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The need for an independent city

agency to monitor the police was the

cornerstone recommendation of a

report, released in July, by a com-

mission that had investigated police

corruption for two years. That panel,

headed by Milton Mollen, a former

judge and a Deputy Mayor under

Mayor David N. Dinkins, held dra-

matic hearings where a string of

witnesses, including some former

rogue police officers, told chilling

tales of police exploitation and dis-

The commission called for the cre-

ation of an independent agency with

broad powers to pursue corrupt po-

lice officers. The bill approved yes-

terday by the Council did just that,

granting the new agency the power

to conduct independent investiga-

The passage of the bill came in the

midst of a second confrontation be-

tween the Council and the Mayor,

this one on the municipal budget.

The Council voted to adopt its own

menu of spending cuts to close a \$1.1 billion gap in New York City's budg-

et, while Mr. Giuliani dismissed the

move as illegal and suggested that he would move ahead with his own

Council Speaker Peter F. Vallone.

who has been seeking to bolster the

Council's standing, has touted the

measure creating the new police

oversight agency as one of the foun-

dation bills of his legislative agenda,

The Mayor, while favoring the es-

tablishment of an independent agen-

cy, has bitterly opposed allowing it to

have broad investigative powers. He

preferred that it have only auditing

or oversight functions. Mayoral

aides said Mr. Giuliani was "very

But the Council's 39-to-9 vote -

coupled with the outspoken support

of Mr. Vallone, the bill's prime spon-

sor - indicated that it would almost

surely override a mayoral veto. In

addition, the three Council members

likely" to veto the measure.

in defiance of the Mayor's wishes.

cuts. [Page B3.]

tions and subpoena witnesses.

NEW YORK, THURSDAY, NOVEMBER 24, 1994

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## Council Creates an Agency To Watch New York Police

Mayor Calls Anti-Corruption Unit Too Powerful

By JONATHAN P. HICKS

The New York City Council voted yesterday to create the first permanent, independent agency to monitor corruption in the Police Department.

The agency would have far more investigative powers than Mayor Rudolph W. Giuliani wants it to have, and aides said he is likely to veto the measure. But the Council's leadership, which supports the proposal, appears to have enough votes to override a veto.

The Council's action represents the city government's most farreaching response to allegations that there are serious pockets of corruption in precincts in high-crime neighborhoods, along with strong criticism of the Police Department for inadequate monitoring of corruption within its ranks.

## ALLY OF D'AMATO **GETS PATAKI POST**

Nassau County G.O.P. Chief to Head Transition Team

By KEVIN SACK

ALBANY, Nov. 23 - Governorelect George E. Pataki today named Joseph N. Mondello, the Nassau County Republican leader and a loyal ally of United States Senator Alfonse M. D'Amato, as chairman of his transition team.

While Mr. Mondello's influence over the shape of Mr. Pataki's state government will only be seen over time, his appointment made clear that the Governor-elect is not loosening his ties to Mr. D'Amato and his allies, a relationship that was frequently and sharply attacked during this year's campaign.

Also today, aides to Mr. Pataki announced that they had set a goal of raising \$500,000 for his inauguration on New Year's Day, the first time a Republican will take the gubernatorial oath of office in Albany in 20 years. A \$1,000-a-person fund-raiser has been scheduled for Dec. 6 in Manhattan to raise funds for the

Mr. Mondello, a lawyer and the director of Nassau County's Offtrack Betting Corporation, has been the Republican leader in Nassau for the last decade, a period in which the county has served as a power base for the state's most prominent Re-

Continued on Page B6, Column 1

Rowland Team Takes Shape Connecticut's first Republican Governor in two decades is reaching beyond party stalwarts to form his transition team. Page B6.

## After Three Weeks, Lottery Millionaires Confess to Wealth

### By JANNY SCOTT

When it dawned on Zdzislaw Woltowicz last month that he had suddenly become a multi-millionaire, he went home to Jersey City and casually asked his wife, Henryka, what she would do if he happened to win the lottery.

The next day, he got around to telling her that he had.

Then Mr. Wojtowicz, a 41-year-old Polish immigrant, went back to work as a supervisor of housekeeping and engineering at a hospital in Queens. After two weeks, he ordered catered cold cuts for his crew and

told them the news, too. Yesterday, the very deliberate Mr. Wojtowicz of Jersey City told the

At a news conference in Manhattan, he was introduced as one of the two missing winners of the \$72.5 million New York Lotto jackpot, the state's biggest ever, on Oct. 29. Where have you been? reporters

"I was at work," he said cheerfully. "I just wanted to keep my

pressure down and just relax. The other missing winner turned out to be a man from Astoria,

Queens, who set up a family trust to collect his \$18,125,000 winnings but declined lottery officials' invitations to go public and instead left town on

The family was identified only as the Arias family, represented by Margarita Arias Perez. A neighbor

Continued on Page B8, Column 3

# Dole and Clinton Strike a Deal on World Trade Pact



President Clinton and Bob Dole, left, the prospective Senate leader, after announcing an agreement on a world trade accord in the Rose Garden. Senator Bob Packwood (center) and Leon E. Panetta looked on.

## NATO Jets Hit Missiles as Serbs Gain in Bosnia

By ROGER COHEN Special to The New York Times

ZAGREB, Croatia, Nov. 23 - As rebel Serbs entered the outskirts of a Muslim enclave in northwest Bosnia, NATO warplanes bombed three Serb-controlled missile sites in the area today in two raids that took the Atlantic alliance a step further into the Bosnian war.

The NATO attacks, by more than 50 American, British, French and Dutch aircraft, came as Serbian forces pressed forward relentlessly in their offensive against the Bihac enclave, entering the United Nations-declared "safe area" that surrounds it.

We have Serb troops within the safe area on the southern edges of Continued on Page B3, Column 4

Besieged Town in Peril as Attackers Enter U.N. 'Safe Zone'

Bihac," Ed Joseph, the chief United Nations civilian official in the Bihac area, said in a telephone interview. 'They have fought their way in through Zavalje, and the area just south of Bihac is really very decimated. Refugees are streaming in from the villages.

In a recorded telephone conversation, an aide to Radovan Karadzic, the Bosnian Serb leader, threatened United Nations troops with "all-out war" if NATO retaliated for the

attack on Bihac. Page A8.]
While the NATO bombing today
was substantial, it did nothing to
resolve this crisis in Bihac, an isolated mainly pocket held by Bosnian Government forces.

Senior United Nations officials suggested that a major NATO air campaign to deter the Serbs and save Bihac from being overrun may begin within the next 48 hours.

But after a meeting today in Belgrade with the Serbian President, Slobodan Milosevic, Yasushi Akashi, the top United Nations official here, said he had worked out a peace arrangement for Bihac. He did not provide details and it was unclear whether either the Bosnian Government or the Bosnian Serb leadership would accept it.

The bombing raids today, made in response to Serbian missile attacks on Tuesday against two British aircraft flying NATO patrols, were aimed at missile sites at Bosanska Krupa, Otoka and Dvor, all within a 50-kilometer radius northeast of Bihac town; the first two are in Bosnia and the third in a part of Croatia held by Serbs since 1991.

NATO officials said that in the first raid, 24 aircraft attacked the tracking radars. An attack by 30 aircraft a few hours later hit surface-to-air missiles at Otoka.

All aircraft returned safely to their bases. There were almost certainly casualties on the ground, but it was not immediately clear how many, United Nations officials said. The Bosnian Serbs responded by

Continued on Page A9, Column 1

## Escape Clause for Congress Is a Key

By DAVID E. SANGER

WASHINGTON, Nov. 23 - President Clinton today struck a deal with the prospective Senate majority leader, Bob Dole, that appeared to rescue a world trade agreement scheduled for a vote at a special session of Congress next week.

The compromise with Mr. Dole raised the hope of a measure of bipartisanship in foreign policy between the White House and the new Republican-controlled Congress.

After weeks of haggling with Administration officials, Mr. Dole received many of the concessions he had demanded. At noon today he appeared in the Rose Garden, shook Mr. Clinton's hand and declared that his reservations about the 124-nation accord, an expansion of the General Agreement on Tariffs and Trade, or GATT, had been resolved.

The major concession by the Administration, he said, was to give Congress a "trigger mechanism" that would enable it to vote to withdraw from the agreement if it felt the United States was subject to unfair rulings by a newly created court of international trade. "I think we've fixed it," said Mr. Dole, who had come under tremendous and conflicting pressures in recent days from businesses that declared the pact vital to American competitiveness and from conservatives who said it would give panels of foreign judges the right to override American laws. "It may not be perfect, but it answers a lot of the concerns."

To reach today's compromise, Mr. Dole backed away from an effort he began last weekend to get the Administration to go along with a cut in the capital gains tax, long a Republican objective, in exchange for his support for the trade pact. In the end, he settled for a letter from Treasury Secretary Lloyd Bentsen to consider the issue next year.

The agreement accomplished two goals for Mr. Dole: he appeared to have toughened the agreement though not enough for his conservative critics - while satisfying corporations that would be his most vital source of support if he decided to seek the Republican Presidential nomination in 1996.

By making concessions to Mr. Dole, Mr. Clinton is sidestepping what Senator Daniel Patrick Moyni-

Continued on Page A29, Column 1

## Unlocking the Grid?

Senator Dole's agreement with President Clinton on GATT raises a possibility that when the Republicans take over Congress, gridlock may not necessarily be inevitable.

News analysis, page A29.

## When These Old Graduates Miss a Game, It's an Upset

By GRANT GLICKSON

Beagle will be preparing for his annual trip from his Pelham Parkway apartment in the Bronx to nearby Murdock Avenue, where Mount St. Michael will take on Cardinal Hayes today in their 52d annual holiday high school football game.

Mr. Beagle, 61, has been a fixture on the sidelines of Bronx high schools for more than 20 years, patrolling the field near the first-down markers, clipboard in hand. By his estimate, he has kept the statistics of more than 800 games, averaging three or four schoolboy matchups each weekend.

But Mr. Beagle is not alone in this post-graduate allegiance that knows no bounds of time or passion. Bernard Sherman of Queens, Matthew (Pop) Shortell of Connecticut, Jack White and Don Ryan on Long Island, and Vincent Aceto of Brooklyn also rarely, if ever, miss a high school game, and they have virtually devoted their entire lives to supporting old school ties.

For thousands of families, especially in the Northeast, attending a high school football game has become as much a Thanksgiving Day ritual as turkey, sweet potatoes and corn bread.

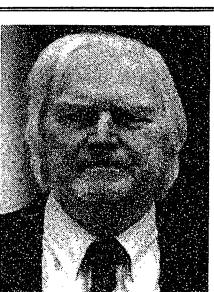
In most cases, these traditional games serve as the one opportunity for busy members of a community to come out and support their own. However, for Mr. Beagle and his

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This Thanksgiving morning, Burt cronies, their presence is more like a consecration than a holiday fling. Mr. Beagle said he has not missed

a Mount St. Michael game since 1974. His appearance at other Catholic High School Football League and Public Schools Athletic League games is even more impressive because he does not have a car and

Continued on Page B29, Column 4



### Erick Hawkins Dies

The pioneering choreographer, whose harmonious works celebrated nature and the human body, was 85 years old. Page D19.



## Gingrich's Life: The Complications and Ideals By KATHARINE Q. SEELYE

Special to The New York Times WASHINGTON, Nov. 23 — It was September 1942 when 16-year-old Kathleen Daugherty married Newton C. McPherson Jr., a 19-year-old mechanic in a small town in Pennsylvania. In three days, the marriage fell apart; nine months later, she gave birth to a baby boy, whom she named Newton Leroy.

When Kathleen remarried three years later, her new husband, Robert B. Gingrich, an Army artillery officer, adopted her son.

Today, the boy, Newt Gingrich, is on the verge of becoming the Speaker of the House and next in the line of succession for the Presidency after the Vice President.

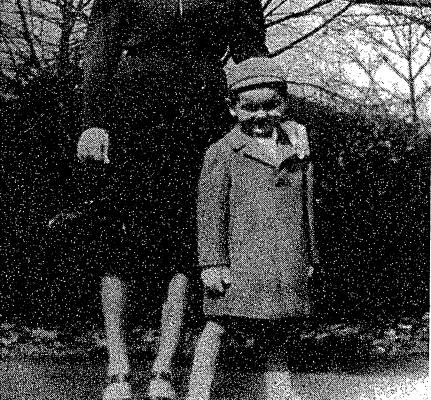
He says he wants to do nothing less than to save American civilization with a renewal of family values.

But while he often refers to an idealized American family life with Ozzie-and-Harriet mores, Mr. Gingrich has made it clear that he did not have such an upbringing himself. As he told The New York Times in the spring: "I'm not sitting here as someone who is unfamiliar with the late 20th century.'

He was born fatherless to a teenage mother. He married against his adoptive father's wishes and later underwent a bitter divorce. While promoting family values, he remains close to a daughter who vocally supports abortion rights and a half-sister who is gay. As he has said,

"I know life can be complicated." Kathleen Gingrich, now 68, said her father was killed in a car accident when she was 16. He had been the stabilizing influence in her family, she said, and when he was gone, she turned to Mr. McPherson, whom

Continued on Page A28, Column 1



Newt Gingrich and his mother, Kathleen, in a family album photo.

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THE ARTS, ENTERTAINMENT, TOP NEWS AND

### Stock Market Fears Ease

After a tumultuous session of zigzagging prices, the stock market closed little changed, easing concerns after recent plunges. Page D1.

#### **Preparing for Simpson Trial** Faye Resnick, who wrote a shocking

book about Nicole Brown Simpson, has been in hiding in Vermont, getting ready to testify. Page A14. Court Curbs Wall St. Journal

A Federal court has barred The Wall

Street Journal fron publishing a de-

cision that denied the paper access

to a Whitewa, ar report. Page A25.

#### Flaw Found in Pentium Chip Scientists and engineers are growing anxious because on rare occasions Intel's top-of-the-line Pentium com-

puter chip makes errors. Page D1.

A Tony for Off Broadway?

The two organizations that administer the awards invited submission of a plan under which smaller theaters might become eligible. Page C11.

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