

B O O K II.

Powers of a Court of Equity
founded on the principle of U-
tility.

Justice is applied to two particulars, equally capital; one to make right effectual, and one to repress wrong. With respect to the former, utility coincides with justice: with respect to the latter, utility goes farther than justice. Wrong must be done before justice can interpose; but utility lays down measures to prevent wrong. With respect to measures for the positive good of society, and for making men still more happy in a social state, these are reserved to the legislature (a). It is not necessary

(a) And to interpose for advancing the positive good of but one or a few individuals is still farther beyond the powers of a court of equity; though the court of chancery has sometimes ventured to exert itself

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necessary that such extensive powers be trusted with courts of law : the power of making right effectual, of redressing wrong, and of preventing mischief, are sufficient.

As the matters contained in this book come within a narrow compass, I shall not have occasion for the multiplied subdivisions necessary in the former. A few chapters will exhaust the whole; beginning with those mischiefs or evils that are the most destructive, and descending gradually to those of less consequence. I reserve the last place for the power of a court of equity to supply defects in statutes preventive of harm, whether that harm be of more or less importance : it is proper that matters so much connected should be handled together.

itself for this narrow purpose, actuated by a laudable zeal to do good, carried indeed beyond proper bounds. I give the following instance. Eighteen tenants of a manor have right to a common, and fifteen of them agree to inclose. The inclosing will be decreed tho' opposed by three : for it shall not be in the power of a few wilful persons to oppose a public good ;
Abridg. cases in equity, cap. 4. sect. D. § 2.

CHAP.

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C H A P. I.

Acts in themselves lawful reprobated in equity as having a tendency to corrupt morals.

SOciety cannot flourish by pecuniary commerce merely : without benevolence the social state would neither be commodious nor agreeable. Many connections there are altogether disinterested ; witness the connection between a guardian and his infant, and in general between a trustee and the person for whose behoof the trust is gratuitously undertaken. In such a case, to take a premium for executing any article of the trust, being a breach of duty, will be discountenanced even at common law. Thus a bond for 500 merks granted to an interdictor by one who purchased land from the person interdicted was voided*. If the sale was a rational measure,

* Haddington, penult July 1622, Carnoufie contra Achanachie.

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it was the interdictor's duty to consent to it without a bribe : if a wrong measure, the interdictor's taking a sum for his consent, was taking a bribe to betray his trust.

Equity goes farther : it prohibits a trustee from making any profit by his management directly or indirectly. An act of this nature may in itself be innocent; but is poisonous with respect to consequences; for if a trustee be permitted, even in the most plausible circumstances, to make profit, he will soon lose sight of his duty, and direct his management chiefly for making profit to himself. It is solely on this foundation that a tutor is barred from purchasing a debt due by his pupil, or a right affecting his estate. The same temptation to fraudulent practice, concludes also against a trustee who has a salary, or is paid for his labour. A *pactum de quota litis* between an advocate and his client, which tends to corrupt the morals of the former, and to make him swerve from his duty, is discountenanced by all civilized nations. A bargain betwixt such persons may be fair, and may even be advantageous to the client : but utility requires

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 quires that it be prohibited; for if indulged in any circumstances, it must be indulged without reserve. It is for the same reason, that a member of the college of justice is prohibited by statute * from purchasing land that is the subject of a lawsuit; and that a factor on a bankrupt-estate is prohibited by an act of sederunt † from purchasing the bankrupt's debts. The same rule is extended against private factors and agents without an act of sederunt. Debts due by a constituent purchased by his factor or agent will be held as purchased for behoof of the constituent; and no claim be sustained but for the transacted sum. It was decreed in chancery, That a bond for L. 500 for procuring a marriage between two persons equal in rank and fortune, is good. But on an appeal to the House of Lords, the decree was reversed ‡. Such a bond to a match-maker, tending to ruin persons of fortune and quality, ought not to be sus-

* Act 216. parl. 1594; the same, 13. Edward I, cap. 49.

† 25th December 1708.

‡ Abridg. cases in equity, chap. 13. sect F. § 3.

tained;

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tained; and the countenancing fuch bonds would be of evil example to guardians, trustees, fervants, who have the care of perfons under age.

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Acts and covenants in themselves innocent, prohibited in equity, becaufe of their tendency to disturb fociety, and to diftrefs its members.

THE fpirit of mutiny fhewed itfelf fome time ago among the workmen in the city of London, and rofe to fuch a height as to require the interpoftion of the legiflature. The fame fpirit broke out afterward among the journeymen-tailors of Edinburgh, who erected themfelves into a club or fociety, keeping in particular a lift of the journeymen out of fervice, under pretext of accommodating the mafters more eafily with workmen, but in reality to enable themfelves to get new mafters if they differed with thofe they ferved. Any

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of them that deserted their service, entered their names in that list, and were immediately again employed by other masters who wanted hands. The master-tailors suffered many inconveniencies from this combination, which among other hardships produced increase of wages from time to time. The journeymen, for saving time, had always breakfasted in the houses of their masters; but upon a concert among them, they all of them deserted their work about nine in the morning, declaring their resolution to have the hour between nine and ten to themselves in all time coming; a desertion that was the more distressing, as it was made when the preparing cloathing for the army required the utmost dispatch. This occasioned a complaint to the bailies of Edinburgh; who found, " That the defenders, and other
 " journeymen-tailors of Edinburgh, are
 " not intitled to an hour of recess for
 " breakfast; that the wages of a journey-
 " man-tailor in the said city ought not to
 " exceed one shilling per day; and that if
 " any journeyman-tailor, not retained or
 " employed, shall refuse to work when re-
 " quired by a master on the foresaid terms,
 " unless

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“ unless for some sufficient cause to be allowed by the magistrates, the offender shall upon conviction be punished in terms of law.” This cause being brought to the court of session by advocacy, it was thought of sufficient importance for a hearing in presence; and the result was, to approve of the regulations of the magistrates.

The only difficulty was, whether the forefaid regulations did not incroach upon the liberty of the subject. It was admitted that they did in some measure; but the court was satisfied of their necessity from the following considerations. Arts and manufactures are of two kinds. Those for luxury and for amusement are subjected to no rules, because a society may subsist comfortably without them. But those which are necessary to the well-being of society must be subjected to rules; otherwise it may be in the power of a few individuals to do much mischief. If the bakers should refuse to make bread, or the brewers to make ale, or the colliers to dig coal, without being subjected to any control, they would be masters of the lives of the inhabitants. To remedy such an evil,

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which is of the first magnitude, there must be a power placed somewhere; and this power has been long exercised by magistrates of boroughs and justices of peace, under review of the sovereign court. The tailors, by forbearing to work, cannot do mischief so suddenly: but people must be clad; and if there be no remedy against the obstinacy of the tailors, they may compel people to submit to the most exorbitant terms.

Another point debated was the propriety of the foregoing regulations. Upon which it was observed, that the regulation of the wages is even admitted by the defenders themselves to be proper, because they have acquiesced in it without complaint. And yet if this article be admitted, the other regulations follow of necessary consequence; for it is to no purpose to fix wages without also fixing the number of working hours; and it is to no purpose to fix either, if the defenders have the privilege to work or not at their pleasure. Their demand of a recess between nine and ten, which they chiefly insist for, is extremely inconvenient, because of the time it consumes, especially in a wet day, when they

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they must shift and dry themselves to avoid fullying the new work they have on hand. And as for health, they will never be denied, either by their masters or by the judge, a whole day at times for exercise*.

When the malt-tax was ordered to be levied in Scotland, the Edinburgh brewers, dissatisfied with the same, entered into a combination to forbear brewing. The court of session, upon the principle above mentioned, ordered them to continue their brewing as formerly under a severe penalty.

The journeymen-woolcombers in Aberdeen did in the year 1755 form themselves into a society, exacting entry-money, inflicting penalties, &c. to be under the management of stewards, chosen every month: and though their seeming pretext was to provide for their poor, yet under that pretext several regulations were made, cramping trade, and tending to make them independent of their employers. A complaint against the society, by the procurator-fiscal of the bailie-court of Aberdeen,

* Tailors of Edinburgh contra their Journeymen, December 10. 1762.

being

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being removed to the court of session by
advocation, the following interlocutor was
pronounced: " The Lords, having confi-
" dered the plan upon which the society
" of woolcombers is erected, the regula-
" tions at first enacted, though afterward
" abrogated, and the rules still subsisting,
" find, That such combinations of artifi-
" cers, whereby they collect money for a
" common box, inflict penalties, impose
" oaths, and make other by-laws, are of
" dangerous tendency, subversive of peace
" and order, and against law: therefore
" they prohibit and discharge the defen-
" ders, the woolcombers, to continue to
" act under such combination or society
" for the future, or to enter into any such-
" like new society or combination, as they
" shall be answerable: but allow them, at
" the sight of the magistrates of Aberdeen,
" to apply the money already collected,
" for discharging the debts of the society;
" the remainder to be distributed among
" the contributors, in proportion to their
" respective contributions."

Upon a reclaiming petition, answers, re-
plies, and duplies, the court adhered to
the foregoing interlocutor, as far as it finds
the society complained of to be of danger-
ous

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ous tendency, and consequently *contra bonos mores*; but they remitted to the Ordinary to hear the parties, Whether the woolcombers may not be permitted, under proper regulations, to contribute fums for maintaining their poor *.

The journeymen-weavers in the town of Paisley, emboldened by numbers, began with mobs and riotous proceedings, in order to obtain higher wages. But these ouvert acts having been suppressed by authority of the court of session, they went more cunningly to work, by contriving a kind of society termed the *defence-box*; and a written contract was subscribed by more than six hundred of them, containing many innocent and plausible articles, in order to cover their views, but chiefly contrived to bind them not to work under a certain rate, and to support out of their periodical contributions those who by insisting on high wages, might not find employment. Seven of the subscribers being charged upon the contract for payment of their stipulated contributions, brought a suspension, in which it was decreed, That

* Procurator-fiscal contra Woolcombers in Aberdeen, December 15. 1762.

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this society was an unlawful combination, under the false colour of carrying on trade; and that the contract was void, as *contra utilitatem publicam* *.

C H A P. III.

Regulations of commerce, and of other public concerns, rectified where wrong.

IT belongs to a court of police to regulate commerce and other public matters. The court of session is not a court of police; but it is a court of review, to take under consideration the proceedings of courts of police, and to rectify such as are against the public interest. This jurisdiction is inherent in the court of session as the supreme court in civil matters, founded on the great principle, That every wrong must have a remedy.

In the year 1703 the magistrates and

* January 21. 1766, Barr contra Curr, &c.

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town-council of Stirling made an act confirming a former act of council in favour of the town weavers, and prohibiting all country weavers from buying woollen or linen yarn brought to the town for sale, except in public market after eleven forenoon, under the pain of confiscation. This act of council was not a little partial: the weavers in the neighbourhood were confined to the market, while the town weavers were left at liberty to make their purchases at large. The former brought a process before the court of session, insisting to have the market at an earlier hour, in order that they might not be prevented by the latter from purchasing; and also, that the prohibition of purchasing yarn privately should be made general to comprehend the town weavers as well as those of the country. The court not only appointed an earlier hour for the market; but put both parties upon an equal footing, by prohibiting yarn to be purchased before the opening of the market *.

Regulations that encroach on freedom

* 14th November 1777, Paterson and others contra Rattray and others.

of commerce, by favouring some to the prejudice of others, is what renders a monopoly odious in the sight of law. However beneficial a monopoly may be to the privileged, it is a wrong done to the rest of the people, by prohibiting them arbitrarily from the exercise of a lawful employment. Monopolies therefore ought to be discountenanced by courts of justice, not excepting those granted by the crown. And I am persuaded, that the monopolies granted by the crown last century, which were not few in number, would have been rejected by our judges, had their salaries been for life, as they now happily are. I venture a bolder step, which is to maintain, that even the parliament itself cannot legally make such a partial distinction among the subjects. My reason is, that admitting the House of Commons to have the powers of a Roman dictator *ne quid respublica detrimenti capiat*, it follows not that such a trust will include a power to do injustice, or to oppress the many for the benefit of a few. How crude must have been our notions of government in the last century, when monopolies granted by the King's sole authority, were generally

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nerally thought effectual to bind the whole nation ! I am acquainted with no monopolies that may be lawfully granted but what are for the public good, such as, to the authors of new books and new machines, limited to a time certain. The profit made in that period is a spur to invention ; people are not hurt by such a monopoly, being deprived of no privilege enjoyed by them before the monopoly took place ; and after expiry of the time limited, all are benefited without distinction.

In the year 1722 certain regulations were made in the bailie-court of Leith, concerning the forms of procedure in the administration of justice, and the qualification of practitioners before that court ; among other articles providing, “ That
 “ when the procurators are not under
 “ three in number, none shall be allowed
 “ to enter, except such as have served the
 “ clerk or a procurator for the space of
 “ three years as an apprentice, and one
 “ year at least after ; beside undergoing a
 “ trial by the procurators of court, named
 “ by the magistrates for that effect.” John Young, craving to be entered procurator, as having served an apprenticeship to an

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agent of character before the court of session, this regulation of the bailie-court of Leith was objected. The bailies having found the petitioner not qualified in terms of the regulations, the cause was advocated ; and the court found the said article void, as *contra utilitatem publicam*, by establishing a monopoly *.

C H A P. IV.

Forms of the common law dispensed with
in order to abridge law-suits.

Retention, which is an equitable exception resembling compensation, was introduced by the court of session without authority of a statute. The statute 1592, authorising compensation, speaks not of an obligation *ad factum præstandum*, nor of any obligation but for payment of money ; and yet it would be hard, that a man should have the authority of a

* 21st December 1765, John Young contra Procurators of the bailie-court of Leith.

court

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court to make his claim effectual against me, while he refuses or delays to satisfy the claim I have against him. So stands, however, the common law, which is corrected by a court of equity for the public good. Supposing parties once in court upon any controversy, the adjusting, without a new process, all matters between them that can at present be adjusted, is undoubtedly beneficial, because it tends to abridge law-suits. This good end is attained, by bestowing on the defendant a privilege to withhold performance from the pursuer, till the pursuer *simul et semel* perform to him. This privilege is exercised by pleading it as an exception to the pursuer's demand; and the exception, from its nature, is termed *Retention*.

Compensation, as we have seen, is founded on the principle of equity. And it is also supported by that of utility; because the finishing two counter-claims in the same process tends to lessen the number of law-suits. Retention is founded solely on utility, being calculated for no other end but to prevent the multiplication of law-suits. The utility of retention has gained it admittance in all civilized nations. In
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the English court of chancery particularly, it is a well-known exception, of which I give the following instance. “ If the plaintiff mortgage his estate to the defendant, and afterward borrow money from the defendant upon bond, the redemption ought not to take place unless the bonded debt be paid as well as the mortgage-money *.”

From what is said, every sort of obligation affords, as it would appear, a ground for retention, provided the term of performance be come, and no just cause for with-holding performance. It shall only be added, that for the reasons given with respect to compensation †, retention cannot be pleaded against an assignee for a valuable consideration.

A directed B to pay to C what sums C should want. C accordingly received two sums (among others) from B, for which he gave receipts as by the order of A. A and C came to account, which being stated, they gave mutual releases. But the two sums not being entered in the books of A, were not accounted for by C. B not ha-

* 1. Vernon 244.

† Vol. 1. p. 395.

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ving received any allowance from A for the two sums, prefers his bill against C to have the money returned to him. C confessed the receipts, but insisted, that the money was delivered to him by the order of A, and that B being a hand only had no claim. But the court decreed, That the plaintiff had a fair claim against the defendant to avoid circuitry of suits: for otherwise it would turn the plaintiff on A, and A again on the defendant in equity to set aside the release, and to have an allowance of these sums. And the decree was affirmed in the House of Lords *.

By the common law of this land, a creditor introduced into possession upon a wadset, upon an assignment to rents, or upon an adjudication, is bound to surrender the possession as soon as the debt is paid by the rents levied. He obtained possession in order to levy the rents for his payment; and when payment is obtained, he is no longer intitled to possess. He perhaps is creditor in other debts that may intitle him to apprehend possession *de novo*: but these will not, at common law, im-

* Shower's cases in parliament, 17.

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power him to detain possession one moment after the debt that was the title of his possession is paid. He must first surrender possession; and he may afterward apply for legal authority to be repossessed for payment of these separate debts. A court of equity views matters in a different light. The debtor's claim to have his land restored to him is certainly not founded on utility, when such claim can serve no other end but to multiply expence, by forcing the creditor to take out execution upon the separate debt, in order to be repossessed. A maxim in the Roman law concludes in this case with force, *Frustra petis quod mox es restituturus*; and this maxim accordingly furnisheth to the creditor in possession a defence that is a species of retention. There is, indeed, the same reason for sustaining the exception of retention in this case, that there is in personal debts, namely, utility, which is interposed to prevent the multiplying of law-suits, prejudicial to one of the parties at least, and beneficial to neither.

But this relief against the strictness of common law, ought not to be confined to real debts which intitle the creditor to possess.

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ses. It may sometimes happen, as demonstrated above *, to be more beneficial to the debtor or to the creditor, without hurting either, that the rents be applied for payment even of a personal debt, than for payment of the debt which is the title of possession. And where-ever the rents may be applied for payment of a personal debt, the creditor must be privileged to hold possession till that debt be paid.

C H A P. V.

Bona fides as far as regulated by utility.

MY first head shall be *bona fide* payment. It may happen by mistake that payment is made, not to the person who is really the creditor, but to one understood to be the creditor. However invincible the error may be, payment made to any but to the creditor avails not at common law ; because none but the cre-

* Vol. 1. p. 420.

ditor can discharge the debt. What remedy can be afforded by a court of equity where a debt is *bona fide* paid to another than the true creditor, I proceed to explain.

It is an observation verified by long experience, That no circumstance tends more to the advancement of commerce, than a free circulation of the goods of fortune from hand to hand. In this island, commercial law is so much improved, as that land, moveables, debts, have all of them a free and expedite currency. A bond for borrowed money, in particular, descends to heirs, and is readily transferable to assignees voluntary or judicial. But that circumstance, beneficial to commerce, proves in many instances hurtful to debtors. Payment made to any but the creditor, frees not the debtor at common law: and yet circumstances may be often such, as to make it impracticable for the debtor to discover that the person who produceth a title, fair in appearance, is not the creditor. Here is a case extremely nice in point of equity. On the one hand, if *bona fide* payment be not sustained, the hardship will be great upon the debtor, who must pay

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pay a second time to the true creditor. On the other hand, if the exception of *bona fide* payment be sustained to protect the debtor from a second payment, the creditor will be often forfeited of his debt without his fault. Here the scales hang even, and equity preponderates not on either side. But the principle of utility affords relief to the debtor, and exerts all its weight in his scale: for if a debtor were not secure by voluntary payment, no man would venture to pay a shilling by any authority less than that of the sovereign court; and how ruinous to credit this would prove, must be obvious without taking a moment for reflection.

To bring this matter nearer the eye, we shall first suppose that the putative creditor proceeds to legal execution, and in that manner recovers payment. Payment thus made by authority of law, must undoubtedly protect the debtor from a second payment. And this leads to another case, That the debtor, to prevent legal execution which threatens him, makes payment voluntarily. The payment here is made indeed without compulsion, because there is no actual execution: but then it is not made without authority; for, by the sup-

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position, execution is awarded, and nothing prevents it but payment. The third case is of a clear bond, upon which execution must be obtained as soon as demanded; and the debtor pays, knowing of no defence. Why ought not he also to be secure in this case? That he be secure, is beneficial to creditors as well as to debtors, because otherwise there can be no free commerce of debts. This exception then of *bona fide* payment, is supported by the principle of utility in two different respects: it is beneficial to creditors, by encouraging debtors to make prompt payment; and by removing from them the pretext of insinuating upon anxious and scrupulous defences, which, under the colour of paying securely, would often be laid hold of to delay payment: it is beneficial to debtors, who can pay with safety without being obliged to suffer execution.

But here the true creditor is not left without a remedy. The sum received by the putative creditor is in his hand *sine justa causa*, and he is answerable for it to the true creditor. In this view, the operation of *bona fide* payment is only to substitute one debtor for another, which may as often

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often be beneficial to the true creditor, as detrimental.

An executor under a revoked will, being ignorant of the revocation, pays legacies; and the revocation is afterward proved: he shall be allowed these legacies *.

If, in making payment to the putative creditor, the debtor obtain an ease, the exception of *bona fide* payment will be sustained for that sum only which was really paid †. This rule is founded on equity; for here the true creditor is *certans de damno evitando*, and the debtor *de lucro captando*.

My next head shall be a *bona fide* transaction with a putative proprietor. Such transactions are void at common law as *ultra vires*; and were there no remedy in equity, the paying debt to a putative creditor would not be more hazardous, than transactions with a putative proprietor. The remedy with respect to the former is stated above; and the remedy with respect to the latter, far from oppression on either side, must give satisfaction to every rational enquirer. Where a person in posses-

* 1. Chancery cases 126.

† Stair, July 19. 1665, Johnston contra Macgregor.

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sion of land performs acts of property in the ordinary way of management, levying rents, granting leases, selling corns, cattle, or what else the land produces, no person thinks of enquiring about his title. It would be an unfufferable hardship on those who deal with him, and a great obstruction to commerce, were such acts void as *ultra vires*. But with respect to acts of extraordinary administration, such as selling land, or borrowing money upon real security, it is expected that the possessor should make good his title; without which no prudent person will deal with him. If the title be found infirm, a court of equity can afford no remedy : it cannot interpose on the footing of justice between the proprietor on the one hand and the purchaser on the other, who are equally *certantes de damno vitando*; nor on the footing of utility, which pleads not for the one more than for the other. The parties must be left to common law, which intitles the proprietor to vindicate his subject, or to be relieved from debt he did not contract. This latter branch is so clearly founded on principles, that probably it has never been drawn into controversy. With respect to the

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the former, less clear, take the following examples. Count Antonius Lesly, an alien, was served and infeft in the estate of Balquhain as heir of entail; it being at that time understood, that alienage deprives not a man of his birthright in Scotland. But his title being afterward called in question by Peter Lesly-Grant, the next substitute, insisting that an alien cannot acquire land in Scotland either by purchase or succession, the reason of reduction was sustained, first in the court of session, and next in the House of Lords; which rendered the Count's right void from the beginning. Before his right was challenged, he had sold many trees come to maturity, and received the price. The court, in respect of his *bona fides*, relieved him from accounting for the price. This at first seemed to be a question of some intricacy; but it was soon found to resolve into an established maxim, *Quod bona fide possessor rei alienae facit fructus consumptos suos*. Trees are the product of land as well as corn or cattle; and it would be no less severe to oblige a putative proprietor to account for the price of full-grown trees than to account for the price of ripe corn.

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The following case is far more delicate. The brother of the deceased Missinish, being the nearest heir in existence, was admitted to serve heir to the estate. The right of the brother thus served was but conditional, as there was a possibility of a nearer heir; and the widow of the deceased brought forth a son, which voided the service from the beginning. But the brother served and infest having sold land for payment of the family-debts, while there was yet little prospect of a nearer heir, the sale was supported by the court of session, upon evidence brought that it was *in rem versum* of the infant-heir. The favourableness of this case had, I conjecture, no slight influence in procuring the judgment. It lies open to objections that seem not easily solved. First, What room was there for *bona fides* while it remained uncertain whether the widow might not be pregnant? and surely the debts could not be so pressing as not to bear the delay of a few months. Next, Had the interest of the debts exceeded the rents of the estate, to make it necessary to dispose of the whole, a sale upon that supposition might be held to be *in rem versum* of the infant-

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fant-heir : but it does not appear so clearly that the sale of a part could be *in rem versum*; because, by exact and frugal management during the minority of the heir, the debts might have been so much reduced as to make it proper to preserve the estate entire.

I close this chapter with the acts and deeds of a putative judge; of which the case of Barbarius Philippus is an illustrious instance *. Having been elected a Roman Prætor, he determined many causes, and transacted every sort of business that belonged to the office. He was discovered to be a slave, which rendered all his acts and deeds void at common law; because none but a freeman was capable to be a Roman Prætor. With respect to third parties, however, their *bona fides* supported all his acts and deeds as if he really had been a Prætor.

* l. 3. De officio Præt.

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C H A P. VI.

Interposition of a court of equity in favour even of a single person to prevent mischief.

THis subject is so fully explained in the introduction as to require very little addition. It exhibits a court of equity in a new light; showing that this court, acting upon the principle of utility, is not confined to what is properly termed *jurisdiction*; but, in order to prevent mischief even to a single person, may assume magisterial powers. It is by such power that the court of session names factors to manage the estates of those who are in foreign parts, and of infants who are destitute of tutors. The authority interposed for selling the land-estate of a person under age, is properly of the same nature: for the inquiry made about the debts, and about the rationality of a sale, though in the form

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form of a process, is an expiscation merely.

By the Roman law, a sale made by a tutor of his pupil's land-estate without authority of a judge, was void *ipso jure*, as *ultra vires*. This seems not to have been followed in Scotland. Maitland reports a case *, where it was decreed, that such a sale *sine decreto* is not void; but that it is good if profitable to the infant. And I must approve this decision as agreeable to principles and to the nature of the thing. The interposition of a court beforehand, is not to bestow new powers upon a tutor, but to certify the necessity of a sale, in order to encourage purchasers by rendering them secure. But if, without authority of a court, a purchaser be found who pays a full price, and if the sale be necessary, where can the objection lie? So far indeed a court may justly go, as to presumption from a sale *sine decreto*, until the tutor justify the sale as rational, and profitable to the infant.

* Dec. 1. 1565, Douglas contra Foreman.

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C H A P. VII.

Statutes preventive of wrong or mischief
extended by a court of equity.

Statutes, as hinted above *, that have utility for their object, are of two kinds: First, Statutes directed for promoting the positive good of the whole society, or of some part: Second, Statutes directed to prevent mischief only. Defective statutes of the latter kind may be supplied by a court of equity; because, independent of a statute, it is impowered to prevent mischief. But that court has not, more than a court of common law, any power to supply defective statutes of the former kind; because it belongs to the legislature only to make laws or regulations for promoting good positively.

Usury is in itself innocent, but to prevent oppression it is prohibited by statute. Gaming is prohibited by statute; as also

* Vol. I. p. 339. 340.

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the purchasing law-suits by members of the college of justice. These in themselves are not unjust; but they tend to corrupt the morals, and prove often ruinous to individuals. Such statutes, preventive of wrong and mischief, may be extended by a court of equity, in order to complete the remedy intended by the legislature. It is chiefly with relation to statutes of this kind that Bacon delivers an opinion with great elegance: “Bonum publicum in-
“figne rapit ad se casus omisso. Quam-
“obrem, quando lex aliqua reipublicæ
“commoda notabiliter et majorem in mo-
“dum intuetur et procurat, interpretatio
“ejus extensiva esto et amplians *.”

In this class, as appears to me, our statute 1617 introducing the positive prescription ought to be placed. For it has not, like the Roman *usucapio*, the penal effect of forfeiting a proprietor for his negligence, and of transferring his property to another: it is contrived, on the contrary, to secure every man in his land-property, by denying action upon old obsolete claims, which by common law are perpetual. A

* De augmentis scientiarum, l. 8. cap. 3. aphor. 12.

claim

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claim may be very old and yet very just ; and it is not therefore wrong in the common law to sustain such a claim. But the consequences ought to be considered : if a claim be sustained beyond forty or fifty years because it may be just, every claim must be sustained however old ; and experience discovered, that this opens a wide door to falsehood. To prevent wrong and mischief, it was necessary that land-property should by lapse of time be secured against all claims ; and as with respect to antiquated claims there is no infallible criterion to distinguish good from bad, it was necessary to bar them altogether by the lump. The passage quoted from Bacon is applicable in the strictest manner to this statute, considered in the light now mentioned ; and it hath accordingly been extended in order to complete the remedy afforded by the legislature. To secure land-property against obsolete claims, it must be qualified, that the proprietor has possessed peaceably forty years by virtue of a charter and seisin. So says the statute ; and if the statute be taken strictly, no property is protected from obsolete claims, but where investment is the title
of

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of possession. But the court of session, preferring the end to the means, and consulting its own powers as a court of equity to prevent mischief, secures by prescription every subject possessed upon a good title, a right to tithes for example, a long lease of land, or of tithes, which are titles that admit not infestment.

As the foregoing statute was made to secure land from obsolete and unjust claims, the statute 1469 introducing the negative prescription of obligations, was made to secure individuals personally from claims of the same kind. As this statute is preventive of mischief, it may be extended by a court of equity to complete the remedy. It has accordingly been extended to mutual contracts, to decrees *in foro contradictorio*, and to reductions of deeds granted on deathbed (a).

Considering

(a) I am aware, that the statutes introducing the negative prescription have, by the court of session, been considered in a different light. They have been held as a forfeiture even of a just debt: for it was once judged, that after the forty years the defendant was not bound to give his oath upon the verity of the debt; and that though he should acknowledge

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Considering the instances above mentioned, it must, I imagine, occasion some surprize, to find a proposition cherished by our lawyers, That correctory statutes, as they are termed, ought never to be extended. We have already seen this proposition contradicted, not only by solid principles, but even by the court of session in many instances. With relation to statutes in particular correctory of injustice or of wrong, no man can seriously doubt that a court of equity is impowered to extend such statutes, in order to complete the remedy prescribed by the legislature: and the same is equally clear with relation to statutes supplying defects in common law. As to the statutes under consideration, intended to prevent mischief, it might, I own, have once been more doubtful whether these could be extended; for of all the powers assumed by a court of equity, it is probable that the power of preventing mischief

knowledge the debt to be just, yet he was not liable *in foro humano*, however he might be liable *in foro poli et conscientiae*; *Fountainhall, December 7. 1703, Napier contra Campbell*. That this is a wrong construction of these statutes I have endeavoured to show above, p. 385. 386.

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was the latest. But in England this power has been long established in the court of chancery; and experience has proved it to be a salutary power. Why then should we stop short in the middle of our progress? No other excuse can be given for such hesitation, but that our law, considered as a regular system, is of a much later date than that of England.

The foregoing are instances where the court of session, without hesitation, have supplied defects in statutes made to prevent mischief. But to show how desultory and fluctuating the practice of the court is in that particular, I shall confine myself to a single case on the other side, which makes a figure in our law. In the transmission of land-property, by succession as well as by sale, we require investiture. An heir however, without completing his right by investiture, is intitled to continue the possession of his ancestor *. In this situation, behaving as proprietor, he contracts debts, and unless he be reduced to the necessity of borrowing large sums, those he deals with are seldom so scrupu-

* See Historical Law-tracts, tract 5.

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lous as to inquire into his title. By the common law however, the debtor's death before infestment is, as to the real estate, a forfeiture of all his personal creditors. This is a mischief which well deserved the interposition of the legislature; and a remedy was provided by act 24. parl. 1695, enacting, "That if an apparent heir have
 " been in possession for three years, the
 " next heir, who by service or adjudica-
 " tion connects with the predecessor last
 " infest, shall be liable to the apparent
 " heir's debts *in valorem* of the heritage."

There can be no doubt, that this statute was intended to procure payment to those who deal *bona fide* with an heir-apparent. And yet, if we regard the words only, the remedy is imperfect; for what if the next heir-apparent, purposely to evade the statute, shall content himself with the possession and enjoyment of the heritage, without making up titles by service or adjudication? Taking the statute strictly according to the words, the creditors will reap little benefit: if the debts be considerable, no heir will subject himself by completing his titles, when he has full enjoyment of the rents, without that solemnity. Formerly,

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merly, the heir-apparent in possession had no interest to forbear the completing his titles : his forbearing must have proceeded from indolence or inattention. But if the remedy intended by the statute reach not an heir-apparent though in possession, a strong motive of interest will make him forbear to complete his titles. In this view, the statute, if confined to the words, is perfectly absurd ; for what can be more absurd than to leave it in the power of the heir-apparent to disappoint the creditors of the remedy intended them ? It is always in his power, by satisfying himself with a possessory title, to disappoint them : and as by a possessory title he has the full enjoyment of the estate, he will always disappoint them, if he regard his own interest. The legislature in this case undoubtedly intended a complete remedy ; and the consideration now mentioned, peculiar to this case, is a strong additional motive for the interposition of a court of equity to fulfil the intendment of the legislature. And yet, misled by the notion that correctory laws ought not to be extended, the court of session hath constantly denied action to the creditors of an

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heir who dies in apparency, against the next heir in possession, unless he has completed his title to the estate by service or adjudication.

There is another palpable defect in this statute which ought also to be supplied. A predecessor may have a good title to his estate without being infeft; and yet, regarding the words only, the heir-apparent is not liable upon this statute, unless where he connects with a predecessor infeft. I put the following case. John purchases an estate, takes a disposition with procuratory and precept, but dies without being seised. James, his heir-apparent, enters into possession without making up titles, and contracts debt after being in possession three years. After his death, William, the next heir-apparent, makes up his titles by a general service. This case comes not under the words of the statute; but as it undoubtedly comes under the mischief which the legislature intended to remedy, it is the duty of a court of equity to complete the remedy.

In one case the court, from a due sense of their equitable powers, ventured upon a remedy where this statute was defective.

Some

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Some acres and houses having been disposed for a valuable consideration by an heir-apparent three years in possession, the next heir-apparent foreseeing that he would be barred by the act 1695 from objecting to this alienation if he should enter heir, bethought himself of a different method. He sold the subject for twenty guineas, and granted bond to the purchaser, who led an adjudication against the estate, and upon that title brought a reduction of the disposition in his own name. But the court decreed, that this case fell under the meaning of the statute, though not under the words; and therefore that the pursuer was barred from challenging the disposition *.

What if the heir forbearing to enter in order to evade the act 1695, shall contract debt to the value of the subject, upon which adjudications are led *contra hereditatem jacentem*? Here the estate is applied for payment of the heir's debts, and consequently converted to his use as much as if he were entered. Would the court of session give no relief in this case to the cre-

* Burns of Dorater, contra Pickens, July 11. 1758.

ditors

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ditors of the interjected heir-apparent? Would they suffer the purpose of the statute to be so grossly eluded?

A word or two upon statutes contrived to advance the positive good of the society in general, or of individuals in particular, making them *locupletiores*, as termed in the Roman law. To supply defects in such a statute is beyond the power even of a court of equity. The statute 1661, act 41. obliging me to concur with my neighbour in erecting a march-dike, is of that nature. There is no provision in the act for upholding the march-dike after it is made; and the defect cannot be supplied by any court. Upon my neighbour's requisition I must join with him to build a march-dike; but I am bound no further; and therefore the burden of upholding must rest upon himself. Monopolies or personal privileges cannot be extended by a court of equity*; because that court may prevent mischief, but has no power to advance the positive good of any person. As to penal statutes, it is clear, in the first place, that to augment a penalty beyond

* l. 1. § 2. De constitut. princ.

that

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that directed by a statute is acting in contradiction to the statute, which enacts that precise penalty, and not a greater. In the next place, to extend the penalty in a statute to a case not mentioned, is a power not trusted with any court, because the trust is not necessary. A penalty is commonly added to a statutory prohibition, for preventing wrong or mischief. A court of equity may extend the prohibition to similar cases, and even punish the transgression of their own prohibition *. But with respect to a prohibition that regards utility only not justice, it is a prerogative peculiar to the legislature to annex beforehand a penal sanction.

CONCLUSION of BOOK II.

Justice and Utility compared.

THE principle of justice, though more extensive in its influence than that of utility, is in its nature more simple: it never looks beyond the litigants. The principle of utility, on the contrary, not

* Book I. part I. chap. 5.

only

only regards these, but also the society in general; and comprehends many circumstances concerning both. Being thus in its nature and application more intricate than justice, I thought it not amiss to close this book with a few thoughts upon it. In the introduction there was occasion to hint, that utility co-operates sometimes with justice, and sometimes is in opposition to it. There are several instances of both in the first book, which I propose to bring under one view, in order to give a distinct notion of the co-operation and opposition of these principles.

It is scarce necessary to be premised, that in opposing private utility to justice, the latter ought always to prevail. A man is not bound to prosecute what is beneficial to him: he is not even bound to demand reparation for wrong done him. But he is strictly bound to do his duty; and for that reason he himself must be conscious, that in opposition to duty interest ought to have no weight. It is beside of great importance to society that justice have a free course; and accordingly public utility unites with justice to enforce right against interest. Private interest therefore,

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or private utility, may, in the present speculation, be laid entirely aside; and it is barely mentioned to prevent mistakes.

Another limitation is necessary. It is not every sort of public utility that can outweigh justice: it is that sort only which is preventive of mischief affecting the whole or bulk of the society: public utility, as far as it concerns positive additional good to the society, is a subject that comes not within the sphere of a court of equity.

Confining our view then to public utility, that which is preventive of mischief to the whole or great part of the society, I venture to lay down the following proposition, That where-ever it is at variance with justice, a court of equity ought not to enforce the latter, nor suffer it to be enforced by a court of common law. In order to evince this proposition, which I shall endeavour to do by induction, the proper method will be, to give a table of cases, beginning with those where the two principles are in strict union, and proceeding orderly to those where they are in declared opposition.

These principles for the most part are good friends. The great end of establish-

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ing a court of equity is, to have justice accurately distributed, even in the most delicate circumstances; than which nothing contributes more to peace and union in society. As this branch therefore of utility is inseparable from justice, it will not be necessary hereafter to make any express mention of it. It must be always understood when we talk of justice.

We proceed to other branches of utility, which are not so strictly attached to justice, but sometimes coincide with it, and sometimes rise in opposition. One of these is the benefit accruing to the society by abridging law-suits. In the case of compensation, utility unites with justice to make compensation a strong plea in every court of equity. Retention depends entirely upon the utility of abridging law-suits. But if it have no support from justice, it meets on the other hand with no opposition from it.

In the case of *bona fide* payment the utility is different. It is the benefit that arises from a free course to money-transactions, which would be obstructed if debtors, by running any risk in making payment, were encouraged to state anxious or frivolous

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frivolous defences. The exception of *bona fide* payment is sustained upon no ground but that of preventing the mischief here described. Justice weighs equally on both sides : for if the exception be not sustained, the honest debtor bears the hazard of losing his money ; if it be sustained, the hazard is transferred upon the creditor.

But there are cases where justice and utility take opposite sides : which, in particular, is the case where a transaction extremely unequal is occasioned by error. Here the justice of affording relief is obvious : but then a transaction by putting an end to strife is a favourite of law ; and it is against the interest of the public to weigh a transaction in the nice balance of grains and scruples. A man, by care and attention in making a transaction, may avoid error ; but the bad consequences of opening transactions upon every ground of equity cannot be avoided. Justice therefore must in this case yield to utility ; and a transaction will be supported against errors sufficient to overturn other agreements. I give another example. In the Roman law, *lesio ultra duplum* was sustained to void a bargain : but in Britain we re-

fuse to listen to equity in this case; for if complaints of inequality were indulged, law-suits would be multiplied, to the great detriment of commerce.

If the discouraging law-suits be sufficient to with-hold relief in equity, the hazard of making judges arbitrary is a much stronger motive for with-holding that relief. However clear a just claim or defence may be, a court of equity ought not to interpose, unless the case can be brought under a general rule. No sort of oppression is more intolerable than what is done under the colour of law : and for that reason, judges ought to be confined to general rules, the only method invented to prevent legal oppression. Here the refusing to do justice to a single person makes no figure, when set in opposition to an important interest that concerns deeply the whole society. And it seems to follow, from the very nature of a court of equity, that it ought to adhere to general rules, even at the expence of forbearing to do justice. It is indeed the declared purpose of a court of equity, to promote the good of society by an accurate distribution of justice : but the means ought to be subordinate

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dinate to the end; and therefore, if in any case justice cannot be done but by using means that tend to the hurt of society, a court of equity ought not to interpose. To be active in such a case, involves the absurdity of preferring the means to the end.

Thus we may gather by induction, that in every case where it is the interest of the public to with-hold justice from an individual, it becomes the duty of a court of equity in that circumstance, not only to abstain from enforcing the just claim or defence, but also to prevent its being enforced at common law. But the influence of public utility stops here, and never authorises a court of equity to enforce any positive act of injustice *. For, first, I cannot discover that it ever can be the interest of the public to require the doing an unjust action. And, next, if even self-preservation will not justify any wrong done by a private person †, much less will public utility justify any wrong done or enforced

* See this doctrine illustrated, Historical Law-tracts, tract 2.

† Sketches of the History of Man, vol. 4. p. 31.

by

by a court of equity. It is inconsistent with the very constitution of this court, to do injustice, or to enforce it (a).

(a) The following case is an illustrious instance of this doctrine. A ship-cargo of negroes, young and old, being imported into Jamaica for sale, Mr Wedderburn purchased a boy not above twelve years of age, educated him for a house-servant, and employ'd him as his slave while he continued in Jamaica. The negro being now fully grown, was brought to Scotland by his master, where he got a wife and had children. Never having received any wages, he became uneasy for want of means to maintain his family. He absented, and endeavoured to procure money by a lawful employment. Mr Wedderburn applied to the sheriff of Perth to oblige his slave to return to him. The sheriff found, "That slavery "is not recognised by the law of this kingdom, and "is inconsistent with the principles thereof; that "the regulations in Jamaica concerning slaves extend not to this kingdom; and therefore repelled "Mr Wedderburn's claim to perpetual service from "the negro." The cause being advocated to the court of session, was held to be of such importance as to demand a hearing in presence. The sum of the argument for the negro was what follows. It was premised, that not one of the causes assigned by writers for justifying slavery is applicable to the negro in question. It is not alledged that he was taken captive in war; and he was too young for committing any crime that deserved so severe a punishment. As to consent, it is not said that he ever

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consented or showed any willingness to be a slave. He could expect no redress in Jamaica; but when he came to a land of liberty, where he could hope for protection, he left his master, and asserted his claim to be free. Now as all men are born free, and in a state of independence, except upon their parents, and as the negro in question has done no act to deprive him of that valuable right, he is protected by the law of nature, and by every principle of justice, from being made a slave. Slavery, it is true, is supported by the practice of Jamaica. But even supposing it to be authorized by the municipal law of that country, yet the judges in Scotland do not give blind obedience to any foreign law. If a foreign decree or a foreign statute be brought here for execution, our judges listen cordially to any objection in equity that may lie against it; and never interpose their authority for execution unless where it is founded on material justice. Mr Wedderburn can have no pretext other than the law of Jamaica for claiming this man as a slave. And as this claim is repugnant to the law of nature and to every just principle, the court of session would be accessory to a gross wrong if they should enforce that claim. Courts were instituted to make justice effectual, and never to transgress it. The court accordingly remitted the cause to the sheriff; which in effect was refusing to interpose their authority in behalf of Mr Wedderburn's claim. But they avoided the giving any opinion with respect to the law or practice of Jamaica, how far effectual by long custom for the sake of commerce. (15th January 1778, John Wedderburn contra Joseph Knight a negro.)

BOOK