

Jewish Community Safety Index

VERSION 1.2

Comprehensive Country Assessment • Seven Pillar Framework

UK UNITED KINGDOM

46
CONCERNING

[!] CRITICAL: The October 2, 2025 Manchester synagogue attack - killing 2 worshippers on Yom Kippur - was the first antisemitic terror attack in the UK in decades. Combined with record incident levels (3,528 in 2024), Britain's Jewish community faces an unprecedented threat environment.

Seven Pillar Summary

#	Pillar	Weight	Score	Assessment
P1	Legal & Government Framework	10%	72	Strong - IHRA adopted; Lord Mann since 2019
P2	Security Infrastructure	10%	80	Strong - World-leading CST; GBP72M funding
P3	Criminal Justice Outcomes	10%	55	Moderate - Significant data gaps persist
P4	Threat Environment	18%	18	CRITICAL - Manchester attack; IS/IRGC threats
P5	Movement Ecosystem NEW	15%	42	Concerning - HuT banned; active protest movement
P6	Cultural & Societal Climate NEW	15%	55	Moderate - Low baseline hate offset by campus crisis
P7	Lived Experience & Community Voice	22%	30	Critical - 50% considered emigrating; identity hiding

[+] CRITICAL STRENGTHS

- **Gun Control (99/100):** 1988/1997 bans prevent US-style mass casualty capability
- **World-leading CST:** Professional security body; model for diaspora communities
- **Security Investment:** GBP72M through 2028; GBP246 per capita
- **Low Baseline Antisemitism:** 12% on ADL Global 100
- **HuT Banned (2024):** First ban of non-violent Islamist org
- **IHRA Definition:** First adopter (2016); CPS integrated

[X] CRITICAL VULNERABILITIES

- **Historic Attack:** Manchester 2025 (2 killed) - 100% decay weight
- **Record Incidents:** 3,528 in 2024; 1,521 in H1 2025
- **Community Crisis:** Only 34% see long-term future in UK
- **No Holocaust Denial Law:** Unlike EU counterparts
- **Campus Crisis:** 55%+ students feel unsafe
- **IRGC Active:** MI5 confirms Iranian plots

FORMULA: JCSI = (72 x 0.10) + (80 x 0.10) + (55 x 0.10) + (18 x 0.18) + (42 x 0.15) + (55 x 0.15) + (30 x 0.22) = **46/100**

Assessment Period: October 2023 - December 2025 | Framework v1.2 | Report Date: December 2025

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United Kingdom JCSI v1.2 - Detailed Assessment

DEMOGRAPHIC CONTEXT (Reference Data - Not Scored)

Indicator	Measurement	Source
Jewish population	~292,000 (0.4% of total)	Census/JPR
Muslim population	~3.9 million (6.5% of total)	Census 2021
Muslim:Jewish ratio	~13:1	Calculated
Geographic concentration	67% of Jews in London/Southeast	JPR
Geographic overlap	High - Both communities concentrated in same cities	Analysis

PILLAR 1: Legal & Government Framework

72/100 | Weight: 10%

1.1 Government Leadership on Antisemitism (25%)

68/100

Indicator	Measurement	Score	Source
Special Envoy for Antisemitism	Yes - Lord Mann since 2019	90	Govt Records
Envoy empowered to propose legislation	Limited - Advisory role	50	Mandate
Envoy empowered to set/influence policy	Moderate - Works with ministers	60	Mandate
Dedicated budget for envoy's office	GBP100,000/year + APT secondment	65	Parliament
National action plan on antisemitism	Commission Report July 2025	75	BoD/Govt

1.2 Constitutional & Fundamental Protections (15%)

85/100

Indicator	Measurement	Score	Source
Religious freedom guarantee	Human Rights Act 1998 - Strong	85	HRA 1998
Equal protection clause	Equality Act 2010 - Comprehensive	90	Equality Act
Minority rights provisions	ECHR via HRA - Strong	80	ECHR/HRA

1.3 Antisemitism-Specific Legislation (25%)

70/100

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Indicator	Measurement	Score	Source
Holocaust denial criminalized	No - Not criminalized	0	Legislation
Hate speech laws covering antisemitism	Yes - Public Order Act, CDA 2003	80	POA/CDA
Hate crime enhancement statutes	Yes - CDA 1998 aggravated offences	85	CDA 1998
IHRA definition adopted	Official - December 2016 (first)	100	Govt Records
Incitement to violence laws	Yes - Terrorism Act, POA	85	Legislation

1.4 Gun Control Framework (10%)

99/100

Indicator	Measurement	Score	Source
Constitutional right to arms	No - No constitutional right	100	Constitution
Semi-automatic weapons banned	Yes - Since 1988 (Hungerford)	100	Firearms Act
Handguns banned	Yes - Since 1997 (Dunblane)	100	Firearms Act
Licensing + background check	Yes - Comprehensive system	100	Firearms Act
Psychiatric evaluation	Yes - Required under 25	95	Firearms Rules

1.5 Organization & Symbol Bans (15%)

86/100

Indicator	Measurement	Score	Source
Hamas banned (full organization)	Yes - Proscribed 2001, expanded 2021	100	Home Office
Hezbollah banned (full organization)	Yes - Full org since 2019	100	Home Office
Nazi symbols criminalized	Partial - Context-dependent	60	Case Law
Incitement slogans prosecutable	Context-dependent - Some prosecutions	65	CPS/Case Law

PILLAR 1 CALCULATION: $(68 \times 0.25) + (85 \times 0.15) + (70 \times 0.25) + (99 \times 0.10) + (86 \times 0.15) = 72/100$

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PILLAR 2: Security Infrastructure

80/100 | Weight: 10%

2.1 Government Security Programs (35%)

87/100

Indicator	Measurement	Score	Source
Dedicated Jewish security funding	GBP72M through 2028 (GBP18M/year)	90	Home Office
Per capita security funding	~GBP246 per Jewish resident (4yr)	85	Calculated
Program longevity	JCPS Grant since 2015	85	Home Office
Eligibility scope	~85% of institutions covered	85	CST

2.2 Police & Intelligence (40%)

77/100

Indicator	Measurement	Score	Source
Dedicated liaison officers	Yes - Met/Regional Jewish liaison	75	Police
Intelligence sharing arrangements	Formalized - MI5/CT Police to CST	85	Agreements
Armed protection at high-risk sites	Yes - Major events/sites	80	Observation
Protected sites coverage	~75% major institutions	75	CST
Rapid response capability	7 min response at Manchester	80	GMP

2.3 Community Security Organizations (25%)

94/100

Indicator	Measurement	Score	Source
Recognized community security body	Yes - CST (world-leading model)	100	CST
Government coordination formalized	Formalized MOU - Home Office	95	Agreements
Training programs available	Yes - Comprehensive, increased post-Oct 7	90	CST Reports
Incident reporting systems	Yes - Integrated with police	90	CST/Police

PILLAR 2 CALCULATION: $(87 \times 0.35) + (77 \times 0.40) + (94 \times 0.25) = 80/100$

PILLAR 3: Criminal Justice Outcomes

55/100 | Weight: 10%

3.1 Arrest & Investigation (35%)

53/100

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Indicator	Measurement	Score	Source
Arrest rate for antisemitic crimes	Estimated 30-40% (data gaps)	40	Police/CST
Clearance rate comparison	Below general crime rate	45	Police Stats
Dedicated hate crime units	Yes - CTP; regional units	75	Police
Average time to arrest	Variable - weeks to months	50	Court Records

3.2 Prosecution & Conviction (45%)

57/100

Indicator	Measurement	Score	Source
Prosecution rate	Estimated 55-65% of arrests	60	CPS Data
Conviction rate	Estimated 70-80% of prosecutions	70	Court Records
Dedicated hate crime prosecutors	Limited - General assignment	50	CPS
Hate crime enhancement applied	Variable - Improving	55	Court Records

PILLAR 3 CALCULATION: $(53 \times 0.35) + (57 \times 0.45) + (72 \times 0.20) = 55/100$

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PILLAR 4: Threat Environment

18/100 | Weight: 18%

[!] CRITICAL: This pillar carries highest weight (18%) and drives overall score down. Lower scores = higher threat.

4.1 Incident Statistics (40%)

17/100

Indicator	Measurement	Score	Source
Total antisemitic incidents	3,528 (2024) - second-highest ever	20	CST
Incidents per 100,000 Jewish	~1,208 per 100,000 (very high)	20	Calculated
Fatalities (annual)	2 killed (Manchester Oct 2025)	5	Police
Physical assaults	201 reported assaults (2024)	20	CST
Arson/firebombing attacks	3 major (synagogue attempts)	25	Police/CST
3-year trend	+112% vs 2022 baseline	10	CST

4.2 Mass Casualty Attack History (25%)

20/100

DECAY MODEL: 0-3 yrs = 100% weight | 3-5 yrs = 75% | 5-10 yrs = 50% | 10-25 yrs = 25%

Indicator	Measurement	Score	Weight
Fatal attacks past 3 years	Manchester 2025: 2 killed + 3 injured	10	100%
Fatal attacks 3-5 years ago	None targeting Jews specifically	100	75%
Prevented/foiled attacks	Multiple - MI5/CT Police disruptions	60	Variable

4.3 Campus Climate (20%)

27/100

Indicator	Measurement	Score	Source
Campus antisemitic incidents	145+ incidents at universities (2024)	25	CST/UJS
Encampments/occupations	20+ major encampments (2024)	25	Media/Uni
Jewish student safety (self-reported)	55%+ report feeling unsafe on campus	25	UJS Survey
BDS activity on campuses	Active - Multiple resolutions	30	UJS/CST

4.4 Organized Threat Assessment (15%)

15/100

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Indicator	Measurement	Score	Source
Active violent extremist organizations	Multiple: IS cells, far-right, IRGC proxies	20	MI5
Official terrorism threat level	SUBSTANTIAL (attack likely)	20	MI5
State-sponsored threats (Iran/IRGC)	CONFIRMED - MI5 plots documented	5	MI5/CTP

PILLAR 4 CALCULATION: $(17 \times 0.40) + (20 \times 0.25) + (27 \times 0.20) + (15 \times 0.15) = 18/100$

[!] MAJOR TERROR INCIDENT 2025

Date	Incident	Casual ties	Attribution
Oct 2, 2025	Manchester Synagogue Attack - FIRST ANTISEMITIC TERROR ATTACK IN DECADES	2 killed, 3 injured	IS-linked

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PILLAR 5: Radicalization & Movement Ecosystem NEW v1.2

42/100 | Weight: 15%

v1.2 NOW SCORED: Previously "Context" - now weighted because these movements are pre-text to violence.

5.1 Islamist Movement Infrastructure (50%)

50/100

Note: Assesses organized Islamist infrastructure. NOT an assessment of Muslim community as a whole.

Indicator	Measurement	Score	Source
Muslim Brotherhood presence	Limited - Some affiliated organizations	55	MI5/Academic
Muslim Brotherhood banned	No - Not proscribed	30	Proscription Lists
Hizb ut-Tahrir status	BANNED - January 2024	85	Home Office
IRGC/Hezbollah proxies active	CONFIRMED - MI5 plots documented	10	MI5/CTP
Salafist infrastructure presence	Limited - Some mosques monitored	55	Intelligence

5.2 Pro-Palestinian/Anti-Zionist Movement Activity (50%)

35/100

Indicator	Measurement	Score	Source
Pro-Palestinian protests (since Oct 2023)	300+ protests; up to 300,000 attendance	20	Police/Media
Protests at Jewish institutions	Frequent - Weekly since Oct 2023	20	CST
"Intifada" slogans prevalence	Common - Regular at protests	25	Media/CST
"River to sea" prosecution status	Context-dependent - Some prosecutions	50	CPS/Case Law
Samidoun/PFLP affiliates active	Active - Present in UK	35	MI5/Reports

PILLAR 5 CALCULATION: $(50 \times 0.50) + (35 \times 0.50) = 42/100$

PILLAR 6: Cultural & Societal Climate NEW v1.2

55/100 | Weight: 15%

6.1 Academic & Institutional Boycotts (25%)

40/100

Indicator	Measurement	Score	Source
BDS resolutions (student governments)	Multiple passed/attempted	35	UJS/CST
BDS resolutions (faculty/unions)	Some union activity	40	CST

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Indicator	Measurement	Score	Source
Zionist/pro-Israel speakers disrupted	Multiple incidents	40	Campus Records
Jewish student groups denied recognition	Some incidents reported	45	UJS

6.2 Cultural & Public Space Hostility (25%)

45/100

Indicator	Measurement	Score	Source
"Death to Israel/Jews" at public events	Occasional - Some prosecutions	40	Media/CST
Anti-Israel displays at cultural events	Frequent - Post Oct 2023	35	Media
Israeli cultural boycotts	Some incidents	50	Media
Businesses targeted	Occasional - Some documented	55	CST/Police

6.3 Israel Relations & Freedom of Movement (15%)

80/100

Indicator	Measurement	Score	Source
Full diplomatic relations with Israel	Yes - Full diplomatic ties	100	FCO
Freedom of travel to/from Israel	Unrestricted	100	Travel
Government contracts with Israel	Yes - Some criticism but permitted	80	Procurement
Anti-BDS legislation	Partial - Some local authority restrictions	55	Legislation

6.4 Jewish Heritage Celebration - POSITIVE INDICATORS (20%)

75/100

Indicator	Measurement	Score	Source
Official Jewish Heritage recognition	Some - Not national month	60	Govt Records
Holocaust education mandatory	Yes - National curriculum	100	Education
Holocaust Remembrance Day observed	Yes - Official national day	100	Govt Records
Public Hanukkah celebrations	Yes - Government-supported	80	Media/Govt

PILLAR 6 CALCULATION: $(40 \times 0.25) + (45 \times 0.25) + (80 \times 0.15) + (75 \times 0.20) + (50 \times 0.15) = 55/100$

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PILLAR 7: Lived Experience & Community Voice

30/100 | Weight: 22%

KEY PRINCIPLE: How Jews report their own safety experience is primary data - not supplementary. This pillar has highest weight (22%).

7.1 Subjective Safety (40%)

22/100

Indicator	Measurement	Score	Source
% who feel safe as Jews	Only 43% feel welcome in UK	20	CAA 2025
% feel antisemitism is serious	95%+ identify Islamist threat as serious	10	CAA 2025
% believe Jews have long-term future	Only 34% believe have future in UK	15	CAA 2025
% feel unsafe due to protests	Widespread fear documented	20	Surveys
Trust in authorities	Only 5% confidence in Met Commissioner	10	CAA 2025

7.2 Behavioral Adaptation (35%)

35/100

Indicator	Measurement	Score	Source
% who hide Jewish identity in public	Majority hide Judaism due to antisemitism	25	CAA 2025
% who avoid Jewish symbols/clothing	~70% less likely since Oct 7	25	CAA 2023
% who avoid certain areas/events	High avoidance of protest areas	30	Surveys
% who considered emigrating	50% in last 2 years; 67% of 18-24	20	CAA 2025

7.3 Community Vitality & Protective Factors (25%)

63/100

Indicator	Measurement	Score	Source
General public favorability toward Jews	12% antisemitic (ADL) - low globally	88	ADL Global 100
Political representation & access	Moderate - Some prominent figures	65	Government
Jewish school enrollment trend	Stable - 36,000+ students	65	Education
Synagogue attendance trend	50% reduction reported at some	40	Community
Interfaith solidarity	Some strain post-Oct 7	55	Community

PILLAR 7 CALCULATION: (22 x 0.40) + (35 x 0.35) + (63 x 0.25) = 30/100

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Key Findings

[+] CRITICAL STRENGTHS

- **Gun control (99/100):** 1988/1997 bans prevent mass casualty capability
- **World-leading CST:** Model for diaspora communities globally
- **Security investment:** GBP72M through 2028; GBP246 per capita
- **Intelligence:** MI5/CT Police foiled multiple plots
- **Low baseline antisemitism:** 12% ADL Global 100
- **HuT banned (2024):** First non-violent Islamist org proscribed
- **IHRA adoption:** First country (2016); CPS integrated

[X] CRITICAL VULNERABILITIES

- **Historic attack:** Manchester 2025 (2 killed) - 100% decay weight
- **State-sponsored terror:** IRGC plots confirmed by MI5
- **Multi-vector threats:** IS, IRGC, far-right all active
- **Movement ecosystem:** 300+ protests; weekly since Oct 2023
- **Campus crisis:** 55%+ students unsafe; encampments
- **Community distress:** Only 34% see future; 50% emigration considered
- **No Holocaust denial law:** Unlike Germany, France
- **Low trust:** 5% confidence in Met Commissioner

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Final Score Calculation

JCSI v1.2 FORMULA

$$\text{JCSI} = (P1 \times 0.10) + (P2 \times 0.10) + (P3 \times 0.10) + (P4 \times 0.18) + (P5 \times 0.15) + (P6 \times 0.15) + (P7 \times 0.22)$$

$$\text{JCSI} = (72 \times 0.10) + (80 \times 0.10) + (55 \times 0.10) + (18 \times 0.18) + (42 \times 0.15) + (55 \times 0.15) + (30 \times 0.22)$$

$$\text{JCSI} = 7.2 + 8.0 + 5.5 + 3.24 + 6.3 + 8.25 + 6.6 = 46/100$$

Score Range	Classification	United Kingdom
80-100	HIGH SAFETY	
60-79	MODERATE SAFETY	
40-59	CONCERNING	<-- UNITED KINGDOM (46)
0-39	CRITICAL	

v1.1 vs v1.2 Score Comparison

Component	v1.1	v1.2	Change
P1: Legal Framework	70 (15%)	72 (10%)	+2 (new Envoy section)
P2: Security	78 (15%)	80 (10%)	+2 (rapid response)
P3: Criminal Justice	55 (15%)	55 (10%)	- unchanged
P4: Threat Environment	26 (25%)	18 (18%)	-8 (Manchester attack)
P5: Movement Ecosystem	N/A (context)	42 (15%)	NOW SCORED
P6: Cultural Climate	N/A	55 (15%)	NEW PILLAR
P7: Lived Experience	32 (20%)	30 (22%)	-2 (worsened surveys)

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Component	v1.1	v1.2	Change
OVERALL JCSI	50	46	-4 points

JCSI Framework v1.2 | Seven Pillar Assessment

Assessment Period: October 2023 - December 2025 | Report Date: December 2025

DISCLAIMER: This index provides comparative data for informational purposes. Small score differences (<5 points) may not be statistically meaningful.

Spotlight Research

Sources: CST, Home Office, MI5, CAA, ADL Global 100, UJS, CPS, JPR, Parliament Records