

**TOLOMATO  
COMMUNITY DEVELOPMENT DISTRICT  
ST. JOHNS AND DUVAL COUNTIES, FLORIDA  
FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED  
SEPTEMBER 30, 2017**

**TOLOMATO COMMUNITY DEVELOPMENT DISTRICT  
ST. JOHNS AND DUVAL COUNTIES, FLORIDA  
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## INDEPENDENT AUDITOR'S REPORT

To the Board of Supervisors  
Tolomato Community Development District  
St. Johns and Duval Counties, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of Tolomato Community Development District, St. Johns and Duval Counties, Florida ("District") as of and for the fiscal year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of September 30, 2017, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 27, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

### **Report on Other Legal and Regulatory Requirements**

We have also issued our report dated March 27, 2018, on our consideration of the District's compliance with the requirements of Section 218.415, Florida Statutes, as required by Rule 10.556(10) of the Auditor General of the State of Florida. The purpose of that report is to provide an opinion based on our examination conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants.

March 27, 2018

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of Tolomato Community Development District, St. Johns and Duval Counties, Florida, Florida ("District") provides a narrative overview of the District's financial activities for the fiscal year ended September 30, 2017. Please read it in conjunction with the District's Independent Auditor's Report, basic financial statements, accompanying notes and supplementary information to the basic financial statements.

### FINANCIAL HIGHLIGHTS

- The liabilities of the District exceeded its assets at the close of the most recent fiscal year resulting in a net position deficit balance of (\$187,340,951).
- The change in the District's total net position in comparison with the prior fiscal year was \$1,853,009, an increase. The key components of the District's net position and change in net position are reflected in the table in the government-wide financial analysis section.
- At September 30, 2017, the District's governmental funds reported combined ending fund balances of \$21,846,480, an increase of \$1,890,469 in comparison with the prior fiscal year. A portion of the fund balance is non-spendable for prepaid and deposit items, restricted for debt service and capital projects, assigned to maintenance reserves and subsequent years' expenditures, and the remainder is unassigned fund balance which is available for spending at the District's discretion.

### OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as the introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the residual amount being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements include all governmental activities that are principally supported by special assessment. The District does not have any business-type activities. The governmental activities of the District include the general government (management), maintenance, roadways and recreational functions.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District has one fund category: governmental funds.

## OVERVIEW OF FINANCIAL STATEMENTS (Continued)

### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflow of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains three governmental funds for external reporting. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service fund and capital projects fund, all of which are considered major funds.

The District adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with the budget.

### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of an entity's financial position. In the case of the District, liabilities exceeded assets at the close of the most recent fiscal year.

Key components of the District's net position are reflected in the following table:

	NET POSITION SEPTEMBER 30,	
	2017	2016 (Restated)
Current and other assets	\$ 24,453,057	\$ 20,947,306
Capital assets, net of depreciation	90,902,061	82,753,238
Total assets	115,355,118	103,700,544
Current liabilities	25,807,667	19,319,978
Long-term liabilities	276,888,402	273,574,526
Total liabilities	302,696,069	292,894,504
Net position		
Net investment in capital assets	(185,986,341)	(190,821,288)
Restricted	1,126,486	1,023,579
Unrestricted	(2,481,096)	603,749
Total net position	\$ (187,340,951)	\$ (189,193,960)

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

The District's net position reflects its investment in capital assets (e.g. land, land improvements, and infrastructure) less any related debt used to acquire those assets that is still outstanding. These assets are used to provide services to residents; consequently, these assets are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used.

The District's net position decreased during the most recent fiscal year.

Key elements of the change in net assets are reflected in the following table:

CHANGES IN NET POSITION FOR THE FISCAL YEAR ENDED SEPTEMBER 30,		
	2017	2016 (Restated)
Revenues:		
Program revenues		
Charges for services	\$ 18,708,968	\$ 16,852,785
Operating grants and contributions	89,740	23,256
Capital grants and contributions	10,395,240	5,503,497
General revenues		
Unrestricted investment earnings	5,996	6,568
Miscellaneous	44,012	45,481
Total revenues	<u>29,243,956</u>	<u>22,431,587</u>
Expenses:		
General government	838,876	746,199
Maintenance and operations	1,571,299	1,375,396
Roadways	4,017,072	3,795,857
Environmental	51,090	32,700
Facility rental	48,207	54,715
Recreation	3,562,634	3,518,082
Interest	17,288,055	17,666,951
Bond issuance costs	13,714	-
Total expenses	<u>27,390,947</u>	<u>27,189,900</u>
Change in net position	<u>1,853,009</u>	<u>(4,758,313)</u>
Net position - beginning (restated)	<u>(189,193,960)</u>	<u>(184,435,647)</u>
Net position - ending	<u>\$ (187,340,951)</u>	<u>\$ (189,193,960)</u>

As noted above and in the statement of activities, the cost of all governmental activities during the fiscal year ended September 30, 2017 was \$27,390,947. The costs of the District's activities were primarily funded by program revenues. Program revenues are comprised primarily of assessments. The remainder of the current fiscal year revenue includes a Developer contribution of land, impact fees, interest revenue, recreation fees and charges and miscellaneous income. The majority of the increase in program revenues is the result of increases in prepayment and impact fee revenues, and a Developer contribution of land. The majority of the change in expenses results from the increase in certain roadway costs.

## GENERAL BUDGETING HIGHLIGHTS

An operating budget was adopted and maintained by the governing board for the District pursuant to the requirements of Florida Statutes. The budget is adopted using the same basis of accounting that is used in preparation of the fund financial statements. The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. Any budget amendments that increase the aggregate budgeted appropriations must be approved by the Board of Supervisors. Actual general fund expenditures for the fiscal year ended September 30, 2017 exceeded appropriations by \$120,509. The over expenditures were funded by a portion of the current year excess revenues.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At September 30, 2017, the District had \$107,578,250 invested in capital assets for its governmental activities. In the government-wide financial statements depreciation of \$16,676,189 has been taken, which resulted in a net book value of \$90,902,061. More detailed information about the District's capital assets is presented in the notes of the financial statements.

### Capital Debt

At September 30, 2017, the District had \$273,834,271 in Bonds outstanding for its governmental activities. In addition, the District had a Developer Advance of \$3,054,131. More detailed information about the District's capital debt is presented in the notes of the financial statements.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND OTHER EVENTS

For the subsequent fiscal year, the District anticipates that the cost of general operations will increase. The Board is in the process of refinancing the current Series 2012A-1 and 2012A-2 outstanding Bonds, and the refinancing is expected close by April 1, 2018. The District has initiated procedures to amend the boundaries and bring additional lands within the District. There is no known financial impact on the District as of the report date.

## CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, land owners, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the financial resources it manages and the stewardship of the facilities it maintains. If you have questions about this report or need additional financial information, contact the Tolomato Community Development District's Finance Department at 245 Nocatee Center Way, Ponte Vedra, Florida, 32081.

**TOLOMATO COMMUNITY DEVELOPMENT DISTRICT  
ST. JOHNS AND DUVAL COUNTIES, FLORIDA  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2017**

	Governmental Activities
<b>ASSETS</b>	
Cash	\$ 1,177,054
Investments	2,605,044
Assessments receivable	79,075
Other receivables	1,604,433
Inventory	8,231
Prepaid and deposit items	74,707
Restricted assets:	
Investments	18,904,513
Capital assets:	
Nondepreciable	17,585,642
Depreciable, net	73,316,419
Total assets	115,355,118
<b>LIABILITIES</b>	
Accounts payable	229,582
Unearned revenue	148,851
Deposits	80,100
Contracts and retainage payable	2,148,044
Accrued interest payable	23,146,188
Non-current liabilities:	
Compensated absences	54,902
Due within one year	9,135,000
Due in more than one year	267,753,402
Total liabilities	302,696,069
<b>NET POSITION</b>	
Net investment in capital assets	(185,986,341)
Restricted for capital projects	1,126,486
Unrestricted	(2,481,096)
Total net position	\$ (187,340,951)

See notes to the financial statements

**TOLOMATO COMMUNITY DEVELOPMENT DISTRICT  
ST. JOHNS AND DUVAL COUNTIES, FLORIDA  
STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

<u>Functions/Programs</u>	<u>Expenses</u>	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental activities:					
General government	\$ 838,876	\$ 838,876	\$ -	\$ -	\$ -
Maintenance and operations	1,571,299	1,079,474	-	-	(491,825)
Roadways	4,017,072	2,759,708	-	8,498,230	7,240,866
Environmental	51,090	35,099	-	-	(15,991)
Facility rental	48,207	351,799	-	-	303,592
Recreation	3,562,634	590,925	-	1,897,010	(1,074,699)
Interest on long-term debt	17,288,055	13,053,087	89,740	-	(4,145,228)
Bond issuance costs	13,714	-	-	-	(13,714)
Total governmental activities	27,390,947	18,708,968	89,740	10,395,240	1,803,001
General revenues:					
Unrestricted investment earnings					5,996
Miscellaneous					44,012
Total general revenues					50,008
Change in net position					1,853,009
Net position - beginning (restated)					(189,193,960)
Net position - ending					\$ (187,340,951)

See notes to the financial statements

**TOLOMATO COMMUNITY DEVELOPMENT DISTRICT  
ST. JOHNS AND DUVAL COUNTIES, FLORIDA  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2017**

	Major Funds			Total Governmental Funds
	General	Debt Service	Capital Projects	
<b>ASSETS</b>				
Cash and cash equivalent	\$ 604,367	\$ -	\$ 572,687	\$ 1,177,054
Investments	2,605,044	17,804,369	1,100,144	21,509,557
Assessments receivable	24,909	54,166	-	79,075
Other receivables	2,734	-	1,601,699	1,604,433
Inventory	8,231	-	-	8,231
Prepaid and deposit items	62,626	12,081	-	74,707
Total assets	<u>\$ 3,307,911</u>	<u>\$ 17,870,616</u>	<u>\$ 3,274,530</u>	<u>\$ 24,453,057</u>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>Liabilities:</b>				
Accounts payable	\$ 229,582	\$ -	\$ -	\$ 229,582
Unearned revenue	148,851	-	-	148,851
Deposits	80,100	-	-	80,100
Contracts and retainage payable	-	-	2,148,044	2,148,044
Total liabilities	<u>458,533</u>	<u>-</u>	<u>2,148,044</u>	<u>2,606,577</u>
<b>Fund balances:</b>				
<b>Nonspendable:</b>				
Prepaid and deposit items	62,626	-	-	62,626
<b>Restricted for:</b>				
Debt service	-	17,870,616	-	17,870,616
Capital projects	-	-	1,126,486	1,126,486
<b>Assigned to:</b>				
Maintenance reserves	635,698	-	-	635,698
Subsequent year's expenditures	859,968	-	-	859,968
Unassigned	1,291,086	-	-	1,291,086
Total fund balances	<u>2,849,378</u>	<u>17,870,616</u>	<u>1,126,486</u>	<u>21,846,480</u>
<b>Total liabilities and fund balances</b>	<u>\$ 3,307,911</u>	<u>\$ 17,870,616</u>	<u>\$ 3,274,530</u>	<u>\$ 24,453,057</u>

See notes to the financial statements

**TOLOMATO COMMUNITY DEVELOPMENT DISTRICT  
ST. JOHNS AND DUVAL COUNTIES, FLORIDA  
RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS  
TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2017**

Total fund balances - governmental funds \$ 21,846,480

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. The statement of net position includes those capital assets, net of any accumulated depreciation, in the net position of the government as a whole.

Cost of capital assets	107,578,250	
Accumulated depreciation	<u>(16,676,189)</u>	90,902,061

Liabilities not due and payable from current available resources are not reported as liabilities in the governmental fund statements. All liabilities, both current and long-term, are reported in the government-wide financial statements.

Compensated absences	(54,902)	
Accrued interest payable	(23,146,188)	
Developer advance	(3,054,131)	
Bonds payable	<u>(273,834,271)</u>	<u>(300,089,492)</u>
Net position of governmental activities		<u>\$ (187,340,951)</u>

See notes to the financial statements

**TOLOMATO COMMUNITY DEVELOPMENT DISTRICT  
ST. JOHNS AND DUVAL COUNTIES, FLORIDA  
STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

	Major Funds			Total Governmental Funds
	General	Debt Service	Capital Projects	
<b>REVENUES</b>				
Assessments	\$ 4,713,157	\$ 13,053,087	\$ -	\$ 17,766,244
Interest	5,996	89,740	5,958	101,694
Impact fees	-	-	8,492,272	8,492,272
Cost-sharing revenues	44,012	-	-	44,012
Rental revenue	351,799	-	-	351,799
Recreation fees and charges	590,925	-	-	590,925
Total revenues	<u>5,705,889</u>	<u>13,142,827</u>	<u>8,498,230</u>	<u>27,346,946</u>
<b>EXPENDITURES</b>				
Current:				
General government	818,975	-	19,901	838,876
Maintenance and operations	1,517,291	-	-	1,517,291
Roadways	839,275	-	-	839,275
Environmental	51,090	-	-	51,090
Facility rental	48,207	-	-	48,207
Recreation	2,052,392	-	-	2,052,392
Debt service:				
Principal	-	5,559,038	-	5,559,038
Interest	-	5,963,183	-	5,963,183
Bond issue costs	-	13,714	-	13,714
Capital outlay	175,377	-	10,806,395	10,981,772
Total expenditures	<u>5,502,607</u>	<u>11,535,935</u>	<u>10,826,296</u>	<u>27,864,838</u>
Excess (deficiency) of revenues over (under) expenditures	203,282	1,606,892	(2,328,066)	(517,892)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfer in (out)	132	(22,744)	22,612	-
Developer proceeds	-	-	2,408,361	2,408,361
Total other financing sources (uses)	<u>132</u>	<u>(22,744)</u>	<u>2,430,973</u>	<u>2,408,361</u>
Net change in fund balances	203,414	1,584,148	102,907	1,890,469
Fund balances - beginning	<u>2,645,964</u>	<u>16,286,468</u>	<u>1,023,579</u>	<u>19,956,011</u>
Fund balances - ending	<u>\$ 2,849,378</u>	<u>\$ 17,870,616</u>	<u>\$ 1,126,486</u>	<u>\$ 21,846,480</u>

See notes to the financial statements

**TOLOMATO COMMUNITY DEVELOPMENT DISTRICT  
ST. JOHNS AND DUVAL COUNTIES, FLORIDA  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

Net change in fund balances - total governmental funds	\$ 1,890,469
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures; however, the cost of capital assets is eliminated in the statement of activities and capitalized in the statement of net position.	10,962,524
Governmental funds report debt proceeds as other financing sources; however, debt proceeds is eliminated in the statement of activities and reported as liabilities in the statement of net position.	(2,408,361)
Depreciation of capital assets is not recognized in the governmental fund financial statements, but is reported as an expense in the statement of activities.	(4,710,711)
Expenditures related to debt service payments are recognized when paid while the amounts reduce the long term debt on the government wide financial statements.	5,559,038
The statement of activities reports noncash contributions as revenues, but these revenues are not reported in the governmental fund financial statements.	1,897,010
Amortization of Bond discounts/premiums is not recognized in the governmental fund financial statements, but is reported as an expense in the statement of activities.	(28,705)
Accreted interest on long-term liabilities is recorded in the statement of activities but not in the fund financial statements.	(6,435,848)
The interest portion of the Participation Amount is not recognized in the governmental fund financial statements, but is reported as an expense in the statement of activities.	(4,914,766)
The change in compensated absences between the current and prior fiscal year is recorded in the statement of activities but not in the fund financial statements.	(12,088)
The change in accrued interest on long-term liabilities between the current and prior fiscal years is recorded in the statement of activities, but not in the governmental fund financial statements.	54,447
Change in net position of governmental activities	\$ 1,853,009

See notes to the financial statements

**TOLOMATO COMMUNITY DEVELOPMENT DISTRICT  
ST. JOHNS AND DUVAL COUNTIES, FLORIDA  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 – NATURE OF ORGANIZATION AND REPORTING ENTITY**

Tolomato Community Development District ("District") was established pursuant to Rule 42SS-1, Florida Administrative Code, adopted by the Florida Land and Water Adjudicatory Commission effective July 29, 2004. The Act provides among other things, the power to manage basic services for community development, power to borrow money and issue Bonds, and to levy and assess non-ad valorem assessments for the financing and delivery of capital infrastructure.

The District was established for the purposes of financing and managing the acquisition, construction, maintenance and operation of a portion of the infrastructure necessary for community development within the District.

The District is governed by the Board of Supervisors ("Board"), which is composed of five members. The Supervisors are elected by the registered voters within the District. The Board of Supervisors of the District exercise all powers granted to the District pursuant to Chapter 190, Florida Statutes. SONOC Company, LLC ("Master Developer") is the master developer in the Nocatee DRI and is the landowner of substantially all of the lands in the Development, other than lands that it has sold or donated. The Master Developer has retained Nocatee Development Company ("NDC") to provide comprehensive management of the development. NDC's shareholders are also principals in The PARC Group, Inc. ("PARC"), a real estate development company in Northeast Florida. The Chairman of the Board of Supervisors of the District is a shareholder of NDC.

The Board has the responsibility for:

1. Assessing and levying assessments.
2. Approving budgets.
3. Exercising control over facilities and properties.
4. Controlling the use of funds generated by the District.
5. Approving the hiring and firing of key personnel.
6. Financing improvements.

The financial statements were prepared in accordance with Governmental Accounting Standards Board ("GASB") Statements. Under the provisions of those standards, the financial reporting entity consists of the primary government, organizations for which the District is considered to be financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that, if excluded, the financial statements of the District would be considered incomplete or misleading. There are no entities considered to be component units of the District; therefore, the financial statements include only the operations of the District.

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Government-Wide and Fund Financial Statements**

The basic financial statements include both government-wide and fund financial statements.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Government-Wide and Fund Financial Statements (Continued)**

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; operating-type special assessments for maintenance and debt service are treated as charges for services and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not included among program revenues are reported instead as *general revenues*.

### **Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Assessments are recognized as revenues in the year for which they are levied. Grants and similar items are to be recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

### **Assessments**

Assessments are non-ad valorem assessments on certain land and all platted lots within the District. Assessments are levied each November 1 on property of record as of the previous January. The fiscal year for which annual assessments are levied begins on October 1 with discounts available for payments through February 28 and become delinquent on April 1. For debt service assessments, amounts collected as advance payments are used to prepay a portion of the Bonds outstanding. Otherwise, assessments are collected annually to provide funds for the debt service on the portion of the Bonds which are not paid with prepaid assessments.

Assessments and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. The portion of assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period.

The District reports the following major governmental funds:

### **General Fund**

The general fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

### **Debt Service Fund**

The debt service fund is used to account for the accumulation of resources for the annual payment of principal and interest on long-term debt.

### **Capital Projects Fund**

This fund accounts for the financial resources to be used for the acquisition or construction of major infrastructure within the District.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

## **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### **Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)**

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first for qualifying expenditures, then unrestricted resources as they are needed.

### **Assets, Liabilities and Net Position or Equity**

#### Restricted Assets

These assets represent cash and investments set aside pursuant to Bond covenants or other contractual restrictions.

#### Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand and demand deposits (interest and non-interest bearing).

The District has elected to proceed under the Alternative Investment Guidelines as set forth in Section 218.415 (17) Florida Statutes. The District may invest any surplus public funds in the following:

- a) The Local Government Surplus Trust Funds, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act;
- b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency;
- c) Interest bearing time deposits or savings accounts in qualified public depositories;
- d) Direct obligations of the U.S. Treasury.

Securities listed in paragraph c and d shall be invested to provide sufficient liquidity to pay obligations as they come due.

The District records all interest revenue related to investment activities in the respective funds. Investments are measured at amortized cost or reported at fair value as required by generally accepted accounting principles.

#### Inventories and Prepaid Items

Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### Capital Assets

Capital assets which include property, plant and equipment, and infrastructure assets (e.g., roads, sidewalks and similar items) are reported in the government activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Assets, Liabilities and Net Position or Equity (Continued)

#### Capital Assets (Continued)

Property, plant and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Furniture and equipment	5
Maintenance facilities	10
Recreational facilities	20
Roadways	20

In the governmental fund financial statements, amounts incurred for the acquisition of capital assets are reported as fund expenditures. Depreciation expense is not reported in the governmental fund financial statements.

#### Unearned Revenue

Governmental funds report unearned revenue in connection with resources that have been received, but not yet earned.

#### Long-Term Obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized ratably over the life of the Bonds. Bonds payable are reported net of applicable premiums or discounts. Bond issuance costs are expensed when incurred.

In the fund financial statements, governmental fund types recognize premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Deferred Outflows/Inflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to future reporting period(s). For example, the District would record deferred outflows of resources on the statement of net position related to debit amounts resulting from current and advance refundings resulting in the defeasance of debt (i.e. when there are differences between the reacquisition price and the net carrying amount of the old debt).

#### Deferred Outflows/Inflows of Resources (Continued)

Deferred inflows of resources represent an acquisition of net position that applies to future reporting period(s). For example, when an asset is recorded in the governmental fund financial statements, but the revenue is unavailable, the District reports a deferred inflow of resources on the balance sheet until such times as the revenue becomes available.

#### Fund Equity/Net Position

In the fund financial statements, governmental funds report non spendable and restricted fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Assignments of fund balance represent tentative management plans that are subject to change.

The District can establish limitations on the use of fund balance as follows:

Committed fund balance – Amounts that can be used only for the specific purposes determined by a formal action (resolution) of the Board of Supervisors. Commitments may be changed or lifted only by the Board of Supervisors taking the same formal action (resolution) that imposed the constraint originally. Resources accumulated pursuant to stabilization arrangements sometimes are reported in this category.

## **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### **Assets, Liabilities and Net Position or Equity (Continued)**

#### Fund Equity/Net Position (Continued)

Assigned fund balance – Includes spendable fund balance amounts established by the Board of Supervisors that are intended to be used for specific purposes that are neither considered restricted nor committed. The Board may also assign fund balance as it does when appropriating fund balance to cover differences in estimated revenue and appropriations in the subsequent year's appropriated budget. Assignments are generally temporary and normally the same formal action need not be taken to remove the assignment.

The District first uses committed fund balance, followed by assigned fund balance and then unassigned fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Net position is the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. Net position in the government-wide financial statements are categorized as net investment in capital assets, restricted or unrestricted. Net investment in capital assets represents net position related to infrastructure and property, plant and equipment. Restricted net position represents the assets restricted by the District's Bond covenants or other contractual restrictions. Unrestricted net position consists of the net position not meeting the definition of either of the other two components.

#### **Other Disclosures**

##### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

## **NOTE 3 – BUDGETARY INFORMATION**

The District is required to establish a budgetary system and an approved Annual Budget. Annual Budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund. All annual appropriations lapse at fiscal year-end.

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- a) Each year the District Manager submits to the District Board a proposed operating budget for the fiscal year commencing the following October 1.
- b) Public hearings are conducted to obtain public comments.
- c) Prior to October 1, the budget is legally adopted by the District Board.
- d) All budget changes must be approved by the District Board.
- e) The budgets are adopted on a basis consistent with generally accepted accounting principles.
- f) Unused appropriation for annually budgeted funds lapse at the end of the year.

## NOTE 4 – DEPOSITS AND INVESTMENTS

### Deposits

The District's cash balances were entirely covered by federal depository insurance or by a collateral pool pledged to the State Treasurer. Florida Statutes Chapter 280, "Florida Security for Public Deposits Act", requires all qualified depositories to deposit with the Treasurer or another banking institution eligible collateral equal to various percentages of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance held. The percentage of eligible collateral (generally, U.S. Governmental and agency securities, state or local government debt, or corporate bonds) to public deposits is dependent upon the depository's financial history and its compliance with Chapter 280. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses.

### Investments

The District's investments were held as follows at September 30, 2017:

	<u>Amortized Cost</u>	<u>Credit Risk</u>	<u>Maturities</u>
First American Government Obligations Fund - Class Z	\$ 18,578,830	S&P AAAM	Weighted average of the fund portfolio: 23 days
US Bank Mmkt 5 - Ct	2,605,044	N/A	Not available
Fidelity Govt Portfolio CI III	325,683	N/A	Not available
	<u>\$ 21,509,557</u>		

*Credit risk* – For investments, credit risk is generally the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Investment ratings by investment type are included in the preceding summary of investments.

*Concentration risk* – The District places no limit on the amount the District may invest in any one issuer.

*Interest rate risk* – The District does not have a formal policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates.

However, the Bond Indenture limits the type of investments held using unspent proceeds.

*Fair Value Measurement* – When applicable, the District measures and records its investments using fair value measurement guidelines established in accordance with GASB Statements. The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques.

These guidelines recognize a three-tiered fair value hierarchy, in order of highest priority, as follows:

- *Level 1:* Investments whose values are based on unadjusted quoted prices for identical investments in active markets that the District has the ability to access;
- *Level 2:* Investments whose inputs - other than quoted market prices - are observable either directly or indirectly; and,
- *Level 3:* Investments whose inputs are unobservable.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the entire fair value measurement. Valuation techniques used should maximize the use of observable inputs and minimize the use of unobservable inputs.

Money market investments that have a maturity at the time of purchase of one year or less and are held by governments other than external investment pools should be measured at amortized cost. Accordingly, the District's investments have been reported at amortized cost above.

## NOTE 5 – INTERFUND TRANSFERS

Interfund transfers for the fiscal year ended September 30, 2017 were as follows:

Fund	Transfer in	Transfer Out
General fund	\$ 132	\$ -
Debt service fund	-	22,744
Capital projects fund	22,612	-
Total	\$ 22,744	\$ 22,744

Transfers are used to move revenues from the fund where collection occurs to the fund where funds have been reallocated for use. In the case of the District, transfers from the debt service fund to the capital projects fund were made in accordance with the Bond Indentures.

## NOTE 6 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended September 30, 2017 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities				
Capital assets, not being depreciated				
Land & land improvements	\$ 4,063,500	\$ 1,897,010	\$ -	\$ 5,960,510
Infrastructure in progress	2,630,784	10,806,395	(1,812,047)	11,625,132
Total capital assets, not being depreciated	6,694,284	12,703,405	(1,812,047)	17,585,642
Capital assets, being depreciated				
Infrastructure - roadways	63,555,945	-	-	63,555,945
Maintenance facilities	226,723	-	-	226,723
Recreational facilities	22,358,157	1,812,047	-	24,170,204
Equipment	1,883,607	156,129	-	2,039,736
Total capital assets, being depreciated	88,024,432	1,968,176	-	89,992,608
Less accumulated depreciation for:				
Infrastructure - roadways	4,298,235	3,177,797	-	7,476,032
Maintenance facilities	79,089	22,672	-	101,761
Recreational facilities	6,044,435	1,117,908	-	7,162,343
Equipment	1,543,719	392,334	-	1,936,053
Total accumulated depreciation	11,965,478	4,710,711	-	16,676,189
Total capital assets, being depreciated, net	76,058,954	(2,742,535)	-	73,316,419
Governmental activities capital assets	\$ 82,753,238	\$ 9,960,870	\$ (1,812,047)	\$ 90,902,061

### Infrastructure improvements

The total projected cost of the District's infrastructure improvements has been estimated at a total cost of \$473 million. Certain improvements, such as roadways and parks, have been conveyed to other governmental entities, and more will be conveyed upon completion of the project. Funding for the District's infrastructure has primarily been provided by the Series 2006, 2007, 2007A. The portions of the project not financed through these bonds are expected to be financed by the Master Developer or with future bond proceeds.

During the current fiscal year, the Master Developer donated land to the District to be used for recreational and entertainment purposes, ponds and various right-of-ways. The land may not be used for any other purpose without the prior written consent of the Master Developer. Also, the District agreed to not transfer the title of or lease the property or any part thereof for a period of fifteen (15) years after the recording of the deed, except for leases, licenses or occupancy agreements for vendors or for special events. In conjunction with these transactions, \$1,897,010 in land was recognized as Developer contributions in the current fiscal year. Note 16 – Subsequent Events for additional conveyances.

## **NOTE 6 - CAPITAL ASSETS (Continued)**

### **Infrastructure Improvements (Continued)**

Jacksonville Electric Authority ("Authority") reimburses the District for costs incurred for improvements made on behalf of the Authority. The improvements will not be owned or maintained by the District; therefore, they are not included in the capital asset schedule above. During the current fiscal year, the District incurred costs to be reimbursed by the Authority of \$2,378,447, of which \$1,189,224 was receivable at September 30, 2017.

The District has an agreement with the County for road impact fees. Under the terms of the agreement, the District collects road impact fees and will provide the County with an annual list of fees. The District received road impact fee revenues of approximately \$1.4 million for the fiscal year ended September 30, 2017. See Note 16 – Subsequent Events for additional impact fee credits with County.

In the prior fiscal year, the County required the District to open a Letter of Credit as a surety bond toward the construction of certain roads, drainage, and utilities. Accordingly, on April 10, 2015 the District obtained an Irrevocable Standby Letter of Credit ("LOC") in the amount of \$1,783,006 from BBVA Compass Bank. The LOC had an expiration date of July 5, 2017 and may be reduced with the County's authorization when construction reaches certain milestones. This happened in the 2016 fiscal year as the County authorized the District to reduce the balance to \$409,825. During the current fiscal year the LOC was extended through June 12, 2018.

### **Construction Funding Agreement**

During the prior fiscal year, the District and the Master Developer entered into a Construction Funding and Deferred Costs Agreements whereby the Master Developer agreed to fund the construction a certain Amenity Center (the "Twenty Mile Post Amenity Center Project") and the Master Developer has agreed to convey and transfer certain Parks to the District. In return, the District has agreed to provide reimbursement to the Master Developer of Master Developer's costs and expenses of developing and constructing the Parks. To the extent that the funding of the Project qualifies for reimbursement by the District to the Master Developer as deferred cost as defined in any Supplemental Trust Indenture, the District and the Master Developer reserve the right to reimburse the funding provided for with funds available and permitted to be used for such purpose whether such funds are presently available or become available in the future.

The Twenty Mile Post Amenity Center Project was completed during the prior fiscal year and cost approximately \$1,089,600. The Master Developer provided \$645,770 toward this project in the 2016 fiscal year. The Master Developer contributed a final contribution of \$55,716 toward the Twenty Mile Post Amenity Center Project in the current fiscal year. Reimbursement of this funding is considered a deferred costs and limited to funds available in the Series 2006 trust accounts and to the extent authorized under the Bond Indenture. During the current fiscal year, the District and the Master Developer entered into another Funding Agreement whereby the Master Developer agreed to pay for the feasibility analysis, design and engineering fees associated with a new amenity and certain park improvements. The Master Developer provided \$2,352,645 toward this project in the current fiscal year. This funding may be reimbursed as a deferred cost as defined by the Bond Indenture or from future Bond issuances. The amounts from these agreements have been recognized as a long-term Developer Advance – see Note 7.

## NOTE 6 - CAPITAL ASSETS (Continued)

### **Impact Fee Credits Purchase Agreements**

In connection with the construction of certain roads, the District was granted approximately \$78.6 million in Road Impact Fee Credits under the Impact Fee Credit Agreement between the District and St. Johns County, Florida. The District wishes to proceed with the construction of certain roads (the "Projects"), which are major roadways that are necessary for the continued growth of the development within the District. In order to allow the District to proceed with the Projects, in the 2016, fiscal year, the Master Developer has agreed to purchase from the District Road Impact Fee Credits (the "Purchased Credits"). In exchange for the purchase of the Purchased Credits by the Master Developer, the District agreed to remit all impact fees collected first to the Master Developer until the Master Developer has recovered the dollar value of the Purchased Credits. During the current fiscal year, the District and the Developer entered into various other Impact Fee Credit Purchase Agreements whereby the District agreed to assign to the Developer Road Impact Fee Credits in order for the District to proceed with the construction of various landscape, hardscape improvements, parks, and other infrastructure improvements. In accordance with this agreement, all revenue from impact fee purchases will be first paid to the Developer until the Developer has recovered the total amount spent on the improvements. During the current fiscal year, the Master Developer purchased \$7,196,718 of impact fee credits.

Depreciation expense was charged to function/programs as follows:

Maintenance and operations	\$ 22,672
Roadways	3,177,797
Recreation	1,510,242
Total depreciation expense	<u>\$ 4,710,711</u>

## NOTE 7 - LONG TERM LIABILITIES

### **Series 2006**

On February 10, 2006 the District issued \$91,020,000 of Special Assessment Bonds, Series 2006. The Bonds are due May 1, 2037 with a fixed interest rate of 5.40%. The Bonds were issued to finance the acquisition and construction of certain improvements for the benefit of the District. Interest is to be paid semiannually on each May 1 and November 1 and the principal is to be paid serially on each May 1, commencing May 1, 2008.

The Series 2006 Bonds are subject to redemption at the option of the District prior to their maturity in the manner described in the Bond Indenture. The Bonds are subject to extraordinary mandatory redemption prior to their selected maturity in the manner determined by the Bond Indenture if certain events occurred as outlined in the Bond Indenture. This occurred during the current fiscal year as the District collected prepaid assessments and prepaid \$2,260,000 of the Series 2006 Bonds. See Note 16 - Subsequent Events for additional call amount subsequent to the fiscal year end.

The Bond Indenture established a debt service reserve requirement as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District was in compliance with the requirements at September 30, 2017.

### **Series 2007**

On October 1, 2007, the District issued \$167,185,000 of Capital Improvement Revenue Bonds, Series 2007 consisting of \$15,930,000 term bonds due May 1, 2017 with a fixed interest rate of 6.375%, \$20,670,000 term bonds due May 1, 2023 with a fixed interest rate of 6.45%, \$190,000,000 term bonds due May 1, 2027 with a fixed interest rate of 6.55%, and \$111,585,000 term bonds due May 1, 2040 with a fixed interest rate of 6.65%. The Series 2007 bonds were issued to finance the acquisition and construction of certain improvements for the benefit of the District. Interest was to be paid semiannually on each May 1 and November 1. Principal on the Bonds was to be paid serially commencing May 1, 2011 through May 1, 2040. The Bonds have been restructured as described below.

## NOTE 7 - LONG TERM LIABILITIES (Continued)

### Series 2007A

On March 2, 2010, the District merged with Split Pine Community Development District (“Split Pine”) and consequently assumed Split Pine’s \$32,885,000 Special Assessment Bonds, Series 2007A (the “Series 2007A Bonds”) with a fixed interest rate of 5.25% due on May 1, 2039. The Series 2007A Bonds were issued to finance the acquisition and construction of certain improvements for the benefit of Split Pine. Interest was to be paid semiannually on each May 1 and November 1. Principal on the Bonds was to be paid serially commencing May 1, 2008 through May 1, 2039. The Bonds have been restructured as described below.

### Series 2012A Bonds

During prior fiscal years, the Master Developer and its affiliate failed to make payment of the special assessments which secured the Series 2007 and Series 2007A Bonds. As a result, certain scheduled debt service payments due in those fiscal years were not made. In order to avoid foreclosure and to accommodate the slower than anticipated development and sale of the lands in the Development encumbered by the Bonds and owned by the Master Developer, the District negotiated a restructuring of the Series 2007 and Series 2007A Bonds. As such, on August 23, 2012, with the consent of 100% of the Bondholders, the District issued \$73,528,312 of Special Assessments Refunding Bonds, Series 2012 in exchange of \$64,370,000 and \$9,160,000 of the Series 2007 and Series 2007A bonds, respectively. The Series 2012A Bonds are further comprised of the following term and convertible capital appreciations bonds:

<b>Series</b>	<b>Initial Amount</b>	<b>Maturity Amount</b>	<b>Interest Rate</b>	<b>Conversion Date</b>	<b>Principal Payments Commencing</b>	<b>Interest Payments Commencing</b>	<b>Maturity Date</b>
2012A-1							
Term 1	\$ 2,435,000	\$ 2,435,000	6.38%	N/A	5/1/2013	5/1/2013	5/1/2017
Term 2	4,170,000	4,170,000	6.45%	N/A	5/1/2018	5/1/2013	5/1/2023
Term 3	3,830,000	3,830,000	6.55%	N/A	5/1/2024	5/1/2013	5/1/2027
Term 4	3,095,000	3,095,000	5.25%	N/A	5/1/2013	5/1/2013	5/1/2039
Term 5	22,505,000	22,505,000	6.65%	N/A	5/1/2028	5/1/2013	5/1/2040
2012A-2	9,472,635	12,850,000	6.61%	5/1/2017	5/1/2018	11/1/2017	5/1/2039
2012A-3	19,579,718	30,250,000	6.61%	5/1/2019	5/1/2020	11/1/2019	5/1/2040
2012A-4	8,440,759	15,850,000	6.61%	5/1/2022	5/1/2023	11/1/2022	5/1/2040

The Series 2012A-1 Bonds are comprised of properties within the original Series 2007 and 2007A Bonds that were previously assigned to landowners who were current in their payments; there was no change in terms from the original series. For the Series 2012A-2, 2012A-3, and 2012A-4 (the “Convertible Capital Appreciation Bonds”), interest accretes to the bond principal through the conversion date; no payments are due from landowners until then. Subsequent to the conversion date, the Bonds will be at full value and periodic principal and interest payments will begin according to the schedule above.

The Series 2012A Bonds are subject to redemption at the option of the District prior to their maturity in the manner described in the Bond Indenture. The Bonds are subject to extraordinary mandatory redemption prior to their selected maturity in the manner determined by the Bond Indenture if certain events occurred as outlined in the Bond Indenture. This occurred during the current fiscal year as the District prepaid \$820,000 of the Series 2012A-1 Bonds and \$14,038 of the Series 2012A-2 Bonds. See Note 16 - Subsequent Events for additional call amount subsequent to the fiscal year end.

The Bond Indenture established a debt service reserve requirement as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District was in compliance with the requirements at September 30, 2017.

## **NOTE 7 - LONG TERM LIABILITIES (Continued)**

### **Bifurcated Bonds**

Also in August 2012, the District bifurcated \$22,660,000 of its Series 2007A bonds which were not exchanged for Series 2012 Bonds into \$7,115,000 Special Assessment Bonds, Series 2007A-1 and \$15,545,000 Special Assessments Bonds, Series 2007A-2, (Together with the Series 2007A-1, "The Bifurcated Bonds"). The Bifurcated bonds are due on May 1, 2039 with a fixed interest rate of 5.25%. Principal on the Bonds is to be paid serially commencing May 1, 2013 through May 1, 2039.

The Series 2007A-1 Bonds were non-performing at the time of the restructuring. Since that time, all scheduled interest and principal payments have been made.

The Series 2007A-2 Bonds are subordinate to the Series 2007A-1 Bonds and are payable from revenues as described in the Restructuring Agreement ("Agreement"). The Agreement requires that the operating and maintenance assessments be paid by the landowners. Also according to the Agreement, payments toward the Series 2007A-2 bonds, if any, are derived from cash proceeds from the sale by the Master Developer of any undeveloped land or finished lots comprising part of the restructured parcels. Cash proceeds are first used for recovery of development and other costs incurred by the Master Developer, plus interest. Any remaining cash proceeds are split between the Master Developer and the Bondholders for interest and principal payments. Once all land under this Agreement is sold, any remaining balance of the Series 2007A-2 bonds will be forgiven. No net cash proceeds from the sale of undeveloped land and finished lots were available in fiscal year 2017 as there are still outstanding Master Developer costs and interest. As a result, no payments were made on the Series 2007A-2 Bonds. The amounts have not been recorded at the fund level but the accrued interest has been recorded at the government wide level. The non-payment is not considered an event of default.

The Series 2007A-1 and 2007A-2 Bonds are subject to redemption at the option of the District prior to their maturity in the manner described in the Bond Indenture. The Bonds are subject to extraordinary mandatory redemption prior to their selected maturity in the manner determined by the Bond Indenture if certain events occurred as outlined in the Bond Indenture.

The Bond Indenture established a debt service reserve requirement as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District was in compliance with the requirements at September 30, 2017, except for the items shown below under bond compliance.

### **Trifurcated Bonds**

Furthermore, In August 2012 the District also trifurcated \$100,515,000 of its Series 2007 bonds which were not exchanged with Series 2012 Bonds into \$2,545,000 Special Assessments Bonds, Series 2007-1, \$77,555,000 Special Assessments Bonds, Series 2007-2, and \$20,415,000 Special Assessments Bonds, Series 2007-3 (together with the Series 2007-1 and 2007-2, "the Trifurcated Bonds"). The Trifurcated Bonds are due on May 1, 2040 with interest rates ranging from 6.375% to 6.650%. The Series 2007-2 were exchanged in the prior fiscal year for the Series 2015 Bonds.

The Series 2007-1 Bonds were non-performing at the time of the restructuring. Since that time, all scheduled interest and principal payments have been made. See Note 16 – Subsequent Events for additional information.

The Series 2007-2 Bonds encumbered the parcels that were granted forbearance by the Bondholders. The Bondholders agreed to withhold any actions for non-payment through August 16, 2014; No debt service payments had been made on these Bonds since fiscal year 2010. The series 2007-2 were subsequently restructured in the prior fiscal year (See below for more detail).

## NOTE 7 - LONG TERM LIABILITIES (Continued)

### Trifurcated Bonds (Continued)

The Series 2007-3 Bonds are subordinate to the Series 2007-1 Bonds and are payable from revenues as described in the Restructuring Agreement ("Agreement"). The Agreement requires that the operating and maintenance assessments be paid by the landowners. Also per the Agreement, payments toward the Series 2007-3 bonds, if any, are derived from cash proceeds from the sale by the Master Developer of any undeveloped land or finished lots comprising part of the restructured parcels. Cash proceeds are first used for recovery of development and other costs incurred by the Master Developer, plus interest. Any remaining cash proceeds are split between the Master Developer and the Bondholders for interest and principal payments. Once all land under this Agreement is sold, any remaining balance of the Series 2007-3 bonds will be forgiven. No net cash proceeds from the sale of undeveloped land and finished lots were available in fiscal year 2017 as there are still outstanding Master Developer costs and interest. As a result, no payments were made on the Series 2007-3 Bonds. The amounts have not been recorded at the fund level but the accrued interest has been recorded at the government wide level. The non-payment is not considered an event of default.

The Series 2007-1 and 2007-3 Bonds are subject to redemption at the option of the District prior to their maturity in the manner described in the Bond Indenture. The Bonds are subject to extraordinary mandatory redemption prior to their selected maturity in the manner determined by the Bond Indenture if certain events occurred as outlined in the Bond Indenture.

The Bond Indenture established a debt service reserve requirement as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District was in compliance with the requirements at September 30, 2017, except for the items shown below under bond compliance.

### Series 2015

In March 2015, the District issued \$77,555,000 Special Assessments Refunding Bonds, Series 2015 in exchange of its outstanding Series 2007-2 Bonds. The Series 2015 Bonds are further comprised of the following term and convertible capital appreciations bonds:

Series	Initial Amount	Maturity Amount	Interest Rate	Conversion Date	Principal Payments Commencing	Interest Payments Commencing	Maturity Date
2015-1	\$ 30,165,277	\$ 48,040,000	6.610%	11/1/2021	5/1/2022	5/1/2022	5/1/2040
2015-2	15,248,334	29,515,000	6.610%	11/1/2024	5/1/2025	5/1/2025	5/1/2040
2015-3	32,140,000	32,140,000	6.610%	N/A	5/1/2015	5/1/2015	5/1/2040

The Series 2015-1 and 2015-2 Bonds are Capital Appreciation Bonds, therefore interest accretes to the bond principals through the conversion date; no payments are due from landowners until then. Subsequent to the conversion date, these Bonds will be at full value and periodic principal and interest payments will begin according to the schedule above.

The Series 2015-3 Bonds are subordinate to the Series 2015-1 and 2015-2 bonds and are payable from revenues as described in the Restructuring Agreement ("Agreement"). The Agreement requires that the operating and maintenance assessments be paid by the landowners. Also per the Agreement, payments toward the Series 2015-3 bonds, if any, are derived from cash proceeds from the sale by the Master Developer of any undeveloped land or finished lots comprising part of the restructured parcels. Cash proceeds are first used for recovery of development and other costs incurred by the Master Developer, plus interest. Any remaining cash proceeds are split between the Master Developer and the Bondholders for interest and principal payments. Once all land under this Agreement is sold, any remaining balance of the Series 2015-3 bonds will be forgiven. No net cash proceeds from the sale of undeveloped land and finished lots were available in fiscal year 2017 as there are still outstanding Master Developer costs and interest. As a result, no payments were made on the Series 2015-3 Bonds. The amounts have not been recorded at the fund level but the accrued interest has been recorded at the government wide level. The non-payment is not considered an event of default.

## NOTE 7 - LONG TERM LIABILITIES (Continued)

### Series 2015 (Continued)

The Series 2015 Bonds are subject to redemption at the option of the District prior to their maturity in the manner described in the Bond Indenture. The Bonds are subject to extraordinary mandatory redemption prior to their selected maturity in the manner determined by the Bond Indenture if certain events occurred as outlined in the Bond Indenture.

The Bond Indenture established a debt service reserve requirement as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District was in compliance with the requirements at September 30, 2017, except for the items shown below under bond compliance.

### Bond compliance

The Bond Indentures established debt service reserve requirements as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. At September 30, 2017, the District was in compliance with the requirements for the Series 2006 and 2012A Bonds. The District was not in compliance with the requirements for the Series 2007A-1, 2007A-2, 2007-1, and 2007-3.

In prior fiscal years, there were significant delinquent assessments, and, as a result, certain scheduled debt service payments due during prior fiscal years were made, in part, by draws on the debt service reserve account. As a result there were combined deficits of approximately \$3,141,000 related to the various debt service reserve requirements.

### Restructuring Agreements

In connection with the Series 2007-3, 2007A-2, and 2015-3 (together, "The Participation Bonds"), the District, the Master Developer, and the Bondholders (the "Parties") entered into certain Restructuring Agreements as described above. As of September 30, 2017, the Participation Amounts were comprised of the following:

Bonds	Participation Amount	
	Principal	Interest
Series 2007-3	\$ 1,740,000	\$ 7,158,009
Series 2007A-2	1,725,000	4,488,619
Series 2015-3	1,540,000	6,992,994
Total	<u>\$ 5,005,000</u>	<u>\$ 18,639,622</u>

### Developer Advances

As discussed in Note 6, the Master Developer provided advances to fund various construction projects. At September 30, 2017, the advances totaled \$3,054,131. The amount has not been included in the maturity schedule below.

## NOTE 7 - LONG TERM LIABILITIES (Continued)

### Long-term debt transactions

Changes in long-term liability activity for the fiscal year ended September 30, 2017 were as follows:

	Beginning Balance (Restated)	Increases	Decreases	Ending Balance	Due Within One Year
<u>Governmental activities</u>					
Bonds payable:					
Series 2006	\$ 65,850,000	\$ -	\$ 3,995,000	\$ 61,855,000	\$ 1,790,000
Series 2007-1	1,575,000	-	25,000	1,550,000	30,000
Series 2007-3	20,415,000	-	-	20,415,000	2,100,000 *
Series 2007A-1	3,445,000	-	90,000	3,355,000	95,000
Series 2007A-2	15,545,000	-	-	15,545,000	2,070,000 *
Series 2012A-1	33,710,000	-	1,435,000	32,275,000	655,000
Series 2012A-2	12,850,000	-	14,038	12,835,962	270,000
Series 2012A-3	30,250,000	-	-	30,250,000	-
Series 2012A-4	15,850,000	-	-	15,850,000	-
Plus: Accreted interest	(9,999,379)	2,942,717	-	(7,056,662)	-
Less: Series 2007 OID	(688,931)	-	(28,705)	(660,226)	-
Series 2015-1	48,040,000	-	-	48,040,000	-
Series 2015-2	29,515,000	-	-	29,515,000	-
Series 2015-3	32,140,000	-	-	32,140,000	2,125,000 *
Plus: Accreted interest	(25,567,934)	3,493,131	-	(22,074,803)	-
Compensated absences	42,814	12,088	-	54,902	-
Developer advance	645,770	2,408,361	-	3,054,131	-
Governmental activities long-term liabilities	<u>\$ 273,617,340</u>	<u>\$ 8,856,297</u>	<u>\$ 5,530,333</u>	<u>\$ 276,943,304</u>	<u>\$ 9,135,000</u>

\* Include the Participation Amount on the Series 2007-3, 2007A-2, and 2015-3.

At September 30, 2017, the scheduled debt service requirements on the long-term debt were as follows:

Year ending September 30:	Governmental Activities		
	Principal	Interest	Total
2018	\$ 9,135,000	\$ 29,455,382 *	\$ 38,590,382
2019	4,370,000	10,571,839	14,941,839
2020	5,315,000	12,313,096	17,628,096
2021	5,645,000	11,994,072	17,639,072
2022	7,300,000	13,242,729	20,542,729
2023-2027	50,200,000	76,492,518	126,692,518
2028-2032	70,940,000	63,188,280	134,128,280
2033-2037	96,080,000	38,057,869	134,137,869
2038-2040	54,640,962	7,970,848	62,611,810
Total	<u>\$ 303,625,962</u>	<u>\$ 263,286,633</u>	<u>\$ 566,912,595</u>

\* Include the Participation Amount on the Series 2007-3, 2007A-2, and 2015-3. Also, include maturities on the CAB Bonds at fully Accreted Value.

**NOTE 8 – PRIOR PERIOD ADJUSTMENT**

The 2017 report has adjusted the following amount listed in the 2016 report:

	Governmental Activities
Net Position - beginning, previously stated	\$ (188,548,190)
Understatement of Developer Advance	(645,770)
Net Position - beginning, as restated	<u>\$ (189,193,960)</u>
	Governmental Activities
Long-term debt - beginning, previously stated	\$ 272,971,570
Understatement of Developer Advance	645,770
Net Position - beginning, as restated	<u>\$ 273,617,340</u>

**NOTE 9 – DEVELOPERS’ TRANSACTIONS**

The Master Developer owns a significant portion of land within the District; therefore, assessment revenues in the general and debt service funds include the assessments levied on those lots owned by the Master Developer.

See Note 6 – Capital Assets above for additional Master Developer transactions in the current fiscal year. See Note 16 – Subsequent Event for additional transactions subsequent to year end.

**NOTE 10 – CONCENTRATION**

The District’s activity is dependent upon the continued involvement of the Master Developer, the loss of which could have a material adverse effect on the completion of the District’s Master Infrastructure Plan.

**NOTE 11 – COST-SHARING AGREEMENT**

The District has several Cost-Sharing Agreements with certain Homeowner Associations within the District, the Master Developer, and various other landowners.

**NOTE 12 – OPERATING LEASE**

The District has entered into a lease transaction with an electric utility which is accounted for as an operating lease. Monthly lease payments of \$8,977 are required through September 2024. Minimum lease payments for years ending after September 30, 2017 are as follows:

Year ending September 30:	Annual Lease Payment
2018	\$ 107,724
2019	107,724
2020	107,724
2021	107,724
2022	107,724
2023-2024	215,448
Total	<u>\$ 754,068</u>

**NOTE 13 – RETIREMENT PLAN**

The District supports a 457(b) Governmental Plan that covers all of its employees. The Plan is subject to the provisions of the Employee Retirement Income Security Act of 1974 (ERISA). Participants may contribute a percentage of their annual compensation to the plan not to exceed the limits allowable by the Internal Revenue Service. The District makes matching contributions equal to 100% on the first three percent of the participant’s eligible earnings and an additional 50% on the next two percent of the participant’s eligible earnings. Matching contributions to the plan during 2017 totaled approximately \$10,421.

#### **NOTE 14 – MANAGEMENT COMPANY**

The District has contracted with a management company to perform management advisory services. Certain employees of the management company also serve as officers (Board appointed non-voting positions) of the District. Under the agreement, the District compensates the management company for management and other administrative costs.

#### **NOTE 15 – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District has obtained commercial insurance from independent third parties to mitigate the costs of these risks; coverage may not extend to all situations. There were no settled claims during the past three years.

#### **NOTE 16 - SUBSEQUENT EVENTS**

##### **Bond Payments**

Subsequent to fiscal year end, the District prepaid a total of \$2,680,000 and \$605,000 of the Series 2006 and 2012A-1, Bonds, respectively. The prepayments were considered extraordinary mandatory redemptions as outlined in the Bond Indenture.

Subsequent to fiscal year end, the District interest payment on the Series 2007-1 due on November 1, 2017 was not made until December 4, 2017.

##### **Developer Transactions**

Subsequent to fiscal year end, the District and the Developer entered into a fee agreement relating to legal fees in connection with various infrastructure transaction and other matters to be funded 50/50 by District and the Developer.

Subsequent to fiscal year end, the Developer conveyed various master infrastructure assets, including 14 Tracts, to the District.

##### **Impact Fee Reimbursement Agreement**

Subsequent to fiscal year end, the District entered into an Impact Fee Credit Purchase Agreement whereby the District agreed to prepay \$368,511 in impact fees to the County in conjunction with a Nocatee Preserve Landing – Southern Trailhead improvement project. The prepaid impact fees are to be reimbursed to the District by the County when amounts are collected from fee payers.

##### **Transfer of Reserve Funds**

Subsequent to year end, approximately \$956,000 was transferred from the Series 2006 Reserve account to the construction fund. The transfer represents excess reserve amounts which were owed to the construction fund by the Series 2006 Reserve.

**TOLOMATO COMMUNITY DEVELOPMENT DISTRICT  
ST. JOHNS AND DUVAL COUNTIES, FLORIDA  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL – GENERAL FUND  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

	Budgeted Amounts	Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original & Final		
<b>REVENUES</b>			
Assessments	\$ 4,658,098	\$ 4,713,157	\$ 55,059
Interest	5,000	5,996	996
Miscellaneous	719,000	986,736	267,736
Total revenues	5,382,098	5,705,889	323,791
<b>EXPENDITURES</b>			
Current:			
General government	765,965	818,975	(53,010)
Maintenance and operations	1,776,804	1,517,291	259,513
Roadways	623,224	839,275	(216,051)
Environmental	21,000	51,090	(30,090)
Facility rental	63,200	48,207	14,993
Recreation	2,066,905	2,052,392	14,513
Capital outlay	65,000	175,377	(110,377)
Total expenditures	5,382,098	5,502,607	(120,509)
Excess (deficiency) of revenues over (under) expenditures	-	203,282	203,282
<b>OTHER FINANCING SOURCES</b>			
Transfer in (out)	-	132	132
Total other financing sources	-	132	132
Net change in fund balances	\$ -	203,414	\$ 203,414
Fund balance - beginning		2,645,964	
Fund balance - ending		\$ 2,849,378	

See notes to required supplementary information

**TOLOMATO COMMUNITY DEVELOPMENT DISTRICT  
ST. JOHNS AND DUVAL COUNTIES, FLORIDA  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

The District is required to establish a budgetary system and an approved Annual Budget for the general fund. The District's budgeting process is based on estimates of cash receipts and cash expenditures which are approved by the Board. The budget approximates a basis consistent with accounting principles generally accepted in the United States of America (generally accepted accounting principles).

The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. Any budget amendments that increase the aggregate budgeted appropriations must be approved by the Board of Supervisors. Actual general fund expenditures for the fiscal year ended September 30, 2017 exceeded appropriations by \$120,509. The over expenditures were funded by a portion of the current year excess revenues.



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Supervisors  
Tolomato Community Development District  
St. Johns and Duval Counties, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Tolomato Community Development District, St. Johns and Duval Counties, Florida ("District") as of and for the fiscal year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our opinion thereon dated March 27, 2018.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the District in a separate letter dated March 27, 2018.

The District's responses to the findings identified in our audit are described in the accompanying Management Letter. We did not audit the District's responses and, accordingly, we express no opinion on them.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

March 27, 2018



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH THE  
REQUIREMENTS OF SECTION 218.415, FLORIDA STATUTES, REQUIRED BY  
RULE 10.556(10) OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA**

To the Board of Supervisors  
Tolomato Community Development District  
St. Johns and Duval Counties, Florida

We have examined Tolomato Community Development District, St. Johns and Duval Counties, Florida's ("District") compliance with the requirements of Section 218.415, Florida Statutes, in accordance with Rule 10.556(10) of the Auditor General of the State of Florida during the fiscal year ended September 30, 2017. Management is responsible for District's compliance with those requirements. Our responsibility is to express an opinion on District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced in Section 218.415, Florida Statutes. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2017.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, management, and the Board of Supervisors of Tolomato Community Development District, St. Johns and Duval Counties, Florida and is not intended to be and should not be used by anyone other than these specified parties.

March 27, 2018



**MANAGEMENT LETTER PURSUANT TO THE RULES OF  
THE AUDITOR GENERAL OF THE STATE OF FLORIDA**

To the Board of Supervisors  
Tolomato Community Development District  
St. Johns and Duval Counties, Florida

**Report on the Financial Statements**

We have audited the accompanying basic financial statements of Tolomato Community Development District, St. Johns and Duval Counties, Florida ("District") as of and for the fiscal year ended September 30, 2017, and have issued our report thereon dated March 27, 2018.

**Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

**Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters based on an audit of the financial statements performed in accordance with *Government Auditing Standards*; and Independent Auditor's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 27, 2018, should be considered in conjunction with this management letter.

**Purpose of this Letter**

The purpose of this letter is to comment on those matters required by Chapter 10.550 of the Rules of the Auditor General of the state of Florida. Accordingly, in connection with our audit of the financial statements of the District, as described in the first paragraph, we report the following:

- I. Current year findings and recommendations.**
- II. Status of prior year findings and recommendations.**
- III. Compliance with the Provisions of the Auditor General of the State of Florida.**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, as applicable, management, and the Board of Supervisors of Tolomato Community Development District, St. Johns County, Florida and is not intended to be and should not be used by anyone other than these specified parties.

We wish to thank Tolomato Community Development District, St. Johns and Duval Counties, Florida and the personnel associated with it, for the opportunity to be of service to them in this endeavor as well as future engagements, and the courtesies extended to us.

March 27, 2018

## REPORT TO MANAGEMENT

### I. CURRENT YEAR FINDINGS AND RECOMMENDATIONS

#### **2017-01 Budget**

Observation: Actual expenditures exceeded appropriations in the general fund for the fiscal year ended September 30, 2017.

Recommendation: The District should amend the budget during the fiscal year or within statutory guidelines to ensure that all expenditures are properly budgeted.

Management Response: All expenditures were approved by the District Board of Supervisors. Expenditures were slightly in excess of the approved budget as a direct result of increased revenues and the associated costs.

#### **2017-02 Reserve Requirement:**

Observation: As a result of unscheduled draws on the Series 2007A-1, 2007A-2, 2007-1, and 2007-3 debt service reserve accounts to make certain scheduled debt service payments, the reserve requirements were not met at September 30, 2017.

Recommendation: The District should take the necessary steps to replenish the reserve account.

Reference Numbers for Prior Years Findings: 2015-01, 2016-02

Management Response: During the bond restructuring in 2012, the bondholders, Trustee and District agreed that certain Debt Service Reserve Funds were to be funded based on 50% of annual interest alone. These Debt Service Reserve Funds were established and funded at the time of restructuring. However, the Amended and Restated First Supplemental Trust Indenture, which governs the Reserve Funds, establishes a formula where the requirement is based on maximum annual debt service. Therefore, there has been an annual shortfall as a result of the difference between the initial approved Debt Service Fund Reserve funding amounts in connection with the restructuring and the actual Debt Service Reserve Requirements stated in the indenture. The document also provides that any excess in the Revenue Account be first used to fund any shortfall in the Debt Service Reserve Account.

### II. PRIOR YEAR FINDINGS AND RECOMMENDATIONS

#### **2016-01 Overpayment on Construction Contract**

Current Status: Finding has been resolved. .

#### **2015-01, 2016-02 Reserve Requirement**

Current Status: See finding no. 2017-02 above

## REPORT TO MANAGEMENT (Continued)

### III. COMPLIANCE WITH THE PROVISIONS OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

Unless otherwise required to be reported in the auditor's report on compliance and internal controls, the management letter shall include, but not be limited to the following:

1. A statement as to whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

There were no significant findings and recommendations made in the preceding annual financial audit report for the fiscal year ended September 30, 2016, except as noted above.

2. Any recommendations to improve the local governmental entity's financial management.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported for the fiscal year ended September 30, 2017, except as noted above.

3. Noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported, for the fiscal year ended September 30, 2017, except as noted above.

4. The name or official title and legal authority of the District are disclosed in the notes to the financial statements.
5. The financial report filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes agrees with the September 30, 2017 financial audit report.
6. The District has not met one or more of the financial emergency conditions described in Section 218.503(1), Florida Statutes.
7. We applied financial condition assessment procedures and no deteriorating financial conditions were noted. It is management's responsibility to monitor financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.