



U.S. Department of Housing and Urban Development

Community Planning and Development

Notice of Funding Availability (NOFA) for the Fiscal Year (FY) 2019 Continuum of Care
Program Competition

FR-6300-N-25

Application Due Date: 09/30/2019

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U.S. Department of Housing and Urban Development

Program Office:	Community Planning and Development
Funding Opportunity Title:	Notice of Funding Availability (NOFA) for the Fiscal Year (FY) 2019 Continuum of Care Program Competition
Announcement Type:	Initial
Funding Opportunity Number:	FR-6300-N-25
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HUD is prohibited from disclosing 1) information regarding any applicant's relative standing, 2) the amount of assistance requested by an applicant, and 3) any information contained in the application. Prior to the application deadline, HUD may not disclose the identity of any applicant or the number of applicants that have applied for assistance.

For Further Information regarding this NOFA - Please direct specific program requirements of this Notice of Funding Availability (NOFA) to the agency contact identified in Section XI. Persons with hearing or speech impairments may access these numbers via TTY by calling the Federal Relay Service at 1-800-877-8339.

OMB Approval Number(s): 25060112

I. Funding Opportunity Description and Program Overview

A. Program Description. The Continuum of Care (CoC) Program (24 CFR part 578) is designed to promote a community-wide commitment to the goal of ending homelessness; to provide funding for efforts by nonprofit providers, states, and local governments to quickly rehouse homeless individuals, families, persons fleeing domestic violence, dating violence, sexual assault, and stalking, and youth while minimizing the trauma and dislocation caused by homelessness; to promote access to and effective utilization of mainstream programs by homeless individuals and families; and to optimize self-sufficiency among those experiencing homelessness.

B. Authority. The CoC Program is authorized by subtitle C of title IV of the McKinney-Vento Homeless Assistance Act, (42 U.S.C. 11381–11389) (the Act), and the CoC Program rule found in 24 CFR part 578 (the Rule). The Fiscal Year (FY) 2019 funds were authorized by the Consolidated Appropriations Act, 2019 (Public Law 116-6, approved February 15, 2019) (FY 2019 HUD Appropriations Act).

C. Deadline. The deadline for submitting applications to HUD for the FY 2019 CoC Program Competition is **8:00 PM Eastern time on September 30, 2019**. Applicants must complete and submit their applications in *e-snaps* at <https://esnaps.hud.gov/>. See Sections VI.E and F of this NOFA for application submission and timely receipt requirements.

D. Available Funds. Approximately \$2.3 billion is available in this FY 2019 CoC Program Competition CoC, including up to \$50 million available for Domestic Violence (DV) Bonus projects, described in Section III.C.3.h of this NOFA. HUD may add to the total amount with available funds that have been carried over or recaptured from previous fiscal years. All requirements in the FY 2019 application process, including requirements for the entire CoC Consolidated Application and the total amount of funds available, are included in this NOFA. HUD will continue to require Collaborative Applicants to rank all projects, except CoC planning and Unified Funding Agency (UFA) Costs in two tiers as described in Sections II.B.10.a and b of this NOFA.

E. Summary of the Application Process. The FY 2019 CoC Program Competition is administered under the FY 2019 CoC Program Competition NOFA and 24 CFR part 578. Applicants should review and follow the steps as outlined below to ensure applications are complete and submitted timely. Documents referenced in this section can be found on the HUD Exchange at <https://www.hudexchange.info/programs/e-snaps/>.

1. *CoC Registration.* Collaborative Applicants were required to complete the FY 2019 CoC Program Registration in accordance with [CPD-18-03: Continuum of Care Program Registration](#). If a Collaborative Applicant did not complete the FY 2019 CoC Program Registration, HUD moved the previous year's registration forward with no changes.

2. *CoC Project Review and Ranking.* Project applications submitted to the CoC for inclusion on the FY 2019 CoC Priority Listing as part of the CoC Consolidated Application must be reviewed and either accepted and ranked or rejected by the CoC. All project applications approved by the CoC must be listed on the CoC Priority Listing in rank order, except project applications for CoC planning and UFA Costs projects which are not ranked. Higher ranked projects will be assigned to Tier 1 and lower ranked projects will be assigned to Tier 2 as described in Sections II.B.10.a and b of this NOFA. The purpose of this two-tiered approach is for CoCs to indicate to HUD which projects are prioritized for funding.

3. *CoC Consolidated Application Submission.* Collaborative Applicants, including any Collaborative Applicant designated by HUD as an UFA, are responsible for submitting the CoC Consolidated Application in *e-snaps* on behalf of the CoC. The CoC Consolidated Application is made up of the following three parts:

a. *FY 2019 CoC Application.* The Collaborative Applicant must provide information about the CoC planning body, governance structure, overall performance, and the strategic planning process. This part of the application is scored and will determine the order in which CoCs are funded.

b. *FY 2019 Project Application.* Project applications must be completed by project applicants for all renewal, new, CoC planning, UFA Costs, and renewal YHDP including the population(s) and subpopulation(s) they will serve, the type of housing and services that will be provided, and the budget activities that are being requested. Collaborative Applicants applying for CoC planning and UFA Costs (if designated as an UFA by HUD) must provide a description of the activities that will be carried out with CoC Program grant funds. For more information on project applications, see Section V of this NOFA. Additionally, all project applicants must ensure their organization has a Code of Conduct that complies with the requirements of 2 CFR part

200 and is on file with HUD at https://www.hud.gov/program_offices/spm/gmomgmt/grantsinfo/conduct. If the organization's Code of Conduct does not appear on HUD's website, the project applicant must attach its Code of Conduct that includes all required information to its Project Applicant Profile in *e-snaps*.

c. *FY 2019 CoC Priority Listing*. The CoC Priority Listing includes:

- (1) the reallocation forms for CoCs to indicate which eligible renewal projects, if any, will be reduced or eliminated through the reallocation process;
- (2) five separate project listing forms—three of which, new, renewal, and YHDP, are for ranked projects, and two for nonranked projects: CoC planning and UFA costs (if applicable);
- (3) form HUD-2991, Certification of Consistency with the Consolidated Plan, which must be signed and dated between May 1, 2019 and September 30, 2019.

The project listing forms rank all new (reallocated, CoC bonus, and DV Bonus) and renewal project applications in order of priority and identify any project applications rejected by the CoC. HUD is not requiring Collaborative Applicants to rank CoC planning and UFA Costs; however, Collaborative Applicants must ensure that only one project application for CoC planning, and if designated an UFA by HUD, one project application for UFA Costs is submitted by the CoC. The Collaborative Applicant cannot accurately complete the project listing forms of the CoC Priority Listing until all project applications have been submitted to the CoC. Further, the Collaborative Applicant will be required to certify that there is a demonstrated need for all ranked permanent housing renewal projects on the Renewal Project Listing. For more information on the CoC Priority Listing, see Section VI.F.3 of this NOFA.

F. Eligible Applicants.

1. Collaborative Applicants. Only those CoCs with a valid registration for FY 2019 will have access to the FY 2019 CoC Consolidated Application, which includes the CoC Application, CoC Priority Listing, and the project application(s). CoCs should not attempt to change Collaborative Applicants during the FY 2019 CoC Program Competition without HUD's prior approval, unless HUD replaces the CoC's designated Collaborative Applicant under the authority of Section 402(c) of the Act. HUD will approve Collaborative Applicant changes outside the annual CoC Program Registration process under the following circumstances:

- a. the Collaborative Applicant made an error when entering the Collaborative Applicant name in the CoC Applicant Profile;
- b. the Collaborative Applicant designated by the CoC is no longer in business;
- c. the CoC selected a new Collaborative Applicant; or
- d. a new Collaborative Applicant was selected by HUD as a remedial action under Section 402(c) of the Act.

In cases where the CoC needs to change the Collaborative Applicant approved during the FY 2019 CoC Program Registration process, the CoC must notify the local HUD CPD field office, in writing, stating the reason for the Collaborative Applicant

change. The notice to HUD must provide documentation of the CoC's approval of the change (e.g., a copy of the meeting minutes to include the date and attendees).

2. *Project Applicants.* Eligible project applicants for the CoC Program are identified in Section V.A of this NOFA. Tribes, tribal housing authorities, and for-profit entities are ineligible and applications from them will not be reviewed.

G. Amendments to FY 2019 CoC Program Registration. If a geographic area that includes projects eligible to apply for renewal funding during the CoC Program Competition was not claimed by a CoC in the FY 2019 CoC Program Registration process, a contiguous CoC or the Balance of State CoC may contact HUD in writing through the *e-snaps* Ask A Question (AAQ) on the HUD Exchange to request that its Registration and FY 2019 Grant Inventory Worksheet (GIW) be amended to include the unclaimed geographic area and the renewal project(s).

H. Local Competition Deadlines. 24 CFR 578.9 requires CoCs to design, operate, and follow a collaborative process for the development of an application in response to a NOFA issued by HUD. As part of this collaborative process, CoCs should implement internal competition deadlines and notification processes to ensure transparency and fairness at the local level. The implementation of deadlines that meet the standards outlined in Section VII.B.1.d of this NOFA for FY 2019 project applications will be part of the scoring criteria.

I. CoC Review of Project Applications. HUD expects each CoC to implement a thorough review and oversight process at the local level for both new and renewal project applications submitted to HUD in the FY 2019 CoC Program Competition. It has been HUD's experience that many project applications contain information that results in conditions on the grant; or for more serious infractions, a project application being rejected. Deficient project applications prolong the review process for HUD, which results in delayed funding announcements, lost funding for CoCs due to rejected projects, and delays in funds to house and assist individuals and families experiencing homelessness. CoCs are expected to closely review information provided in each project application to ensure:

1. all proposed program participants will be eligible for the program component type selected;
2. the information provided in the project application and proposed activities are eligible and consistent with program requirements at 24 CFR part 578;
3. each project narrative is fully responsive to the question being asked and that it meets all the criteria for that question as required by this NOFA;
4. the data provided in various parts of the project application are consistent; and,
5. all required attachments correspond to the list of attachments in *e-snaps* that must contain accurate and complete information that are dated between May 1, 2019 and September 30, 2019.

J. FY 2019 CoC Program Competition NOFA. CoCs and applicants should read this NOFA in its entirety in conjunction with the Rule to ensure a comprehensive understanding of and compliance with all CoC Program requirements. This NOFA frequently references citations from the Rule.

1. CoCs should consider the policy priorities established in this NOFA in conjunction with local priorities to determine the ranking of new and renewal project application

requests. See Section II of this NOFA for more information on HUD's homelessness policy priorities and program highlights.

2. HUD will conduct a threshold review of ranked projects for all CoCs that submit the CoC Consolidated Application by the application deadline.
3. HUD may issue up to two conditional funding announcements, except that in the case of CoCs that have been affected by a disaster and for which HUD has extended the deadline for application submission, HUD may issue additional announcements.
4. HUD will score the FY 2019 CoC Application portion of the Consolidated Application in accordance with the criteria set forth in Section VII.B of this NOFA.
5. HUD will select new and renewal project applications in Tier 1 in accordance with the criteria set forth in Section II.B.10.a of this NOFA.
6. The project application score(s), which will incorporate the CoC Application score, will determine which projects in Tier 2 will be conditionally selected for award as set forth in Section II.B.10.b of this NOFA.

II. HUD's Homeless Policy Priorities and Program Highlights

A. Policy Priorities. This section provides additional context regarding the selection criteria found in Section VII.B of this NOFA and is included here to help applicants better understand how the selection criteria support the goal of ending homelessness:

1. Ending homelessness for all persons. To end homelessness, CoCs should identify, engage, and effectively serve all persons experiencing homelessness. CoCs should measure their performance based on local data that consider the challenges faced by all subpopulations experiencing homelessness in the geographic area (e.g., veterans, youth, families, or those experiencing chronic homelessness). CoCs should have a comprehensive outreach strategy in place to identify and continuously engage all unsheltered individuals and families. Additionally, CoCs should use local data to determine the characteristics of individuals and families with the highest needs and long experiences of unsheltered homelessness to develop housing and supportive services tailored to their needs. Finally, CoCs should use the reallocation process to create new projects that improve their overall performance and better respond to their needs.

2. Creating a systemic response to homelessness. CoCs should be using system performance measures such as the average length of homeless episodes, rates of return to homelessness, and rates of exit to permanent housing destinations to determine how effectively they are serving people experiencing homelessness. Additionally, CoCs should use their Coordinated Entry process to promote participant choice, coordinate homeless assistance and mainstream housing and services to ensure people experiencing homelessness receive assistance quickly, and make homelessness assistance open, inclusive, and transparent.

3. Strategically allocating and using resources. Using cost, performance, and outcome data, CoCs should improve how resources are utilized to end homelessness. CoCs should review project quality, performance, and cost effectiveness. HUD also encourages CoCs to maximize the use of mainstream and other community-based resources when serving

persons experiencing homelessness. CoCs should also work to develop partnerships to help CoC Program participants sustainably exit permanent supportive housing, such as through partnerships with Public Housing Authorities (PHAs) and other government, faith-based, and nonprofit resources specializing in areas such as treating mental illness, treating substance abuse, job training, life skills, or similar activities, including those that help CoC Program participants, whenever possible, reach recovery, self-sufficiency, and independence. Finally, CoCs should review all projects eligible for renewal in FY 2019 to determine their effectiveness in serving people experiencing homelessness, including cost effectiveness.

4. Using an Evidence-Based Approach. CoCs should prioritize projects that employ strong use of data and evidence, including the cost-effectiveness and impact of homelessness programs on positive housing outcomes, recovery, self-sufficiency, and reducing homelessness. Examples of measures that CoCs may use to evaluate projects include, but are not limited to: rates of positive housing outcomes, such as reduced length of time homeless and reduced rates of return to homelessness; improvements in employment and income; and improvements in overall well-being, such as improvements in mental health, physical health, connections to family, and safety.

5. Increasing employment. Employment provides people experiencing homelessness with income to afford housing. Employment also improves recovery outcomes for individuals with mental illness or addiction. CoCs and CoC-funded projects should work with local employment agencies and employers to prioritize training and employment opportunities for people experiencing homelessness. CoC's should also promote partnerships with public and private organizations that promote employment.

6. Providing Flexibility for Housing First with Service Participation Requirements. The traditional Housing First approach has two basic parts: First, individuals are rapidly placed and stabilized in permanent housing without any preconditions regarding income, work effort, sobriety or any other factor. Second, once in housing, individuals never face requirements to participate in services as a condition of retaining their housing. The first part, placement into permanent housing without preconditions, is an important priority to ensure that federal funds are allocated to providers that serve the most vulnerable homeless individuals. This NOFA maintains the commitment to unconditional acceptance of individuals into housing, especially for people with a high degree of vulnerability. At the same time, allowing service participation requirements once a person has been stably housed may promote important outcomes (e.g., employment, increased income, reduced substance use, and strengthened social connection), so this NOFA also provides communities and programs with flexibility, without penalty, to use service participation requirements after people have been stabilized in housing (consistent with 24 CFR 578.75(h)).

B. CoC Program Implementation. The following list highlights important information that applicants should consider as they are preparing the FY 2019 CoC Application and project applications(s). This is not an exhaustive list of considerations or requirements; therefore, all applicants and CoC stakeholders should carefully review the Rule for comprehensive information.

1. Performance-Based Decisions. Consistent with the requirements of the FY 2019

Appropriations Act:

- a. CoCs cannot receive grants for new projects, other than through reallocation, unless the CoC competitively ranks projects based on how they improve system performance as outlined in Section VII.B.1.a of this NOFA;
- b. HUD is increasing the share of the CoC score that is based on performance criteria; and
- c. HUD will prioritize funding for CoCs that have demonstrated the ability to reallocate resources to higher performing projects.

2. *Transition Grants*. See Section III.C.2.u of this NOFA for a definition of the transition grant.

3. *Domestic Violence (DV) Bonus*. The FY 2019 HUD Appropriations Act provides up to \$50 million for “rapid re-housing projects and supportive service projects providing coordinated entry, and for eligible activities that the Secretary determines are critical in order to assist survivors of domestic violence, dating violence, and stalking.” In the FY 2019 CoC Program Competition, CoCs will be able to apply for a DV Bonus for Permanent Housing-Rapid Rehousing (PH-RRH) projects, Joint TH and PH-RRH component projects, and SSO projects for coordinated entry (SSO-CE). Except as provided in Section II.B.1.a of this NOFA, a CoC may apply for up to 10 percent of its Preliminary Pro Rata Need (PPRN), or a minimum of \$50,000, whichever is greater, or a maximum of \$5 million, whichever is less, to create DV Bonus projects.

A CoC may apply for the following types of projects:

- a. Rapid Re-housing (PH-RRH) projects that demonstrate trauma-informed, victim-centered approaches.
- b. Joint TH and PH-RRH component projects as defined in Section III.C.2.n of this NOFA that demonstrate trauma-informed, victim-centered approaches.
- c. SSO Projects for Coordinated Entry (SSO-CE) to implement policies, procedures, and practices that equip the CoC’s coordinated entry to better meet the needs of people experience homelessness who are survivors of domestic violence, dating violence, or stalking (e.g., to implement policies and procedures that are trauma-informed, client-centered or to better coordinate referrals between the CoC’s coordinated entry and the victim service providers coordinated entry system where they are different).

Regardless of the type of project the CoC applies for, the grant term must be 1-year.

A CoC can only submit one project application for an SSO-CE project. A CoC may apply for any number of PH-RRH and Joint TH and PH-RRH projects provided that each application is for at least \$25,000. A CoC may also apply to expand an existing renewal project in accordance with Section III.C.2.j of this NOFA, including one that was previously funded with DV Bonus funding. DV Bonus funding may be used to expand an existing renewal project that is not dedicated to serving survivors of domestic violence, dating violence, or stalking who meet the definition of homeless in paragraph (4) of 24 CFR 578.3 so long as the DV Bonus funds for expansion are solely for additional units, beds, or services dedicated to persons eligible to be served with DV Bonus funding.

4. *DV Bonus projects Awarded in FY 2018.* DV Bonus projects awarded funding in the FY 2018 CoC Program Competition are eligible to apply for renewal in the FY 2019 CoC Program Competition provided:

- a. the project has an operating end date in Calendar Year (CY) 2020 (between January 1, 2020 and December 31, 2020); and
- b. continues to serve 100 percent survivors of domestic violence, date violence, or stalking.

5. *Consolidated Project.* Eligible renewal project applicants will continue to have the ability to consolidate two or more eligible renewal projects (but no more than four projects) into one project application during the application process. The projects being combined during a grant consolidation will continue uninterrupted. To be eligible for consolidation, the projects must have the same recipient and be for the same component; and will be funded in this competition only with FY 2019 funds (meaning no funds recaptured from prior years will be awarded to the project). HUD will not permit projects with the following characteristics to consolidate:

- a. outstanding audit or monitoring findings;
- b. outstanding obligation to HUD that is in arrears,
- c. unresolved construction delays,
- d. history of poor financial management or drawdown issues,
- e. history of low occupancy levels, or lack of experience in administering the project type, or
- f. or other capacity issues.

HUD will not permit a transitional housing and a permanent housing project to consolidate to form a Joint TH and PH-RRH component project and will not permit a transition grant to be consolidated with any other project. If a project meeting these characteristics attempts to consolidate as part of the project application process, the submitted consolidated project will be rejected by HUD during the application review process.

To apply for a consolidated grant, applicants must submit separate renewal project applications for each of the grants that are proposed to be consolidated, and an application for the new consolidated grant with the combined budget and information of all grants proposed for consolidation. Project applications for the grants that are proposed to be consolidated will be ranked, and if all those grants are selected, HUD will award the single consolidated grant. If one of the grants proposed to be consolidated is found to be ineligible for consolidation or is not selected, HUD will award all grants that are eligible for renewal and selected as separate grants. See Section V.B.3.a.(7) of this NOFA for additional requirements.

Collaborative Applicants designated as UFAs have more flexibility in how they manage their CoC Program-funded projects making consolidating projects through the FY 2019 project application process unnecessary. A Collaborative Applicant with UFA designation can consolidate projects during the grant term, so long as the consolidations are not combining different component types and the projects are funded under the same grant

(e.g., projects are currently funded under the same renewal grant). If a Collaborative Applicant consolidates projects during the grant term, it can apply to renew them during the FY 2019 CoC Program Competition as consolidated projects.

6. *Youth Homeless Demonstration Program (YHDP)*. YHDP projects that were initially awarded in FY 2016 may be eligible for renewal in the FY 2019 CoC Program Competition provided they meet the requirements of the CoC Program and will have an operating end date in Calendar Year (CY) 2020 (between January 1, 2020 and December 31, 2020). The following are applicable to YHDP projects renewing in the FY 2019 CoC Program Competition:

- a. may only request 1 year of renewal funding; and
- b. if the project applicant has more than one YHDP project that is eligible for renewal in FY 2019, the project applicant can consolidate the renewing YHDP projects through the renewal application provided it follows the process outlined in Section II.B.5 of this NOFA.

A YHDP project that requested and received a waiver for activities related to youth must attach a new waiver request to the FY 2019 renewal application that will be reviewed by HUD. YHDP projects cannot use the reallocation process, consolidate with a non-YHDP project, nor use the expansion processes outlined in Section III.C.2.j of this NOFA.

7. *Adjustments for Ineligible Projects*. If an ineligible renewal project is submitted in this Competition or used in the reallocation process, HUD will remove the ineligible project when calculating the final ARD amount for the CoC. To be eligible for renewal in FY 2019, a project must have an executed grant agreement by December 31, 2019 and have an expiration date in Calendar Year (CY) 2020 (between January 1, 2020 and December 31, 2020).

8. *HMIS*. As directed by Congress, HUD must provide an annual estimate of all individuals and families experiencing homelessness nationwide and within the territories. Therefore, all CoCs must have an HMIS that has the capacity to collect unduplicated counts of individuals and families experiencing homelessness and provide information to project subrecipients and applicants for needs analysis and funding priorities. Additionally, CoC and Emergency Solutions Grants (ESG) Program recipients must participate in the local HMIS; unless a recipient is a victim service provider or legal service provider, in which case it must use a comparable database and provide de-identified information to the CoC. For many communities, the inclusion of ESG recipients and subrecipients and other HUD federal partners (e.g., the Department of Health and Human Services and Department of Veterans Affairs) that require their programs to use the CoC's HMIS, will mean an increase in users that the HMIS must be able to accommodate. HUD expects communities to be able to use the HMIS information as well as aggregate data from comparable databases to review performance for the entire CoC geographic area, not just at the project level. The HMIS Lead should continue to consider any unique needs that the HMIS might be required to address to accommodate emergency shelter, street outreach, homelessness prevention, and other federal programs.

9. *Review of CoC Rankings*. CoCs will be required to rank all new reallocated, CoC Bonus, DV Bonus, and renewal project applications submitted by project applicants in *e-snaps*,

except CoC planning and UFA Costs (if applicable) projects. Additionally, if a CoC's Renewal Project Listing includes a consolidated project application(s) HUD will follow the ranking process outlined in Section II.B.5 of this NOFA. HUD will not review any project that is rejected by the CoC.

10. *HUD Funding Process.* HUD will continue the Tier 1 and Tier 2 funding process and CoCs and applicants should ensure there is a thorough understanding of the information provided in this NOFA. For CoC Collaborative Applicants designated as an UFA, HUD will use the selection process described in Section II.B.10 of this NOFA. HUD will establish each CoC's Tier 1 and Tier 2 amounts based on the total amount of funds requested by eligible renewal project applications on the Renewal Project Listing combined with the eligible renewal project amount(s) that were reallocated as listed on the reallocation forms in the CoC Priority Listing. HUD will post a report that lists each CoC's PPRN amount, estimated ARD amount, Tier 1 amount, CoC planning amount, amount for CoC Bonus, and maximum amount for DV Bonus, on the HUD Exchange. HUD has also posted the GIWs on the HUD Exchange. Section VIII of this NOFA provides additional information regarding project selection.

a. *Tier 1.* Tier 1 is equal to 100 percent of the combined Annual Renewal Amounts for all projects eligible for renewal for the first time plus 94 percent of the combined Annual Renewal Amounts for all other projects eligible for renewal. Project applications in Tier 1 will be conditionally selected from the highest scoring CoC to the lowest scoring CoC, provided the project applications pass both eligibility and quality threshold review. Any type of new or renewal project application can be placed in Tier 1, except for CoC Planning and UFA Costs (if applicable), which are not ranked. However, in the event insufficient funding is available to award all Tier 1 projects, Tier 1 will be reduced proportionately, which could result in some Tier 1 projects falling into Tier 2. Therefore, CoCs should carefully determine the priority and ranking for all project applications in Tier 1 as well as Tier 2, which is described below.

b. *Tier 2.* Tier 2 is the difference between Tier 1 and the CoC's ARD plus any amount available for CoC Bonus projects (not including amounts available for DV Bonus projects) and before adjustments are made to permanent housing leasing, operating, and rental assistance budget line items based on changes to Fair Market Rent (FMR) as described in Section III.K of this NOFA. This does not include the amounts available for CoC planning and UFA Costs (if applicable) projects. Project applications placed in Tier 2 will be assessed for eligibility and threshold requirements, and funding will be determined using the CoC Application score as well as the factors listed in Section II.B.10 of this NOFA.

HUD will award a point value to each new and renewal project application that is in Tier 2 using a 100-point scale:

(1) *CoC Score.* Up to 50 points in direct proportion to the score received on the CoC Application; e.g., if a CoC received 100 out of 200 points on the CoC Application, the project application would receive 27.5 out of 55 points for this criterion.

(2) *CoC Project Ranking.* Up to 40 points for the CoC's ranking of the project

application(s). To more evenly distribute funding across CoCs and consider the CoCs ranking of projects, point values will be assigned directly related to the CoCs' ranking of project applications. The calculation of point values will be 40 times the quantity $(1-x)$ where x is the ratio of the cumulative funding requests for all projects or portions of projects ranked higher by the CoC in Tier 2 plus one half of the funding of the project of interest to the total amount of funding available in Tier 2. For example, if a CoC is eligible to apply for projects totaling \$500,000 in Tier 2 and applies for 5 projects ranked in Tier 2 of \$100,000 each: the highest ranked project would receive 36 points and then the subsequently ranked projects would receive 28, 20, 12, and 4 points.

(3) *Low Barriers to Entry*. Up to 10 points for how the project application demonstrates that it is low barrier and prioritizes rapid placement and stabilization in permanent housing. (See section II.A.6 in this NOFA for more information). Permanent housing (including PSH and RRH), Transitional housing, Joint TH and PH-RRH component, safe haven, and SSO projects that are not for centralized or coordinated assessment can receive up to 10 points for how the project demonstrates that it is low-barrier and does not have preconditions to entry (such as sobriety or minimum income threshold) and prioritizes rapid placement and stabilization in permanent housing. HMIS projects and SSO projects for a centralized or coordinated assessment system will automatically receive 10 points.

c. *Projects Straddling Tiers*. If a project application straddles the Tier 1 and Tier 2 funding line, HUD will conditionally select the project up to the amount of funding that falls within Tier 2. Using the CoC score and other factors described in Section II.B.10 of this NOFA, HUD may fund the Tier 2 portion of the project. If HUD does not fund the Tier 2 portion of the project, HUD may award the project at the reduced amount, provided the project is still feasible with the reduced funding (e.g., is able to continue serving homeless program participants effectively).

d. *CoC Planning and UFA Costs*. As previously stated, CoC planning and UFA Costs projects are not ranked, therefore, those items will not be included in Tier 1 or Tier 2. CoC planning and UFA Costs projects that pass eligibility and review threshold will be conditionally selected using CoC scores from the highest scoring CoC to the lowest scoring CoC.

CoCs may only submit one project application for CoC planning costs and, if designated as an UFA, one project application for UFA Costs. The project applicant for CoC planning and UFA Costs must be the Collaborative Applicant that is listed on the CoC Applicant Profile in *e-snaps*.

e. *DV Bonus*. For projects the CoC indicates it would like considered as part of the DV Bonus, HUD will award a point value to each project application combining both the CoC Application score and responses to the domestic violence bonus specific questions in the CoC Application using the following 100-point scale:

(1) For Rapid Re-housing and Joint TH and PH-RRH component projects:

(a) *CoC Score*. Up to 25 points in direct proportion to the score received on the CoC Application.

(b) *Need for the Project*. Up to 25 points based on the extent the CoC quantifies the need for the project in its portfolio, the extent of the need, and how the project will fill that gap.

(c) *Quality of the Project Applicant*. Up to 50 points based on the previous performance of the applicant in serving survivors of domestic violence, dating violence, or stalking, and their ability to house survivors and meet safety outcomes. Additionally, to be eligible to receive a PH-RRH or Joint TH and PH-RRH project, the CoC must demonstrate that the project will use trauma-informed, victim-centered approaches.

(2) For SSO Projects for Coordinated Entry:

(a) *CoC Score*. Up to 50 points in direct proportion to the score received on the CoC Application.

(b) *Need for the Project*. Up to 50 points based on the extent to which the CoC demonstrates the need for a coordinated entry system that better meets the needs of survivors of domestic violence, dating violence, or stalking, and how the project will fill this need.

CoCs are required to rank all DV Bonus projects on the New Project Listing of the CoC Priority Listing with a unique rank number. If a project application designated as DV Bonus is conditionally selected by HUD with DV Bonus funds, HUD will remove the ranked DV Bonus project from the New Project Listing and all other project applications ranked below the DV Bonus project will slide up one rank position (e.g., if the conditionally selected DV Bonus project is ranked #5, HUD will remove the DV Bonus project and each project below #5 will move up one ranked position). If the DV Bonus project application is not conditionally selected with DV Bonus funds, the project application will remain in its ranked position and will be considered for funding as a new project provided it meets the requirements in Section II.B.1 of this NOFA and passes the eligibility and threshold criteria in Sections V.C.3.b and c of this NOFA.

f. *Participant Eligibility*. Projects funded through this NOFA must have the following eligibility criteria for program participants. References to paragraphs of the definition of homelessness refer to the paragraphs listed under the definition of "homeless" in 24 CFR 578.3. All projects must participate in coordinated entry, and selection of program participants must be consistent with the CoC's Coordinated Entry process. As provided by the Consolidated Appropriations Act, 2019, youth aged 24 and under must not be required to provide third-party documentation that they meet the homeless definition in 24 CFR 578.3 as a condition for receiving services funded under this NOFA. Additionally, any youth-serving provider funded under this NOFA may serve unaccompanied youth aged 24 and under (or families headed by youth aged 24 and under) who have an unsafe primary nighttime residence and no safe alternative to that residence. HUD interprets "youth-serving provider" as a private nonprofit organization whose primary mission is to provide services to youth aged 24 and under and families headed by youth aged 24 and under. HUD interprets "living in unsafe situations" as having an unsafe primary nighttime residence and no safe alternative to that residence. These youth-related requirements supersede any conflicting requirements

under this NOFA or the CoC Program rule.

Any youth-serving provider funded under this NOFA may serve unaccompanied youth aged 24 and under (or families headed by youth aged 24 and under) who have an unsafe primary nighttime residence and no safe alternative to that residence.

(1) Renewal Projects

(a) PH-PSH renewal projects must serve one of the following:

(i) program participants who are eligible for assistance under the project's current grant agreement;

(ii) persons who meet the definition of DedicatedPLUS (see Section III.C.2.g of this NOFA) where all units funded by this project must be used to serve program participants who meet the qualifications for DedicatedPLUS;

or

(iii) persons experiencing chronic homelessness at the time they initially enrolled in the project.

(b) PH-RRH, Joint TH and PH-RRH component, TH, and SSO projects may serve persons who qualify as homeless under paragraphs (1), (2), or (4) of 24 CFR 578.3. Additionally, these projects may serve persons who qualify as homeless under paragraph (3) of 24 CFR 578.3 if the CoC is approved to serve persons in paragraph (3).

(c) YHDP projects renewing for the first time in the FY 2019 CoC Program Competition must serve youth experiencing homelessness, including unaccompanied and pregnant youth, where no member of the household is older than 24.

(2) New Projects

(a) New PH-PSH projects must serve one of the following:

(i) persons who meet the definition of DedicatedPLUS (see Section III.C.2.g of this NOFA) in which case all units funded by the project must be used to serve program participants who meet the qualifications for DedicatedPLUS; or

(ii) persons experiencing chronic homelessness at the time they initially enroll in the project.

(b) New PH-RRH and new Joint TH and PH-RRH projects may serve persons who qualify as homeless under paragraphs (1), (2), or (4) of 24 CFR 578.3. Additionally, these projects may serve persons who qualify as homeless under paragraph (3) of 24 CFR 578.3 if the CoC is approved to serve persons in paragraph (3).

III. Continuum of Care Program Requirements

A. Definitions

DUNS Number is the nine-digit identification number assigned to a business or organization by Dun & Bradstreet and provides a means of identifying business entities on a location-specific basis. Requests for a DUNS number can be made by visiting the Online DUNS Request Portal. Federal Awardee Performance and Integrity Information System (FAPIIS) is a database that has been established to track contractor misconduct and performance.

Point of Contact (POC) is the person who may be contacted with questions about the application submitted by the AOR. The point of contact is listed in item 8F on the Standard Form 424 (SF424) Application for Federal Assistance Programs, which is required by discretionary grant programs.

System for Award Management (SAM), located at the website [Sam.gov](https://sam.gov) is the official U.S. Government system that consolidated the capabilities of Central Contractor Registry (CCR), Excluded Parties List System (EPLS) and the Online Representations and Certifications Application (ORCA). Registration with Sam.gov is required for submission of applications via [Grants.gov](https://grants.gov).

B. Departmental Resources

The following links give detailed information on each resource

- [Affirmatively Furthering Fair Housing](#)
- [Code of Conduct List](#)
- [Do Not Pay](#)
- [DUNS Request/Dun & Bradstreet](#)
- [Federal Awardee Performance and Integrity Information System](#)
- [Federal Subaward Reporting System](#)
- [HUD Funding Opportunity](#)
- [HUD's Strategic Plan](#)
- [HUD Grants](#)
- [Limited English Proficiency](#)
- [State Point of Contact List](#)
- [System for Award Management](#)
- [Uniform Relocation Act Information](#)
- [USASpending](#)

The Rule details the requirements with which grants awarded under this Competition must comply. Regulatory citations are provided below so applicants can refer to specific areas of 24 CFR part 578. The grant agreements will be subject to the program regulation as it may be amended from time to time. Recipients will be subject to regulatory revisions as they come into effect.

C. Definitions and Concepts. The definitions and concepts contained in this section include terms that are important for all applicants to understand to complete all parts of the FY 2019 CoC Consolidated Application in *e-snaps* on behalf of the CoC.

1. Definitions from 24 CFR 578.3. The following terms are defined in 24 CFR 578.3. Applicants must refer to the Rule for the definitions contained in this section.

- a. *Annual Renewal Amount (ARA)*
- b. *Applicant*
- c. *Centralized or Coordinated Assessment System*
- d. *Chronically Homeless*
- e. *Collaborative Applicant*
- f. *Continuum of Care*
- g. *Consolidated Plan*
- h. *High Performing Community (HPC)*
- i. *Homeless Management Information System (HMIS)*
- j. *Homeless Management Information Lead (HMIS Lead)*
- k. *Homeless*
- l. *Permanent Housing*
- m. *Permanent Supportive Housing*
- n. *Private Nonprofit Organization*
- o. *Program Participant*
- p. *Project*
- q. *Recipient*
- r. *Subrecipient*
- s. *Transitional Housing*
- t. *Unified Funding Agency*

2. CoC Program NOFA Concepts. The following terms are not found in 24 CFR 578.3 but may be found in other areas of the Rule or are used in this NOFA to define concepts that pertain specifically to the FY 2019 CoC Consolidated Application.

- a. *Annual Renewal Demand (ARD) (24 CFR 578.17(b)(2)).* The total amount of all the CoC's projects that will be eligible for renewal in the FY 2019 CoC Program Competition, before any required adjustments to funding for leasing, rental assistance, and operating budget line items based on FMR changes. The ARD will be calculated by combining the total amount of funds requested by eligible renewal projects on the Renewal Project Listing and the combined eligible renewal project amount(s) that were reallocated.
- b. *Beds Dedicated to Chronically Homeless Individuals and Families.* A permanent supportive housing bed that is dedicated specifically for use by chronically homeless individuals and families within a CoC's geographic area, as reported in the CoC's HIC and the FY 2019 permanent housing project applications. When a program participant

exits the project, the bed must be filled by another chronically homeless participant unless there are no chronically homeless persons located within the CoC's geographic area. This concept only applies to permanent supportive housing projects.

c. *CoC Bonus Project*. A CoC is eligible to apply for up to 5 percent of its Final Pro Rata Need (FPRN), or 25 percent of the CoC's Preliminary Pro Rata Need (PPRN) minus its ARD, whichever is greater. New projects created through the CoC Bonus must meet the project eligibility and quality threshold requirements established by HUD in Sections V.C.3.b and V.C.3.c of this NOFA. To be eligible to receive a bonus project, a CoC must demonstrate that it ranks projects based on how they improve system performance as outlined in Section VII.B.1.a of this NOFA.

d. *Consolidated Plan Certification*. The standard form, Certification of Consistency with the Consolidated Plan (form HUD-2991), in which a state or local official certifies that the proposed activities or projects are consistent with the jurisdiction's Consolidated Plan and, if the project applicant is a state or unit of local government, that the jurisdiction is following its Consolidated Plan per the requirement of 24 CFR part 91. All project applications submitted by the Collaborative Applicant must be included in the certification either by submitting one appropriately signed and dated HUD-2991 for each project or a single signed and dated HUD-2991 from the jurisdiction that includes a listing of all project applications. The CoC planning, UFA Costs, and renewal YHDP projects, if applicable, must be included.

e. *Consolidation*. The process by which two or more projects that are eligible for renewal in the FY 2019 CoC Program Competition apply for funding and are combined into a single renewal project upon award. See Sections II.B.4, V.B.2.b.(2) and V.B.3.a.(4) of this NOFA for additional information.

f. *Continuum of Care Merger*. The CoC merger is a process where two or more CoCs voluntarily agree to merge the entire geographic areas of all CoCs into one larger CoC. HUD strongly encourages CoCs that struggle with capacity to merge with a neighboring CoC or Balance of State CoC during each fiscal year's CoC Program Registration process. To encourage CoC mergers and mitigate the potential adverse scoring implications that may occur when a high performing CoC merges with one or more lower performing CoC(s), HUD will award up to 25 bonus points to CoCs that first registered as a merged CoC during the FY 2018 or FY 2019 CoC Program Registration process. The minimum number of points awarded will be 5 with the maximum points awarded up to 25. To be eligible for these points, the merged CoC must contain all the geographic areas previously included in two or more CoCs that applied for funding in the FY 2018 CoC Program Competition. Points will be awarded as follows:

- (1) 5 bonus points to CoCs that merged;
- (2) 10 bonus points to CoCs where one or more of the merging CoCs had a CoC Application score of 140 points or lower in either the FY 2017 or FY 2018 CoC Program Competitions;
- (3) up to 10 bonus points to CoCs that demonstrate the results of their Point-in-Time (PIT) count reported in the Homelessness Data Exchange (HDX) were

adversely affected by changes in methodology that resulted from the merger (e.g., higher numbers of homeless individuals, families, and youth due to the merger process, particularly if one of the CoCs in the merger did not have a reliable PIT count).

g. DedicatedPLUS project. A permanent supportive housing project where 100 percent of the beds are dedicated to serve individuals, households with children, and unaccompanied youth that at intake meet one of the following categories:

- (1) experiencing chronic homelessness as defined in 24 CFR 578.3;
- (2) residing in a transitional housing project that will be eliminated and meets the definition of chronically homeless in effect at the time in which the individual or family entered the transitional housing project;
- (3) residing in a place not meant for human habitation, emergency shelter, or Safe Haven and had been admitted and enrolled in a permanent housing project within the last year but were unable to maintain a housing placement and met the definition of chronic homeless as defined by 24 CFR 578.3 prior to entering the project;
- (4) residing in transitional housing funded by a Joint TH and PH-RRH component project and who were experiencing chronic homelessness as defined at 24 CFR 578.3;
- (5) residing and has resided in a place not meant for human habitation, Safe Haven, or emergency shelter for at least 12 months in the last three years, but has not done so on four separate occasions and the individual or head of household meet the definition of 'homeless individual with a disability; or
- (6) receiving assistance through a Department of Veterans Affairs (VA)-funded homeless assistance program and met one of the above criteria at initial intake to the VA's homeless assistance system.

A renewal project where 100 percent of the beds were dedicated to chronically homeless individuals and families, as described in Section III.C.2.b, under the grant that is being renewed may either become a DedicatedPLUS project or may continue to dedicate 100 percent of its beds to chronically homeless individuals and families. If a renewal project that has 100 percent of its beds dedicated to chronically homeless individuals and families elects to become a DedicatedPLUS project, the project will be required to adhere to all fair housing requirements at 24 CFR 578.93.

Projects that were awarded as DedicatedPLUS in a previous CoC Program Competition are required to include households with children to qualify as a DedicatedPLUS project in the FY 2019 CoC Program Competition.

h. DV Bonus. A project that is dedicated to survivors of domestic violence, dating violence, or stalking who qualify under paragraph (4) of the definition of homeless at 24 CFR 578.3. Except as provided in Section II.B.1.a of this NOFA, a CoC may apply for up to 10 percent of its Preliminary Pro Rata Need (PPRN), or a minimum of \$50,000, whichever is greater, or a maximum of \$5 million, whichever is less, to create DV Bonus projects. See Sections II.B.3 and II.B.10.e of this NOFA for project

application requirements and how DV Bonus projects will be reviewed and selected.

i. *Eligible Renewal Project*. A project that will be under grant agreement by December 31, 2019 and will have an expiration date in Calendar Year (CY) 2020 (between January 1, 2020 and December 31, 2020).

j. *Expansion*. The process by which a renewal project applicant submits a new project application to expand its current operations by adding units, beds, persons served, services provided to existing program participants, or in the case of HMIS, increase the current HMIS activities within the CoC's geographic area. For the new expansion project to be selected for conditional award the renewal project application must also be selected for conditional award. DV Bonus funds can only be used to expand an existing renewal project if the expansion project is dedicated to survivors of domestic violence, dating violence, or stalking who qualify under paragraph (4) of the definition of homeless at 24 CFR 578.3. For projects that are expanding their current CoC Program-funded project, project applicants will be required to submit three project applications:

- (1) the renewal project application that will be expanded; and
- (2) a new project application with just the expansion information; and
- (3) a renewal project application that incorporates the renewal and new expansion activities and the combined budget line items for the renewal and the new expansion.

k. *Final Pro Rata Need (FPRN)*. The higher of PPRN or ARD for the Continuum of Care is the FPRN, which is the base for the maximum award amount for the CoC.

l. *Homelessness and Human Trafficking*. HUD is clarifying that persons who are fleeing or attempting to flee human trafficking may qualify as homeless under paragraph (4) of the homeless definition at 24 CFR 578.3; and, therefore, the individuals may be eligible for certain forms of homeless assistance under the CoC Program, subject to other restrictions that may apply. HUD considers human trafficking, including sex trafficking, to be “other dangerous or life-threatening conditions that relate to violence against the individual or family member” under paragraph (4) of the definition of homeless at 24 CFR 578.3.

m. *Housing Inventory Count (HIC)*. A complete listing of the CoC's HUD and non-HUD funded beds dedicated to homeless individuals and families in the CoC's geographic area.

n. *Joint TH and PH-RRH Component Project*. The Joint TH and PH-RRH component project combines two existing program components—transitional housing and permanent housing-rapid rehousing—in a single project to serve individuals and families experiencing homelessness. Recipients should prioritize those with the highest needs using an evidence-based approach designed to provide stable housing and services that, to the greatest extent possible, move the participant towards self-sufficiency and independence. Program participants may only receive up to 24-months of total assistance. For more information about Joint TH and PH-RRH component projects, see Section V.C.3 of this NOFA.

If funded, HUD will limit eligible costs as follows, in addition to other limitations found in 24 CFR part 578:

- (1) leasing of a structure or units, and operating costs to provide transitional housing;
- (2) short- or medium-term tenant-based rental assistance on behalf of program participants to pay for the rapid rehousing portion of the project;
- (3) supportive services;
- (4) HMIS; and
- (5) project administrative costs.

When a program participant is enrolled in a Joint TH and PH-RRH component project, the recipient or subrecipient must be able to provide both components, including the units supported by the transitional housing component and the tenant-based rental assistance and services provided through the PH-RRH component, to all participants. A program participant may choose to receive only the transitional housing unit, or the assistance provided through the PH-RRH component, but the recipient or subrecipient must make both types of assistance available. Additionally, if CoC Program funds are not being requested for both TH and PH-RRH units, the project application must still describe the number of TH and PH-RRH units that will be utilized by the project, if selected for conditional award, and provide details in the project description of how TH and PH-RRH assistance will be provided.

o. Non-Dedicated Permanent Supportive Housing Beds. Permanent supportive housing beds within a CoC's geographic area that are not currently classified as dedicated for use by chronically homeless individuals and families or as DedicatedPLUS.

p. Preliminary Pro Rata Need (PPRN). The amount of funds a CoC could receive based upon the geographic areas claimed by the CoC and reviewed by HUD during the CoC Program Registration process. To determine the amount of funding available for each geographic area, HUD will use the formula set forth at 24 CFR 578.17(a). Each year, HUD publishes the PPRN for each jurisdiction on the HUD Exchange. A CoC's PPRN is determined by adding the published PPRN of each metropolitan city, urban county, and other county located within the HUD-approved CoC geographic area. HUD will post a report to the FY 2019 CoC Program Competition: Funds Available page on the HUD Exchange that will list each CoC's available PPRN based on the geographic code(s) selected by the Collaborative Applicant during the FY 2019 CoC Program Registration process.

q. Racial Disparities. Research has found racial disparities in rates of homelessness. Specifically, blacks and Native American persons experience homelessness at disproportionately higher rates. Efforts to prevent and end homelessness should consider and address racial inequities to achieve positive outcomes for all persons experiencing homelessness (e.g., receiving necessary services and housing to exit homelessness).

r. Rapid Rehousing. A type of permanent housing meeting the requirements of 24 CFR 578.37(a)(1)(ii).

s. *Reallocation.* Reallocation is a process that CoCs use to shift funds in whole or part from existing eligible renewal projects to create one or more new projects without decreasing the CoC's ARD. New projects created through reallocation must meet the requirements set forth in Section II.B.1 of this NOFA and the project eligibility and project quality thresholds established by HUD in Sections V.C.3.b and V.C.3.c of this NOFA. CoCs may only reallocate eligible renewal projects that have previously been renewed under the CoC Program. To create a Transition Grant (see Section III.C.2.u of this NOFA), the CoC must wholly eliminate one or more projects and use those funds to create the single, new transition grant.

For a CoC to receive funding for a new project, other than through reallocation, the CoC must demonstrate that all project applications are evaluated and ranked based on the degree to which they improve the CoC's system performance.

t. *Solo Applicants.* Per the Act, "A solo applicant may submit an application to the Secretary for a grant under subsection (a) and be awarded such grant on the same basis as such grants are awarded to other applicants based on the criteria described in section 11386a of this title, but only if the Secretary determines that the solo applicant has attempted to participate in the continuum of care process but was not permitted to participate in a reasonable manner. The Secretary may award such grants directly to such applicants in a manner determined to be appropriate by the Secretary." A solo applicant must submit a solo applicant project application in *e-snaps* prior to the application deadline of 8:00 PM EDT on September 30, 2019. Additionally, for HUD to consider its solo application, a solo applicant must also meet all the requirements outlined in Section X.C of this NOFA.

u. *Transition Grant.* A grant to fund a new project to transition an eligible renewal project being eliminated through reallocation from one program component to another eligible new component over a 1-year period (see section III.C.2.s of this NOFA for more information). The new transition project must meet the following requirements:

- (1) no more than 50 percent of each transition grant may be used for costs of eligible activities of the program component originally funded;
- (2) transition grants in this Competition are eligible for renewal in subsequent fiscal years for eligible activities of the new program component;
- (3) to be eligible to receive a transition grant, the renewal project must have the consent of its Continuum of Care; and
- (4) the new project application must meet project quality thresholds established by HUD in Sections V.C.3.b and V.C.3.c of this NOFA.

All remaining funds awarded must be used for eligible activities awarded under the new component for the project. Transition grants conditionally awarded in the FY 2019 CoC Program Competition will have one year to fully transition from the original component to the new component and this will take place during the transition grants normal operating year (e.g., March 1, 2020 through February 29, 2020). The project's operating start date will be the day after the end of the previous grant term for the expiring component, i.e., the transition grant will have the same operating year as the expiring component project. For transition grants reallocated from more than one

project, the operating start date of the transition grant will be the day after the end of the earliest expiring grant term. By the end of the FY 2020 operating year, the transition grant must be fully operating under the new component and will be eligible to apply for renewal in the next CoC Program Competition under the component to which it transitioned.

For a new project to be considered a transition grant, the applicant for the new project must be the same recipient for the eligible renewal grant(s) being eliminated, and the applicant must provide the grant number(s) of the projects being eliminated to create the new project and attach a copy of the most recently awarded project application (e.g., if the project was last funded in the FY 2018 CoC Program Competition, a copy of the FY 2018 CoC Program Competition project application must be attached to the project application).

To meet the requirements HUD will consider the following as CoC consent for the transition grant:

- (1) the project application identifies the project as a transition project, and
- (2) the CoC ranked the new transition grant project on the New Project Listing in the FY 2019 CoC Priority Listing.

If HUD determines that a new project that applied to be a transition grant does not qualify to be a transition grant, but meets all other new project requirements, then HUD may award the project as a new project that is not a transition grant. In these instances, the recipient will not be permitted to expend any FY 2019 funds on activities not included in the new project application.

D. Establishing and Operating the CoC. Provisions at 24 CFR 578.5 and 24 CFR 578.7 detail the requirements for the establishment of a CoC and its operations.

E. CoC Geographic Area. Provisions at 24 CFR 578.5 require representatives from relevant organizations within a geographic area to establish a CoC to carry out the duties within the geographic area. The boundaries of identified CoC geographic areas cannot overlap, and any overlapping geographies are considered Competing CoCs. HUD follows the process at 24 CFR 578.35(d) to determine which CoC HUD will fund in the case of CoC geographic areas that overlap. For the FY 2019 CoC Program Competition, there are no Competing CoCs.

F. Planning Duties of the CoC. Planning duties for CoCs are detailed in 24 CFR 578.7.

G. Centralized or Coordinated Assessment System. The definition of Centralized or Coordinated Assessment can be found at 24 CFR 578.3. Provisions at 24 CFR 578.7(a)(8) detail the responsibilities of the CoC about establishing and operating such a system. In addition to the definition and responsibilities established in the regulation, HUD also posted on the HUD Exchange the [CPD-17-01: Notice Establishing Additional Requirements for a Continuum of Care Centralized or Coordinated Assessment System](#) in January 2017, establishing the requirements related to the development and use of a centralized or coordinated entry assessment system. CoCs may use planning costs to design and plan for the implementation of a centralized or coordinated assessment system. These systems help communities assess the needs of program participants and effectively match homeless persons with the most appropriate resources available to address their particular needs.

H. CoC Program Components. 24 CFR 578.37 state that CoC funds may be used for projects under five program components: permanent housing (including rapid rehousing and permanent supportive housing); transitional housing; Supportive Services Only; HMIS; and in some cases, homelessness prevention. Only designated HPCs may carry out homelessness prevention activities through the CoC Program. Although CoCs were able to apply for HPC designation during the FY 2019 CoC Program Registration process, HUD did not receive any requests for HPC designation; therefore, no CoCs may request funds for homelessness prevention. The only components that will be funded in the FY 2019 CoC Program Competition are:

1. Permanent Housing;
2. Transitional Housing;
3. Supportive Services Only; and
4. HMIS.

In addition to funding projects that use these components, Collaborative Applicants may apply for projects that include the Transitional Housing and Permanent Housing-Rapid Re-Housing components in a single project, a Joint TH and PH-RRH component project.

I. Collaborative Applicant. HUD will only review CoC Consolidated Applications submitted from the Collaborative Applicant that has been designated by the CoC. As set forth at 24 CFR 578.9(a)(3), the Collaborative Applicant will compile all parts of the CoC Consolidated Application, including the FY 2019 CoC Application, the FY 2019 CoC Priority Listing, and all project applications for FY 2019 funds the CoC has ranked for funding within the geographic area. Additionally, as set forth at 24 CFR 578.3, the Collaborative Applicant is the only entity that may apply to HUD for CoC planning costs and for UFA Costs, if the Collaborative Applicant is designated to apply as an UFA applicant.

J. Compliance with Violence Against Women Act (VAWA) Rule. Provides various protections to victims of domestic violence, dating violence, sexual assault, and stalking under the CoC Program and other HUD programs. The grants to be awarded under this NOFA must comply with the VAWA rule as provided in 24 CFR 578.99(j). To be in compliance, each CoC must have established an emergency transfer plan under 24 CFR 578.7(d) and make related updates to the written standards for administering CoC program assistance under 24 CFR 578.7(a)(9)(ii), (iii) and (v) by the time the local CPD Field Office issued the first FY 2017 grant agreement for a project in the CoC's geographic area for projects awarded funds in the FY 2017 CoC Program Competition.

K. CoC Maximum Award and FMR Adjustments. The process for determining a CoC's maximum award amount is detailed in 24 CFR 578.17(b). HUD is required to adjust awards for leasing, operating, and rental assistance budget line items based on changes to the Fair Market Rents (FMR). All adjustments for each fiscal year appropriation will be made prior to award announcement. HUD will make these adjustments as follows:

1. Funds awarded for rental assistance will be adjusted in one of two ways:
 - a. Funds awarded for rental assistance in all new projects and all renewal projects requesting the FMR will be adjusted by applying the FMR in effect at the time of application submission to HUD, including instances where the FMR for a specific area has decreased from the previous year. Because the application submission

deadline falls in FY 2019, HUD will use FY 2019 FMRs.

b. Funds awarded for rental assistance for renewal projects that request less than FMR, that is, a per-unit amount based on the actual rent costs per unit, will be increased based on the average increase in FMR amounts within the CoC's geographic area, weighted for population density. If the FMR for a specific area decreased from the previous year, project applicants will not receive an award that exceeds the FMR after adjustment. If the FMR for the project applicant's entire area decreased from the previous year, the project will be awarded the lesser amount of the per-unit amount requested by the project applicant, based on the actual rent costs per unit, or the FMR after adjustment.

2. Funds awarded for operating and leasing in permanent housing projects will be increased based on the average increase in FMR amounts within the CoC's geographic area, weighted for population density. Because leasing and operating costs do not decrease relative to rent amounts for specific units (e.g., operating costs for 10 units that have rents of \$500 are likely the same as for 10 units that have rents that are \$450) adjustments to leasing and operating budget line items will not include decreases if FMRs decrease in the geographic area. The operating and leasing budget line items in these projects will remain the same as in the most recent grant agreement or grant agreement amendment.

IV. Award Information

A. Available Funds

Funding of up to **\$2,254,000,000** is available through this NOFA.

Additional funds may become available for award under this NOFA because of HUD's efforts to recapture unused funds, use carryover funds, or because of the availability of additional appropriated funds. Use of these funds is subject to statutory constraints. All awards are subject to the applicable funding restrictions contained in this NOFA.

HUD will continue to require Collaborative Applicants to rank all projects (new reallocation, CoC Bonus, DV Bonus, and renewal) in two tiers. Tier 1 is equal to 100 percent of the combined ARA for all projects eligible for renewal for the first time plus 94 percent of the combined ARA amounts as described in Section III.C.2.a of this NOFA. Tier 2 is the difference between Tier 1 and the CoC's ARD plus any amount available for CoC bonus amounts as described in Section II.C.2.c of this NOFA. CoC Planning and UFA Cost projects will be reviewed separately from these tiers.

B. Lead-Based Paint Requirement. When providing housing assistance funding for purchase, lease, supportive services, operating, or work that may disturb painted surfaces of pre-1978 housing, you must comply with the lead-based paint evaluation and hazard reduction requirements of HUD's lead-based paint rules (Lead Disclosure and Lead Safe Housing (24 CFR part 35)), and the Environmental Protection Agency (EPA) lead-based paint rules (e.g., Repair, Renovations and Painting, Pre-Renovation Education and Certification (40 CFR part 745)).

When providing education or counseling on buying or renting housing that may include pre-1978 housing, when required by regulation or policy, inform participants of their rights under the Lead Disclosure Rule (24 CFR part 36, subpart A.), and if the focus of the education or counseling is on rental or purchase of HUD-assisted pre-1978 housing, the Lead Safe Housing Rule (subpart B,R, and as applicable, F-M).

V. Eligibility Information

A. Eligible Applicants

HUD does not award grants to individuals. HUD will also not evaluate applications from ineligible applicants.

As required in the Code of Federal Regulations (CFR) at 2 CFR 25.200 and 24 CFR Part 5 Subpart K, all applicants for financial assistance must have an active unique entity identifier (currently a [DUNS number](#)), and have an active registration in the [System for Award Management \(SAM\)](#) before submitting an application. Getting a DUNS number and completing SAM registration can take up to four weeks; therefore, applicants should start this process or check their status early.

B. Rules and Regulations Applicable to HUD NOFAs

Applicants must comply with these rules to apply.

1. Eligibility Requirements for Applicants of HUD's Grants Programs

Evidence of the following issues may prevent an award from being granted to otherwise successful applicants. Detailed information on each requirement is posted on [HUD's Funding Opportunities Page](#).

Outstanding civil rights matters must be resolved to HUD's satisfaction prior to grant award, provided that all applicable legal processes have been satisfied.

Outstanding Delinquent Federal Debts

Debarments and/or Suspensions

Pre-selection Review of Performance

Sufficiency of Financial Management System

False Statements

Mandatory Disclosure Requirement

Conducting Business in Accordance with Ethical Standards/Code of Conduct

Prohibition Against Lobbying Activities

Equal Protection for Faith-based and Community Organizations

2. Program Specific Requirements

a. Eligible Project Applicants (24 CFR 578.15, 24 CFR 5.100). Eligible project applicants for the CoC Program Competition are found at 24 CFR 578.15 and include nonprofit organizations, states, local governments, and instrumentalities of state and local governments. Public housing agencies, as such term is defined in 24 CFR 5.100, are eligible without limitation or exclusion. Tribes, tribal housing authorities, and for-profit

entities are ineligible to apply for grants or to be subrecipients of grant funds.

b. Renewal Projects. Awards made under the CoC Program and S+C project-based rental assistance with rehabilitation 10-year grants, are eligible for renewal for FY 2019 funds if they are currently in operation and have an executed grant agreement that is dated no later than December 31, 2019 and expire in Calendar Year (CY) 2020 (the period from January 1, 2020 through December 31, 2020). These projects are renewable under the CoC Program Competition as set forth in 24 CFR 578.33 to continue ongoing leasing, operating, supportive services, rental assistance, HMIS, and project administrative costs. Grant agreements for FY 2018 funds must be executed by December 31, 2019 to be eligible for renewal. If a project application is not executed by December 31, 2019, HUD will withdraw any funds conditionally awarded for FY 2019.

Projects that were eligible under predecessor programs, specifically Safe Haven projects, will continue to be eligible under the CoC Program and will continue to be eligible for renewal of leasing, operating, supportive services, rental assistance, HMIS and project administrative costs under 24 CFR 578.33(d)(1), so long as their project continues to serve the same population and the same number of program participants or units in the same type of housing as identified in their most recently amended grant agreement signed before August 31, 2012. No new Safe Haven projects will be funded; however, existing Safe Haven projects may be renewed to continue to carry out activities that are eligible costs under Subpart D of the Rule.

(1) HUD will not select renewal projects for an award of FY 2019 funds in this Competition unless the project meets one of the following additional eligibility requirements:

(a) Any CoC Program grant or S+C project-based rental assistance grant with funds for rehabilitation awarded in a preceding Competition that expire in CY 2020.

(b) Any S+C grant awarded prior to FY 2002 for which funding is expected to run out in CY 2020, and which has never applied for renewal funding.

(c) Any grant awarded as S+C grant that included rehabilitation that has a 10-year grant term.

(2) The total request for each renewing project may not exceed the ARA. Additionally, where two or more eligible projects are being consolidated through the project application, the total ARA of the consolidated project must be equal or less than the sum of the original renewal projects. Because funds for acquisition, new construction, and rehabilitation may not be renewed, grants being renewed whose original expiring award included those funds may only renew leasing, supportive services, rental assistance, operating, and HMIS costs and may not exceed 10 percent in administrative costs. For information on ARA, see Section III.C.1.a of this NOFA.

(3) HUD will recapture grant funds remaining unspent at the end of the previous grant period when it renews a grant.

(4) HUD encourages the consolidation of eligible renewal grants as provided in Section II.B.5 of this NOFA. This does not apply to CoCs that are designated by HUD

as an UFA, since UFAs will enter into a single renewal grant agreement with HUD for the CoC's entire geographic area. See Section II.B.5 of this NOFA for additional information regarding consolidations.

(5) A grant awarded as S+C grant that included rehabilitation that has a 10-year grant term renewing for the first time under this NOFA may indicate a higher number of units than approved in the original application on the GIW during the FY 2019 CoC Program Registration process. However, for HUD to approve this increase, the applicant must have provided its local HUD CPD Field Office with copies of all executed leases to support the higher number of units. HUD will consider the number of documented units under lease as the maximum number of units eligible for renewal in the FY 2019 CoC Program Competition. The number and configuration of units eligible for renewal must match the number and configuration of units recorded on the Rental Assistance Worksheet that was part of the GIW.

c. Renewal Grant Terms.

(1) All renewal project applications, including rental assistance and YHDP, are limited to a 1-year grant term and one year of funding.

(2) Any renewal permanent housing project that receives project-based rental assistance or operating costs may request up to a 15-year grant term; however, the project applicants may only request 1 year of funding. Project applicants must apply for the additional funds as a renewal project application prior to the anniversary of the first expenditure of grant funds by which date the grant funds should have been expended or, if the date upon which funds must be expended has been extended by HUD, the date upon which the extension ends. CoC Program funds are not guaranteed past the 1-year of renewal funding if conditionally awarded.

d. New Projects.

(1) CoCs may submit new projects created through reallocation, CoC Bonus, or a combination of reallocation and CoC Bonus, new DV Bonus projects, CoC planning project, and UFA Costs project (if applicable).

(2) To expend funds within statutorily required deadlines, applicants funded for sponsor-based and project-based rental assistance must execute the grant agreement and begin providing rental assistance within 2 years. However, HUD strongly encourages all rental assistance to begin within 12 months of award. Applicants that are unable to begin rental assistance within the 12-month period should consult with the local HUD CPD field office.

(3) HUD will review project subrecipient eligibility as part of the threshold review process. Project applicants are required to submit documentation of subrecipients' eligibility with the project application.

(4) Any youth-serving provider funded under this NOFA may serve unaccompanied youth aged 24 and under (or families headed by youth aged 24 and under) who have an unsafe primary nighttime residence and no safe alternative to that residence.

e. New Project Grant Terms. The initial grant term for new project applications may be 1-year, 2-years, 3-years, 4-years, 5-years, or 15-years. However, the following exceptions

apply:

- (1) HUD will allow new projects to request a 1 year of funding with a longer initial grant term not to exceed 18 months. HUD has determined that most new projects requesting 1 year of funding normally take approximately 3 to 6 months to begin fully operating the new project (e.g., hiring staff, developing partnerships with landowners if leasing or renting). Therefore, a new project requesting 1 year of funding may request a grant term of 12 months to 18 months that will allow for the additional start-up process. Any new projects requesting capital costs (i.e., new construction, acquisition, or rehabilitation) are not eligible for 1-year requests. If 1-year of funding is requested for new projects with capital costs, HUD will increase the grant term to 3-years and the new project will be required to spend the funds requested over a 3-year period, assuming the project is conditionally selected for award.
- (2) Any new expansion project that is submitted to expand an eligible renewal CoC Program-funded project may only request a 1-year grant term, regardless of the project type.
- (3) Any new project that requests tenant-based rental assistance may request a 1-year, 2-year, 3-year, 4-year, or 5-year grant term.
- (4) Any new project that requests leasing costs-either leasing costs only or leasing costs plus other costs (e.g., supportive services, HMIS) may only request up to a 3-year grant term.
- (5) Any new project that requests project-based rental assistance or sponsor-based rental assistance, or operating costs may request up to a 15-year grant term; however, the project applicant may only request up to 5 years of funds. Funding for the remainder of the term is subject to availability. Applicants must apply for additional funds as a renewal project application prior to the anniversary of the first expenditure of grant funds by which date the grant funds should have been expended, or if the date upon which funds must be expended has been extended by HUD, the date upon which the extension ends. CoC Program funds are not guaranteed past the initial 5-year grant term, if conditionally awarded.
- (6) Any new project that requests operating costs, supportive services only, HMIS, and project administrative costs may request 1-year, 2-year, 3-year, 4-year, or 5-year grant terms with funding for the same number of years.
- (7) Any new project that requests new construction, acquisition, or rehabilitation must request a minimum of a 3-year grant term and may request up to a 5-year grant term.
- (8) If an applicant requests funds for new construction, acquisition, or rehabilitation in addition to requesting funds for operating, supportive services, or HMIS, the funding will be for the 3-years requested, and the grant term will be 3-years plus the time necessary to acquire the property, complete construction, and begin operating the project. HUD will require recordation of a HUD-approved use and repayment covenant (a form can be obtained from the local HUD CPD field office) for all grants of funds for new construction, acquisition, and rehabilitation. (24 CFR 578.81)
- (9) All new CoC planning or UFA Costs project applications are limited to 1-year

grant terms and 1-year of funding.

(a) The maximum amount available for CoC planning project applications is 3 percent of FPRN or \$1,250,000; whichever is less.

(b) The maximum amount available for UFA Costs, for UFA designated Collaborative Applicants, is 3 percent of FPRN or \$1,250,000; whichever is less.

(10) Any new project that is requesting consideration under the DV Bonus (see Section III.C.2.h of this NOFA for more information) may only request a 1-year grant term, with 1-year of funding, regardless of project type.

f. Match. 24 CFR 578.73 provides the information regarding match requirements. Project applicants that intend to use program income as match must provide an estimate of how much program income will be used for match.

g. Eligible Costs. 24 CFR 578.37 through 578.63 identify the eligible costs for which funding may be requested under the CoC Program. HUD will reject any requests for ineligible costs.

h. Indirect Costs. Normal indirect cost rules under 2 CFR part 200 apply. Project applicants that intend to charge indirect costs to the award must clearly state in the project application(s) the rate and distribution base the recipient intends to use, and if applicable, the rate and distribution base to be used by any subrecipient(s). If the rate is a Federally negotiated indirect cost rate, the project application must include the corresponding negotiated indirect cost rate agreement signed by the cognizant agency. A government department or agency unit that receives no more than \$35 million in direct federal funding per year and has developed and maintains an indirect cost rate proposal and supporting documentation in accordance with 2 CFR part 200, appendix VII, may use the rate and distribution base specified in that indirect cost rate proposal, unless the cognizant agency requires the proposal to be submitted for negotiation.

For each applicant or intended subrecipient that meets the conditions for the de minimis rate under 2 CFR 200.414(f) and will use that rate to charge indirect costs, the project application must clearly state the intended use of the de minimis rate of 10 percent of Modified Total Direct Costs (MTDC). As described in 2 CFR 200.403, costs must be consistently charged as either indirect or direct costs but may not be double charged or inconsistently charged as both. Once an organization elects to use the de minimis rate, the organization must apply this methodology consistently for all Federal awards until the organization chooses to negotiate for a rate, which the organization may apply to do at any time. Documentation of the decision to use the de minimis rate must be retained on file for audit.

i. Participative Planning and Implementation. Applicants must identify the steps they will take to ensure that traditionally marginalized populations (such as racial and ethnic minorities and persons with disabilities) will be able to meaningfully participate in the planning process. The applicant must identify the specific populations that it will include, identify community organizations that represent these populations, and describe how these populations will be included in the planning process. For capital investment projects, grantees should commit to and demonstrate plans to employ low-income and very low-income persons and/or utilize Section 3 businesses at levels beyond those required by

Section 3. In seeking public participation, applicants and recipients must ensure that all communications are provided in a manner that is effective for persons with hearing, visual, and other communication-related disabilities consistent with Section 504 of the Rehabilitation Act of 1973 and, as applicable, the Americans with Disabilities Act. In addition, Title VI of the Civil Rights Act of 1964, 42 U.S.C. 2000d require that grantees take reasonable steps to ensure meaningful access to services, programs, and activities by persons with Limited English Proficiency (LEP persons).

3. Criteria for Applicants

a. Project Applications. The following types of project applications will be eligible for completion and submission in the FY 2018 CoC Program Competition. See Section II.B.10.f of this NOFA for eligible program participants for each of the following project types

(1) *CoC planning projects.* All Collaborative Applicants are eligible and encouraged to apply for CoC planning funds which may be used as described in 24 CFR 578.39. The project applications for CoC planning must be submitted by the Collaborative Applicant, which must match the organization listed as the Collaborative Applicant in the CoC Applicant Profile in *e-snaps*. This project type is not ranked in the FY 2019 CoC Program Competition. This project type will not affect a CoC's available amount for new and renewal project applications as it is not counted as part of the CoC's final ARD.

(2) *UFA Costs projects.* Only those Collaborative Applicants approved for UFA designation are eligible to apply for UFA Costs project funds as described in 24 CFR 578.41. The UFA Costs project must be submitted by the Collaborative Applicant, which must match the organization listed as the Collaborative Applicant in the CoC Applicant Profile in *e-snaps*. This project is not ranked in the FY 2019 CoC Program Competition and will not affect a CoC's available amount for new and renewal project applications as this project is not counted as part of the CoC's final ARD.

(3) *New Projects Created Through Reallocation or CoC Bonus projects:*

(a) Permanent housing-permanent supportive housing (PH-PSH) projects.

(b) Permanent housing-rapid rehousing (PH-RRH) projects.

(c) Joint TH and PH-RRH component projects.

(d) Dedicated HMIS project for the costs at 24 CFR 578.37(a)(2) that can only be carried out by the HMIS Lead, which is the recipient or subrecipient of an HMIS grant, and that is listed on the HMIS Lead form in the CoC Applicant Profile in *e-snaps*. Additionally, if the CoC has organizations within its geographic area that are victim service providers, the HMIS Lead, or subrecipient, may request HMIS funds for a comparable database. Victim service providers may also request HMIS funds in their project application budgets to enter data into a comparable database.

(e) Supportive services only (SSO-CE) project to develop or operate a centralized

or coordinated assessment system.

Prior to completing a new project created through the reallocation process or a CoC Bonus project, project applicants should consult with the CoC to determine which of these options will be available in the local CoC competition.

Because new project applications may be created through the reallocation or CoC Bonus processes, if HUD determines that a project applicant or a CoC incorrectly classified one or more new projects as reallocation or CoC Bonus, HUD may reclassify the project(s) as either reallocation or CoC Bonus if the CoC exceeded either its reallocation or CoC Bonus amount. For example, if a project applicant or the CoC classified a new project application as reallocation but did not reallocate funds in whole or part from an eligible renewal project, and there are CoC Bonus funds available, HUD may reclassify the new project application as CoC Bonus during its review. If a project applicant uses both reallocation and CoC Bonus amounts to create a single new project but did not have sufficient amounts available from either source, HUD will reduce the project to the amount available, if any. As stated in Section II.B.1 of this NOFA, the CoC must be able to demonstrate the ability to reallocate lower performing criteria to create new higher performing projects to be eligible to submit projects through the CoC Bonus process, also see Section II.B.1.c of this NOFA.

A new project may only use reallocated funds from eligible renewal project(s) that have previously been renewed under the CoC Program.

(4) *New Projects for DV Bonus*. New projects that want to be considered for the DV Bonus, may be:

- (a) Permanent Housing-Rapid re-housing projects dedicated to serving survivors of domestic violence, dating violence, or stalking that are defined as homeless at 24 CFR 578.3;
- (b) Joint TH and PH-RRH component projects as defined in Section III.C.2.n of this NOFA dedicated to serving survivors of domestic violence, dating violence, or stalking that are defined as homeless at 24 CFR 578.3; or
- (c) Supportive services only-coordinated entry project to implement policies, procedures, and practices that equip the CoC's coordinated entry to better meet the needs of survivors of domestic violence, dating violence, or stalking.

(5) *Expansion Project*. HUD will allow project applicants to apply for a new expansion project (see Section III.C.2.j of this NOFA) under the DV Bonus, reallocation, and CoC bonus processes to expand existing projects that will increase the number of units, persons served, services provided to existing program participants, or to add additional activities to HMIS and SSO-Coordinated Entry projects. If the new expansion project will expand an existing eligible CoC Program renewal project HUD will not fund capital costs (i.e., new constructions, rehabilitation, or acquisition) and HUD will only allow a 1-year funding request.

- (a) Project applicants that intend to submit a new project application for the purposes of expanding an eligible CoC Program renewal project must:

- (i) enter the grant number of the project that is eligible for renewal that the project applicant requests to expand on the new project application;
- (ii) indicate how the new project application will expand units, beds, services, persons served, or services provided to existing program participants, or in the case of HMIS or SSO-Coordinated Entry projects, how the current activities will be expanded for the CoC's geographic area; and
- (iii) ensure the funding request for the expansion grant is within the funding parameters allowed under the reallocation or bonus funding amounts available.

(b) Project applicants may expand an existing renewal project that is not currently dedicated to serving survivors of domestic violence, dating violence, or stalking that meet the definition of homeless in 24 CFR 578.3 to dedicate additional beds, units, persons served, or services provided to existing program participants to this population.

The new expansion project application will be reviewed using the procedures and selection criteria established in Section V.C.3.b and V.C.3.c of this NOFA. If the new expansion project exceeds the amount of funding available under the reallocation or CoC bonus processes, HUD will reduce the funding request to the available amount, which could affect the activities of the new expansion project. If both the new expansion project and the CoC Program renewal project it expands are conditionally selected for funding, one grant agreement incorporating both approved project applications will be executed. If the renewal project application is not conditionally selected for funding, the expansion project application will not be selected.

To apply for an expansion grant, project applicants must submit separate renewal and new project applications and a renewal application that includes the information from the renewal new project application that combines the activities, and budgets into one renewal project application. While the renewal and new projects will be ranked by the CoC, the combined expansion project will not be ranked and, if selected for conditional award, will take the ranked position of the stand-alone renewal project, and the separate new project will be removed from the ranking resulting in project applications below to slide up one ranked position. However, if the combined renewal expansion project is also part of a consolidation project application, HUD will follow the ranking process for consolidated projects outlined in Section II.B.5 and if the combined expansion and consolidation is selected for conditional award, the ranked position of the stand-alone renewal project and the new project will be removed from the ranking, resulting in project applications below to slide up. If HUD determines the combined expansion project is ineligible, HUD will review the renewal and new project applications separately as these projects will retain their ranked position on the CoC Project listings.

(6) *Consolidated Project.* Applicants that intend to use the consolidation process to combine two or more eligible renewal projects (e.g., permanent housing-permanent supportive housing projects) may do so through the renewal project application and must ensure:

- (a) Budget Line Items (BLIs) for the consolidated project application submitted exactly match the sum of the BLIs for each of the individual projects as they appear on the GIW posted to the HUD Exchange;
- (b) expiring grant numbers and operating start and end dates for the projects that are consolidating are provided;
- (c) current operating end dates end in CY 2019;
- (d) are in good standing with HUD, meaning none of the projects have:
 - (i) outstanding audit or monitoring findings,
 - (ii) outstanding obligation to HUD that is in arrears,
 - (iii) unresolved construction delays,
 - (iv) a history of poor financial management/drawdown issues,
 - (v) history of low occupancy levels, or lack experience in administering the project type, or
 - (vi) other capacity issues.

If a project applicant incorrectly requests consolidation of two or more eligible renewal projects, HUD may reduce the consolidated project in which case the project applicant will permanently lose funding. Additionally, a project applicant cannot submit a consolidated project application that contains two different components (e.g., permanent housing and transitional housing).

The start date for the consolidated grant, if conditionally awarded, will be the day after the expiration date of the eligible renewal project with the earliest expiration date. The expiration date for the consolidated grant will be calculated by averaging the expiration dates for all expiring grants included in the consolidated grant weighted by the size of each expiring grant. If that date falls on the first through the fifteenth of a month, then the expiration date will be the last day of the previous month. If the date falls on the sixteenth through the end of the month, then the expiration date will be the last day of the month.

The expiration date for the consolidated grant will be calculated as follows: It will be X months after the end of the 12th month after the start date for the consolidated grant with X determined by calculating the sum for all grants of the total award times the number of months after the expiration of the first expiring grant that the grant expires and dividing that sum by the total award for the consolidated grant. If the calculation of X results in a partial month, if it is less than 0.5, then the consolidated grant will expire on the last day of the previous month, and if it is 0.5 or more, then the consolidated grant will expire on the last day of the calculated month.

(7) *Renewal Grants Per Unit Cost.* Applicants requesting renewal of grants for rental assistance are permitted to request a per-unit amount less than the Fair Market Rent (FMR), if the actual rent per unit under lease is less than the FMR. The Applicants must provide copies of the leases to establish the actual rents. This will help reduce the number of projects receiving rental assistance that have large balances of unspent funds remaining at the end of the operating year. Renewal project applicants must

ensure the amount requested will be sufficient to cover all eligible costs as HUD cannot provide funds beyond the amount awarded through this Competition. Project applications for rental assistance cannot request more than 100 percent of the published FMR. New project applications must adhere to 24 CFR 578.51(f) and must request the full FMR amount per unit. See Section VIII.B of this NOFA for additional information regarding FMR adjustments for projects receiving funds for rental assistance.

C. Rules that affect how HUD evaluates applications

1. Past Performance

In evaluating applications for funding, HUD will consider an applicant's past performance in managing funds. Items HUD may consider include, but are not limited to:

- a. The ability to account for funds appropriately;
- b. Timely use of funds received from HUD;
- c. Timely submission and quality of reports submitted to HUD;
- d. Meeting program requirements;
- e. Meeting performance targets as established in the grant agreement;
- f. The applicant's organizational capacity, including staffing structures and capabilities;
- g. Time-lines for completion of activities and receipt of promised matching or leveraged funds; and
- h. The number of persons to be served or targeted for assistance.

HUD may deduct points from the rating score or establish threshold levels as specified under the Rating Factors in the NOFA. Each NOFA will specify how past performance will be rated or otherwise used in the determination of award amounts. Whenever possible, HUD will obtain past performance information from staff with the greatest knowledge and understanding of each applicant's performance. If this evaluation results in an adverse finding related to integrity or performance, HUD reserves the right to take any of the remedies provided in Section V.B.1, Eligibility Requirements for Applicants of HUD's Grants Programs, above.

2. Statutory and Regulatory Requirements. To be eligible for funding under this NOFA, project applicants must meet all statutory and regulatory requirements in the Act and 24 CFR part 578. Project applicants can obtain a copy of the Act and 24 CFR part 578 on the [HUD Exchange](#) or by contacting the NOFA Information Center at 1-800-483-8929).

3. Threshold Requirements.

a. Ineligible Applicants. HUD will not consider a project application from an ineligible project applicant, including an application submitted for CoC planning funds or UFA Costs from a project applicant other than the Collaborative Applicant.

b. Project Eligibility Threshold. HUD will review all projects to determine if they meet the following eligibility threshold requirements on a pass/fail standard. If HUD determines that the applicable standards are not met for a project, the project will be rejected. Any project requesting renewal funding will be considered as having met these requirements through its previously approved grant application unless information to the contrary is received (e.g., monitoring findings, results from investigations by HUD's Office of Inspector General, the recipient routinely does not draw down funds from eLOCCS at least once per quarter,

consistently late Annual Performance Report (APR) submissions). Approval of new and renewal projects is not a determination by HUD that a recipient is compliant with applicable fair housing and civil rights requirements.

- (1) Project applicants and potential subrecipients must meet the eligibility requirements of the CoC Program as described in 24 CFR part 578 and provide evidence of eligibility required in the application (e.g., nonprofit documentation).
- (2) Project applicants and subrecipients must demonstrate the financial and management capacity and experience to carry out the project as detailed in the project application and the capacity to administer federal funds. Demonstrating capacity may include a description of the applicant/subrecipient experience with similar projects and with successful administration of SHP, S+C, or CoC Program funds or other federal funds.
- (3) Project applicants must submit the required certifications as specified in this NOFA.
- (4) The population to be served must meet program eligibility requirements as described in the Act, 24 CFR part 578, and Section II.B.10.f of this NOFA.
- (5) Project applicants, except Collaborative Applicants that only receive awards for CoC planning costs and, if applicable, UFA Costs, must agree to participate in a local HMIS system. However, in accordance with Section 407 of the Act, any victim service provider that is a recipient or subrecipient must not disclose, for purposes of HMIS, any personally identifying information about any client. Victim service providers must use a comparable database that meets the needs of the local HMIS.

c. *Project Quality Threshold.* HUD will review all new project applications to determine if they meet the following project quality threshold requirements. Any project requesting renewal funding will be considered as having met these requirements through its previously approved grant application unless information to the contrary is received (e.g., monitoring findings, results from investigations by HUD's Office of Inspector General, the recipient routinely does not draw down funds from eLOCCS at least once per quarter, consistently late APR submissions) and if the renewal project has compliance issues which results in the project not operating in accordance with 24 CFR part 578. If awarded, a recipient is required to meet all the criteria listed in the criteria column for its component. Additionally, the housing and services proposed must be appropriate to the needs of the program participants and the community. A determination that a project meets the project quality threshold is not a determination by HUD that a recipient is compliant with applicable fair housing and civil rights requirements. To be eligible to receive a CoC Bonus project or a DV Bonus project, a CoC must demonstrate that it ranks projects based on how they improve system performance as outlined in Section VII.B.1.a of this NOFA. Additionally, to be eligible to receive a DV Bonus project for PH-RRH or Joint TH and PH-RRH, a CoC must demonstrate that the project will use trauma-informed, victim-centered approaches.

Rating Factor for New Project Types	Points Available	Criteria

Permanent Housing: Permanent Supportive Housing or Rapid Rehousing		
New permanent housing projects must receive at least 3 out of the 4 points available for this project type and must receive the point under the third criteria. Projects that do not receive at least 3 points and the point under the third criteria will be rejected.	1	The type of housing proposed, including the number and configuration of units, will fit the needs of the program participants (e.g., two or more bedrooms for families).
	1	The type of supportive services that will be offered to program participants will ensure successful retention in or help to obtain permanent housing, including all supportive services regardless of funding source.
	1	The proposed project has a specific plan to coordinate and integrate with other mainstream health, social services, and employment programs and ensure that program participants are assisted to obtain benefits from the mainstream programs for which they may be eligible (e.g., Medicare, Medicaid, SSI, Food Stamps, local Workforce office, early childhood education).
	1	Program participants are assisted to obtain and remain in permanent housing in a manner that fits their needs (e.g., provides the participant with some type of transportation to access needed services, safety planning, case management, additional assistance to ensure retention of permanent housing).
Joint TH and PH-RRH		
New Joint TH and PH-RRH component project applications	1	The type of housing proposed, including the number and

must receive at least 4 out of 6 points available for this project type and must receive the point under the fourth criteria. Projects that do not receive at least 4 points and the point under the fourth criteria will be rejected.		configuration of units, will fit the needs of the program participants (e.g., two or more bedrooms for families.)
	1	The proposed project will provide enough rapid rehousing assistance to ensure that at any given time a program participant may move from transitional housing to permanent housing. This may be demonstrated by identifying a budget that has twice as many resources for the rapid rehousing portion of the project than the TH portion, by having twice as many PH-RRH units at a point in time as TH units, or by demonstrating that the budget and units are appropriate for the population being served by the project.
	1	The type of supportive services that will be offered to program participants will ensure successful retention or help to obtain permanent housing, including all supportive services regardless of funding source.
	1	The proposed project has a specific plan to coordinate and integrate with other mainstream health, social services, and employment programs and ensure that program participants are assisted to obtain benefits from the mainstream programs for which they may be eligible (e.g., Medicare, Medicaid, SSI, Food Stamps, local Workforce office, early childhood education).
	1	Program participants are assisted to obtain and remain in permanent housing in a manner that fits their needs (e.g., provides the participant

		with some type of transportation to access needed services, safety planning, case management, additional assistance to ensure retention of permanent housing).
	1	The project has low barriers to entry and prioritizes rapid placement and stabilization in permanent housing.
SSO-Coordinated Entry		
New SSO-Coordinated Entry project applications (also known as centralized or coordinated assessment) must receive at least 3 out of the 5 points available and must receive the point under the fifth criteria for this project type. Projects that do not receive at least 3 of the 5 points available and the point under the fifth criteria will be rejected.	1	The centralized or coordinated assessment system is easily available/reachable for all persons within the CoC's geographic area who are seeking information regarding homelessness assistance. The system must also be accessible for persons with disabilities within the CoC's geographic area.
	1	There is a strategy for advertising that is designed specifically to reach homeless persons with the highest barriers within the CoC's geographic area.
	1	There is a standardized assessment process.
	1	Ensures program participants are directed to appropriate housing and services that fit their needs.
	1	The proposed project has a specific plan to coordinate and integrate with other mainstream health, social

		services, and employment programs and ensure that program participants are assisted to obtain benefits from the mainstream programs for which they may be eligible (e.g., Medicare, Medicaid, SSI, Food Stamps, local Workforce office, early childhood education).
HMIS		
New HMIS project applications must receive at least 3 out of the 4 points available for this project type. Projects that do not receive at least 3 of the 4 points available will be rejected.	1	How the HMIS funds will be expended in a way that is consistent with the CoC's funding strategy for the HMIS and furthers the CoC's HMIS implementation.
	1	The HMIS collects all Universal Data Elements as set forth in the HMIS Data Standards .
	1	The ability of the HMIS to un-duplicate client records.
	1	The HMIS produces all HUD-required reports and provides data as needed for HUD reporting (e.g., APR, quarterly reports, data for CAPER/ESG reporting) and other reports required by other federal partners.
CoC Planning – Collaborative Applicants Only		
New CoC planning projects, submitted only by the CoC's designated Collaborative Applicant, must receive at least 3 out of the 5 points available for this project type. CoC planning projects that do not receive at least 3 points will be	1	Governance and Operations-The CoC conducts meetings of the entire CoC membership that are inclusive and open to members and demonstrates the CoC has a written governance charter in place that includes CoC policies.

rejected.	1	CoC Committees-The CoC has CoC-wide planning committees, subcommittees, or workgroups to address homeless needs in the CoC's geographic area that recommends and sets policy priorities for the CoC.
	2	The proposed planning activities that will be carried out by the CoC with grant funds are compliant with the provisions of 24 CFR 578.7.
	1	The funds requested will improve the CoC's ability to evaluate the outcome of both CoC Program-funded and ESG-funded projects.

Project applications for UFA Costs are not subject to a threshold review. HUD will review the UFA Costs submitted by the UFA designated Collaborative Applicant to ensure appropriate match and eligibility of costs requested.

Additionally, HUD will assess all new project applications for the following minimum project eligibility, capacity, timeliness, and performance standards. To be considered as meeting project quality threshold, all new projects must meet all the following criteria:

- (1) Project applicants and potential subrecipients must have satisfactory capacity, drawdowns, and performance for existing grant(s) that are funded under the S+C or CoC Program, as evidenced by timely reimbursement of subrecipients, regular drawdowns, and timely resolution of any monitoring findings;
- (2) For expansion project applications, project applicants must articulate the part of the project that is being expanded. Additionally, project applicants must demonstrate they are not replacing other funding sources; and,
- (3) Project applicants must demonstrate they will be able to meet all timeliness standards per 24 CFR 578.85. Project applicants with existing projects must demonstrate that they have met all project renewal threshold requirements of this NOFA. HUD reserves the right to deny the funding request for a new project, if the request is made by an existing recipient that HUD finds to have significant issues related to capacity, performance, unresolved audit or monitoring findings related to one or more existing grants; or does not routinely draw down funds from eLOCCS at least once per quarter. Additionally, HUD reserves the right to withdraw funds if no APR is submitted on the prior grant.

d. *Project Renewal Threshold.* A CoC must consider the need to continue funding for projects expiring in CY 2020 (January 1, 2020 to December 31, 2020). Renewal projects must meet minimum project eligibility, capacity, timeliness, and performance standards

identified in this NOFA or they will be rejected from consideration for funding:

(1) When considering renewal projects for award; HUD will review information in eLOCCS, APRs, and information provided from the local HUD CPD field office; including monitoring reports and audit reports as applicable, and performance standards on prior grants, and will assess projects using the following criteria on a pass/fail basis:

- (a) Whether the project applicant's performance met the plans and goals established in the initial application, as amended;
- (b) Whether the project applicant demonstrated all timeliness standards for grants being renewed, including those standards for the expenditure of grant funds that have been met;
- (c) The project applicant's performance in assisting program participants to achieve and maintain independent living and records of success, except dedicated HMIS projects that are not required to meet this standard; and
- (d) Whether there is evidence that a project applicant has been unwilling to accept technical assistance, has a history of inadequate financial accounting practices, has indications of project mismanagement, has a drastic reduction in the population served, has made program changes without prior HUD approval, or has lost a project site.

(2) HUD reserves the right to reduce or reject a project application from the project applicant for the following reasons:

- (a) outstanding obligation to HUD that is in arrears or for which a payment schedule has not been agreed upon;
- (b) audit finding(s) for which a response is overdue or unsatisfactory;
- (c) history of inadequate financial management accounting practices;
- (d) evidence of untimely expenditures on prior award;
- (e) history of other major capacity issues that have significantly affected the operation of the project and its performance;
- (f) history of not reimbursing subrecipients for eligible costs in a timely manner, or at least quarterly; and
- (g) history of serving ineligible program participants, expending funds on ineligible costs, or failing to expend funds within statutorily established timeframes.

e. *Certification of Consistency with the Consolidated Plan.* Each project applicant must submit a certification by the jurisdiction in which the proposed project(s) will be located that the applicant's project application for funding is consistent with the jurisdiction's HUD-approved consolidated plan. The certification must be made in accordance with the provisions of the consolidated plan regulations at 24 CFR part 91, subpart F. Form HUD-2991 must be completed and dated between May 1, 2019 and August 22, 2019.

f. *Environmental Requirements.* Notwithstanding provisions at 24 CFR 578.31 and 24 CFR

578.99(a) of the Rule, and in accordance with Section 100261(3) of MAP-21 (Pub. L. 112-141, 126 Stat. 405), activities under this NOFA are subject to environmental review by a responsible entity under HUD regulations at 24 CFR part 58.

(1) Two types of projects are categorized or Categorically Excluded from review under the National Environmental Policy Act and not subject to 24 CFR 58.5 (CENST):

(a) All scattered-site projects where program participants choose their own unit and are not restricted to units within a pre-determined specific project site or sites are categorized in 24 CFR 58.35(b)(1) as CENST. This now includes both tenant-based rental assistance and tenant-based leasing projects where program participants choose their own unit. Previous guidance included only Tenant Based Rental Assistance as eligible CENST projects.

(b) The [Exempt/CENST](#) form is only required for each project, not every unit. Previous guidance instructed recipients to complete an Exempt/CENST form for each unit.

(2) For activities under a grant to a recipient other than a state or unit of general local government that generally would be subject to review under 24 CFR part 58, HUD may make a finding in accordance with 24 CFR 58.11(d) and may itself perform the environmental review under the provisions of 24 CFR part 50 if the recipient objects in writing to the responsible entity's performing the review under part 24 CFR part 58.

(3) Irrespective of whether the responsible entity in accordance with 24 CFR part 58 (or HUD in accordance with 24 CFR part 50) performs the environmental review, the recipient must supply all available, relevant information necessary for the responsible entity (or HUD, if applicable) to perform for each property any required environmental review. The recipient also must carry out mitigating measures required by the responsible entity (or HUD, if applicable) or select alternative property.

(4) The recipient, its project partners, and their contractors may not acquire, rehabilitate, convert, lease, repair, dispose of, demolish, or construct property for a project under this NOFA, or commit or expend HUD or local funds for such eligible activities under this NOFA, until the responsible entity (as defined by 24 CFR 58.2(a)(7)) has completed the environmental review procedures required by 24 CFR part 58 and the environmental certification and Request for Release of Funds (RROF) have been approved or HUD has performed an environmental review under 24 CFR part 50 and the recipient has received HUD approval of the property. HUD will not release grant funds if the recipient or any other party commits grant funds (i.e., incurs any costs or expenditures to be paid or reimbursed with such funds) before the recipient submits and HUD approves its RROF (where such submission is required).

VI. Application and Submission Information

A. Obtaining an Application

Authoritative Versions of HUD NOFAs. Program NOFAs posted on Grants.gov are the official documents HUD uses to solicit applications. Applicants are advised to compare their

application submission with the requirements in the Program NOFA. If there is a discrepancy in the Program NOFA posted on Grants.gov and other information provided in any other copy or version or supporting documentation, the Program NOFA located on Grants.gov prevail. If discrepancies are found, please notify HUD immediately by calling or emailing the program contact listed in the Program NOFA. Individuals with hearing, or speech impairments, may use the Federal Relay Service's teletype service at 1-800-877-8339. HUD will post any corrections or changes to a Program NOFA on Grants.gov. Applicants must enroll an email address at the application download page to receive e-mail alerts from Grants.gov when funding opportunities are changed.

CoC Program Applicants must apply through *e-snaps*, an electronic application system. CoC Program applicant DO NOT apply through Grants.gov

B. Submission Requirements

Faxes. HUD grant programs do not accept faxed applications or supporting documents.

C. Other Guidance

1. Negotiation. Action on Conditionally Selected Application. HUD will notify conditionally selected applicants in writing. HUD may subsequently request conditionally selected applicants to submit additional project information—which may include documentation to show the project is financially feasible; documentation of firm commitments for match; documentation showing site control; information necessary for HUD to perform an environmental review, where HUD determines to do so in accordance with 24 CFR 58.11(d); a copy of the organization's Code of Conduct; and such other documentation as specified by HUD in writing, to the application, that confirms or clarifies information provided in the application. HUD will require the submission of the additional project information no later than 30 days after the date of the letter for such information, except as otherwise provided in 24 CFR 578.21(c). If an applicant is unable to meet any conditions for the award within the specified time frame, HUD reserves the right not to award funds to the applicant and add those funds to the funds available for the next Competition.

2. Performance and Compliance Actions of Funding Recipients. As part of HUD's ongoing management of each funded award, HUD will evaluate the performance and compliance of each funded award. HUD expects recipients to fulfill performance goals indicated in their application. HUD will measure and address the performance and compliance actions of recipients in accordance with the applicable standards and sanctions of the respective program.

3. Federalism. E.O. 13132 prohibits, to the extent practicable and permitted by law, an agency from promulgating policies that have federalism implications and either impose substantial direct compliance costs on state and local governments and are not required by statute, or preempt state law, unless the relevant requirements of Section 6 of the executive order are met. This notice does not have federalism implications and does not impose substantial direct compliance costs on state and local governments or preempt state law within the meaning of the executive order.

4. Faith-Based Organizations. Executive Orders 13798 and 13831, promote religious liberty and the increased engagement of faith-based groups in creating opportunity and serving

underserved communities.

5. Promoting Opportunity and Economic Mobility. Executive Order 13828 instructs federal agencies to promote prosperity and economic opportunity to the greatest extent possible, by structuring programs to promote self-sufficiency and reduce dependency. This includes incorporating mechanisms such as: work incentives, policies to strengthen families, and including greater participation from the private sector and faith-based organizations, all of which should work to uplift the most vulnerable to self-sufficiency, thereby alleviating the need for government assistance and reducing reliance on government intervention and resources.

6. Section 102 of the HUD Reform Act. Section 102 of the Department of Housing and Urban Development Reform Act of 1989 (HUD Reform Act) (42 U.S.C. 3545) and the regulations codified at 24 CFR 4, subpart A, contain several requirements that are designed to ensure greater accountability and integrity in the provision of certain types of assistance administered by HUD. On January 14, 1992, HUD published a notice that also provides information on the implementation of Section 102 (57 FR 1942). The documentation, public access, and disclosure requirements of Section 102 apply to assistance awarded under NOFAs published as described below:

a. Documentation, Public Access, and Disclosure Requirements. HUD will ensure that documentation and other information regarding each application submitted pursuant to a FY 2019 NOFA are sufficient to indicate the basis upon which assistance was provided or denied. This material, including any letters of support, will be made available for public inspection for a 5-year period beginning not less than 30 days after the award of the assistance. Material will be made available in accordance with the FOIA and HUD's implementing regulations at 24 CFR 15.

b. Form HUD 2880, "Applicant/Recipient Disclosure/Update Report". HUD will also make available to the public for a period of 5 years all applicant disclosure reports (form HUD 2880) submitted in connection with a FY 2018 NOFA. Updated reports (also reported on form HUD 2880) will be made available along with the applicant disclosure reports, but in no case for a period of less than 3 years. All reports will be made available in accordance with the FOIA and HUD's implementing regulations.

c. Publication of Recipients of Funding. HUD's regulations at 24 CFR 4 provide that HUD will publish a notice in the Federal Register to notify the public of all funding decisions made by HUD to provide:

- (1) Assistance subject to Section 102(a) of the HUD Reform Act; and
- (2) Assistance provided through grants or cooperative agreements on a discretionary (non-formula, non-demand) noncompetitive basis.

7. Section 103 of the HUD Reform Act. Section 103 of the HUD Reform Act, codified at 24 CFR 4, subpart B, applies to this funding competition until the announcement of selection of successful applicants. HUD's employees involved in the review of applications and in the making of funding decisions are prohibited by the regulations from providing advance information to any person (other than an authorized HUD employee) concerning funding

decisions or from otherwise giving any applicant an unfair competitive advantage. Persons who apply for assistance must confine their inquiries to the subject areas HUD's employees are permitted to answer under 24 CFR 4. Applicants who have ethics-related questions may contact HUD's Ethics Law Division at 202-708-3815 (this is not a toll-free number). Persons with speech or hearing impairments may access this number via TTY by calling the Federal Relay Service at 1-800-877-8339.

8. Digital Signatures and Recordkeeping. HUD is increasing electronic recordkeeping where feasible.

- a. HUD plans to use digital signatures on grant award and modification documents to expedite awards and modification.
- b. HUD will manage email records in an electronic format. Recipients do not need to print emails or keep them on file so long as their records management and litigation requirements are met (e.g., identifying, retrieving, and retaining records).

D. Application Package. The submission summary in *e-snaps* provides the list of elements required to complete each type of project application. A Collaborative Applicant will not be able to submit an application to HUD until all required parts are completed, including the project-level review and either accepting and ranking or rejecting the project applications. Once available, the CoC Application, Project Application, and CoC Priority Listing can be accessed at <https://esnaps.hud.gov/>.

E. Content and Form of Application Submission. The CoC Consolidated Application for funds under this NOFA includes the FY 2019 CoC Application, which describes the CoC's plan for ending homelessness, its system-level performance, and addresses the selection criteria specified in Section VII of this NOFA; the CoC Priority Listing which includes the reallocation forms, all project applications submitted to the CoC for funding consideration that are either approved and ranked or rejected; and the form HUD-2991, Certification of Consistency with the Consolidated Plan.

F. CoC Consolidated Application. An entire CoC Consolidated Application must be submitted by the Collaborative Applicant on behalf of the CoC. The application will include the parts listed below, all of which will be submitted electronically either through *e-snaps* or as an uploaded attachment (for more information see the project application, CoC Application, and CoC Priority Listing detailed instructions and *e-snaps* Navigational Guides located on the [HUD Exchange](#)).

1. The FY 2019 CoC Application, including:

- a. The CoC plan with all charts and narratives completed as applicable;
- b. All required attachments, including:
 - (1) CoC Review, Score, and Ranking Procedures. The CoC's written procedures that are publicly posted for all interested stakeholders and applicants that clearly describe the project-level review and ranking process that is used by the CoC to determine how CoC Program project applications submitted to the CoC are reviewed, scored, and ranked;
 - (2) HMIS Policy, Procedures and Agreements With the HMIS Lead. The policy

and procedures developed for the CoC's HMIS Lead and the signed agreements that address the roles and responsibilities of the CoC, HMIS Lead, and contributing organizations to the HMIS.

(3) Governance Charter (HMIS Governance). The section of the governance charter containing the policies and procedures used by the CoC to comply with the HMIS requirements prescribed by HUD. Alternatively, if the CoC has created a separate document (e.g., an HMIS Governance Agreement) to outline the policies and procedures related to HMIS governance and incorporated this document into the governance charter by reference, the CoC may attach that document;

(4) PHA Administrative Plan. If the CoC is seeking points under Section VII.B.6.e of this NOFA, the relevant excerpt from a written plan, if any was developed between the CoC and the PHA(s) located within the CoC's geographic area that describes the PHA(s) homeless preference for housing. Instead of a relevant excerpt from the written plan, a letter from the PHA(s) may be attached that describes the PHA(s) homeless preference for housing;

(5) Projects to Serve Persons Defined as Homeless under paragraph (3) of 24 CFR 578.3. If the CoC is seeking to serve persons defined as homeless under paragraph (3) of the homeless definition, a list of projects that will serve persons defined as homeless under paragraph (3) of the homeless definition;

(6) FY 2019 CoC Competition HDX Report. The report that shows all the system performance measures that were submitted to HUD as well as the data quality measures for the information submitted to HUD.

2. FY 2019 Project Application(s), including for each project application:

- a. Project application, charts, narratives, and attachments;
- b. SF-424 Application for Federal Assistance;
- c. SF-424 Supplement, Survey on Ensuring Equal Opportunities for Application required for nonprofit applicants only where completion and submission of this survey is voluntary;
- d. Documentation of Applicant and Subrecipient Eligibility. All project applicants must attach documentation of eligibility and the subrecipient eligibility must also be attached to the project application;
- e. Applicant Certifications;
- f. Form HUD-2880, Applicant/Recipient Disclosure/Update Report. Must be attached for each project and must include the correct amount of HUD assistance requested.
- g. SF-LLL, Disclosure of Lobbying Activities (if applicable);
- h. Form HUD-50070, Certification for Drug-Free Workplace;
- i. Disclosure of Lobbying Activities; and
- j. Applicant Code of Conduct. All project applicants must ensure their organization has a Code of Conduct that complies with the requirements of 2 CFR part 200 and is

on file with HUD at https://www.hud.gov/program_offices/spm/gmomgmt/grantsinfo/conduct. If the organization's Code of Conduct does not appear on HUD's website, the project applicant must attach its Code of Conduct that includes all required information to its Project Applicant Profile in *e-snaps*.

3. The FY 2019 CoC Priority Listing, including:

- a. Project reallocation forms (if applicable) that indicates the eligible renewal projects that are being reallocated in whole or part to create new project applications;
- b. New Project Listing;
- c. Renewal Project Listing;
- d. UFA Costs Project Listing;
- e. CoC Planning Project Listing; and,
- f. Form HUD-2991, Certification of Consistency with the Consolidated Plan. The Collaborative Applicant must submit a certification by the jurisdiction in which the proposed project(s) will be located that the applicant's application(s) for funding is consistent with the jurisdiction's HUD-approved consolidated plan dated between May 1, 2019 and September 30, 2019. This program requires a Certification of Consistency with the Consolidated Plan under 24 CFR 91.2. This certification means the proposed activities in the project applications are consistent with the jurisdiction's strategic plan, and the location of the proposed activities is consistent with the geographic areas specified in the Consolidated Plan.

4. Solo Applicants. Eligible project applicants that attempted to participate in the CoC planning process in the geographic area in which they operate, that believe they were denied the right to participate in a reasonable manner, may submit a solo project application to HUD and may be awarded a grant from HUD by following the procedure found in 24 CFR 578.35. Solo applicants must submit their solo project application in *e-snaps* to HUD by **8:00 PM Eastern time, on September 30, 2019**. See Section X.C of this NOFA for additional information regarding the Solo Applicant appeal process.

G. Submission Dates and Times.

1. Application Deadline Date

- a. Completed applications must be submitted to HUD on or before **8:00 PM Eastern time on September 30, 2019**.
- b. Provisions at 24 CFR 578.9 require CoCs to design, operate, and follow a collaborative process for the development of an application in response to a NOFA issued by HUD. As part of this collaborative process, CoCs must implement internal competition deadlines to ensure transparency and fairness at the local level. The implementation of deadlines that meet the standards outlined below for FY 2019 project applications will be considered as part of scoring criteria as detailed in Section VII.B.1.d of this NOFA.

(1) *Project Application*. All project applications are required to be submitted to the CoC no later than 30 days before the application deadline.

CoCs that fail to establish a deadline for project applications that is no later than 30 days before the FY 2019 CoC Program Competition application deadline of September 30, 2019 will receive 0 points under Section VII.B.1.d of this NOFA.

(2) *CoC Notification to Project Applicants.* The CoC is required to notify, in writing outside of *e-snaps*, all project applicants who submitted their project applications to the CoC by the CoC-established deadline whether their project application(s) will be accepted and ranked on the CoC Priority Listing, rejected, or reduced by the CoC no later than 15 days of the FY 2019 application deadline. Where a project application is being rejected or reduced, the CoC must indicate the reason(s) for the rejection or reduction. Any project applicants that are rejected or reduced by the CoC must be notified in writing outside of *e-snaps*, with an explanation for the decision to reject or reduce the project application. CoCs that fail to provide rejection or reduction notification to a project applicant that submits its project application within the local competition deadline will receive 0 points under Section VII.B.1.d of this NOFA.

c. All applicants may access the [HUD Exchange Ask A Question](#) (AAQ) any time prior to 8:00 PM Eastern time, on the application submission deadline date for FY 2019 funds. Applicants that are experiencing technical difficulty should contact the AAQ immediately for assistance and document their attempts to obtain assistance. HUD strongly encourages CoCs to allow ample time to resolve any technical difficulties that might be encountered during the submission of the application to HUD. Applicants should not wait until the final minutes before the application submission deadline to submit any portion of their CoC Consolidated Application, including the CoC Priority Listing.

d. For the CoC Consolidated Application to be considered complete and properly submitted for review by HUD in the FY 2019 CoC Program Competition, the Collaborative Applicant must submit the entire CoC Consolidated Application by the submission deadline which includes: CoC Application, the CoC Priority Listing, and the project applications on behalf of the CoC. Note that the "**Submit**" button will not be available on the Submission Summary of the CoC Application and CoC Priority Listing until all required sections of the application and all parts of the listings, including accepting and ranking with a unique rank number or rejecting project applications have been completed. Collaborative Applicants should review the Submission Summary form carefully to ensure that no sections state "**Please Complete.**" **The CoC Application and the CoC Priority Listing are separate submissions in *e-snaps*; therefore, Collaborative Applicants must ensure that both the CoC Application and the CoC Priority Listing, that includes all project applications either approved and ranked or rejected, are submitted in *e-snaps* prior to the application submission deadline.**

e. Collaborative Applicants should print a copy of the Submission Summary form from the CoC Application and the CoC Priority Listing before closing their internet browser after the CoC Consolidated Application has been submitted to HUD. This is the Collaborative Applicant's receipt of submission and proof of compliance with the application deadline. HUD will not give funding consideration to any Collaborative

Applicant whose CoC Application or CoC Priority Listing is determined to be late and that are unable to provide HUD with a record of submission that verifies the FY 2019 CoC Consolidated Application was submitted prior to the application deadline date and time.

f. HUD strongly suggests that applicants use the **"Export to PDF"** functionality of *e-snaps* to print a hard copy of all submission documents for their records. This can be completed prior to or after submission.

g. As stated in Section VI.F.1 of this NOFA, it is imperative that all Collaborative Applicants meet the submission deadline of **September 30, 2019 at 8:00 PM Eastern time**. Applications that are not received on time will not be funded. Also, failure to submit a complete CoC Consolidated Application may result in HUD finding that the CoC does not meet the requirements of the Act or its implementing regulations under 24 CFR 578.13. If the Secretary makes that finding, HUD may take remedial action to ensure fair distribution of grant funds to eligible entities within the CoC's geographic area, which includes the possibility that HUD will designate another eligible applicant to be the Collaborative Applicant for the CoC. In addition to the remedial actions listed in 24 CFR 578.13(a), HUD may also decide to impose another remedial action, such as requiring the CoC to create new policies and procedures to ensure that the Collaborative Applicant performs its duties.

h. If after notice and reasonable opportunity to be heard, HUD finds pursuant to 24 CFR 578.13, that one or more Continuums have failed to comply with the requirements of the Act and the Rule, HUD may, solely at its discretion and only if sufficient funds become available by recapture, publish a new NOFA for eligible applicants in Continuums that HUD has determined do not meet the requirements of the Act and program regulations.

H. Intergovernmental Review. Not Applicable.

I. Funding Restrictions. Not Applicable.

J. Other Submission Requirements

1. Waiver of Electronic Submission Requirements. The regulatory framework of HUD's electronic submission requirement is the final rule established in 24 CFR 5.1005. CoCs seeking a waiver of the electronic submission requirement must request a waiver in accordance with 24 CFR 5.1005. HUD regulations allow for a waiver of the electronic submission requirement for good cause. For the Continuum of Care Program Competition, HUD is defining good cause as follows:

- a. there are no computers that could be used by applicants or the Collaborative Applicant that are newer than 5 years old anywhere within the CoC's geographic area; or
- b. there are no computers that could be used by applicants or the Collaborative Applicant anywhere within the CoC's geographic area; or
- c. there is no internet access that could be used by applicants or the Collaborative Applicant anywhere within the CoC's geographic area.

HUD will grant waivers only at the CoC level and not at the individual project applicant

level, and only to CoCs that were approved by HUD during the required CoC Registration process.

If the waiver is granted, the Office of Special Needs Assistance Programs' response will include instructions on how many copies of the paper application must be submitted, as well as where to submit them. CoCs that are granted a waiver of the electronic submission requirement will not be afforded additional time to submit their applications. Therefore, Collaborative Applicants seeking a waiver of the electronic submission requirement on behalf of the CoC should submit their waiver request with sufficient time to allow HUD to process and respond to the request. Collaborative Applicants should also allow themselves sufficient time to submit the application on behalf of the CoC so that HUD receives the application by the established deadline date. For this reason, HUD strongly recommends that if a Collaborative Applicant finds it cannot submit its application electronically and must seek a waiver of the electronic grant submission requirement, it should submit the waiver request to the Office of Special Needs Assistance Programs no later than 30 days after the publication date of this NOFA. To expedite the receipt and review of each request, Collaborative Applicants may fax their written requests to Norm Suchar, at (202) 401-0053. If HUD does not have sufficient time to process the waiver request, a waiver will not be granted. Paper applications received without a prior approved waiver and/or after the established deadline will not be considered.

VII. Application Review Information

The Continuum of Care competition does not award preference points.

A. Criteria

CoC Consolidated Applications will be assessed on a 200-point scale. No Collaborative Applicants have exercised the authority under 422(j) of the Act; therefore, no selection criteria based on section 427(b)(1)(A)(viii) is included in this NOFA. Additionally, for purposes of the requirements of section 427 (b)(1)(B)(iv)(II) of the Act. HUD considers “all relevant subpopulations” to mean families, youth, veterans, persons fleeing domestic violence, dating violence, sexual assault, and stalking, persons who are unsheltered, and chronically homeless individuals and families.

Major Disaster Areas. HUD will award at least 28 points out of 56 points for questions under Section VII.B.6 of this NOFA in the FY 2019 CoC Application for CoCs where one or more counties was directly covered by a major disaster as declared by the President under Title IV of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (the Stafford Act), that occurred in the 12 months prior to the application deadline for the CoC Consolidated Application for FY 2019 funds and resulted in the Collaborative Applicant, the CoC, or its project(s) inability to continue operations due to flooding, destroyed facilities, lack of power for a long duration, etc. Additionally, if a major disaster impacts a CoC's geographic area, as declared by the President under the Stafford Act, during the FY 2019 CoC Program application process that will impact local competition deadlines as outlined in Section I.H of this NOFA, the CoC's Collaborative Applicant must send written notification to Norm Suchar, Director, Office of Special Needs Assistance Program at CoCDisaster@hud.gov. The email must include:

1. the nature of the disaster, when the major disaster occurred, how the major disaster affected the Collaborative Applicant, the CoC, or its project(s);
2. the duration, and the impact on the Collaborative Applicant, the project applicants, or the CoC to meet the local competition deadline; and
3. the anticipated amount of time requested by the CoC for the extension – number of days, weeks, or months requested. This does not mean HUD will allow the full amount of time requested.

Based on the timing and the extent of the major disaster, HUD may extend the application deadline for the affected CoC(s). All requests received will be confirmed via the Federal Emergency Management Agency (FEMA) website, <https://www.fema.gov/disasters>.

CoCs were required to submit the FY 2019 Housing Inventory Count (HIC) and Point-in-Time (PIT) count data directly to the HUD HDX website by April 30, 2019 by 8:00 PM Eastern time. CoCs that did not meet the established deadline for HIC and PIT count data submission and did not receive an extension from HUD will not receive the maximum number of points available as described in VII.B.3 and VII.B.4 of this NOFA.

For project applicants that plan to use funding for construction or rehabilitation, in order for the CoC to receive maximum points, the CoC must include information that describes the actions that will be taken by project applicants that receive CoC funding to comply with Section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) (Section 3) and HUD's implementing rules at 24 CFR part 135 to provide employment and training opportunities for low- and very low-income persons, as well as contracting and other economic opportunities for businesses that provide economic opportunities to low- and very low-income persons. This does not affect the applicants' existing responsibilities to provide training, employment, and other economic opportunities pursuant to Section 3 that result from their receipt of other HUD funding.

B. CoC Application Scoring. The following chart describes the CoC Application criteria that will be used to establish CoC scores:

1. Project Capacity, Review, and Ranking. HUD will award up to 29 points to CoCs that demonstrate the existence of a coordinated, inclusive, and outcome-oriented community process for the solicitation, objective review, ranking, and selection of project applications, and process by which renewal projects are reviewed for performance and compliance with 24 CFR part 578. HUD may award maximum points for the Ranking and Selection Process in this section to CoCs with project(s) that have been covered by a major disaster, as declared by the President under Title IV of the Robert T. Stafford Act, that occurred in the 12 months prior to the application deadline for the CoC Consolidated Application for FY 2019 funds. To receive consideration for such a major disaster, the Collaborative Applicant must notify HUD in writing before the application deadline and must include information about how the disaster affected the Collaborative Applicant's ability to meet the criteria in 1.d below. The notification must be sent to Norm Suchar, Director, Office of Special Needs Assistance Program, at CoCDisaster@hud.gov .		
Rating Factor	Maximum Points	To Receive Maximum Points
a. Objective Criteria and Past	18	Attach written documentation and scoring

Performance. Demonstrate the use of objective criteria and, where available, post-performance data to review project applications requesting CoC Program funding.		tools that demonstrates the process, and criteria the CoC used to rank and select project applications for the FY 2019 CoC Program Competition, including how the CoC: • used objective criteria (e.g., cost effectiveness, performance data, type of population served, or type of housing proposed); • included at least one factor related to improving system performance (e.g., exits to permanent housing destinations); and • included a specific method for evaluating projects submitted by victim service providers that utilized data generated from a comparable database and evaluated domestic violence projects based on the degree they improve safety for the population they serve.
b. Severity of Needs. Consider the severity of needs and vulnerabilities experienced by program participants in their project ranking and selection process.	4	• Identify the specific needs and vulnerabilities the CoC considers, including low or no income, current or past substance abuse, a history of victimization such as domestic violence, sexual assault, criminal histories, and chronic homelessness; and • Describe how the CoC takes these needs and vulnerabilities into account during its ranking and selection process.
c. Reallocating Projects. Demonstrate the ability to reallocate funding from lower performing projects to create new higher performing projects based on performance review of existing projects.	4	• Demonstrate the CoC actively reviews performance of existing CoC Program-funded projects and has a standard process for reallocating funding from lower performing projects to create new high performing projects.

		OR • Have cumulatively reallocated at least 20 percent of the CoC's ARD between the FY 2015 and FY 2019 CoC Program Competitions.
d. Ranking Process. Demonstrate transparency in the local CoC competition results and notification to project applicants. CoCs that fail to adhere to this section of the NOFA will receive 0 points.	3	• Demonstrate the CoC uses an objective ranking and selection process for all projects (new and renewal) that is made publicly available to potential project applicants; • post on their website, at least 2 days before the application submission deadline, all parts of the CoC Consolidated Application, including the CoC Application with attachments and the CoC Priority Listing with all project applications accepted and ranked, or rejected, and notify community members and key stakeholders that the CoC Consolidation Application is available. CoCs that do not have a website must post this information to a partner website within the CoC (e.g., a city or county website); • establish a deadline for project applications that is no later than 30 days before the FY 2019 CoC Program Competition application submission date of September 30, 2019; and • notify project applicants, in writing outside of <i>e-snaps</i>, who submitted their project applications to the CoC by the CoC-established deadline, whether their project application(s) will be accepted and ranked, rejected, or reduced on the CoC Priority Listing no later than 15 days before the FY 2019 CoC Program Competition application submission deadline, and where a

		project application is being rejected or reduced, the CoC must indicate the reason(s) for the rejection or reduction.
2. System Performance. HUD will award up to 60 points to CoCs that have a CoC system-wide performance measurement process related to reducing homelessness.		
<i>a. Reducing the Number of Homeless Individuals and Families.</i> Up to 10 points to CoCs that demonstrate an overall reduction of at least 5 percent in the number of individuals and families who experience homelessness.	10	• Up to 2 of the 10 points for demonstrating a decrease of at least 5 percent in the number of sheltered homeless individuals and families in the 2019 PIT count compared to the 2017 PIT count (or 2018 PIT count if submitted) as recorded in HDX, excluding emergency shelter beds added for a Presidentially declared disaster and recorded as such in HDX; • Up to 5 of the 10 points for demonstrating a decrease of at least 5 percent in the number of unsheltered homeless individuals and families in the 2019 PIT compared to the 2017 PIT count (or 2018 PIT count if submitted) as recorded in HDX; and • Up to 3 of the 10 points for demonstrating a decrease of at least 5 percent in the combined number of sheltered and unsheltered homeless individuals and families in the 2019 PIT count compared to the 2017 PIT count (or 2018 PIT count if submitted) as recorded in HDX.
<i>b. Reduction in the number of First Time Homeless.</i> Demonstrate how the CoC works to reduce the number of individuals and families who become homeless for the first time.	3	• Demonstrate a reduction in the number of first time homeless as reported in HDX (1 of 3 points); • Identify the process by which risk factors are identified in the community for becoming homeless for the first time; • Describe the strategies in place to

		address individuals and families at risk of becoming homeless; and • Identify the organization or position that is responsible for overseeing the CoC's strategy to reduce or end the number of persons experiencing homelessness for the first time.
c. Length of Time Homeless. Reduce the length of time individuals and families remain homeless and describe how the CoC will reduce the length of time individuals and families remain homeless in the future.	14	• Demonstrate a reduction in the length of time individuals and families remain homeless in the CoC's geographic area of at least 5 percent as reported in HDX (up to 6 of the 14 points); • Describe the CoC's strategy to reduce the length of time individuals and families remain homeless; • Describe how the CoC identifies and houses individuals and families with the longest length of time homeless; and • Identify the organization or position that is responsible for overseeing the CoC's strategy to reduce the length of time individuals and families remain homeless.
d. Successful Permanent Housing Placement or Retention. Demonstrate an increase in the rate in which individuals and families move to permanent housing destinations or continue to reside in permanent housing projects and describe how the CoC will improve their rate of permanent housing placement.	11	• Demonstrate an increase in the rate at which persons exit to permanent housing destinations (and retain permanent housing if they are currently in a permanent housing project) of at least 5 percent as reported in HDX (up to 4 of the 11 points); and • Describe the strategy the CoC is taking to improve permanent housing placement and retention.
e. Returns to Homelessness. Reduce the extent to which individuals and families leaving homelessness experience additional spells of homelessness and describe how the number of individuals	8	• Demonstrate a reduction in the rate at which persons who exited to permanent housing destinations experienced additional spells of

and families who return to homelessness will be reduced in the community.		homelessness of at least 5 percent over a 6- to 12-months period as reported in HDX (up to 4 of the 8 points); • Describe the strategy that has been implemented to identify individuals and families who return to homelessness; • Describe the strategy that will reduce returns to homelessness; and • Identify the organization or position that is responsible for overseeing the CoC's strategy to reduce returns to homelessness.
<i>f. Jobs and Income Growth.</i> Increase participants' incomes from employment and describe specific strategies to assist program participants' incomes.	5	• Demonstrate an increase in income from employment (up to 3 out of the 5 points) for persons served in CoC Program-funded projects as reported in HDX; • Describe strategies that are likely to increase employment income; and • Identify the organization or position that is responsible for overseeing the CoC's strategy to increase jobs and income from employment.
<i>g. Other Non-Employment Income.</i>	3	• Demonstrate an increase in income from non-employment cash sources (up to 1 out of 3 points) for persons served in CoC Program funded projects as reported in HDX; • Describe strategies that are likely to increase non-employment cash income; and • Identify the organization or position that is responsible for overseeing the CoC's strategy to increase non-employment cash income.
<i>h. HMIS Performance Measures.</i> Submit data quality report that describes the data quality for system performance.	6	Submit a data quality report with system performance measures submission in HDX.

3. Homeless Management Information System. HUD will award up to 9 points to CoCs that demonstrate the existence of a functioning HMIS that facilitates the collection of information on homelessness using residential and other homeless services and stores that data in an electronic format.		
a. Housing Inventory Count (HIC). Submit complete Housing Inventory Count Data in a timely manner.	1	Submit 2019 HIC data in HDX submission deadline of 8:00 PM PDT time on April 30, 2019.
b. Bed Coverage. The bed coverage rate for the housing types within the CoC that includes emergency shelter, Safe Haven, transitional housing, rapid rehousing, and permanent supportive housing.	6	At least 85 percent of the beds in the CoC's geographic area are covered in HMIS. The bed coverage rate is the number of HMIS participating beds divided by the number of year-round beds dedicated to homeless persons in the geographic area covered by the CoC. Beds funded by victim services providers are not to be included in this calculation. To receive partial credit, if the bed coverage rate is below 85 percent, the CoC must provide clear steps on how it intends to increase this percentage over the next 12 months. A CoC that merged between the FY 2018 CoC Program Registration process and the FY 2019 CoC Program Registration process will have its bed coverage rate calculated based on the higher of: - the bed coverage rate reported by the combined, newly merged CoC in the 2018 or 2019 HIC; OR - the highest bed coverage rate reported by one of the merged CoCs as constituted before the merger in the FY 2018 CoC Program Competition. To receive consideration as a merged CoC, the new CoC must contain all the geographic area of at least two CoCs that submitted separate applications in the FY 2018 and FY 2019 CoC Program

		Competitions.
c. Longitudinal Systems Analysis (LSA) Submission. Submit LSA data in a complete and timely manner.	2	LSA data was submitted to HUD by the deadline.
4. Point-in-Time Count. HUD will award up to 6 points to CoCs that collect, use, and submit data from the 2019 PIT count.		
a. PIT Count and Data Submission. Conduct a PIT count and report the data in HDX.	3	Conduct a sheltered and unsheltered PIT count during the last 10 days in January 2019, or if an exception was provided by HUD, during the time period agreed upon by the CoC and HUD; and Submit the 2019 PIT data in HDX by April 30, 2019 8:00 PM PDT.
b. Effectively Count Youth. Implement specific measures to identify youth in the CoC's PIT count.	3	Demonstrate that during the planning process for the 2019 PIT count, the CoC engaged stakeholders: • that serve homeless youth; • involved homeless youth; and • worked with stakeholders to select locations where homeless youth are most likely to be identified.
5. Performance and Strategic Planning. HUD will award up to 40 points based on the CoC's		

plan for and progress towards reducing homelessness in its geographic area.		
a. Ending Chronic Homelessness. CoCs are expected to demonstrate the extent to which they are ending chronic homelessness.		
Reduce chronic homelessness.	10	Demonstrate a decrease of at least 5 percent in both the total number of chronically homeless individuals and families in the geographic area as well as a decrease of at least 5 percent in the total unsheltered chronic homeless population in the geographic area in the 2019 PIT count relative to the 2018 PIT count (or 2017 PIT count if the CoC did not conduct and submit 2018 PIT count). CoCs may receive points for explaining any increase to the number of chronically homeless individuals and families in the CoC.
b. Ending Homelessness Among Households with Children. CoCs are expected to demonstrate the extent to which they will end homelessness among households with children.		
(1) Prioritize households with children based on need.	2	Demonstrate that the CoC prioritizes households with children based on need, including factors such as: history of or vulnerability to victimization (e.g., domestic violence, sexual assault, childhood abuse), number of previous episodes of homelessness, unsheltered homelessness, criminal histories, or bad credit or rental history.
(2) Rapid Rehousing Strategy.	1	• Describe the CoC's strategy to effectively rehouse families within 30 days of becoming homeless that addresses both housing and service needs to ensure families will successfully maintain their housing once assistance ends; and • Identify the organization or position that is responsible for implementing the strategy.
(3) Ensure projects do not deny admission to or separate family members.	1	Demonstrate that the emergency shelters, transitional housing, and permanent housing projects within the CoC do not deny admission to or separate family members when they enter shelter or housing,

		including serving all family members together, without discriminating based on any protected classes under the Fair Housing Act, and consistent with 24 CFR 5.105(a)(2) – Equal Access to HUD-Assisted or -Insured Housing.
<i>(4) Decrease family homelessness.</i>	4	Demonstrate that the total number of households with children and youth experiencing homelessness has decreased by at least 5 percent as reported in the 2019 PIT count relative to the 2018 PIT count (or 2017 PIT count if the CoC did not conduct and submit 2018 PIT count).
<i>(5) Provide educational services to families with children between the ages of 0-5.</i>	2	Demonstrate there are written agreements in place between the CoC or its HUD-funded projects and educational supports and services for children ages 0-5, such as Public Pre-K, Head Start, Child Care (Child Care and Development Fund), and home visiting (including Maternal, Infant and Early Childhood Home and Visiting or MIECHV).
<i>c. Ending Youth Homelessness.</i> CoCs are expected to demonstrate progress towards ending homelessness among unaccompanied youth.		
<i>(1) Prioritize unaccompanied youth based on need.</i>	2	Demonstrate the CoC has written standards that prioritizes youth for assistance based on need, including factors such as: • history of or vulnerability to victimization (e.g., domestic violence, sexual assault, childhood abuse), • number of previous homeless episodes, • unsheltered homelessness, • criminal history, or • bad credit or rental history.
<i>(2) Address the unique circumstances and needs of unaccompanied homeless youth.</i>	3	Demonstrate the CoC addresses unsheltered homelessness, trafficking, and other forms of exploitation experienced by unaccompanied youth experiencing homelessness.

<i>(3) Increase the availability of housing and services for youth experiencing homelessness.</i> The strategies used by the CoC, including additional funding secured, to increase the availability of housing and services for youth experiencing homelessness, especially those experiencing unsheltered homelessness.	3	Provide evidence that: • the CoC has increased housing and services resources for youth; • how the CoC is increasing assistance for unsheltered youth with existing and new resources; and • the CoC is measuring the impact of these strategies.
<i>(4) The CoC collaborates with youth education providers, McKinney-Vento local educational authorities, and school districts.</i>	2	Identify: • formal partnerships that the CoC has with youth education providers, McKinney-Vento local educational authorities, and school districts; and • policies and procedures that have been adopted to inform individuals and families who become homeless of their eligibility for educational services.

d. Ending Veteran Homelessness.

<i>(1) Reduce the total number of homeless veterans in the CoC.</i>	7	Demonstrate a reduction of at least 5 percent in the number of veterans experiencing homelessness in the 2019 PIT count relative to the 2018 PIT count (or 2017 PIT count if the CoC did not conduct and submit 2018 PIT count) as submitted to the HDX.
<i>(2) Reduce the total number of unsheltered homeless veterans.</i>	3	Demonstrate a reduction of at least 5 percent in the number of unsheltered veteran homelessness in the 2019 PIT count relative to the 2018 PIT count (or 2017 PIT count if the CoC did not conduct and submit 2018 PIT count) as submitted to the HDX.

6. CoC Coordination and Engagement. HUD will award up to **56** points to CoCs that demonstrate coordination with other systems of care that serve homeless individuals and families, including sources of funding other than the CoC Program; an inclusive and outcome-oriented community process, including an organization structure(s) and decision-making process for developing and implementing a CoC strategy that is inclusive of representatives from both the private and public sectors, has a fair and impartial project review and selection process; and has created, maintained, and built upon a community-wide inventory of housing

and homeless individuals and families.

a. Inclusive Structure and Participation.

(1) has an inclusive membership of a variety of stakeholders within the geographic area;	1	Demonstrate participation from a broad array of stakeholders, not limited to organizations listed in 24 CFR 578.5(a), within the geographic area, including at a minimum: • victim service providers; • youth providers; and • homeless or formerly homeless individuals.
(2) has an invitation process for new members to join;	1	Demonstrate a transparent process (e.g., communicated in a public manner such as on the CoC's website) is in place to invite new members to join and the invitation process is publicly available within the CoC's geographic area at least annually. All communications must ensure effective communication with individuals with disabilities, including the availability of accessible electronic formats.
(3) solicits and considers opinions from knowledgeable individuals and organizations; and	2	Demonstrate a transparent process (e.g., communicated in a public manner such as on the CoC's website) is in place to solicit and consider opinions from individuals and organizations with knowledge of homelessness in the geographic area or an interest in preventing or ending homelessness in the geographic area. All communications must ensure effective communication with individuals with disabilities, including the availability of accessible electronic formats.
(4) accepts and considers proposals from organizations that have not previously received CoC Program funding.	1	Demonstrate a transparent process (e.g., communicated in a public manner such as on the CoC's website) is in place to accept and consider proposals from organizations that have not previously received CoC Program funding. All communications must ensure effective communication with individuals with disabilities, including the

		availability of accessible electronic formats.
<i>b. Coordination with Federal, State, Local, Private, and Other Organizations.</i> Coordinates with other organizations that serve individuals, families, unaccompanied youth, and persons fleeing domestic violence who are experiencing or at risk of homelessness. CoCs must consult with Emergency Solutions Grants (ESG) recipients within the geographic area on the plan for allocating ESG funds and reporting on and evaluating the performance of ESG recipients and subrecipients. Each CoC is required to demonstrate how it is coordinating with ESG recipients.	2	CoCs must demonstrate: • other federal, state, local, private, and other organizations are included in the planning or operation of projects; • the CoC actively consults with ESG recipients in the planning and allocation of ESG funds; • participates in the Consolidated Plan jurisdictions' process(s) by providing PIT and HIC data; and • ensuring local homelessness information is communicated and addressed in the Consolidated Plan updates.
<i>c. Addressing the Needs of Victims of Domestic Violence, Dating Violence, Sexual Assault, and Stalking.</i> Coordinate with victim service providers and operators of coordinated entry to address the unique needs for housing and services that prioritizes safety. Coordination includes training provided to organizations within the CoC's geographic area to include housing and services made available from the CoC Program, ESG Program, Department of Justice, and Department of Health and Human Services programs. The CoC must identify the current efforts to increase access to safe housing and services for survivors of domestic violence, adopting victim-centered practices that maximize participant choice while maintaining safety and confidentiality.	3	CoCs must demonstrate: • victim service providers are voting members of the CoC; • annual training is provided to the organizations within the CoC's geographic area and operators of Coordinated Entry projects that addresses safety and best practices in serving survivors of domestic violence, dating violence, sexual assault, and stalking for housing and services; • the CoC uses de-identified aggregate data from comparable databases as appropriate to assess housing and trauma-informed, client-centered needs related to domestic violence and homelessness; and • participant choice, safety, planning, and confidentiality protocols are included in coordinated assessment.
<i>d. Protecting Against Discrimination.</i> Demonstrates efforts to address all forms	3	CoCs must demonstrate that they have implemented CoC-wide anti-discrimination

of housing discrimination, such as discrimination based on an individual's protected class under the Fair Housing Act or 24 CFR 5.105(a)(2) – Equal Access to HUD-Assisted or -Insured Housing.		policies that prevent discrimination under the Fair Housing Act and 24 CFR 5.105(a)(2) – Equal Access to HUD-Assisted or Insured Housing.
<i>e. Public Housing Agencies.</i> Coordinates with the Public Housing Agencies (PHAs) located in the CoC's geographic area that results in admission preferences for households experiencing homelessness, including move-on strategy which is a partnership between the CoC and one or more PHAs that have an admission preference for participants in PH-PSH who are able and want to move out of supportive housing with a rental subsidy.	5	CoCs must demonstrate: • the PHA(s) in the geographic area have established admission preferences for household experiencing homelessness, which may include a preference for formerly homeless households residing in projects for persons experiencing homelessness, project-based vouchers for households experiencing homelessness, or demonstrating that new PHA admissions ate households that are experiencing homelessness; and • at least 20 percent of new admissions are homeless at admission.
<i>f. Discharge Planning.</i> Coordinates with 1 and assists in state or local discharge planning efforts to ensure persons discharged do not become homeless.	1	CoCs must demonstrate coordination with state or local discharge planning efforts to ensure persons are not released directly to the streets, emergency shelters, or other McKinney-Vento Homeless Assistance programs.
<i>g. Low Barriers to Entry.</i> CoC Program-funded projects in the geographic area have low barriers to entry and prioritize rapid placement and stabilization in housing.	7	CoCs must demonstrate at least 75 percent of all project applications that include housing activities (i.e., permanent housing, transitional housing, and safe haven) submitted under this NOFA use the following practices: • provide low barriers to entry without preconditions and regardless of their income, current or past substance use, history of victimization (e.g., domestic violence, sexual assault, childhood abuse), and criminal record-except restrictions imposed by federal,

		state, or local law or ordinance (e.g., restrictions on serving people who are listed on sex offender registries), and • prioritizes rapid placement and stabilization in permanent housing The use of service participation requirements after people have stabilized in permanent housing will not affect the score on this rating factor.
h. Street Outreach. CoCs must have implemented street outreach procedures to ensure all persons experiencing homelessness are aware of the housing and services providers within the CoC's geographic area.	3	CoCs must demonstrate: • the street outreach covers 100 percent of the CoC's geographic area; • outreach is conducted on a regular basis; and • outreach is tailored to reach persons who are least likely to request assistance.
i. Criminalization. CoCs must implement specific strategies to prevent criminalization of homelessness within the CoC's geographic area.	1	CoCs must indicate specific strategies to ensure homelessness is not criminalized that may include engaging or educating local policy makers, engaging or educating law enforcement, implementing community plans, or engaging or educating businesses.
j. Rapid Rehousing. CoCs must demonstrate an increase, if needed, in the number of rapid rehousing beds available as recorded in the 2019 HIC data submitted to HDX.	10	CoCs must: • demonstrate an increase in the number of rapid rehousing beds in the CoC's geographic areas reported in HDX; OR • demonstrate the number of rapid rehousing beds in the CoC's geographic area sufficiently meets the need for this type of housing, which will be verified against information in the 2019 PIT and HIC data reported to HDX.

<i>k. Mainstream Benefits and Other Assistance.</i> The CoC provides information and training to CoC Program-funded projects to supplement CoC Program funds with resources from other public and private sources, including mainstream programs that assist program participants in applying for and receiving mainstream benefits.	1	CoCs must demonstrate: • systematically keeping program staff up to date regarding mainstream resources available for program participants (e.g., Food Stamps, SSI, TANF, substance abuse programs) with the geographic area; • how the CoC disseminates the availability of mainstream resources and other assistance information to projects and how often; • how the CoC works with projects to collaborate with healthcare organizations to assist program participants with enrolling in health insurance, and • provides assistance with the effective utilization of Medicaid and other benefits.
<i>l. Centralized or Coordinated Assessment System.</i> The CoC has an effective Coordinated Entry System.	3	CoCs must demonstrate: • the coordinated entry system covers 100 percent of the CoC's geographic area; • the Coordinated Entry system reaches people who are least likely to apply in the absence of special outreach; • the assessment process prioritizes people most in need of assistance and ensures they receive it in a timely manner; • identify a broad range of organizations (e.g., local government, law enforcement, CDBG/HOME/ESG entitlement jurisdictions, affordable housing developers, early childhood programs, education authorities, mental health organizations) that participate in the coordinated entry system.

		Additionally, the Collaborative Application must attach the standardized assessment tools used within the CoC (HUD is not opining on an individual assessment tool's compliance with applicable civil rights and fair housing laws).
m. Addressing Racial Disparities in Homelessness. The CoC has assessed whether there are racial disparities in the provision or outcome of homeless assistance, and if present, taken or will take steps to address such disparities.	5	CoCs must demonstrate: • it has assessed whether individuals of different races or ethnicities are more or less likely to receive homeless assistance or to receive a positive outcome from homeless assistance; and • if racial or ethnic disparities are present, the CoC has taken or will take steps to address those disparities.
n. Promoting and Increasing Employment. Increase access to education, training, and employment for people experiencing homelessness	6	• Demonstrate through a written agreement a partnership with a state or local workforce development board that includes prioritized access to employment opportunities or co-enrollment in workforce and homeless assistance programs for people experiencing homelessness; • Identify steps the CoC has taken to promote partnerships and access to employment opportunities with private employers and private employment organizations, including steps such as holding job fairs, outreach to employers, and partnering with staffing agencies;

		• Demonstrate through a written agreement a partnership with a local education or training organization that includes prioritized access to education and training opportunities for people experiencing homelessness; and • Demonstrate that the CoC is working with public and private organizations to provide meaningful employment opportunities for residents of permanent supportive housing; and • Demonstrate that the CoC is taking steps to increase employment opportunities and employment income among people experiencing homelessness, e.g., training provider organizations on increasing employment or creating incentives for employment.
o. Promoting Volunteering and Community Service. The CoC actively promotes and supports employment and community engagement among people experiencing homelessness	1	Demonstrate that the CoC is taking steps to increase volunteer and community service among people experiencing homelessness, e.g., training provider organizations on volunteerism.
p. Section 3 Requirements for CoCs. CoCs submitting new project applications that include funding requests for capital costs (i.e., new construction or rehabilitation) must complete a series of questions that addresses the actions taken by project applicants to comply with Section 3 as described in "To Receive Maximum Points" column. HUD will deduct 2 points from the CoC's overall score if the information is not sufficient to meet the required criteria. If a CoC does not have new project applications that include capital costs, these criteria do not apply.	-2	For project applicants that plan to use funding for construction or rehabilitation, in order for the CoC to receive maximum points, the CoC must include information that describes the actions that will be taken by project applicants that receive CoC funding to comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) (Section 3) and HUD's implementing rules at 24 CFR part 135 to provide employment and training opportunities for low- and very low-income persons (Section 3 residents), and to award contracts to businesses that are owned by or substantially employ those persons (Section 3 businesses). Self-certified Section 3 businesses in your locality may be found at

		www.hud.gov/sec3biz. This does not affect the applicants' existing responsibilities to provide training, employment, and other economic opportunities pursuant to Section 3 that result from their receipt of other HUD funding.
7. CoC Merger Bonus Points. As stated in Section III.C.2.f of this NOFA, HUD will award up to a possible 25 bonus points to CoCs that merged in the period between FY 2018 and FY 2019 CoC Program Registration deadlines based on the following structure. The minimum number of bonus points a merged CoC may receive is 5 with the maximum number of points available at 25.		
<i>a. Merged CoCs between FY 2018 CoC Program Registration and FY 2019 CoC Program Registration.</i>	5	Merged CoCs - all CoCs that merged will receive this minimum number of points.
<i>b. CoC Application score in FY 2017 or FY 2018.</i>	10	One or more of the merged CoCs had a CoC Application score of 140 points or below in the FY 2017 or FY 2018 CoC Program Competitions. HUD will review the FY 2017 and FY 2018 CoC Applications and award 10 bonus points if at least one of the merged CoCs meet this criterion.
<i>c. Point in Time Counts.</i>	10	Demonstrating that the results of their Point-in-Time counts reported in the Homelessness Data Exchange (HDX) were affected by changes in methodology that resulted from the merger in a way that would affect their CoC score. To receive these bonus points for mergers, the CoC will need to demonstrate that they changed the methodology of their Point-in-Time count and how it affected the results. Maximum points will be awarded for CoCs for which the change in methodology resulted in a reduction of at least 10 points in their CoC Score.

C. CoCs may request, in the FY 2019 CoC Application, that up to 10 percent of funding for the fiscal year awarded under this NOFA be approved to serve homeless households with children and youth defined as homeless under other federal statutes who are unstably housed (paragraph 3 of the definition of homeless found at 24 CFR 578.3). Approved CoCs are limited to using only up to 10 percent of the total amount awarded for each fiscal year appropriation to the CoC to serve this population and must determine which project(s) will be permitted to use some or

all of their funding for this purpose. The only project types that will be funded in this Competition to serve this population are Transitional Housing, Supportive Services Only, and the Joint TH and PH-RRH component projects.

To be approved to serve this population, CoCs making this request must demonstrate that serving this population is of equal or greater priority, which means that it is equally or more cost effective in meeting the overall goals and objectives of the plan submitted under Section 427(b)(1)(B) of the Act, especially with respect to children and unaccompanied youth, than serving the homeless as defined under paragraphs (1), (2), and (4) of the definition of homeless in 24 CFR 578.3. CoCs must thoroughly describe how the requirements described in Section 427(b)(1)(F) of the Act will be met. CoCs must identify the specific project(s) that will use funding for this purpose (up to 10 percent of the CoC's total award) by submitting an attachment to the CoC Application in *e-snaps* that must include the following:

1. project name(s) as listed on the CoC Priority Listing; and
2. amount of funding in the project or per project that will be used for this purpose.

If HUD approves a CoC's request, the grant agreement will reflect the ability to serve this population. See 24 CFR 578.89 for more information about this limitation.

D. CoCs That Have Claimed the Same Geographic Area (Competing CoCs). There are no CoCs that claimed the same geographic area as determined by the FY 2019 CoC Program Registration process; therefore, there are no competing CoCs.

B. Other Program Requirements

Environmental Justice. HUD may consider environmental justice in evaluating applications. Under [E.O. 12898](#), each Federal agency is directed to identify and address disproportionately high and adverse human health or environmental effects of its programs, policies, and activities on minority populations and low-income populations.

Conflict of Interest of Consultants or Technical Experts Assisting HUD. Consultants and technical experts who assist HUD in rating and ranking applications for funding under published FY 2019 Program NOFAs are subject to 18 U.S.C. 208, the Federal criminal conflict-of-interest statute, and the Standards of Ethical Conduct for Employees of the Executive Branch regulation published at 5 CFR 2635. Thus, consultants and technical experts who have assisted or plan to assist applicants with preparing applications for FY 2019 Program NOFAs may not serve on a selection panel and may not serve as a technical advisor to HUD. Anyone involved in rating and ranking FY 2019 Program NOFA applications, including departmental staff, experts, and consultants, must avoid conflicts of interest or the appearance of such conflicts. These individuals must also disclose to HUD's Office of General Counsel Ethics Law Division the following information, if applicable:

- a. How the selection or non-selection of any applicant under a FY Program NOFA will affect the individual's financial interests, as provided in 18 U.S.C. 208, or
- b. How the application process involves a party with whom the individual has a covered relationship under 5CFR 2635.502.

The consultant or technical expert assisting HUD must disclose this information before

participating in any matter regarding a program NOFA. Applicants with questions regarding these provisions or concerning a conflict of interest should call the Office of General Counsel Ethics Law Division, at (202)708-3815 (this is not a toll-free number). The phone number above may also be reached by individuals who are deaf or hard of hearing, or with speech disabilities, through the Federal Relay Service's Text Telephone (TTY) service at 1-800-877-8339.

VIII. Project Review and Selection Process

A. Review, Rating, and Ranking. In addition to the selection criteria rating for the overall CoC Application, described in Section VII of this NOFA, a threshold review for project applicants and project applications will be conducted. For new project applications, the review process will consider project applicant and subrecipient eligibility and capacity, project eligibility, and project quality as part of the threshold review, see Sections V.C.3.b. and V.C.3.c of this NOFA. The renewal project application threshold review will consider project applicant and subrecipient capacity and eligibility. The renewal project threshold reviews are explained in Section V.C.3.d of this NOFA. Section V of this NOFA covers eligible project applicants and project applications.

HUD may employ rating panels to review and rate all or part of the CoC Applications according to the rating criteria in Section VII of this NOFA.

1. *Threshold Review.* Project applicant and subrecipient eligibility, capacity, and quality. HUD will review project applications to determine whether project applicants and subrecipients meet the eligibility and capacity thresholds, and whether the project applications meet the eligibility and project quality thresholds detailed in Section V.C.3.b and V.C.3.c of this NOFA. If HUD determines these standards are not met, the project application will be rejected from the Competition. If a new project application passes the project eligibility threshold review in Section V.C.3.b and receives enough points to pass the project quality threshold review in Sections V.C.3.c of this NOFA, but does not receive all of the points available for its project type, then HUD may place conditions on the grant award that must be satisfied before HUD will execute a grant agreement with the applicant for the project. If an applicant is unable to satisfy the condition within the time frame specified by HUD, HUD reserves the right to withdraw the conditionally awarded funds.

2. *Conditional Selection and Adjustments to Funding.* HUD will conditionally select project applications for funding using the following process:

- a. HUD will conditionally select a renewal grant that exceeds \$10 million that was originally awarded pursuant to the matter under the heading "Department of Housing and Urban Development—Permanent Supportive Housing" in chapter 6 of title III of the Supplemental Appropriations Act, 2008 (Public Law 110-252; 122 Stat. 2351).
- b. *CoC planning projects.* HUD will conditionally select all CoC planning projects that pass eligibility and threshold review.
- c. *UFA Costs projects.* HUD will conditionally select all UFA Costs projects submitted from Collaborative Applicants designated UFAs by HUD in the FY 2019 CoC Program Registration process.

d. *DV Bonus*. Except as provided in Section II.B.1.a. of this NOFA, HUD will conditionally select DV Bonus projects that pass quality and threshold in accordance with the criteria established in this NOFA (see Section II.B.10.e of this NOFA). Any project conditionally selected by HUD as part of the DV Bonus will be removed from the CoC's ranking list and all projects underneath of it will slide up in rank. Any project that indicated it would like to be considered as part of the DV Bonus but was not selected as part of the DV Bonus, will retain the ranking provided by the CoC and be considered as a normal ranked project (see Section II.B.10 of this NOFA).

e. *Project Applications Fully in Tier 1*. HUD will conditionally select project applications that are fully within Tier 1, pass eligibility and threshold, based on CoC score, beginning with the highest scoring CoC to the lowest scoring CoC. As stated in Section II.B.10.a of this NOFA, if the available funding under this NOFA is reduced, a reduction will be made to all CoC's Tier 1 amount proportionately which would result in lower ranked Tier 1 project applications falling into Tier 2.

f. *Projects in Tier 2*. HUD will conditionally select project applications that pass eligibility and threshold review in Tier 2 using the criteria in Section II.B.10.b of this NOFA. HUD will select projects in order of point value until there are no more funds available. In the case of a tie, HUD will fund the projects in the order of CoC application score. In case there is still a tie, HUD will select the project from the CoC that has the highest score on the rating factors described in Section VIII.A.2.f of this NOFA.

g. *Projects that are partially in Tier 1*. If a project application straddles the Tier 1 and Tier 2 funding line, HUD will conditionally select the project application up to the amount of funding that falls within Tier 1. Using the CoC score and other factors described in Section II.B.10 of this NOFA, HUD may then fund the Tier 2 portion of the project. If HUD does not fund the Tier 2 portion of the project, HUD may award the project at the reduced amount, provided the project is still feasible with the reduced funding (e.g., is able to continue serving homeless program participants effectively).

B. Adjustments to Projects. HUD may adjust the selection of competitive projects as follows:

1. *Geographic Diversity*. HUD has determined that geographic diversity is an appropriate consideration in selecting homeless assistance projects in the CoC Program Competition. HUD believes that geographic diversity can be achieved best by awarding grants to as many CoCs as possible. To this end, in instances where any of the 50 States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, the Northern Mariana Islands, the Virgin Islands, and American Samoa do not have at least one funded CoC, HUD reserves the right to fund eligible project(s) with the highest total score in the CoC.

2. *Funding Diversity*. HUD reserves the right to reduce the amount of a grant, if necessary, to ensure that no more than 10 percent of assistance made available under this NOFA will be awarded for projects located within any one unit of general local government or within the geographic area covered by any one CoC.

3. *Tie-breaking Rules*. In the case of a tie, HUD will fund the projects in the order of CoC Application score. In case there is still a tie, HUD will select the project from the CoC that

has the highest score on the rating factors described in Section VII.B.5 of this NOFA.

If HUD exercises a right it has reserved under this NOFA, that right will be exercised uniformly across all applications received in response to this NOFA.

C. Corrections to Deficient Applications. Deficiency is information missing or omitted within a submitted application. Deficiencies typically involve missing documents, information on a form, or some other type of unsatisfied information requirement (e.g., an unsigned form, unchecked box, etc.). Depending on specific criteria, deficiencies may be either curable or non-curable.

- Curable Deficiency – Applicants may correct a curable deficiency with timely action. To be curable the deficiency must: not be a threshold requirement, except for documentation of applicant eligibility; not influence how an applicant is ranked or scored versus other applicants; and be remedied within the time frame specified in the notice of deficiency.
- Non-Curable Deficiency – An applicant cannot correct a non-curable deficiency after the submission deadline. Non-curable deficiencies are deficiencies if corrected would change an applicant's score or rank versus other applicants. Non-curable deficiencies may result in an application being marked ineligible, or otherwise adversely affect an application's score and final determination.

Correction of technical deficiencies must be received by HUD within 7 calendar days after notification is received by the applicant from HUD via email or fax. The start of the cure period will be the date stamp on the email HUD sends to the authorized representative as noted in the Project Applicant Profile in *e-snaps*; therefore, it is critical that the project applicant's authorized representative's information is accurate. Additionally, HUD reserves the right to respond to unanticipated system defects, ambiguities, and technical difficulties in application submissions in *e-snaps* through a flexible implementation of its authority to cure application deficiencies through written inquiries seeking clarification and additional information (also known as callbacks). Upon proper publication in the *Federal Register*, HUD reserves the right to extend the Competition deadline for good cause.

IX. Award Administration Information

A. Award Notices

Following the evaluation process HUD will notify successful applicants of their selection for funding. HUD will also notify all other applicants, whose applications were received by the deadline, that have not been chosen for award by email. Award information will be sent by mail to the authorized representative in item 8F of the SF424 and to the person listed as authorized representative in item 21 of the SF424.

B. Administrative, National and Department Policy Requirements for HUD recipients

Select Applicable requirements. The full text of the requirements has been moved and are available to the applicant in the document, [General Administrative Requirements and Terms for HUD Financial Assistance Awards](#), on HUD's website.

- Affirmatively Furthering Fair Housing.

- Economic Opportunities for Low-and Very Low-income Persons (Section 3).
 - Improving Access to Services for Persons with Limited English Proficiency (LEP).
2. Equal Access to Housing Regardless of Sexual Orientation or Gender Identity.
 3. Participation in HUD-Sponsored Program Evaluation.
 4. OMB Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.
 5. Drug-Free Workplace.
 6. Safeguarding Resident/Client Files.
 7. Compliance with the Federal Funding Accountability and Transparency Act of 2006 (Pub. L. 109-282) (Transparency Act), as amended.
 8. Physical Accessibility.
 9. Violence Against Women Act.
 10. Conducting Business in accordance with Ethical Standards/Code of Conduct.
 11. All federal statutes, including federal immigration and criminal law, must be followed.

C. Reporting.

HUD requires recipients to submit performance and financial reports under OMB guidance and program instructions.

1. Reporting Requirements and Frequency of Reporting. This NOFA and award agreement will specify the reporting requirements, including content, method of data collection, and reporting frequency. Applicants should be aware that the share of their Federal award may be subject to post award reporting requirements as reflected in [Appendix XII to Part 200-Award Term and Condition for Recipient Integrity and Performance Matters](#).

2. Performance Reporting. All HUD funded programs, including this program, require recipients to submit, not less than annually, a report documenting achievement of outcomes under the purpose of the program and the work plan in the award agreement.

Please direct questions regarding specific reporting requirements to the point of contact listed in Section XI. Agency Contact(s), below.

D. Debriefing. For the CoC Program, HUD will issue uniform debriefing information within 90 days of the final conditional award announcement to each CoC under this NOFA. The debriefing may include the overall score for the CoC and a breakdown of the score received for the main sections of the CoC application. HUD does not issue individual debriefings for each project applicant or CoC, Collaborative Applicant, or CoC.

3. CoC Award Notices

a. Action on Conditionally Selected Application. HUD will notify conditionally selected applicants in writing. HUD may subsequently request conditionally selected applicants to submit additional project information—which may include documentation to show the project is financially feasible; documentation of firm commitments for match; documentation showing site control; information necessary for HUD to perform an environmental review, where HUD determines to do so in accordance with 24 CFR 58.11(d); a copy of the organization’s Code of Conduct; and such other documentation as specified by HUD in writing—to the application, that confirms or clarifies information provided in the application. HUD will require the submission of the additional project information no later than 30 days after the date of the letter for such information, except as

otherwise provided in 24 CFR 578.21(c). If an applicant is unable to meet any conditions for the award within the specified time frame, HUD reserves the right not to award funds to the applicant and add those funds to the funds available for the next Competition.

b. Applicant Debriefing. For the CoC Program, HUD will issue uniform debriefing information within 90 days after the final FY 2019 conditional award announcement to each CoC that will include the overall score for the CoC and a breakdown of the score received for the main sections of the CoC Application. HUD does not intend to issue individual debriefings for each applicant.

c. Appeals Process. Applicants may appeal funding decisions only as provided in 24 CFR 578.35. See Section X of this NOFA regarding the CoC Program specific process for appeals.

4. Administrative and National Policy Requirements.

a. Administrative and Other Program Requirements. Federal agencies are required to measure the performance of their programs. HUD captures this information not only from monitoring visits and APRs, but also on the data gathered in annual Competitions. HUD's homeless assistance programs are being measured in FY 2019 by the objective to "end chronic homelessness and to move the homeless individuals and families to permanent housing," measures based on system performance, and the ability of CoCs that have the capacity to reallocate funds from lower performing projects to higher performing projects.

b. Timeliness Standards. All conditional funds awarded in the FY 2019 CoC Program Competition must be obligated by September 30, 2021. Obligated funds remain available for expenditure until September 30, 2025. However, HUD reserves the right to require an earlier expenditure deadline under a grant agreement. The project applicant is expected to initiate the approved projects promptly in accordance with the requirements of this section of this NOFA. Grant terms, and associated grant operations, may not extend beyond the availability of funds. Project applicants must plan accordingly and only submit project applications that can start operations in a timely manner with sufficient time to complete the post award process within the awarded grant term. In addition, HUD will take action if the recipient fails to satisfy the timeliness standards found in 24 CFR 578.85.

c. Reporting

(1) In accordance with program regulations at 24 CFR 578.103, project recipients must maintain records within the time frame required, make any reports, including those pertaining to race, ethnicity, gender, and disability status that HUD may require. Project recipients may report the data as part of their APR submission to HUD. Also, project recipients who expend \$750,000 or more in 1 year in federal awards are reminded they must have a single or program-specific audit for that year in accordance with the provisions of 2 CFR part 200, subpart F.

(2) Section 3 Reporting Regulations. Pursuant to 24 CFR 135.3(a)(2), the Section 3 requirements apply to housing and community development assistance that is used for housing rehabilitation, housing construction, and other public constructions. Recipients of CoC Program funds must submit Form HUD-60002 to the Office of Fair Housing and Equal Opportunity (FHEO) at the time they submit their APR to the Office of Special Needs Assistance Programs. This form can be completed

electronically at www.hud.gov/section3.

(3) Award notices may also include requirements for sub-award reporting in compliance with the requirements of the Federal Financial Assistance Accountability and Transparency Act of 2006 (Pub. L. 109-282) (FFATA) and Section 872 of the Duncan Hunter National Defense Authorization Act for Fiscal Year 2009 (Pub. L. 110-417), referred to as “Section 872.” See the General Section for further information.

X. Appeals

A. Description. The process for appeal options are found at 24 CFR 578.35. Sections 578.35(b)(3), (b)(4), (c)(1), and (d)(2) authorize HUD to establish requirements for the form and manner of submissions for appeals by Solo Applicants, applicants with denied or decreased funding, and from competing CoCs. For HUD to consider an appeal under 24 CFR 578.35(b) or (c), the solo project applicant must follow the applicable process set forth in this NOFA. This NOFA also provides guidance to CoCs and applicants regarding appeals of a jurisdiction’s refusal to sign the Consolidated Plan certification for a project under 24 CFR 578.35(c).

Additionally, HUD is clarifying the impact that Solo Applicant appeals will have on HUD signing grant agreements for FY 2019 funds awarded under this NOFA. If HUD receives one or more Solo Applicant appeals from a CoC for FY 2019 funds, HUD will determine the amount of funding that the Solo Applicant(s) have requested; and HUD may delay signing grant agreements for the awarded project(s) listed at the bottom of the CoC’s Priority Listing that have requested funding for FY 2019 equal to double the amount requested by the Solo Applicant(s). Refer to the Solo Applicant appeal process in Section X.C of this NOFA for additional information about the Solo Application appeal process.

Finally, for the purposes of the appeals identified in this NOFA where 24 CFR 578.35 requires that all evidence be sent to the CoC and that the CoC respond to evidence, this means that correspondence to the CoC should be addressed to the CoC-designated Collaborative Applicant and all correspondence to HUD from the CoC should be addressed from the CoC’s designated Collaborative Applicant. If the CoC has authorized another entity other than the Collaborative Applicant to respond to the appeals identified in this NOFA on its behalf, it should notify HUD by sending an email to snapsappeals@hud.gov.

B. Types of Appeals. Provision at 24 CFR part 578 set forth the following types of appeals:

1. Solo Applicants. A process for eligible project applicants that attempted to participate in their CoC planning process and believe they were denied the right to participate in a reasonable manner.

2. Denied or Decreased Funding. A process for eligible applicants that are denied funds by HUD or that requested more funds than HUD awarded to them.

3. Consolidated Plan Certification. A process for eligible applicants whose jurisdiction refused to provide a Certification of Consistency with the Consolidated Plan (form HUD-2990).

4. Competing CoCs. A process when more than one CoC claims the same geographic area for eligible applicants of lower scoring CoCs, to appeal to HUD’s decision to fund the

competing CoC. There were no competing CoCs for FY 2018 funds; therefore, this NOFA does not address the process for appealing HUD's decision to award funds to the competing CoC.

C. Solo Applicant. Per the Act, "A solo applicant may submit an application to the Secretary for a grant under subsection (a) and be awarded such grant on the same basis as such grants are awarded to other applicants based on the criteria described in section 427, but only if the Secretary determines that the solo applicant has attempted to participate in the continuum of care process but was not permitted to participate in a reasonable manner. The Secretary may award such grants directly to such applicants in a manner determined to be appropriate by the Secretary."

To apply as a solo applicant, the project applicant must submit a Solo Applicant Project Application in *e-snaps* by the application submission deadline of September 30, 2019 at 8:00 pm eastern time. Additionally, the solo applicant, Collaborative Applicant, and HUD must take the following steps (See 24.CFR.35 for more information):

1. Written Notice of Intent to Appeal. The solo applicant must submit a written notice of intent to appeal, with a copy to the Collaborative Applicant, with their funding application.
2. No later than 30 days after the date that HUD announces the awards, the solo applicant shall submit in writing, with a copy to the Collaborative Applicant, all relevant evidence supporting its claim. The submission shall be emailed to snapsappeals@hud.gov.
3. The Collaborative Applicant shall have 30 days from the date of its receipt of the solo applicant's evidence to respond to HUD in writing, with a copy to the solo applicant. The submission shall be emailed to snapsappeals@hud.gov.
4. HUD will notify the solo applicant and the Collaborative Applicant of its decision within 60 days of receipt of the Collaborative Applicant's response.
5. If HUD finds that the solo applicant was not permitted to participate in the Continuum of Care planning process in a reasonable manner, then HUD may award a grant to the solo applicant when funds next become available and may direct the Continuum of Care to take remedial steps to ensure reasonable participation in the future. HUD may also reduce the award to the Continuum's applicant(s).

D. Denied or Decreased Funding. Eligible applicants, including project applicants and Collaborative Applicants, that submitted an application to HUD in response to this NOFA, that were either not awarded funds by HUD, or that requested more funds than HUD awarded, may appeal HUD's decision within 45 days after the final funding announcement. Only those applicants with projects that were ranked within the CoC's maximum amount available will be considered for funding or additional funding.

To appeal HUD's decision, the applicant must submit a written appeal to HUD, with a copy to the authorized representative from the CoC's designated Collaborative Applicant. The written appeal must include evidence demonstrating HUD error and follow the instructions in this section.

The applicant must submit its written appeal by email to snapsappeals@hud.gov, from the organization's email address on the organization's letterhead and signed by the authorized representative. The appeal process is as follows:

1. Denied Funding. To appeal HUD's decision, the applicant must submit a written appeal to HUD using the process outlined in Section X.F of this NOFA within 45 days of the date of the funding announcement of the conditional awards from HUD, with a copy to the authorized representative from the CoC's designated Collaborative Applicant.

a. Projects, including projects for CoC planning funds and Unified Funding Agency (UFA) costs, could have been rejected by HUD because:

- (1) the individual project application failed to meet eligibility and quality thresholds set forth in this NOFA;
- (2) the individual project application met eligibility and quality thresholds set forth in this NOFA, but was ranked in a position where a portion of the grant funds were outside the CoC's maximum award amount, and after HUD reduced its funding to fit within the CoC's maximum award amount, HUD determined that the project was no longer feasible; or
- (3) HUD did not have sufficient funding to fund all eligible projects ranked within the CoC's maximum award amount.

b. For applicants that were fully denied funding for a grant, the applicant must provide evidence that demonstrates HUD error in not awarding the grant. Documentation submitted by the applicant must include:

- (1) documentation that the project was ranked within the maximum award amount available to the CoC;
- (2) evidence from the project application supporting the applicant's claim that the project application met eligibility and quality thresholds set forth in this NOFA; and
- (3) evidence that the applicant believes HUD failed to follow its selection priorities set forth in this NOFA which resulted in the project not being funded (e.g., selecting a lower-scored project within the CoC or a similar project from another CoC).

c. For applicants that were denied funding due to the individual project's funding being decreased to such a level that the project was no longer feasible, documentation submitted by the applicant must include the evidence in Section I.H of this NOFA as well as evidence for decreased funding in Section X.D.2 of this NOFA.

d. For CoCs that were denied funding due to the score of the CoC Application or the score of the project application not being high enough to result in the funding of project(s) within the CoC, and the lower score for one or both application types was the result of HUD error, the CoC may appeal the CoC or project application score and request funding for affected projects. Documentation submitted by the Collaborative Applicant on behalf of the CoC must include evidence of HUD error when calculating the CoC Application or project application score.

Note: HUD can only consider information submitted with the CoC Application. HUD will not consider additional information in support of the CoC Application.

2. Decreased Funding. To appeal HUD's decision, the applicant must submit a written

appeal to HUD using the process outlined in Section X.F of this NOFA within 45 days of the date of the final funding announcement of the conditional awards from HUD, with a copy to the authorized representative of the CoC's designated Collaborative Applicant.

Documentation submitted by the applicant must include evidence of the HUD error the applicant believes was made.

3. HUD Decision and Notification of Decision. Where HUD determines that HUD error occurred, and the applicant should have been awarded additional funding, then HUD will provide funding from the next available funds and make necessary adjustments by amending the award. HUD will reverse a decision only when the applicant can show that HUD error caused the denial or decrease.

E. Consolidated Plan Certification. An applicant may appeal to HUD a jurisdiction's refusal to provide a certification of consistency with the Consolidated Plan. The appeals process is as follows:

1. Written Appeal. With the project application that is submitted by the application deadline, the applicant must submit a written appeal. Project applicants may submit its appeal in *e-snaps* with its project application. When submitted with the project application in *e-snaps*, the applicant must also email a copy of this appeal to the jurisdiction that denied the certification of consistency and should send a copy to the authorized representative from the CoC's designated Collaborative Applicant, unless it is the Collaborative Applicant that is filing the appeal. Otherwise, the project applicant or Collaborative Applicant may submit the appeal to HUD using one of the methods in Section X.F of this NOFA. The written appeal must include the following information:

- a. a copy of the applicant's request to the jurisdiction for the Certification of Consistency with the Consolidated Plan;
- b. a copy of the jurisdiction's response stating the reasons for denial, including the reasons the proposed project is not consistent with the jurisdiction's Consolidated Plan in accordance with 24 CFR 91.510(c); and
- c. a statement of the reasons why the applicant believes its project is consistent with the jurisdiction's Consolidated Plan.

The appeal may include additional information the applicant believes supports its appeal, including:

- (1) any additional communication between the applicant and the jurisdiction regarding the request for certification of consistency; and
- (2) documentation that identifies to whom within the jurisdiction the evidence was sent and date on which it was sent.

2. Jurisdiction Response. The jurisdiction will have 10 days after the receipt of the applicant's written appeal to submit a written response to HUD. The response must be sent by email to snapsappeals@hud.gov on the organization's letterhead, with a copy to the project applicant and the authorized representative of the CoC's designated Collaborative Applicant. The response must include the following information:

- a. an explanation of the reasons originally given for refusing to provide the

Certification of Consistency with the Consolidated Plan; and

b. written rebuttal to any claims made by the applicant in the written appeal.

3. HUD Decision and Notification of Decision.

a. HUD will review the submissions and will provide written notification, by email, of its decision to the applicant and the jurisdiction, with a copy to the authorized representative from the CoC's designated Collaborative Applicant within 45 days of the date of the receipt of the jurisdiction's response. In making its decision, HUD will consider whether the applicant submitted the request to the appropriate certifying jurisdiction and the reasonableness of the jurisdiction's refusal to provide the certificate.

b. If HUD finds that the certifying jurisdiction's refusal to provide a certification of consistency with the Consolidated Plan was reasonable, then HUD will automatically reject the project application. If HUD finds that the certifying jurisdiction's refusal to provide a certification of consistency with the Consolidated Plan was not reasonable, then HUD will consider the project application for funding in the respective FY CoC Program Competition in accordance with the review standards set forth in this NOFA.

c. If the jurisdiction failed to provide written reasons for refusal, including the reasons why the project is not consistent with the jurisdiction's Consolidated Plan in its initial response to the applicant's request for a certification, HUD will find for the applicant without further inquiry or response from the political jurisdiction.

d. HUD will provide written notification of its decision within 45 days of the date of HUD's receipt of the jurisdiction's response. Where the jurisdiction failed to provide a written response, HUD will provide written notification of its decision within 55 days of the date of HUD's receipt of the project applicant's response.

F. Appeals Submission.

1. Submission of Appeals by Email. Appeals must be submitted via email to snapsappeals@hud.gov. The subject line of your email must include the **CoC Number**, "**Appeal Notice**," and type of appeal, i.e., **Participation**, **HUD Error**, or **Consolidated Plan Certification**. A sample email Subject Line is: **Subject: XX-500 – Appeal Notice– Consolidated Plan Certification**.

2. HUD Response. HUD will respond to all appeals via email. HUD will not consider any requests to reconsider funding for FY 2019 funds except for those appeals outlined in this NOFA.

XI. Agency Contacts

A. For Further Information. Recipients and individuals can use the locator at [Hud Exchange](#) to find contact information for the Collaborative Applicant and for the local HUD CPD Field Office serving the CoCs territory. Individuals who are hearing- or speech-impaired should use the Information Relay Services at 1-800-877-8339 (these are toll-free numbers).

B. For Technical Assistance. HUD will make appropriate resources available for technical

assistance related to *e-snaps*. Specifically, HUD will make available [e-snaps](#) AAQ to address technical or other questions. Local HUD CPD Field Office staff will also be available to help citizens identify organizations in the community that are involved in developing the CoC system. HUD staff and HUD contractors are prohibited from providing CoCs, Collaborative Applicants, and project applicants with guidance that will result in a competitive advantage for any CoC or project application.

Following conditional selection of applications, HUD staff will be available to assist conditionally awarded applicants in clarifying or confirming information that is a prerequisite to the offer of a grant agreement by HUD. However, between the application deadline and the announcement of conditional selections, HUD is prohibited from and will not accept any information that would improve the substantive quality of a CoC's application pertinent to HUD's funding decision.

C. HUD staff will be available to provide general clarification on the content of this NOFA; however, HUD staff are prohibited from assisting any applicant in preparing the application(s) in *e-snaps*.

1. Local HUD Community Planning Development (CPD) Office. Questions regarding specific program requirements should be directed to the local HUD CPD field office, a directory of which can be found at <https://www.hudexchange.info/programs/cpd-field-office-e-directory/>.
2. Training and Resources. Collaborative Applicants and project applicants that need assistance completing the applications in *e-snaps* or understanding the program requirements under the CoC Program may access the Rule, training materials, and program resources via the HUD Exchange at <https://www.hudexchange.info/homelessness-assistance/>.
3. HUD Exchange Ask A Question (AAQ). CoCs, Collaborative Applicants, and project applicants that require information and technical support concerning this NOFA and the application in *e-snaps* may submit an electronic inquiry via the HUD Exchange *e-snaps* AAQ at <https://www.hudexchange.info/program-support/my-question/>. The AAQ is accessible 24 hours each day. Starting 2 days prior to the application deadline for FY 2019 funds, the AAQ will respond only to emergency technical support questions up to the deadline of 8:00 PM Eastern time. Applicants experiencing technical difficulty should contact the *e-snaps* AAQ immediately for assistance and document their attempts to obtain assistance.
3. HUD Homeless Assistance Listserv. HUD may provide Collaborative Applicants and Project Applicants with additional information through HUD websites located at www.hud.gov and www.hudexchange.info and via the CoC Program email-based listserv. To join the listserv, visit www.hudexchange.info/maillinglist. This additional information will not change the selection criteria or selection process in this NOFA, but may include items such as updates on status of *e-snaps* and reminders of impending deadlines.

XII. Other Information

Paperwork Reduction Act Statement. The information collection requirements in this notice have been approved by OMB under the Paperwork Reduction Act of 1995 (44 U.S.C.3501-3520). In accordance with the Paperwork Reduction Act, HUD may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection displays a valid OMB control number. Each Program NOFA will identify its applicable OMB control number unless its collection of information is excluded from these requirements under 5 CFR part 1320.

Environmental Impact. A finding of No Significant Impact with respect to the environment has been made for this notice, in accordance with HUD regulations at 24 CFR part 50 that implement section 102(2)(C) of the National Environmental Policy Act of 1969 (42 U.S.C. 4332(2)(C)). The Finding of No Significant Impact is made available with the posting of this NOFA on [HUD's Funding Opportunities Page](#).