

Restraint and Isolation in Seattle Public Schools

Mary Griffin, Attorney

<u>mgriffin@specialedattorneys.org</u>

August 19, 2020

Restraint and Isolation are defined by state law in <u>RCW</u> 28A.600.485

Major changes to the laws governing restraint and isolation of students occurred in 2013 with HB 1688 and 2015 with SB HB 1240. Many parents and students from Seattle Public Schools were involved in the work of passing those bills, as well as many other parents and students. Organizations such as the Arc of King County, DDA, ASAN and PAVE were also involved.

SUBSTITUTE HOUSE BILL 1240

AS AMENDED BY THE SENATE

Passed Legislature - 2015 Regular Session

State of Washington 64th Legislature 2015 Regular Session

By House Education (originally sponsored by Representatives Pollet, Santos, S. Hunt, Orwall, Senn, Lytton, Robinson, Walsh, Griffey, Goodman, Buys, and Tarleton)

READ FIRST TIME 02/20/15.

House Bill 1240 (2015)

AN ACT Relating to restraint or isolation of students, including
 students with disabilities, in public schools; amending RCW
 28A.155.020 and 28A.600.485; and creating a new section.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. The legislature finds that there is no 6 educational or therapeutic benefit to children from physically restraining or isolating them as part of their public school programs 7 when not necessary for immediate safety. The use of seclusion or 8 9 restraints in nonemergency situations poses significant physical and psychological danger to students and school staff. The legislature 10 11 declares that it is the policy of the state of Washington to prohibit the planned use of aversive interventions, to promote positive 12 13 interventions when a student with disabilities is determined to need 14 specially designed instruction to address behavior, and to prohibit schools from physically restraining or isolating any student except 15 16 when the student's behavior poses an imminent likelihood of serious 17 harm to that student or another person.

18 Sec. 2. RCW 28A.155.020 and 2007 c 115 s 2 are each amended to 19 read as follows:

p. 1

SHB 1240.SL

"The legislature finds that there is no educational or therapeutic benefit to children from physically restraining or isolating them as part of their public school programs when not necessary for immediate safety. The use of seclusion or restraints in nonemergency situations poses significant physical and psychological danger to students and school staff. The legislature declares that it is the policy of the state of Washington to prohibit the planned use of aversive interventions, to promote positive interventions when a student with disabilities is determined to need specially designed instruction to address behavior, and to prohibit schools from physically restraining or isolating any student except when the student's behavior poses an imminent likelihood of serious harm to that student or another person."

What is Restraint?

 RCW 28A.600.485 defines restraint as physical intervention or force used to control a student, including the use of a restraint device to restrict a student's freedom of movement. It does not include appropriate use of a prescribed medical, orthopedic, or therapeutic device when used as intended, such as to achieve proper body position, balance, or alignment, or to permit a student to safely participate in activities.



What is Isolation?



- RCW 28A.600.485 defines isolation as restricting the student alone within a room or any other form of enclosure, from which the student may not leave. It does not include a student's voluntary use of a quiet space for self-calming, or temporary removal of a student from his or her regular instructional area to an unlocked area for purposes of carrying out an appropriate positive behavior intervention plan.
- Federally and in other states isolation is known as "seclusion."
- Any room from which a student is alone and may not leave is an isolation room.

There is no federal law governing restraint and isolation (aka seclusion).

•Should there be?

•Federal legislation called the Keeping All Students Safe Act has been introduced in every session for the past 19 years. But, there is federal guidance: <u>US</u> <u>Department of</u> <u>Education Restraint</u> <u>and Seclusion</u> <u>Resource Document</u>

Federal guidance, is not law, but is considered "persuasive authority." Guidance may carry the force of law in some situations, such as in civil rights enforcement actions.



RESTRAINT AND SECLUSION: RESOURCE DOCUMENT

U.S. Department of Education



Fifteen Principles Governing Restraint and Isolation

1. Every effort should be made to prevent the need for the use of restraint and for the use of seclusion.

2. Schools should never use mechanical restraints to restrict a child's freedom of movement, and schools should never use a drug or medication to control behavior or restrict freedom of movement (except as authorized by a licensed physician or other qualified health professional).

3. Physical restraint or seclusion should not be used except in situations where the child's behavior poses imminent danger of serious physical harm to self or others and other interventions are ineffective and should be discontinued as soon as imminent danger of serious physical harm to self or others has dissipated.

4. Policies restricting the use of restraint and seclusion should apply to all children, not just children with disabilities.

5. Any behavioral intervention must be consistent with the child's rights to be treated with dignity and to be free from abuse.

6. Restraint or seclusion should never be used as punishment or discipline (e.g., placing in seclusion for out-of-seat behavior), as a means of coercion or retaliation, or as a convenience.

7. Restraint or seclusion should never be used in a manner that restricts a child's breathing or harms the child.

8. The use of restraint or seclusion, particularly when there is repeated use for an individual child, multiple uses within the same classroom, or multiple uses by the same individual, should trigger a review and, if appropriate, revision of strategies currently in place to address dangerous behavior; if positive behavioral strategies are not in place, staff should consider developing them.

9. Behavioral strategies to address dangerous behavior that results in the use of restraint or seclusion should address the underlying cause or purpose of the dangerous behavior.

10. Teachers and other personnel should be trained regularly on the appropriate use of effective alternatives to physical restraint and seclusion, such as positive behavioral interventions and supports and, only for cases involving imminent danger of serious physical harm, on the safe use of physical restraint and seclusion.

11. Every instance in which restraint or seclusion is used should be carefully and continuously and visually monitored to ensure the appropriateness of its use and safety of the child, other children, teachers, and other personnel.

12. Parents should be informed of the policies on restraint and seclusion at their child's school or other educational setting, as well as applicable Federal, State, or local laws.

13. Parents should be notified as soon as possible following each instance in which restraint or seclusion is used with their child.

14. Policies regarding the use of restraint and seclusion should be reviewed regularly and updated as appropriate.

15. Policies regarding the use of restraint and seclusion should provide that each incident involving the use of restraint or seclusion should be documented in writing and provide for the collection of specific data that would enable teachers, staff, and other personnel to understand and implement the preceding principles.

Washington State law prohibits the use of restraint or isolation in public schools except when it is "reasonably necessary to control spontaneous behavior that poses an imminent likelihood of serious harm." RCW 28A.600.485.

Any use of restraint or isolation must be closely monitored to prevent harm to the student, and must be stopped as soon as the likelihood of serious harm has ended.

Schools must notify parents any time a student is restrained or isolated at school.

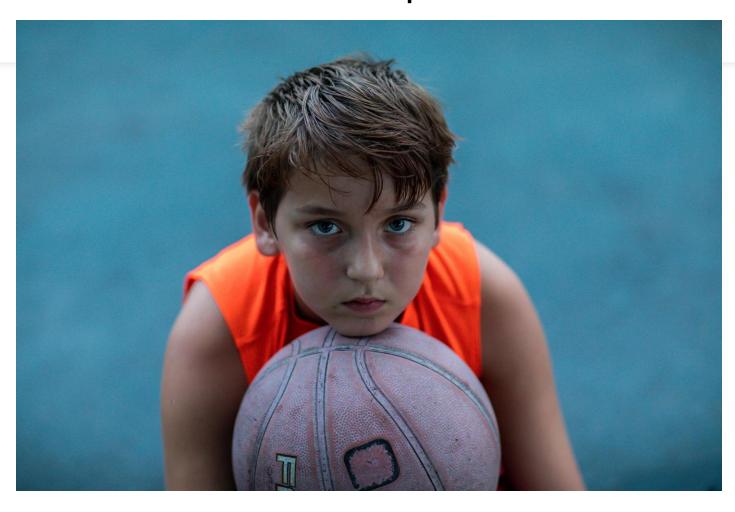
Schools have to try to inform parents verbally within 24 hours of the restraint or isolation.

Schools also have to send parents written notice of each incident of restraint or isolation within 5 business days of the incident.

Look to <u>WAC 392-172A-01109</u> for meaning of "imminent likelihood of serious harm"

- Imminent means: likely to occur at any moment, or near at hand. Not distant or remote.
- Likelihood of serious harm means: a substantial risk that a person will cause physical harm to themselves or another person, or substantial loss or damage to another person's property. Evidence that there is a likelihood of serious harm might include:
- threats or attempts to commit suicide or harm themselves;
- behavior that has physically harmed someone in the past, or makes a person reasonably fear they will be physically harmed;
- behavior that has caused substantial damage in the past; or
- a threat to someone else's physical safety, if the person making the threat has a history of one or more violent acts.

Who gets restrained or put into isolation



Students with Disabilities

According to the US Department of Education Civil Rights Data Collection, during the 2013-14 school year, students with disabilities were subjected to mechanical and physical restraint and seclusion at rates that far exceeded those of other students. Specifically, students with disabilities served by the Individuals with Disabilities EducationAct (IDEA) represented 12% of students enrolled in public schools nationally, but 67% of the students who were subjected to restraint or seclusion in school Seattle reported that 99% of students who experienced restraint were students with disabilities, and 100% of the students who experienced isolation were students with disabilities. Data is from the Civil Rights Data Collection available at https://ocrdata.ed.gov/Page?t=d&eid=31355&syk=8&pid=2293

| ED.gov | | | CIV | /IL RIGHTS Date | a Collectior |
|---|--------------------------------------|--|--------------------------------------|--|--|
| RDC > School/Distri | ict Search > LEA Summa | ry of Selected Facts > Dise | cipline, Restraints/Seclusion | Harassment/Bullying > Restraints and S | Seclusion - Instances |
| HOME | Seattle Public S NCES ID: 5307710 | 希 Home | | | |
| CHOOL & DISTRICT | NGES 10. 3307710 | Print Page Search Results | | | |
| SEARCH | Restraints and S | | | | |
| aracteristics & embership | - | | | | |
| ffing & Finance | | | | | Chart ► Table |
| thways to College d Career Readiness | Restraints & Sec | lusion | | | |
| llege & Career adiness | | Students Without Disabilities | Students with Disabilities (IDEA) | Students with Disabilities (Section 504 Only) | Additional |
| cipline, straints/ Seclusion | Mechanical Restraints | 0 | 0 | 0 | Discipline and Bullying Facts |
| rassment/ Bullying | Physical Restraints Seclusion | 3 | 301 42 | 10 5 | Discipline Summary > |
| DETAILED DATA TABLES | 1000 A | | | | Discipline Report |
| | | | | | Preschool Discipline (New) > Corporal Punishment |
| TA ANALYSIS TOOLS | | | | | Suspension & |



No official data on other demographics in Seattle or Washington State

But we can guess...

Restraint Incidents in SPS 2018-2019 (date reported by SPS to OSPI available at https://www.k12.wa.us/student-success/health-safety/school-safety-center/school-safety-resource-

library/restraint-and-isolation

| | | StudentsRestrained 2018 | RestraintIncidents 2018-2 | Stude nts Restraine | RestraintIncidents 2 | 017-2018 | |
|--|------|-------------------------|---------------------------|---------------------|----------------------|----------|--|
| Adams Elementary School | 2138 | 1 | 1 | . 1 | 10 | | |
| Aki Kurose Middle School | 3774 | 0 | (|) (| 0 | | |
| Alki Elementary School | 2181 | 0 | (|) (| 0 | | |
| Arbor Heights Elementary School | 2730 | 4 | 14 | 1 | 3 | | |
| B F Day Elementary School | 3717 | 9 | 23 | 7 | 63 | | |
| Bailey Gatzert Elementary School | 2307 | 2 | 2 | | 0 | | |
| Ballard High School | 2220 | 0 | (|) (| 0 | | |
| Beacon Hill International School | 2070 | 0 | (|) (| 0 | | |
| Birth to 3 Contracts | 5048 | 0 | (|) (| 0 | | |
| Bridges Transition | 5406 | 17 | 176 | ί θ | 51 | | |
| Broadview-Thomson K-8 School | 2209 | 2 | 12 | . 2 | 8 | | |
| Bryant Elementary School | 2372 | 0 | (| (| 0 | | |
| Cascade Parent Partnership Program | 1751 | 0 | (|) (| 0 | | |
| Cascadia Elementary | 5292 | 1 | E C | (| 0 | | |
| Catharine Blaine K-8 School | 2838 | 0 | (|) (| 0 | | |
| Cedar Park Elementary School | 5487 | 0 | (|) (| 0 | | |
| Chief Sealth International High School | 3096 | 1 | 1 | (| 0 | | |
| Cleveland High School STEM | 2392 | 0 | (|) (| 0 | | |
| Concord International School | 2199 | 0 | (| 1 | 2 | | |
| Daniel Bagley Elementary School | 2450 | 2 | 2 | 2 | 2 | | |
| David T. Denny International Middle School | 2839 | 1 | 1 | . 6 | 14 | | |
| Dearborn Park International School | 3803 | 1 | <u> </u> | | 0 | | |
| Decatur Elementary School | 5488 | 0 | | | 00 | | |

Sorted by number of Incidents 2018-2019

| Northgate Elementary School | 3027 | 4 | 5 | 14 | 88 | |
|--|------|---|----|----|----|--|
| West Seattle High School | 2234 | 4 | 5 | 0 | 0 | |
| Genesee Hill Elementary | 3429 | 3 | 3 | 4 | 7 | |
| Lowell Elementary School | 3714 | 3 | 4 | 3 | 7 | |
| Madrona K-5 School | 2069 | 3 | 11 | 1 | 1 | |
| Martin Luther King Jr. Elementary School | 2089 | 3 | 3 | 0 | 0 | |
| Thornton Creek Elementary School | 3974 | 3 | 5 | 2 | 3 | |
| Bailey Gatzert Elementary School | 2307 | 2 | 2 | 0 | 0 | |
| Broadview-Thomson K-8 School | 2209 | 2 | 12 | 2 | 8 | |
| Daniel Bagley Elementary School | 2450 | 2 | 2 | 2 | 2 | |
| Fairmount Park Elementary School | 3518 | 2 | 4 | 1 | 1 | |
| Ingraham High School | 3276 | 2 | 10 | 0 | 0 | |
| John Muir Elementary School | 2143 | 2 | 6 | 0 | 0 | |
| Montlake Elementary School | 2322 | 2 | 6 | 1 | 3 | |
| Olympic Hills Elementary School | 2976 | 2 | 3 | 0 | 0 | |
| Olympic View Elementary School | 2256 | 2 | 21 | 2 | 14 | |
| Residential Consortium | 4263 | 2 | 2 | 3 | 42 | |
| Roosevelt High School | 2285 | 2 | 21 | 0 | 0 | |
| Sacajawea Elementary School | 3028 | 2 | 2 | 2 | 12 | |
| Salmon Bay K-8 School | 1796 | 2 | 2 | 0 | 0 | |
| Viewlands Elementary School | 2977 | 2 | 3 | 1 | 19 | |
| Adams Elementary School | 2138 | 1 | 1 | 1 | 10 | |
| Cascadia Elementary | 5292 | 1 | 5 | 0 | 0 | |

Social Emotional Learning Classrooms

| | | StudentsRestrained 2018 | RestraintIncidents 2018- 20 | StudentsRestraine | RestraintIncidents 2017-201 | 18 | |
|---------------------------------|------|-------------------------|-----------------------------|-------------------|-----------------------------|----|--|
| Bridges Transition | 5406 | 17 | 176 | 6 | 51 | | |
| Gatewood Elementary School | 2139 | 17 | 121 | 12 | 140 | | |
| Highland Park Elementary School | 2269 | 11 | 45 | 4 | 5 | | |
| B F Day Elementary School | 3717 | 9 | 23 | 7 | 63 | | |
| Stevens Elementary School | 2080 | 8 | 35 | 0 | 0 | | |
| Kimball Elementary School | 3478 | 5 | 29 | 0 | 0 | | |
| Sanislo Elementary School | 3665 | 5 | 14 | 0 | 0 | | |
| View Ridge Elementary School | 2667 | 5 | 12 | 2 | 2 | | |
| Arbor Heights Elementary School | 2730 | 4 | 14 | 1 | 3 | | |
| Emerson Elementary School | 2118 | 4 | 4 | 4 | 12 | | |
| Laurelhurst Elementary School | 2437 | 4 | 16 | 9 | 27 | | |
| Northgate Elementary School | 3027 | 4 | 5 | 14 | 88 | | |
| West Seattle High School | 2234 | 4 | 5 | 0 | 0 | | |
| Genesee Hill Elementary | 3429 | 3 | 3 | 4 | 7 | | |

Difficult to tell if there is racial disproportionality because there is no data

But...

Disproportionality exists in identification for special education (data is from Washington Performance Data at https://www.k12.wa.us/student-success/special-education/special-education-data-collect ion)

| | Amer Ind/Alaska Native | | | | • | | | | • | | • | | • | | • | | • | | • | | • | | • | | • | | • | | | | • | | • | | • | | • | | • | | | | · | | • | | • | | • | | • | | | Asian | | | korAfi America | | Native Other | Hawai Pac Isl | | | | | |
|-----------------------------------|---------------------------|-----------|--------|--|---------------------|-------------------|-------|-------|--------------------|-------|------------|-------|-------|--|---|---|---|--|---|--|---|--|---|--|---|--|---|--|--|--|---|--|---|--|---|--|---|--|---|--|--|--|---|--|---|--|---|--|---|--|---|--|--|-------|--|--|-------------------|--|-----------------|------------------|--|--|--|--|--|
| Identification: | Risk Ratio | | | | Ri s k Ratio | | | R | Risk Ratio | | Risk Ratio | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Indicator 9: | 17-18 | 18-19 | 19-20 | | 17-18 | 18-19 | 19-20 | 17-18 | 18-19 | 19-20 | 17-18 | 18-19 | 19-20 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| All Disabilities | 2.20 | 2.09 | 2.30 | | 0.61 | 0.61 | 0.64 | 1.40 | 1.42 | 1.32 | 1.20 | 1.22 | 1.09 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Indicator 10: | | | | | | | | | | | | | | | | 0 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Autism | 0.00 | 0.00 | 0.91 | | 0.87 | 0.91 | 0.88 | 0.87 | 0.79 | 0.80 | 0.00 | 0.00 | 0.26 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Communication Disorders | 0.00 | 0.00 | 0.84 | | 0.75 | 0.78 | 0.90 | 0.49 | 0.51 | 0.67 | 0.00 | 0.00 | 0.63 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Emotional/Behavioral Disabilities | 0.00 | 0.00 | 3.25 | | 0.28 | 0.30 | 0.35 | 2.12 | 2.32 | 1.87 | 0.00 | 0.00 | 2.43 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Other Health Impairments | 1.77 | 0.00 | 1.33 | | 0.35 | 0.31 | 0.34 | 1.19 | 1.13 | 1.03 | 0.00 | 0.00 | 1.17 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Intellectual Disabilities | 0.00 | 0.00 | 3.06 | | 0.93 | 0.86 | 0.70 | 3.88 | 4.27 | 4.37 | 0.00 | 0.00 | 0.00 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Specific Learning Disabilities | 3.61 | 3.74 | 3.72 | | 0.58 | 0.59 | 0.59 | 1.78 | 1.80 | 1.62 | 1.77 | 1.88 | 1.06 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| | Hispa | nic or l | .atino | | Caucas | sian or | White | | or more Multira | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Identification: | R | lisk Rati | 0 | | R. | i s k Rati | 0 | R | lisk Rati | 0 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Indicator 9: | 17-18 | 18-19 | 19-20 | | 17-18 | 18-19 | 19-20 | 17-18 | 18-19 | 19-20 | | | | | ĺ | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| All Disabilities | 1.48 | 1.48 | 1.42 | | 0.86 | 0.85 | 0.86 | 0.85 | 0.86 | 0.94 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Indicator 10: | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Autism | 0.71 | 0.81 | 0.86 | | 1.41 | 1.34 | 1.31 | 0.85 | 0.89 | 0.91 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Communication Disorders | 0.97 | 1.41 | 1.30 | | 1.43 | 1.41 | 1.30 | 1.18 | 1.17 | 1.21 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Emotional/Behavioral Disabilities | 1.35 | 1.17 | 1.21 | | 0.70 | 0.71 | 0.77 | 1.07 | 1.05 | 1.14 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

Seattle Public Schools Policy and Procedures for Restraint and Isolation

- Policy Available at <u>https://www.seattleschools.org/UserFiles/Servers/Server_543/File/</u> District/Departments/School%20Board/Policies/Series%203000/3 246.pdf
- 3246SP Procedure Available at <u>https://www.seattleschools.org/UserFiles/Servers/Server_543/File/District/Departments/School%20Board/Procedures/Series%20300</u>0/3246SP.pdf



How Seattle's Procedure Differs from State Law and WSSDA model policy

- Prohibits holding a student against a wall or floor
- Requires administrator to report underreporting to HR
- Statement that training is offered (but does not require training!)
- Strong limits to prevent injury to student

Emergency Response Protocols WAC 392-172A-02105

- New since 2015
- Allows District/Families to formalize conditions of use of restraints in the IEP
- Districts may use to limit district's liability
- May be useful in limited circumstances such as a student who engages in self-injury
- Parents must consent in writing to its use.
- Parents often refuse for good reason.

Advocacy for Individual Students

- Know the reporting requirements
- Advocate for good Functional Behavior Assessments to include by someone with training and a responsive BIP
- Insist on good debriefing of each incident. Go over the ABCs
- Ask for an IEP meeting if there are repeated incidents of similar behavior
- Go up the chain of command
- Make a complaint

Systemic Advocacy

- DATA!
- Work with other parents and groups
- Provide parent/student testimony at the local and state level

Example of effective school board testimony: <u>https://youtu.be/oqbVFnaYnzc</u>

Questions?