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GUIDE

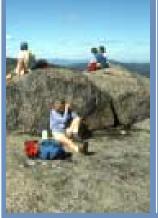
To Adirondack Park Agency Land Use Regulations













NEW YORK STATE
ADIRONDACK PARK AGENCY
David Paterson, *Governor*Curt Stiles, *Chairman*Mark E. Sengenberger, *Acting Executive Director*

ASSISTANCE

The Adirondack Park Agency regulates development on private land in the Adirondack Park. Before you develop your property, you may need a permit from the APA. For more information, please read this guide and contact Agency staff by phone or in person.

As with any development project in New York State, more than one permit may be required for your proposed activity. Please check with other state agencies and your local town or village office about other regulations and permit requirements that may apply to your proposed project.

This Citizen's Guide to Adirondack Park Agency Land Use Regulations will help familiarize you with the Agency's regulations pertaining to private land within the Adirondack Park, and help you when you call the Agency with questions. This guide may not answer all your questions, nor provide you with enough information to determine whether or not you need a permit. Please call the Agency or visit us in person or at our web address; we will be happy to assist you.

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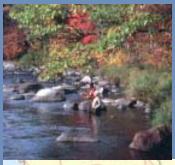
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THE BIG

PICTURE





The Park, a vast, natural sanctuary, is within a day's traveling distance of 70 million residents of the United States and Canada.



About the Park

The Adirondack Park ("Park") was created in 1892 by the State of New York amid concerns for the water and timber resources of the region. Today the Park is the largest publicly protected area in the contiguous United States, greater in size than Yellowstone, Everglades, Glacier, and Grand Canyon National Parks combined, and comparable to the size of the entire state of Vermont. The boundary of the Park encompasses approximately 6 million acres, 48 percent of which belongs to all the people of New York State and is constitutionally protected to remain "forever wild" forest preserve. The remaining 52 percent is private land which includes settlements, farms, timber lands, businesses, homes and camps.

About the Adirondack Park Agency

The Adirondack Park Agency ("APA") was created in 1971 by the New York State Legislature to develop longrange land use plans for both public and private lands within the boundary of the Park, commonly referred to as the "Blue Line." The Agency prepared the State Land Master Plan, which was signed into law in 1972, followed by the Adirondack Park Land Use and Development Plan ("APLUDP") in 1973. Both Plans are periodically revised to reflect changes and current

trends and conditions. The Agency strives to conserve the Park's natural resources and assure that development is well-planned through administration of the Adirondack Park Agency Act (which includes the APLUDP and the regulations derived from it), the New York State Freshwater Wetlands Act, and the New York State Wild, Scenic and Recreational Rivers System Act.

The APA is an agency in New York State government, consisting of 65 staff and an eleven-member board, eight of whom are appointed by the Governor. The other three members are the Secretary of State, Commissioner of Environmental Conservation, and Commissioner of Economic Development. The Agency Board acts on Park policy issues and permit applications during Agency meetings, which are held monthly and are open to the public.

The APA offices are located in Ray Brook, NY, halfway between the

villages of Lake Placid and Saranac Lake.

What the Park Agency is NOT

- The APA, in cooperation with the NYS Department of Environmental Conservation ("DEC"), is responsible for developing and maintaining a master plan for the use of all state lands in the Park. The APA does NOT manage these state lands; the care, custody and control of state lands is the responsibility of the DEC.
- The Agency does NOT manage the public campgrounds in the Adirondack Park. Please contact the DEC for campground information.
- The Agency does NOT acquire land on behalf of New York State. Again, please contact the DEC.
- The Park Agency does NOT determine the value of your land. Please contact your town or village assessor.

BEGINS



Land Use Area Classification

The process of determining how the Agency's regulations apply to development on private lands begins with an examination of how the land is classified.

What does classification mean? In the Adirondack Park Land Use and Development Plan ("APLUDP"), all private lands in the Park are classified into six categories, identified by color on the Park Plan map: hamlet (brown), moderate intensity use (red), low intensity use (orange), rural use (yellow), resource management (green) and industrial use (purple).

The classification of a particular area (established when the Plan was developed) depends on such factors as:

- existing land use and population growth patterns;
- physical limitations related to soils, slopes and elevations;
- unique features such as gorges and waterfalls;
- biological considerations such as wildlife habitat, rare or endangered plants or animals, wetlands and fragile ecosystems; and
- public considerations such as historic sites, proximity to critical state lands, and the need to preserve the open space character of the Park.

The intended purpose of the classification system is to channel growth into the areas where it can best be supported and to minimize the spread of development in areas less suited to



sustain such growth. The following are the land use area classifications of the APLUDP, and a general description of their purpose:

HAMLET

These are the growth and service centers of the Park where the Agency encourages development. Intentionally, the Agency has very limited permit requirements in hamlet areas. Activities there requiring an Agency permit are erecting buildings or structures over 40 feet in height, projects involving more than 100 lots, sites or units, projects involving wetlands, airports, watershed management projects, and certain expansions of buildings and uses. Hamlet boundaries usually go well beyond established settlements to provide room for future expansion.

MODERATE INTENSITY USE Most uses are permitted; relatively concentrated residential development is most appropriate.

LOW INTENSITY USE

Most uses are permitted; residential development at a lower intensity than hamlet or moderate intensity is appropriate.

RURAL USE

Most uses are permitted; residential uses and reduced intensity development that preserves rural character is most suitable.

RESOURCE MANAGEMENT

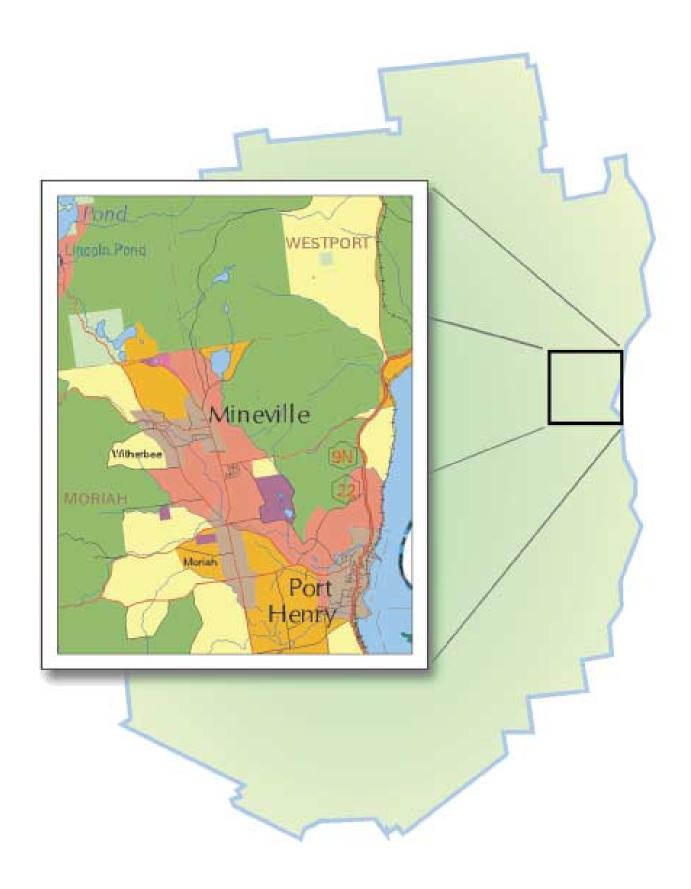
Most development activities in resource management areas will require an Agency permit; compatible uses include residential uses, agriculture, and forestry. Special care is taken to protect the natural open space character of these lands.

INDUSTRIAL USE

This is where industrial uses exist or have existed, and areas which may be suitable for future industrial development. Industrial and commercial uses are also allowed in other land use area classifications.

Table 1 — Overall Intensity Guidelines

Land Use Area	Color on Map	Avg. # Principal	Avg. Lot
		Bldgs. (per sq. mile)	Size (acres)
Hamlet	brown	no limit	none
Moderate Intensity Use	red	500	1.3
Low Intensity Use	orange	200	3.2
Rural Use	yellow	75	8.5
Resource Management	green	15	42.7
Industrial Use	purple	no limit	none



THE ADIRONDACK PARK LAND USE AND DEVELOPMENT PLAN MAP classifies all private lands in the Park into six categories, identified by color: hamlet (brown); moderate intensity use (red); low intensity use (orange); rural use (yellow); resource management (green); and industrial use (purple). This representative segment of the Park Plan Map illustrates this color-coded system.



How is my land classified? To determine the land use area classification for an individual parcel of land, you should write or call the Agency office.

Can the classifications be changed? Provisions are made in the APA Act for amendments to the Land Use and Development Plan Map under certain circumstances. These changes can and often do occur in the preparation and adoption of a local government's zoning and land use program or at the request of a municipality. Call or write the Agency for more information.

The land classifications in the APA Act are designated to channel development into areas where it is best supported and to control the overall density of development. While very few types of activities are prohibited by the Act, some activities are prohibited in certain land use areas.

By setting limits on the amount of building—and accompanying roads, clearing, support services, etc.—the Act contemplates that the Park will retain its natural, open space character while communities in the Park continue to grow in an environmentally sensitive manner. Overall intensity guidelines are established by land use classification. While the intensity guidelines prescribe average lot sizes for building, they are not minimum lot sizes; different minimum lot sizes are also established by the Act. Only the lands owned by the project sponsor are considered when applying intensity guidelines. Existing or proposed buildings on neighbors' land do not count.

The Adirondack Park Agency Act allows any local government within the Park to develop its own local land use programs which, if approved by the Agency, may transfer some permitting authority from the Agency to the local government's jurisdiction.

Towns with Agency Approved Local Land Use Programs

Essex County: Chesterfield, Newcomb,

Westport, Willsboro Fulton County: Caroga

Hamilton County: Arietta, Indian Lake

St. Lawrence County: Colton
Saratoga County: Day, Edinburg
Warren County: Bolton, Lake George,
Lake George Village, Hague, Horicon,

Queensbury

Within these towns, a landowner should always consult the local code administrator or enforcement officer, in addition to the Adirondack Park Agency, in those circumstances where the following guidance and checklists suggest a permit may be required by the Adirondack Park Agency Act.



CEAs



Critical Environmental Areas ("CEAs") are the more sensitive features of the Park's natural environment. They are subcategories of the general land use area classifications and are provided extra protection by the law. These Critical Environmental Areas include wetlands, high elevations, areas around designated study rivers, state or federal highways, and lands in proximity to certain classifications of state-owned lands.

CFAs include:

- land at elevation of 2,500 feet or more (except in Hamlet areas) to protect thin soils and open space;
- land within 1/8 mile of state wilderness, primitive or canoe areas (except in Hamlets);
- land within 150 feet (in a Rural Use area) or within 300 feet (in a Resource Management area) of the edge of the right-of-way of a federal or state highway;
- wetlands; and
- land within 1/4 mile of rivers under study for inclusion in the Wild Scenic and Recreational Rivers System, except in Hamlet areas. (Land within 1/4 mile of rivers already classified Wild, Scenic or Recreational is subject to special regulation outside of Hamlet and Moderate Intensity

 Use areas, and are not designated as Critical Environmental Areas.)

Wetlands—including bogs, swamps, wet meadows or marshes.



Under the APA Act and the NYS Freshwater Wetlands Act, almost all land uses, such as draining, dredging, placing fill, structures, and subdivisions in or involving wetlands require an Agency permit.

What is a wetland? Wetlands are defined as: "any land which is annually subject to periodic or continual inundation by water and commonly referred to as a bog, swamp or marsh and which are either (a) one acre in size, or (b) adjacent to a body of water, with which there is a free interchange of water, in which case there is no size limitation." Property that is flooded every spring by surface water backup or standing water may also be a wetland, as well as forested areas with high ground water.

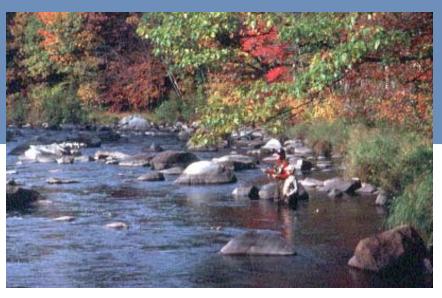
Is there a wetland on my property? Wetlands can be difficult to recognize. Some vegetation, like cattails, lilypads, or pickerel weed are characteristic of very wet places. Other wetland plant communities are not so obvious, yet

are considered to be jurisdictional wetlands, such as wet meadows or spruce swamps. Wetlands soils and hydrology can aid in determining the presence and extent of wetlands.

A landowner proposing a project can contact the Agency for a determination as to whether a wetland is located on his or her property. Wetland determinations are made as part of the review of a jurisdictional inquiry. The process involves consulting official wetland maps where available, and by interpretation of aerial photography. Wetlands may also be identified during Agency staff site visits to project sites for which the Agency is reviewing a permit application.

Why do wetlands require special protection? Wetlands play a critical role in modulating the flow of water in any watershed, reducing flooding and erosion. They filter pollutants and purify the water; they provide critical habitat for many species of plants and animals.

SHORELINES



Adirondack Shorelines

Among the most valuable resources in the Park is the land along its thousands of streams, rivers, ponds and lakes. The laws the Agency administers provide protection to water quality and aesthetics of Adirondack shorelines by establishing setbacks, lot widths and cutting restrictions.

Shoreline restrictions apply to all lakes and ponds, all rivers being studied for inclusion in the Wild, Scenic and Recreational Rivers System, and all other rivers and streams navigable by boat, including canoe.

Shoreline Setbacks and Lot Widths. Shoreline restrictions apply whether or not an Agency permit is required (see Table 2). The restrictions may be reduced only if a variance is received (see discussion following table).

Docks and Boathouses. If you are planning new construction or expansion of either a dock or boathouse you should ask whether an Agency permit or variance is required. Shoreline setback restrictions apply to all structures greater than 100 square feet in size except docks and boat-

houses. However, docks and boathouses must comply with specific requirements to be exempt from shoreline setback restrictions.

PLEASE NOTE: Greater lot widths and setbacks apply to rivers classified in the Wild, Scenic and Recreational Rivers System. Local laws may be even more protective—call the local building inspector or town offices.

As noted previously, setbacks apply to all structures, other than boathouses or docks, in excess of 100 square feet in size. "Structures" include buildings, sheds, fences, tanks, etc.

RIVERS AND TREES



Setbacks are measured horizontally from the point of the shoreline at its high water mark. If you are considering a development proposal, Agency staff will help you determine the high water mark.

Wild, Scenic and Recreational Rivers System Many Adirondack rivers are subject to special regulations and permit requirements adopted under the New York State Wild, Scenic and Recreational Rivers System Act. These regulations apply in addition to those set forth in the APA Act.

Agency regulations apply to the designated rivers and lands adjoining them, generally up to 1/4 mile from the edge of the river. The river regulations seek to protect water quality and aesthetics by:

• establishing a 100-foot buffer strip along rivers in which vegetative

Table 2 — Shoreline Restrictions: Mimimum Lot Widths and Setbacks

Land Use Type	Min. Lot width (ft.)	Min. Structure Setback (ft.)
Hamlet	50	50
Moderate Intensity Use	100	50
Low Intensity Use	125	75
Rural Use	150	75
Resource Management	200	100
Industrial	NA	NA

NOTE: For sewage disposal systems, the minimum setback from any water body or wetland is 100 feet, measured from the leach field or other absorption components to the closest point on the shoreline or wetland.

- cutting is highly restricted;
- establishing minimum lot widths and building setbacks (larger than those in the APA Act);
- requiring an Agency rivers project permit for nearly all subdivisions, single family dwellings and mobile homes in river areas;
- restricting motor boating and motorized activities on and adjacent to wild and scenic rivers;
- regulating bridge and road building;
- prohibiting structures (such as dams) and activities (such as dredging) which would alter the river's natural flow;
- allowing continuation of lawfully existing nonconforming uses, but requiring permits or variances for expansion or change in use.
- prohibiting certain "noncompatible" uses; and
- prohibiting new structures in Wild River areas.

Which Rivers? Ausable, Black, Blue Mt. Stream, Bog,

Boreas, Boquet, Cedar, Cold, Deer, East Canada Creek, Grasse, Hudson, Independence, Indian, Jordan, Kunjamuk, Long Pond Outlet, Marion, Moose, Oswegatchie, Otter Brook, Raquette, Rock, Sacandaga, St. Regis, Salmon, Saranac, Schroon, West Canada Creek and West Stony Creek.

Removing Trees

Generally, there are no requirements for the harvesting of trees on non-shoreline parcels unless you plan to clear-cut more than 25 upland acres or 3 wetland acres, or the property is located in a Designated River Area. However, cutting of trees in preparation for a project requiring a permit may not begin until the permit is obtained; tree removal is part of the project review process. In addition, there are permit requirements for the construction of woods roads or skid trails through wetlands.

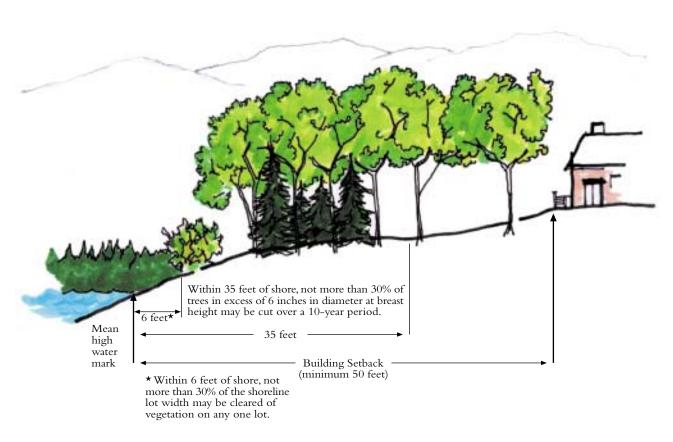
Along shorelines, cutting is limited to the following:

- Within 6 feet of shore, not more than 30 percent of the shoreline may be cleared of vegetation (bushes and trees) on any one lot.
- Within 35 feet of shore, not more than 30 percent of trees in excess of 6 inches in diameter at 4.5 feet above the ground may be cut over a 10-year period.

The diagram below illustrates these cutting restrictions.

Variances

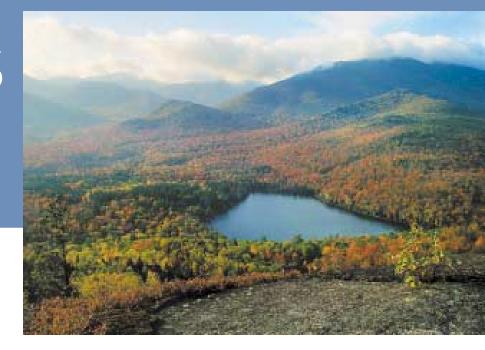
A variance from the mandatory shoreline restrictions may be allowed if, on the request of a landowner, the Agency determines that the strict application of the shoreline development restrictions would cause practical difficulty or undue hardship. A public hearing must be held on each variance request.



DIAGRAM—Restrictions That Apply to Cutting Trees and Vegetation Along Shorelines

PFRMIT

PROCESS |



Not every project requires a permit. For those that do, this section provides an overview of the permitting process.

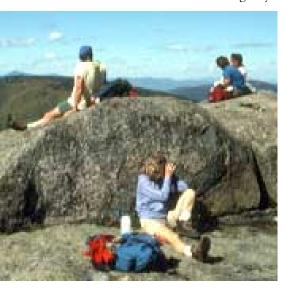
Jurisdictional Inquiry

After reading this guide, finding out your land classification and using the checklist on pages 10 and 11, you may already know you'll need a permit, but what if you're not sure? Contact the Agency for a Jurisdictional Inquiry Form!

Based on the information you provide on your jurisdictional inquiry form (including a description of your project, the tax map number and the history of ownership and use of the property), Agency staff will tell you if a permit is needed.

The Permitting Process

Once it is determined that an Agency



permit is required for your proposed project, the next step is to complete the appropriate application form. This form can be obtained from the Agency office.

For larger projects in particular, a preapplication meeting with APA staff is recommended before you fill out the application. These meetings are often helpful for completing the application and ensuring awareness of the Agency's process and standards for review. You can possibly save time and money by talking to the Agency first.

When the application is received by the APA, it is assigned to an individual review officer who checks it for completeness. Within 15 calendar days you will be notified whether or not the application is complete. If it is incomplete, you will be told specifically what additional information is needed. For all major projects, public notices invite comment. The APA Act specifies time limits within which Agency notifications and a public hearing (if needed) must take place. Designated time limits may be extended with consent of both the Agency and applicant.

Once the project application is complete (meaning the Agency has all

the information necessary to review the project), substantive review will start.

When are public hearings held? The Agency meets in public on a monthly basis to consider permit applications. For a small percentage of projects that come to the Agency for review, a decision is made to also hold a public hearing. A public hearing may be scheduled for one of the following reasons:

- to give the public an opportunity to express views and opinions, especially in regard to large projects;
- if a project is controversial;
- if landowners adjoining the project site may be adversely affected;
- if the local government involved requests one; or
- if it appears the project may be unapprovable (the Agency cannot deny an application without first holding a public hearing).

Approving a Project

Staff Approvals. Most permit applications are acted upon by the APA staff—specifically, the Director of Regulatory Programs—without going to the full Agency Board. This procedure saves time for the applicant in that staff act on the project without

waiting for the regularly scheduled monthly meeting of the Agency members.

The Director of Regulatory Programs can only approve projects. Any recommendation for a denial must go to the Agency Board for consideration.



You are given the right to appeal any permit condition imposed by the Director of Regulatory Programs to the Regulatory Programs Committee of the Agency Board.

Board Approvals. The following projects always require the approval of the Agency Board:

- a subdivision involving 50 lots or more;
- a project upon which the Agency has held a public hearing; or
- a project involving a variance.

Conditions

About 98 percent of project applications are approved. Most of the permits issued contain conditions which are intended to protect the environment and adjacent uses.

Other Permits

Please note that other permits (federal, state and local) may be required for your project in addition to an APA permit.

Agency Decisions
Can Be Reconsidered
Procedures exist to allow you to

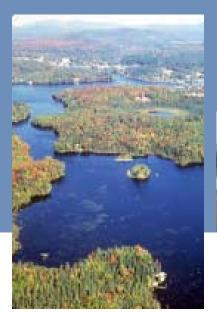
request that your application, if disapproved by the Agency, be reconsidered. You must demonstrate that:

- newly discovered facts or evidence exists; or
- there has been a change in Agency policy; or
- the previous determination was based on materially erroneous findings of fact.

Enforcement

The APA has an enforcement program to insure that the laws are properly administered and complied with. If you have questions or want to discuss a specific matter, please call us.





PERMIT

CHECKLIST



Use this handy checklist to help you determine if a permit is necessary.We're happy to be of help. Give us a call at 518-891-4050

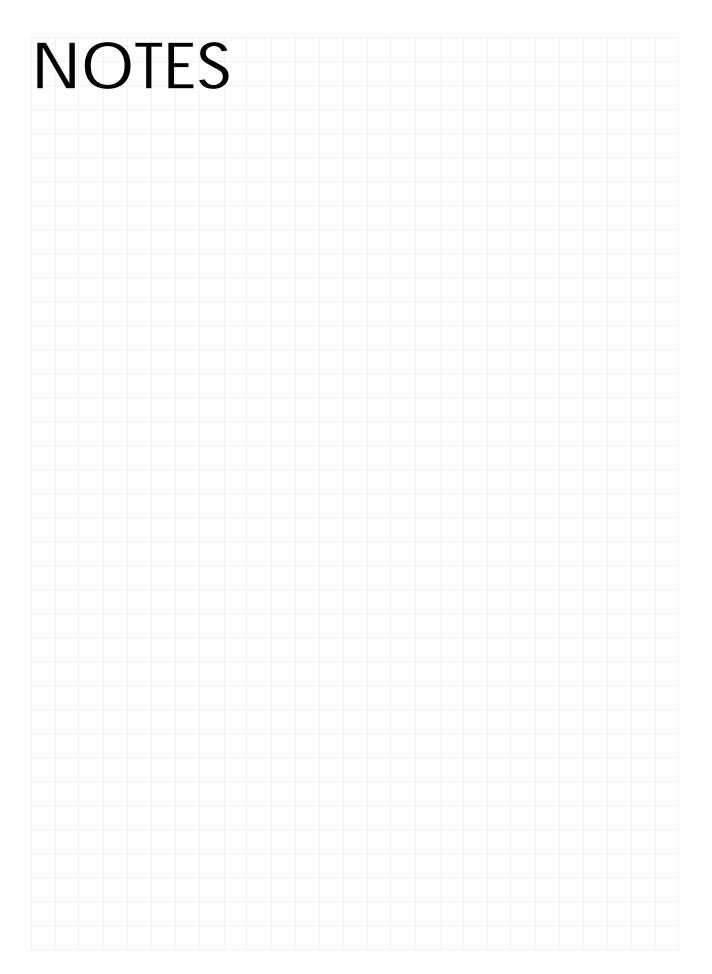
The three Acts administered by the Agency— the APA Act, the Wild Scenic and Recreational Rivers System Act and the Freshwater Wetlands Act—all have a bearing on whether your project will require an Agency permit. The following checklist will help you determine whether a permit is needed.

This checklist is for general information only and is not exhaustive.

For a binding determination whether your project needs a permit, you must call the Agency and submit a Jurisdictional Inquiry Form. If you check any of the following circles you will need a permit.

LAND USE CLASSIFICATION	You will first need to establish in which land classification your property lies. YOU CAN CONTACT THE AGENCY TO ASSIST YOU.
PROJECTS IN CRITICAL ENVIRONMENTAL AREAS	Critical environmental areas include wetlands, high elevations, and areas near certain rivers, highways and State-owned lands. An APA permit is required in all land use areas for most development activities and subdivisions of land in:
	Wetlands (refer to section of this guide regarding wetlands).
	At elevations over 2,500 feet.
	Within 1/4 mile of a "study river," including portions of the Oswegatchie, Osgood, Grasse, N. Branch Saranac, N. Branch Boquet, The Branch, East Stony Creek and Pleasant Lake Stream. (A "study river" is a river being considered for inclusion in the State's Wild, Scenic and Recreational Rivers System. Many other Adirondack rivers and streams are already classified in the system and are subject to its special regulations.)
	Within 1/8 mile of State Forest Preserve lands classified as Wilderness, Primitive or Canoe areas.
	Within 150 feet of state or federal highway right-of-way (in Rural Use areas only).
	Within 300 feet of state or federal highway right-of-way (in Resource Management areas only).
DESIGNATED WILD, SCENIC AND RECREATIONAL RIVERS	Generally, an APA permit is needed for projects within 1/4 mile of a river included in the State's Wild, Scenic and Recreational Rivers System: Ausable, Black, Blue Mt. Stream, Bog, Boreas, Boquet, Cedar, Cold, Deer, East Canada Creek, Grasse, Hudson, Independence, Indian, Jordan, Kunjamuk, Long Pond Outlet, Marion, Moose, Oswegatchie, Otter Brook, Raquette, Rock, Sacandaga, St. Regis, Salmon, Saranac, Schroon, West Canada Creek and West Stony Creek.
SUBDIVISIONS	An APA permit may be needed for subdivisions. Subdivisions are broadly defined to include any division of land into two or more lots, parcels or building sites (including that portion retained by the owner) for the purpose of sale, lease or any form of separate ownership or occupancy. Construction of a second principal building or dwelling or a two-unit dwelling on a parcel is a subdivision.
	 To determine if a permit is required, several factors must be examined, including: the resulting total number of lots, parcels or sites created from the original parcel of land as it existed on May 22, 1973; the size of the smallest lot in the proposed subdivision; and the smallest shoreline lot width in the subdivision.

	An APA permit is needed:
	If the total number of lots, sites or residential units created from the original May 22, 1973 parequal to or greater than: 100 in Hamlet 10 in Low Intensity Use areas 15 in Moderate Intensity Use areas 5 in Rural Use areas
	For any subdivision in a Resource Management area, Industrial Use area or within a designa Wild, Scenic, or Recreational Rivers area.
	For the entire subdivision if any non-shoreline lot in the proposed subdivision is less than: 40,000 sq. ft. (0.92 acres) Moderate Intensity Use areas 120,000 sq. ft. (2.75 acres) Low Intensity Use areas 320,000 sq. ft. (7.35 acres) Rural Use areas
	If the project involves any shoreline* lots if either the smallest lot area or shoreline lot width me ment is less than:
	Hamlet n/a 50 ft. Moderate Intensity Use areas 25,000 sq. ft. (0.57 acres) 100 ft. Low Intensity Use areas 50,000 sq. ft. (1.14 acres) 125 ft. Rural Use areas 80,000 sq. ft. (1.83 acres) 150 ft. Resource Management areas 42.7 acres 200 ft.
	* A shoreline lot includes any lot partly or entirely within the minimum setback distance for water for the land use area involved. Different shoreline widths apply if your site is located Wild, Scenic, or Recreational River area.
SINGLE FAMILY DWELLINGS	An APA permit is needed for a single family dwelling or mobile home in:
	Resource Management areas Industrial Use areas Critical Environmental areas Designated River areas Wetlands (within or near)
	In other land classifications, a single family dwelling to be constructed on a lot already having a dw or other principal building on it may be subject to Agency review as a subdivision.
OTHER PROJECTS	An APA permit is needed for:
	 Structures over 40' high. Note: height is measured from the highest point of a structure to the point of either the natural or finished grade. Any new commercial or industrial use in all but Hamlet areas. An expansion totaling 25% or more (whether such expansion is undertaken all at once or over extended time) of an existing use or structure included on the list of regional projects in the AP. In all but Hamlet areas, expansion is measured by size, square footage or capacity. Any multiple family dwelling, i.e., a structure containing two or more separate dwelling units. applies in all land use areas except Hamlet areas.
	In areas governed by an Agency-approved local land use program, certain projects normally requi Agency permit will need only a local permit.



CONTACTING

When you call, have this guide handy. Have paper and pencil ready.

For questions about...

• LAND USE CLASSIFICATION or presence of wetlands on a particular parcel:

Ask for the Jurisdictional Inquiry Office.

Have ready basic property information including: *Town or Village*

Owner's Name

Parcel Number— this is a set of three numbers (separated by hyphens like your social security number) that appears on your tax bill. You can also get this number from your local assessor or county real property tax services.

• The STATUS OF A PERMIT APPLICATION that you have sent in:

Ask for Regulatory Programs.

If you have a project number and name of assigned reviewer, ask for him/her specifically. Please note that these people are often in the field. It is very helpful to leave voice mail messages with specific questions and your project number.

• AN ON-SITE WETLAND DETERMINATION REQUEST:

You will be directed to the wetland specialist of the Resource Analysis Unit. If you leave a voice mail message, property location is required. Staff will contact you to schedule an appointment.

(518) 891-4050

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• AN ON-GOING ENFORCEMENT MATTER:

Ask for the assigned enforcement investigator.

• REPORTING A POTENTIAL VIOLATION:

Ask for the Jurisdictional Inquiry Office. Please remember we cannot investigate a violation report without property location. You need not identify yourself when reporting a potential violation.

• THE PARK'S NATURAL OR CULTURAL RESOURCES:

Questions will be forwarded to the Planning Department or the Resource Analysis Unit. Information is available on the Agency's website accessed at www.apa.state.ny.us

• MAP AMENDMENTS:

Questions will be forwarded to the Planning Department.



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