To extend the principle of federalism to State drug policy, provide access to medical marijuana, and enable research into the medicinal properties of marijuana.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 3, 2019

Mr. COHEN (for himself and Mr. YOUNG) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on the Judiciary, and Veterans’ Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To extend the principle of federalism to State drug policy, provide access to medical marijuana, and enable research into the medicinal properties of marijuana.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Compassionate Access, Research Expansion, and Respect States Act of 2019” or the “CARERS Act of 2019”.
SEC. 2. FEDERALISM IN DRUG POLICY.

Section 708 of the Controlled Substances Act (21 U.S.C. 903) is amended—

(1) by striking “No provision” and inserting the following:

“(a) IN GENERAL.—Except as provided in subsection (b), no provision”; and

(2) by adding at the end the following:

“(b) COMPLIANCE WITH STATE LAW.—Notwithstanding any other provision of law, the provisions of this title relating to marihuana shall not apply to any person acting in compliance with State law, as determined by the State, relating to the production, possession, distribution, dispensation, administration, laboratory testing, recommending use, or delivery of medical marihuana.”.

SEC. 3. EXCLUSION OF CANNABIDIOL FROM DEFINITION OF MARIHUANA.

Section 102 of the Controlled Substances Act (21 U.S.C. 802) is amended—

(1) in paragraph (16)—

(A) by striking “or cake, or the sterilized” and inserting “cake, the sterilized”; and

(B) by adding “, or cannabidiol” before the period at the end; and

(2) by adding at the end the following:
“(57) The term ‘cannabidiol’ means the sub-
stance cannabidiol, as derived from marihuana or
the synthetic formulation, that contains not greater
than 0.3 percent delta-9-tetrahydrocannabinol on a
dry weight basis.”.

SEC. 4. CANNABIDIOL DETERMINATION BY STATES.

Section 201 of the Controlled Substances Act (21
U.S.C. 811) is amended by adding at the end the fol-
lowing:

“(k) CANNABIDIOL DETERMINATION.—If a person
grows or processes marihuana for purposes of making
cannabidiol in accordance with State law, the marihuana
shall be deemed to meet the concentration limitation under
section 102(57), unless the Attorney General determines
that the State law is not reasonably calculated to comply
with section 102(57).”.

SEC. 5. RESEARCH.

(a) IN GENERAL.—Not later than 180 days after the
date of enactment of this Act, the Secretary of Health and
Human Services shall terminate the Public Health Service
interdisciplinary review process described in the guidance
entitled “Guidance on Procedures for the Provision of
Marijuana for Medical Research” (issued on May 21,
1999).
(b) LICENSES FOR MARIJUANA RESEARCH.—Not later than 1 year after the date of enactment of this Act, the Attorney General, acting through the Drug Enforcement Administration, shall issue not less than 3 licenses under section 303 of the Controlled Substances Act (21 U.S.C. 823) to manufacture and distribute marijuana and marijuana-derivatives for research approved by the Food and Drug Administration.

(e) MARIJUANA RESEARCH.—

(1) IN GENERAL.—Section 303(f) of the Controlled Substances Act (21 U.S.C. 823(f)) is amended—

(A) by redesignating paragraphs (1) through (5) as subparagraphs (A) through (E), respectively;

(B) by striking “(f) The Attorney General” and inserting “(f)(1) The Attorney General”;

(C) by striking “Registration applications” and inserting the following:

“(2) Registration applications”;

(D) in paragraph (2), as so designated, by striking “schedule I” each place that term appears and inserting “schedule I, except marijuana,”;
(E) by striking “Article 7” and inserting the following:

“(4) Article 7”; and

(F) by inserting before paragraph (4), as so designated, the following:

“(3)(A) Not later than 180 days after the date of enactment of this paragraph, the Secretary shall promulgate regulations that require the Secretary to register a practitioner to conduct research on marihuana if—

“(i) the applicant is authorized to dispense, or conduct research with respect to, controlled substances in schedules II, III, IV, and V under the laws of the State in which the applicant practices; and

“(ii) the applicant’s research protocol—

“(I) has been reviewed and allowed by—

“(aa) the Secretary under section 505(i) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355(i)); or

“(bb) the National Institutes of Health or another Federal agency that funds scientific research; or

“(II) in the case of nonhuman research that is not federally funded, has been volun-
tarily submitted by the applicant to, and ap-
proved by, the National Institutes of Health.

“(B) The Secretary shall grant an application for
registration under this paragraph unless the Secretary de-
determines that the issuance of the registration would be in-
consistent with the public interest. In determining the
public interest, the Secretary shall consider the following
factors:

“(i) The applicant’s experience in dispensing, or
conducting research with respect to, controlled sub-
stances.

“(ii) Compliance with applicable Federal or
State laws relating to controlled substances.

“(iii) Conduct by the applicant that may threat-
en the public health and safety.”.

(2) CONFORMING AMENDMENT.—Section
102(16) of the Controlled Substances Act (21
U.S.C. 802(16)) is amended by inserting “or ‘mar-
juana’” after “The term ‘marihuana’”.

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SEC. 6. PROVISION BY DEPARTMENT OF VETERANS AFFAIRS HEALTH CARE PROVIDERS OF RECOMMENDATIONS AND OPINIONS REGARDING VETERAN PARTICIPATION IN STATE MARIJUANA PROGRAMS.

Notwithstanding any other provision of law, the Secretary of Veterans Affairs shall authorize physicians and other health care providers employed by the Department of Veterans Affairs to—

(1) provide recommendations and opinions to veterans who are residents of States with State marijuana programs regarding the participation of veterans in such State marijuana programs; and

(2) complete forms reflecting such recommendations and opinions.