



**Conference of the Parties serving as the meeting
of the Parties to the Paris Agreement**

Seventh session

Belém, 10–21 November 2025

Agenda item 7

**Reporting and review pursuant to Article 13 of the Paris Agreement:
provision of financial and technical support to developing country
Parties for reporting and capacity-building**

**Reporting and review pursuant to Article 13 of the Paris
Agreement**

Proposal by the President

Draft decision -/CMA.7

**Provision of financial and technical support to developing country
Parties for reporting and capacity-building**

The Conference of the Parties serving as the meeting of the Parties to the Paris Agreement,

Recalling decisions 18/CMA.1, 5/CMA.3, 17/CMA.4, 18/CMA.5 and 21/CMA.6,

Also recalling Article 13 of the Paris Agreement, in particular paragraph 14, which states that support shall be provided to developing countries for the implementation of the Article,

Further recalling Article 13 of the Paris Agreement, in particular paragraph 15, which states that support shall be provided for the building of transparency-related capacity of developing country Parties on a continuous basis,

1. *Notes that, as at 19 November 2025, 119 biennial transparency reports had been submitted,¹ extends appreciation to the Parties that submitted them and encourages Parties that have not yet submitted their first biennial transparency report to do so as soon as possible, taking into consideration paragraph 4 of decision 18/CMA.1;*

2. *Notes with appreciation the synthesis report on progress, best practices and remaining challenges related to implementing the Paris Agreement² and welcomes the facilitative dialogue held at the sixty-second session of the Subsidiary Body for Implementation to discuss the report,³ the workshop held at the same session to facilitate the sharing of the experience of developing country Parties in preparing the first biennial transparency reports, including in accessing the funds received and their adequacy for the sustainability of the*

¹ See <https://unfccc.int/first-biennial-transparency-reports>.

² FCCC/SBI/2025/10.

³ As per decision 18/CMA.5, para. 19.

implementation of the enhanced transparency framework,⁴ and the in-person workshop held in world café format at the sixty-third session of the Subsidiary Body for Implementation for Parties to reflect on those mandated activities and take into account views contained in relevant submissions⁵ with a view to considering future activities, including a dialogue with the Global Environment Facility, and *expresses appreciation* to the secretariat for organizing the workshops and the facilitative dialogue and preparing the synthesis report;

3. *Welcomes* the information provided by the Global Environment Facility in its report to the Conference of the Parties at its thirtieth session and its addendum⁶ on financial support requested, approved and provided for the preparation of biennial transparency reports by developing country Parties;

4. *Acknowledges* the ongoing challenges faced by developing country Parties in implementing the enhanced transparency framework, including those related to institutional capacity, technical expertise, data systems and workflows, and resource availability;

5. *Reaffirms*, recalling paragraph 10 of decision 18/CMA.5, the importance of the adequacy, predictability and timeliness of the support provided to developing country Parties, recognizing the special circumstances of the least developed countries and small island developing States, for building and enhancing their institutional and technical capacity for implementing the enhanced transparency framework on a continuous basis and in a sustainable manner;

6. *Highlights* the benefits of a programmatic approach to the provision of support to developing countries for the implementation of the enhanced transparency framework reflected in Article 13 of the Paris Agreement and *acknowledges* the progress of the Global Environment Facility in streamlining the process that enables Parties to access resources for preparing their biennial transparency reports, including by enabling them to access resources for two biennial transparency reports and/or a national communication as part of the same enabling activity and raising the threshold for expedited approvals;

7. *Also acknowledges* that the activities undertaken pursuant to decisions 18/CMA.5 and 21/CMA.6, including regional and in-session workshops and facilitative dialogues, submissions of views by Parties, summary reports, synthesis report and a world café workshop, have allowed Parties to share experience in accessing financial and technical support and implementing the enhanced transparency framework and enhance developing country Parties' capacity to report thereunder;

8. *Agrees* that the objectives of the initial list of activities referred to in paragraph 9 below should be to identify and respond to challenges in reporting by developing countries, including challenges in developing and maintaining their national systems; identify possible solutions to those challenges, including consideration of challenges in and possible ways of implementing those solutions; and reflect on how the implementation of those solutions addresses the challenges identified by Parties in their submissions referred to in paragraph 9(c) below;

9. *Requests* the secretariat to develop and implement, in collaboration with the Consultative Group of Experts and other constituted bodies and relevant partners, as appropriate, the following initial list of activities:

(a) Conducting a survey to gather information from Parties about the benefits and outcomes of and lessons learned from the implementation of activities mandated in decisions 18/CMA.5 and 21/CMA.6;

(b) Preparing a report on the survey referred to in paragraph 9(a) above for consideration by the Subsidiary Body for Implementation at its sixty-fourth session (June 2026) with a view to informing the activities referred to in paragraph 9(c-i) below so as to maximize their reach and effectiveness;

⁴ As per decision 21/CMA.6, para. 16.

⁵ Available at <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx> (in the search field, type "Article 13"). The submissions were invited in document FCCC/SBI/2025/11, para. 33.

⁶ FCCC/CP/2025/8 and Add.1.

(c) Inviting Parties to submit views via the submission portal⁷ on experience and challenges related to implementing Article 13 of the Paris Agreement, including on preparation of biennial transparency reports, establishment of institutional arrangements, projections of greenhouse gases, data management tools, project management tools for the preparation of biennial transparency reports, stakeholder engagement, tracking support needed and received, navigating the modalities, procedures and guidelines for the transparency framework for action and support referred to in Article 13 of the Paris Agreement, including the flexibility provisions therein, and managing human resources;

(d) Preparing a synthesis report on the submissions referred to in paragraph 9(c) above, as well as on information reported in developing country Parties' biennial transparency reports, to be made available no later than three weeks prior to the first regular session of the Subsidiary Body for Implementation of the year;

(e) Organizing a workshop in world café format, to be held at the first regular session of the Subsidiary Body for Implementation of the year, for:

(i) Parties to reflect on the report referred to in paragraph 9(b) above, the submissions referred to in paragraph 9(c) above and the synthesis report referred to in paragraph 9(d) above;

(ii) Parties to engage in a structured dialogue with the Global Environment Facility and its implementing agencies, as appropriate, with a view to exploring opportunities for further simplifying and streamlining the process referred to in paragraph 6 above;

(f) Preparing a summary report on the workshop referred to in paragraph 9(e) above, to be made available no later than three weeks prior to the second regular session of the Subsidiary Body for Implementation of the year;

(g) Organizing regional workshops, to be held in person and virtually, on experience, best practices, lessons learned and challenges related to implementing Article 13 of the Paris Agreement;

(h) Preparing summary reports on the regional workshops referred to in paragraph 9(g) above, to be made available no later than three weeks prior to the second regular session of the Subsidiary Body for Implementation of the year;

(i) Organizing a workshop in world café format, to be held at the second regular session of the Subsidiary Body for Implementation of the year, for considering the outcomes of all activities mentioned in paragraph 9(a–h) above with a view to informing the next annual cycle of activities;

10. *Agrees* to implement the activities referred to in paragraph 9 above on an annual basis in 2026–2028;

11. *Requests* the Subsidiary Body for Implementation, at its sixty-fifth (November 2026) and sixty-seventh (November 2027) sessions, to consider the submissions and reports referred to in paragraph 9 above with a view to providing guidance to the secretariat, as applicable, on ways of maximizing the reach and effectiveness of the activities referred to in paragraph 9 above to be undertaken in the subsequent annual cycle;

12. *Invites* the Consultative Group of Experts and relevant institutions to facilitate the provision of technical support for capacity-building with a view to addressing the challenges reflected in the synthesis report referred to in paragraph 2 above;

13. *Requests* the Subsidiary Body for Implementation, at its sixty-eighth session (June 2028), to consider the outcomes of the activities referred to in paragraph 9 above with a view to recommending a draft decision on this matter, including future activities, as appropriate, for consideration and adoption by the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at its tenth session (November 2028);

14. *Takes note* of the estimated budgetary implications of the activities to be undertaken by the secretariat referred to in paragraph 9 above;

⁷ <https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx>.

15. *Requests* that the actions of the secretariat called for in this decision be undertaken subject to the availability of financial resources.
