

## BDOLE LEARNING CENTER

Effective Date: 6/28/2016	702 PURCHASING POLICY
Date: 2/10/14 Revisions: 6 /27/16	Approved by: Bdote Board of Directors 6.27.16

### **I. Purpose of Policy:**

To ensure that all purchasing supports the educational programs of **Bdote Learning Center (BLC)** by providing the necessary supplies, equipment, and services to carry out the mission and objectives of the school.

### **II. General Statement:**

It is the policy of the school to purchase competitively without prejudice and in accordance with the applicable provisions of law and to seek maximum value for every dollar expended.

The School Director and Operations Manager will employ purchasing procedures which comply with all applicable laws and rules of the state.

### **III. Relations with Vendors:**

The **BLC** will seek business and bids from all eligible vendors, regardless of race, creed, color, sex, national origin, age or handicap.

No favoritism will be extended to any vendor. Each order will be placed on the basis of quality, price and delivery; past services being a factor if all other considerations are equal.

Purchases cannot be processed through **BLC** for personal use.

Since **BLC** is tax-exempt, all purchases using school funds shall be made using the school's sales and use tax number.

### **IV. Authorization for Purchases:**

If a purchase total exceeds \$5,000, School Board approval is required and purchasing quotes should be obtained in compliance with the Competitive Purchasing section below. Purchases or contracts estimated to cost less than \$5,000 shall be determined as much as possible by documented verbal or written quotations, or by direct negotiations. Purchases made with federal funds require additional competitive purchasing requirements and should be reviewed with the School Director prior to ordering (see Appendix A for proper procurement process under federal grant programs).

### **V. Competitive Purchasing:**

Competitive purchasing practices must be used for all purchases of materials or services in excess of \$50,000.

- ✓ All contracts and purchase requests and supporting documentation must be pre-approved and signed by the School Director.
- ✓ Written quotations or sealed bids must be secured
- ✓ BLC may utilize state contracts or valid joint powers contracts, or

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- ✓ Receive bids and proposals from vendors and contractors.

Purchases or contracts estimated to cost in excess of \$50,000 should be submitted to the School Director. They require a formal contract and must be based on two or more written requests for quotes or written requests for proposals, or by utilizing state contracts or valid joint powers contracts. The School Director may require a sealed bid process.

Purchases or contracts estimated to cost in excess of \$100,000 require a formal bid process and must be based on sealed bids with prior authorization from the School Director or School Board. All formal contracts in excess of \$100,000 must be approved by the School Board. For all documentation of materials or contracts in excess of \$100,000, copies of the Sealed Bid Requests, copies of all Bids submitted, etc., shall be kept on file at the school as proof that the formal bid process was followed.

Annual contract renewals that fall within a three (3) year renewal period, can be approved and signed by the school director or designee as applicable each of three (3) consecutive years.

### **VI. Conflict of Interest:**

No person officially connected with or employed by the school will be an agent for, or having any pecuniary or beneficial interest in, or receive any compensation or reward of any kind from any vendor for sale of supplies, materials, equipment or services. Employees who are in a position to make direct purchases, recommend purchases, services and sources or supply and/or negotiate with supplies and contractors may not do the following:

- ✓ Receive or solicit, directly or indirectly, for him or herself or anyone with whom he or she has family, business or financial ties, anything of economic value as a gift, gratuity, loan, entertainment or favor, including gift certificates, credits or bonus points which can be exchanged for merchandise, frequent flyer miles, etc. (Exception: Acceptance—but not solicitation—of a meal, entertainment, refreshments or gift of nominal value is permitted as a matter of courtesy.);
- ✓ Use their position to influence school decisions for personal gain;
- ✓ Perform any work or service for remuneration for a supplier or contractor except if disclosure of conflict of interest are properly made;
- ✓ Give preferential treatment to friends, relatives, or current or former **BLC** employees, or
- ✓ Disclose information about bids or other confidential matters which would compromise the **BLC's** ability to obtain the best price.

### **VII. Paying for Goods and Services:**

All payments for goods and services are to be made promptly. It is **BLC's** intent to maintain continuing good will of vendors to ensure the maximum educational value for every dollar expended.

Proper internal controls, including segregation of duties, will be established and maintained over the order of and payment for goods and services.

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**FOR FEDERAL CHARTER SCHOOL PROGRAM (CSP) GRANT**

**Purpose:**

The purpose of this policy is to establish procedures for carrying out purchasing, procurement and contracting functions of the charter school and to provide efficient management of public monies and ensure compliance with all applicable state and federal laws including requirements when using federal funds to make purchases under Minnesota’s federal Charter Schools Program (CSP).

**General Statement of Policy:**

It is the policy of the **Bdote Learning Center** to utilize resources to the greatest benefit of our students’ education and to establish procedures for all expenditures made with charter school funds to ensure efficiency, economy, legal compliance, internal control, ethical behavior by all staff members, and fairness in dealing with vendors.

**THE THREE PERMITTED PROCUREMENT METHODS**

Depending on the scarcity of the item or service desired, and the size of the purchase, different methods of procurement are available for use by CSP sub-grantees under federal regulations.

- **Small purchases** (34 CFR 80.36(d)(1)):
  - May be used for procurement of **\$100,000 or less** in the aggregate;
  - Small purchases are usually made through the use of purchase orders for purchases of goods and written contracts for purchases of consultant vendor services;
  - Proposals must be solicited from an adequate number of qualified sources (three to five) consistent with the nature and requirements of the procurement;
  - Competition is sought through oral or written price quotations; and
  - For procurement of goods, catalogs or price lists may also be used.
  
- **Competitive Proposals** (34 CFR 80.36(d)(3)):
  - A procurement in excess of the small purchase threshold (**more than \$100,000**) may not be inappropriately broken up into smaller components solely to qualify for the less complicated procedures followed under the “small purchases” approach.
  - Contact Cecilia Cannon at (651) 582-8449 for guidance on competitive proposal procedures.
  
- **Noncompetitive proposals/sole source procurement** (34 CFR Part 80.36(d) (4))  
Noncompetitive negotiations may be utilized only under **very limited circumstances**. The CSP sub-grantee must show that another method of procurement was infeasible because:
  - The item or service was only available from a single source;
  - A public emergency or condition requiring urgency existed which did not permit the use of competitive procurement; or
  - Competition was determined to be inadequate after receiving proposals from numerous sources.

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**CONTRACTING WITH SMALL AND MINORITY FIRMS AND WOMEN'S BUSINESS ENTERPRISES (34 CFR Part 80.36 (e))**

Grantees and sub-grantees will take all necessary affirmative steps to assure that small and minority firms and women's business enterprises are used when possible. Affirmative steps include:

- Placing qualified small and minority business and women's business enterprises on solicitation lists;
- Assuring that small and minority business and women's business enterprises are solicited whenever they are potential sources;
- Dividing total requirements, when economically feasible, into smaller tasks or quantities to permit maximum participation by small and minority business, and women's business enterprises;
- Establishing delivery schedules, where the requirements permits, which encourage participation by small and minority business and women's' business enterprises; and
- Using the services and assistance of the Small Business Administration, and the Minority Business Development Agency of the Department of Commerce.

**DEBARRED AND SUSPENDED PARTIES (24CFR Sec. 80.35)**

Grantees and sub-grantees must not make any award or permit any award (sub-grant or contract) at any tier to any party which is debarred or suspended or is otherwise excluded from or ineligible for participation in Federal assistance programs under Executive Order 12549, "Debarment and Suspension."

(Authority: 20 U.S.C. 3474; OMB Circular A-102)

The EPLS database located at <http://www.epls.gov> is a Federal government system maintained by GSA as required by [FAR Subpart 9.4](#) and Executive Orders [12549](#) and [12689](#).

- Prior to contract award financed in whole or part with federal CSP grant funds, CSP grantees **should use the EPLS database to ensure proposed contractors are not debarred or suspended or** otherwise excluded from or ineligible for participation in Federal assistance programs under Executive Order 12549.
  - In order to document compliance with this requirement, CSP grantees should file with each CSP financed contract:
  - Results of EPLS search; and
  - Certification as part of contract from the contractors that they have not been debarred or suspended from participation in federal programs.

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**THE ADMINISTRATIVE PROCESS**

**A. WRITTEN PROCUREMENT PROCEDURES**

For procurements within the small purchase threshold (**\$100,000**) your written procurement procedures must:

- Ensure that the purchase of unnecessary or duplicate items is avoided; and
- Make sure a cost or price analysis is performed for every proposed procurement action, including contract modifications, and **documentation to that effect is maintained in the procurement file.**
- Check with other schools and charter school resource organizations for current best procurement methods, sources for goods, products or services, and current cost or price trends.

**B. SELECTION PROCEDURES**

Your selection procedures must ensure that:

- Awards are to be made to the bidder/offer or whose offer is responsive to the solicitation and is most advantageous to the CSP sub-grantee, price and other factors considered;
- Any and all offers may be rejected when it is in the CSP sub-grantee's interest to do so;
- The CSP sub-grantee must ensure that the award is only made to responsible contractors possessing the ability to perform successfully under the terms and conditions of the proposed procurement;
- Consideration should be given to such matters as contractor integrity, compliance with public policy, record of past performance, and financial and technical resources; and
- Check references, contact current and prior clients, check resource organization web sites, etc.
- There are ***protest procedures in place*** to handle and resolve disputes relating to procurement and in all instances report such disputes to the State (34 CFR 80.36(b)(12)).

**C. CONTRACT ADMINISTRATION PROCEDURES**

Your contract administration procedures must:

- Insure all purchase orders (and contracts) are signed by the authorized official(s) of the CSP sub-grantee;
- Determine the adequacy of contractor performance (34 CFR 80.36(b)(2)); and
  - Establish reasonable payment schedules defining amount and timing of funds to be paid (we recommend payment *after* services rendered).
  - Insure items delivered and paid for are consistent with the purchase order and/or contract for the goods or services;
- Provide that timely payment to vendors occurs once the order is delivered, inspected, accepted, and payment authorized.

Written contracts with vendors must include the following:

- In addition to the contract certification provision under **DEBARRED AND SUSPENDED PARTIES** above, and in accordance with 34CFR 80.36(i) and 34CFR 74.48(e), written

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contracts with vendors must include the following:

- For CSP financed contracts (which may only be non-construction), contracts must include provisions found in 34CFR 80.36(i):
- Paragraph (7) Notice of awarding agency requirements and regulations pertaining to reporting;
- Paragraph (8) Notice of awarding agency requirements and regulations pertaining to patent rights with respect to any discovery or invention which arises or is developed in the course of or under such contract;
- Paragraph (9) Awarding agency requirements and regulations pertaining to copyrights and rights in data;
- Paragraph (10) Access by the grantee, the sub-grantee, the Federal grantor agency, the Comptroller General of the United States, or any of their duly authorized representatives to any books, documents, papers, and records of the contractor which are directly pertinent to that specific contract for the purpose of making audit, examination, excerpts, and transcriptions;
- Paragraph (11) Retention of all required records for three years after grantees or sub-grantees make final payments and all other pending matters are closed; and
- Paragraph (13) Mandatory standards and policies relating to energy efficiency which are contained in the state energy conservation plan issued in compliance with the Energy Policy and Conservation Act (Pub. L. 94 163, 89 Stat. 871).
  - For CSP financed non-construction contracts of \$10,000 or more, contracts must include, in addition to above, provision found in paragraph (2) Termination for cause and for convenience by the grantee or sub grantee including the manner by which it will be effected and the basis for settlement.
  - For CSP financed non-construction contracts of \$100,000 or more, contracts must include in addition to above, the following provisions found in:
    - Paragraph (1) Administrative, contractual, or legal remedies in instances where contractors violate or breach contract terms, and provide for such sanctions and penalties as may be appropriate; and
    - Paragraph (12) Compliance with all applicable standards, orders, or requirements issued under section 306 of the Clean Air Act ([42 U.S.C. 1857\(h\)](#)), section 508 of the Clean Water Act ([33 U.S.C. 1368](#)), Executive Order 11738, and Environmental Protection Agency regulations (40 CFR part 15); and
    - Appendix A to Part 74-Contract Provisions, paragraph (8) Byrd Anti-Lobbying Amendment (31U.S. C. 1332)

**RECORDS TO BE MAINTAINED**

According to 34 CFR 80.36(b) (9), a CSP sub-grantee must maintain *records to detail the significant history of a procurement*. These records include, but are not limited to documentation on:

- The rationale for selecting the *method* of procurement used;

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- The rationale for selecting/rejecting the *contractor*;
- The rationale for selecting the *type* of contract;
- The basis for the *cost or price* of a contract;
- The receipt of an adequate number of price or rate quotations from qualified sources; and

Justification for lack of competition when competitive bids or offers are not obtained.

**Bdote Learning Center– Purchasing, Procurement and Contracting Record**

Date: \_\_\_\_\_

Procurement Description:

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**A. Procurement Method Rationale: Check each box that most appropriately describes best rationale for method to be used**

Method 1: Small Purchases Procedures (check as appropriate)	✓ Method 2: Competitive Proposals (check as appropriate)	✓ Method 3: Non-Competitive Proposals/Sole Source (check as appropriate)	✓
procurement of <b>\$100,000 or less</b> in the aggregate	A procurement in excess of the small purchase threshold <b>(more than \$100,000)</b>	another method of procurement was infeasible because: <ul style="list-style-type: none"> <li>➤ The item or service was only available from a single source;</li> <li>➤ A public emergency or condition requiring urgency existed which did not permit the use of competitive procurement; or</li> <li>➤ Competition was determined to be inadequate after receiving</li> </ul>	

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			Proposals from numerous sources.
made through the use of purchase orders for purchases of goods		A procurement not inappropriately broken up into smaller components solely to qualify for the less complicated procedures followed under the "small purchases" approach.	
written contracts for purchases of consultant vendor services			
Proposals must be solicited from an adequate number of qualified sources (three to five) consistent with the nature and requirements of the procurement			
Competition is sought through oral or written price quotations			
For procurement of goods, catalogs or price lists may also be used			

**Procurement Method Selected:** \_\_\_\_\_

**B. Receipt of Adequate Number of Price or Rate Quotations from Qualified Sources**

(Complete following table and attach price/quote copies for documentation)

Vendor Name and Address	Date Price/Quote Received	Price/Quote Type (check appropriate box)
		<input type="checkbox"/> Written proposal
		<input type="checkbox"/> Internet
		<input type="checkbox"/> Catalog
		<input type="checkbox"/> Written proposal
		<input type="checkbox"/> Internet

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		Catalog	
		Written proposal	
		Internet	
		Catalog	

**C. Rationale for selecting/rejecting contractor**

Indicate Vendor Name and whether Selected or Rejected	Price/Quote Received	Responsive to request		Lowest Price	Noncompetitive-only vendor	Other
		Request Item #1				
		Request Item #2				
		Request Item #3				
		Request Item #1				
		Request Item #2				
		Request Item #3				
		Request Item #1				
		Request Item #2				
		Request Item #3				

**Most Responsive Vendor is not suspended or debarred** or is otherwise excluded from or ineligible for participation in Federal assistance programs under Executive Order 12549 The EPLS database located at <http://www.epls.gov> is a Federal government system maintained by GSA as required by FAR Subpart 9.4 and Executive Orders 12549 and 12689. Date website checked:

\_\_\_\_\_

**Vendor Selected:** \_\_\_\_\_

**D. Rationale for selecting the type of contract:**

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

**E. Justification for lack of competition when competitive bids or offers are not obtained.**

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\_\_\_\_\_