

16969 Jackson Slough Road * Isleton, CA 95641

Chairman Chavier
Delta Fire Protection District Board of Directors
350 Main Street
Rio Vista, CA 94571

RE: CURE OR CORRECTION; ALLEGED VIOLATION OF BROWN ACT

Dear Mr. Chairman Chavier,

This letter is to call your attention to what the River Delta Fire District Board believes was a substantial violation of a central provision of the Ralph M. Brown Act and Article I, Section 3 of the California Constitution, which may jeopardize the finality of the action taken by Sacramento County Local Agency Formation Commission.

The nature of the violation is as follows. In its regular meeting of May 17, 2021, the Delta Fire Protection District Board adopted a resolution terminating a previously agreed upon Mutual Threat Zone Agreement without the action item being properly placed on its meeting agenda. This action was out of compliance with the Brown Act and Article I, Section 3 of the California Constitution since the termination of the Mutual Threat Zone Agreement was not listed as an action item on the agenda and subject to informed public comment. The Act does not permit action to be taken when such an item is not agendized. Failure to publish this item, in the appropriate agenda, constituted a failure to provide the required adequate notice to the public that this matter was to be acted upon and would be discussed, and there has been no finding of fact by the Delta Fire Protection District Board that urgent action was necessary on a matter unforeseen at the time the agenda was posted. Furthermore, the Delta Fire Protection District Board failed to conduct its business honestly, openly, and to provide for informed public comment on this matter.

The action by the Delta Fire Protection District Board to terminate an automatic aid agreement has greatly impacted the safety, security, and emergency response to the motoring public and to local residents in South Sacramento County.

Furthermore, the action taken has materially breached the conditions upon which the River Delta Fire District agreed to the recent boundary adjustments between the two districts. Specifically, we are referring to the condition that the area immediately proximate to the boundary adjustments was designated as a Mutual Threat Zone, in which both agencies would provide responses. Subsequent to said boundary adjustment, and in our opinion, it is not only a Brown Act violation but an act of bad faith. The Delta Fire Protection District Board unilaterally withdrew from the prerequisite Mutual Threat Zone agreement.



Page 1



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In the project discussion of the LAFCO agenda for May 5, 2021, it states, "This service boundary change would clearly establish Highway 12 as the boundary between two Districts." As you know, River Delta Fire District is responsible for land on the north side of Hwy 12. In reviewing the LAFCO agenda item, we noted that Delta Fire Protection District Resolution #2020-05, which was submitted to LAFCO as justification for the detachment and annexation in bullet #3 states, "Both Fire Districts have entered into a Mutual Threat Zone Agreement for Highway 12." Further, in the LAFCO agenda, the item states, "There will be no change to the respective customers and they will continue to receive the same level of service they are currently receiving. It will not adversely impact the Mutual Threat Zone Agreement (MTA) in place for Highway 12 incidents."

The River Delta Fire District Board finds it disappointing and disingenuous to terminate the Mutual Threat Zone Agreement less than two weeks after LAFCO's ruling. By termination of this agreement, the lives of the motoring public on Hwy 12 are being put at risk. Customers that are in urgent need of medical or fire service will be required to wait an extended time for the Rio Vista Fire Department to respond, when River Delta Fire District is geographically closer. This is not the same level of service that they are currently receiving.

It is the position of the River Delta Fire District, that our acceptance of the boundary adjustment was predicated on all of the conditions submitted in the LACO application and subsequent LAFCO boundary adjustment approved on May 5, 2021. (LAFCO Resolution Attached).

As you are aware, the Brown Act allows for the legal remedy of judicial invalidation of any illegally taken actions that public bodies fail to cure on their own. Furthermore, California Government Code § 54959 provides for criminal penalties for any member of a body where the member intended to deprive the public of information for which the member knew, or had reason to have known, that the public was entitled to receive.

Pursuant to Government Code Section 54960.1, the River Delta Fire District Board demands that the Delta Fire Protection District Board cure or correct the illegally taken action as follows: Explicitly rescind the termination of the Mutual Threat Zone Agreement, and disclose at a subsequent meeting the reasons why individual Directors of the District took the positions that they did, with the full opportunity for informed comment by members of the public at the same meeting, for which notice has been properly included on the posted agenda. "Informed comment" typically includes public access to any and all documents in the possession of the District related to the action taken, with copies available to the public on request at the offices of the District and also at the meeting at which reconsideration of the matter is to occur.



Page



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REMEDIES AND SANCTIONS

CIVIL REMEDIES:

Individuals or the district attorney may file civil lawsuits for injunctive, mandatory or declaratory relief, or to void action taken in violation of the Act.

Ch. VII

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54960.5

54960.1

Attorneys' fees are available to prevailing plaintiffs.

CRIMINAL SANCTIONS:

The district attorney may seek misdemeanor penalties against a member of a body who attends a meeting where action is taken in violation of the Act, and where the member intended to deprive the public of information which the member knew or has reason to know the public was entitled to receive.

Ch. VII

Citation: The Brown Act: Open Meetings for Local Legislative Bodies California Attorney General's Office

As provided by Section 54960.1, you have 30 days from the receipt of this demand to either cure or correct the challenged action, or inform the River Delta Fire District Board of your decision not to do so.

This matter was discussed at the River Delta Fire District's regular board meeting held at Fire Station 94 located at 16969 Jackson Slough Road on June 8, 2021, at 10:00AM.

Sincerely,

Les Wolfson, Board President

LaMonte Eyert, Board Member

Joé Deak, Board Member

Paul J. Cutino, Fire Chief

cc: Don Lockhart, LAFCO Executive Officer

Don Nottoli, District -5 Sacramento County Supervisor

California Fair Political Practices Commission

(Sent registered mail, return receipt requested)

Page 1



SACRAMENTO LOCAL TOLINGY LOCALITY OF THE SACRAMENT OF THE

* Please Note - AGENDA is subject to change up to 72 hours prior to meeting

AGENDA

<u>Wednesday May 05, 2021</u> 5:30 PM, Sacramento, California

and Annexation) (LAPO 806-31)

Ala Notice of Americation per Section 153011

COMMISSIONERS:

ALTERNATE COMMISSIONERS:

Chair: Chris Little

Timothy Murphy

Vice-Chair: Gay Jones

Charlea Moore

Linda Budge Local Agracy Formation Commissions Rich Desmond

Vacant

Sue Frost

Phil Serna Phil Serna

Lindsey Liebig

Charlea Moore

Sean Loloee

Katie Valenzuela

CONSENT CALENDAR

1. Approve the Meeting Minutes of April 7, 2021

2. Claims dated thru April 30, 2021

3. Monthly Budget Report

PUBLIC HEARING ITEMS

4. Sacramento Reclamation District 551 Annexation of Reclamation District 755 (CEQA Exempt)

5. Delta Fire Protection District and River Delta Fire Protection District Boundary Adjustment (LAFC# 06-21) (CEQA Exempt)

SEPARATE [ACTION] ITEMS

6. Landowner Initiated Request - Airport South Industrial Project - Request for Commission Authorization for LAFCo to Negotiate and Execute a MOU with the City of Sacramento as Co-Lead Agencies to Process the Proposed Airport South Environmental Impact Report Consistent with the California Environmental Quality Act (LAFC# M03-21) (CEQA EIR)

QUESTIONS/ANNOUNCEMENTS

- Executive Officer/Commission Counsel
- Commission Chair/Commissioners

CLOSED SESSION

7. Public Employee Employment pursuant to [Government Code § 54957(b)(1)] Human Resource Matter

SACRAMENTO LOCAL AGENCY FORMATION COMMISSION 1112 I Street, Suite 100 Sacramento, California 95814 (916) 874-6458

description and defined as a char May 5, 2021 and and The affected proposal countries a surgeof couldness of the affected proposal countries a surgeof couldness of the affected proposal countries as surgeof countries.

TO:

Sacramento Local Agency Formation Commission

FROM:

Donald J. Lockhart AICP, Executive Officer

RE:

River Delta Fire District and Delta Fire District Reorganization

(Detachment and Annexation) (LAFC #06-21)
[CEQA Notice of Exemption per Section 15301]

RECOMMENDATION & District boundaries of all scent five districts to more efficiently

- 1. Find the California Environmental Quality Act (CEQA) Categorical Exemption as adequate and complete for the above cited project, and direct the Executive Officer to file the Notice of Exemption with the County Clerk Recorder.
- 2. Approve the Sphere of Influence Amendment and Reorganizations (Annexation and Detachment) of the parcels set forth as follows:

OIAPN 4 (O4+ acres)	Proposed Action
157-0100-019	Detach from DFD and annex to RDFD
157-0900-092	Detach from DFD and annex to RDFD
157-0120-024	Detach from RDFD and annex to DFD

- 3. Waive the Conducting Authority (protest) proceedings due to 100% landowner and affected agencies consent.
- 4. Authorize your Chair to sign the Resolution making these determinations.

Project Proponents

The independent special districts - Delta Fire District and the River Delta Fire District, respective Boards of Directors have both adopted substantially similar Resolutions to detach and annex territory from one district to another as shown on the attached maps.

Both fire districts have historically provided service to the most southerly portion of the Sacramento Delta region. River Delta Fire District (01/1947) and Delta Fire District

(01/1947) provide fire prevention, protection and life-safety services; including emergency medical calls, hazardous materials responses, traffic (auto and marine) accidents, non-emergency public assistance calls and fire prevention, as well as public education.

Project Description 2-092) are located small of Hay 12, and are surrounded by the DFD

The proposal requests your Commission approval for the concurrent annexation and detachments of three (3) separate parcels into both Districts. [NOTE: An annexation or detachment are defined as a change of organization. Two or more changes of organization within a single proposal constitute a reorganization.] The affected territories are in agriculture production. The sites are entirely within the unincorporated area of Sacramento County, and are zoned AG-80.

This proposed "boundary swap" will align the parcels more fully to the respective fire service provider. The proposed changes will allow the landowner to more clearly understand which district to contact for fire services; and to vote for the district Board of Directors from which they are obtaining fire service. This clarification will also benefit the operations of the Sacramento Regional Fire/EMS Communications Center (SRFECC,) regarding incident response services.

This is a "clean-up" of the District boundaries of adjacent fire districts to more efficiently align the service areas with the district boundaries.

The total affected territory is approximately 29+ acres.

m DFD and annex to RDFD m DFD and annex to RDFD m RDFD and annex to DFD

Sphere of Influence) All affected territory is under the some ownership. No objection to

The Spheres of Influence for Delta Fire District and River Delta Fire District are coterminus with the respective District boundaries. It is recommended that the respective Spheres of Influence be amended to include the affected territory, concurrently with this Reorganization. Both District have completed, and updated their respective Municipal Services Review processes.

Project Discussion

Currently, the affected territory is receiving service from either RDFPD or DFD. River Delta Fire District and Delta Fire District desire to mutually adjust their boundaries to more efficiently serve the Delta Community through detachment and annexation of territory between the respective Districts.

This proposal will result in the more clearly identifiable service boundary of Highway 12. When the districts were established, the boundaries were established using existing natural

features. Local landmarks, such as dirt/gravel roads or sloughs were used in 1947. When Highway 12 was constructed, it passed through the two Fire District jurisdictions, which resulted in this longstanding point of local and regional confusion regarding emergency dispatch, and various affected agencies operations over time. Two parcels, (APNs 157-0100-019 & 157-0900-092) are located south of Hwy 12, and are surrounded by the DFD service area. One parcel, (APN 157-0120-024) is located north of Hwy 12, and are surrounded by the RDFPD service area, and directly across Jackson Slough Road from the RDFPD station and headquarters.

Your Commission approval of this proposal will result more efficient, clearly defined and locally understood, service boundaries. Each district has the capacity to continue to provide fire and life-safety services to the respective residents and landowners, as well as the travelling public.

There will be no change to the respective customers and they will continue to receive the same level of service they are currently receiving.

This service boundary change would clearly establish Highway 12 as the boundary between two Districts. It will not adversely impact the Mutual Threat Agreement (MTA) in place for Highway 12 incidents. (The two districts entered into the MTA independently of LAFCo oversight, in order to clarify and facilitate incident response efforts and responsibilities.)

Assessed Valuation

The assessed valuation is \$192,042.

Approval of the proposal will result in a minor change in the Property Taxes assessed to the affected territory. RDFD currently levies a voter approved Special Benefit Assessment. This should cease to be assessed from the two parcels south of Hwy 12, (APNs 157-0100-019 & 157-0090-092.) It should be added to the parcel north of Hwy.12, (APN 157-0120-024.) All affected territory is under the same ownership. No objection to this Property Tax/Assessment adjustment has been submitted.

On the effective date of this reorganization, the County of Sacramento will direct the County Assessor to transfer the permanent tax base, and any applicable special assessments from and to the annexing district. RDFD is encouraged to work with the Auditor-Controller's Office to adjust the RDFD special assessment, as necessary.

Registered Voters

The County Registrar of Voters reports that there are zero (0) Registered Voters within the affected territory. A project is deemed to be uninhabited with fewer than 12 Registered Voters.

The proposal is consistent with the County General Plan. There are no proposed changes in land use for the affected territory.

LAFCo Standards, Policies and Procedures

The proposal is consistent with your LAFCo Policies, Standards and Procedures. The existing land uses are consistent with both the County General Plan and zoning. This project is also consistent with existing development and will not result in new growth.

Conducting Authority Proceedings

Staff recommends that the Commission waive the Conducting Authority (protest) proceedings due to 100% landowner and affected agencies consent. The affected agencies, property owners, and residents within a 500 foot radius of the project site, have been notified of the date, time and place of the hearing on this proposal. Staff has received no objection to the proposal.

Environmental Considerations

The proposal is exempt from the California Environmental Quality Act (CEQA), pursuant to Section 15320 - projects consisting of Change of Organizational Boundaries.

Agency Comments:

No comments were received from any public agencies or residents impacted by the proposed changes in boundaries.

Discussion:

Both Delta and River Delta Fire Districts are currently providing fire and life-safety to these parcels. These Districts have the ability to continue to provide the same level of services to their respective customers after annexation. The annexation of parcels into the respective District boundaries will allow current customers to vote in District elections. These annexations will not result in any change of the level of services provided.

EXECUTIVE OFFICER COMMENTS:

The proposal is consistent with your Commission's Local Policies, Standards, and Procedures, the County of Sacramento General Plan, and policies that encourages that service providers provide services within their District boundaries.

- 1. Find the California Environmental Quality Act (CEQA) Categorical Exemption as adequate and complete for the above cited project, and direct the Executive Officer to file the Notice of Exemption with the County Clerk Recorder
- 2. Approve the Sphere of Influence Amendments and Reorganizations (Annexations and Detachments) to Delta Fire District and River Delta Fire

District; in order to adjust the respective District boundaries of each District to include parcels that they will serve more efficiently. Subject to the following Condition of Approval:

Condition 1: On the effective date of this reorganization, the County of Sacramento will direct the County Assessor to transfer the permanent tax base, and any applicable special assessments from the detaching district and to the annexing district. The River Delta Fire District is encouraged to work with the Auditor-Controller's Office to adjust the RDFD special assessment, as necessary.

Secremento County, California

- 3. Waive the Conducting Authority (protest) proceedings due to 100% landowner and affected agencies consent.
- 4. Authorize your Chair to sign the Resolution making these determinations.

Respectfully submitted,

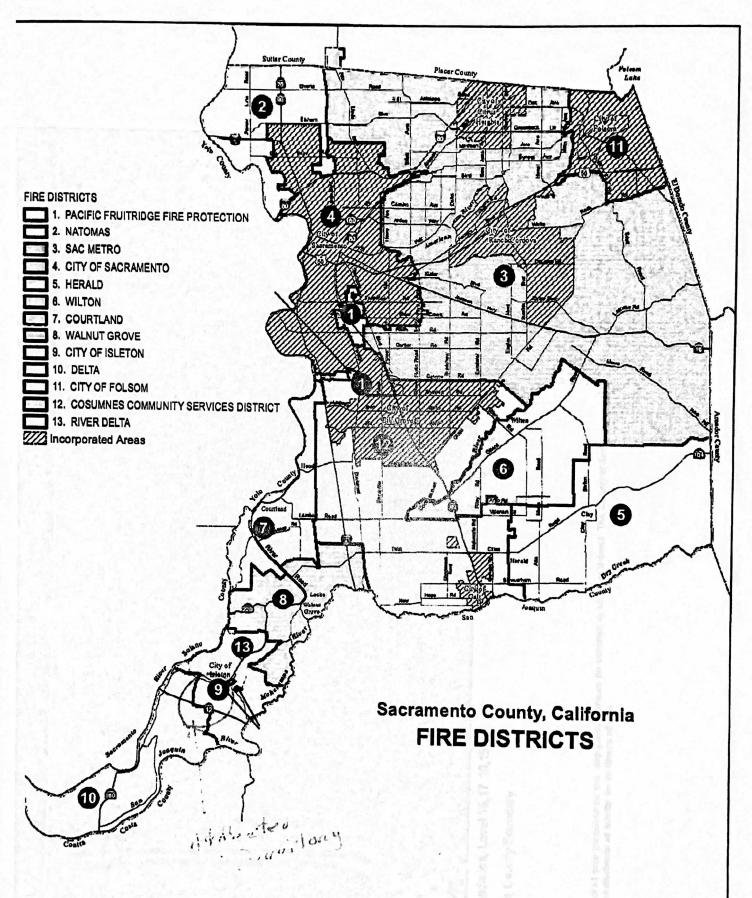
SACRAMENTO LOCAL AGENCY FORMATION COMMISSION

Donald J. Lockhart, AICP

Executive Officer

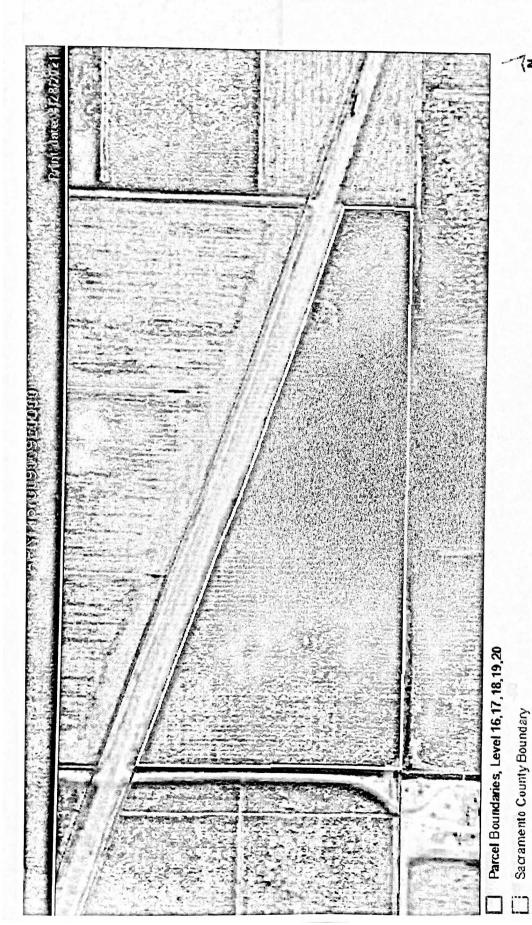
Attch.

(#06-21_RD_DFD_Swap)









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ispendent verification of all data contains on this map product should be obtained by any user thereof. The County of Secremento does not warrant the accuracy or completeness of this product and therefore discharms all fability for its fitness of use.

Tax Rate Area Code 56-015
(http://www.finance.saccounty.net/AuditorController/Pages/TaxAcctRpts.aspx)
Jurisdiction Used on UNINCORPORATED
Most Recent Tax Roll

Last Roll Year 2020

ASSESSOR'S ROLL VALUES

as of September 17, 2020

2020	\$6,120	\$	0\$	0\$	0\$-	0\$-	\$6,120
Tax Roll Year	Land Value	Improvement Value	Personal Property Value	Fixtures	Homeowner's	Other Exemption	Net Assessed Value

Additional information regarding Assessor's roll values can be obtained by contacting

(https://eproptax.sa ccounty.net/#secure

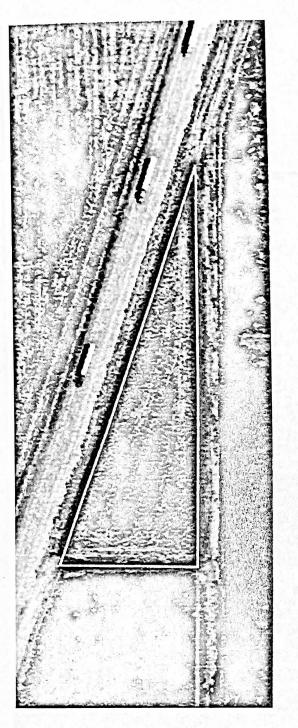
Link to ePropTax

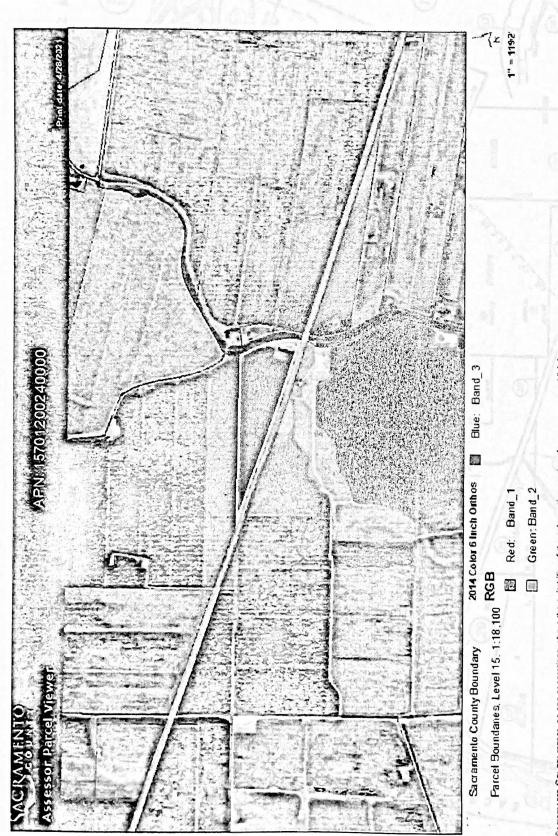
Property tax bill

information

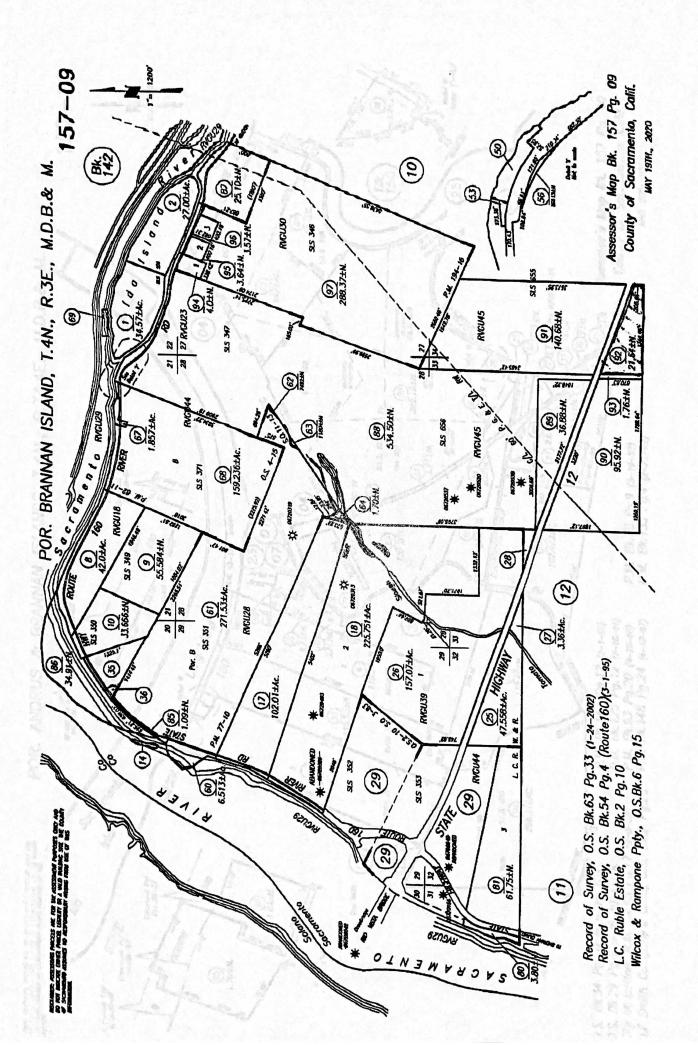
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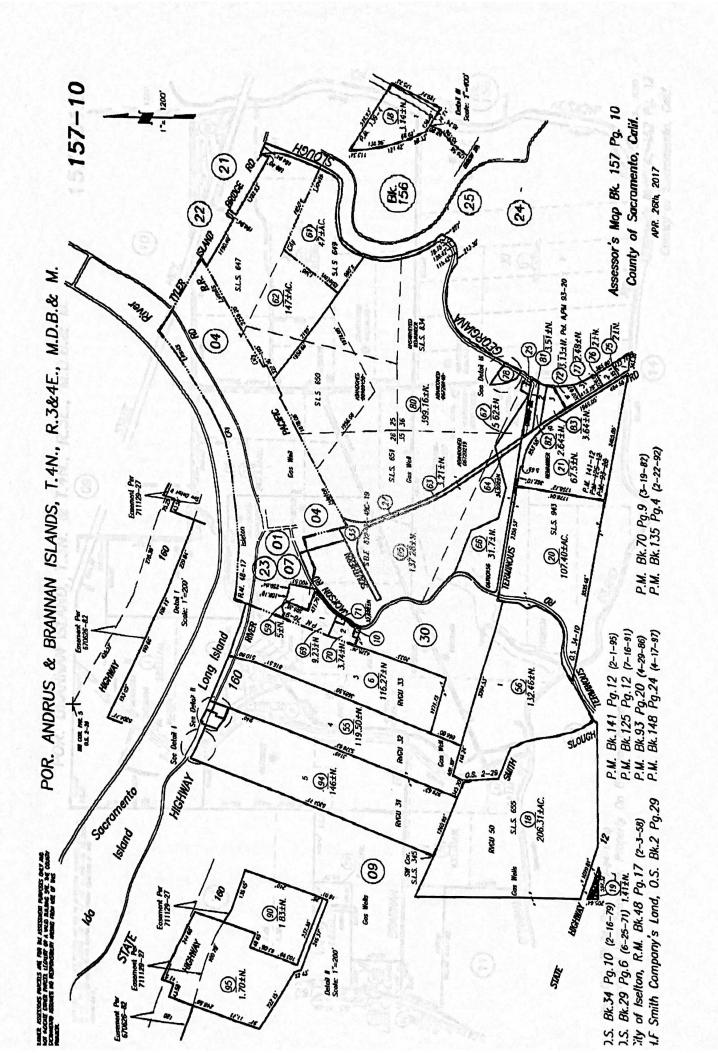
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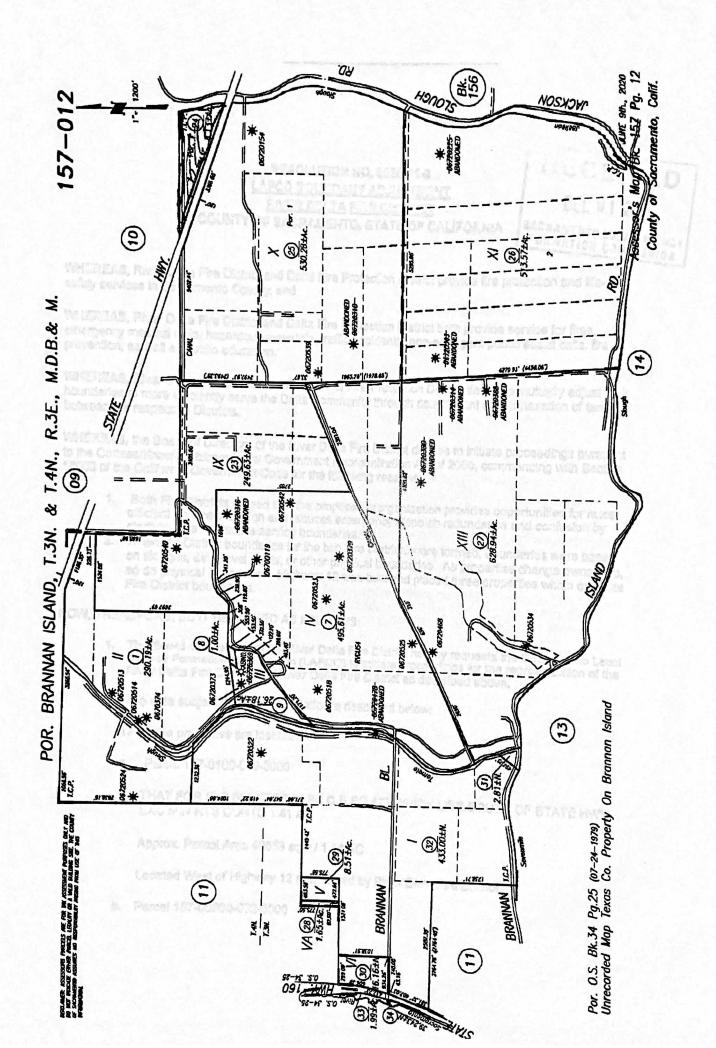




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RESOLUTION NO. 2020-11-2 <u>LAFCO BOUNDARY ADJUSTMENT</u> <u>RIVER DELTA FIRE DISTRICT</u> COUNTY OF SACRAMENTO, STATE OF CALIFORNIA



WHEREAS, River Delta Fire District and Delta Fire Protection District provide fire protection and life-safety services in Sacramento County; and

WHEREAS, River Delta Fire District and Delta Fire Protection District both provide service for fires, emergency medical calls, hazardous materials, traffic accidents, non-emergent public assist calls, fire prevention, as well as public education.

WHEREAS, River Delta Fire District and River Delta Fire Protection District desire to mutually adjust their boundaries to more efficiently serve the Delta Community through detachment and annexation of territory between the respective Districts.

WHEREAS, the Board of Directors of the River Delta Fire District desires to initiate proceedings pursuant to the Cortese/Knox/Hertzberg Local Government Reorganization Act of 2000, commencing with Section 56000 of the California Government Code for the following reasons:

Both Fire Districts agreed that the proposed reorganization provides opportunities for more
efficient service provision and reduces emergency dispatch redundance and confusion by
clarifying the respective service boundaries.

2. When the District boundaries for the two Fire Districts were formed, boundaries were based on sloughs, dirt/gravel roads, or other physical boundaries. As properties change ownership, so do physical boundaries. Highway 12 was built and placed three properties within opposite Fire District boundaries.

NOW, THEREFORE, BE IT RESOLVED AS FOLLOWS:

- The Board of Directors of the River Delta Fire District hereby requests the Sacramento Local Agency Formation Commission (LAFCO) to Initiate proceedings for the reorganization of the River Delta Fire District and River Delta Fire District as described above.
- 2. The area subject to the reorganization is described below:

The three properties are identified as:

a. Parcel 157-0100-019-0000

THAT FOR SLS 655 DESC IN BK O R PG 477 WHICH LIES SOUTH OF STATE HWY EXC MIN RTS CONTG 1.41 AC

Approx. Parcel Area 49658 sq ft / 1.14 AC

Located West of Highway 12 and served by River Delta Fire District

b. Parcel 157-00900-092-0000

RESOLUTION 2020-11-2

PER BK. 20060112, PG 0799, Approx. Parcel Area 9436389 sq ft / 21.64 acres

Located West of Highway 12 and served by River Delta Fire District

c. Parcel 157-0120-024-0000

TRACT DESIGNATRE SD STBITRSTRY BLK 10 ON A MAP OF TEXAS COMPANY ON BRANNAN ISLAND ON FILE IN THE OFFICE OF THE COUNTY ASSESSOR OF SACRAMENTO, EXC FOR LYINGS OF N LN HWY DEEDED TO STATE OF CALIFRONIA IN BK 3034 O.R. PG 478 & EXEC M/R. CONTG 41.3 N AC M/L.

Approx. Parcel Area 1799028 sq ft / 41.3 acres

Located east of Highway 12 and serviced by the Delta Fire Protection District

To make Fire District Boundaries easier to distinguish and assist Sacramento County Dispatch with easily recognizable boundaries, it is suggested that Parcels 157-0100-019-0000 and 157-090-092-0000 be removed from the River Delta Fire District boundary and placed into the Delta Fire Protection District boundary to be conducive with their coverage area.

Parcel 157-0120-024-0000 is currently serviced by the Delta Fire Protection District but Is located east of Highway 12, directly across the street from the River Delta Fire District office/station. This parcel should be placed into the River Delta Fire District service area to be conducive with their coverage area.

This change would set Highway 12 as the dividing line between the Fire Districts who already have a Mutual Threat Agreement in place for Highway 12 incidents.

- 3. Both Fire Districts have entered into a Mutual Threat Zone agreement for Highway 12.
- 4. It is the intent that neither District will be subject to any financial burden. However, River Delta Fire District may lose one hundred dollars from the Special Tax Assessment with the parcel Switch. No financial burden will be shifted from one District to the other District.
- Delta Fire Protection District contracts with the Rio Vista Fire Department. The current status of any employee and benefits will not be affected as a result of the implementation of the proposed detachment/annexation.

RESOLUTION 2020-11-2

6. Following the dissolution/annexation, there will be no change in the governance of the

Attachments:

LAFCO map showing The Fire District service areas associated with Highway 12 Property tax bills of the three parcels showing the Fire District assessments per Sacramento County Assessor Maps.

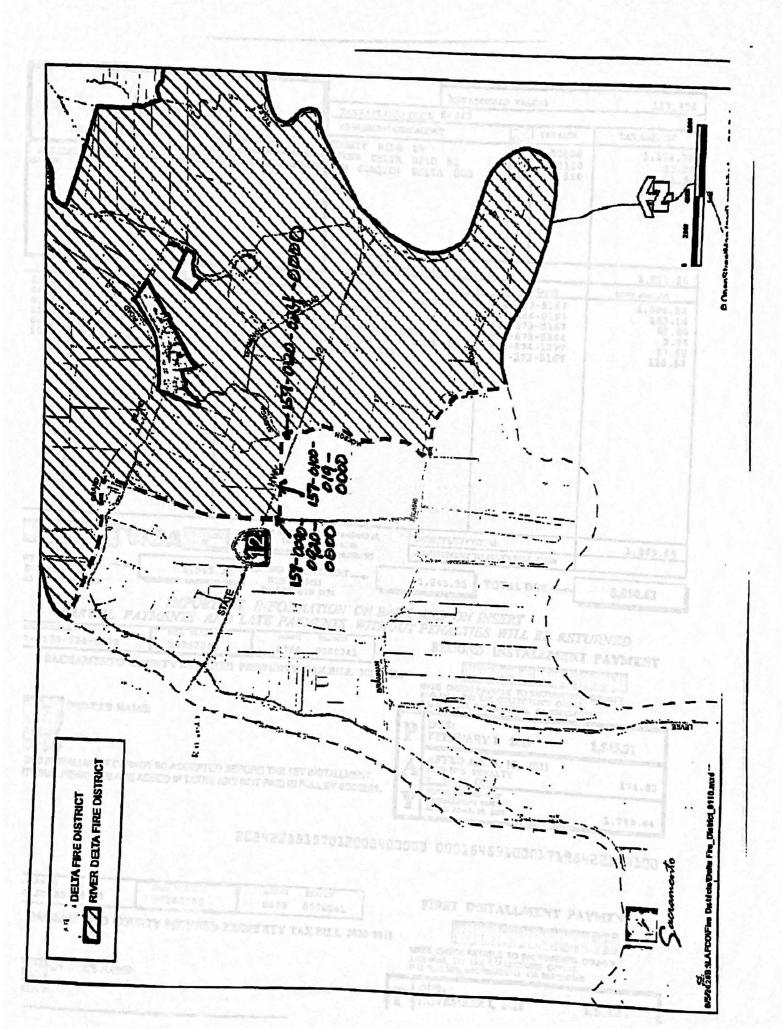
The Foregoing Resolution was duly passed and adopted by the Board of Directors of the River Delta Fire District, at a regular meeting held on the 10th, day of November 2020, by the following vote:

AYES: -3	the 10th, day of November 2020, by the following			
Ares:	NAYS: 0	ABSENT:_ O		
	CEPTION			

CERTIFIED

I, LaMonte Evert, do hereby certify that I am the duly elected Chairman of the Board of Directors of River Delta Fire Protection District am authorized to sign and that the foregoing is a full true, accurate and correct copy of a Resolution duty and requirity adopted at a regular meeting of the Board of Directors of the Delta Fire Protection District held on November 10 2020, a majority and quorum of the members of the Board of Directors of said District being present and all voting in

Dated: November 10, 2020



NOV 1 6 2020

WHEREAS, Delta Fire Protection District and River Delta Fire Protection District provide fire protection and life-safety services in Sacramento County; and

WHEREAS, Delta Fire Protection District and River Delta Fire Protection District both provide service for fires, emergency medical calls, hazardous materials, traffic accidents, non-emergent public assist calls, fire prevention, as well as public education.

WHEREAS, Delta Fire Protection District and River Delta Fire Protection District desire to mutually adjust their boundaries to more efficiently serve the Delta Community through detachment and annexation of territory between the respective Districts.

WHEREAS, the Board of Directors of the Delta Fire Protection District desires to initiate proceedings pursuant to the Cortese/Knox/Hertzberg Local Government Reorganization Act of 2000, commencing with Section 56000 of the California Government Code for the reorganization described in prior recital for the following reasons:

 Both Fire Districts agree that the proposed reorganization provides opportunities for more efficient service provision and reduces emergency dispatch redundancy and confusion by clarifying the respective service boundaries.

R DEC 20050154, 200729 , Approx. Parcel Area 547638 and 72 / 21 no.

2. When the District boundaries for the two Fire Districts were formed, boundaries were based on sloughs, dirt/gravel roads, or other physical boundaries. Delta Fire Protection District was formed in 1947. As properties change ownership, so do the physical boundaries. Highway 12 was built and placed three properties within opposite Fire District boundaries

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Abores Parcel Area 1755028 april / 41 3 areas

NOW, THEREFORE, BE IT RESOLVED as follows:

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 - 2. The area subject to the reorganization is described below:

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THAT POR SLS 655 DESC IN BK 387 O R PG 477 WHICH LIES SOUTH OF STATE HWY EXC MIN RTS CONTG 1.41 AC

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Located west of Highway 12 and served by River Delta Fire District

b. Parcel 157-0090-092-0000
PER BK. 20060112 , PG 0799 , Approx. Parcel Area 942638 sq ft / 21.64
acres

Located West of Highway 12 and served by River Delta Fire District

5. De c. Parcel 157-0120-024-0000 racts to the Rio Vista Fire Department. The

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- 3. Both Fire Districts have entered into a Mutual Threat Zone agreement for Highway 12.
- 4. It is the intent of neither District will be subject to any financial burden. However, River Delta Fire District may lose one hundred dollars from the Special Tax Assessment of the parcel switch. No financial burden will be shifted from one District to another District.
- 5. Delta Fire Protection District contracts to the Rio Vista Fire Department. The current status of any employee and benefits will not be affected as a result of the implementation of the proposed detachment/annexation.
- 6. Following the dissolution/annexation, there will be no change in the governance of the affected Fire Districts.

Patricia A. Huyeroon, Director, Delta Fire District Board of Directors

Attachments:

	LAFCo map showing Fire District service areas associated with Highway 12
	Property tax bills of the three parcels showing Fire District assessments
	Sacramento County Assessor maps
	Passed and adopted by the Delta Fire Protection District Board of Directors at a regular scheduled meeting held on <u>Oct 26, 2020</u> , by the following vote:
	Ayes: Noes: Abstentions: Absent:
	Vich
	Vince Chavier, Chairman, Delta Fire District Board of Directors
_	Brokel Ve
	Rick Vielra, Vice-Chairman, Delta Fire District Board of Directors
	Paum ASoburn
	Patricia A. Huyssoon, Director, Delta Fire District Board of Directors