



East Dakota Water Development District
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MINUTES
September 18, 2025

The Board of Directors of the East Dakota Water Development District (EDWDD) held a regular meeting on September 18th, 2025, at the District Office in Brookings. Chairman Anderson called the meeting to order at 9:32 a.m. The following persons attended:

Directors Present

Mark Anderson
Jeff Barth
Rick Bonander
Debra Elofson
Bob Kappel
Troy Larson
Julie Loveland-Swanstrom
John Moes

Others Present

- none -

Staff Present

Jaelyn Dreckman
Jay Gilbertson
Deb Springman

Directors Absent

Spencer Hawley

Administrative Items

Approval of Agenda -

Motion by Larson, seconded by Barth to approve the agenda as presented. Motion carried unanimously.

Minutes - The Board reviewed the Minutes of the August 21st 2025, meetings.

Motion by Barth, seconded by Larson to approve the Minutes of the August 21st, 2025, meeting as presented. Motion carried unanimously.

Financial Reports - The Board reviewed the August 2025 Financial Reports.

Motion by Moes, seconded by Elofson, to accept the August 2025 financial reports. Motion carried unanimously. Chairman Anderson asked that the report be placed in the District files.

Report of Meetings and Conferences - Director Loveland-Swanstrom participated in a webinar entitled, "Mercury Rising," on August 21st. It discussed the impact of zebra mussels on mercury concentrations in lakes in Minnesota. She also attended the Conservation in the City event in Sioux Falls on September 13th.

Director Moes reported on the September 17th meeting of the Lake Pelican Water Project District held in Watertown.

Chairman Anderson and Director Moes met with the Manager in Brookings on September 10th to begin development of a list of the regular duties and functions necessary for the administration of the District. A draft of the list will be distributed to the Board in the coming weeks, for review and discussion at the October Board meeting.

The Manager briefly commented on the following meetings he had attended:

1. September 3rd - Missouri River Stakeholder Panel Discussion, Aberdeen.
2. September 4th - South Dakota Association of Rural Water Systems (SDARWS) Board of Directors Meeting, Aberdeen; SDARWS Rural Water Center Board of Directors Meeting, Aberdeen.
3. September 8th - Minnehaha Conservation District Board of Supervisors meeting.
4. September 9th & 10th - 24th Annual Tri-State Drainage Research Forum, Brookings.
5. September 11th - James River Water Development District Board of Directors, Aberdeen.
6. September 17th - Vermillion Basin Water Development District Board of Directors, via Zoom.

Upcoming Meetings

1. **September 25th** - Matthews Training Center, 523 East Capitol Avenue, Pierre. South Dakota Board of Water and Natural Resources.
2. **September 26th - 11:00 a.m.** - Larchwood, IA. Dakota Mainstem Regional Water System Board of Directors meeting.
3. **September 27th** - 2025 American Institute of Professional Geologists, South Dakota Chapter, field tour, Hill City, SD.
4. **September 29th** - Prairie Coteau Watershed Project Field Tour, western Day County.
5. **October 1st & 2nd** - Pierre. Matthews Training Center, 523 East Capitol Avenue, South Dakota Water Management Board.
6. **October 8th - 10:00 a.m.** - EDWDD Office, 132B Airport Avenue, Brookings. South Dakota Lakes & Streams Association Board of Directors.
7. **October 14th - 3:00 p.m. (MST)** - Rapid Valley SD, 4611 Teak Drive, Rapid City. West Dakota Water Development District Board of Directors.
8. **October 15th** - McCrory Gardens Education Center, SDSU, Brookings. 2025 Eastern South Dakota Water Conference.
9. **October 16th - 9:30 a.m.** - Grant-Roberts RWS Office, 1209 South Dakota Street/SD Hwy 15, Milbank. October EDWDD Board of Directors.
10. **October 27th - 29th** - Baton Rouge, LA. National Nonpoint Source Training Workshop.
11. **October 29th & 30th** - Springhill Suites, 322 Main Street, Deadwood. South Dakota Association of Rural Water Systems (SDARWS) Manager's Group.
12. **October 30th - 11:30 a.m.** - 4500 North Sycamore Avenue, Sioux Falls. Ribbon cutting for the Sioux Falls Regional Water Reclamation Plant Expansion.

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Payment Requests - The Manager presented six (6) payment requests from District-sponsored activities that required Board action. He noted that the requests were in order and consistent with provisions set by the Board at the time of awards. He requested Board authorization to make the following payments:

<u>Grant Recipient/Activity</u>	<u>Requested Amount</u>
SDSM&T - PFAS Trends in the Big Sioux River (Kunza)	\$ 13,521.29
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Dakota Mainstem Regional Water System	\$ 9,446.26
SDSU - SD Water Values Survey (Bergstrom)	\$ 10,000.00
SDSU - Establishing Certified PFAS Testing Facility (Islam)	\$ 17,385.34
USGS FFY 2025 MN Stream Gage JFA	\$ 3,426.00
	<u>\$ 63,899.25</u>

Motion by Moes, seconded by Kappel to authorize payments totaling \$63,899.25 as requested. Motion carried unanimously.

Out-of-State Travel Request - The Manager requested authorization to attend the 62nd Annual Joint North Dakota Water Convention & Upper Missouri Water Association & Irrigation Workshop to be held on December 9-11, 2025, at the Bismarck Hotel & Conference Center in Bismarck, North Dakota.

Motion by Larson, seconded by Barth to authorize participation in the 62nd Annual Joint North Dakota Water Convention & Upper Missouri Water Association & Irrigation Workshop by the Manager as requested. Motion carried unanimously.

Hearing and Action on the 2026 EDWDD Budget

Chairman Anderson opened the public hearing on the 2026 EDWDD Budget at 10:02 a.m. The Manager stated that the District had published a copy of the proposed budget and notices of the hearing in all of the official District newspapers, as required by South Dakota Codified Law 46A-3E-10. The Manager stated that no written or verbal comments on the proposed budget were received prior to the meeting/hearing.

Chairman Anderson invited public comment on the budget as advertised and presented. No public comments were made. Vice-Chairman Duffy declared the public hearing closed at 10:05 a.m., and called for Board comment and/or action on the proposed budget.

The Manager requested an increase of \$7,500 in the Capitol Outlay portion of the budget. He noted that the District's plotter, purchased in 2000, would need to be replaced in the coming year. The change would result in a reduction of \$7,500 in the Project Assistance portion of the budget.

The Manager noted that the tax levy for the 2026 budget was the same as that levied the past two years (\$948,700). During preliminary discussion of the budget at the August Board meeting, he was asked to determine what the allowable increase would be under current South Dakota law. He noted that increases in property tax levies were limited to no more than 1) the consumer price index (CPI) or three percent (3%), whichever is lower, and 2) actual growth in new properties (as opposed to re-assessments). He estimated that the two factors would allow for up to a 5.5 % increase in the levy

(approximately \$52,100). The Board discussed the merits of a tax levy increase, and concluded that no change was necessary at this time.

Motion by Bonander, seconded by Loveland-Swanstrom, to increase the Capitol Outlay portion of the budget by \$7,500, and reduce Project Assistance by a similar amount, as requested. The Manager noted that with the proposed changes, there would be no net change to the overall budget expenditures. Motion carried unanimously.

The Manager requested Board authorization for the Chairman and Treasurer to sign District Resolution 25-1, Resolution providing that a tax be assessed and levied on all taxable property in the East Dakota Water Development District. The resolution covers District property tax collections for fiscal year 2025, payable in 2026, as identified in the property tax income portion of the budget under consideration. The resolution is part of the package of material sent to all county auditors and treasurers in the District, as well as the South Dakota Department of Revenue, in accordance with SDCL 46A-3E-12.

Motion by Kappel, seconded by Elofson to adopt the 2026 EDWDD Budget as amended, and to authorize the Chairman and Treasurer to sign Resolution 25-1. Motion carried unanimously.

FY 2026 BUDGET

MEANS OF FINANCE

100	Tax Revenue	\$	998,700
200	Grant Revenue	\$	300,000
300	Capitol Reserves	\$	375,000
400	Miscellaneous Revenue	\$	<u>140,000</u>
TOTAL FY 2026 MEANS OF FINANCE		\$	1,813,700

APPROPRIATIONS

		GENERAL FUND	
01	Board of Directors	\$	41,392
02	Administration	\$	213,001
03	Technical Assistance	\$	375,897
04	Operational Expenses	\$	151,250
05	Professional Services	\$	50,000
06	Capitol Outlay	\$	71,000
07	Grant Expenditures	\$	300,000
08	Project Assistance	\$	461,160
09	Contingency	\$	<u>150,000</u>
TOTAL FY 2026 APPROPRIATIONS		\$	1,813,700

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Adjournment

There being no further District business, Chairman Anderson declared the meeting adjourned at 10:30 a.m.

Spencer Hawley, Secretary

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RESOLUTION 25-1

RESOLUTION PROVIDING THAT A TAX BE ASSESSED AND LEVIED ON ALL TAXABLE PROPERTY IN THE EAST DAKOTA WATER DEVELOPMENT DISTRICT

WHEREAS, Section 46A-3E-1 of the South Dakota Codified Laws provides, “A water development district board of directors may levy taxes, not to exceed thirty cents per thousand dollars of taxable valuation in the district, for accomplishment of the purposes of chapters 46A-3A to 46A-3E, inclusive, and chapters 46A-1 and 46A-2. If an area is included in more than one water development district, that area's tax levy payable to each of the water development districts shall be determined by multiplying the greater of the overlapping water development districts' levies by each water development district's taxing fraction. Each water development district's taxing fraction is determined by dividing that water development district's proposed tax levy for the overlapped area by the sum of all water development districts' levies for the overlapped area. Any water development district for which boundaries are revised under §§ 46A-3A-2 to 46A-3A-7.1, inclusive, is not considered a new taxing district. If any water development district levied a tax pursuant to chapter 10-13 in a manner used by a new taxing district for taxes payable in 2010, such water development district shall revert to the amount of revenue payable to the district for taxes payable in 2009 including any excess levy approved pursuant to § 10-13-36 before July 1, 2002. The water development district may adjust the maximum amount of revenue payable for property taxes based on the growth and index factor for each year thereafter. Any excess levy approved by the water development district pursuant to § 10-13-36 before July 1, 2002, is null and void”; and

WHEREAS, Section 46A-3E-13 of the South Dakota Codified Laws provides, “Appropriate officials shall extend the levy or special assessments upon the tax list of the county, municipality, or other appropriate tax paying entity for the tax year against each description of taxable property or, in the case of special assessments, against each description of taxable property to be specially assessed within the water development district in the same manner and with the same effect as other taxes and assessments are extended, including the authority, requirements, and procedures contained in chapter 9-43”; and

WHEREAS, Section 46A-3E-14 of the South Dakota Codified Laws provides, “Appropriate tax collecting officials shall collect all water development district taxes and assessments, together with interest and penalty thereon, if any, in the same manner as the general taxes and assessments are collected and shall pay over monthly to the water development district treasurer all taxes so collected during the preceding month, with interest and penalties, and shall immediately notify the secretary of the water development district of such payment. The water development district treasurer shall immediately enter these receipts to the credit of the depository accounts designated by the water development district board of directors pursuant to § 46A-3E-10”; and

WHEREAS, the East Dakota Water Development district boundary includes all of the lands within Brookings, Codington, Deuel, Grant, Hamlin, Lincoln (Sioux Falls only), Minnehaha, and Moody Counties, Badger Township in Kingsbury County, all of Lake County except Clarno,

Concord, Orland, Wayne and Winfred Townships, and all municipalities that are wholly or partially within the included area or that are contiguous to the included area; and

WHEREAS, the East Dakota Water Development District Board of Directors, at a meeting in Brookings, South Dakota, on September 18th, 2025, adopted a budget of \$1,813,700 for the calendar year 2026 and which is hereby attached and incorporated by reference; and

WHEREAS, an estimated \$948,700 of said budget is to be raised by a tax on taxable valuation in the East Dakota Water Development District;

NOW, THEREFORE BE IT RESOLVED, that pursuant to Chapter 46A-3A to 46A-3E, inclusive, of the South Dakota Codified Laws, the county auditor in each of the following counties of Brookings, Codington, Deuel, Grant, Hamlin, Kingsbury, Lake, Lincoln (Sioux Falls only), Minnehaha, and Moody within East Dakota Water Development District, be instructed to extend the following tax levy in dollars, not to exceed the limits established in Chapter 46A-3E of the South Dakota Codified Laws for collection in 2026 to wit:

COUNTIES	REAL PROPERTY TAX LEVY
Brookings	\$81,998
Codington	\$80,600
Deuel	\$22,435
Grant	\$30,648
Hamlin	\$32,197
Kingsbury	\$2,482
Lake	\$38,956
Lincoln (Sioux Falls only)	\$130,552
Minnehaha	\$503,052
Moody	\$25,780

Said tax levy is to be extended against all taxable property in the county, including municipalities, within:

1. Brookings, Codington, Deuel, Grant, Hamlin, Minnehaha and Moody Counties;

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2. Badger township in Kingsbury County;
 3. All of Lake County, with the exception of Clarno, Concord, Orland, Wayne and Winfred townships;
 4. That portion of the City of Sioux Falls that is within Lincoln County; and
 5. All municipalities that are wholly or partially within the included area or that are contiguous to the included area; in the same manner and with the same effect as other taxes are extended; and

BE IT FURTHER RESOLVED, pursuant to Section 46A-3E-14 of the South Dakota Codified Laws, the county treasurer in each of the counties within the said East Dakota Water Development District be instructed to collect said real property taxes and pay over such collection of money to the East Dakota Water Development District each month for deposit in the First National Bank of Brookings, the local depository for the District; and

BE IT FURTHER RESOLVED, pursuant to Section 46A-3E-12 of the South Dakota Codified Laws, the secretary of the East Dakota Water Development District is hereby instructed to send a certified copy of this resolution adopting this annual tax levy to be made against 2025 taxable property valuation, and a certified copy of the budget for 2026 as approved by the Board of Directors, to each county auditor and each county treasurer within the East Dakota Water Development District and to the State Secretary of Revenue.

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Dated this 18th day of September, 2025, with the approval of the East Dakota Water Development District Board of Directors.

Mark Anderson, Chairman
East Dakota Water Development District

Jay P. Gilbertson, Treasurer
East Dakota Water Development District