

111 Gecowets Drive Fremont IN 46737 (260) 495-9158 / (260) 495-5902 fax www.townofclearlake.org

# **Town of Clear Lake - Plan Commission Meeting**

# Tuesday, August 1, 2023

Conference number 1-646-931-3860 Meeting ID: 647 970 5713

Web Passcode: Clear / Phone Passcode: 121380

Join Zoom Meeting https://us06web.zoom.us/j/6479705713?pwd=bGoxRjllTXNXeWRhQlcrVzljaHUwdz09

## **Agenda**

- Call to Order
- Introductions and Roll Call Quorum
- Approval of Meeting Agenda
- Approve minutes May 2, 2023
- Budget items None
- Applications, Petitions, and/or Hearings
  - Rezoning Request 2023-01, Krill
  - Rezoning Request 2023-02, Anderson
- Old Business
  - UDO Change 2023-01, George Schenkel
- New Business
  - UDO Change 2023-02, Bill Hanna
  - 101 Billings Update Bill Hanna, Mike Hawk, Robert Hawley
  - Comprehensive Plan Update
- Adjournment

The next regularly scheduled meeting of the Clear Lake Plan Commission will be Tuesday, November 6, 2023, at 7:00 PM. The deadline for items requiring legal notices is October 9, 2023.

# Town of Clear Lake Plan Commission Meeting Minutes – May 2, 2023

Plan Commission President Bill Hanna called the meeting to order at 7:00pm.

There were 15 residents in attendance and 6 via Zoom.

Members introduced themselves:

Bill Hanna, 208 West Clear Lake Drive Guy Rodgers, Street & Sewer Superintendent Jessica Swander, 7382 E State Road 120 Jim McClain, 1226 Quiet Harbor Jim Hauguel, 154 West Clear Lake Drive George Schenkel, 144 West Clear Lake Drive Mike Hawk, Attorney to the Plan Commission Jennifer Smith-Sattison, Town Billing Clerk Robert Hawley, Zoning Administrator Dan Rippe (online), 126 Lakeside Court

B. Hanna asked for a motion to approve agenda.

Motion by: J. Swander To approve agenda 2<sup>nd</sup> by: J. Hauguel

All in favor, say aye. Motion carried; agenda approved.

D. Rippe asked for a motion to approve minutes from February 7, 2023, Plan Commission meeting.

Motion by: G. Schenkel

To approve February 7, 2023, minutes.

2<sup>nd</sup> by: J. Swander

All in favor, say aye. Motion carried; minutes from February 7, 2023, approved.

No Budget Items.

UDO Change 2022-02.

- B. Hanna went through where the UDO change is currently on the flow chart.
- G. Schenkel went through UDO Change 2022-02.

Zoning Administrator R. Hawley went through the results of the public feedback forms.

Plan Commission discussed UDO Change 2022-02.

B. Hanna asked for a motion to open for public comment.

Motion by: J. Hauguel

To open for public comment.

2<sup>nd</sup> by: J. Swander

All in favor, say aye. Motion carried; open for public comment.

Resident Brian Weber, 822 South Clear Lake Drive, is in favor of UDO change of 2022-02.

Resident Dennis Keiser, 934 South Clear Lake Drive, is not in favor of UDO change, but is in favor of clarifying the language to make the UDO change more understandable.

Resident Jennifer Rockhold, 430 Point Park Drive, is in favor of the UDO change and is very concerned with safety issues, especially with children running across the street.

Resident Chris Schweikert, 280-16 Lakeview Drive, is in favor of the UDO change.

B. Hanna asked for a motion to close public comment.

**Motion by:** G. Schenkel To close public comment.

2<sup>nd</sup> by: J. Swander

All in favor, say aye. Motion carried; closed public comment.

Plan Commission discussed UDO Change 2022-02.

- B. Hanna asked for a motion for UDO change 2022-02.
- J. McClain made a motion to table UDO change 2022-02 request.

No second.

G. Schenkel made a motion to pass UDO 2022-02 to the Town Council with a favorable recommendation. **2**<sup>nd</sup> **bv:** J. Hauguel

Roll Call:

- D. Rippe Agree
- J. Hauguel Agree
- J. Swander Agree
- J. McClain Oppose
- G. Schenkel Agree
- G. Rodgers Agree
- B. Hanna Agree

Motion carried 6 to 1 to send UDO change 2022-02 with a favorable recommendation to Town Council.

No Old Business.

New Business.

UDO 2023-01.

- B. Hanna went through where the UDO change is currently on the flow chart.
- G. Schenkel went through UDO Change 2023-01.

Plan Commission discussed UDO Change 2023-01.

B. Hanna asked for a motion to table UDO Change 2023-01 until August 1st meeting.

**Motion by:** G. Schenkel To close public comment.

2<sup>nd</sup> by: J. McClain

All in favor, say aye. Motion carried; UDO Change 2023-01 tabled until August 1st meeting.

Zoning Administrator R. Hawley went through a new proposed electronic public feedback form and proposed established requirements.

Plan Commission discussed proposed electronic public feedback form and proposed established requirements.

Zoning Administrator R. Hawley went through UDO Comprehensive Plan Update.

Plan Commission discussed UDO Comprehensive Plan Update.

B. Hanna asked for a motion to adjourn meeting.

Motion by: J. Swander To adjourn meeting. **2**<sup>nd</sup> by: G. Rodgers

All in favor, say aye. Motion carried; meeting adjourned.

Meeting adjourned at 9:18pm.

Bill Hanna, Plan Commission President

Attest: Jennifer Smith-Sattison, Town Billing Clerk

# **Town of Clear Lake Plan Commission**

Staff Report

#### **GENERAL INFORMATION**

Case Number: Rezoning 2023-01

Applicant: Bruce Krill

19400 Cromwell APT 106 Fort Myers, FL 33912

**Status of Applicant:** Owner **Owner (if different form applicant):** N/A

Location: 76-01-29-110-204.000-002 (Vacant Lot) & 76-01-29-110-203.000-002 (Vacant Lot)

**Zoning:** NC – Neighborhood Commercial **Requested Zoning:** SR – Single Family Residential

Current Use: Vacant Lots

Adjacent Area Zoning: North: NC – Neighborhood Commercial

**East:** NC – Neighborhood Commercial **South:** SR – Single Family Residential **West:** SR – Single Family Residential

**Conditions:** Lot is relatively flat with no improvements. The two lots are triangular shaped, which

establishes them as lawful non-conforming lots due to the size and shape. According to the Future land use map this area is not considered for future residential development but the requested rezoning does touch the SR Zoning district. See attached exhibits.

Hearing Date: August 1, 2023 @ 7 PM

**Required Notice:** • Publication of legal notice was published in the Herald Republican on *July 18,* 

• A legal Notice was also posted by the Zoning Administrator outside the Town

Four (4) adjacent owners were sent Legal Notices with a certificate of mailing.

 Twenty-six (26) interested property owners were sent "courtesy notices" by regular US mail.

 Notifications were sent to adjacent property owners within 300 feet of the subject property.

### Criteria:

#### 7.Decision:

- a. The Plan Commission shall take final action or continue the Application for a Rezoning to a defined future meeting date. The Plan Commission shall pay reasonable regard to the following factors before taking final action.
  - i. The Town of Clear Lake Comprehensive Plan.
  - ii. Current conditions and the character of current structures and uses in each district.
  - iii. The most desirable use for which the land in each district is adapted.
  - iv. The conservation of property values throughout the jurisdiction.
  - v. Responsible development and growth.
- b. Final Action: The Plan Commission shall certify the amendment to the Official Zoning Map and forward the petition to the Town Council with a favorable recommendation, an unfavorable recommendation, or no recommendation. The Plan Commission may also recommend commitments concerning the use and/or development of the land in connection with the Application for Rezoning. The Town Council makes the final determination

# **Notices**

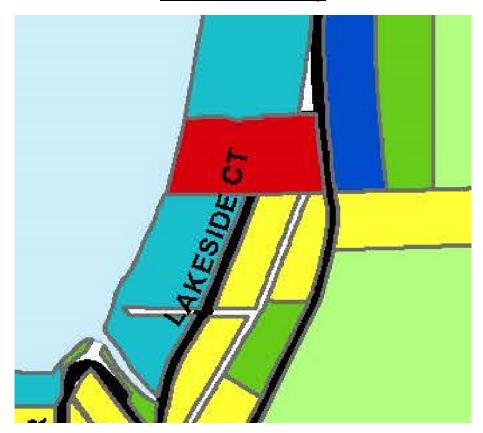
Owner Name	Owner Address	Owner City/St/Zip				
Mosier Griffith M & Nicola A H/W	03439 Cemetary Rd	EDGERTON, OH 43517-9513				
Culbertson William & Jo Ellen H/W	100 Lakeside Ct	FREMONT, IN 46737				
Culler Benjamin	104 Lakeside Ct	FREMONT, IN 46737				
Frederick Michael D & Carol A Frederick	105 Lakeside Ct	Fremont, IN 46737				
Clear Lake Township Land Conservancy Inc	111 Gecowets Dr	FREMONT, IN 46737				
Larson Elias	11243 Abbey Rd	MOKENA, IL 60448				
Kane Kevin S & Angela R H/W	1180 E 100 N	ANGOLA, IN 46703				
Clear Lake Cottage LLC	12541 Blosser Rd	SHERWOOD, OH 43556				
Krill Bruce C	19400 Cromwell Apt 106	FORT MYERS, FL 33912				
Larimer Michael S & Sandra K Larimer	309 Elmwood Rd	BAY VILLAGE, OH 44140				
Board of Commissioners of Steuben County	317 S Wayne St, Ste 2-J	ANGOLA, IN 46703				
Klopfenstein Robert V & Michelle A H/W	415 Schatzer Ct	BRYAN, OH 43506				
Clear Lake Township Land Conservancy Inc	5950 Gecowets Dr Clear Lake	FREMONT, IN 46737				
Dammeier Roger & Susan Elizabeth H/W	624 East Clear Lake Dr	FREMONT, IN 46737				
McCue Mary E Trustee of the Mary E McCue Trust dtd 8-						
20-19	6246 Crittenden Dr	CINCINNATI, OH 45244				
Miller M Douglas & Patricia L H/W	628 East Clear Lake Dr	FREMONT, IN 46737				
Clear Lake General Store Inc	630 East Clear Lake Dr	Fremont, IN 46737				
Beatty Enterprises LLC	654 E Clear Lake Dr	FREMONT, IN 46737				
Parkison Andrew J Rev Trust dtd 9-2-21	6604 N Morrison Rd	MUNCIE, IN 47304				
Hahn Brian N	701 W High St	DEFIANCE, OH 43512				
Laskarin Nicholas	7544 Madison Ave	HAMMOND, IN 46324				
Haller Michael J und 1/2 Int & Anthony Jay Raimonde Trt Anthony Jay Raimonde Tr Sept 3 1997 und 1/2 int JT/RS	8538 Hosta Ln	MONCLOVA, OH 43542				
Strasser George A & Jacquelyn K H/W	924 S Clear Lake Dr	FREMONT, IN 46737				
Phillips Negley George & Sherry L	P O Box 186	NEY, OH 43549				
Miller Bradley A	PO Box 10270	FORT WAYNE, IN 46851				
Schwab Randall L & Jeffrey S Schwab w/Contract						
Interest By Daniel D Hall 1/2 Int	Q 786 Co Rd 16	NAPOLEON, OH 43545				
Adjacent properties are highlighted in pink						



# Feed Back - Rezoning 2023-01, Krill

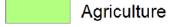
		Support	Oppose				
Total	63	1	62				
		% of Total	Comments				
Undesirable Viewshed	15	23.8	13				
8 of the comments addressed the cor	ncern of overcro	owding and 2 <sup>nd</sup> tier and fe	el that this does not				
follow the comprehensive plan.							
Harmful to Natural Resources	28	44.4	14				
5 of the comments expressed concerns	s that the increa	se in population and struc	tures would affect				
the surrounding natural resources							
Undue Strain on infrastructure	35	55.6	15				
6 of the comments addressed that approval would create more traffic, sewage, and electricity use.							
Risk to Personal Safety	26	41.3	13				
5 of the comments cite that there is a	concern for the	public beach users related	to their safety				
Undesirable Development							
Density	55	87.3	27				
11 of the comments expressed that the	ey did not want	to see more development	and would affect				
property values							
Undue Strain on Enforcement	18	28.6	4				
Undesirable Aesthetic Appeal	30	47.6	9				
3 of the comments were about wantin	g to see the con	tinuation of the small-tow	n appeal and this is				
unwanted density.							
Increased Population	51	81.0	21				
12 of the comments feel that the comments	munity is overcro	owded as it is.					

# **Future Land Use Map**



# **Master Plan Use**

# Class





Low Density Residential

Medium Density Residential

Lake Residential

Lake Accessory

Low Intensity Non-Residential

Corporate\_Limits

Lakes

### REZONING APPLICATION

Town of Clear Lake 111 Gecowets Drive, Clear Lake, Fremont IN 46737 Office: (260)495-9158 Mobile: (260)243-6701 Email: zoning@townofclearlake.org

APPLICANT INFORMATION	
<sub>Name</sub> Bruce Krill	E-mail bckrill@yahoo.com
Address 101 Lakeside Court	
Tlake Phones 419-551-1815	permanent
preferred	other
PROJECT INFORMATION	
Address of Property to be Rezoned Vacant (Bot	h Lots)
	10-204.000-002, 76-01-29-110-203.000-002
Property Owner Krill, Bruce	C
Current Zoning NC - Neighborhood	Commercial Requested Zoning SR - Single Family Res.
Reason for Request Looking comit	be the two parcles for residental use, currnty the lot

### **SIGNATURE**

I certify to the accuracy of all information provided within this application and supporting information. I grant the Town of Clear Lake and its agents the authority to enter the property to during the rezoning process to determine compliance.

is unusable in the current zoning district for a residential application.

Buckfull 6/5/2023

#### PREPARING SITE PLAN

Use this list as a guide when preparing the site plan and supporting information. Additional details about the filing requirements can be found in *Article 9* of the *Town of Clear Lake Unified Development Ordinance*. Questions should be directed to the Zoning Administrator. The Zoning Administrator may require additional information necessary to determine compliance with the provisions of the *Unified Development Ordinance*.

- North arrow and scale
- Boundary lines of the site including lot dimensions of the site
- Names, centerlines, right-of-way widths, and pavement widths of all adjacent streets, alleys, and easements
- Layout, number, dimension, and area of all lots
- Location and dimensions of existing structures and proposed structures
- Use of each structure by labeling
- Proposed subdivision lines, all lot dimensions, lot area, and building setback lines of proposed lots
- Location of all floodway, floodway fringe areas, and wetlands within the boundaries of the site
- Distance of all structures from front, rear, and side lot lines
- Proposed landscaping buffers or landscaped areas

## **REZONING - PLAN COMMISSION CERTIFICATION**

Town of Clear Lake 111 Gecowets Drive, Clear Lake, Fremont IN 46737 Office: (260)495-9158 Mobile: (260)243-6701 Email: zoning@townofclearlake.org

<b>GFN</b>	FRAI	INFORM	<b>AATION</b>
			иапси

Location 76-01-29-110-204.000-002 ? 76-01-29-110-203.000-002

Applicant's Name Bouce Kriu

Date of Public Hearing Aug. 1, 2023

### **FINAL ACTION**

The Plan Commission shall pay reasonable regard to the following factors before taking final action.

- The Town of Clear Lake Comprehensive Plan.
- Current conditions and the character of current structures and uses in each district.
- The most desirable use for which the land in each district is adapted.
- The conservation of property values throughout the jurisdiction.
- Responsible growth and development.

### **CERTIFICATION AND RECOMMENDATION**

The Plan Commission shall certify the amendment to the Official Zoning Map and forward the application to the Town Council with a favorable recommendation, an unfavorable recommendation, or no recommendation. The Plan Commission may also recommend commitments concerning the use and/or development of the land in connection with the Application for Rezoning. The Town Council makes the final determination regarding an Application for Rezoning and any recommended commitments by ordinance.

<ul><li>Favorable Recommendation</li><li>Unfavorable Recommendation</li><li>No Recommendation</li></ul>			
Recommended Commitments:			
_			
<u>-</u>			
-			
SIGNATURES			
	Plan Commission President	-	date
·	Zoning Administrator		date



Jessica

**Total Value** 

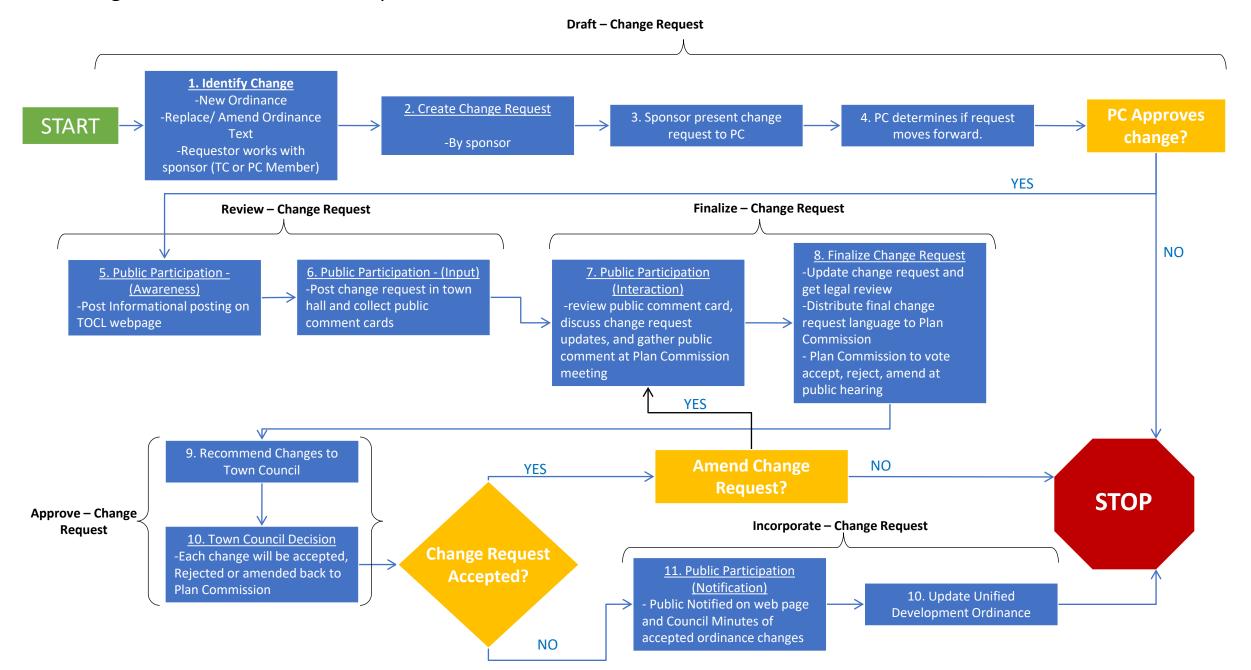
\$54,200

# **UDO Change Initiation**

A member of the Plan Commission and/or Town Council who will partner with the Zoning Administrator in championing the proposed UDO change through the UDO change process.

# **Responsibilities:**

- 1. Participate with Zoning Administrator in completing each step of the UDO change process
- 2. Complete the UDO change form and submit to the Zoning Administrator
- 3. Document/Communicate why the change is necessary (see evidence categories below)
  - a. Provide supporting evidence the deficiency is impacting the realization of the comprehensive plan
  - b. Provide supporting evidence the deficiency is repeatedly a variance request
- 4. Assess and communicate how the proposed change addresses the deficiencies identified in #3
- 5. Present the change at the Plan Commission meetings, answer any questions, and support closure of any action items



Sponsor By: \_George Schenkel

UDO Change Log Number: 2023-01

Date: May 2, 2023

Revised May 4, 2023

UDO Revision Affected:

Change Status:

I. UDO Article Description: Definition: Accessory Structure, Occupiable & Guest

Quarters

UDO Article #: 11.02, Defined Words

UDO Page #: 11-03, 11-16

Change Category: Amendment

Comp Plan Objectives: Policy 2.2, Objective 2.2.1 and 2.2.2; Policy 7.4, Objective

7.4.1; and "Lake Accessory" classification per

Comprehensive Plan (page 50)

### II. Description of Change:

Remove references to Guest Quarters in Accessory Structures to clarify the permitted use of Occupiable Accessory Structure & amended and establish regulation of Guest Quarters in all districts.

#### III. Basis for Change:

Remove contradiction, add clarity, attain uniformity of language, and support the Comprehensive Plan consistent with UDO Change 2022-02.

### IV. Change Language (From, To):

## From:

**Accessory Structure, Occupiable**: An accessory structure used as a habitable space that is clearly complementary and incidental to a primary structure's use (e.g., recreation room, artist studio, woodworking shop or guest quarters). An occupiable accessory structure shall not include residential units, studio apartments, and businesses. An occupiable accessory structure may be combined with a storage-based accessory structure. (PG 11-03)

**Guest Quarters:** An accessory structure used for overnight guests (e.g., sleeping room) including a full bathroom, and climate control for cold seasons, but not including a kitchen. Guest quarters are not rental units or boarding houses. (PG 11-16)

To:

**Accessory Structure, Occupiable**: An accessory structure used as a <u>non-</u>habitable space that is clearly complementary and incidental to a primary structure's use (e.g., recreation room, artist studio, <u>or</u> woodworking shop <u>or guest quarters</u>). An occupiable accessory structure shall not include residential units, <u>quest quarters</u>, studio apartments, and businesses. An occupiable accessory structure may be combined with a storage-based accessory structure. (PG 11-03)

**Guest Quarters:** An accessory structure used for overnight guests (e.g., sleeping room) including a full bathroom, and climate control for cold seasons, but not including a kitchen. Guest quarters are not rental units or boarding houses. Is not permitted in any district and for any length of time. (PG 11-16)

V. Sumi	mary of Public Comment:		
VI. Plan	Commission Recommendation:		
Prepared E	Зу:	Date Codified	
Summa	ary / Review		
5-2-2023	Introduced to PC. Tabled for Additional Review		
5_4_2023	Addition of Definition – Guest Quarters and non-habitable	le to Accessory Structu	ire Occupiable

# **Accessory Structures Water and Sewer Availability**

- Change description:
  - Remove references to Guest Quarters in Accessory Structures to clarify the permitted use of Occupiable Accessory Structure.
- Zoning: Lake Accessory (LA) Section 5.09
- The deficiency is impacting the realization of the comprehensive plan
  - 1. Comprehensive Plan (Housing) Policy 2.2, Objective 2.2.1 & 2.2.2
  - 2. Comprehensive Plan (Land Use) Policy 7.4, Objective 7.4.1
- The deficiency is repeatedly a variance request
  - 1. None, but current UDO add confusion and uncertainty to the existing Ordinance.

# **Unintended Consequence Assessment**

Change Description: Remove references to Guest Quarters in Accessory Structures to clarify the permitted use of Occupiable Accessory Structure.

Date: 5.2.2023

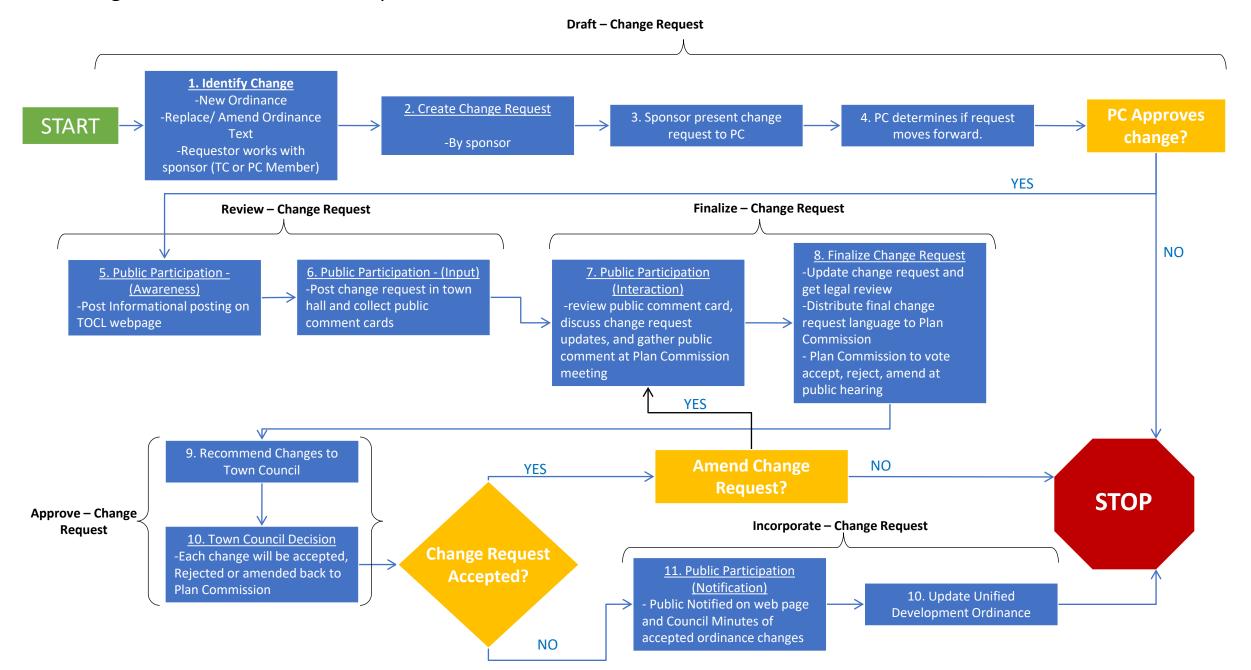
Increased Population	Natural Resource	Infrastructure	Personal Safety	Development Density	Enforcement	Aesthetic Appeal	Viewshed	Mitigation Approach
None								
				Criteria Assessed				

# **UDO Change Initiation**

A member of the Plan Commission and/or Town Council who will partner with the Zoning Administrator in championing the proposed UDO change through the UDO change process.

# **Responsibilities:**

- 1. Participate with Zoning Administrator in completing each step of the UDO change process
- 2. Complete the UDO change form and submit to the Zoning Administrator
- 3. Document/Communicate why the change is necessary (see evidence categories below)
  - a. Provide supporting evidence the deficiency is impacting the realization of the comprehensive plan
  - b. Provide supporting evidence the deficiency is repeatedly a variance request
- 4. Assess and communicate how the proposed change addresses the deficiencies identified in #3
- 5. Present the change at the Plan Commission meetings, answer any questions, and support closure of any action items



Sponsor By: Bill Hanna

UDO Change Log Number: 2023-02

**Date:** August 1, 2023

Revised:

**UDO Revision Affected:** 

Change Status:

I. **UDO Article Description:** The Footprint of Primary Structure

**UDO Article #:** 5.13.C

**UDO Page #:** 5-12

**Change Category:** Amendment

**Comp Plan Objectives:** Policy 7.2, Objective 7.2.1

Ensure that existing and future Clear Lake property owners can move through the permitting procedure as quickly as possible while still protecting the interests of the

Town.

Policy 2.1, Objective 2.1.2

Continue to review and modify, as necessary, land use regulations so that property

values are protected and enhanced.

#### **II.** Description of Change:

Change UDO 5.13.C and add 5.13. D.

### III. Basis for Change:

5.13.C as it applies to LA structures is overly restrictive. The proposed revision will create a standard that will reduce the likelihood of residents requesting a variance and achieve desired architectural features.

## IV. Change Language (From, To):

#### From:

C. Footprint of Primary Structure: The footprint of the primary structure's foundation shall not be a simple rectangle or square. An open-sided porch, screen porch, patio or stoop's foundation shall not be considered part of the home's foundation in regard to this provision. If there are six (6) foundation segments, the shortest segment shall be at least ten percent (10%) of the entire foundation's perimeter. If there are seven (6) or more foundation segments, there is not a minimum length for any foundation segment.

To:

C. Footprint of Primary Structure: The footprint of the primary structure's foundation shall not be a simple rectangle or square. An open-sided porch, screen porch, patio, or stoop's foundation shall not be considered part of the home's foundation in regard to this provision. If there are six (6) foundation segments, the shortest segment shall be at least ten percent (10%) of the entire foundation's perimeter. If there are seven (6) or more foundation segments, there is no not a minimum length for any foundation segment. LA Lots shall meet the standards of section 5.13.D.

D.LA Lot Footprint of Primary Structure: The structure shall have a minimum of six (6) foundation segments and

V. Summary of Public Comment:

VI. Plan Commission Recommendation:

Prepared By:

Date Codified

Summary / Review