



Community Justice Campus

Frequently Asked Questions

What is the proposed Community Justice Campus (CJC)?

- Four new, modernized buildings to be co-located on one campus to consolidate operations and replace current outdated, unsafe and inefficient county facilities:
 1. **Modern Consolidated County Jail-** to replace four current facilities: the Arrestee Processing Center, Jail I, Jail II, and Hope Hall (inside the City-County Building).
 - Comprised of 2,700 general population beds, which includes capacity for 50-100 detainees who are currently transported to locations outside Marion County.
 - Adds 300 specialty beds for improved mental health care, health care, and for segregation of certain populations (e.g., gender, juvenile offenders, gang members) for security reasons. The acute health care units will also include suicide watch, geriatric and chronic disease care.
 - The modern design will increase safety for jail staff, inmates and the public by facilitating improved admission and inmate management processes.
 2. **Modern Consolidated Courthouse-** consolidates Marion County Courts, namely Civil, Criminal, Juvenile, and Probate Courts in one building. This does not include the Traffic Court which is located at 8115 East Washington Street.
 - Architectural designers are working with members of the Marion County Judiciary to develop the parameters for the building design based on assessments of modern court caseload and operations. The ultimate design will include a more efficient use of space through shared courtrooms and adjudication spaces. Many cases don't require accommodations for a jury box or large gallery, therefore, the new Courthouse will include hearing rooms better suited to the space needs.

- The new design will improve the Judiciary’s ability to consolidate cases, streamline administration, share personnel and enhance technological resources.
 - A modernized courthouse will also reduce safety and security risks that exist in the current process, better protecting judges, court staff, victims and the general public.
3. **Assessment and Intervention Center**- a mental health and addiction treatment clinic with co-located temporary housing unit.
- The Community Justice Campus will reorient our criminal justice system with a focus on assessment and intervention, thereby improving the success of statutorily-authorized diversion processes.
 - The facility will allow for arrestees to be assessed for mental health and substance abuse treatment needs, pre-arrest and post-arrest. It will accommodate short-term detoxification and behavioral health treatment, provide access to social services, legal counsel and referrals to longer-term treatment plans and engagement with the wrap-around care services.
 - The Health & Hospital Corporation of Marion County will provide the clinical staff to conduct health assessments, provide temporary care and refer individuals to right-fitting programs or housing suited to their needs.
4. **Professional Office Building**- to include the Marion County Prosecutor’s Office (MCPO) and the Marion County Public Defender Agency (MCPDA).
- The MCPO and MCPDA are currently leasing space in separate, privately-owned office buildings. In a similar arrangement, the proposed professional office building will be privately developed by Browning Investments to better facilitate the market for additional private office space and mixed use commercial space on the campus.

How was the proposal developed?

- The proposal for a Community Justice Campus is based on the recommendations of the Indianapolis Criminal Justice Reform Task Force which was formed by Mayor Hogsett in May of 2016. For the past 30 years there have been several studies and discussions on the need for new facilities to improve the safety, security and operations of the Marion County criminal justice system. The Task Force took previous studies and proposals into consideration, gathered input from dozens of stakeholders, and held ten public meetings for community engagement. In December of 2016, the Task Force

recommended a series of reforms to the criminal justice system which included the proposed construction of a new campus to consolidate criminal justice facilities and operations.

Who serves on the Indianapolis Criminal Justice Reform Task Force?

- The Task Force includes representation from the Mayor's Office, bi-partisan representation from the City-County Council and the Chief Financial Officer of the City-County Council.
- It also includes representation from the following government stakeholder groups:
 - Health & Hospital Corporation of Marion County
 - Indianapolis Metropolitan Police Department
 - Indy EMS
 - Marion County Circuit Court
 - Marion County Clerk's Office
 - Marion County Community Corrections
 - Marion County Coroner's Office
 - Marion County Forensic Service Agency
 - Marion County Prosecutor's Office
 - Marion County Public Defender Agency
 - Marion County Sheriff's Department
 - Marion County Superior Court
- In addition to engaging the general public, the following community groups were consulted:
 - ACLU of Indiana
 - Central Indiana Community Foundation
 - EmployIndy
 - Greater Indianapolis NAACP
 - Greater Indianapolis Progress Committee
 - Health Foundation
 - Indiana Department of Correction
 - Indiana University Health
 - Indy Chamber
 - Indy Chamber Workforce Policy Council
 - IndyCAN
 - Marion County Re-entry Coalition
 - Mental Health America of Indiana
 - Recycle Force
 - The Richard M. Fairbanks Foundation
 - Indianapolis Bar Association

Why is the Community Justice Campus and criminal justice reform necessary?

- For the past 30 years there have been efforts to replace Indianapolis' aging, inefficient criminal justice facilities. New facilities alone are not sufficient. To improve our public safety and law enforcement outcomes, new facilities must reflect a reformed criminal justice process.
- Mental health and addiction issues are prevalent drivers of misdemeanor and non-violent arrests. The Community Justice Campus will drive comprehensive criminal justice reform in Indianapolis with a data-driven approach that aims to divert non-violent, low level offenders into mental health and addiction treatment programs and wrap-around services that will help reduce recidivism.
 - 30-40% of jail inmates have been diagnosed with mental illness.
 - 75-85% of jail inmates suffer some form of addiction.
 - 5% of arrestees account for 53% of annual jail bed occupancies in our jail system, typically for misdemeanor and non-violent arrests.
- Sixty percent of the entire City-County budget is spent on public safety and criminal justice; approximately \$650-700 Million annually. Improving the administration, partnering with Health & Hospital Corporation to assess arrestees for diversion, and increasing focus on providing access to mental health and addiction treatment will help reduce recidivism and reduce the financial strain of processing and housing jail inmates.

Where will the Community Justice Campus (CJC) be located?

- The proposal includes locating the CJC on a portion of Citizens Energy Group's former manufactured gas and coke plant site at 2950 Prospect Street on Indy's near southeast side. The plant, which was recently demolished, ceased operations in 2007. The CJC will transform the site into a professional campus, spurring additional economic development and private investment. Local residents, including the Twin Aire Neighborhood Coalition (TANC) and the Southeast Neighborhood Development Corporation (SEND), have been engaged in the planning and are very supportive of the proposal.
- Citizens Energy Group is leveraging a \$375,000 grant from the U.S. Economic Development Administration (EDA) with its own matching funds to develop a comprehensive Assess, Reuse and Implementation (ARI) Strategy for the property, which it has branded Pleasant Run Crossing. Working collaboratively with the TANC, SEND, and other stakeholders, the EDA process has produced several redevelopment concepts focused on enhancing the quality of life and economic development of the area. The redevelopment concepts include the CJC.

How will the City of Indianapolis address environmental concerns related to the site of the former Citizens Energy Group Coal Gasification (coke) Plant property?

- Working collaboratively with the Indiana Department of Environmental Management (IDEM) and Purdue University, Citizens Energy Group is investing tens of millions of dollars to implement a remediation plan for the entire 140 acre site that ensures short-term and long-term public health and safety.
- As part of IDEM's Voluntary Remediation Program (VRP), Citizens Energy Group is responsible for the environmental management of the entire site, including the portion that will be utilized for the CJC. The proposed site of the CJC is located on one of the least impacted portions of the Citizens Energy Group site.
- The City of Indianapolis' CJC site construction project will coincide with Citizens' environmental remediation of the Campus property. The two entities will collaborate to avoid duplication of efforts to complete the two projects simultaneously to allow building construction to begin in the fall of 2018.

How will the project be financed, designed and built?

- A publicly financed Design-Build (D-B) construction delivery model will be used for the Consolidated County Jail and the Consolidated Courthouse. The Design-Build model is a fiscally responsible approach that fosters competition, provides a guaranteed maximum price, and lessens the risk for taxpayers.
- The Design-Build team will be selected through a competitive Request for Qualifications (RFQ) process to short-list potential qualified teams. Subsequently, the City will hold a competitive Request for Proposals (RFP) process among short-listed teams. The City will then evaluate proposals based on criteria tailored to the project and the best value determination for taxpayers, and duly select the final team to deliver the project.
- A publicly financed Design-Bid-Build (D-B-B) construction delivery model will be used for the Assessment and Intervention Center. This traditional model will allow the City to guide the design, streamline the approach, and keep costs low.
- The Professional Office Building will be privately developed and leased to the Marion County Prosecutor's Office and the Marion County Public Defender Agency.

How much will the project cost?

- The conservative, pre-bid estimate for construction of the entire campus is \$571 Million.

Annual costs

Debt service:	\$35 Million
Life cycle investment:	\$ 2.3 Million
Operations and maintenance:	\$10.4 Million
Total annual cost:	\$47.7 Million

How will the City pay for it?

- It will not require a tax increase.
- For the Design-Build and Design-Bid-Build projects, municipal bonds will be sold by the Indianapolis Public Improvement Bond Bank. The construction project will be publicly financed through annual lease payments.
 - 84% of the funding for the annual lease payments already exists within the budgets of the County agencies moving to new facilities. This funding will come from eliminating operating contracts, shifting current lease payments, and reducing personnel needs.
 - 16% of the funding will come from anticipated and confirmed new forms of revenue, including the following: excess PILOT revenue; shifting Cumulative Fund spending; revenue from Health & Hospital Corporation; state funding for mental health clinics; and expiring debt.

What will the City do with the current facilities that will be vacated?

This project will allow for the consolidation of other City and County agency operations that are currently spread out in separate buildings throughout the city. Additionally, the vacancy of some of the facilities, like the jail which is located in prime downtown real estate, creates an opportunity for new private investment, development and jobs in our booming downtown.

What is the project timeline?

May 2016:	Mayor Joe Hogsett announced formation of the Indianapolis Criminal Justice Reform Task Force.
June-Aug 2016:	Criminal Justice Reform Task Force Discovery Phase.
Sept-Oct 2016:	Criminal Justice Reform Task Force Analysis Phase.
Nov-Dec 2016:	Criminal Justice Reform Task Force Master Plan Development.
December 2016:	Presentation of Criminal Justice Reform Task Force Report to the Marion County Criminal Justice Planning Council.
January 2017:	Criminal Justice Reform Task Force recommended campus location.
February 2017:	City initiated negotiations with Citizens Energy Group.
February 2017:	Criminal Justice Reform Task Force announced preliminary cost estimate.
March 2017:	City announced finance and construction plan; site and building design and development underway.
May 2017:	Marion County Judiciary announces court plan.
July 2017:	City selected owners' representative contractors.
July 2017:	City-County Council voted to approve \$20 Million to fund initial engineering, site work, legal work and bidding for the project.
Jan-Mar 2018:	Bidding process to begin for construction of the Consolidated County Jail and the Consolidated Courthouse.
Jan-Mar 2018:	City-County Council to consider approvals for: <ul style="list-style-type: none">• Real estate transaction with Citizens Energy Group• Additional funding to begin site construction• Authorization of CJC project.
Summer 2018:	Bidding process to conclude for the Consolidated County Jail and the Consolidated Courthouse. Bidding process for the Assessment and Intervention Center to occur.
Summer/Fall 2018:	City-County Council to consider approval of lease financing.
Fall 2018:	Construction to begin for the Consolidated County Jail, the Consolidated Courthouse, and the Assessment and Intervention Center.
Fall/Winter 2021:	Construction complete for the Consolidated County Jail, the Consolidated Courthouse, and the Assessment and Intervention Center.