

# **USCIS Form I-918 U Visa Petition Processing, Timelines, and Adjudication Status in 2026: A Legal Research Report**

Generated by: Legal AI Assistant  
Facilitated by: The Law Offices of Fernando Hidalgo, Inc.  
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## FINDINGS

# USCIS FORM I-918 U VISA PETITION PROCESSING, TIMELINES, AND ADJUDICATION STATUS IN 2026: A COMPREHENSIVE LEGAL RESEARCH REPORT

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### Executive Summary

The U nonimmigrant visa (U visa) program, established under the Trafficking Victims Protection Act of 2000 and codified in [8 U.S.C. § 1101(a)(15)(U)][1], provides a critical humanitarian protection pathway for victims of serious criminal activity who cooperate with law enforcement[2]. As of February 2026, the program faces unprecedented backlogs, with approximately 250,000 pending principal U visa applications nationwide, resulting in realistic processing timelines of seven to eight years or longer from initial filing to final visa approval[3]. The annual statutory cap of 10,000 principal U visas per fiscal year—a number that has remained unchanged since the program's inception—has created a structural bottleneck that directly impacts all applicants, from those newly filing in 2026 to those who have waited in the queue since 2017 or earlier[4].

This report addresses five critical practical questions facing clients, attorneys, and immigration advocates: (1) what constitutes a legally sufficient U visa application in 2026, particularly given heightened USCIS scrutiny of case quality; (2) how the Bona Fide Determination (BFD) process operates, what standards USCIS applies, and what realistic timelines applicants should expect; (3) what work authorization (EAD) is available to pending U visa applicants and under what conditions; (4) what procedural and evidentiary consequences flow from criminal history or immigration violations; and (5) what interim protections and alternative strategies exist for individuals in vulnerable status while awaiting adjudication. The research framework incorporates Northern California-specific considerations, recognizing that San Francisco immigration practitioners operate within a Ninth Circuit legal context where certain circuit-specific precedents may differ materially from other jurisdictions, and where local law enforcement cooperation patterns and state-level criminal record modification procedures (particularly under California Penal Code §§ 1473.7 and 1203.43) intersect with federal immigration consequences in distinctive ways.

**Client Risk Assessment:** High variability depending on case strength and current stage. Applications filed in 2026 face a realistic medium-to-high risk profile given the current backlog, intense USCIS scrutiny of case completeness and substantive eligibility, and the structural reality that even if approved, applicants must then wait on a statutory cap waiting list. Conversely, applications that have already received Bona Fide Determinations and are in the post-BFD waiting-list phase face lower immediate risk (deferred action and work authorization are already in place) but face medium risk of long-term delay. Applications pending BFD determination that lack comprehensive supporting documentation face high risk of BFD denial, which removes interim work authorization and deferred action.

**Primary Strategic Options and Risk Framework:**

**Option One—Strong, Well-Documented New Filing:** If a prospective applicant has not yet filed and can gather complete evidence (police reports, medical/psychological documentation, law enforcement commitment to certification, detailed personal statement), filing a comprehensive I-918 petition immediately establishes a receipt date and preserves legal status for the time being. This path carries low-to-medium risk if

documentation is thorough, but requires significant upfront investment and assumes a qualified law enforcement agency will complete the I-918B certification. The tradeoff is that final approval may require seven to eight years or longer.

**Option Two-BFD-Pending Case Without Complete Documentation:** If an application was filed months ago but lacks comprehensive supporting evidence, practitioners should conduct an honest assessment of whether the case can withstand enhanced USCIS scrutiny at the BFD stage. USCIS is denying BFD determinations with increasing frequency in cases that show only skeletal documentation[5]. Practitioners should weigh whether to submit additional evidence proactively, request an expedited BFD decision, or prepare for a potential BFD denial and consider alternative relief (VAWA, T visa, or state-level criminal record modifications that might unlock other immigration options).

**Option Three-Post-BFD or Waiting-List Status:** Applicants who have already secured BFD approval or waiting-list placement have achieved interim protection (deferred action and work authorization), substantially reducing immediate risk. The practical focus shifts to work permit renewal, monitoring status, and preparing for eventual final adjudication or exploring adjustment-of-status eligibility once three years of U status have accrued.

#### Qualitative Likelihood of Success Assessment:

For a strong, well-documented case filed in 2026 with clear qualifying crime, substantial documented harm, and law enforcement cooperation: Medium to Medium-High likelihood of eventual U visa approval, but with the critical caveat that "approval" will not come for 7-8+ years due to backlogs. Interim BFD/work authorization is likely (medium-high confidence) if application materials are comprehensive.

For a borderline case (gray-area qualifying crime, minimal harm documentation, unclear law enforcement cooperation): Low-to-Medium likelihood of BFD approval; these cases face expedited scrutiny and higher denial rates even at the preliminary BFD stage.

For applications already in BFD queue: Medium likelihood of BFD grant, dependent on documentation completeness; however, even upon BFD grant, final visa approval remains contingent on a statutory cap that does not accommodate current demand.

#### Timeline and Deadline Considerations:

- \* Immediate: If seeking U visa protection, file before status deteriorates (e.g., before entry of removal order); the filing creates a "stop-time" benefit in certain legal contexts.
- \* Six Months: Law enforcement certification (I-918B) is valid for only six months from the certifying official's signature; all petition materials must reach USCIS within this window[6].
- \* 1-2 Years: Realistic expectation for BFD decision notification.
- \* 7-8+ Years: Realistic expectation for final U visa approval (assuming cap becomes available).
- \* 3 Years: Critical milestone; once an applicant has been in U status for three years, green card (adjustment of status) eligibility opens[7].

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## **Legal Framework: Statutory Authority, Regulatory Structure, and Binding Precedent**

### **Statutory Foundation: The Immigration and Nationality Act § 101(a)(15)(U)**

The U nonimmigrant classification is established by [INA § 101(a)(15)(U)][1], codified at [8 U.S.C. § 1101(a)(15)(U)][1]. The statute provides that a nonimmigrant includes an alien who is the victim of a qualifying criminal activity and who satisfies the following criteria:

- (i) the alien has suffered substantial physical or mental abuse as a result of having been a victim of qualifying criminal activity that occurred in the United States or violated United States law;
- (ii) the alien possesses information concerning qualifying criminal activity;
- (iii) the alien has been, is being, or likely to be helpful to an investigative or prosecuting official in the detection, investigation, prosecution, conviction, or sentencing of a qualifying criminal activity; and
- (iv) the criminal activity violated a United States law or occurred in the United States[8].

Derivative eligibility for qualifying family members is addressed in [INA § 101(a)(15)(U)(ii)][1], which permits certain spouses, children (under 21 and unmarried), and-if the principal is under 21-parents and unmarried siblings under 18, to be included in the principal applicant's U visa petition[9].

The statute imposes a numerical limitation: Congress allocates precisely 10,000 principal U visas per fiscal year, a cap that has remained unchanged since 2000[10]. This cap does not increase even if fewer than 10,000 visas are used in a given year, nor does it include derivative family members, who are also capped within the same 10,000-visa pool[11]. The practical effect is that a principal visa counts toward the cap, and each derivative visa used also counts; once 10,000 visas are allocated in a fiscal year (October 1 through September 30), no further principal or derivative U visas can be issued until the next fiscal year begins.

### **Regulatory Framework: 8 CFR Part 214.14 and Part 245.24**

The Department of Homeland Security (DHS), through U.S. Citizenship and Immigration Services (USCIS), implements U visa requirements in [8 CFR § 214.14][12], which addresses nonimmigrant status for victims of qualifying criminal activity. Key regulatory provisions include:

**Definition of Physical or Mental Abuse:** [8 CFR § 214.14(a)(8)][12] defines physical or mental abuse as "injury or harm to the victim's physical person, or harm to or impairment of the emotional or psychological soundness of the victim, including as a result of an act or threatened act of violence." In determining whether harm is "substantial," officers must weigh the nature and severity of the injury, the perpetrator's conduct, the duration of harm, and the extent of permanent or serious harm to appearance, health, or physical and mental well-being[13].

**Law Enforcement Certification Requirement:** [8 CFR § 214.14(b)(2)][12] requires submission of [Form I-918 Supplement B][14], a certification completed and signed by an authorized federal, state, tribal, territorial, or local law enforcement officer, prosecutor, judge, or other government official with responsibility for investigating or prosecuting the qualifying crime. The certification must attest that the applicant was a victim of qualifying criminal activity, possesses information about the crime, and has been, is being, or is likely to be helpful to law enforcement[15].

**Admissibility and Waivers:** U visa applicants are generally subject to grounds of inadmissibility under [INA § 212(a)][16], but may request waivers on [Form I-192][17] for all inadmissibility grounds except those found at [INA § 212(a)(3)(E)][16] (which covers Nazi persecution, genocide, torture, and extrajudicial killing and are non-waivable)[18]. The waiver standard is discretionary, requiring a determination that the waiver is in the "national interest" or "public interest." Courts and USCIS have recognized that U visa applicants, as crime victims, have a strong inherent interest in access to the U.S. justice system, and this factor weighs heavily in

discretionary analysis[19].

Adjustment of Status: [8 CFR § 245.24][20] governs adjustment of status for U visa holders to lawful permanent resident (green card) status. Eligibility requires: (1) the applicant has been in U nonimmigrant status for a continuous period of at least three years; (2) the applicant has not unreasonably refused law enforcement requests for assistance; (3) the applicant's continued presence in the United States is "justified on humanitarian grounds, to ensure family unity, or is in the public interest"; and (4) the applicant remains admissible (subject to waivable grounds)[21]. The continuous physical presence requirement is strict: absences exceeding 90 days in a single instance or 180 days in aggregate will break continuity, unless the agency that signed the I-918B certification confirms the absences were necessary for the criminal investigation or prosecution[22].

### **Bona Fide Determination Process: USCIS Guidance and Standards**

In June 2021, USCIS implemented the Bona Fide Determination (BFD) process for U visa applicants as an interim relief mechanism designed to provide work authorization and deferred action while applications awaited final adjudication in the statutory cap backlog[23]. The BFD process operates as follows:

Eligibility for BFD: An applicant receives a BFD if USCIS determines, based on an initial review, that: (1) the I-918 petition is complete and properly filed (including a complete personal statement from the applicant); (2) the I-918B certification is signed within six months of the petition filing and properly completed; and (3) the applicant's criminal background check does not raise national security, public safety, or other disqualifying concerns[24].

Standards for Completeness: USCIS interprets "complete" to mean the petition includes all required forms and factual information, but increasingly-as of 2026-also expects supporting evidence demonstrating physical or mental abuse (medical records, psychological evaluations, police reports), cooperation with law enforcement (letters from investigating officers, court documents), and positive discretionary factors (letters of support, evidence of rehabilitation, community ties)[25]. Applications consisting only of forms and a bare law enforcement certification are increasingly denied at the BFD stage[26].

Deferred Action and Work Authorization: Upon BFD approval, the applicant receives deferred action (a form of prosecutorial discretion not to pursue removal) and becomes eligible for an [Employment Authorization Document (EAD)][27] valid for up to four years, renewable as long as the case remains pending[28]. As of December 5, 2025, USCIS has reduced the maximum EAD validity period from five years to 18 months for adjustment-of-status applicants, which may impact U visa EAD renewals; however, the statute and regulations specific to U visa work authorization appear to preserve the four-year validity[29].

Critical Distinction from Final Approval: A BFD does not constitute approval of U visa status. Rather, it is a preliminary determination that the case merits further review and is not patently ineligible. The applicant's case then proceeds on a waiting list in chronological order of filing, and a final decision on eligibility occurs only when a visa number becomes available under the annual cap[30].

### **Current BFD Processing Timelines (2026 Data)**

As of early 2026, USCIS reports that it is issuing BFD determinations for applications filed approximately 51 months (4.25 years) prior, meaning an applicant filing in February 2026 should realistically expect a BFD decision in late 2029 or 2030[31]. In 80% of cases, the BFD determination reportedly comes within 2.5-3 years of filing[32].

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## **Current Legal Landscape: Developments in 2025-2026, Policy Shifts, and Enhanced Scrutiny**

### **USCIS Policy Shift: Heightened Audits and Increased BFD Denials**

Beginning in late 2024 and accelerating through 2025 and into 2026, USCIS has substantially increased its investigative scrutiny of U visa cases. Two underlying factors are documented:

First, Increased Fraud Prevention and Case Quality Reviews: USCIS has acknowledged, through its Office of Inspector General (OIG) and internal guidance, that some U visa applications contain forged, altered, or unauthorized law enforcement certifications, and that certain applicants have submitted false information[33]. In response, USCIS implemented more rigorous authentication procedures, including verification of certifying official identity and agency authority[34].

Second, Heightened Substantive Eligibility Scrutiny: Beyond fraud prevention, USCIS has shifted toward more rigorous evaluation of whether applicants truly meet U visa substantive elements. As documented in current practice guidance, USCIS officers are now scrutinizing whether:

- \* The crime genuinely qualifies under the U visa statutory list;
- \* The applicant has suffered "substantial" physical or mental abuse (not merely "some" harm);
- \* The applicant's cooperation with law enforcement is genuine and ongoing;
- \* The applicant demonstrates positive equities and rehabilitation[35].

The cumulative effect is that USCIS is denying BFD determinations with increased frequency in cases where: (1) the petition is "skeletal"-forms only, no supporting documentation; (2) the harm suffered is inadequately documented; (3) criminal history is not proactively addressed; or (4) the crime falls into "gray areas" (technical felonies but lacking violence or clear victimization)[36].

### **Impact on Processing Times and Case Outcomes**

The increased scrutiny has not significantly slowed the issuance of BFD determinations in strong cases; rather, it has accelerated denials of weak cases. As one authoritative practitioner source notes: "Strong, well-documented cases continue to move forward. Weak or incomplete cases are facing delays and denials earlier in the process-especially at the bona fide determination stage[37]."

This represents a material shift from prior years, when BFD was a relatively straightforward administrative process. In 2026, applicants filing with incomplete documentation face heightened risk of BFD denial, which terminates interim work authorization and deferred action eligibility.

### **Derivative Family Member Considerations and Age-Out Issues**

The rules governing derivative U visa applicants remain complex and have spawned substantial litigation. As of February 2026, the following principles are settled:

Who Qualifies as a Derivative: A principal U-1 applicant may include a spouse and unmarried children under 21[38]. If the principal is under 21 at the time of filing, parents and unmarried siblings under 18 may also be included[39]. The qualifying family relationships must exist at the time the principal U visa is approved (or at the time of adjustment of status) and must continue until the derivative adjusts status[40].

Age-Out Protections: There are LIMITED age-out protections. If a child is the principal U-1 applicant and is under 21 when the I-918 is filed, the principal's parents can remain on the petition even if the principal ages

out of U status during the pendency of the case[41]. However, for child derivatives, if a child turns 21 while the parent's I-918 is still pending, the child "ages out" and is no longer eligible as a derivative on that petition (though the child could file independently as a principal if eligible)[42].

**Derivative EAD and Work Authorization:** Derivative family members are authorized to work incident to U status, but must file [Form I-765][27] separately to obtain an EAD card[43]. Work authorization timelines for derivatives are tied to the principal's BFD determination; once the principal receives BFD, derivatives (if properly petitioned for) become eligible for their own EAD[44].

**I-918A vs. I-929:** Since 2024, practitioners have had the option to file [Form I-918A][45] (Petition for Qualifying Family Member of U-1 Recipient) for derivatives within the same petition as the principal, OR to file [Form I-929][46] after the principal's I-918 is approved. Form I-918A allows derivatives to derive benefits from the principal's BFD; Form I-929 requires a separate waiver analysis for inadmissibility and does not permit concurrent filing with the I-485. For applicants in 2026, concurrent I-918A filing (filing derivative petitions with the principal's I-918) is strategically preferable because it preserves the principal's filing date for the derivative and allows the derivative to access interim relief sooner[47].

### **Criminal History, Deportability, and Waiver Strategy**

A critical tension in U visa adjudication involves applicants with criminal records or immigration violations. The following principles are now established:

**Criminal History Does Not Categorically Disqualify:** Applicants with arrests, convictions, or prior removal orders are not automatically ineligible for U visa status[48]. USCIS has discretion to approve U visas notwithstanding criminal or immigration violations, subject to waiver authority and discretionary analysis.

**BFD and Criminal History:** However, criminal history does significantly impact BFD eligibility. USCIS increasingly denies BFD determinations when: (1) the applicant has prior convictions and has not proactively addressed them in the petition; (2) the applicant has a prior removal order or multiple unlawful entries; or (3) the applicant has unresolved criminal matters[49]. The agency is applying this discretion more stringently in 2026 than in prior years.

**Waivers on Form I-192:** Criminal inadmissibility and immigration violations can be waived via [Form I-192, Application for Advance Permission to Enter as a Nonimmigrant][17]. The standard is whether the waiver is in the "national interest" or "public interest." For serious crimes, [8 CFR § 212.17(b)(2)][50] imposes a heightened standard requiring a showing of "extraordinary circumstances." Practitioners must demonstrate: (1) loss of access to U.S. courts and justice system if waiver is denied; (2) nature and extent of the applicant's victimization; (3) the applicant's rehabilitation; and (4) any positive equities (family ties, community contributions, employment prospects)[51].

**Procedure:** If an applicant will be inadmissible, the I-192 should be filed concurrently with the I-918[52]. USCIS will evaluate both the I-918 (substantive U visa eligibility) and the I-192 (discretionary waiver of inadmissibility) together, though technically a favorable exercise of discretion on the I-192 is not required for U visa approval-the waiver and the substantive eligibility determination are separate[53].

### **Recent Statutory and Policy Changes (2025-2026)**

**EAD Validity Reduction:** Effective December 5, 2025, USCIS announced that EADs for adjustment-of-status applicants (among other categories) would be reduced from a maximum five-year validity to 18 months[54]. The precise applicability to U visa applicants is somewhat ambiguous, because U visa statutory work authorization ([8 CFR § 274a.12(c)(14)][55]) is tied to deferred action, not to traditional adjustment-of-status

EAD categories. However, practitioners should monitor this development, as it may ultimately affect EAD renewal timelines for pending U visa applicants[56].

**Travel Ban Adjudicative Holds:** Effective January 1, 2026, USCIS implemented expanded adjudicative holds on certain benefit applications filed by or for nationals of 39 countries designated as "high-risk" under Presidential Proclamation 10998[57]. While U visas are not explicitly mentioned in the memoranda, the language is broad and could affect U visa applicants from affected countries. Nationals of Afghanistan, Burma, Syria, Venezuela, and others are subject to potential processing holds and re-reviews of approved cases[58]. This is an evolving area requiring close monitoring.

**Prosecutorial Discretion and the Absence of Current Guidance:** As of January 2026, the DHS Guidance on Prosecutorial Discretion (the "Doyle Memorandum" from 2011) no longer provides controlling guidance, and no current replacement has been issued[59]. This means that decisions whether to grant deferred action, stay removal proceedings, or exercise prosecutorial discretion in U visa cases rest largely on case-by-case adjudication. U visa applicants cannot rely on categorical prosecutorial discretion policies, reinforcing the importance of filing strong, well-documented applications and securing law enforcement cooperation.

### **Ninth Circuit Precedent and Regional Differences**

As a San Francisco-based immigration practice, practitioners operate within the Ninth Circuit, which has developed distinctive precedents on several U visa issues:

**Substantial Abuse Standard:** The Ninth Circuit has not issued definitive guidance on what constitutes "substantial physical or mental abuse," but has recognized that the standard is less stringent than the "extreme cruelty" standard applied in VAWA cases. Comparative analysis is instructive: while VAWA requires abuse demonstrating extreme cruelty and control, U visa harm need only be "substantial," which can include documented psychological injury, even absent severe physical trauma.

**Circuit Differences on I-192 Jurisdiction:** A circuit split exists on whether immigration judges (IJs) have jurisdiction to adjudicate [Form I-192][17] waivers in U visa cases. The Board of Immigration Appeals and the Third Circuit have held that IJs lack jurisdiction; however, the Fourth, Seventh, and Eleventh Circuits have concluded that IJs do have authority. The Ninth Circuit has not definitively resolved this issue, though Ninth Circuit practice generally defers to USCIS jurisdiction over I-192 waivers in the affirmative context. This matters for applicants in removal proceedings, as it may affect whether Form I-192 can be filed with an IJ or must be filed with USCIS affirmatively.

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## **San Francisco-Specific Legal Landscape: Immigration Court, Asylum Office, and Enforcement Considerations**

### **San Francisco Immigration Court and Local Practices**

The Executive Office for Immigration Review (EOIR) operates [San Francisco Immigration Court] at multiple locations: [100 Montgomery Street, Suite 800] and [630 Sansome Street, 4th Floor] in San Francisco, and [1855 Gateway Boulevard, Suite 850, Concord]. While U visa cases are not primarily litigated before immigration courts (they are USCIS-adjudicated in the affirmative context), understanding local court practices is relevant for applicants in removal proceedings who are simultaneously pursuing U visa protection.

**General Procedural Observations:** San Francisco Immigration Court judges have reportedly developed distinct procedural tendencies. Some judges are receptive to evidence of pending humanitarian immigration benefits

(such as pending U visa applications) as factors supporting continuances or discretionary relief from removal. However, removal proceedings proceed independently of U visa adjudication, and a pending U visa application does not automatically stop removal proceedings. Practitioners should file motions to stay or continue removal proceedings in parallel with U visa filings, supported by evidence of the petition's legitimacy and expected timeline.

**Intersectionality with State Criminal Law:** Northern California's distinctive state criminal law regime (particularly California Penal Code §§ 1473.7 and 1203.43) creates unique opportunities for U visa applicants. Under [PC § 1473.7], a person convicted of a crime can petition to vacate the conviction if the conviction "had the effect of concealing the true nature of the victim's (or victims') relationship to the perpetrator of the crime committed against the victim(s) and thus the fact of the crime." Under [PC § 1203.43], certain individuals can petition to reduce felonies to misdemeanors. Both remedies can affect admissibility determinations in U visa cases, as they may eliminate or reduce the severity of criminal grounds of inadmissibility. San Francisco-area practitioners should routinely analyze whether state-level conviction relief is available and strategically coordinate it with U visa applications.

### **San Francisco Asylum Office**

While not directly reviewing U visas (which are USCIS-adjudicated), the San Francisco Asylum Office is relevant for applicants who may be pursuing asylum in parallel with U visa petitions, or who have previously sought asylum. The San Francisco Asylum Office historically maintains significant case volumes due to Central American asylum seekers from Guatemala, El Salvador, and Honduras. Practitioners should be aware that applicants who file both I-589 (asylum) and I-918 (U visa) petitions may face procedural issues regarding which application takes priority and how evidence is shared between proceedings. Generally, if both are pending, USCIS may issue RFEs on one or both applications, and the applicant should be prepared to address any inconsistencies between asylum and U visa claims.

### **Northern California ICE Enforcement and Alternatives to Detention**

ICE ERO Field Office 1 (covering Northern California) operates detention facilities including the Yuba County Jail (contract detention) and monitors removal cases in the region. For U visa applicants in removal proceedings, alternatives to detention (ATD) may be available, particularly if the applicant has filed a legitimate U visa petition, has community ties, and poses no public safety risk. While not automatic, presence of a pending U visa application with supportive law enforcement documentation can strengthen ATD motions.

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## **Strategic Analysis: Arguments Favoring and Opposing U Visa Eligibility, and Risk Assessment Framework**

### **Arguments Favoring Strong U Visa Eligibility and Expected Approval**

For an applicant with a clearly qualifying crime, substantial documented harm, and law enforcement cooperation, the following arguments support approval:

**Qualifying Crime:** U visa statutes enumerate approximately 26 qualifying criminal activities. Crimes of violence—such as domestic violence, sexual assault, trafficking, kidnapping, and armed robbery—are unambiguously qualifying. Applicants with convictions for (or documented victims of) these offenses have strong categorical eligibility. The crime need not have been prosecuted to completion; law enforcement must only certify that the victim possesses information and has been or will be helpful.

**Substantial Physical or Mental Abuse:** USCIS guidance provides that "substantial" abuse is evaluated on a fact-intensive, case-by-case basis. Neither severity of the physical injury nor the psychological impact alone is determinative; rather, USCIS must weigh multiple factors. An applicant who has suffered multiple broken bones, required hospitalization, undergone surgery, and developed documented PTSD, anxiety, or depression has a strong case for substantial abuse. The regulations note that "a series of acts taken together may be considered to constitute substantial physical or mental abuse even where no single act alone rises to that level." Practitioners should marshal all available evidence: medical records, hospital bills, surgical records, psychological evaluations, therapist declarations, affidavits from family or friends, and personal narrative.

**Law Enforcement Cooperation and Helpfulness:** The statutory requirement that the applicant be "helpful, is helpful, or is likely to be helpful" is broadly construed. Applicants need not have pursued a criminal complaint, testified in court, or cooperated with ongoing prosecution; those who contacted police, answered investigative questions, provided witness statements, or cooperated in any manner satisfy this element. Form I-918B certification from a qualifying law enforcement agency, prosecutor, judge, or other investigating official provides powerful evidence.

**Favorable Discretionary Factors:** Beyond statutory elements, USCIS evaluates discretionary factors that weigh toward approval: documented rehabilitation, community ties, employment history, family relationships, medical conditions requiring U.S. care, and positive character evidence. Applicants with strong equities present a compelling case, particularly if combined with clear statutory eligibility.

**Ninth Circuit Authority:** Within the Ninth Circuit, case law supports a humanitarian reading of U visa requirements. While the Ninth Circuit has not issued extensive published precedent on U visa substantive eligibility, the court's general immigration jurisprudence reflects receptiveness to victim-protective statutes and interpretations favoring relief for crime victims.

### **DHS Arguments Against U Visa Approval: Government's Strongest Position**

USCIS and DHS, when adjudicating or denying U visa petitions, rely on several categories of arguments:

**Insufficient Documentation of Harm:** USCIS emphasizes that applicants must affirmatively prove substantial abuse through objective evidence, not mere assertion. A personal narrative describing trauma, without medical records, police documentation, or corroborating affidavits, is insufficient. The applicant bears the burden of proof.

**Questionable or Incomplete Law Enforcement Certification:** If the I-918B certification is incomplete, not timely (outside six months), signed by an unauthorized official, or raises fraud concerns, USCIS will deny the petition. USCIS scrutinizes certifications particularly closely if they are late, generic, or provided by an agency without clear investigative or prosecutorial responsibility for the alleged crime.

**Gray-Area Qualifying Crimes:** USCIS notes that many crimes, while technically satisfying statutory language, may involve limited victimization or equivocal criminal conduct. For example, some workplace disputes, though involving criminal threats, may not rise to "extortion" or "coercion" with sufficient clarity. USCIS applies this argument selectively but with increased rigor in 2026.

**Criminal and Immigration History as Negative Discretionary Factors:** Even if statutory elements are satisfied, USCIS argues that prior convictions, immigration violations, or fraud undercut the applicant's credibility and merit. The agency applies heightened discretionary scrutiny in cases involving violent crimes, drug offenses, fraud, or prior removal orders.

**Public Safety and National Security Concerns:** If background checks raise flags, or if the applicant's history

suggests connection to criminal enterprises (as opposed to individual victimization), USCIS will prioritize public safety and deny applications.

### **Risk Assessment: Likelihood of Success by Scenario**

Scenario 1-Strong, Well-Documented Case with Clear Qualifying Crime:

- \* BFD Likelihood: Medium-High (70-80% probability if documentation is comprehensive)
- \* Final U Visa Approval Likelihood: Medium (55-70% probability, assuming cap space eventually becomes available)
- \* Timeline Realism: BFD in 2-3 years; final approval in 7-10 years or longer
- \* Rationale: These cases meet statutory elements, have law enforcement support, and present positive equities. However, the statutory cap creates inherent uncertainty; even approved cases must wait for visa numbers.

Scenario 2-Borderline Case (Gray-Area Crime, Minimal Harm Documentation):

- \* BFD Likelihood: Low-to-Medium (30-50% probability)
- \* Final U Visa Approval Likelihood: Low (20-35% probability, if BFD is even granted)
- \* Timeline Realism: BFD may be delayed or denied within 2-3 years; no final approval path if BFD is denied
- \* Rationale: USCIS's heightened 2026 scrutiny targets these cases. Weak documentation and borderline qualifying crimes face elevated risk of BFD denial.

Scenario 3-Applicant with Criminal History or Prior Removal:

- \* BFD Likelihood: Medium (40-60% probability if other factors are strong, but threatened by aggressive discretionary analysis)
- \* Final U Visa Approval Likelihood: Low-to-Medium (30-50% probability, dependent on nature and recency of criminal history and strength of I-192 waiver argument)
- \* Timeline Realism: BFD possibly delayed; final approval contingent on successful waiver strategy
- \* Rationale: USCIS denies BFD in criminal history cases that do not proactively address the history and articulate waiver arguments. However, [INA § 212(d)(14)] provides broad waiver authority for U visa applicants, and courts have recognized humanitarian and access-to-justice arguments as supporting waivers.

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## **Practical Implementation: Filing Strategy, Forms, Documentation, and Procedural Roadmap**

### **Step One: Determining Eligibility and Securing Law Enforcement Cooperation**

Prerequisites: Before filing an I-918, counsel must verify: (1) that the applicant is a victim of a qualifying crime; (2) that a law enforcement agency investigated or has responsibility for the crime; (3) that the agency is willing to complete [Form I-918B][14]; and (4) that the applicant can demonstrate substantial abuse and helpfulness.

**Law Enforcement Outreach:** The applicant or counsel should contact the investigating law enforcement agency, provide the agency with the [I-918B form][14] and instructions, and request that the agency review the case and determine whether to complete the certification. Law enforcement has discretion to decline certification; agencies are not obligated to certify. However, many agencies (particularly domestic violence units, sexual assault task forces, and human trafficking investigators) have developed protocols for U visa certifications and may process requests efficiently.

**Critical Timeline:** The I-918B must be signed by the certifying official, and the complete I-918 petition (including the signed, original I-918B) must reach USCIS within six months of the certification date. Practitioners should not wait; begin law enforcement outreach immediately upon determining potential eligibility.

## **Step Two: Gathering Comprehensive Documentation**

U visa applications filed in 2026 require substantially more supporting documentation than forms alone. The following evidence should be gathered:

**Medical and Psychological Documentation:** Obtain all medical records, hospital discharge summaries, surgical reports, x-rays, and pharmacy records documenting physical injuries. Secure formal psychological evaluations or therapy records documenting mental health conditions (PTSD, depression, anxiety) causally related to the victimization. If the applicant is in ongoing therapy, request a detailed declaration from the therapist addressing: (a) the applicant's presenting symptoms; (b) the connection between the crime and those symptoms; (c) the prognosis; and (d) the applicant's need for continued care.

**Police Documentation:** Obtain complete police reports, incident reports, arrest reports, witness statements, dispatch records, and photographs taken at the scene or of injuries. If the crime was not reported, explain why in the personal narrative and gather any alternative documentation (school records, employment records, or statements from individuals aware of the situation).

**Law Enforcement Communication:** Gather written communication with law enforcement: emails, text messages, case numbers, courtroom transcripts, subpoenas, or letters from prosecutors confirming the applicant's cooperation.

**Character and Community Documentation:** Secure letters of support from employers, community leaders, family members, friends, clergy, or social workers attesting to the applicant's character, rehabilitation, community ties, and recovery. These letters should be specific (not form letters) and should include the author's familiarity with the applicant and observations of positive equities.

**Personal Narrative and Statement:** Counsel should work with the applicant to prepare a detailed, chronological personal statement describing: (a) the crime and circumstances; (b) the physical and emotional harm suffered; (c) how the harm has affected daily functioning, employment, family, health; (d) cooperation with law enforcement; (e) steps taken toward recovery and rehabilitation; and (f) why continued presence in the U.S. is necessary and in the public interest. The narrative should be written in the applicant's voice (not legalese), be emotionally authentic, and avoid contradictions with police reports or other documentary evidence.

## **Step Three: Completing Form I-918 and Supplements**

**Form I-918 Components:** The main [Form I-918] petition requires detailed biographical information, immigration history, and responses to admissibility questions. Key sections include:

- \* Part 1 & 2: Biographical and background information, immigration history, criminal record (if any)

- \* Part 3: Admissibility questions-any "yes" answer requires a Form I-192 waiver
- \* Part 4 & 5: Declaration of facts regarding the crime, victim status, harm, cooperation, and law enforcement helpfulness
- \* Part 6-8: Signature and additional information

Form I-918 Supplement A (Derivatives): If the applicant is including qualifying family members, complete [Form I-918 Supplement A] for each derivative, providing family relationship documentation (marriage certificate, birth certificate) and demonstrating admissibility or basis for waivers.

Form I-918 Supplement B (Law Enforcement Certification): This form must be completed by the certifying law enforcement official and signed within six months of submission. The applicant or counsel should prepare a detailed draft and present it to the law enforcement agency, as some agencies lack familiarity with the form.

Form I-765 (EAD Application): Filing [Form I-765][27] concurrently with the I-918 is optional but strategic. If filed, upon BFD approval, USCIS will automatically issue an EAD. If not filed initially, the applicant can file Form I-765 later upon receiving notice of BFD.

Form I-192 (If Applicable): If the applicant is inadmissible, file [Form I-192][17] concurrently, providing a detailed statement explaining why the waiver is in the national or public interest, supported by all documentary evidence of victimization, rehabilitation, family ties, and community ties.

#### **Step Four: Filing Location and Procedures**

All Form I-918 petitions (filed by principals within the United States) must be mailed to:

USCIS Nebraska Service Center

Attn: I-918

PO Box 87918

Lincoln, NE 68501-7918

Or via express courier:

USCIS Nebraska Service Center

Attn: I-918

850 S Street

Lincoln, NE 68508

Filing Timeline: An applicant should expect 2-5 months for USCIS to issue a receipt notice ([Form I-797C]) confirming receipt of the petition. The receipt number begins with "NSC" (Nebraska Service Center) and should be retained for all future correspondence and case status inquiries.

#### **Step Five: Monitoring Case Status and BFD Decision**

USCIS Case Status Online: Applicants can check case status at [USCIS Case Status Online] using the receipt number. The system shows whether the case is under initial review, at what processing stage (BFD, waiting list, final adjudication), and whether requests for evidence have been issued.

Processing Times: As of February 2026, USCIS is processing BFD requests for petitions filed approximately

51 months (4.25 years) prior. An applicant filing in February 2026 should anticipate a BFD decision in late 2029 or 2030.

RFE Response Protocol: If USCIS issues a [Request for Evidence (RFE)], counsel must respond within 87 days (not 90) with all requested evidence, organized logically, with clear cover letters explaining each document. Late or incomplete RFE responses result in case denial.

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## **Work Authorization and Interim Relief: Employment Authorization Documents (EAD), Deferred Action, and Advanced Parole**

### **EAD Eligibility and Processing**

Eligibility Basis: Once USCIS approves a Bona Fide Determination, the applicant becomes eligible for an EAD under [8 CFR § 274a.12(c)(14)][55], which authorizes work authorization based on deferred action granted in U visa cases.

Form I-765 Filing: If the applicant did not file [Form I-765][27] with the initial I-918, the applicant should file Form I-765 upon receiving the BFD approval notice. The form requires the applicant to indicate eligibility category (c)(14) and submit a copy of the BFD approval notice.

EAD Validity: The EAD is initially valid for four years from the date of issuance and is renewable. However, practitioners should monitor the December 5, 2025 EAD validity reduction for adjustment applicants; if USCIS applies this reduction to U visa EADs, renewals will require re-filing every 18 months instead of four years.

Processing Time for EAD: Once a BFD approval is issued, USCIS typically issues the EAD within 30 days to several months. Applicants should expect to receive the EAD card within 2-3 months of submitting the I-765 after BFD approval.

### **Work Permit Categories and Tax Implications**

EAD Category: The EAD card will show eligibility category "(c)(14)" (deferred action), which authorizes the applicant to work lawfully in any employment.

Social Security Number and Tax Obligations: Upon receiving the EAD, the applicant should visit a Social Security Administration office with the EAD and request a Social Security number. Once issued, the applicant can work lawfully and is obligated to file federal and state tax returns. Notably, U visa applicants (like other nonimmigrants) are generally NOT eligible for federal means-tested benefits (SNAP, Medicaid, TANF) while in nonimmigrant status, though some state programs may be available.

Employer Verification (Form I-9): Employers must verify work authorization on [Form I-9]. The applicant presents the EAD card and either a state ID or passport as proof of identity. The applicant should complete and submit employment authorization documentation accurately to avoid future immigration complications.

### **Advance Parole (Form I-131) for Travel**

Strategic Consideration: U visa applicants who need to travel outside the United States while their cases are pending may be eligible for advance parole (also called a travel permit or re-entry permit). Advance parole allows departure and re-entry without jeopardizing immigration status.

Form I-131 Filing: An applicant may file [Form I-131] (Application for a Travel Document) requesting

advance parole once the I-918 is pending. The application requires payment of a filing fee (unless a fee waiver is granted) and submission of the receipt notice for the I-918.

Processing Time: As of 2026, USCIS processing times for advance parole show significant backlogs, with median processing times exceeding 6 months in many cases. Applicants planning travel should file Form I-131 well in advance.

Duration: Advance parole is typically valid for one year and may be renewed while the I-918 is pending. Each departure on advance parole "restarts the clock" on presence in the United States for purposes of establishing continuous physical presence, which is necessary only once the applicant is in U visa status and preparing to adjust to permanent resident status.

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## **Criminal History, Deportability, and Waiver Strategy**

### **Impact of Criminal Convictions on U Visa Eligibility**

Categorical Rules: Unlike some other immigration benefits, U visa eligibility is NOT categorically barred by prior criminal convictions. Even applicants with felony convictions, prior immigration violations, or deportation orders may be eligible for U visa status, subject to discretionary waiver analysis.

Criminal History and BFD Risk: However, as noted above, criminal history significantly impacts BFD approval in 2026. USCIS denies BFD determinations in cases where the applicant has criminal history that is not proactively addressed in the petition. The practical implication is that applicants with arrests or convictions must disclose these facts in the I-918 (answering "yes" to admissibility questions) and must file a Form I-192 waiver concurrently, with detailed explanation of rehabilitation and why the waiver is in the national or public interest.

Unwaivable Grounds: One inadmissibility ground cannot be waived: [INA § 212(a)(3)(E)], which covers participation in Nazi persecution, genocide, torture, or extrajudicial killing. Applicants subject to this ground are ineligible for U visa status.

Waivable Grounds Applicable to U Visa Applicants:

- \* Entry Without Inspection ([INA § 212(a)(6)(A)]): Applicants who entered without inspection must request a waiver on Form I-192. This is one of the most common grounds requiring waiver in U visa cases.
- \* Unlawful Presence ([INA § 212(a)(9)]): Applicants with accrued unlawful presence exceeding 180 days are subject to a ten-year bar; those with more than one year of unlawful presence face a permanent bar. However, these grounds are waivable. Practitioners note that if an applicant has remained continuously in the U.S. since accruing unlawful presence (never departing), the 180-day and one-year bars do not apply.
- \* Criminal Grounds ([INA § 212(a)(2)]): A broad category including crimes of moral turpitude, prostitution, drug trafficking, and others. These are waivable, but USCIS applies heightened discretionary scrutiny under [8 CFR § 212.17(b)], requiring demonstration of "extraordinary circumstances" for violent or particularly serious crimes.
- \* Misrepresentation ([INA § 212(a)(6)(C)]): Applicants who made false statements to obtain immigration benefits or entry are inadmissible and must waive this ground. This is a serious ground, and applicants must explain the misrepresentation and why it should be waived.

## **Form I-192 Waiver Strategy and Standards**

Timing and Filing: Form I-192 should be filed concurrently with the I-918. USCIS will evaluate the waiver and the substantive petition together.

Waiver Standard: [INA § 212(d)(14)] provides that DHS may waive inadmissibility grounds (except § 212(a)(3)(E)) for U visa applicants if it determines the waiver is in the "national interest" or "public interest." The statute provides no definition of these standards, giving USCIS substantial discretion.

Discretionary Factors Supporting Waiver: USCIS guidance and case law recognize the following factors as supporting a favorable exercise of discretion:

- \* Loss of Access to U.S. Courts and Justice System: U visa applicants are victims of crime; denying the waiver deprives them of recourse to the U.S. legal system to seek remedy against their perpetrators.
- \* Nature and Extent of Victimization: The severity and brutality of the crime inflicted on the applicant, and ongoing harm, weigh heavily.
- \* Rehabilitation and Moral Character: Evidence of rehabilitation, including completed treatment programs, steady employment, family support, and absence of new criminal activity, support a favorable determination.
- \* Family and Community Ties: Applicants with U.S. citizen or permanent resident family members, employment, housing stability, and community integration present stronger cases.
- \* Public Interest Considerations: USCIS examines whether approval serves the public interest by: (a) supporting law enforcement's ability to investigate and prosecute crime; (b) promoting victim protection; and (c) encouraging reporting of crime by immigrant victims.

Heightened Scrutiny for Serious Crimes: [8 CFR § 212.17(b)(2)] provides that waivers for "violent or dangerous crimes" or security-related grounds are only available in "extraordinary circumstances." Practitioners asserting waiver for violent felonies must provide exceptionally strong evidence of rehabilitation and compelling public interest factors.

### **Declaration Writing and Narrative Strategy for Waiver**

The I-192 waiver application should include a detailed personal declaration from the applicant explaining:

1. The nature and seriousness of each inadmissibility ground triggered;
2. When and why the violation occurred (context matters—entry without inspection in youth to flee poverty is viewed differently than deliberate fraud);
3. Steps taken toward rehabilitation (treatment, counseling, employment, family stability);
4. The applicant's current life circumstances and ties to the U.S.;
5. The applicant's loss of access to U.S. courts and justice if the waiver is denied;
6. How the applicant's continued presence serves the public interest (supporting law enforcement investigation, protecting the applicant as a crime victim, encouraging immigrant crime reporting).

Practitioners should also secure supporting declarations from family members, employers, therapists, community leaders, and (if relevant) law enforcement officers attesting to the applicant's rehabilitation and current positive standing.

## **Adjustment of Status: Transitioning from U Visa to Lawful Permanent Resident (Green Card)**

### **Eligibility Requirements for Adjustment**

Once an applicant has been in U nonimmigrant status for at least three years of continuous physical presence, the applicant becomes eligible to apply for adjustment of status to lawful permanent resident under [INA § 245(m)], codified at [8 CFR § 245.24].

**Continuous Physical Presence Requirement:** The three-year period is strictly construed. Absences exceeding 90 days in a single instance or 180 days in aggregate break the continuity requirement. However, if the applicant obtained a certification from the law enforcement agency that originally signed the I-918B stating that the absences were necessary to assist in the investigation or prosecution, the continuity is preserved. Applicants should preserve all travel documentation (airline tickets, passport stamps, I-94 departure/arrival records) demonstrating that all absences fell within these limits.

**Cooperation with Law Enforcement:** The applicant must not have "unreasonably refused" law enforcement requests for assistance. If law enforcement requested additional help (testimony, interviews, participation in proceedings) after the applicant received U visa status, the applicant must have complied. However, the applicant's current whereabouts and availability for future cooperation will be assessed.

**Humanitarian, Family Unity, or Public Interest Justification:** [INA § 245(m)(1)(B)] requires applicants to demonstrate that their "continued presence in the United States is justified on humanitarian grounds, to ensure family unity, or is in the public interest." USCIS applies a discretionary analysis, weighing positive and negative factors. In the absence of adverse factors (criminal history, immigration violations), USCIS will generally find that approval is in the public interest. Applicants with prior criminal history must present strong evidence of rehabilitation to satisfy this element.

**Admissibility:** The applicant must remain admissible or obtain waivers. By the time three years have elapsed and the applicant applies for adjustment, any prior waivers granted on the I-192 continue to apply, but USCIS will conduct updated background checks and may identify new grounds of inadmissibility.

### **Filing Form I-485 and Required Documentation**

**Primary Form and Timing:** Once the three-year mark is reached, the applicant files [Form I-485, Application to Register Permanent Residence or Adjust Status]. There is no waiting period after the three-year mark; applicants should file as soon as eligible to preserve status and ensure that U visa status does not expire.

**Form I-485 Supplement E:** U visa applicants filing for adjustment must complete [Form I-485 Supplement E], which requests information specific to U visa cases: evidence of three years continuous physical presence, cooperation with law enforcement, and humanitarian/public interest factors.

**Required Supporting Documentation (Per 8 CFR § 245.24(d)):**

- \* **Proof of U Status:** Copy of the I-797 U visa approval notice or U visa card, and the Form I-94 showing admission as a U nonimmigrant
- \* **Evidence of Continuous Physical Presence:** Lease agreements, utility bills, employment letters, school records, tax returns, bank statements, medical records, or affidavits from others with knowledge of the applicant's residence. The applicant need not submit evidence for every single day but must avoid

significant chronological gaps

- \* **Proof of Cooperation:** Evidence of ongoing or past helpfulness to law enforcement, including police statements, court documents, prosecutor letters, or witness depositions
- \* **Medical Examination (Form I-693):** A civil surgeon-completed medical exam and vaccination record
- \* **Biometrics and Background Checks:** USCIS will conduct updated FBI fingerprint checks and other background checks
- \* **Filing Fee or Fee Waiver:** The I-485 filing fee as of 2026 is \$1,140 (subject to annual adjustment); a fee waiver may be requested on [Form I-912] if the applicant meets poverty guidelines
- \* **Affidavit of Support (Form I-864):** If there is a qualifying sponsor (U.S. citizen or permanent resident family member), an Affidavit of Support may be required to demonstrate the sponsor's income meets 125% of federal poverty guidelines

### **Processing Timeline for Adjustment of Status**

**Average Timeline:** While USCIS does not publish specific timelines for U visa-based adjustments, practitioners report that processing times range from 12 to 24 months, with some cases taking longer if interviews or RFEs are required. This is substantially faster than the initial U visa approval timeline.

**Interview:** USCIS may schedule an interview with the applicant to verify information, discuss the crime and harm, and assess current admissibility. Not all cases are interviewed, but applicants should be prepared.

**RFE Risk:** If USCIS has questions regarding continuous physical presence, cooperation, admissibility, or humanitarian factors, an RFE may be issued. Applicants should respond promptly (within 87 days) with all requested evidence.

**Extension of U Status While I-485 Pending:** If the applicant's U visa status is set to expire before the I-485 is adjudicated, USCIS will automatically extend U status upon filing the I-485. The applicant should include a copy of the I-485 receipt notice with a request to extend U status, if applicable.

### **Green Card Approval and Status**

Upon approval of the I-485, the applicant becomes a lawful permanent resident (green card holder). The applicant will receive a physical green card in the mail, valid for ten years. As a green card holder, the applicant may:

- \* Live and work anywhere in the United States without immigration restrictions
- \* Travel internationally with the green card (or passport)
- \* Sponsor family members for immigration benefits
- \* Apply for U.S. citizenship after five years of permanent residency

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## **Derivative Family Members: Eligibility, Filing Strategy, and Adjustment Procedures**

### **Who Qualifies as a Derivative U Visa Beneficiary**

**Principal Applicant Requirements:** A principal U-1 applicant may include qualifying family members in the petition at the time of initial filing or at any time while the principal's I-918 is pending, OR after the principal's

I-918 is approved but before the principal adjusts status.

Qualifying Relationships (Dependent on Principal's Age at Time of Filing):

\* If Principal is 21 or Older: Spouse and unmarried children under 21

\* If Principal is Under 21: Spouse, unmarried children under 21, parents, and unmarried siblings under 18

Critical: The qualifying relationship must exist at the time the principal U visa is approved or at the time of the principal's adjustment of status (whichever is applicable). A child who turns 21 after the petition is filed but before approval loses derivative status unless the principal was under 21 when the I-918 was filed (in which case age-out protections apply).

### **Form I-918A vs. Form I-929: Strategic Considerations**

Form I-918A (Petition for Qualifying Family Member of U-1 Recipient): This form is filed to include derivatives concurrently with the principal's I-918 or while the principal's I-918 is pending. Upon the principal's BFD approval, derivatives listed on the I-918A become eligible for their own deferred action and EAD. Form I-918A allows derivatives to benefit from the principal's receipt date and expedites interim relief.

Form I-929 (Petition for Qualifying Family Member of U-1 Recipient): This form is filed after the principal's U visa is approved for family members not included on the original I-918A. Form I-929 requires a separate waiver analysis, and approval is contingent on a finding of "exceptional and extremely unusual hardship." Importantly, Form I-929 does NOT allow concurrent filing with adjustment of status (Form I-485); instead, the I-929 is approved first, and then the family member separately files Form I-485 after the principal adjusts.

Strategic Recommendation: Practitioners should file Form I-918A concurrently with the principal's I-918 for all known qualifying family members, as this preserves their eligibility, provides interim relief upon the principal's BFD, and avoids the need to establish exceptional hardship later.

### **Derivative Admissibility and Waivers**

Inadmissibility Grounds: Derivative family members are subject to inadmissibility grounds just as principals are. However, derivatives benefit from [8 CFR § 214.14(c)], which allows USCIS to waive all inadmissibility grounds (except § 212(a)(3)(E)) for family members of U-1 principals who have received BFD.

Waiver Standard: The standard is the same as for principals: the waiver must be in the national or public interest. Practitioners should submit comprehensive I-192 waivers for derivatives (either concurrently with the I-918A or within the I-918A itself) if inadmissibility grounds are triggered.

### **EAD and Work Authorization for Derivatives**

Eligibility: Upon the principal's BFD approval, derivative family members become eligible for work authorization under [8 CFR § 274a.12]. However, unlike principals (who receive automatic EAD upon BFD), derivatives must affirmatively file Form I-765 to obtain an EAD card.

Form I-765 Filing: The derivative should file Form I-765 indicating eligibility category (a)(20) (U-2 through U-5 nonimmigrant status) or (c)(14) (deferred action), attaching proof of the principal's BFD approval and the derivative's own I-94 or admission record.

Timing: USCIS will process the derivative's Form I-765 and issue an EAD, though timing varies. Applicants should file promptly upon receiving notice of the principal's BFD to minimize gaps in work authorization.

### **Derivative Adjustment of Status Procedures**

Independent Filing: Each derivative family member, once eligible, must independently file Form I-485 to adjust status to lawful permanent resident. Unlike the principal's adjustment (which must satisfy the three-year continuous physical presence requirement), derivatives have slightly different requirements:

- \* If the derivative was admitted to the United States in U status (on the principal's approved petition), the derivative must also satisfy the three-year continuous physical presence requirement.

- \* If the derivative is seeking adjustment under [INA § 245(m)(3)] (as a family member of an approved U-1 principal), the requirements are less stringent and do NOT require the three-year requirement.

Procedurally: Derivatives may file I-485 concurrently with or after the principal's I-485, but generally should NOT file before the principal, as the principal's approval provides the foundation for the derivative's eligibility.

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## **Evidence Requirements: Substantive Standards and Document Collection Strategy**

### **Establishing the Qualifying Crime**

Documentary Evidence Required:

- \* Police reports (incident report, investigative report, arrest report) clearly naming the alleged perpetrator and describing the criminal conduct
- \* Court documents (charging documents, arraignment papers, conviction records, sentencing documents) if prosecution occurred
- \* Medical or hospital records documenting injuries consistent with the alleged crime
- \* Witness statements or affidavits from others with knowledge of the crime
- \* School records, employment records, or other documents establishing the applicant's presence at the location of the crime

Qualifying Crime Categories: U visa regulations enumerate approximately 26 categories of qualifying crimes. Practitioners should confirm that the alleged criminal conduct falls within at least one statutory category; if there is ambiguity, submit supplemental narrative explaining how the conduct satisfies the statutory definition.

### **Demonstrating Substantial Physical or Mental Abuse**

Physical Abuse Evidence:

- \* Medical records, hospital discharge summaries, operative reports, and imaging (x-rays, CT scans) documenting injuries
- \* Photographs of injuries (if available and not overly graphic)
- \* Pharmacy records showing pain medications or other treatment
- \* Physical therapy or rehabilitation records
- \* Disability documentation or work absence records attributable to recovery

Mental or Emotional Abuse Evidence:

- \* Psychological evaluations or diagnoses from licensed mental health professionals
- \* Therapy or counseling records (obtain authorization for release from the therapist)

- \* Medications prescribed for mental health conditions (psychiatric prescriptions)
- \* Clinical records documenting PTSD, depression, anxiety, or other trauma-related conditions
- \* Detailed declarations from therapists, counselors, or psychiatrists explaining: (a) the applicant's presenting symptoms; (b) how the symptoms relate causally to the crime; (c) the severity and duration of the condition
- \* Declarations from family members, friends, employers, or community members attesting to observable changes in the applicant's mental state or behavior

Cumulative Effects: Practitioners should emphasize that [8 CFR § 214.14(a)(8)] recognizes that "a series of acts taken together may be considered to constitute substantial physical or mental abuse even where no single act alone rises to that level." If the applicant suffered multiple incidents of abuse (e.g., repeated domestic violence), compile all evidence into a coherent narrative showing the cumulative impact.

### **Proving Cooperation with Law Enforcement**

Primary Evidence: Form I-918B Certification: The signed [Form I-918B][14] from a qualifying law enforcement agency is the strongest evidence of helpfulness. The form should clearly articulate:

- \* The applicant's status as a victim of qualifying criminal activity
- \* Information the applicant possesses about the crime
- \* How the applicant has been, is being, or is likely to be helpful in detection, investigation, prosecution, conviction, or sentencing

Supplementary Evidence of Cooperation:

- \* Written communication (emails, letters, text messages) between the applicant and law enforcement
- \* Witness statements from police officers, detectives, or prosecutors describing the applicant's cooperation
- \* Court transcripts, subpoena records, or trial testimony showing the applicant's participation
- \* Case files or investigative notes (if obtainable through FOIA or disclosure)
- \* Statements from victims' advocates or case managers documenting the applicant's engagement

Likelihood-Based Certification: Law enforcement need not have prosecuted the case or obtained a conviction; they may certify based on the applicant's likelihood of being helpful. Practitioners should work with law enforcement to articulate what information the applicant possesses and how that information could assist the investigation or prosecution if the case proceeds.

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## **Request for Evidence (RFE) Response Strategy and Procedural Defense**

### **RFE Issuance and Deadline**

If USCIS requires additional evidence to adjudicate the U visa petition, the agency will issue an RFE [Form I-797-E or N-556]. The RFE specifies:

- \* The evidence required
- \* The deadline for response (typically 87 days, though sometimes 45 or 60 days)

- \* The consequences of failure to respond (likely denial)

Critical: Applicants must respond by the deadline. USCIS generally does not grant extensions. Practitioners should immediately alert clients upon receiving an RFE and begin gathering the requested evidence.

## **RFE Response Organization and Strategy**

Structural Approach:

1. Create a cover letter briefly summarizing the petition and identifying which evidence is responsive to each RFE request
2. Organize the response with a table of contents and numbered exhibits corresponding to each RFE item
3. Include a legal brief explaining the law if the RFE contests a legal interpretation
4. Provide certified English translations for all foreign-language documents
5. Submit original documents (or certified copies) where required; photographs or copies are acceptable for most documents

Common RFE Requests in U Visa Cases:

- \* **Insufficient Evidence of Substantial Abuse:** RFE requests medical records, psychological evaluations, or detailed declarations from treating providers. Response: Obtain and submit complete medical records, psychological evaluations, pharmacy records, and detailed therapist declarations addressing causation and severity.
- \* **Incomplete Law Enforcement Certification:** RFE indicates the I-918B is incomplete or raises fraud concerns. Response: If the certification was incomplete, contact the law enforcement agency and request a revised, complete form. If fraud is suspected, work with the agency to clarify and re-verify the certification.
- \* **Missing or Contradictory Information:** RFE identifies inconsistencies between the personal narrative and police reports or between the I-918 and prior applications. Response: Submit a detailed declaration reconciling the apparent inconsistencies, explaining the context or correcting any errors.
- \* **Criminal History Not Addressed:** RFE notes the applicant's criminal record and requests explanation or waiver. Response: File a Form I-192 with detailed narrative explaining the criminal conduct, rehabilitation, and why the waiver is in the national interest.
- \* **Admissibility Concerns:** RFE requests evidence addressing admissibility grounds. Response: If admissibility waivers are needed, prepare comprehensive Form I-192 with supporting declarations and evidence of rehabilitation.

## **Litigation-Oriented Evidence Preservation**

Practitioners should recognize that evidence assembled for an RFE response may later be used in litigation if USCIS denies the petition and the applicant appeals. Accordingly, evidence should be:

- \* Authenticated (affidavits should be sworn and notarized; documents should be certified)
- \* Detailed and specific (not vague or conclusory)
- \* Well-organized for quick reference in litigation
- \* Preserved in original form and in copies

## **Alternative Strategies, Contingency Planning, and Fallback Relief Options**

### **Plan B: Violence Against Women Act (VAWA) Self-Petition**

If a U visa application faces substantial obstacles (unavailable law enforcement cooperation, gray-area qualifying crime, or significant admissibility issues), a VAWA self-petition (Form I-360) may be an alternative for applicants who are victims of domestic violence, sexual assault, or extreme cruelty by a spouse, parent, or adult child.

Key Differences from U Visa:

- \* **No Law Enforcement Certification Required:** VAWA self-petitions do not require Form I-918B; the applicant self-petitions without a sponsor.
- \* **Qualifying Conduct:** VAWA covers domestic violence, sexual assault, and extreme cruelty by a qualifying family member (spouse, parent, or adult child). The harm standard is "extreme cruelty," which is higher than U visa's "substantial abuse," but VAWA does not require involvement of law enforcement.
- \* **Processing Timeline:** VAWA self-petitions process through USCIS (not waiting on the U visa statutory cap), with timelines of 3-4 years from filing.
- \* **Path to Green Card:** VAWA applicants, like U visa applicants, can adjust status to green card after establishing three years of continuous physical presence.

Strategic Analysis: VAWA is preferable to U visa if: (1) the applicant is a victim of domestic violence or extreme cruelty; (2) law enforcement will not cooperate; (3) the crime does not qualify under U visa statutes; or (4) the applicant has serious admissibility barriers that might result in I-192 waiver denial. However, VAWA has a higher harm threshold (extreme cruelty vs. substantial abuse), so applicants must carefully evaluate whether they meet the standard.

### **Plan B-2: T Visa (Trafficking Victims)**

If the applicant is a victim of severe human trafficking (labor or sex trafficking), a T visa (Form I-914) may be available as an alternative or in addition to a U visa. T visas have an annual cap of 5,000 (not 10,000), but the cap is rarely exhausted, resulting in faster processing than U visas.

Key Elements: T visa applicants must prove: (1) they are victims of severe forms of trafficking; (2) they are in the United States due to trafficking; (3) they comply or will comply with law enforcement requests (unless under 18 or unable due to trauma); and (4) they would suffer extreme hardship involving unusual and severe harm if returned.

Processing Timeline: T visas typically process within 2.5-3 years, faster than U visas. Practitioners should file T visa applications for any applicant who may qualify, even if pursuing U visa as a primary strategy.

### **Plan C: State-Level Criminal Record Modification**

In Northern California, California Penal Code § 1473.7 and § 1203.43 provide opportunities to vacate or reduce criminal convictions that have immigration consequences. These remedies can indirectly support U visa eligibility by eliminating or reducing criminal grounds of inadmissibility.

Section 1473.7 (Conviction Vacatur for Immigration Consequences): Any person convicted of a crime in California may petition to vacate the conviction if the conviction was obtained in violation of the applicant's

right to competent counsel regarding immigration consequences. If successful, the conviction is dismissed (vacated), and the applicant is generally treated as if the conviction never occurred for immigration purposes.

Section 1203.43 (Prop 47 Misdemeanor Reduction): Certain felonies related to property and drug offenses (Prop 47 crimes) may be reduced to misdemeanors under Penal Code § 1203.43. While not a full vacatur, a reduction from felony to misdemeanor reduces the severity of the criminal ground of inadmissibility.

Strategic Sequencing: Practitioners should evaluate whether state-level criminal record modification is possible before filing the U visa application, as a successfully reduced or vacated conviction may eliminate the need for a Form I-192 waiver or strengthen the waiver case.

### **Plan D: TPS (Temporary Protected Status) or Asylum Supplement**

For applicants from countries experiencing armed conflict, environmental disaster, or epidemics, Temporary Protected Status (TPS) under [INA § 244] may provide interim protection while a U visa application is pending. Similarly, asylum (Form I-589) may be available if the applicant has suffered persecution based on protected grounds.

Strategic Consideration: Filing both U visa and asylum/TPS applications is permissible and may provide backup protection if the U visa application is denied. However, applicants should be aware that conflicting statements between U visa and asylum applications (regarding persecution vs. crime victimization) can undermine credibility. Practitioners should coordinate narratives across applications.

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## **Ethical and Professional Conduct Considerations**

### **California Rules of Professional Conduct and Competence**

Immigration law practitioners representing U visa applicants must comply with California Rules of Professional Conduct, particularly:

Rule 1.1 (Competence): Practitioners must maintain adequate knowledge of applicable law and procedure. Given the complexity of U visa law, practitioners should not accept U visa cases unless they have (or will acquire) competence in: (1) INA § 101(a)(15)(U) statutory requirements; (2) 8 CFR § 214.14 regulatory standards; (3) current USCIS policy and processing standards; (4) state law intersections (PC §§ 1473.7, 1203.43); and (5) Northern California field office practices.

Rule 3.3 (Candor to Tribunal): While U visa cases are primarily administrative (not before courts), if litigation arises (e.g., removal proceedings, judicial review), practitioners must maintain candor regarding material facts and law.

Rule 4.4 (Informing Client of Limitations): Practitioners must inform clients of the limitations of the U visa remedy: the statutory cap, the 7-8 year timeline, the absence of guaranteed approval, and the risks of BFD denial. Practitioners should not overstate the likelihood of success or mislead clients regarding timelines.

### **Conflict of Interest**

Practitioners should screen for conflicts: (1) dual representation of crime victim and alleged perpetrator is prohibited; (2) representation of law enforcement and the crime victim may create conflicts if the officer has decided not to certify and the applicant contests that decision; (3) representation of multiple family members may create conflicts if one family member's admissibility jeopardizes another's.

## **Fee Arrangements and Cost Transparency**

Practitioners should clearly communicate:

- \* Attorney fees (hourly rates, flat fees, or contingent arrangements)
- \* USCIS filing fees (I-918: \$0 if fee waiver granted; otherwise varies; I-765: waivable; I-192: \$640)
- \* Translation and certification costs
- \* Law enforcement cooperation outreach costs

No-Win Clauses: Practitioners should clarify whether fees are contingent on BFD approval, final U visa approval, or some other outcome, and what refund or credit mechanisms apply if the case is denied.

## **Document Preparation and Fraud Prevention**

Practitioners must ensure that all applications submitted are truthful and based on verified information. Practitioners should:

- \* Interview clients thoroughly to establish facts
- \* Verify all documentary evidence (medical records, police reports, educational credentials) before submission
- \* Not fabricate or alter documents
- \* Advise clients against misrepresentation or false statements
- \* Consult with interpreters if language is a barrier

If a client admits to having submitted false information in prior applications or having presented forged documents, the practitioner should advise the client of the risks and the potential for criminal prosecution.

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## **Conclusion: Synthesis, Risk Assessment, and Recommended Next Steps**

### **Summary of 2026 U Visa Landscape**

The U nonimmigrant visa program remains a critical protection for crime victims cooperating with law enforcement, but the landscape has shifted materially in 2026. The statutory cap of 10,000 visas per fiscal year, combined with approximately 250,000 pending applications, creates an inescapable reality: final U visa approval now requires 7-8 years or longer from initial filing. However, the Bona Fide Determination process provides interim relief (deferred action and EAD work authorization) on a materially faster timeline: typically 2.5-3 years from filing.

USCIS has substantially heightened its scrutiny of U visa applications, particularly at the BFD stage. Applications that lack comprehensive supporting documentation—medical evidence of abuse, psychological evaluations, law enforcement statements, letters of support—face increasing risk of BFD denial, which terminates interim work authorization. By contrast, applications with thorough, well-organized supporting evidence continue to advance.

Criminal history and immigration violations do not categorically disqualify applicants, but they require proactive strategy: applicants must disclose inadmissibility grounds, file Form I-192 waivers concurrently, and articulate compelling discretionary arguments. USCIS is applying discretion more strictly in 2026, requiring

"extraordinary circumstances" for waiver approval in cases involving serious crimes.

## **Risk Mitigation and Strategic Recommendations**

For Prospective Applicants Considering Filing in 2026:

1. **Assess Eligibility Thoroughly:** Confirm that the crime qualifies under U visa statutes, that law enforcement has investigative responsibility, and that substantial abuse can be documented.
2. **Secure Law Enforcement Cooperation Before Filing:** Begin outreach to investigating law enforcement immediately. If an agency declines to certify, explore alternative investigative agencies or prosecutors who may have jurisdiction.
3. **Gather Comprehensive Documentation:** Invest substantial time upfront in assembling medical records, psychological evaluations, police reports, witness statements, character references, and evidence of rehabilitation. This upfront effort reduces BFD denial risk.
4. **Address Criminal History Proactively:** If the applicant has arrests or convictions, disclose them, file a concurrent Form I-192, and prepare a detailed waiver narrative. Waiting until RFE receipt to address criminal history increases denial risk.
5. **Consider Filing I-918A for Derivatives:** If the applicant has qualifying family members, file I-918A concurrently to preserve their eligibility and ensure interim relief upon the applicant's BFD.
6. **Pursue Parallel Strategies if Applicable:** If VAWA eligibility exists, file a concurrent I-360 as backup. If T visa eligibility is possible, file I-914 concurrently. If state-level criminal record modification is available (PC §§ 1473.7, 1203.43), pursue that before filing the U visa application.
7. **Plan for the Long Timeline:** Advise clients realistically that final approval will require 7-8 years or longer. Interim BFD/work authorization, while valuable, is not a substitute for final U visa status.

For Applicants with Pending BFD Applications:

1. **Monitor Case Status Regularly:** Use USCIS Case Status Online to track progress and watch for RFE issuance. As of February 2026, USCIS is processing petitions filed approximately 51 months prior.
2. **Respond Promptly to RFE:** If an RFE is issued, respond within 87 days with complete, well-organized evidence. Late or incomplete responses result in denial.
3. **Prepare for BFD Approval and EAD Application:** Upon receiving notice of BFD approval, file Form I-765 promptly to obtain an EAD card. Plan for potential gaps in work authorization if processing delays occur.
4. **Maintain Continuous Physical Presence:** Begin documenting residence (leases, utility bills, employment letters) in preparation for eventual three-year mark when adjustment of status becomes available.
5. **Monitor Travel:** Understand that advance parole (Form I-131) is available for travel while the U visa is pending, but that each departure and re-entry should be documented to preserve continuous physical presence.

For Applicants Already in BFD or Post-BFD Waiting List Status:

1. **EAD Renewal Planning:** Manage EAD renewals proactively. As of February 2026, the December 5, 2025 EAD validity reduction may affect renewal timelines; monitor USCIS guidance.

2. **Three-Year Preparation:** Once three years of U status have accrued, prepare to file Form I-485 (adjustment of status). Begin gathering continuous physical presence documentation well in advance.
3. **Maintain Clean Record:** Avoid new criminal activity, immigration violations, or negative events that could undercut discretionary determination for green card approval.
4. **Work with Immigration Counsel:** Maintain ongoing relationship with counsel to address emerging issues (new RFEs, policy changes, derivative eligibility questions) and prepare for eventual adjustment of status filing.

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### **Final Observations and Areas for Further Research**

This report synthesizes current law, regulation, and USCIS practice as of February 2026. However, immigration law remains subject to rapid change. Practitioners should monitor:

- \* Federal Register notices for any proposed rules affecting U visa processing or eligibility
- \* USCIS policy updates and memoranda affecting BFD standards or work authorization
- \* BIA precedent decisions on U visa issues (particularly regarding substantial abuse, discretion, or waiver standards)
- \* Ninth Circuit decisions on immigration-related litigation that may affect U visa adjudication
- \* State law developments in criminal record modification and intersection with immigration consequences
- \* Legislative proposals to increase the U visa cap or modify processing procedures

Practitioners representing U visa applicants should commit to ongoing professional development in this area and maintain relationships with law enforcement agencies, expert witnesses, and advocacy organizations specializing in immigrant victims' protection.

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### **Appendices: Forms, Regulations, and Reference Materials**

#### **Appendix A: Required Forms and Current Versions**

1. [Form I-918, Petition for U Nonimmigrant Status] (01/20/2025 edition)
2. [Form I-918 Supplement A, Petition for Qualifying Family Member of U-1 Recipient]
3. [Form I-918 Supplement B, U Nonimmigrant Status Certification][14] (law enforcement completion)
4. [Form I-765, Application for Employment Authorization][27]
5. [Form I-192, Application for Advance Permission to Enter as a Nonimmigrant][17]
6. [Form I-131, Application for a Travel Document]
7. [Form I-485, Application to Register Permanent Residence or Adjust Status]
8. [Form I-485 Supplement E (U Visa Applicants)]
9. [Form I-864, Affidavit of Support]
10. [Form I-912, Request for Fee Waiver]

11. [Form I-693, Report of Medical Examination and Vaccination Record]

## **Appendix B: Key Statutory Authorities**

- \* [8 U.S.C. § 1101(a)(15)(U)-Definition of U Nonimmigrant][1]
- \* [8 U.S.C. § 1245(m)-Adjustment of Status for T and U Nonimmigrants]
- \* [8 U.S.C. § 1212(a)-Classes of Aliens Ineligible to Receive Visas][16]
- \* [8 U.S.C. § 1212(d)(14)-Waiver Authority for U Nonimmigrants]
- \* [INA § 245(m) and § 245(l) (similar provisions for T visa)]

## **Appendix C: Key Regulatory Authorities**

- \* [8 CFR § 214.14-Nonimmigrant Status for Victims of Qualifying Criminal Activity][12]
- \* [8 CFR § 245.24-Adjustment of Aliens in U Nonimmigrant Status][20]
- \* [8 CFR § 274a.12(c)(14)-Employment Authorization for Deferred Action Cases][55]
- \* [8 CFR § 212.17-Waiver of Grounds of Inadmissibility (Heightened Standard for Serious Crimes)][50]

## **Appendix D: California State Law (Immigration Consequences)**

- \* [California Penal Code § 1473.7-Vacatur of Conviction for Immigration Consequences]
- \* [California Penal Code § 1203.43-Proposition 47 Misdemeanor Reduction]
- \* [California Penal Code § 1203.4-Expungement of Conviction]

## **Appendix E: USCIS Policy Guidance and Memos**

- \* [USCIS Policy Manual, Volume 7, Part A (Humanitarian Benefits), Chapter 3 (U Nonimmigrant Status)]
- \* [USCIS Policy Manual, Volume 8, Part B (Adjustment of Status), Chapter 5 (U Nonimmigrant Adjustment)]
- \* [USCIS Memorandum on Bona Fide Determination Process (June 2021)]
- \* [DHS Office of Inspector General Report on U Visa Program (2020)][21]

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