Sister Components:
- US Air Force North (USAFNORTH)
- US Navy North (USNAVNORTH)
- US Marine Forces North (USMARFORNORTH)

Invited Agencies:
- ARNG
- HQDA G34
- OPMG
- USNORTHCOM J34

ACOM:
- FORSCOM
- TRADOC
- AMC

ASCC:
- ARCENT
- ARCYBER
- ARSOUTH
- USASOC
- SMDC/ARSTRAT
- USARAK

DRU:
- ANC
- ATEC
- CHMA
AGENDA

- ADMIN NOTES (PM/PD)
- OPENING REMARKS (PM/G2)
- THREAT FUSION ASSESSMENT (G2/LEIB)
- OPERATIONS UPDATE (USARNORTH STAFF)
- OPERATIONS UPDATE (SCCs)
- OPERATIONS UPDATE (ACOMs, ASCCs, DRUs)
- OPERATIONS UPDATE (SUBORDINATE COMMANDS)
- OPERATIONS UPDATE (INVITED AGENCIES)
- FPCON REVIEW (TWG)
- VULNERABILITY DISCUSSION & MITIGATION MEASURES (TWG)
- TWG RFIs
- ALIBIS
- CLOSING REMARKS (PM/G2)
• TWG Physical Location: PM/PD

• Dial-In POC:

• SIPR Discussion to Follow unclassified discussion

• **Due Outs:**

  ✅ PM/PD:
    • Push threat products to JFLCC-FWD and assist in JRSOI threat brief (LEIB)
    • Create Operational Environment picture relating to threat

    • Identify JFLCC critical assets/missions to add to Vulnerability Assessment. (All)
    • JFLCC-FWD Push OPSEC brief to JRSO&I OPR (3rd ESC)
    • Establish baseline for Indications & Warnings
**RFI TRACKER**

**NCJ34-1:** QRF training to employ the equipment and status of the equipment on hand.

**NCJ34-2:** Other NL capability resident in the force that has been allocated for the SW border mission.

**NCJ34-3:** Any significant NLW within the force not noted here

**NCJ34-4:** What is the level of NLW/Riot control training with employing force?

**NCJ34-5:** Will equipment be returned to DoD?

**NCJ34-6:** What is QRF/RF NLW status (equipment and training)

**NCJ34-7:** What is the trigger to deploy and employ QRF in NL capacity
OPENING REMARKS
The Office of Field Operations is responsible for the POE and maintains Field Offices in the region to provide direction to the POE.

USBP is responsible for border security enforcement between and around the POE and are oriented geographically in sectors.
THREAT FUSION CENTER ASSESSMENT (G2/LEIB)
FPIR 1: When and where will criminal entities pose a threat to T-10 Forces in the JOA?
FPIR 2: When and where will unregulated militias pose a threat to T-10 Forces in the JOA?
FPIR 3: When and where will protesters or anarchists pose a threat to T-10 Forces in the JOA or CONUS?

SIGACTs / Events of Interest:
1. Open Source Reporting indicates unregulated militia members self-deploying to border in alleged support to CBP

Preliminary Assessment:
- Property Crime: Brownsville and San Diego are MODERATE while Nogales is LOW
- Crimes against Persons: Brownsville and San Diego are MODERATE while Nogales is LOW
- Militias: Estimated 200 unregulated armed militia members currently operating along the SWB. Reported Incidents of unregulated militias stealing National Guard equipment during deployments. They operate under the guise of citizen patrols supporting CBP primarily between POEs.
- Protests: Historically, protests occur at the various CBP POEs in support of immigrants and in some incidents, cause closures. Previous protests in support of immigration caravans or enforcement of immigration law have occurred throughout the US. Normally peaceful unless extreme right or left groups attend
Operational Environment: Migrant Caravan Overview

(U//FOUO//LES) G2 Assessment: Four large migrant caravans, originating from Honduras and consisting of approximately 7,000 people, are transiting through Mexico in an effort to enter the US. Based on historic trends, it is assessed that only a small percentage of the migrants will likely reach the border.

Composition
- Approximately 7,000 migrants; 4 x total groups
- 60% reportedly Honduran; remaining majority from Guatemala, El Salvador, and Nicaragua
- Limited #s of Bangladeshi, Haitian, and African (NFI) individuals

Disposition
- 1st group located in Mapastepec, Chiapas
- Time-phased analysis:
  - ~15 days to Matamoros, Tamaulipas
  - ~28 days to Nogales, Sonora
  - ~30 days to Tijuana, Baja California

Historical Analysis – Assessed Trend
- ~20% of individuals will make entire journey

MLCOA: Caravan dwindles as it nears US; limited TCO exploitation and no terrorist infiltration; balloon effect on smuggling

MDCOA: Caravan grows markedly; terrorists or FISS exploit; TCOs upset by DoD efforts – ↑ cross border engagements

Legend
- Historical Routes
- Caravan Stop
- Assessed Path
- Migrant Decision Points
- TCO Area of Concern

Honduran Caravan Route

As of 25 Oct 2018
OPERATIONS UPDATE
(USARNORTH STAFF)

- G-3
- G-4
- G-5
- G-6
- G-8
- PAO
- Surgeon
- SJA
- ENG
- PM/PD
  - LEIB
  - PPD
  - RM
  - OPS
JFLCC Mission


• US Southern Border integrity and sovereignty maintained, undocumented migration deterred and prevented from illegal crossing, ports of entry secured, CBP maintains sufficient capacity for processing immigration, collaborative relationship with Mexican military maintained.

• DoD personnel may be assigned responsibilities that result in direct contact with migrants and U.S. citizens (protestors).

Requested Forces

- 2x EN BN HQ
- 1x Assault Helicopter BN (-)
- 1x ATK Helicopter BN
- 4x EN Support Co
- 2x EN Construction Co
- 2x GM Supply Co
- 4x Light Composite Trk Co
- 2x MR PLT
- 2x SAT TM
- 2x KTC
- 1x PAO Ops Center
- 1x PAO TM
- 1x MP BN HQ
- 1x USMC SPMAGTF
- 1x MP BDE HQ
- 1x Fixed Wing AVN Co
- 3x Cbt Cam
- 1x Joint Public Sp Tm
- 2x Contracting TM
- 1x Contracting Sp Bde C2
- 2x MP Co
- 12x MS Working Dog Spt
- 1x MP Co (Detection)
- 1x Deployable Unified C2 Core
- 3x Coins Tms
- 1x MLMC
- 1x Fixed Wing AVN Co
- 3x Cbt Cam
- 1x Joint Public Sp Tm
- 2x Contracting TM
- 1x Contracting Sp Bde C2
- 2x MP Co
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- 2x MP Co
- 12x MS Working Dog Spt
- 1x MP Co (Detection)
- 1x Deployable Unified C2 Core
- 3x Coins Tms
- 1x MLMC

Orders and Messages (Last 24 hrs)

- CDRUSNORTHCOM CAPABILITY REQUIREMENT/ACTIVATION MESSAGE 001 ISO CBP SECURITY MISSION 250845ZOCT18.
- CDRUSNORTHCOM CAPABILITY REQUIREMENT/ACTIVATION MESSAGE 002 ISO CBP SECURITY MISSION 250854ZOCT18.
- CORRECTED CDRUSNORTHCOM CAPABILITY REQUIREMENT/ACTIVATION MESSAGE 002 ISO CBP SECURITY MISSION 252211ZOCT18.
- CDRUSNORTHCOM CAPABILITY REQUIREMENT/ACTIVATION MESSAGE 003 ISO CBP SECURITY MISSION 251016ZOCT18.
- CSRUSNORTHCOM CAPABILITY REQUIREMENT/ACTIVATION MESSAGE 004 (DOD SUPPORT TO CBP SWB CARAVAN RESPONSE). DTG: 260754ZOCT18
- CDRUSNORTHCOM CAPABILITY REQUIREMENT/ACTIVATION MESSAGE 005 (DOD SUPPORT TO CBP SOUTHWEST BORDER CARAVAN RESPONSE). DTG: 260501ZOCT18
- CDRUSNORTHCOM REQUEST FOR FORCES (RFF) S190006 (CBP SUPPORT - CARAVAN). DTG: 251122ZOCT18
- CORRECTED COPY CDRUSNORTHCOM REQUEST FOR FORCES (RFF) S190007 (CBP SUPPORT - CARAVAN). DTG: 251507ZOCT18
- CDRUSNORTHCOM REQUEST FOR FORCES (RFF) S190008 (SUPPORT TO CBP SOUTHWEST BORDER CARAVAN RESPONSE). DTG: 260336ZOCT18
- CDRUSNORTHCOM FRAGO 064.001 TO OPORD 01-17 (DOD SUPPOR TO CBP ON THE SOUTHWEST BORDER (CARAVAN RESPONSE)). DTG: 260700ZOCT18
- USARNORTH REQUEST FOR FORCES (RFF) (AN-MSG-18-054) IN SUPPORT OF SOUTHERN BORDER DSCA MISSION. DTG: 251330ZOCT18
- USARNORTH REQUEST FOR FORCES (RFF) (AN-MSG-18-054-1) IN SUPPORT OF SOUTHERN BORDER DSCA MISSION. DTG: 260200ZOCT18
- JFLCC (AN-MSG-18-053-4) ISO U.S. CUSTOMS AND BORDER PATROL (CBP) ISO CARAVAN RESPONSE OPS. DTG: 252130ZOCT18
- FRAGO 01 TO USARNORTH TASKORD (AN-TSK-18-105) FOR SUPPORT TO CBP ISO CARAVAN RESPONSE OPERATIONS. DTG: 252200ZOCT18

ARNORTH Operations Summary

ARNORTH has initiated mission analysis, increased C2 and staff readiness, and submitted initial RFFs in for anticipated Southwest Border Support (SWB) Operations during the period 30 OCT – 15 DEC 18. ARNORTH Staff and subordinate units continue preparation to support Southwest Border Operations as directed by NORTHCOM.

- Medium-lift rotary-wing aircraft and support personnel will provide tactical movement of CBP personnel to locations as determined by CBP.
- Strategic lift and support personnel will move a CBP surge force in increments of up to 400 personnel to three locations as determined by CBP.
- Ground personnel support will include military planners; engineering capability; medical personnel and field emergency medical teams; military personnel used as a reserve force to assist Federal, State, and local authorities in the protection of Federal functions (including crowd and traffic control); three unified command centers; temporary shelters for up to 2,400 CBP personnel; MREs and a field kitchen to feed 2,400 CBP personnel; and riot gear for 500 CBP personnel.

- JFLCC (AN-MSG-18-053-4) ISO U.S. CUSTOMS AND BORDER PATROL (CBP) ISO CARAVAN RESPONSE OPS. DTG: 252130ZOCT18
- FRAGO 01 TO USARNORTH TASKORD (AN-TSK-18-105) FOR SUPPORT TO CBP ISO CARAVAN RESPONSE OPERATIONS. DTG: 252200ZOCT18
Communication Concept of Support SWB

Communication Assets:
63rd ESB: BPT provide assemblages as directed by JFLCC
JCSE - PTDO:
- 2 person C4I Planning Team
- Light package (8 users)
- Standard (40 users)
- Deployable Joint Command and Control CORE (DJC2) (60 users) (austere environment) (C-17 x 3)
- DJC2 augmented by 63rd 1x-CPN to meet 100 user requirement

TF-51 ERV

CA RST (San Diego)
CA Corridor
SPMGTF - 1x CPN
EN BN - 1x FAK
MP BN - 1x FAK

AZ RST (Tucson)
AZ Corridor
BDE HQ - 1x CPN
EN BN - 1x FAK
MP BN - 1x FAK

STX RST (Brownsville)
STX Corridor
BDE HQ - 1x CPN
EN BN - 1x FAK
MP BN - 1x FAK

TF-51 ERV

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HSS CONOP

Mission: NLT 30 October, 2018, USARNORTH provides Role II medical deployable units to triage and treat up to 1,000 personnel per 24 hours and BPT stabilize and prepare injured personnel for commercial transport to civilian medical facilities (as necessary) ISO CBP’s southwest border efforts.

T10 HSS Plan:
Role II/II: SPMGTF/ NB Coronado (?)
Role III+: Balboa
EVAC: GA / DUSTOFF

CA RST (San Ysidro)
Med Planner: [Redacted]

CA Corridor
1 x Role II (TBD)
1 x Prev MED TM
Med Log: MOF Balboa Naval Hospital

T10 HSS Plan:
Role II/II: ASMC / Ft Huachuca
Role III+: Davis-Monthan AFB (?)
EVAC: GA / DUSTOFF

AZ RST (Nogales)
Med Planner: [Redacted]

AZ Corridor
601 ASMC
172 Prev MED TM
248 MDVSS TM
Med Log: MOF Ft Huachuca

T10 HSS Plan:
Role II/II: ASMC / NAS Kingsville (?)
Role III+: BAMC
EVAC: GA / DUSTOFF

STX RST (Brownsville)
Med Planner: [Redacted]

STX Corridor
550 ASMC
172 Prev MED TM
248 MDVSS TM
Med Log: MOF BAMC

Concept of Support: USARNORTH assigned and allocated sustainment forces positioned within the JOA will receive immediate treatment at closest facility and further evacuated to next level of care as required. MTFs included: Camp Pendleton; NAF El Centro; NB San Diego; NB Point Loma; Fort Huachuca; Davis Montham AFB; Fort Bliss, Corpus Christi Naval Base.
Authorities

- Title 18 U.S.C. § 1385, Posse Comitatus Act
  - DoDI 3025.21, Defense Support of Civilian Law Enforcement Agencies (CLEA)
  - Applies to all Title 10 personnel
  - Prohibits “direct/active” support to CLEA
    - Protection, security, search, arrest, interrogation
  - Constitutional or Act of Congress exception
- POTUS’s Inherent Authority exception
  - Articles II and IV of the Constitution
  - Protect federal property, functions, and personnel
  - “Military personnel to provide federal, state, and local police with assistance that is necessary to protect CBP personnel as they perform their federal functions.”
- Title 10 U.S.C. §§ 271-279, Military Support to CLEA exception
  - Permits “indirect/passive” support to CLEA
    - Transportation, expert advice, loan of equipment, facilities
- Title 6 U.S.C. § 455(b), Participation of Members of the Armed Forces exception
  - Homeland Security Act of 2002
  - Cooperative agreement between SecDHS and a Service Secretary
  - To “detail” service members who may perform “direct/active” support for SecDHS
  - No Service C2 over “detailed” service members
SRUF and Arming

• **Standing Rules for the Use of Force (SRUF)**
  • CJCSI 3121.01B and the DSCA EXORD
  • SecDef-approved rules
  • Applies to all Title 10 personnel and all DCSA missions
  • Commanders WILL ensure all unit personnel are briefed on the SRUF BEFORE deployment from home station
  • Commander’s SRUF responsibilities

• **Arming**
  • SecDef is weapons-carrying approval authority
    • Single exception for law enforcement, force protection, and security personnel
  • Combatant Commander is arming levels/weapons status approval authority

• **General Order #1**
  • Conduct prejudicial to good order and discipline
  • Measures that will enhance force protection
  • Published by Combatant Commander
  • Published by JFLCC Commander
Public Affairs

Themes:
• DHS is the lead agency for U.S. border security.
• DHS has requested DOD assistance to provide temporary mission-enhancing capabilities to CBP personnel working along the Southwest Border for approximately 45 days, beginning on or about October 30, 2018.
• DOD has a long history of support for DHS and CBP in their mission to secure the U.S. border. DOD has a wide range of capabilities that can be used to support DHS.

Information Environment (IE) Analysis (G3):
• IE is increasingly competitive, combative, & politically charged
• IE Key Characteristics:
  • Time: Mid-term elections NOV 06 will be dominant driver of competing narratives and increase competitive and combative nature of IE
  • Reach: Due to reach and implication, messaging and requirements will be top-down driven
  • Multi-lingual: Any deterrence messaging will require translation and cultural interpretation
  • Local Nexus: An otherwise national issue could have a local nexus for ARNORTH in San Antonio

Planned Coverage:
• 89th MP Bde training
• (T) Home station coverage of units preparing to deploy
• (T) Coverage of JRSOI preparation, JRSOI and mission-specific training
• (T) TBD coverage upon arrival at POE (pending DoD/DHS guidance)
SWB
Brownsville PoE
OPERATIONS UPDATES (SCCs)
OPERATIONS UPDATES (ACOMs/ASCCs/DRUs)
OPERATIONS UPDATES
(Subordinate Commands)
OPERATIONS UPDATES
(Invited Agencies)
FPCON REVIEW
## USNORTHCOM FPCON Baseline

(as of 14 NOV 17)

<table>
<thead>
<tr>
<th>MEASURE TYPE</th>
<th>CONUS + (AK, PR, USVI, DC)</th>
<th>ALL OTHER COUNTRIES (EXCEPT MEXICO)</th>
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<tr>
<td>NORTHCOM AOR BASELINE FPCON</td>
<td>BRAVO</td>
<td>ALPHA</td>
<td>BRAVO</td>
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<tr>
<td>USARNORTH OPORD 18-004 (App 9, Annex C)</td>
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</table>

**NOTE 1:** FPCON measures are mandatory and cumulative (e.g. all DOD FPCON NORMAL, ALPHA, and BRAVO measures must be implemented for FPCON BRAVO)

**NOTE 2:** Requests for relief from DOD FPCON mandatory measures must be approved by the NORTHCOM CDR

### Shipboard FPCON Measures

USARNORTH OPORD 18-004 (Tab C, App 9, Annex C)

### Deployed/Traveler

USARNORTH OPORD 18-004 (Tab D, App 9, Annex C)

### Force Health Protection

USARNORTH OPORD 18-004 (Tab E, App 9, Annex C)

### CBRN

USARNORTH OPORD 18-004 (Tab F, App 9, Annex C)

### USNORTHCOM AOR-SPECIFIC SUPPLEMENTAL FPCON GROUP MEASURES

<table>
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</table>

**NOTE 3:** Waiver approval authority for GCC supplemental FPCON measures (Group-Specific, Shipboard, Deployed/Traveler, Force Health Protection, CBRN) delegated to ACOM/ASC/CDRU commanders – may be further delegated to Senior Commanders (IAR AR 600-20) but not below the GO/SES Level

*See Mexico Travel Warning from DoS: [https://travel.state.gov/content/travel/en/traveladvisories/traveladvisories/mexico-travel-advisory.html](https://travel.state.gov/content/travel/en/traveladvisories/traveladvisories/mexico-travel-advisory.html)
VULNERABILITY DISCUSSION

&

MITIGATION MEASURES
## Criminal Threat Response Continuum

### Criminal Threat

**Enhance Physical Security**
- Develop plan of action for emergencies/all hazards.
- Identify protected and safe areas.
- Establish liaison with local LEA.
- Implement “buddy rule” for all movement.
- Check vehicles for IEDs or tampering.
- Park vehicles in secure areas.
- Vary routes & routines.
- Determine & avoid high-risk areas & be cautious of mingling with crowd.

**MA/RFA include security POC and security availability**
- Coordinate with local law enforcement.
- Delay task execution if insufficient security.
- Coordinate for T32 / SAD security forces.
- Considering withdrawing from vulnerable locations.
- Refrain from wearing military uniforms in non-secure areas.

**Coordinate security with state and local LEA**
- Request ESF-13 FLEO support.
- Arming of general DOD forces.
- Move to a protected area.
- Minimize, cancel or delay all non-essential movement.
- Arming of DOD T10 security forces IRT DODD 5210.56.
# TWG Recommendations

<table>
<thead>
<tr>
<th>Threat/Incident</th>
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<th>Vulnerability Assessment</th>
<th>Risk</th>
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<tr>
<td>1. Post-Storm Surge</td>
<td><strong>JFLCC</strong></td>
<td>TBD</td>
<td>TBD</td>
<td>• RETAIN CURRENT FPCON POSTURE IN NORTHCOM AOR</td>
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<td>POE1: Brownsville, TX</td>
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<td>• Continue to Monitor Situation</td>
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<td>POE2: McAllen, TX</td>
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<td>• Publish all IRs immediately through JFLCC FRAGOS</td>
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<td>• Publish updated OPSEC Guidance warning about the Foreign Collection Threat.</td>
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# TWG Submitted RFIs

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CLOSING REMARKS