Coordinated violence demonstrated	YES - Nov 2024 WhatsApp "Jew hunt" coordination	10	Police
"Intifada" slogans prevalence	Common - Regular at protests	25	Media
Railway station sit-ins	Multiple - Part of Taskforce focus	35	Government

PILLAR 5 CALCULATION: $(25 \times 0.50) + (30 \times 0.50) = 28/100$

PILLAR 6: Cultural & Societal Climate

NEW v1.2

55/100 | Weight:
15%

6.1 Academic & Institutional Boycotts (25%)

42/100

Indicator	Measurement	Score	Source
BDS resolutions (student governments)	Some passed - Amsterdam, Utrecht	35	University
BDS resolutions (faculty/unions)	Some union motions	40	Union records
Israeli/Zionist speakers disrupted	Multiple incidents - NCAB concern	35	Media/NCAB
University response	Mixed - Enhanced measures post-NCAB warning	55	Universities

6.2 Cultural & Public Space Hostility (25%)

40/100

Indicator	Measurement	Score	Source
Football stadium antisemitism	Persistent - Antisemitic chants common	30	NCAB/Media
Match stopping protocol	Rarely enforced - Despite agreements	35	State Dept
Social media antisemitism	11% of sample posts antisemitic (2020 study)	30	Justice Ministry
Online enforcement	Inadequate - NCAB calls for action	40	NCAB

6.3 Israel Relations & Freedom of Movement (15%)

75/100

Indicator	Measurement	Score	Source
Full diplomatic relations with Israel	Yes - Full relations	100	Foreign Ministry
Freedom of travel to/from Israel	Unrestricted - Full travel freedom	100	Travel
Anti-BDS legislation in place	No - No anti-BDS laws	35	Legislation

6.4 Jewish Heritage Celebration - POSITIVE (20%)

72/100

POSITIVE SCORING: These indicators ADD to score.

Indicator	Measurement	Score	Source
Public Hanukkah celebrations	Yes - Government participation	70	Media/Govt
Holocaust education mandatory	Yes - Part of curriculum	80	Education
Holocaust Remembrance Day observed	Yes - Kristallnacht memorial; Jan 27	85	Govt Records
Holocaust Museum	National Holocaust Museum opened March 2024; King attended	90	Museum
Jewish Cultural Quarter	Active - Major cultural institution	80	JCQ

6.5 Media & Public Discourse Climate (15%)

55/100

Indicator	Measurement	Score	Source
ADL Global 100 score	10% antisemitic attitudes - Relatively low	80	ADL 2019
Media coverage of Nov 2024	Mixed - Some blamed Israeli fans equally	40	Media analysis
Political discourse	Divided - Some minimization of attacks	45	Parliament

PILLAR 6 CALCULATION: $(42 \times 0.25) + (40 \times 0.25) + (75 \times 0.15) + (72 \times 0.20) + (55 \times 0.15) = 55/100$

PILLAR 7: Lived Experience & Community Voice

32/100 | Weight: 22%

KEY PRINCIPLE: How Jews report their own safety experience is primary data"not supplementary. This pillar has highest weight (22%). The November 2024 attacks caused deep community trauma.

7.1 Subjective Safety (40%)

25/100

Indicator	Measurement	Score	Source
% who feel safe as Jews	Estimated 25-35% - Down significantly post-Nov 2024	30	FRA/Community
% feel antisemitism is serious	~90%+ report serious concern	10	Surveys
Impact of Nov 2024 attacks	Traumatic - "Pogrom" comparisons	15	Community
% feel situation has worsened	~95%+ report worsening	5	Surveys
% feel unsafe due to protests	~80%+ report feeling unsafe	20	Surveys

7.2 Behavioral Adaptation (35%)

35/100

Indicator	Measurement	Score	Source
% who hide Jewish identity in public	Estimated 50-60% in public - "Visible Jews" targeted	40	FRA/Community
% who avoid Jewish symbols/clothing	Estimated 60-70% avoid - Rabbis particularly targeted	35	Surveys
% who avoid certain areas/events	Estimated 70%+ avoid some areas	30	Surveys
% who considered emigrating	Estimated 40-50% considered post-Nov 2024	45	Surveys

7.3 Community Vitality & Protective Factors (25%)

42/100

Indicator	Measurement	Score	Source
General public favorability toward Jews	10% antisemitic (ADL) - But gap with reality	60	ADL Global 100
Political representation & access	Limited - Small community; Taskforce access	50	Government
Jewish community demographics	Aging; 60% intermarried; Israeli migration helping	40	JPR 2025
Interfaith solidarity demonstrated	Some - But strained post-Oct 7	35	Community reports

PILLAR 7 CALCULATION: (25x0.40) + (35x0.35) + (42x0.25) = 32/100

Key Findings

<div><div>[+] CRITICAL STRENGTHS</div><div><ul style="list-style-type: none">• Gun control (95/100): 3.9 guns per 100 residents prevents mass casualty capability• Legal framework: NCAB since 2021; Holocaust denial criminalized 2023• Security investment: EUR 4.5M annually from 2025; new Taskforce• Holocaust remembrance: National Museum; Kristallnacht memorial; education• Low baseline antisemitism: 10% ADL Global 100 (among lowest)• Diplomatic ties: Full Israel relations; IHRA membership</div></div>	<div><div>[X] CRITICAL VULNERABILITIES</div><div><ul style="list-style-type: none">• Nov 2024 Amsterdam attacks: Coordinated "Jew hunt - - worst since Holocaust• Incident surge: 305% increase since 2022; 880 incidents in 2023• Hizb ut-Tahrir legal: Unlike UK/Germany; active presence• Coordinated attack capability: WhatsApp-organized violence demonstrated• Prosecutor minimization: Claims Nov 2024 "not motivated by antisemitism"• Campus crisis: NCAB warns of Jewish student safety concerns• Community trauma: Deep shock; emigration consideration at 40-50%</div></div>
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Final Score Calculation

<div>JCSI v1.2 FORMULA</div> <div><div>JCSI = (P1x0.10) + (P2x0.10) + (P3x0.10) + (P4x0.18) + (P5x0.15) + (P6x0.15) + (P7x0.22)</div><div>JCSI = (70x0.10) + (62x0.10) + (52x0.10) + (22x0.18) + (28x0.15) + (55x0.15) + (32x0.22)</div><div>JCSI = 7.0 + 6.2 + 5.2 + 3.96 + 4.2 + 8.25 + 7.04 = 39/100</div></div>		
Score Range	Classification	Netherlands
HIGH SAFETY		

80-100		
60-79	MODERATE SAFETY	
40-59	CONCERNING	
0-39	CRITICAL	<-- NETHERLANDS (39)

Comparative Context

Country	JCSI v1.2 Score	Classification	Key Distinction
Australia	44	CONCERNING	Mass casualty attack (Bondi); stronger security
Netherlands	39	CRITICAL	Coordinated mob violence; HuT legal; smaller community
France	TBD	"	Largest European Jewish population
UK	TBD	"	HuT banned Jan 2024
Germany	TBD	"	HuT banned; stronger symbol laws

Netherlands-Specific Observations

[NOTE] ASSESSMENT NOTES

- **November 2024 as inflection point:** The Amsterdam attacks transformed the Dutch Jewish safety landscape, demonstrating coordinated attack capability previously unseen in Western Europe since WWII.
- **Gap between laws and reality:** Strong legal frameworks (NCAB, Holocaust denial laws) have not prevented severe violence - implementation and enforcement gaps persist.
- **Small community vulnerability:** At ~35,000, Dutch Jews are particularly exposed - 20% are Israeli-born, creating additional targeting risk.
- **HuT legal status anomaly:** The Netherlands is now an outlier among peer nations in not proscribing Hizb ut-Tahrir following the UK (Jan 2024) and Germany's long-standing bans.
- **Prosecutorial approach concern:** The December 2024 prosecutor statement that Amsterdam violence was "not motivated by antisemitism" despite evidence of "Jew hunt" coordination undermines community confidence in justice system.

JCSI Framework v1.2 | Seven Pillar Assessment

Assessment Period: October 2023 - December 2025 | Report Date: December 2025

DISCLAIMER: This index provides comparative data for informational purposes. Small score differences (<5 points) may not be statistically meaningful. Data sources include FRA, ADL, CIDI, CJO, NCAB, police records, and government reports.

Spotlight Research